LRB9207148JSpc

1 AN ACT in relation to the administration and funding of 2 the Illinois Commerce Commission.

3 Be it enacted by the People of the State of Illinois, represented in the General Assembly: 4

5 Section 5. The State Finance Act is amended by adding Section 5.545 as follows: б

(30 ILCS 105/5.545 new) 7

8 Sec. 5.545. The Public Utility Investigation Expense 9 Reimbursement Fund.

Section 10. The Public Utilities Act is amended by 10 changing Section 2-202 and by adding Sections 2-203 and 2-301 11 12 as follows:

(220 ILCS 5/2-202) (from Ch. 111 2/3, par. 2-202) 13

14 Sec. 2-202. Policy; Public Utility Fund; tax.

15

It is declared to be the public policy of this State (a) 16 that in order to maintain and foster the effective regulation of public utilities under this Act in the interests of the 17 People of the State of Illinois and the public utilities as 18 well, the public utilities subject to regulation under this 19 20 Act and which enjoy the privilege of operating as public in this State, shall bear the expense of 21 utilities administering this Act by means of a tax on such privilege 22 measured by the annual gross revenue of such public utilities 23 in the manner provided in this Section. For purposes of this 24 25 Section, "expense of administering this Act" includes any costs incident to studies, whether made by the Commission or 26 27 under contract entered into by the Commission, concerning environmental pollution problems caused or contributed to by 28 public utilities and the means for eliminating or abating 29

those problems. Such proceeds shall be deposited in the
 Public Utility Fund in the State treasury.

(b) All of the ordinary and contingent expenses of 3 the 4 Commission incident to the administration of this Act shall be paid out of the Public Utility Fund 5 except the б compensation of the members of the Commission which shall be paid from the General Revenue Fund. Notwithstanding other 7 8 provisions of this Act to the contrary, the ordinary and 9 contingent expenses of the Commission incident to the administration of the Illinois Commercial Transportation Law 10 11 may be paid from appropriations from the Public Utility Fund through the end of fiscal year 1986. 12

A tax is imposed upon each public utility subject to 13 (C) the provisions of this Act equal to .08% of its gross revenue 14 15 for each calendar year commencing with the calendar year beginning January 1, 1982, except that the Commission may, by 16 rule, establish a different rate no greater than 0.1%. For 17 purposes of this Section, "gross revenue" shall not include 18 revenue from the production, transmission, distribution, 19 sale, delivery, or furnishing of electricity. "Gross revenue" 20 shall not include amounts paid 21 by telecommunications 22 retailers under the Telecommunications Municipal 23 Infrastructure Maintenance Fee Act.

24 (d) Annual gross revenue returns shall be filed in25 accordance with paragraph (1) or (2) of this subsection (d).

(1) Except as provided in paragraph (2) of this 26 subsection (d), on or before January 10 of each year each 27 public utility subject to the provisions of this Act 28 29 shall file with the Commission an estimated annual gross 30 revenue return containing an estimate of the amount of its gross revenue for the calendar year commencing 31 January 1 of said year and a statement of the amount of 32 tax due for said calendar year on the basis of that 33 34 estimate. Public utilities may also file revised returns

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1 containing updated estimates and updated amounts of tax 2 due during the calendar year. These revised returns, if filed, shall form the basis for quarterly payments due 3 4 during the remainder of the calendar year. In addition, on or before March 31 February-15 of each year, each 5 public utility shall file an amended return showing the 6 7 actual amount of gross revenues shown by the company's books and records as of December 31 of the previous year. 8 9 Forms and instructions for such estimated, revised, and amended returns shall be devised and supplied by the 10 11 Commission.

(2) Beginning with returns due after January 1, 12 13 2002 1993, the requirements of paragraph (1) of this subsection (d) shall not apply to any public utility in 14 any calendar year for which the total tax the public 15 16 utility owes under this Section is less than \$10,000 For such public utilities with respect to such 17 \$1<del>,</del>000. years, the public utility shall file with the Commission, 18 on or before March January 31 of the following year, an 19 annual gross revenue return for the year and a statement 20 21 of the amount of tax due for that year on the basis of 22 such a return. Forms and instructions for such returns and corrected returns shall be devised and supplied by 23 24 the Commission.

(e) All returns submitted to the Commission by a public 25 utility as provided in this subsection (e) or subsection (d) 26 Section shall contain or be verified by a written 27 of this declaration by an appropriate officer of the public utility 28 29 that the return is made under the penalties of perjury. The 30 Commission may audit each such return submitted and may, under the provisions of Section 5-101 of this Act, take such 31 32 measures as are necessary to ascertain the correctness of the returns submitted. The Commission has the power to direct the 33 34 filing of a corrected return by any utility which has filed

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1 an incorrect return and to direct the filing of a return by 2 any utility which has failed to submit a return. A 3 taxpayer's signing a fraudulent return under this Section is 4 perjury, as defined in Section 32-2 of the Criminal Code of 5 1961.

6 (f) (1) For all public utilities subject to paragraph 7 (1) of subsection (d), at least one quarter of the annual amount of tax due under subsection (c) shall be paid to the 8 9 Commission on or before the tenth day of January, April, July, and October of the calendar year subject to tax. 10 In 11 the event that an adjustment in the amount of tax due should be necessary as a result of the filing of an amended or 12 corrected return under subsection (d) or subsection (e) of 13 this Section, the amount of any deficiency shall be paid by 14 15 the public utility together with the amended or corrected 16 return and the amount of any excess shall, after the filing of a claim for credit by the public utility, be returned to 17 the public utility in the form of a credit memorandum in the 18 19 amount of such excess or be refunded to the public utility in accordance with the provisions of subsection (k) of this 20 21 Section. However, if such deficiency or excess is less than 22 \$1, then the public utility need not pay the deficiency and 23 may not claim a credit.

(2) Any public utility subject to paragraph (2) of 24 25 subsection (d) shall pay the amount of tax due under subsection (c) on or before March January 31 next following 26 the end of the calendar year subject to tax. In the event 27 that an adjustment in the amount of tax due should be 28 necessary as a result of the filing of a corrected return 29 30 under subsection (e), the amount of any deficiency shall be paid by the public utility at the time the corrected return 31 32 is filed. Any excess tax payment by the public utility shall be returned to it after the filing of a claim for credit, in 33 the form of a credit memorandum in the amount of the excess. 34

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However, if such deficiency or excess is less than \$1, the public utility need not pay the deficiency and may not claim a credit.

4 (g) Each installment or required payment of the tax 5 imposed by subsection (c) becomes delinquent at midnight of 6 the date that it is due. Failure to make a payment as 7 required by this Section shall result in the imposition of a 8 late payment penalty, an underestimation penalty, or both, as 9 provided by this subsection. The late payment penalty shall 10 be the greater of:

11 (1) \$25 for each month or portion of a month that 12 the installment or required payment is unpaid or

(2) an amount equal to the difference between what 13 should have been paid on the due date, based upon the 14 15 most recently filed estimated, annual, or amended return 16 estimate, and what was actually paid, times 1%, for each 17 month or portion of a month that the installment or required payment goes unpaid. This penalty may be 18 assessed as soon as the installment or required payment 19 20 becomes delinquent.

The underestimation penalty shall apply to those public utilities subject to paragraph (1) of subsection (d) and shall be calculated after the filing of the amended return. It shall be imposed if the amount actually paid on any of the dates specified in subsection (f) is not equal to at least one-fourth of the amount actually due for the year, and shall equal the greater of:

(1) \$25 for each month or portion of a month thatthe amount due is unpaid or

30 (2) an amount equal to the difference between what 31 should have been paid, based on the amended return, and 32 what was actually paid as of the date specified in 33 subsection (f), times a percentage equal to 1/12 of the 34 sum of 10% and the percentage most recently established

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1 by the Commission for interest to be paid on customer deposits under 83 Ill. Adm. Code 280.70(e)(1), for each 2 month or portion of a month that the amount due goes 3 4 unpaid, except that no underestimation penalty shall be assessed if the amount actually paid on or before each of 5 the dates specified in subsection (f) was based on an 6 7 estimate of gross revenues at least equal to the actual 8 gross revenues for the previous year. The Commission may 9 enforce the collection of any delinquent installment or payment, or portion thereof by legal action or in any 10 11 other manner by which the collection of debts due the State of Illinois may be enforced under the laws of this 12 State. The executive director or his designee may excuse 13 the payment of an assessed penalty or a portion of an 14 he 15 <u>assessed penalty</u> if determines that enforced 16 collection of the penalty as assessed would be unjust.

(h) All sums collected by the Commission under the provisions of this Section shall be paid promptly after the receipt of the same, accompanied by a detailed statement thereof, into the Public Utility Fund in the State treasury.

21 (i) During the month of October of each odd-numbered 22 year the Commission shall:

(1) determine the amount of all moneys deposited in
the Public Utility Fund during the preceding fiscal
biennium plus the balance, if any, in that fund at the
beginning of that biennium;

(2) determine the sum total of the following items: 27 (A) all moneys expended obligated against 28 or appropriations made from the Public Utility Fund during 29 30 the preceding fiscal biennium, plus (B) the sum of the credit memoranda then outstanding against the Public 31 Utility Fund, if any; and 32

33 (3) determine the amount, if any, by which the sum
34 determined as provided in item (1) exceeds the amount

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determined as provided in item (2).

2 If the amount determined as provided in item (3) of this subsection exceeds  $\frac{55,000,000}{52,500,000}$   $\frac{2}{2,500,000}$ , the Commission 3 4 shall then compute the proportionate amount, if any, which (x) the tax paid hereunder by each utility during the 5 preceding biennium, and (y) the amount paid into the Public 6 7 Utility Fund during the preceding biennium by the Department Revenue pursuant to Sections 2-9 and 2-11 of 8 of the 9 Electricity Excise Tax Law, bears to the difference between the amount determined as provided in item (3) of this 10 11 subsection (i) and  $\frac{55,000,000}{52,500,000}$  \$2,500,000. The Commission shall cause the proportionate amount determined with respect 12 to payments made under the Electricity Excise Tax Law to be 13 transferred into the General Revenue Fund in the State 14 Treasury, and notify each public utility that it may file 15 16 during the 3 month period after the date of notification a claim for credit for the proportionate amount determined with 17 respect to payments made hereunder by the public utility. If 18 19 the proportionate amount is less than \$10, no notification will be sent by the Commission, and no right to a claim 20 21 exists as to that amount. Upon the filing of a claim for 22 credit within the period provided, the Commission shall issue 23 a credit memorandum in such amount to such public utility. Any claim for credit filed after the period provided for in 24 25 this Section is void.

(j) Credit memoranda issued pursuant to subsection (f) 26 and credit memoranda issued after notification and filing 27 pursuant to subsection (i) may be applied for the 2 year 28 29 period from the date of issuance, against the payment of any 30 amount due during that period under the tax imposed by subsection (c), or, subject to reasonable rule of the 31 32 Commission including requirement of notification, may be assigned to any other public utility subject to regulation 33 34 under this Act. Any application of credit memoranda after the

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1 period provided for in this Section is void.

2 (k) The chairman or executive director may make refund 3 of fees, taxes or other charges whenever he shall determine 4 that the person or public utility will not be liable for 5 payment of such fees, taxes or charges during the next 24 6 months and he determines that the issuance of a credit 7 memorandum would be unjust.

8 (Source: P.A. 90-561, eff. 8-1-98; 90-562, 12-16-97; 90-655, 9 eff. 7-30-98.)

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(220 ILCS 5/2-203 new)

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<u>Sec. 2-203. Expense reimbursement.</u>

12 (a) Whenever the Commission exercises its authority under Section 7-204, Section 8-102, Section 9-213, or any 13 other provision of this Act, except for Section 13-515, to 14 require an entity subject in whole or in part to the 15 regulatory authority of the Commission to bear the cost of an 16 audit, investigation, study, or similar undertaking to be 17 18 conducted by persons independent of the entity and whenever 19 the Commission enters into a formal or informal agreement or 20 understanding with an entity subject in whole or in part to the regulatory authority of the Commission for the conduct of 21 22 an audit, investigation, study, or similar undertaking to be 23 conducted by persons independent of the entity, the 24 Commission may require or agree to the payment to the Commission by the regulated entity of the actual expenses 25 26 incurred by Commission personnel in performing any function related to the audit, investigation, study, or similar 27 undertaking including, without limitation, monitoring the 28 activities of the persons conducting the audit, 29 30 investigation, study, or similar undertaking and monitoring 31 the activities of the regulated entity related to the audit, investigation, study, or similar undertaking. The actual 32 33 expenses of Commission personnel shall be in addition to the

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fees and expenses to be paid to the persons independent of
 the regulated entity who conduct the audit, investigation,
 study, or similar undertaking, but shall not exceed an amount
 equal to 10% of the fees and expenses of those persons.

(b) There is created in the State Treasury a special 5 6 fund to be known as the Public Utility Investigation Expense Reimbursement Fund. All amounts paid to the Commission under 7 this Section shall be deposited into that Fund. Amounts 8 deposited into the Fund shall be considered always 9 appropriated for the purposes of reimbursing expenses 10 11 incurred by Commission personnel in performing any function related to the audit, investigation, study, or similar 12 undertaking, including without limitation monitoring the 13 activities of the persons conducting the audit, 14 15 investigation, study, or similar undertaking, and monitoring 16 the activities of the regulated entity related to the audit, investigation, study, or similar undertaking. 17

18

(220 ILCS 5/2-301 new)

19

<u>Sec. 2-301. Filing fees.</u>

20 <u>(a) In addition to any other fees and taxes imposed</u> 21 <u>pursuant to this Act, the Commission is authorized to</u> 22 <u>establish by rule filing fees for the following filings,</u> 23 <u>irrespective of whether those filings are made by electronic</u> 24 means or otherwise:

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(1) the filing of any rate;

26 (2) the filing of contracts with customers when the
 27 filing is required or permitted by this Act or by a rate
 28 on file pursuant to this Act;

29 (3) the filing with a public utility's rates of any 30 municipal ordinance, as required by this Act or by rule 31 of the Commission;

32 (4) the filing of any petition or application for
 33 special permission for the filing of such tariffs,

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1 contracts, or ordinances; 2 (5) the filing of any annual report required by this Act or by rule of the Commission; 3 4 (6) the filing of any annual certification required by this Act or by rule of the Commission; and 5 (7) the filing of any application, petition, 6 7 complaint, negotiated agreement, arbitrated agreement, or 8 any other pleading, document, or writing that initiates a 9 contested case, licensing proceeding, rulemaking, rate proceeding, declaratory ruling proceeding, or other 10 formal Commission proceeding, except a proceeding 11 12 initiated by the Commission itself. The Commission may provide by rule for reasonable waivers 13 of, or reductions in, these fees. 14 (b) All fees collected by the Commission under this 15 16 Section shall be deposited in the Public Utility Fund in the State treasury. The Commission shall account separately for 17 all moneys received under this Section, and shall expend 18 19 those moneys only for the purposes of creating and maintaining one or more electronic systems for the filing, 20 maintenance, storage, and retrieval of documents and 21 22 information, including without limitation rates, contracts, 23 ordinances, reports, certifications, petitions, applications, complaints, negotiated agreements, arbitrated agreements, 24 25 pleadings, writings, and all evidence and documents that are part of the Commission's record in formal proceedings. Moneys 26 received by the Commission under this Section shall not at 27 any time be appropriated or diverted to any other use or 28 29 purpose. 30 (c) Upon failure to pay an applicable filing fee for any 31 document under this Section, the Commission shall neither allow the filing nor entertain a proceeding concerning the 32 document. No prescribed time limit imposed on the Commission 33

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34 or its proceedings begins to run until the applicable filing

1 fee is paid. In addition, and without limiting any power of 2 the Commission under any other Section of this Act to revoke, rescind, or reconsider any certificate issued under this Act, 3 4 failure to pay any filing fee for an annual report or annual certification required by this Act or by Commission rule 5 shall be grounds for the revocation or suspension of the 6 non-paying entity's certificate of public convenience and 7 necessity, certificate of service authority, certificate 8 authorizing operations as a common carrier by pipeline, or 9 10 other franchise, license, permit, or right to own, operate, manage, or control any public utility, telecommunications 11 carrier, common carrier by pipeline, or alternative retail 12 13 electric supplier.

14 Section 10. The Illinois Vehicle Code is amended by 15 changing Section 18c-1503 and adding Section 18c-1502.15 as 16 follows:

17 (625 ILCS 5/18c-1502.15 new)

18 <u>Sec 18c-1502.15</u>. Filing Fees.

19 (a) In addition to any other fees and taxes imposed 20 pursuant to this Law, the Commission is authorized to 21 establish by rule filing fees for the following filings, 22 irrespective of whether those filings are made by electronic 23 means or otherwise:

24

<u>(1) the filing of any rate;</u>

25 (2) the filing of contracts;

26 (3) the filing of any petition or application for
27 special permission for the filing of such tariffs or
28 contracts;

29 (4) the filing of any annual report required by 30 this Act or by rule of the Commission;

31 (5) the filing of any annual certification required
 32 by this Act or by rule of the Commission; and

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1 (6) the filing of any application, petition, 2 complaint, or any other pleading, document, or writing 3 that initiates a contested case, licensing proceeding, 4 rulemaking, rate proceeding, declaratory ruling 5 proceeding, or other formal Commission proceeding 6 pursuant to this Law, except a proceeding initiated by 7 the Commission itself.

8 The Commission may provide by rule for reasonable waivers 9 of, or reductions in, these fees.

(b) All fees collected by the Commission under this 10 Section shall be deposited in the Transportation Regulatory 11 Fund in the State treasury. The Commission shall account 12 separately for all moneys received under this Section, and 13 shall expend those moneys only for the purposes of creating 14 and maintaining one or more electronic systems for the 15 16 filing, maintenance, storage, and retrieval of documents and information including, without limitation, rates, contracts, 17 reports, certifications, petitions, applications, complaints, 18 pleadings, writings, and all evidence and documents that are 19 part of the Commission's record in formal proceedings. Moneys 20 21 received by the Commission under this Section shall not at 22 any time be appropriated or diverted to any other use or 23 purpose.

(c) Upon failure to pay an applicable filing fee for any 24 document under this Section, the Commission shall neither 25 allow the filing nor entertain a proceeding concerning the 26 document. No prescribed time limit imposed on the Commission 27 or its proceedings begins to run until the applicable filing 28 fee is paid. In addition, and without limiting any power of 29 the Commission under any other Section of this Law to revoke, 30 rescind, or reconsider any license or authorization, failure 31 to pay any filing fee for an annual report or annual 32 certification required by this Law or by Commission rule 33 shall be grounds for the revocation or suspension of the 34

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## <u>non-paying entity's license or other authorization issued or</u> <u>held pursuant to this Law.</u>

3 (625 ILCS 5/18c-1503) (from Ch. 95 1/2, par. 18c-1503) 4 Sec. 18c-1503. Legislative Intent. It is the intent of 5 the Legislature that the exercise of powers under Sections 18c-1501 and 18c-1502 of this Chapter shall not diminish б revenues to the Commission, and that any surplus or deficit 7 of revenues in the Transportation Regulatory Fund, together 8 with any projected changes in the cost of administering and 9 10 enforcing this Chapter, should be considered in establishing 11 or adjusting fees and taxes in succeeding years. The Commission-shall-administer-fees-and-taxes-under-this-Chapter 12 13 in-such-a-manner-as-to-insure-that-any-surplus-generated-or 14 accumulated--in--the--Transportation-Regulatory-Fund-does-not 15 exceed-the-surplus-accumulated--in--the--Motor--Vehicle--Fund during--fiscal--year-1984,-and-shall-adjust-the-level-of-such 16 17 fees-and-taxes-to-insure-compliance-with-this-provision.

18 (Source: P.A. 84-796.)

Section 99. Effective date. This Act takes effect uponbecoming law.