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- 1 AN ACT concerning long term care facility residents.
- 2 Be it enacted by the People of the State of Illinois,
- 3 represented in the General Assembly:
- 4 Section 5. The Abused and Neglected Long Term Care
- 5 Facility Residents Reporting Act is amended by changing
- 6 Sections 6.2, 6.3, 6.4, 6.5, 6.6, 6.7, and 6.8 as follows:
- 7 (210 ILCS 30/6.2) (from Ch. 111 1/2, par. 4166.2)
- 8 (Section scheduled to be repealed on January 1, 2002)
- 9 Sec. 6.2. Inspector General.
- The Governor shall appoint, and the Senate shall 10 confirm, an Inspector General who shall function within the 11 12 Department of Human Services and report to the Secretary of 13 Human Services and the Governor. The Inspector General shall investigate reports of suspected abuse or neglect (as those 14 15 terms are defined in Section 3 of this Act) of patients or residents in any mental health or developmental disabilities 16 facility operated by the Department of Human Services and 17 18 shall have authority to investigate and take immediate action 19 on reports of abuse or neglect of recipients, whether 20 patients or residents, in any mental health or developmental disabilities facility or program that is 21 licensed 22 certified by the Department of Human Services (as successor to the Department of Mental Health 23 and Developmental Disabilities) or that is funded by the Department of Human 24 Services (as successor to the Department of Mental Health and 25 Developmental Disabilities) and is not licensed or certified 26 27 by any agency of the State. At the specific, written request of an agency of the State other than the Department of Human 28 29 Services (as successor to the Department of Mental Health and 30 Developmental Disabilities), the Inspector General may

cooperate in investigating reports of abuse and neglect of

- 1 persons with mental illness or persons with developmental
- 2 disabilities. The Inspector General shall have no
- 3 supervision over or involvement in routine, programmatic,
- 4 licensure, or certification operations of the Department of
- 5 Human Services or any of its funded agencies.
- 6 The Inspector General shall promulgate rules establishing
- 7 minimum requirements for reporting allegations of abuse and
- 8 neglect and initiating, conducting, and completing
- 9 investigations. The promulgated rules shall clearly set
- 10 forth that in instances where 2 or more State agencies could
- investigate an allegation of abuse or neglect, the Inspector
- 12 General shall not conduct an investigation that is redundant
- 13 to an investigation conducted by another State agency. The
- 14 rules shall establish criteria for determining, based upon
- 15 the nature of the allegation, the appropriate method of
- investigation, which may include, but need not be limited to,
- 17 site visits, telephone contacts, or requests for written
- 18 responses from agencies. The rules shall also clarify how
- 19 the Office of the Inspector General shall interact with the
- 20 licensing unit of the Department of Human Services in
- 21 investigations of allegations of abuse or neglect. Any

allegations or investigations of reports made pursuant to

this Act shall remain confidential until a final report is

- 24 completed. The resident or patient who allegedly was abused
- or neglected and his or her legal guardian shall be informed
- 26 by the facility or agency of the report of alleged abuse or
- 27 neglect. Final reports regarding unsubstantiated or unfounded
- 28 allegations shall remain confidential, except that final
- 29 reports may be disclosed pursuant to Section 6 of this Act.
- The Inspector General shall be appointed for a term of 4
- 31 years.

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- 32 (b) The Inspector General shall within 24 hours after
- 33 receiving a report of suspected abuse or neglect determine
- 34 whether the evidence indicates that any possible criminal act

- 1 has been committed. If he determines that a possible criminal
- 2 act has been committed, or that special expertise is required
- 3 in the investigation, he shall immediately notify the
- 4 Department of State Police. The Department of State Police
- 5 shall investigate any report indicating a possible murder,
- 6 rape, or other felony. All investigations conducted by the
- 7 Inspector General shall be conducted in a manner designed to
- 8 ensure the preservation of evidence for possible use in a
- 9 criminal prosecution.
- 10 (b-5) The Inspector General shall make a determination
- 11 to accept or reject a preliminary report of the investigation
- 12 of alleged abuse or neglect based on established
- investigative procedures. The facility or agency may request
- 14 clarification or reconsideration based on additional
- 15 information. For cases where the allegation of abuse or
- 16 neglect is substantiated, the Inspector General shall require
- 17 the facility or agency to submit a written response. The
- 18 written response from a facility or agency shall address in a
- 19 concise and reasoned manner the actions that the agency or
- 20 facility will take or has taken to protect the resident or
- 21 patient from abuse or neglect, prevent reoccurrences, and
- 22 eliminate problems identified and shall include
- 23 implementation and completion dates for all such action.
- 24 (c) The Inspector General shall, within 10 calendar days
- 25 after the transmittal date of a completed investigation where
- 26 abuse or neglect is substantiated or administrative action is
- 27 recommended, provide a complete report on the case to the
- 28 Secretary of Human Services and to the agency in which the
- 29 abuse or neglect is alleged to have happened. The complete
- 30 report shall include a written response from the agency or
- 31 facility operated by the State to the Inspector General that
- 32 addresses in a concise and reasoned manner the actions that
- 33 the agency or facility will take or has taken to protect the
- 34 resident or patient from abuse or neglect, prevent

- 1 reoccurrences, and eliminate problems identified and shall
- 2 include implementation and completion dates for all such
- 3 action. The Secretary of Human Services shall accept or
- 4 reject the response and establish how the Department will
- 5 determine whether the facility or program followed the
- 6 approved response. The Secretary may require Department
- 7 personnel to visit the facility or agency for training,
- 8 technical assistance, programmatic, licensure, or
- 9 certification purposes. Administrative action, including
- 10 sanctions, may be applied should the Secretary reject the
- 11 response or should the facility or agency fail to follow the
- 12 approved response. The facility or agency shall inform the
- 13 resident or patient and the legal guardian whether the
- 14 reported allegation was substantiated, unsubstantiated, or
- 15 unfounded. There shall be an appeals process for any person
- 16 or agency that is subject to any action based on a
- 17 recommendation or recommendations.
- 18 (d) The Inspector General may recommend to the
- 19 Departments of Public Health and Human Services sanctions to
- 20 be imposed against mental health and developmental
- 21 disabilities facilities under the jurisdiction of the
- 22 Department of Human Services for the protection of residents,
- 23 including appointment of on-site monitors or receivers,
- 24 transfer or relocation of residents, and closure of units.
- 25 The Inspector General may seek the assistance of the Attorney
- 26 General or any of the several State's attorneys in imposing
- 27 such sanctions.
- 28 (e) The Inspector General shall establish and conduct
- 29 periodic training programs for Department employees
- 30 concerning the prevention and reporting of neglect and abuse.
- 31 (f) The Inspector General shall at all times be granted
- 32 access to any mental health or developmental disabilities
- 33 facility operated by the Department, shall establish and
- 34 conduct unannounced site visits to those facilities at least

- once annually, and shall be granted access, for the purpose
- 2 of investigating a report of abuse or neglect, to any
- 3 facility or program funded by the Department that is subject
- 4 under the provisions of this Section to investigation by the
- 5 Inspector General for a report of abuse or neglect.
- 6 (g) Nothing in this Section shall limit investigations
- 7 by the Department of Human Services that may otherwise be
- 8 required by law or that may be necessary in that Department's
- 9 capacity as the central administrative authority responsible
- 10 for the operation of State mental health and developmental
- 11 disability facilities.
- 12 (h) This Section is repealed on January 1, 2004 2002.
- 13 (Source: P.A. 90-252, eff. 7-29-97; 90-512, eff. 8-22-97;
- 14 90-655, eff. 7-30-98; 91-169, eff. 7-16-99.)
- 15 (210 ILCS 30/6.3) (from Ch. 111 1/2, par. 4166.3)
- 16 (Section scheduled to be repealed on January 1, 2002)
- 17 Sec. 6.3. Quality Care Board. There is created, within
- 18 the Department of Human Services' Office of the Inspector
- 19 General, a Quality Care Board to be composed of 7 members
- 20 appointed by the Governor with the advice and consent of the
- 21 Senate. One of the members shall be designated as chairman
- Governor, 4 Board members shall each be appointed for a term

by the Governor. Of the initial appointments made by the

- of 4 years and 3 members shall each be appointed for a term
- of 2 years. Upon the expiration of each member's term, a
- 26 successor shall be appointed for a term of 4 years. In the
- 27 case of a vacancy in the office of any member, the Governor
- 28 shall appoint a successor for the remainder of the unexpired
- 29 term.

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- 30 Members appointed by the Governor shall be qualified by
- 31 professional knowledge or experience in the area of law,
- 32 investigatory techniques, or in the area of care of the
- 33 mentally ill or developmentally disabled. Two members

- 1 appointed by the Governor shall be persons with a disability
- 2 or a parent of a person with a disability. Members shall
- 3 serve without compensation, but shall be reimbursed for
- 4 expenses incurred in connection with the performance of their
- 5 duties as members.
- 6 The Board shall meet quarterly, and may hold other
- 7 meetings on the call of the chairman. Four members shall
- 8 constitute a quorum. The Board may adopt rules and
- 9 regulations it deems necessary to govern its own procedures.
- 10 This Section is repealed on January 1, 2004 2002.
- 11 (Source: P.A. 91-169, eff. 7-16-99.)
- 12 (210 ILCS 30/6.4) (from Ch. 111 1/2, par. 4166.4)
- 13 (Section scheduled to be repealed on January 1, 2002)
- 14 Sec. 6.4. Scope and function of the Quality Care Board.
- 15 The Board shall monitor and oversee the operations, policies,
- and procedures of the Inspector General to assure the prompt
- 17 and thorough investigation of allegations of neglect and
- 18 abuse. In fulfilling these responsibilities, the Board may
- 19 do the following:
- 20 (1) Provide independent, expert consultation to the
- 21 Inspector General on policies and protocols for
- investigations of alleged neglect and abuse.
- 23 (2) Review existing regulations relating to the
- 24 operation of facilities under the control of the
- Department.
- 26 (3) Advise the Inspector General as to the content
- of training activities authorized under Section 6.2.
- 28 (4) Recommend policies concerning methods for
- improving the intergovernmental relationships between the
- 30 office of the Inspector General and other State or
- 31 federal agencies.
- This Section is repealed on January 1, 2004 2002.
- 33 (Source: P.A. 91-169, eff. 7-16-99.)

- 1 (210 ILCS 30/6.5) (from Ch. 111 1/2, par. 4166.5)
- 2 (Section scheduled to be repealed on January 1, 2002)
- Sec. 6.5. Investigators. Within 60 days after the 3
- 4 effective date of this amendatory Act of 1992, the Inspector
- General shall establish a comprehensive program to ensure 5
- that every person employed or newly hired to 6
- 7 investigations shall receive training on an on-going basis
- 8 concerning investigative techniques, communication skills,
- 9 and the appropriate means of contact with persons admitted or
- committed to the mental health or developmental disabilities 10
- 11 facilities under the jurisdiction of the Department of Human
- 12 Services.

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- This Section is repealed on January 1, 2004 2002. 13
- (Source: P.A. 91-169, eff. 7-16-99.) 14
- (210 ILCS 30/6.6) (from Ch. 111 1/2, par. 4166.6) 15
- (Section scheduled to be repealed on January 1, 2002) 16
- 17 6.6. Subpoenas; testimony; penalty. The Inspector
- General shall have the power to subpoena witnesses and compel 18
- the production of books and papers 19 pertinent to an
- 20 investigation authorized by this Act, provided that the power
- 21 to subpoena or to compel the production of books and papers
- organization or its representatives insofar as the person or

shall not extend to the person or documents of

- 24 documents of a labor organization relate to the function of
- representing an employee subject to investigation under this 25
- Act. Mental health records of patients shall be confidential 26
- as provided under the Mental Health and Developmental 27
- 28 Disabilities Confidentiality Act. Any person who fails to
- appear in response to a subpoena or to answer any question or 29
- produce any books or papers pertinent to an investigation 30
- under this Act, except as otherwise provided in this Section, 31
- or who knowingly gives false testimony in relation to an 32
- 33 investigation under this Act is guilty of a Class Α

- 1 misdemeanor.
- This Section is repealed on January 1, 2004 2002.
- 3 (Source: P.A. 91-169, eff. 7-16-99.)
- 4 (210 ILCS 30/6.7) (from Ch. 111 1/2, par. 4166.7)
- 5 (Section scheduled to be repealed on January 1, 2002)
- 6 Sec. 6.7. Annual report. The Inspector General shall
- 7 provide to the General Assembly and the Governor, no later
- 8 than January 1 of each year, a summary of reports and
- 9 investigations made under this Act for the prior fiscal year
- 10 with respect to residents of institutions under the
- 11 jurisdiction of the Department. The report shall detail the
- 12 imposition of sanctions and the final disposition of those
- 13 recommendations. The summaries shall not contain any
- 14 confidential or identifying information concerning the
- 15 subjects of the reports and investigations. The report shall
- 16 also include a trend analysis of the number of reported
- 17 allegations and their disposition, for each facility and
- 18 Department-wide, for the most recent 3-year time period and a
- 19 statement, for each facility, of the staffing-to-patient
- 20 ratios. The ratios shall include only the number of direct
- 21 care staff. The report shall also include detailed
- 22 recommended administrative actions and matters for
- 23 consideration by the General Assembly.
- This Section is repealed on January 1, 2004 2002.
- 25 (Source: P.A. 91-169, eff. 7-16-99.)
- 26 (210 ILCS 30/6.8) (from Ch. 111 1/2, par. 4166.8)
- 27 (Section scheduled to be repealed on January 1, 2002)
- Sec. 6.8. Program audit. The Auditor General shall
- 29 conduct a biennial program audit of the office of the
- 30 Inspector General in relation to the Inspector General's
- 31 compliance with this Act. The audit shall specifically
- 32 include the Inspector General's effectiveness in

- 1 investigating reports of alleged neglect or abuse of
- 2 residents in any facility operated by the Department and in
- 3 making recommendations for sanctions to the Departments of
- 4 Human Services and Public Health. The Auditor General shall
- 5 conduct the program audit according to the provisions of the
- 6 Illinois State Auditing Act and shall report its findings to
- 7 the General Assembly no later than January 1 of each
- 8 odd-numbered year.
- 9 This Section is repealed on January 1, 2004 2002.
- 10 (Source: P.A. 91-169, eff. 7-16-99.)
- 11 Section 99. Effective date. This Act takes effect upon
- 12 becoming law.