92 SB1504ham002

LRB9206158LBmgam04

1

AMENDMENT TO SENATE BILL 1504

2 AMENDMENT NO. ____. Amend Senate Bill 1504, AS AMENDED, 3 by replacing everything after the enacting clause with the 4 following:

5 "Section 5. The Mental Health and Developmental
6 Disabilities Administrative Act is amended by adding Section
7 7.3 as follows:

8 (20 ILCS 1705/7.3 new)

9 Sec. 7.3. Nurse aide registry; finding of abuse or neglect. The Department shall require that no facility, 10 service agency, or support agency providing mental health or 11 developmental disability services that is licensed, 12 certified, operated, or funded by the Department shall employ 13 14 a person, in any capacity, who is identified by the nurse aide registry as having been subject of a substantiated 15 finding of abuse or neglect of a service recipient. The 16 Department shall establish and maintain the rules that are 17 necessary or appropriate to effectuate the intent of this 18 Section. The provisions of this Section shall not apply to 19 any facility, service agency, or support agency licensed or 20 21 certified by a State agency other than the Department, unless operated by the Department of Human Services. 22

Section 10. The Abused and Neglected Long Term Care
 Facility Residents Reporting Act is amended by changing
 Section 6.2 as follows:

4 (210 ILCS 30/6.2) (from Ch. 111 1/2, par. 4166.2)
5 (Section scheduled to be repealed on January 1, 2002)
6 Sec. 6.2. Inspector General.

The Governor shall appoint, 7 (a) and the Senate shall 8 confirm, an Inspector General who shall function within the Department of Human Services and report to the Secretary of 9 10 Human Services and the Governor. The Inspector General shall investigate reports of suspected abuse or neglect (as those 11 terms are defined in Section 3 of this Act) of patients or 12 residents in any mental health or developmental disabilities 13 14 facility operated by the Department of Human Services and 15 shall have authority to investigate and take immediate action on reports of abuse or neglect of recipients, whether 16 17 patients or residents, in any mental health or developmental disabilities facility or program that is 18 licensed or certified by the Department of Human Services (as successor 19 20 to the Department of Mental Health and Developmental 21 Disabilities) or that is funded by the Department of Human 22 Services (as successor to the Department of Mental Health and Developmental Disabilities) and is not licensed or certified 23 24 by any agency of the State. At the specific, written request of an agency of the State other than the Department of Human 25 Services (as successor to the Department of Mental Health and 26 Developmental Disabilities), the Inspector 27 General may investigating reports of abuse and neglect of 28 cooperate in 29 persons with mental illness or persons with developmental disabilities. Inspector General 30 The shall have no 31 supervision over or involvement in routine, programmatic, licensure, or certification operations of the Department of 32 Human Services or any of its funded agencies. 33

-2-

1 The Inspector General shall promulgate rules establishing 2 minimum requirements for reporting allegations of abuse and 3 neglect and initiating, conducting, and completing 4 investigations. The promulgated rules shall clearly set forth that in instances where 2 or more State agencies could 5 investigate an allegation of abuse or neglect, the Inspector 6 7 General shall not conduct an investigation that is redundant 8 to an investigation conducted by another State agency. The 9 rules shall establish criteria for determining, based upon the nature of the allegation, the appropriate method of 10 11 investigation, which may include, but need not be limited to, site visits, telephone contacts, or requests for written 12 responses from agencies. The rules shall also clarify how 13 the Office of the Inspector General shall interact with the 14 15 licensing unit of the Department of Human Services in 16 investigations of allegations of abuse or neglect. Any allegations or investigations of reports made pursuant to 17 this Act shall remain confidential until a final report 18 is 19 completed. The resident or patient who allegedly was abused or neglected and his or her legal guardian shall be informed 20 21 by the facility or agency of the report of alleged abuse or 22 neglect. Final reports regarding unsubstantiated or unfounded 23 allegations shall remain confidential, except that final reports may be disclosed pursuant to Section 6 of this Act. 24

25 The Inspector General shall be appointed for a term of 4 26 years.

When the Office of the Inspector General has 27 substantiated a case of abuse or neglect, the Inspector 28 29 General shall include in the final report any mitigating or 30 aggravating circumstances that were identified during the 31 investigation. Upon determination that a report of neglect is substantiated, the Inspector General shall then determine 32 33 whether such neglect rises to the level of egregious neglect. 34 The Inspector General shall within 24 hours after (b)

-3-

1 receiving a report of suspected abuse or neglect determine 2 whether the evidence indicates that any possible criminal act has been committed. If he determines that a possible criminal 3 4 act has been committed, or that special expertise is required 5 in the investigation, he shall immediately notify the б Department of State Police. The Department of State Police 7 shall investigate any report indicating a possible murder, 8 rape, or other felony. All investigations conducted by the 9 Inspector General shall be conducted in a manner designed to ensure the preservation of evidence for possible use in a 10 11 criminal prosecution.

(b-5) The Inspector General shall make a determination 12 13 to accept or reject a preliminary report of the investigation on established 14 of alleged abuse or neglect based 15 investigative procedures. Notice of the Inspector General's 16 determination must be given to the person who claims to be 17 the victim of the abuse or neglect, to the person or persons alleged to have been responsible for abuse or neglect, and to 18 19 the facility or agency. The facility or agency or the person 20 or persons alleged to have been responsible for the abuse or 21 neglect and the person who claims to be the victim of the 22 abuse or neglect may request clarification or reconsideration 23 based on additional information. For cases where the abuse or neglect is substantiated, 24 allegation of the 25 Inspector General shall require the facility or agency to 26 submit a written response. The written response from a facility or agency shall address in a concise and reasoned 27 manner the actions that the agency or facility will take or 28 29 has taken to protect the resident or patient from abuse or 30 prevent reoccurrences, and eliminate problems neglect, identified and shall include implementation and completion 31 32 dates for all such action.

33 (c) The Inspector General shall, within 10 calendar days34 after the transmittal date of a completed investigation where

-4-

1 abuse or neglect is substantiated or administrative action is 2 recommended, provide a complete report on the case to the Secretary of Human Services and to the agency in which the 3 4 abuse or neglect is alleged to have happened. The complete 5 report shall include a written response from the agency or 6 facility operated by the State to the Inspector General that 7 addresses in a concise and reasoned manner the actions that 8 the agency or facility will take or has taken to protect the 9 resident or patient from abuse or neglect, prevent reoccurrences, and eliminate problems identified and shall 10 11 include implementation and completion dates for all such The Secretary of Human Services shall accept or 12 action. reject the response and establish how the Department will 13 determine whether the facility or program followed the 14 15 approved response. The Secretary may require Department 16 personnel to visit the facility or agency for training, 17 technical assistance, programmatic, licensure, or 18 certification purposes. Administrative action, including 19 sanctions, may be applied should the Secretary reject the response or should the facility or agency fail to follow the 20 21 approved response. The facility or agency shall inform the 22 resident or patient and the legal guardian whether the 23 reported allegation was substantiated, unsubstantiated, or unfounded. There shall be an appeals process for any person 24 25 agency that is subject to any action based on a or 26 recommendation or recommendations.

recommend 27 (d) The Inspector General may to the Departments of Public Health and Human Services sanctions to 28 29 be imposed against mental health and developmental 30 disabilities facilities under the jurisdiction of the Department of Human Services for the protection of residents, 31 32 including appointment of on-site monitors or receivers, transfer or relocation of residents, and closure of units. 33 34 The Inspector General may seek the assistance of the Attorney

-5-

General or any of the several State's attorneys in imposing
 such sanctions.

3 (e) The Inspector General shall establish and conduct 4 periodic training programs for Department employees 5 concerning the prevention and reporting of neglect and abuse.

б (f) The Inspector General shall at all times be granted 7 access to any mental health or developmental disabilities 8 facility operated by the Department, shall establish and 9 conduct unannounced site visits to those facilities at least once annually, and shall be granted access, for the purpose 10 11 of investigating a report of abuse or neglect, to any facility or program funded by the Department that is subject 12 under the provisions of this Section to investigation by the 13 Inspector General for a report of abuse or neglect. 14

(g) Nothing in this Section shall limit investigations by the Department of Human Services that may otherwise be required by law or that may be necessary in that Department's capacity as the central administrative authority responsible for the operation of State mental health and developmental disability facilities.

21 (g-5) After notice and an opportunity for a hearing that 22 is separate and distinct from the Office of the Inspector 23 <u>General's appeals process as implemented under subsection (c)</u> of this Section, the Inspector General shall report to the 24 Department of Public Health's nurse aide registry under 25 26 Section 3-206.01 of the Nursing Home Care Act the identity of individuals against whom there has been a substantiated 27 finding of physical or sexual abuse or egregious neglect of a 28 29 service recipient.

Nothing in this subsection shall diminish or impair the rights of a person who is a member of a collective bargaining unit pursuant to the Illinois Public Labor Relations Act or pursuant to any federal labor statute. An individual who is a member of a collective bargaining unit as described above

-6-

1 shall not be reported to the Department of Public Health's 2 nurse aide registry until the exhaustion of that individual's 3 grievance and arbitration rights, or until 3 months after the 4 initiation of the grievance process, whichever occurs first, provided that the Department of Human Services' hearing under 5 subsection (c), that is separate and distinct from the Office 6 of the Inspector General's appeals process, has concluded. 7 8 Notwithstanding anything hereinafter or previously provided, 9 if an action taken by an employer against an individual as a 10 result of the circumstances that led to a finding of physical or sexual abuse or egregious neglect is later overturned 11 12 under a grievance or arbitration procedure provided for in Section 8 of the Illinois Public Labor Relations Act or under 13 a collective bargaining agreement, the report must be removed 14 15 from the registry.

The Department of Human Services shall promulgate or 16 17 amend rules as necessary or appropriate to establish procedures for reporting to the registry, including the 18 definition of egregious neglect, procedures for notice to the 19 individual and victim, appeal and hearing procedures, and 20 petition for removal of the report from the registry. The 21 22 portion of the rules pertaining to hearings shall provide that, at the hearing, both parties may present written and 23 24 oral evidence. The Department shall be required to establish by a preponderance of the evidence that the Office 25 of the Inspector General's finding of physical or sexual 26 abuse or eqregious neglect warrants reporting to the 27 Department of Public Health's nurse aide registry under 28 Section 3-206.01 of the Nursing Home Care Act. 29

30 <u>Notice to the individual shall include a clear and</u> 31 <u>concise statement of the grounds on which the report to the</u> 32 <u>registry is based and notice of the opportunity for a hearing</u> 33 <u>to contest the report. The Department of Human Services shall</u> 34 <u>provide the notice by certified mail to the last known</u>

-7-

1 address of the individual. The notice shall give the 2 individual an opportunity to contest the report in a hearing 3 before the Department of Human Services or to submit a 4 written response to the findings instead of requesting a 5 hearing. If the individual does not request a hearing or if after notice and a hearing the Department of Human Services 6 7 finds that the report is valid, the finding shall be included 8 as part of the registry, as well as a brief statement from the reported individual if he or she chooses to make a 9 10 statement. The Department of Public Health shall make 11 available to the public information reported to the registry. 12 In a case of inquiries concerning an individual listed in the 13 registry, any information disclosed concerning a finding of abuse or neglect shall also include disclosure of the 14 15 individual's brief statement in the registry relating to the 16 reported finding or include a clear and accurate summary of 17 the statement.

At any time after the report of the registry, an 18 individual may petition the Department of Human Services for 19 removal from the registry of the finding against him or her. 20 21 Upon receipt of such a petition, the Department of Human 22 Services shall conduct an investigation and hearing on the petition. Upon completion of the investigation and hearing, 23 24 the Department of Human Services shall report the removal of 25 the finding to the registry unless the Department of Human Services determines that removal is not in the public 26 27 <u>interest.</u>

(h) This Section is repealed on January 1, 2002.
(Source: P.A. 90-252, eff. 7-29-97; 90-512, eff. 8-22-97;
90-655, eff. 7-30-98; 91-169, eff. 7-16-99.)

31 Section 15. The Nursing Home Care Act is amended by 32 changing Section 3-206.1 as follows:

-8-

1 (210 ILCS 45/3-206.01) (from Ch. 111 1/2, par. 2 4153-206.01)

3

Sec. 3-206.01. Nurse aide registry.

4 (a) The Department shall establish and maintain а registry of all individuals who have satisfactorily completed 5 6 the training required by Section 3-206. The registry shall 7 include the name of the nursing assistant, habilitation aide, 8 or child care aide, his or her current address, Social 9 Security number, and the date and location of the training course completed by the individual, and the date of 10 the 11 individual's last criminal records check. Any individual placed on the registry is required to inform the Department 12 of any change of address within 30 days. A facility shall not 13 employ an individual as a nursing assistant, habilitation 14 aide, or child care aide unless the facility has inquired of 15 16 the Department as to information in the registry concerning the individual and shall not employ anyone not on 17 the 18 registry unless the individual is enrolled in a training 19 program under paragraph (5) of subsection (a) of Section 3-206 of this Act. 20

21 Τf the Department finds that a nursing assistant, 22 habilitation aide, or child care aide has abused a resident, 23 neglected a resident, or misappropriated resident property in a facility, the Department shall notify the individual of 24 25 this finding by certified mail sent to the address contained in the registry. The notice shall give the individual an 26 opportunity to contest the finding in a hearing before the 27 Department or to submit a written response to the findings in 28 29 lieu of requesting a hearing. If, after a hearing or if the 30 individual does not request a hearing, the Department finds that the individual abused a resident, neglected a resident, 31 32 or misappropriated resident property in a facility, the finding shall be included as part of the registry as well as 33 a brief statement from the individual, if he or she chooses 34

1 to make such a statement. The Department shall make 2 information in the registry available to the public. In the 3 case of inquiries to the registry concerning an individual 4 listed in the registry, any information disclosed concerning 5 such a finding shall also include disclosure of any statement 6 in the registry relating to the finding or a clear and 7 accurate summary of the statement.

8 (b) The Department shall add to the nurse aide registry 9 records of findings as reported by the Inspector General or 10 remove from the nurse aide registry records of findings as 11 reported by the Department of Human Services, under Section 12 6.2 of the Abuse and Neglected Long Term Care Facility 13 Residents Reporting Act.

14 (Source: P.A. 91-598, eff. 1-1-00.)

15 Section 99. Effective date. This Act takes effect on 16 January 1, 2002.".