

79TH GENERAL ASSEMBLY

REGULAR SESSION

APRIL 6, 1976

1 PRESIDENT:

2 The hour of ten having arrived, the Senate will come to  
3 order. The prayer will be offered by Senator Wooten.

4 SENATOR WOOTEN:

5 (Prayer by Senator Wooten)

6 PRESIDENT:

7 Reading of the Journal. Senator Johns.

8 SENATOR JOHNS:

9 Thank you, Mr. President. I move that reading and approval  
10 of the Journals of Wednesday, March the 31st, 1976, Thursday,  
11 April the 1st, 1976, Friday, April the 2nd, 1976, and Monday,  
12 April the 5th, 1976, be postponed pending arrival of the printed  
13 Journals.

14 PRESIDENT:

15 You've heard the motion. All in favor will say Aye.  
16 Opposed Nay. The Ayes have it. The motion carries. A Message  
17 from the House.

18 SECRETARY:

19 A Message from...A Message from the House by...A Message  
20 from the House by Mr. O'Brien, Clerk.

21 Mr. ... Mr. President - I am directed to inform the  
22 Senate that the House of Representatives has adopted the following  
23 joint resolution in the adoption of which I am instructed to ask  
24 the concurrence of the Senate, to-wit:

25 House Joint Resolutions Constitutional Amendments  
26 No. 10, No. 17, and No. 35.

27 PRESIDENT:

28 Executive. Introduction of bills. The Senate will stand  
29 in recess...at ease. The Senate will come to order. The Chair  
30 recognizes Senator Welsh.

31 SENATOR WELSH:

32 Mr. President...

33 PRESIDENT:

1 Senator Welsh.

2 SENATOR WELSH:

3 Mr. President, there will be a Democratic caucus at 10:45,  
4 in...in the President's office. 10:45, Democratic caucus in the  
5 President's office.

6 PRESIDENT:

7 Senator Weaver. Senator Harber Hall. The operator hurt  
8 his hand for a moment. He'll be right there.

9 SENATOR HALL:

10 Mr. President, on the order of Senate Bills, 2nd reading  
11 is Senate Bill 31. I wonder, we still have some time before  
12 your caucus, I wonder, could...would you be amenable to going to  
13 the order of Senate Bills, 2nd?

14 PRESIDENT:

15 Well, part of the...part of the members are not here at the  
16 moment, and we would go to that matter when we come back.

17 SENATOR HALL:

18 Yeah.

19 PRESIDENT:

20 We'll go...we'll go to that matter when we return from the caucus.

21 SENATOR HALL:

22 All right.

23 SERGEANT-AT-ARMS:

24 Democratic caucus in the President's office in five minutes. There  
25 will be a Republican caucus in Room 400, immediately, and also, ...  
26 may I remind you the Democratic caucus in two minutes in the President's  
27 office. All persons not entitled to the Floor, please retire to  
28 the gallery.

29 SENATOR WELSH:

30 Mr. President, there will be a Democratic caucus in President Partee's  
31 office immediately. It would only take about two minutes. A caucus  
32 immediately in President Partee's office.

33 SERGEANT-AT-ARMS:

34 All persons not entitled to the Floor, please retire to the gallery.

1 PRESIDENT:

2 The Senate will come to order. Senate Bills on 2nd reading.  
3 Senate Bill 31, Senator Harber Hall. For what purpose does Senator  
4 Demuzio arise?

5 SENATOR DEMUZIO:

6 Mr. President, and members of the Senate. I rise on a  
7 point of personal privilege.

8 PRESIDENT:

9 State your point.

10 SENATOR DEMUZIO:

11 Seated in the gallery is a group of students from Virden, Illinois,  
12 the American History class, under the direction of their teacher, Mr.  
13 Steve Furman. I'd like if they would be recognized by the Senate,  
14 if they would please stand.

15 PRESIDENT:

16 Will they please stand and be recognized by the Senate. Senate  
17 Bill 31, Senator Harber Hall.

18 SECRETARY:

19 Senate Bill 31.

20 (Secretary reads title of bill)

21 2nd reading of the bill. No committee amendments. One Floor amendment  
22 offered by Senator Harber Hall.

23 PRESIDENT:

24 Senator Hall is recognized.

25 SENATOR HALL:

26 Mr. President, and Ladies and Gentlemen, this amendment to this  
27 monthly pay bill simply puts the bill in language commensurate with  
28 the change that we made in 1975 in respect to officers of the legislators'  
29 salaries. We increased from two to three the number of leaders and  
30 this makes the change into this bill.

31 PRESIDENT:

32 Any further discussion? Senator Harber moves the adoption of  
33 Amendment No. 1 to Senate Bill 31. All in favor will say Aye. Opposed  
34 Nay. The amendment is adopted. Any further amendments? 3rd reading.

35 Is Mr. Al Easton about? Would you please come forward, Sir?

36 To the members of the Senate, it is my pleasure to

1. introduce to you the President of the Illinois State Florist  
2. Association. He is Mr. Al Easton. Mr. Easton.

3. MR. AL EASTON:

4. I will only take a moment of your time. I know you're  
5. all anxious to have dinner or supper or something, but  
6. yesterday on this Floor Senator Partee said that there would be  
7. someone here to explain what motivated the Illinois State Florist  
8. Association to display these flowers in the Chambers. The only  
9. motivation, and don't start looking through your bills, because  
10. we have nothing pending, nothing coming up, we just merely  
11. wanted to express our appreciation to the governing bodies of  
12. the State of Illinois, and we wanted to show in this bicentennial  
13. year the love and beauty of flowers, and flowers are strictly  
14. like love. Unless you give them to someone, they're not  
15. appreciated. Again, thank you for allowing us to display our  
16. flowers in your beautiful Chambers, and God be with you. Thank  
17. you.

18. PRESIDENT:

19. Your speech was as beautiful as the flowers, and we  
20. appreciate your being here, Sir. Senator Mitchler.

21. SENATOR MITCHLER:

22. Mr. President, I would like to express thanks from the  
23. Body to Mr. Easton for the United States flags that are also  
24. included amongst the flowers.

25. PRESIDENT:

26. House Bills, 2nd reading. House Bill 3170, Senator Hickey.  
27. Read the bill.

28. SECRETARY:

29. House Bill 3170.

30. (Secretary reads title of the bill)

31. 2nd reading of the bill. No committee amendments.

32. PRESIDENT:

33. Any amendments from the Floor? 3rd reading. Senate Bills,

1. 3rd reading. Senator Rock, Senate Bill 1542. Read the bill.

2. SECRETARY:

3. Senate Bill 1542.

4. (Secretary reads title of the bill)

5. 3rd reading of the bill.

6. PRESIDENT:

7. Senator Rock.

8. SENATOR ROCK:

9. Thank you, Mr. President, and ladies and gentlemen of the  
10. Senate. I might request of the Chair that the bell be rung.  
11. This is passage stage. Senate Bill 1542 amends the State Treasurer's  
12. FY 76 appropriation to increase the appropriation for inheritance  
13. tax refunds from two million already appropriated, to now  
14. required three million dollars. The FY 76 expenditures through  
15. March of this year have amounted to 1.9 million dollars, and so  
16. the Treasurer and the Governor's office, the Bureau of the Budget,  
17. estimate...this deficiency is necessary to carry us through  
18. FY 76. I would seek a favorable roll call.

19. PRESIDENT:

20. Any further discussion? The question is, shall House Bill...  
21. Senate Bill 1542 pass. Those in favor vote Aye. Those opposed  
22. vote Nay. The voting is open. Have all voted who wish?  
23. Take the record. On that question, the Ayes are 51, the Nays  
24. are 6...none. The Ayes are 51, the Nays are none. Senate Bill  
25. 1542, having received the constitutional majority, is declared  
26. passed. Senator Harber Hall is recognized for the purpose  
27. of introducing a group of steller and outstanding young men from  
28. his district who have recently distinguished themselves by  
29. their athletic powers. Senator Hall.

30. SENATOR HARBER HALL:

31. Thank you, Mr. President. Fellow Senators, I'm very proud  
32. today to be able to introduce to you the Class A Illinois  
33. Basketball Champions. Their coach, Ed Bakowski, ..Butkovich.

1. and the entire team, including the manager. It's the first  
2. time that Logan County in our district, and Jack Lauer,  
3. our...our distinguished State Representative, it's the first time  
4. that Logan County has had such a team, and we're of course, very  
5. proud of it. Ed, come up here and say a few words about  
6. your team.

7. MR. BOTKOVICH:

8. Thank you very much. Thank you very much, gentlemen, and  
9. the people in the gallery, and the ladies here. It is indeed  
10. an honor and a pleasure to be here among you today, and I want  
11. to thank all of you for the round of applause we just received, and...  
12. and I want to thank you gentlemen over there for the correction  
13. on my name. It's been butchered a number of times, and sometimes  
14. it gets called a little bit worse than that, but I've learned  
15. to accept that through the years. At this time, I'd like to  
16. introduce my basketball players, and I'll probably flub up  
17. and miss a few of them, but starting here would be on my right,  
18. and on your left, we have John Olson, we have Gale Cyrulik,  
19. we have Jeff Clements, and in the back right here we have  
20. Pat Pryzkopanski, we have Gig Helton, Lee Holmes, Brad Gibbs,  
21. this is my wife, Patricia, we have Jeff Anderson, Scott Moore,  
22. this is our manager, Roger Fulk, this is my daughter, Julie,  
23. my other daughter, Cindi, David Thompson, David Welch, Bob Behle,  
24. Danny Durcholz, Tim Gleason, and I hope I haven't forgotten any-  
25. body. Excuse me, my assistant coach, James Copper, and I believe  
26. that's it. Thank you very much, people.

27. PRESIDENT:

28. For what purpose does Senator Knuppel arise?

29. SENATOR KNUPPEL:

30. Mr. President, this coach has conducted himself as a  
31. gentleman throughout his entire life. He's coached in my district  
32. and I competed against some of the family years ago, that's how  
33. I happen to know how to pronounce the name. He came from Canton.

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1 His name is Butkovich. And I want you to know I saw this bunch  
2 of boys play Porta High School several weeks before they went to  
3 the State tournament and I never had any doubt, because Porta  
4 played Pleasant Plains in Havana, two other outstanding teams,  
5 but this team could have blown Porta out of the gym anytime they  
6 wanted to. He didn't run up the score, but he did win Hanley by  
7 fifteen or twenty points. They're one hell of a ball club.

8 PRESIDENT:

9 Well, Coach, and to your managers, assistant managers, your  
10 wife and your lovely daughters, we're delighted to have you here  
11 today with your team, and I'm sure you're very happy, and we're  
12 very happy for you. Thank you for coming. Senator Bruce, what  
13 is the number of that resolution?

14 SENATOR BRUCE:

15 He hasn't numbered it yet, Mr. President.

16 PRESIDENT:

17 Senate Joint Resolution 68. Senator Bruce.

18 SENATOR BRUCE:

19 Yes, Mr. President, and members of the Senate. Senate Joint  
20 Resolution 68 has been distributed to the membership and I would  
21 call their attention to the matter at hand, and that is Senate  
22 Joint Resolution 68 will establish the deadlines for introduction,  
23 committee consideration and final passage of bills during this  
24 Session. If I may call your attention to the deadline as it is  
25 established in Senate Joint Resolution 68, April 19th will be the  
26 final day for introduction of bills in the Senate, May the 14th  
27 will be the final day for Senate consideration of Senate Bills,  
28 May the 28th will be the final day for passage of Senate Bills,  
29 June the 11th will be the final day for Senate Committees to consider  
30 House Bills, and June 23rd will be the final day for 3rd reading and  
31 passage of bills in this...in this House. Senate Joint Resolution  
32 68 repeals only that part of Senate Joint Resolution 30...House Joint  
33 Resolution 30, which established the deadlines last Session. I would  
34 point out to the members that this is a joint rule. It will be

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1 applicable to both the House and the Senate upon the adoption by  
2 the House. And within the confines of that rule, it states that...  
3 that these rules shall not be suspended without consent and record  
4 vote of three-fifths of the members elected to each House. With  
5 that I do not know of any further that can be added. It is a  
6 proposal by the Joint Senate Leadership that we adopt this today.  
7 The House has received a copy and I'm told that they will consider  
8 this matter before they adjourn this evening.

9 PRESIDENT:

10 Any further discussion? Senator Hynes.

11 SENATOR HYNES:

12 We're having a couple of mechanical problems here, Mr. President.  
13 Okay. Thank you, Senator Egan for the advice. Question with respect  
14 to the May 14th deadline, which appears to me to apply to all bills  
15 including appropriation bills. Is that the intention of...of the  
16 resolution?

17 PRESIDENT:

18 Senator Bruce.

19 SENATOR BRUCE:

20 At the present time, it would not affect appropriation bills  
21 since in the present existing House Joint Resolution 30, para-  
22 graph (b) and (c) are not repealed by this resolutuion. And in  
23 paragraph (c) it states the deadlines provided in paragraph (a),  
24 which is what we are talking about, do not apply to: 1. a bill  
25 appropriating funds for the ordinary and contingent expenses of the  
26 departments and agencies of State Government. So, as it presently  
27 stands, the rule would not apply to appropriation bills. As you  
28 are aware, the House and Senate leadership will be discussing, and  
29 we informed the Democratic caucus that by Monday we would have language  
30 changing the language of paragraphs (b) and (c), but since we could  
31 not reach agreement on exact...the exact language that those two  
32 paragraphs would contain, the decision was made that we would go  
33 ahead with the deadlines today, so that the membership would



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1. be apprised of the fact that April the 19th will be the last  
2. day that they could introduce bills and they should be preceding  
3. along those lines, but the remaining parts of House Joint  
4. Resolution 30, in which we are operating as of this moment,  
5. would...would exempt from these deadlines appropriation bills.

6. PRESIDENT:

7. Any further discussion? Senator Hynes.

8. SENATOR HYNES:

9. I will accept your statement as correct, but it...my  
10. question then would be if this joint resolution being adopted  
11. subsequent to the...the prior rule would not supersede it  
12. in some way. I...I don't have the language of the other rule  
13. in front of me if...

14. PRESIDENT:

15. Senator Bruce.

16. SENATOR BRUCE:

17. If you will read the last sentence of the resolution in your  
18. hand, it says that only temporary Joint Rule 1A is repealed  
19. and superseded. So we do not supersede (b) and (c). The last  
20. line of Senate Joint Resolution 68 makes it clear that  
21. we're only repealing 1A, which contains the guidelines. Every-  
22. thing else will remain in affect until such time as Senate  
23. takes action on those two paragraphs.

24. PRESIDENT:

25. Senator Hynes.

26. SENATOR HYNES:

27. 1A was the time table in the other resolution. Okay, fine.

28. PRESIDENT:

29. Senator Harris.

30. SENATOR HARRIS:

31. I discussed with Senator Bruce the development of dialogue  
32. in your meeting. I would point out that the minority membership  
33. does concur that appropriation bills should be included in  
34. the deadlines. And I appreciate the problem and the practicality

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1. of responding to sensible solution in a two step way of  
2. getting the deadlines for bills into our Joint Rules today  
3. and taking up the question which has wider ramifications with  
4. respect to paragraphs (b) and (c) of Section 1 of the Joint  
5. Rules. But I...I do want to state that as far as the minority  
6. membership is concerned, we feel that it...it...that we should  
7. include whatever we attempt to do between now and Monday when  
8. we take up the question of the Joint Rules again with respect  
9. to the deadlines, include appropriation bills. I would further  
10. state that it's the general concensus of the leadership in our  
11. mutual discussions, that we should restrict the Session as  
12. much as humanly possible, and I think that was the language  
13. used by the Speaker in our joint leadership meeting this  
14. morning, that we restrict the Session as much as humanly possible  
15. to appropriation, and revenue matters, and those legislative  
16. proposals that respond to an emergency involved in the operation  
17. of the Government. And I would hope that as we develop a...an  
18. attitude here in this Chamber, that when we take up the question  
19. of amending sub-paragraphs (b) and (c) that in general, that be  
20. the program for the even-numbered year.

21. PRESIDENT:

22. Any further discussion? The question is shall Senate  
23. Joint...Senator Nimrod. I'm sorry.

24. SENATOR NIMROD:

25. Yeah. Mr. President, a question that pertaining to  
26. No. 2 on suspension of Joint Rules, can we have an explanation  
27. as to why this was being presented on the three-fifths roll call  
28. in order to suspend any rules in the future.

29. PRESIDENT:

30. Senator Bruce.

31. SENATOR BRUCE:

32. That is the current rule, and it was the feeling of this  
33. Body a year ago that the rules would only have impact and force

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1 if both Houses by a something more than a simple majority would  
2 have to suspend the rules. It...it actually protects us from the  
3 House action, more than from our own action. If we decide to  
4 repeal these rules then we can do it by three-fifths vote. We  
5 will have to get the House consent, but as you know the House  
6 will be obligated by these rules also, and if they want to ex-  
7 tend deadlines, we would have to by three-fifths vote give that  
8 consent.

9 PRESIDENT:

10 Senator Nimrod.

11 SENATOR NIMROD:

12 Then presently there...there are no rules as far as the  
13 House is concerned on suspension of the rules, is that what we're  
14 saying, and we're adding this in so that it does comply for both?

15 PRESIDENT:

16 Senator Bruce.

17 SENATOR BRUCE:

18 No, in...in fact, this is the present rule, that a three-  
19 fifths vote in House Joint Resolution 30 is in effect today and  
20 whatever action we take today will not affect the three-fifths  
21 requirement, and that would remain in effect.

22 PRESIDENT:

23 Any further discussion? The question is shall...Senator Soper.

24 SENATOR SOPER:

25 Mr. President and members of the Senate, now, in this even-  
26 numbered year when we're going to look at appropriations in  
27 revenue only, I don't think this resolution does anything. If  
28 we're going...if we're not going to limit appropriations and revenue  
29 under these rules, why have this resolution? It's of no avail.

30 PRESIDENT:

31 Senator Bruce.

32 SENATOR BRUCE:

33 Well, first of all, it is...it puts on notice to members of

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1. this Body what our schedule will be. Secondly, as you know,  
2. the Constitution allows anyone to introduce a bill. It does not  
3. say that those bills must be considered. There are several bills  
4. being introduced which I hope this Body will not consider this  
5. Session. These rules would make for a speedy demise of some  
6. of those bills. Failure to have these rules adopted would mean  
7. that any bill that anyone introduced would have to be considered.  
8. We are setting up a time table for consideration of those  
9. bills which are, hopefully, we...when we get to Step 2, would  
10. be approved by the Rules Committee. But there are several bills  
11. that are not appropriation bills already introduced in this Body,  
12. many bills.

13. PRESIDENT:

14. Senator Soper.

15. SENATOR SOPER:

16. Yes, but you'll have to admit that the bulk of the bills  
17. will be the appropriation and revenue bills. And I understand  
18. we'll have about two hundred of those, and if you're going to  
19. take those and allow those to come in until June 15th, or 16th,  
20. or 18th, or 19th, I can see us being here till August 1st.  
21. I think if you're going to have this resolution to be able to  
22. accomplish something in an orderly manner, this resolution as,  
23. I think Senator Harris adhered...spoke of, would be best if it  
24. would include appropriation bills. We would get our work done.

25. PRESIDENT:

26. Senator Bruce.

27. SENATOR BRUCE:

28. And on Monday I hope that you join us in the debate on that  
29. very topic because that is what we will discuss Monday, the  
30. second part of the rule which will hopefully make this...these...  
31. this schedule applicable to all bills. But unfortunately with  
32. the time constraints of today, we could not make...reach agreement  
33. with all members on exactly the language that should occur in  
34. (b) and (c).

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1. PRESIDENT:
2. Any further discussion? The question is shall Senate
3. Joint Resolution 68 pass. Those in favor will vote Aye.
4. Opposed will vote Nay. The voting is open. Have all voted
5. who wish? Take the record. On that question the Ayes are 48,
6. the Nays are none. Senate Joint Resolution having received
7. the required constitutional majority is declared passed.
8. For what purpose does Senator Merritt arise?
9. SENATOR MERRITT:
10. Mr. President, I...I don't believe my switch is working.
11. I attempted to vote Aye, but I would appreciate the record to
12. show it.
13. PRESIDENT:
14. But...
15. SENATOR MERRITT:
16. I don't know what I'll do on the future.
17. PRESIDENT:
18. Is your key on? Well, it takes a little time getting used to
19. them, Senator. Constitutional Amendments on 3rd reading.
20. Senate Joint Resolution 26, Senator Rock.
21. SENATOR ROCK:
22. Yes, Sir. I believe, Mr. President, thank you. Ladies
23. and Gentlemen of the Senate, I would ask that the Secretary, in
24. accord with the provisions of the Constitution, read the proposed
25. amendment a third time.
26. PRESIDENT:
27. Please read the proposed amendment.
28. SECRETARY:
29. Senate Joint Resolution No. 26.
30. (Secretary reads Senate Joint Resolution No. 26)
31. 3rd reading of Senate Joint Resolution No. 26.
32. PRESIDENT:
33. Senator Rock.

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1. SENATOR ROCK:

2. Thank you, Mr. President, Ladies and Gentlemen of the  
3. Senate. Senate Joint Resolution 26 is identical to that  
4. joint resolution calling for a constitutional amendment which  
5. we passed in this Body two years ago. That action was delayed,  
6. of course, in the House at that time, and I reintroduced this  
7. resolution and held it deliberately until this point in time,  
8. so that we could see once and for all that while we face a ten  
9. billion dollar budget, it seems to me only realistic that we  
10. at least once every two years consider nothing but that budget.  
11. We have seen today and will see on Monday, that an attempt to  
12. do something like this by virtue of joint rules, is at best,  
13. difficult. The purpose of this, is as I said, to give us  
14. an opportunity once every two years, at least, to thoroughly  
15. go over the programs and funding for those programs that are  
16. contained in our ten billion dollar government. If emergencies  
17. arise and legislation, substantive legislation is needed  
18. there is, of course, the provision that the joint leadership,  
19. the President and the Speaker, can, in fact, call a Special  
20. Session to consider such emergency substantive legislation, but  
21. the Regular Session would be restricted to matters concerning  
22. appropriation and revenue. This proposal is not as radical,  
23. in my judgment, as is Senate Joint Resolution 60, which by the way,  
24. I did not support in committee, and I do not intend to support on  
25. the Floor if it is called, but I think as Senator Harris so  
26. lucidly enunciated the sense of the minority party, and I...  
27. frankly I hope the sense of the majority party, is that even  
28. in the even-numbered years of the two year session, we should  
29. consider only revenue and appropriations. That's all this does.  
30. It calls for us to come in in April of an even-numbered year and  
31. consider the budget and matters pertaining to revenue only.  
32. This must be over to and out of the House by May 2nd in order  
33. to get...or be provided for action in the November '76 election.

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1. We did pass this, as I said, two years ago. I would solicit  
2. your favorable support.

3. PRESIDENT:

4. Any further discussion? Senator Harris.

5. SENATOR HARRIS:

6. Mr. President, members of the Senate. Two years ago, I  
7. supported, I believe identical language to that provided  
8. by Senate Joint Resolution 26 of this General Assembly.  
9. I, in the meantime, of course, have experienced service  
10. here in this General Assembly in another odd-numbered year  
11. of a new General Assembly. And I have concluded that while the  
12. sense of Senate Joint Resolution 26 makes a great deal of sense  
13. as far as it goes, that really what we need to do is to bring  
14. procedurally by a constitutional mandate, into being in the  
15. General Assembly a return to the orderly detached kind of decision  
16. making that we used to be able to do when we operated under  
17. the terms of a biennial budget. And so I began making a  
18. study of the nineteen states that operate with biennial budgets.  
19. The evidence to me is that if government wishes, and if its  
20. people wish to take those actions, that will stabilize the  
21. rate or the growth rate of expenditure, that a case can  
22. persuasively be made to return to biennial budgeting. Senate  
23. Joint Resolution 26 continues annual budgeting. We still will  
24. have in the odd-numbered year the very complicated and difficult  
25. decision making simultaneously of synthesizing public policy  
26. of Illinois, of amendments of all of the existing statutory  
27. law, and the consideration of new legislative initiatives,  
28. in the odd-numbered year while we are also trying to responsibly  
29. enact the means of funding the essential state services  
30. for the following fiscal year. I have concluded that this proposition,  
31. in fact, is not what we need. And if the term radical is  
32. descriptive of the provisions of Senate Joint Resolution 60,  
33. so be it. It doesn't trouble me. Because I know, as do we all,

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1 that there are times when a patient is in need of radical  
2 surgery, then that hard decision must be faced. And I submit  
3 that two hundred thirty-six people in the months of May  
4 and June in the odd-numbered year, conscientiously attempting  
5 to sort out carefully and responsibly, and in a detached way, the  
6 adoption of a budget for a constituency of twelve million  
7 people, and simultaneously attempting to rationally, carefully,  
8 dispassionately attempting to amend the statutory law, and  
9 taking up new programs defies affective fulfillment. It  
10 just can't be done and meet those tests of being careful,  
11 being detached, and being effective. We suffer from being  
12 in the vortex of too many decisions being arrived at with too  
13 little thought and too little care. So, I have suggested  
14 that we ought to recognize that annual budgets have, in fact,  
15 been an extreme disappointment, if not a failure. And that  
16 while I did support in 1974 the adoption of just such a  
17 joint resolution that would constitutionally restrict the  
18 even-numbered year to the implementation of the budget and the  
19 enactment of those revenue measures that might be essential  
20 to the extension of the reasonable and necessary services  
21 of State Government in the even-numbered year, that that  
22 decision was predicated on the experience of one such year  
23 such as '73, and that having gone through a second odd-numbered  
24 year involved in the responsibilities of leadership beyond which  
25 I had experienced in earlier years, that the patient does, in  
26 fact, need more radical surgery. And I know that everyone  
27 of you share with me the awareness of the extreme demands  
28 physically upon us, all two hundred thirty-six of us, as we  
29 move through a year such as 1975. And those of our constituents  
30 from the public attempting to track us and to understand the  
31 decision making that occurs, just can't in any affective way,  
32 really understand the process with the kind of awareness that  
33 the development of the public policy of Illinois should have.



SPR 26

1. The problem of a typical odd-numbered year taking up  
2. everything and simultaneously adopting a budget, is too  
3. severe. And I have proposed as an alternative, Senate Joint  
4. Resolution 60, which I truly believe would offer to the people  
5. of Illinois an opportunity to return the legislative process  
6. itself procedurally into fulfillment of carefully developed  
7. budgeting and carefully developed amendments to the statutory  
8. law, and carefully developed new legislative initiatives  
9. for new programs. Ladies and Gentlemen of the Senate,  
10. I conclude that I do not have the option to send both proposals  
11. to the House of Representatives. That it is my requirement  
12. to make a determination to be in favor of biennial budgeting  
13. or to continue for an additional period of time the kind of  
14. decision making that we are forced to make in a typical odd-  
15. numbered year. By way of illustration let me point out  
16. that some very significant states, comparable to Illinois  
17. in population, Texas, Ohio, North Carolina, Virginia,  
18. Indiana, Wisconsin, and Minnesota, all budget biennially.  
19. I would point out that a case can be made. It's not absolute.  
20. But that biennial budgeting states tend to be in the rank of  
21. those per capita rates of expenditure are among the least.  
22. I think it is true that the rate of expenditure of a public  
23. organism is directly proportional to the frequency in which its  
24. legislature or appropriating mechanism is convened. So, that if  
25. we constitutionally mandate...biennially budgeting, that the  
26. opportunity for insulating the Illinois citizen and the Illinois  
27. taxpayer from the alarmingly increasing rate of expenditure,  
28. will have been augmented by our action. Ladies and Gentlemen  
29. of the Senate, it therefore is my conclusion, that I do not  
30. have an option to continue annual budgeting if there is a possibility  
31. that I can do all in my power to return us to the sense and the  
32. reasonableness and the safeguard of biennial budgeting.  
33. Mr. President, with respect to Senate Joint Resolution 26, I

31 26.  
1. therefore, on the basis of experience of an additional year  
2. of confusion of overwhelming physical demands and challenge  
3. must conclude to vote no on Senate Joint Resolution 26.

4. Thank you, Mr. President.

5. PRESIDENT:

6. Just before Senator Glass is recognized, the Chair  
7. is informed that the eighth grade graduating class of the  
8. Lawrence School is seated in the President's gallery on  
9. the east side. Mrs. Levent is their teacher. We'd ask  
10. them to stand and be recognized by the Senate. Senator Glass.

11. SENATOR GLASS:

12. Thank you, Mr. President, Ladies and Gentlemen. Although  
13. a minority view in this Chamber, I think an expression should be  
14. made of...of the other side of...of this issue generally and  
15. with reference to Senator Rock's constitutional amendment,  
16. I for one, oppose the elimination of considering general bills  
17. at any time. I think that it is far too rigid a procedure  
18. to limit the Senate and the House to the consideration only of  
19. revenue and appropriation bills in...in a given year. And I  
20. think asking that the citizens to vote on this is a confusing  
21. issue to them and that our...our function is better served  
22. by a strong leadership and a strong Rules Committee determining  
23. which bills are, in fact, of an emergency nature. As I say, this  
24. is the position that I took last time this matter was before us.  
25. It was not a successful position, but I certainly think it is  
26. one that ought to be considered and that we can continue to  
27. govern more effectively by considering any legislation which  
28. is of importance to the State of Illinois, whenever that may  
29. come up, but discipline ourselves as I hope we will do this year  
30. in...in eliminating those matters to strictly emergency measures.

31. PRESIDENT:

32. Senator McCarthy. Pardon me, Sir?

33. SENATOR McCARTHY:

26

1. I just wondered if you're going down the list.

2. PRESIDENT:

3. No,...

4. SENATOR McCARTHY:

5. I...

6. PRESIDENT:

7. ...I just saw you next.

8. SENATOR McCARTHY:

9. Yeah, thank you.

10. PRESIDENT:

11. And then Senator Knuppel, and Senator Netsch.

12. SENATOR McCARTHY:

13. Yes, Mr. President and members of the Body. I rise in  
14. support of this Senate Joint Resolution. And we have to  
15. visualize as we can retrospectively on experience, prospectively  
16. in the future as to what's the best possible solution that we  
17. can put ourselves in with the public having a chance to vote  
18. on it for the stated purpose, the stated purpose being to  
19. concentrate exclusively on the budget making process of the  
20. State of Illinois with the hope for result that public funds  
21. will decrease or at least not increase in their expenditures.  
22. If that's the purpose, Mr. President, and members of the Body,  
23. I think Senator Rock's proposal is by far the best. Because  
24. Senator Harris is going to ask that we appropriate only once  
25. every two years, Senator Glass takes the position that we ought  
26. to consider general legislation, be available to consider general  
27. legislation during the even-numbered budgetary session. Given  
28. those choices, I think it's incumbent upon us to make a decision  
29. what's going to be best for trying to get governmental spending  
30. under control and I conclude that this is the best. And the  
31. reason being, that as a practical matter in the odd-numbered  
32. years when general legislation is before us, as well as  
33. budgetary consideration, we have forces at work. We have the

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1. Chief Executive on the second floor who wants to get his budgetary  
2. process through. We have other constitutionally elected officers  
3. on the second floor and elsewhere who want to get their budgets  
4. through, and we have fifty-nine members here, and a hundred  
5. and seventy-seven members over in the House that are interested  
6. in items of general legislation, that require the signature  
7. of the Governor in order to become law. Legislation that  
8. we are interested in a general nature that require the political  
9. muscle and the patronage and support of other constitutionally  
10. elected officers, and so we end up in these odd-numbered years  
11. with the interplay of the four thousand or so items of  
12. general legislation intertwined and mixed with the budgetary  
13. consideration with the result that not only is undesirable  
14. general legislation passed, signed into law, but the budgetary  
15. requests as submitted, ultimately come out dollar for dollar  
16. with the request made by the various branches of the Executive...  
17. various divisions of the Executive branch of government. Knowing  
18. that to be a political fact of life, knowing that it's not going  
19. to change unless it's changed by constitutional edict, it strikes  
20. me that Senator Rock's proposal is a wise one. A wise one in  
21. this respect that when we come in here in the even-numbered  
22. years, you won't have the forces of...general legislation working.  
23. You won't have to make deals with the Governor to sign the  
24. legislation. You won't have to make deals with the Secretary  
25. of State, and the Attorney General to put his forces behind you,  
26. because you don't have anything to deal for, nor will you  
27. be put in a position of subservience to their budgetary requests  
28. because they can't give you anything. We will, the fifty-nine  
29. members here, and the hundred and seventy-seven members in the  
30. House, be able to concentrate and focus our attention on the  
31. desirable aspect about which we hear so much, and that is  
32. to examine, scrutinize, take it from a zero base, or put it in  
33. realistic perspective, the amount of taxpayers monies that are  
34. to be appropriated and spent during that...that Session for

89-1276

1. that year. Given those circumstances and the explanation  
2. I have given, that's the reason I'm impelled to support  
3. Senator Rock. I hope that the reasons that have been ad-  
4. vanced would be persuasive on some of the other members.

5. PRESIDENT:

6. Senator Knuppel.

7. SENATOR KNUPPPEL:

8. Mr. President, and members of the Body. It was my  
9. opportunity to oppose annual Sessions in the Constitutional  
10. Convention and to present the minority view there. But  
11. there was overwhelming support for annual Sessions and because  
12. of that overwhelming support and the way American people fall and catch  
13. on slogans, the idea of annual Sessions carried in the  
14. Constitution. It was a mistake, I think it's recognized now  
15. as a mistake, and that something must be done with respect  
16. to annual Sessions and the plethora bills that follow through  
17. on this, and with respect particularly to the budget. I think,  
18. however, that there is an underlying strength for annual  
19. Sessions, even yet, among many organizations in the State of  
20. Illinois, and that, therefore, to go completely back the other  
21. direction as the pendulum swings might be a mistake. The art  
22. of legislating is making reasonable compromises. This proposal...  
23. this resolution of Senator Rock's is such a compromise. It...it  
24. will lighten the load of the...of the Body and direct our attention  
25. in one of the two Session years to budgetary matters. I feel  
26. that we can...that we can live with this type of resolution  
27. if we do one other thing. It's one thing we ought to have done  
28. a long time ago, because so often we sit around here and wait on  
29. the Appropriations Committee to screen out these appropriations  
30. and get them ready for our action. The House has already done it.  
31. They have two Appropriations Committees. I'm satisfied that if we  
32. had two based on this resolution to amend the Constitution,  
33. that we would have achieved a reasonable compromise which would

1. benefit all the people of the State of Illinois, lighten  
2. our load in the years that we don't handle general legislation  
3. and give us the necessary spicates to handle appropriation  
4. bills in those years when we have to handle all types of  
5. legislation. I solicit your support of this resolution.

6. PRESIDENT:

7. Senator Netsch.

8. SENATOR NETSCH:

9. Mr. President, I too, rise in opposition to SJR 26,  
10. as I did when a similar proposal was made previously. I think  
11. Senator Glass has probably stated, at least in substance,  
12. the primary reasons why I also oppose it, and I would add only  
13. this, that it seems to me that in the light of some of the  
14. arguments that are being made, that this proposal does not  
15. really even meet those problems, let alone solve them. There  
16. will still be at least one Session every two years, in which  
17. budget and general legislation will be a part of the total  
18. work product of the General Assembly, and it will only be  
19. in that other year's Session that the agenda will be limited,  
20. so that if, in fact, the objective is to sort out the budget  
21. and give it undivided and a great deal more attention than  
22. it receives now. An objective, incidently which I think is  
23. quite proper, it seems to me that this proposal does not really  
24. meet that particular problem. I think one of the things  
25. we have simply got to face up to is that the...the mess that  
26. we make occasionally of the legislative process in terms of  
27. schedule is one we create ourselves and we have the power to  
28. solve. I don't honestly believe that by restricting a  
29. legislative agenda, whether it be the budget, or the general  
30. legislation, that we are going to solve that problem. We have  
31. it within our own power to give the budget undivided attention  
32. during a given part of each annual Session. We could do sub-  
33. stantive legislation in the first three months and budget in the

9/26/66

1. next three months. There are a number of ways in we could  
2. bring about a more orderly consideration of our business. But  
3. it's up to us to do it and we can pass all the constitutional  
4. changes in the world. If we don't want to control our own  
5. procedures, we still will end up in the same kind of  
6. log jam, and with the same kind of not enough time to consider  
7. major pieces of legislative business. I honestly think that the...  
8. the business of the State of Illinois is important enough  
9. and continuous enough that we ought not to pretend that we can  
10. do it once every couple of years in a restricted Session. It  
11. seems to me that the much better approach is to accept the  
12. very serious challenge that is made to us as an institution,  
13. to adopt precedures and processes that will enable us to  
14. put our own house in order. And that, I think, is what the  
15. public has a right to expect of us.

16. PRESIDENT:

17. Senator Wooten.

18. SENATOR WOOTEN:

19. Mr. President, and colleagues. Just briefly, the points  
20. I was going to raise have been raised in substance by Senator  
21. Netsch. I really would like to point out that there are  
22. other proposed amendments to the Constitution floating around  
23. this year, and there is a feeling abroad in the land that  
24. we, members of the Legislature, cannot control ourselves. And that  
25. we somehow must always write things into the Constitution  
26. to be certain that we behave. This admittedly is a difficult  
27. problem. The proper place to solve it is in the Rules Committee,  
28. not by adding something else to the Constitution. It's important  
29. that our feet be held to the fire and that we be responsible  
30. for our actions in all things. For that reason, I think we  
31. ought to keep up with the difficult problem of limiting ourself  
32. through the Rules Committee, and reject an amendment to the  
33. Constitution.

BYR 24

1. PRESIDENT:

2. Senator Fawell.

3. SENATOR FAWELL:

4. Mr. President, I have just one question I'd like to  
5. put to the sponsor. The...Senator Rock, I tend to favor  
6. the limitations that you're talking about, but it seems to  
7. me that eventually a court is going to have to construe  
8. the words revenue bill. And since you are the chief sponsor,  
9. what is your intent, looking to that fact that maybe someday  
10. a court's going to go back and quote you. I talked to two of  
11. my colleagues here to my right, and we both had different  
12. definitions. What...what would be your definition? I think  
13. this is a bit ambiguous. Appropriation bill, I can  
14. understand. But revenue bill, what do you mean by that?

15. PRESIDENT:

16. Senator Rock.

17. SENATOR ROCK:

18. Thank you, Mr. President. Yes, the word was added two  
19. years ago at the request of Senator Clarke, as I recall, and  
20. we deliberately talked at that time about not further  
21. circumscribing it so that anything that could be justifiably  
22. concerned with the question of revenue, whether a strict tax  
23. increase, or decrease, or anything else appertaining directly  
24. to the State's revenue, could, in fact, be covered under this  
25. admittedly umbrella type word.

26. PRESIDENT:

27. Senator Berning.

28. SENATOR BERNING:

29. Thank you, Mr. President. Having labored in these halls  
30. under both systems when we had biennial Sessions and now annual  
31. Sessions, I have had to come to the conclusion that we have not  
32. done ourselves as Legislators, nor the Senate...citizens rather  
33. of the State, any real good. Biennial Sessions, obviously,  
34. are much desirable over what we now have. And yet any change, I



SJR 26

1. suppose, would be of some advantage and in that sense,  
2. Senator Joint Resolution 26 has some advantage. But we would  
3. not be changing one iota, the very situation we just went  
4. through in the year 1975. And I submit to you, Ladies and  
5. Gentlemen of the Senate, that we in the eyes of the public  
6. look ridiculous. We are attempting to do too much with too  
7. little time, and irrespective of the fact that the year is  
8. three hundred sixty-five days long, there is never going to  
9. be a time, as I see it, that the members of the Senate will  
10. be here all year long. That being the case, admirable  
11. as Senate Joint Resolution 26 is in its partial addressment  
12. of the problems that we have, in my opinion, Senate Joint  
13. Resolution 60 is far preferable and we completely and irrevocably  
14. divorce substantive legislation and financial, fiscal  
15. legislation and consider then separately and completely in  
16. their own legislative year. That being the case, Mr. President,  
17. and members of the Senate, the better of these two approaches  
18. in my opinion, would be number 60.

19. PRESIDENT:

20. Any further discussion? Senator Rock may close the  
21. debate. Pardon me. Senator Nimrod, did you seek recognition?

22. SENATOR NIMROD:

23. Yes.

24. PRESIDENT:

25. I'm sorry. Senator Nimrod.

26. SENATOR NIMROD:

27. Yes, Mr. President, and fellow Senators. I...I think there's  
28. one area that certainly should need a little thought before we  
29. proceed on this course of changing our Constitution, and that is  
30. that we ought to be considering the fact that whether or not  
31. we are offering ourselves an opportunity to make use of the  
32. best management forms of interpretation and understanding the  
33. whole budgetary process. Since it's acknowledged that we are not

APR 26

1. all experts in this field, and we seek information and  
2. advice, it seems to me that we cannot, in good conscience,  
3. come here during the year that we're here, and be able to  
4. afford opportunities for us to evaluate programs, and be able  
5. to understand the whole budgetary process, and be able to make  
6. those kind of decisions that provide for efficiency, and  
7. improvement in management. I think that that seems to be the  
8. basic problem that exists, is that we have not had an  
9. opportunity or enough time to understand and make these  
10. evaluations. Now it seems to me that with the proposal  
11. that it is evident that we do need some change and that doing  
12. it each year and limiting ourselves just to one Session is  
13. going to have us further away from the subject. And I would  
14. think that I would support, very strongly the attitude of  
15. having a budget which we can come back and adjust for the  
16. second year and also evaluate those programs and the quality.  
17. That's what we do in our committee hearings. That's what we  
18. do in our commissions. That's what we do in all the subcommittees  
19. that we work at in order to provide opportunities, and yet  
20. we want to cut ourselves out of that opportunity to do that.  
21. And I would think that this is doing nothing but limiting the  
22. time that we're going to be able to be here and I think  
23. that the Senate Joint Resolution 60 addresses the subject far  
24. better and affords a far..far better opportunity for efficiency  
25. and management procedures to be involved.

26. PRESIDENT:

27. Senator Mitchler.

28. SENATOR MITCHLER:

29. Mr. President, and members of the Senate. I've enjoyed  
30. the exchange of ideas on the several proposals that we've  
31. been considering. We have Senate Joint Resolution 60 by Senator  
32. Harris that I know we're all aware of, and now Senate Joint Resolution  
33. 26 by Senator Rock. I believe each of them addresses itself pri-

BY R 21

1. marily to the problem. And the problem is that the  
2. Illinois General Assembly has developed itself a program  
3. through the new Illinois Constitution adopted in 1970 to be  
4. in a continual Session period throughout the year. Whether you  
5. call them annual Sessions or come back for the veto Session,  
6. because of the amendatory veto. And this is resulted in a sky-  
7. rocketing cost of state government. You can just look at the  
8. budget from the time when we had the biennial Session and the  
9. budgeting to where we came down here for six months in the  
10. odd-numbered year and then fought that clock that sometimes we had  
11. to stop, but when we finally finished our business, whether we'd  
12. be in June 30 before midnight or ten o'clock on June...July 1st  
13. then the President of the Senate, then the President Pro tem  
14. would adjourn the Senate and the House sine die. We would go home  
15. literally for eighteen months, and the taxpayer could be at  
16. ease. But now, because of the amendatory powers of the Governor,  
17. where the Governor has the power to strike everything below the  
18. enacting clause and write legislation and we have to come back  
19. and try to figure it out in November, sometimes after a general  
20. election, and sometimes even go to the point of voting ourselves  
21. pay raises, after we've been elected...re-elected in a November  
22. election. And this the taxpayer doesn't like. So really,  
23. I don't care whether you look at Senate Joint Resolution 60  
24. or Senate Joint Resolution 26. If you really wanted to get  
25. at the problem and solve it, you'd amend the Constitution and  
26. reverse the thinking of those people who were down to as to what  
27. Senator Sours called "the old gentlemen's convention" in  
28. Springfield here and go back to where the General Assembly  
29. met from January till June in the odd-numbered year and then  
30. adjourn sine die, and there was no amendatory veto power by the  
31. Governor. We could go home for eighteen months, unless there  
32. was something that had to be attended to for the good of the  
33. State and then the Governor could call a Special Session or the

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1. leadership of the House and the Senate could invoke that  
2. authority and call a Special Session of the General Assembly.  
3. But, of course, that would focus only on that which was included  
4. in the call of the Special Session. I think the taxpayer  
5. would like that type of an operation and I think that we could  
6. run the State of Illinois just as well because certainly  
7. since we've been in these annual Sessions, you know it's  
8. been chaos, you've criticized each other, ourselves, we  
9. have been criticized collectively, and I think that if we  
10. would consider maybe going back to that. But we have to act  
11. quickly again, because we have to get this either one of these,  
12. or something out prior to May 1st and get it passed by the House  
13. and Senate so they can get on the ballot in November 1976,  
14. or else we're still in this chaotic situation that we find  
15. ourselves. But the only way we can do it is go back to where  
16. we meet from January to June, six months, and then adjourn  
17. sine die and give the taxpayers a breather for eighteen months.  
18. Thank you.

19. PRESIDENT:

20. Senator Rock may close the debate.

21. SENATOR ROCK:

22. Thank you, Mr. President, and Ladies and Gentlemen of the  
23. Senate. I have heard a great deal of discussion, frankly,  
24. concerning Senate Joint Resolution 60 and not so very much  
25. concerning the joint resolution under consideration. Let me  
26. point out that virtually everybody agrees that something should  
27. be done with the present system. The essential difference  
28. between these two joint resolutions which call for a proposition  
29. to be put before the voters of our State, is that 26 retains  
30. the practice of annual budget. 60 would put us back to a biennial  
31. budget. Now, the practice of annual budgeting, in fact, predates  
32. the Constitutional Convention. It was started, as I recall,  
33. historically by executive order of then Governor Ogilvie.

SR 2-6

1. The Constitutional Convention saw fit to adopt the concept  
 2. of annual budgeting, and I think one of the reasons is they  
 3. recognized the tremendous growth of the demands upon our  
 4. government for services and programs. Services and programs  
 5. that, in fact, make up a large part of our ten plus billion  
 6. dollar annual budget. It seems to me to attempt to go back  
 7. to a biennial budget and deal with twenty plus billion is  
 8. frankly, unworkable. We have within the proposal of Senate  
 9. Joint Resolution 26 will afford us, a practice that will afford  
 10. us the opportunity in an even-numbered year to come in in April  
 11. and to devote ourselves entirely within human reason to really  
 12. focus upon this ten plus billion dollar budget. I would also point  
 13. out that there was much discussion about, especially from  
 14. Senator Harris, concerning the vortex of decisions within  
 15. which we find ourselves working. If you read closely Senate  
 16. Joint Resolution 60, you will find that the even-numbered years  
 17. under that proposal are those years in which we are to react to  
 18. all legislation or " general legislation ", and as we are all  
 19. painfully aware, even-numbered years are, in fact, election  
 20. years. And there are primary elections and general elections,  
 21. and it seems to me to go to a biennial system and have the  
 22. general legislative system running parallel with or in and  
 23. around elections, is frankly, unworkable. I think we have an  
 24. opportunity here by proposing to the people of this State that  
 25. the General Assembly will restrict itself once every two years  
 26. to matters concerning revenue and appropriation, is a logical  
 27. change that we can truly present to the people and I would solicit  
 28. your favorable support.

29. PRESIDENT:

30. The question is shall Senate Joint Resolution No. 26  
 31. pass. Those in favor will vote Aye. Opposed will vote Nay.  
 32. The voting is open. Have all voted who wish? Take the record.  
 33. On that question, the Ayes are 31, the Nays are 16...18, there's  
 34. something wrong here. 18. Senate Joint Resolution 26, having

2/26/60.  
1-6-26

1. failed to receive the required constitutional majority, is  
2. declared lost. Senate Joint Resolution 60. Senator Harris.

3. SENATOR HARRIS:

4. I assume that the Secretary will read it first. Yeah.

5. PRESIDENT:

6. Read it please.

7.

8.

9. (Senate Joint Resolution 60 typed previously  
10. on following page.)

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33.

1. SECRETARY:

2. Senate Joint Resolution No. 60.

3. Resolved, by the Senate of the 79th General Assembly,  
4. of the State of Illinois, the House of Representatives con-  
5. curring herein, that there shall be submitted to the electors  
6. of the State for adoption or rejection, the general election  
7. next occurring at least six months after the adoption of this  
8. resolution, a proposition to amend Section 5 and 9 of Article IV  
9. and Section 2 of Article VIII of the Illinois Constitution to  
10. read as follows:

11. Article IV, Section 5. Sessions.

12. (a) The General Assembly shall convene each year on  
13. the second Wednesday of January. Regular Sessions convening  
14. in odd-numbered years shall be budgetary sessions and the General  
15. Assembly at such Regular Sessions shall consider or enact only  
16. bills making appropriations or relating to State revenue provided,  
17. however, standing committees of either House may meet and hold  
18. hearings at any time. Regular Sessions convening in even numbered  
19. years shall be General Sessions and the General Assembly may  
20. consider or enact bills of other than those making appropriations  
21. or those relating to State revenue provided, however, that such  
22. General Sessions in even years, the General Assembly may amend  
23. appropriations or State revenue measures enacted, when due  
24. to necessary changes in expenditures or State revenues. The  
25. General Assembly shall be a continuous Body during that term  
26. for which members of the House of Representatives are elected.

27. (b) The Governor may convene the General Assembly or the  
28. Senate alone in Special Session by proclamation stating the  
29. purpose of the Session, and only business encompassed by such  
30. purpose together with any impeachments or confirmations of  
31. appointments shall be transacted. Special Sessions of the General  
32. Assembly may also be convened by joint proclamation of the  
33. Presiding Officers of both Houses issued as provided by law.

1. (c) Sessions of each House of the General Assembly  
2. in meetings of committees, joint committees, and legislative  
3. commissions, shall be open to the public. Sessions in  
4. committee meetings of the House may be closed to the public  
5. if two-thirds of the members elected to that House determine  
6. that the public interest so requires, and meetings of joint  
7. committees and legislative commissions may be so closed  
8. if two-thirds of the members elected to each House so determine.  
9. Section 9, Veto Procedures.

10. (a) Every bill passed by the General Assembly...

11. PRESIDENT:

12. Hold the noise down, please. Go right ahead, Mr. Secretary.

13. SECRETARY:

14. ...shall be presented to the Governor within thirty days  
15. after its passage except for a bill making appropriations or  
16. relating to State revenue, which bill shall be presented to the  
17. Governor within fifteen days after its passage. The foregoing  
18. requirements shall be judicially enforceable. If the Governor  
19. approves the bill, he shall sign it and it shall become law.

20. (b) If the Governor does not approve the bill, he shall  
21. veto it by returning it with his objections to the House in which  
22. it originated. Any bill not so returned by the Governor within  
23. sixty days after it is presented to him, shall become law, except  
24. for a bill making appropriations or relating to State revenue  
25. which shall become law unless returned by the Governor within  
26. thirty days after it is presented to him. If...if recess or  
27. adjournment of the General Assembly prevents the bill...the  
28. return of a bill, the bill and the Governor's objections  
29. shall be filed with the Secretary of State within such sixty  
30. day calendar days. The Secretary of State shall return the  
31. bill and the objections to the originating House promptly upon  
32. the next meeting of the same General Assembly at which the  
33. bill can be considered.



1. (c) The House to which a bill is returned shall  
2. immediately enter the Governor's objections upon its Journal.  
3. If, within fifteen calendar days after such entry, or for a bill  
4. making an appropriation or relating to State revenue within seven  
5. days after such entry, that House by a record vote of two-thirds  
6. of the members elected passes the bill, it shall be delivered  
7. immediately to the second House. If within fifteen days after  
8. such delivery, or for a bill making appropriation or relating  
9. to State revenue within seven days after such delivery...

10. PRESIDENT:

11. One minute, Mr. Secretary. For what purpose does  
12. Senator Harris arise?

13. SENATOR HARRIS:

14. Well, I point out, I believe the Secretary is stating  
15. two-thirds. I...my copy does...yes. I believe the transcript  
16. will show that you are saying two-thirds. I believe the  
17. language of my copy is that it reads three-fifths.

18. PRESIDENT:

19. All right, start at that paragraph again.

20. SECRETARY:

21. ...at the House of...this...at the House by a bill vote  
22. of three-fifths of the members elected passes the...passes the bill,  
23. it shall be delivered immediately to the second House. If, within  
24. fifteen calendar days after such delivery, or for a bill making  
25. appropriation or relating to State revenue within seven days after  
26. such delivery, the second House by a record vote of three-fifths  
27. of the members elected passes the bill, it shall become law.

28. (d) The Governor may reduce or veto any item of appropriation  
29. in a bill presented to him. Portions of a bill not reduced or  
30. vetoed shall become law. An item vetoed shall be returned to the  
31. House in which it originated and may become law in the same manner  
32. as a vetoed bill. An item reduced in the amount which shall  
33. be returned to the House in which it originated and may be restored.

1. in its original amount in the same manner as a vetoed bill,  
2. except that the required record vote shall be a majority  
3. of the members elected to each House. If a reduced item is not  
4. so restored, it shall become law in the reduced amount.

5. (e) The Governor may return a bill together with specific  
6. recommendations for change to the House in which it originated.  
7. The bill shall be considered in the same manner as a vetoed bill  
8. but the specific recommendations may be accepted by a record vote  
9. of a majority of the members elected to each House. Such bills  
10. shall be presented again to the Governor and if he certifies  
11. that such acceptance conforms to his specific recommendations,  
12. the bill shall become law. If he does not so certify, he shall  
13. return it as a vetoed bill to the House in which it originated.

14. Article VIII, Section 2. State Finance.

15. (a) The Governor in each odd-numbered year shall prepare  
16. and submit to the General Assembly at a time prescribed by law  
17. a State budget for the ensuing fiscal biennium. The budget shall  
18. set forth the estimated balance of funds available for appropriation  
19. at the beginning of each fiscal year of the fiscal biennium.  
20. The estimated receipts for each fiscal year and a plan for  
21. expenditures and obligations during each fiscal year of every  
22. department, authority, public corporation and quasi-public  
23. corporation of the State, each State college and university and  
24. every other public agency created by the State, but not of units  
25. of local government or school districts. The budget shall also  
26. set forth the indebtedness and the contingent liabilities of the State  
27. and such other information as may be required by law. Proposed  
28. expenditures for each fiscal year of a fiscal biennium, shall not  
29. exceed funds estimated to be available for the fiscal year as shown  
30. in the budget.

31. (b) The General Assembly, by law, shall make appropriation  
32. for all expenditures of public funds by the State. Appropriations  
33. for each fiscal year in a fiscal biennium shall not exceed funds  
34. estimated by the General Assembly to be...to be available during

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1. that fiscal year.

2. Transition Schedule.

3. These amend...these amended articles, Article IV, Section  
4. 5, and Article VIII, Section 2, of the Illinois Constitution,  
5. shall take effect July the 1st, 1978 for the purpose of beginning  
6. preparation of the budget for that fiscal biennium beginning  
7. July the 1st, 1979, by all departments, agencies, and  
8. instrumentalities of the State of Illinois, and shall take effect  
9. for all other purposes July the 10th, 1979.

10. 3rd reading of Senate Joint Resolution No. 60.

11. PRESIDENT:

12. Senator Harris.

13. SENATOR HARRIS:

14. Yes. The Secretary stated in the final line July 10, 1975.  
15. I think that should be expressed January. In the very final  
16. line of the proposed amendment, the word is January rather  
17. than July.

18. PRESIDENT:

19. Fine. January is good. It's here. Any further discussion?  
20. Senator Shapiro.

21. SENATOR SHIPIRO:

22. Mr. President, and Ladies and Gentlemen of the Senate.  
23. I just want to make a...a few comments that I think have been  
24. overlooked in the debate on both of these Resolutions. And I  
25. certainly had nothing against Senator Rock's resolution. I just  
26. happen to think that SJR 60 is a much interest to accomplish  
27. what we think should be done and also to make a stronger General  
28. Assembly. We are now operating under a new Constitution that  
29. we've had until 1970. Under that new Constitution, the Executive  
30. Branch of this government has been given many tools and have taken  
31. away powers from the General Assembly that we formerly had under  
32. the old Constitution.

33. PRESIDENT:

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1. Just a minute, Senator. Now we've just gotten a little  
2. noisy. Would the members please be in their seats? Continue  
3. Senator.

4. SENATOR SHAPIRO:

5. Thank you. The General Assembly has lost powers through  
6. the amendatory veto power given to the Governor. The Governor also  
7. has a reduction veto power. We are now in annual Sessions. And  
8. it just seems to me that SJR 60 addresses itself to many of the  
9. problems that we face here in the Senate and in the House.  
10. It just seems to me that indirectly we can control a number  
11. of bills, the tremendous number of bills that we have to  
12. face every year in this General Assembly. And by budgeting  
13. on a two year basis and giving us the power to scrutinize  
14. the budget and the appropriation bills and the revenue measures,  
15. as they come before us, giving us a much longer time to look at  
16. these, we will regain equal footing with the Executive Branch  
17. of the State of Illinois. I see no reason why this resolution  
18. should not be placed before the people of the State of  
19. Illinois. I'm of the opinion that the budgetary process here  
20. in Illinois is about to break down. We are not only confronted  
21. with many bills and many appropriation bills, we have to come  
22. back in a time period of from sixty to ninety days to even four  
23. to five months later to address ourselves again to the same  
24. appropriation bills. By passing a biennial budget, we will be  
25. faced with this one time every two years. I think the people  
26. will be better off. And if we do not go this direction, you  
27. can rest assured that we will gradually be faced into a full  
28. time legislature. I don't think the people of this State  
29. can afford it.

30. PRESIDENT:

31. Any further discussion? Senator Netsch.

32. SENATOR NETSCH:

33. Mr. President. Senator Rock just asked whether I was

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1. really in favor of this one, and the answer, of course, is  
2. no. I think one thing ought to be said about this in addition  
3. to just the problem of any kind of a restricted agenda which  
4. I think is the wrong way to go. And that is that when you go to  
5. biennial budgeting, what you are really talking about is making  
6. up your budget three years ahead of the last day on which it is  
7. to be spent. And as someone who has served in the Executive  
8. Branch of state government, and when biennial budgeting was  
9. the practice, and has seen the...the fact that it simply  
10. does not work, it becomes a matter of by guess and by golly, and  
11. it leads inevitably to either in this case massive amendments  
12. in the other year, Special Sessions, or whatever. It seems to  
13. me we are kidding ourselves again just as we are kidding the  
14. public. Biennial budgeting, in a state as large as Illinois,  
15. with a budget as large, and incidently, it is not going to be  
16. reduced by going to biennial budgeting, does...does not make  
17. sense. It's like asking...strike that. I was going to say  
18. General Motors to do something. But I think we'll just keep  
19. them out of the argument. What we are saying is that we have  
20. enough wisdom and foresight, enough sense of what the economy  
21. is going to be as well as the conditions that give rise to  
22. needs in public expenditures, to be able to judge three  
23. years ahead of time, literally thirty-four months ahead  
24. of time, and in most cases it will be about thirty-six months  
25. ahead of time, what needs to be spent throughout the next three  
26. years. That cannot happen. It will not happen. And this  
27. proposal will not make it happen either. We will be back  
28. every year adjusting, amending, as we did in the last few years  
29. of so called biennial budgeting. And in the end we will end up  
30. with a procedure that it seems to me will be even messier  
31. than that that we have right now. We are elected to do legislative  
32. business. That legislative business includes substantive  
33. legislation and budget, and we ought to do it annually, which is

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1. what is expected of us.
2. PRESIDENT:
3. Senator Graham.
4. SENATOR GRAHAM:
5. Mr. President, and members of the Senate. I am somewhat
6. surprised that those who have a quarrel with restriction.
7. I am somewhat surprised by those who have a quarrel with
8. restriction are those who served, perhaps, in the Constitutional
9. Convention and helped us get where we are now, to some
10. extent. I'm somewhat surprised by those who do not favor re-
11. striction but do not have anything better to offer, than...
12. than what we have right now, which is only a couple of steps
13. ahead of entire disaster. I'm somewhat surprised by those who
14. will say we can't do much better unless we devote more time,
15. which is wrong. If we're devoting our time as wrongly as we
16. have many times, we don't need to devote much more of that
17. kind of time. I wonder why someone didn't say that in order to
18. help us bail out of this dilemma we find ourselves in, that
19. we don't try to establish a Ways and Means Committee, something
20. similar to what we have in Washington. That wasn't said.
21. Because we couldn't find those probably that had the courage
22. to serve on it, and do the job that they're supposed to do, and
23. in that event, we'd be right where we are today. They say then
24. we'll let people serve on the Rules Committee. We can handle
25. it by the Rules Committee. Those who say that have never served
26. on the Rules Committee. It's a little difficult to come out
27. of the Rules Committee when you've helped to bury, so to
28. speak, many of your colleague's bills that walk on the Floor
29. of the Senate. You're sort of like a skunk in church. All
30. because you were doing your job. Those who say that this is not
31. good wouldn't go through that for one or two Sessions as I
32. have. Because they haven't got the courage. This is an implement
33. by which we can do the things that we should do, and if we're

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1. as smart as Pete we tell the people back home that we say  
2. we are, then we can handle a two year budgeting. That's no  
3. problem. And if Executive officers have been in as they tell  
4. the people they are during election campaign, they can handle  
5. it. And the people would be better off for us having handled  
6. it. I submit to you that Senate Joint Resolution No. 60  
7. is a way out darkness, and dilemma, for the members of the  
8. Illinois General Assembly, which will accrue in the end  
9. to saving the taxpayers of this State some money. That may be  
10. old-fashioned, but it's still popular back home.

11. PRESIDENT:

12. Senator Soper.

13. SENATOR SOPER:

14. Thank you, Mr. President. Members of the Senate, you know,  
15. I...I really don't favor annual Sessions, and I'll tell you  
16. why. You have an annual Session...we've done so well with  
17. annual Sessions. We've passed so many laws to help the  
18. working man, that in my district alone, we've lost G.E.,  
19. Hotpoint, Seko Steel, Western Electric is down from thirty-  
20. two thousand employees to seven thousand, two hundred. I see  
21. in the newspaper that West Clock's left, I think it's Peru-  
22. LaSalle with fifteen hundred to twenty-five hundred jobs.  
23. We've given so much good legislation for the working man  
24. and we've put them on unemployment compensation, workmen's  
25. compensation. We've put them on everything but a job. And it's  
26. because of the fact we all wanted to be good to the working man.  
27. Now, if we have...the more time that we have to spend down here  
28. and the more pressure put on by so called groups that feel  
29. for the public, they really do a reverse job. Now, we better  
30. look to what we do in these Sessions and we better keep em-  
31. ployees in the State of Illinois, or we're going to have  
32. an employment desert in this State. That happened to Wis-  
33. consin fifteen years ago. They kept the laws on the books  
34. for ten years and they finally saw the light. It's happening

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1. in Michigan, it happened in New York. That's what concerns  
2. me. We're so good to the working man that we kill them with  
3. kindness.

4. PRESIDENT:

5. Any further discussion? Senator Harris may close the  
6. debate.

7. SENATOR HARRIS:

8. Mr. President, Ladies and Gentlemen of the Senate.  
9. Senate Joint Resolution 60 is a sincere attempt to let  
10. the people of Illinois determine next November whether we  
11. should not adopt a new system of funding the essential services  
12. of Illinois government by a constitutional limitation on the  
13. procedures of the General Assembly. I have mentioned that  
14. there are nineteen of our sister states that budget biennially.  
15. And among those nineteen are some very significant constituencies.  
16. One state larger than Illinois, Texas. Another state, the next  
17. to us in size, Ohio. Our two neighbors, Indiana, and Wisconsin.  
18. And Wisconsin's neighbor, Minnesota. And I would point out  
19. that Wisconsin and Minnesota are uniquely similar to Illinois.  
20. In that they have within their borders a single, major United  
21. States population center and the remainder of their state  
22. larger devoted to agriculture and smaller, strong, effective,  
23. industrial communities. As is the case of Illinois, incidental  
24. to the suggestion that Illinois recognize that annual budgeting  
25. has been a disappointment, if not a failure. And I'm inclined  
26. to describe it as a failure. It should be noted that the rate  
27. of expenditure has increased since we have budgeted annually  
28. from the preceding decade of the sixties, the growth rate of  
29. expenditure in round figures was three hundred thirty million  
30. dollars a year, annualized from those biennial budgets. And that  
31. in the year since we've been an annual budget, that growth rate  
32. of expenditure startlingly has grown to seven hundred eighty-five  
33. million dollars a year. That's been the record of the growth rate



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1. of our expenditure. Incidental to the implementation of this  
2. joint resolution, would be some statutory change that would be  
3. required to fully implement this suggestion for an effective  
4. program of budgeting in the odd-numbered year that would get  
5. into being the funding of the essential services for the people  
6. of Illinois by the end of June. Statutorily, I would  
7. recommend that the budget be presented on the first Wednesday  
8. in February, rather than the first Wednesday in March, and  
9. incidentally, we are one of the later states insofar as the  
10. submission of our budget. This would bring about, then,  
11. an opportunity, in my recommendation, to allocate approximately  
12. ninety days to the adoption of a biennial budget to the exclusion  
13. of no other distraction. And we can effectively make that  
14. decision, and statutorily mandate ourselves to adopt the budget  
15. by the last Wednesday in April. We've been, and this amendment  
16. directs, that fifteen days after the budgetary Session is  
17. concluded, that the General Assembly shall present the engrossed  
18. bills to the Governor. This amendment, then, would restrict  
19. the Governor's opportunity to evaluate the legislative proposals  
20. for the biennial budget from the present sixty day period to  
21. thirty days, and this is adequate. So that the Governor would,  
22. in fact, complete his work and report his conclusions and final  
23. estimates of anticipated revenue and lay the budget that has  
24. been responded to by the Executive before the leadership of the  
25. two Houses, returning to the House of origin the appropriation  
26. bills that he has taken final action on. The General Assembly, then,  
27. would be constitutionally mandated to have seven days in each  
28. House, rather than the present constitutional fifteen days to complete  
29. its review of final Executive approval. So that, in fact, in  
30. the year 1979 the entire budget for Illinois would be finalized  
31. on the 25th of June, 1979. The school districts of Illinois would  
32. know where they are for two years. The municipalities, the  
33. mental health districts, the agencies of Illinois, would have  
34. their blueprint finalized, and we would not go through that

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1. excruciating experience that occurred as late as November 22nd,  
2. 1975, when almost five months of the present fiscal year have  
3. been experienced not until that date, in fact, to the school  
4. districts of Illinois know what the final...disposition  
5. for the sovereign funding would be of the most important  
6. responsibility, the education of the young people of Illinois.  
7. This amendment effectively cures that problem. This amendment  
8. will stabilize the growth of expenditure and make no mistake,  
9. Bill Harris is not suggesting that this amendment will reduce  
10. expenditures, but I emphatically and conscientiously state that  
11. it will stabilize the growth of expenditure and the taxpayers of  
12. Illinois deserve that. They deserve the results that are being  
13. experienced in Texas, in Indiana, in North Carolina, and Ohio,  
14. and I submit that those constituencies are similar constituencies  
15. to Illinois. Join me, Ladies and Gentlemen of the Senate,  
16. in taking that step today to lay before the people of Illinois  
17. the opportunity for them to decide. I have one further point  
18. to make since it was raised in connection with the consideration  
19. of Senate Joint Resoluton 26. I would propose to your serious  
20. consideration that biennial budgeting makes sense and that in  
21. the even-numbered year we take up the general revisions of the  
22. statutory body of law, that like ten of our sister states who  
23. operate under biennial budgets, that their primary is in September,  
24. with respect to nine of them, and one of them has its primary in  
25. August. It's possible to orderly plan the essential functions.  
26. And Senator Rock's observation of a primary in March or that  
27. part of the year through June, would seriously complicate effective  
28. decision making. Ten of our sister constituencies effectively  
29. respond to that by scheduling their primary in either August or  
30. September. Last year when we were considering the bill to change  
31. the primary date, I sensed an attitude among many of us that  
32. a much later primary date, a date when young people are back in  
33. school, when families are back in their residences, made a lot  
34. of sense. We've got the kind of capacity to adjust to that common

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1. sense arrangement of scheduling our primary date. This  
2. amendment in my sincere belief would be significantly help-  
3. ful to all the people of Illinois to enable the General  
4. Assembly to return to orderly, careful, and effective decision  
5. making. I urge a favorable vote on Senate Joint Resolution 60.  
6. Thank you, Mr. President.

7. PRESIDENT:

8. The question is shall Senate Joint Resolution No. 60  
9. pass. Those in favor will vote Aye. Opposed will vote Nay.  
10. The voting is open. Have all voted who wish? Take the record.  
11. On this question, the Ayes are 27, the Nays are 16, with 1  
12. Voting Present. Senate Joint Resolution having failed to receive  
13. the required constitutional majority, is declared lost.  
14. The Chair recognizes Senator Howard Carroll.

15. SENATOR CARROLL:

16. Thank you, Mr. President. On a point of personal privilege,  
17. we have in the southwest gallery visiting us today, the eighth  
18. grade class from St. Timothy's school, with Mrs. Rita Montag  
19. as their chaperone. I wish the Senate would recognize them,  
20. and if they would rise, please, in the southwest gallery.

21. PRESIDENT:

22. Any further business to come before the Regular Session?  
23. Introduction of Bills.

24. SECRETARY:

25. Senate Bills 1669 through 1683.

26. PRESIDENT:

27. Rules Committee.

28. SECRETARY:

29. Senate Bill 1684, introduced by Senator Brady.

30. (Secretary reads title of the bill)

31. 1st reading of the bill.

32. PRESIDENT:

33. Assignment of Bills. Resolutions.

1. SECRETARY:  
2. Senate Resolution 278, introduced by Senator Soper,  
3. Harris, and all members. It's congratulatory. John Wayne  
4. Casper.  
5. PRESIDENT:  
6. Pardon me? Who did you say about John Wayne? Senator Soper  
7. is recognized.  
8. SENATOR SOPER:  
9. Well, this John Wayne Casper is the young gentleman that's  
10. twelve years of age and he's an eagle scout, ninety-two merit  
11. badges, and I think he'll be in...I think we'll John Wayne...the...  
12. change his name to Casper. This boy's going to be a great boy.  
13. I move the...move the adoption of this resolution after we...  
14. PRESIDENT:  
15. Senator Soper moves the suspension...  
16. SENATOR SOPER:  
17. ...rules...  
18. PRESIDENT:  
19. ..of the rules for the immediate consideration of this  
20. resolution. All in favor say Aye. Opposed Nay. The rules are  
21. suspended. Senator Soper now moves for the immediate  
22. adoption of this resolution. All in favor say Aye. Opposed Nay.  
23. The resolution is adopted.  
24. SECRETARY:  
25. Senate Resolution 279, introduced by Senator Kosinski.  
26. It's congratulatory.  
27. PRESIDENT:  
28. Senator Kosinski.  
29. SENATOR KOSINSKI:  
30. Mr. President, and members of the Senate. It's congratulating  
31. a wonderful lady, Sister Mary Pious, who has completed fifty  
32. years of dedication to God and to children...over thousands  
33. and thousands of teaching of children. She is just a gracious  
34. lady. And Mr. President...

1. PRESIDENT:  
2. Senator Kosinski...  
3. SENATOR KOSINSKI:  
4. ...I now move for the immediate adoption of the resolution.  
5. PRESIDENT:  
6. Senator Kosinski moves for the immediate suspension of the  
7. rules for the immediate consideration of this resolution.  
8. All in favor say Aye. Opposed Nay. The rules are suspended.  
9. Senator Kosinski, moves now, for the adoption of the resolution  
10. immediately. All in favor say Aye. Opposed Nay. The resolution  
11. is adopted.  
12. SECRETARY:  
13. Senate Resolution 280, introduced by...  
14. PRESIDENT:  
15. One moment, please. For what purpose does Senator Lane arise?  
16. Senator Lane is recognized.  
17. SENATOR LANE:  
18. Point of personal privilege.  
19. PRESIDENT:  
20. State your point.  
21. SENATOR LANE:  
22. Mr. President.  
23. PRESIDENT:  
24. State your point, Senator.  
25. SENATOR LANE:  
26. Yes. Mr. President, members of the Senate. I would like  
27. to introduce a group of students from the Rickover Junior High  
28. School, from Sauk Village, Illinois, seated in the Southeast  
29. gallery.  
30. PRESIDENT:  
31. Will you please rise and be recognized by the...  
32. SENATOR LANE:  
33. Southwest gallery.  
34. PRESIDENT:

1. PRESIDENT:

2. Please rise and be recognized by the Senate. Continue with  
3. the resolution.

4. SECRETARY:

5. Senate Resolution 280, introduced by Senator Kosinski.

6. PRESIDENT:

7. Senator Kosinski is recognized.

8. SENATOR KOSINSKI:

9. Mr. President and members of the Senate. This is a  
10. congratulatory message congratulated the very reverend Father  
11. Leonard Prusinski, who will be celebrating forty years  
12. of distinguished service to both God and to all the constituents  
13. in the area.

14. PRESIDENT:

15. Senator Kosinski moves for the suspension of the rules for  
16. the immediate consideration of this resolution. All in favor  
17. will say Aye. Opposed Nay. The rules are suspended. Senator  
18. Kosinski moves for the immediate adoption of this resolution.  
19. All in favor will say Aye. Opposed Nay. The resolution is adopted.  
20. Senator Kosinski.

21. SENATOR KOSINSKI:

22. Mr. President, the Secretary hasn't mentioned it. I wish  
23. to have all the Senators join me in this resolution.

24. PRESIDENT:

25. Is there leave to have all the Senators join as cosponsors  
26. of this resolution? Leave is granted.

27. SECRETARY:

28. Senate Resolution 281, introduced by Senator Hynes and all  
29. Senators.

30. PRESIDENT:

31. Senator Hynes is recognized.

32. SENATOR HYNES:

33. Mr. President and members of the Senate. This resolution is

1. congratulatory for Morgan Park High School, our State Double A  
2. Basketball Champions. Morgan...Park High School is located  
3. in the 28th district on the southwest side of the City of Chicago,  
4. and I would ask leave to have all Senators shown as cosponsors of  
5. this resolution.

6. PRESIDENT:

7. Is leave granted? Leave is granted.

8. SENATOR HYNES:

9. Mr. President, I think that this group of young men  
10. really are a tribute to not only the school and our community,  
11. and the City of Chicago, but to the entire State, and I think  
12. that we can all be very proud of the way they conducted them-  
13. selves as...as athletes, and as individuals, and I would move for  
14. the suspension of the rules for the immediate consideration of  
15. this resolution.

16. PRESIDENT:

17. Senator Hynes moves for the suspension of the rules for  
18. the immediate consideration of this resolution. All in favor  
19. will say Aye. Opposed Nay. The rules are suspended. Senator  
20. Hynes now moves for the adoption of this resolution. All in favor  
21. say Aye. Opposed Nay. The resolution is adopted.

22. SECRETARY:

23. Senate Resolution 282, introduced by Senator Mitchler.  
24. It's congratulatory.

25. PRESIDENT:

26. Senator Mitchler.

27. SENATOR MITCHLER:

28. Mr. President and members of the Senate. This resolution  
29. commends Major Eric Britcher of the Aurora Salvation Army on the  
30. occasion of his being the recipient of the Aurora Kiwanis Club  
31. Service to God and Fellow Man Award. It's an annual award.  
32. I'd appreciate suspension of the rules and immediate consideration,  
33. adoption of the resolution.

1. PRESIDENT:

2. Senator Mitchler moves for the suspension of the rules  
3. for the immediate consideration of this resolution.  
4. All in favor will say Aye. Opposed Nay. The rules are suspended.  
5. Senator Mitchler now moves for the immediate adoption of  
6. this resolution. All in favor will say Aye. Opposed Nay.  
7. The resolution is adopted.

8. SECRETARY:

9. Senate Resolution 283, introduced by Senators Rock, Welsh,  
10. and Senator...and Howard Mohr, and others.

11. PRESIDENT:

12. Who is it please? Senator Rock.

13. SENATOR ROCK:

14. Thank you, Mr. President and Ladies and Gentlemen of the  
15. Senate. This is a resolution congratulating Oak Park  
16. High School who finished third this year. Next year, of course,  
17. we'll have a different resolution, but for the time being,  
18. at least, I would ask that all members be shown and I would  
19. further request the suspension of the rules for the immediate  
20. consideration and adoption of this resolution.

21. PRESIDENT:

22. Is leave granted to show all Senators? Leave is granted.  
23. Senator Rock moves for the suspension of the rules for the  
24. immediate consideration of this resolution. All in favor will  
25. say Aye. Opposed Nay. The rules are suspended. Senator Rock  
26. now moves for the immediate adoption of this resolution. All  
27. in favor will say Aye. Opposed Nay. The resolution is adopted.  
28. We'll be at ease just a moment, please. For what purpose does  
29. Senator Bloom arise?

30. SENATOR BLOOM:

31. Thank you, Mr. President. I'd like to seek leave to be  
32. a cosponsor of Senate 1676.

33. PRESIDENT:

34. I'm sorry. I didn't hear you. I was diverted. My...



*Dr. Davidson  
by  
Mrs. Tolpolski*

1. SENATOR BLOOM:

2. I rise to seek leave to be a consponsor of Senate Bill  
3. 1676.

4. PRESIDENT:

5. Is leave granted? Let the record so show. Senator Mitchler.

6. SENATOR MITCHLER:

7. Mr. President, I rise on a point of personal privilege.

8. PRESIDENT:

9. State your point Senator. Hold on just a moment.

10. SENATOR MITCHLER:

11. Mr. President...

12. PRESIDENT:

13. Now, will the members... Just a moment. Will the members  
14. please be in their seats. Senator Mitchler.

15. SENATOR MITCHLER:

16. In the southeast gallery from Joliet, Illinois, is Mrs.  
17. Gigi Tolpolski; with a group of ladies that are visiting  
18. Springfield and the Illinois General Assembly today. I would  
19. like them to stand and be recognized by the Senate.

20. PRESIDENT:

21. Resolution. The Death Resolution. Will the members please  
22. be in their seats. For what purpose does Senator Davidson  
23. arise?

24. SENATOR DAVIDSON:

25. For the purpose of an announcement, before you take up the  
26. Death Resolution.

27. PRESIDENT:

28. Senator Davidson is recognized.

29. SENATOR DAVIDSON:

30. Mr. President and members of the Senate. I'd like to offer  
31. you an invitation which was offered to you by the Chairman of the  
32. Lay Peoples Governor's prayer breakfast to meet with the former  
33. U.S. Senator Harold Hughes, in Room C1, this afternoon at 2:30,  
34. which is already passed, but Senator Hughes is here. He is in

1. Room C1, over in the State Office Building. We urge all of  
2. you immediately after adjournment who would like to meet with  
3. him in relation to the Senate...Capitol Senate Prayer Breakfast,  
4. please be in attendance. Thank you.

5. PRESIDENT:

6. For what purpose does Senator Harber Hall arise?

7. SENATOR HALL:

8. For leave of the Body to include Senator Regner as a  
9. coponsor on Senate Bill 1557.

10. PRESIDENT:

11. Is leave granted? Leave is granted. Senator Bloom.

12. SENATOR BLOOM:

13. Thank you...

14. PRESIDENT:

15. Senator Bloom is recognized.

16. SENATOR BLOOM:

17. ...Mr. President. I'd also seek leave to be a cosponsor  
18. of 1590 and Senate 1591.

19. PRESIDENT:

20. Is leave granted on Senate Bills 1590 and Senate Bills 1591  
21. for Senator Bloom to be added as sponsor? Leave is granted.

22. SECRETARY:

23. Senate Joint...

24. PRESIDENT:

25. Wait a minute. Members of the Senate, this is a Death  
26. Resolution. Would the members be in their seats.

27. SECRETARY:

28. Senate Resolution 284, introduced by Senators Soper, Harris, and  
29. all members.

30. PRESIDENT:

31. Senator Soper.

32. SENATOR SOPER:

33. Mr. President and Ladies and Gentlemen of the Senate.

1. Albert S. Massic was a teacher and superintendent of schools  
2. for School District 99, Cicero, Illinois, since 1935, thirty  
3. of those years as superintendent and this is his Death  
4. Resolution. I move the...

5. PRESIDENT:

6. Senator Soper moves...

7. SENATOR SOPER:

8. ...suspension of the rules...

9. PRESIDENT:

10. ...suspension of the rules for the immediate consideration  
11. of this resolution. All in favor will say Aye. Opposed Nay.  
12. The rules are suspended. Senator Soper now moves for the  
13. immediate adoption of this resolution. All in favor will  
14. say Aye. Opposed Nay. The resolution is adopted. Senator  
15. Rock.

16. SENATOR ROCK:

17. Thank you, Mr. President and Ladies and Gentlemen of the  
18. Senate. Since there appears to be little or no further business,  
19. might I suggest that we recess the General Session so that the  
20. report of the Rules Committee can, in fact, be read in, and I think  
21. that will just expedite the proposed committee hearings.

22. PRESIDENT:

23. Yes, we will...we are going to recess after which time  
24. there will be a meeting of the Rules Committee. So when the...  
25. when we come back after that meeting we can save ourselves a  
26. legislative day by reading into the report of the Rules Committee  
27. into our records. And then, of course, it will go to Assignment  
28. of Bills and they can be sent to the various committees and the...  
29. the Chairmen of those committees can schedule those bills for  
30. a hearing next week and can do the proper posting. Senator Demuzio,  
31. for what purpose do you arise?

32. SENATOR DEMUZIO:

33. Mr. President, I'd like leave of the Body to be added as  
34. a cosponsor of Senate Bills 1590 and 1591.

1. PRESIDENT:

2. Is leave granted? Leave is granted. Senate...Senate  
3. stands in recess in the First...Regular Session to the call  
4. of the Chair.

5. (RECESS)

6. (AFTER RECESS)

7. SECRETARY:

8. Senate Bill 1685, introduced by Senator Carroll.

9. (Secretary reads title of the bill)

10. 1st reading of the bill.

11. PRESIDENT:

12. Assignment of Bills. Committee Reports.

13. SECRETARY:

14. Senator Hall, Chairman of Committee on Committees met  
15. and has made the following assignment: Senator D'Arco  
16. to be a member and serve on the following committee: Executive  
17. Appointments and Administration.

18. The Rules Committee met April 6, 1976, pursuant to notice.  
19. The following members were present: Senators Partee, Rock,  
20. Donnewald, Harris, and Howard Mohr. By unanimous vote, the  
21. following bills were reported out to the committee, ordered  
22. read a first time and referred to the Committee on Assignment  
23. of Bills. Senate Bill 1533, 1534, 1535, 1543, 1544, 1545, 1546,  
24. 1547, 1551, 1564, 1565, 1572, 1587, 1590, 1597, 1629, 1680,  
25. 1681 and House Bill 3186.

26. PRESIDENT:

27. Read the bills.

28. SECRETARY:

29. Senate Bill 1533.

30. (Secretary reads title of the bill)

31. Senate Bill 1534.

32. (Secretary reads title of the bill)

33. Senate Bill 1535.

34. (Secretary reads title of the bill)

1. Senate Bill 1543.
2. (Secretary reads title of the bill)
3. Senate Bill 1544.
4. (Secretary reads title of the bill)
5. Senate Bill 1545.
6. (Secretary reads title of the bill)
7. Senate Bill 1546.
8. (Secretary reads title of the bill)
9. Senate Bill 1547.
10. (Secretary reads title of the bill)
11. Senate Bill 1551.
12. (Secretary reads title of the bill)
13. Senate Bill 1564.
14. (Secretary reads title of the bill)
15. Senate Bill 1565.
16. (Secretary reads title of the bill)
17. Senate Bill 1572.
18. (Secretary reads title of the bill)
19. Senate Bill 1587.
20. (Secretary reads title of the bill)
21. Senate Bill 1590.
22. (Secretary reads title of the bill)
23. Senate Bill 1591.
24. (Secretary reads title of the bill)
25. Senate Bill 1597.
26. (Secretary reads title of the bill)
27. Senate Bill 1629.
28. (Secretary reads title of the bill)
29. Senate Bill 1680.
30. (Secretary reads title of the bill)
31. Senate Bill 1681.
32. (Secretary reads title of the bill)
33. 1st reading of the following Senate Bills.

1. House Bill 3186.

2. (Secretary reads title of the bill)

3. 1st reading of the bill.

4. PRESIDENT:

5. Committee...Committee Report...Committee...Committee Reports.

6. SECRETARY:

7. Senator Donnewald, Chairman of Assignment of Bills, reports

8. the following bills to committee: Appropriations; Senate Bill

9. 1551. Education; Senate Bill 1535. Executive; Senate Bills

10. 1543, 1544, 1545, 1546, 1547, 1590, and 1591. Judiciary; Senate

11. Bills 1587, 1597, and 1627. Local Government; Senate Bills

12. 1564, 1565, and 1681. Revenue; Senate Bill 1680. Transportation;

13. Senate Bills 1533, 1534, and 1572. Appropriations; House Bill

14. 3186.

15. PRESIDENT:

16. Messages from the House.

17. SECRETARY:

18. A Message from the House by Mr. O'Brien, Clerk.

19. Mr. President - I am directed to inform the Senate

20. that the House of Representatives has adopted the following

21. Joint Resolution, in the adoption of which I am instructed to

22. ask the concurrence of the Senate, to-wit:

23. House Joint Resolution 20, Constitutional Amendment.

24. PRESIDENT:

25. Executive.

26. SECRETARY:

27. A Message from the House by Mr. O'Brien, Clerk.

28. Mr. President - I am directed to inform the Senate

29. that the House of Representatives has adopted the following Joint

30. Resolution, in the adoption of which I am instructed to ask

31. the concurrence of the Senate, to-wit:

32. House Joint Resolution 30, Constitutional Amendment.

33. PRESIDENT:

34. Executive.

1. SECRETARY:

2. A Message from the House by Mr. O'Brien, Clerk.

3. Mr. President - I am directed to inform the Senate  
4. that the House of Representatives has passed a bill with the  
5. following title in the passage of which I am instructed to ask  
6. the concurrence of the Senate, to-wit:

7. House Bill 3148.

8. PRESIDENT:

9. Rules Committee. Rules. Any further business to come  
10. before the Senate? The Senate stands adjourned until tomorrow  
11. morning at noon for a Perfunctory Session after which there  
12. will be an adjournment to Monday, April 12th, at noon.  
13. The Adjournment Resolution with leave will be adopted when  
14. it comes over. The Senate is adjourned.