- 1 AMENDMENT TO SENATE BILL 1803
- 2 AMENDMENT NO. \_\_\_\_. Amend Senate Bill 1803 by replacing
- 3 everything after the enacting clause with the following:
- 4 "(30 ILCS 105/5.545 rep.)
- 5 Section 5. The State Finance Act is amended by repealing
- 6 Section 5.545, as added by P.A. 92-486.
- 7 Section 10. The Environmental Protection Act is amended
- 8 by changing Sections 58.3, 58.13, and 58.15 as follows:
- 9 (415 ILCS 5/58.3)
- 10 Sec. 58.3. Site Investigation and Remedial Activities
- 11 Program; Brownfields Redevelopment Fund.
- 12 (a) The General Assembly hereby establishes by this
- 13 Title a Site Investigation and Remedial Activities Program
- 14 for sites subject to this Title. This program shall be
- 15 administered by the Illinois Environmental Protection Agency
- 16 under this Title XVII and rules adopted by the Illinois
- 17 Pollution Control Board.
- 18 (b) (1) The General Assembly hereby creates within the
- 19 State Treasury a special fund to be known as the
- 20 Brownfields Redevelopment Fund, consisting of 2 programs
- 21 to be known as the "Municipal Brownfields Redevelopment

Grant Program" and the "Brownfields Redevelopment Loan Program", which shall be used and administered by the Agency as provided in Sections 58.13 and 58.15 of this Act and the rules adopted under those Sections. The Brownfields Redevelopment Fund ("Fund") shall contain moneys transferred from the Response Contractors Indemnification Fund and other moneys made available for deposit into the Fund.

- (2) The State Treasurer, ex officio, shall be the custodian of the Fund, and the Comptroller shall direct payments from the Fund upon vouchers properly certified by the Agency. The Treasurer shall credit to the Fund interest earned on moneys contained in the Fund. The Agency shall have the authority to accept, receive, and administer on behalf of the State any grants, gifts, loans, reimbursements or payments for services, or other moneys made available to the State from any source for purposes of the Fund. Those moneys shall be deposited into the Fund, unless otherwise required by the Environmental Protection Act or by federal law.
- (3) Pursuant to appropriation, all moneys in the Fund shall be used by the Agency for the purposes set forth in subdivision (b)(4) of this Section and Sections 58.13 and 58.15 of this Act and to cover the Agency's costs of program development and administration under those Sections.
- (4) The Agency shall have the power to enter into intergovernmental agreements with the federal government or the State, or any instrumentality thereof, for purposes of capitalizing the Brownfields Redevelopment Fund. Moneys on deposit in the Brownfields Redevelopment Fund may be used for the creation of reserve funds or pledged funds that secure the obligations of repayment of loans made pursuant to Section 58.15 of this Act. For

the purpose of obtaining capital for deposit into the Brownfields Redevelopment Fund, the Agency may also enter into agreements with financial institutions and other persons for the purpose of selling loans and developing a secondary market for such loans. The Agency shall have the power to create and establish such reserve funds and accounts as may be necessary or desirable to accomplish its purposes under this subsection and to allocate its available moneys into such funds and accounts. Investment earnings on moneys held in the Brownfields Redevelopment Fund, including any reserve fund or pledged fund, shall Brownfields be deposited into the Redevelopment Fund.

(5) The Agency is authorized to administer funds made available to the Agency under federal law, including but not limited to the Small Business Liability and Brownfields Revitilization Act of 2002, related to brownfields cleanup and reuse in accordance with that law and this Title.

20 (Source: P.A. 91-36, eff. 6-15-99; 92-486, eff. 1-1-02.)

21 (415 ILCS 5/58.13)

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Sec. 58.13. Municipal Brownfields Redevelopment Grant Program.

(a)(1) The Agency shall establish and administer a program of grants, to be known as the Municipal Brownfields Redevelopment Grant Program, to provide municipalities in Illinois with financial assistance to be used for coordination of activities related to brownfields redevelopment, including but not limited to identification of brownfields sites, site investigation and determination of remediation objectives and related plans and reports, and development of remedial action plans, and but--net--including--the implementation of

1	remedial action plans and remedial action completion
2	reports. The plans and reports shall be developed in
3	accordance with Title XVII of this Act.
4	(2) Grants shall be awarded on a competitive basis
5	subject to availability of funding. Criteria for
6	awarding grants shall include, but shall not be limited
7	to the following:
8	(A) problem statement and needs assessment;
9	(B) community-based planning and involvement;
10	(C) implementation planning; and
11	(D) long-term benefits and sustainability.
12	(3) The Agency may give weight to geographic
13	location to enhance geographic distribution of grants
14	across this State.
15	(4) Grants shall be limited to a maximum of
16	\$240,000, and no municipality shall receive more than
17	this amount one-grant under this Section.
18	(5) Grant amounts shall not exceed 70% of the
19	project amount, with the remainder to be provided by the
20	municipality as local matching funds.
21	(b) The Agency shall have the authority to enter into
22	any contracts or agreements that may be necessary to carry
23	out its duties or responsibilities under this Section. The
24	Agency shall have the authority to adopt rules setting forth

by the Agency may include but shall not be limited to the following:

(1) purposes for which grants are available;

(2) application periods and content of applications;

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procedures and criteria for administering the Municipal

Brownfields Redevelopment Grant Program. The rules adopted

(3) procedures and criteria for Agency review of grant applications, grant approvals and denials, and grantee acceptance;

- 1 (4) grant payment schedules;
- 2 (5) grantee responsibilities for work schedules,
- work plans, reports, and record keeping;
- 4 (6) evaluation of grantee performance, including
- 5 but not limited to auditing and access to sites and
- 6 records;
- 7 (7) requirements applicable to contracting and
- 8 subcontracting by the grantee;
- 9 (8) penalties for noncompliance with grant
- 10 requirements and conditions, including stop-work orders,
- 11 termination of grants, and recovery of grant funds;
- 12 (9) indemnification of this State and the Agency by
- the grantee; and
- 14 (10) manner of compliance with the Local Government
- 15 Professional Services Selection Act.
- 16 (Source: P.A. 92-486, eff. 1-1-02.)
- 17 (415 ILCS 5/58.15)
- Sec. 58.15. Brownfields <u>Programs</u>.
- 19 (A) Brownfields Redevelopment Loan Program.
- 20 (a) The Agency shall establish and administer a
- 21 revolving loan program to be known as the "Brownfields
- 22 Redevelopment Loan Program" for the purpose of providing
- loans to be used for site investigation, site remediation, or
- 24 both, at brownfields sites. All principal, interest, and
- 25 penalty payments from loans made under this <u>subsection</u> (A)
- 26 Section shall be deposited into the Brownfields Redevelopment
- Fund and reused in accordance with this Section.
- 28 (b) General requirements for loans:
- 29 (1) Loans shall be at or below market interest
- 30 rates in accordance with a formula set forth in
- 31 regulations promulgated under <u>subdivision</u> (A)(c)
- 32 subsection-(e) of this <u>subsection (A)</u> Section.
- 33 (2) Loans shall be awarded subject to availability

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- of funding based on the order of receipt of applications
  satisfying all requirements as set forth in the
  regulations promulgated under <u>subdivision</u> (A)(c)
  subsection-(e) of this <u>subsection</u> (A) Section.
  - (3) The maximum loan amount under this <u>subsection</u>

    (A) Seetien for any one project is \$1,000,000.
  - (4) In addition to any requirements or conditions placed on loans by regulation, loan agreements under the Brownfields Redevelopment Loan Program shall include the following requirements:
    - (A) the loan recipient shall secure the loan repayment obligation;
    - (B) completion of the loan repayment shall not exceed 15 5 years or as otherwise prescribed by Agency rule; and
    - (C) loan agreements shall provide for a confession of judgment by the loan recipient upon default.
  - (5) Loans shall not be used to cover expenses incurred prior to the approval of the loan application.
  - payments or otherwise fails to meet its obligations as provided in this <u>subsection (A)</u> Seetien or implementing regulations, the Agency is authorized to pursue the collection of the amounts past due, the outstanding loan balance, and the costs thereby incurred, either pursuant to the Illinois State Collection Act of 1986 or by any other means provided by law, including the taking of title, by foreclosure or otherwise, to any project or other property pledged, mortgaged, encumbered, or otherwise available as security or collateral.
- 32 (c) The Agency shall have the authority to enter into 33 any contracts or agreements that may be necessary to carry 34 out its duties or responsibilities under this <u>subsection (A)</u>

1	Section.	The	Agency	shall	have	the	authority	v to	promulgate
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- 2 regulations setting forth procedures and criteria for
- 3 administering the Brownfields Redevelopment Loan Program.
- 4 The regulations promulgated by the Agency for loans under
- 5 this <u>subsection (A)</u> Section shall include, but need not be
- 6 limited to, the following elements:

- 7 (1) loan application requirements;
- 8 (2) determination of credit worthiness of the loan 9 applicant;
  - (3) types of security required for the loan;
- 11 (4) types of collateral, as necessary, that can be 12 pledged for the loan;
- 13 (5) special loan terms, as necessary, for securing 14 the repayment of the loan;
- 15 (6) maximum loan amounts;
- 16 (7) purposes for which loans are available;
- 17 (8) application periods and content of applications;
- 19 (9) procedures for Agency review of loan 20 applications, loan approvals or denials, and loan 21 acceptance by the loan recipient;
  - (10) procedures for establishing interest rates;
- 23 (11) requirements applicable to disbursement of 24 loans to loan recipients;
- 25 (12) requirements for securing loan repayment 26 obligations;
- 27 (13) conditions or circumstances constituting 28 default;
- 29 (14) procedures for repayment of loans and 30 delinquent loans including, but not limited to, the 31 initiation of principal and interest payments following 32 loan acceptance;
- 33 (15) loan recipient responsibilities for work 34 schedules, work plans, reports, and record keeping;

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1	(16)	evaluati	.on	of lo	an	recip	ient	perform	ance,
2	including	auditing	and	access	s to	sites	and	records;	

- (17) requirements applicable to contracting and subcontracting by the loan recipient, including procurement requirements;
- (18) penalties for noncompliance with loan requirements and conditions, including stop-work orders, termination, and recovery of loan funds; and
- 9 (19) indemnification of the State of Illinois and 10 the Agency by the loan recipient.
- 11 (d) Moneys in the Brownfields Redevelopment Fund may be
  12 used as a source of revenue or security for the principal and
  13 interest on revenue or general obligation bonds issued by the
  14 State or any political subdivision or instrumentality
  15 thereof, if the proceeds of those bonds will be deposited
  16 into the Fund.
- 17 (B) Brownfields Site Restoration Program.
  - (a) (1) The Agency, with the assistance of the Department of Commerce and Community Affairs, must establish and administer a program for the payment of remediation costs to be known as the Brownfields Site Restoration Program. The Agency, through the Program, shall provide Remediation Applicants with financial assistance for the investigation and remediation of abandoned or underutilized properties. The investigation and remediation shall be performed in accordance with this Title XVII of this Act.
    - (2) For each State fiscal year in which funds are made available to the Agency for payment under this subsection (B), the Agency must, subject to the availability of funds, allocate 20% of the funds to be available to Remediation Applicants within counties with populations over 2,000,000. The remaining funds must be made available to all other Remediation Applicants in the

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of \$750,000 to a Remediation Applicant for remediation costs incurred at a remediation site. Eligibility must be determined based on a minimum capital investment in the redevelopment of the site, and payment amounts must not exceed the net economic benefit to the State of the remediation project. In addition to these limitations, the total payment to be made to an applicant must not exceed an amount equal to 20% of the capital investment at the site.

(4) Only those remediation projects for which a No Further Remediation Letter is issued by the Agency after December 31, 2001 are eligible to participate in the Brownfields Site Restoration Program. The program does not apply to any sites that have received a No Further Remediation Letter prior to December 31, 2001 or for costs incurred prior to the Department of Commerce and Community Affairs approving a site eligible for the Brownfields Site Restoration Program.

Brownfields Site Restoration Program.

(5) Brownfields Site Restoration Program funds shall be subject to availability of funding and distributed based on the order of receipt of applications satisfying all requirements as set forth in this Section.

(b) Prior to applying to the Agency for payment, a Remediation Applicant shall first submit to the Agency its proposed remediation costs. The Agency shall make a pre-application assessment, which is not to be binding upon the Department of Commerce and Community Affairs or upon future review of the project, relating only to whether the Agency has adequate funding to reimburse the applicant for the remediation costs if the applicant is found to be eligible for reimbursement of remediation costs. If the Agency determines that it is likely to have adequate funding

1	to reimburse the applicant for remediation costs, the
2	Remediation Applicant may then submit to the Department of
3	Commerce and Community Affairs an application for review of
4	eligibility. The Department must review the eligibility
5	application to determine whether the Remediation Applicant is
6	eligible for the payment. The application must be on forms
7	prescribed and provided by the Department of Commerce and
8	Community Affairs. At a minimum, the application must
9	include the following:
10	(1) Information identifying the Remediation
11	Applicant and the site for which the payment is being
12	sought and the date of acceptance into the Site
13	Remediation Program.
14	(2) Information demonstrating that the site for
15	which the payment is being sought is abandoned or
16	underutilized property. "Abandoned property" means real
17	property previously used for, or that has the potential
18	to be used for, commercial or industrial purposes that
19	reverted to the ownership of the State, a county or
20	municipal government, or an agency thereof, through
21	donation, purchase, tax delinquency, foreclosure,
22	default, or settlement, including conveyance by deed in
23	lieu of foreclosure; or privately owned property that has
24	been vacant for a period of not less than 3 years from
25	the time an application is made to the Department of
26	Commerce and Community Affairs. "Underutilized property"
27	means real property of which less than 35% of the
28	commercially usable space of the property and

(3) Information demonstrating that remediation of the site for which the payment is being sought will result in a net economic benefit to the State of Illinois. The "net economic benefit" must be determined

improvements thereon are used for their most commercially

profitable and economically productive uses.

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based on factors including, but not limited to, the capital investment, the number of jobs created, the number of jobs retained if it is demonstrated the jobs would otherwise be lost, capital improvements, the number of construction-related jobs, increased sales, material purchases, other increases in service and operational expenditures, and other factors established by the Department of Commerce and Community Affairs. Priority must be given to sites located in areas with high levels of poverty, where the unemployment rate exceeds the State average, where an enterprise zone exists, or where the area is otherwise economically depressed as determined by the Department of Commerce and Community Affairs.

- (4) An application fee in the amount set forth in subdivision (B)(c) for each site for which review of an application is being sought.
- (c) The fee for eligibility reviews conducted by the Department of Commerce and Community Affairs under this subsection (B) is \$1,000 for each site reviewed. The application fee must be made payable to the State of Illinois for deposit into the Brownfields Redevelopment Fund.
  - (d) Within 60 days after receipt by the Department of Commerce and Community Affairs of an application meeting the requirements of subdivision (B)(b), the Department of Commerce and Community Affairs must issue a letter to the applicant approving the application, approving the application with modifications, or disapproving the application. If the application is approved or approved with modifications, the Department of Commerce and Community Affairs' letter must also include its determination of the "net economic benefit" of the remediation project and the maximum amount of the payment to be made available to the applicant for remediation costs. The payment by the Agency under this subsection (B) must not exceed the "net economic

benefit of the remediation project, as determined by the
Department of Commerce and Community Affairs.

- 3 (e) An application for a review of remediation costs 4 must not be submitted to the Agency unless the Department of Commerce and Community Affairs has determined the Remediation 5 Applicant is eliqible under subdivision (B)(d). If the 6 7 Department of Commerce and Community Affairs has determined 8 that a Remediation Applicant is eliqible under subdivision 9 (B)(d), the Remediation Applicant may submit an application for payment to the Agency under this subsection (B). Except 10 11 as provided in subdivision (B)(f), an application for review 12 of remediation costs must not be submitted until a No Further 13 Remediation Letter has been issued by the Agency and recorded in the chain of title for the site in accordance with Section 14 15 58.10. The Agency must review the application to determine 16 whether the costs submitted are remediation costs and whether 17 the costs incurred are reasonable. The application must be on forms prescribed and provided by the Agency. At a 18 minimum, the application must include the following: 19
  - (1) Information identifying the Remediation Applicant and the site for which the payment is being sought and the date of acceptance of the site into the Site Remediation Program.

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- (2) A copy of the No Further Remediation Letter with official verification that the letter has been recorded in the chain of title for the site and a demonstration that the site for which the application is submitted is the same site as the one for which the No Further Remediation Letter is issued.
- (3) A demonstration that the release of the regulated substances of concern for which the No Further Remediation Letter was issued was not caused or contributed to in any material respect by the Remediation Applicant. The Agency must make determinations as to

1	reimbursement availability consistent with rules adopted
2	by the Pollution Control Board for the administration and
3	enforcement of Section 58.9 of this Act.
4	(4) A copy of the Department of Commerce and
5	Community Affairs' letter approving eligibility,
6	including the net economic benefit of the remediation
7	project.
8	(5) An itemization and documentation, including
9	receipts, of the remediation costs incurred.
10	(6) A demonstration that the costs incurred are
11	remediation costs as defined in this Act and rules
12	adopted under this Act.
13	(7) A demonstration that the costs submitted for
14	review were incurred by the Remediation Applicant who
15	received the No Further Remediation Letter.
16	(8) An application fee in the amount set forth in
17	subdivision (B)(j) for each site for which review of
18	remediation costs is requested.
19	(9) Any other information deemed appropriate by the
20	Agency.
21	(f) An application for review of remediation costs may
22	be submitted to the Agency prior to the issuance of a No
23	Further Remediation Letter if the Remediation Applicant has
24	a Remedial Action Plan approved by the Agency under the terms
25	of which the Remediation Applicant will remediate groundwater
26	for more than one year. The Agency must review the
27	application to determine whether the costs submitted are
28	remediation costs and whether the costs incurred are
29	reasonable. The application must be on forms prescribed and
30	provided by the Agency. At a minimum, the application must
31	include the following:
32	(1) Information identifying the Remediation
33	Applicant and the site for which the payment is being
34	sought and the date of acceptance of the site into the

Site Remediation Program.

2	(2) A copy of the Agency letter approving the
3	Remedial Action Plan.
4	(3) A demonstration that the release of the
5	regulated substances of concern for which the Remedial
6	Action Plan was approved was not caused or contributed to
7	in any material respect by the Remediation Applicant.
8	The Agency must make determinations as to reimbursement
9	availability consistent with rules adopted by the
10	Pollution Control Board for the administration and
11	enforcement of Section 58.9 of this Act.
12	(4) A copy of the Department of Commerce and
13	Community Affairs' letter approving eligibility,
14	including the net economic benefit of the remediation
15	project.
16	(5) An itemization and documentation, including
17	receipts, of the remediation costs incurred.
18	(6) A demonstration that the costs incurred are
19	remediation costs as defined in this Act and rules
20	adopted under this Act.
21	(7) A demonstration that the costs submitted for
22	review were incurred by the Remediation Applicant who
23	received approval of the Remediation Action Plan.
24	(8) An application fee in the amount set forth in
25	subdivision (B)(j) for each site for which review of
26	remediation costs is requested.
27	(9) Any other information deemed appropriate by the
28	Agency.
29	(g) For a Remediation Applicant seeking a payment under
30	subdivision (B)(f), until the Agency issues a No Further
31	Remediation Letter for the site, no more than 75% of the
32	allowed payment may be claimed by the Remediation Applicant.
33	The remaining 25% may be claimed following the issuance by
34	the Agency of a No Further Remediation Letter for the site.

For a Remediation Applicant seeking a payment under subdivision (B)(e), until the Agency issues a No Further Remediation Letter for the site, no payment may be claimed by

4 <u>the Remediation Applicant.</u>

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(h) (1) Within 60 days after receipt by the Agency of an application meeting the requirements of subdivision (B)(e) or (B)(f), the Agency must issue a letter to the applicant approving, disapproving, or modifying the remediation costs submitted in the application. If an application is disapproved or approved with modification of remediation costs, then the Agency's letter must set forth the reasons for the disapproval or modification.

(2) If a preliminary review of a budget plan has been obtained under subdivision (B)(i), the Remediation Applicant may submit, with the application and supporting documentation under subdivision (B)(e) or (B)(f), a copy of the Agency's final determination accompanied by a certification that the actual remediation costs incurred for the development and implementation of the Remedial Action Plan are equal to or less than the costs approved in the Agency's final determination on the budget plan. The certification must be signed by the Remediation Applicant and notarized. Based on that submission, the Agency is not required to conduct further review of the costs incurred for development and implementation of the Remedial Action Plan and may approve costs as submitted.

(3) Within 35 days after receipt of an Agency letter disapproving or modifying an application for approval of remediation costs, the Remediation Applicant may appeal the Agency's decision to the Board in the manner provided for the review of permits in Section 40 of this Act.

(i) (1) A Remediation Applicant may obtain a preliminary review of estimated remediation costs for the development

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and implementation of the Remedial Action Plan by submitting a budget plan along with the Remedial Action Plan. The budget plan must be set forth on forms prescribed and provided by the Agency and must include, but is not limited to, line item estimates of the costs associated with each line item (such as personnel, equipment, and materials) that the Remediation Applicant anticipates will be incurred for the development and implementation of the Remedial Action Plan. The Agency must review the budget plan along with the Remedial Action Plan to determine whether the estimated costs submitted are remediation costs and whether the costs estimated for the activities are reasonable.

- (2) If the Remedial Action Plan is amended by the Remediation Applicant or as a result of Agency action, the corresponding budget plan must be revised accordingly and resubmitted for Agency review.
- (3) The budget plan must be accompanied by the applicable fee as set forth in subdivision (B)(j).
- (4) Submittal of a budget plan must be deemed an automatic 60-day waiver of the Remedial Action Plan review deadlines set forth in this subsection (B) and rules adopted under this subsection (B).
- Agency must issue a letter to the Remediation Applicant approving, disapproving, or modifying the estimated remediation costs submitted in the budget plan. If a budget plan is disapproved or approved with modification of estimated remediation costs, the Agency's letter must set forth the reasons for the disapproval or modification.
- (6) Within 35 days after receipt of an Agency letter disapproving or modifying a budget plan, the Remediation Applicant may appeal the Agency's decision to

- the Board in the manner provided for the review of permits in Section 40 of this Act.
- 3 (j) The fees for reviews conducted by the Agency under
- 4 this subsection (B) are in addition to any other fees or
- 5 payments for Agency services rendered pursuant to the Site
- 6 Remediation Program and are as follows:
- 7 <u>(1) The fee for an application for review of</u>
- 8 remediation costs is \$1,000 for each site reviewed.
- 9 (2) The fee for the review of the budget plan
- submitted under subdivision (B)(i) is \$500 for each site
- 11 <u>reviewed.</u>
- 12 The application fee and the fee for the review of the
- 13 <u>budget plan must be made payable to the State of Illinois,</u>
- 14 <u>for deposit into the Brownfields Redevelopment Fund.</u>
- (k) Moneys in the Brownfields Redevelopment Fund may be
- 16 <u>used for the purposes of this Section, including payment for</u>
- 17 the costs of administering this subsection (B). Any moneys
- 18 <u>remaining in the Brownfields Site Restoration Program Fund on</u>
- 19 the effective date of this amendatory Act of the 92nd General
- 20 Assembly shall be transferred to the Brownfields
- 21 Redevelopment Fund. Total payments made to all Remediation
- 22 Applicants by the Agency for purposes of this subsection (B)
- must not exceed \$1,000,000 in State fiscal year 2002.
- 24 (1) The Department and the Agency are authorized to
- 25 <u>enter into any contracts or agreements that may be necessary</u>
- 26 <u>to carry out their duties and responsibilities under this</u>
- 27 <u>subsection (B).</u>
- 28 (m) Within 6 months after the effective date of this
- 29 <u>amendatory Act of 2001, the Department of Commerce and</u>
- 30 <u>Community Affairs and the Agency must propose rules</u>
- 31 prescribing procedures and standards for the administration
- of this subsection (B). Within 9 months after receipt of the
- 33 proposed rules, the Board shall adopt on second notice,
- 34 pursuant to Sections 27 and 28 of this Act and the Illinois

- 1 Administrative Procedures Act, rules that are consistent with
- 2 this subsection (B). Prior to the effective date of rules
- 3 <u>adopted under this subsection (B), the Department of Commerce</u>
- 4 and Community Affairs and the Agency may conduct reviews of
- 5 applications under this subsection (B) and the Agency is
- 6 <u>further authorized to distribute guidance documents on costs</u>
- 7 <u>that are eligible or ineligible as remediation costs.</u>
- 8 (Source: P.A. 91-36, eff. 6-15-99; 92-16, eff. 6-28-01.)
- 9 (415 ILCS 5/58.18 rep.)
- 10 Section 20. The Environmental Protection Act is amended
- 11 by repealing Section 58.18.
- 12 Section 99. Effective date. This Act takes effect upon
- 13 becoming law.".