92_HB1815 LRB9205574LBmb

- 1 AN ACT concerning the regulation of professions.
- 2 Be it enacted by the People of the State of Illinois,
- 3 represented in the General Assembly:
- 4 Section 1. Short title. This Act may be cited as the
- 5 Petroleum Equipment Contractors Licensing Act.
- 6 Section 5. Definitions. For the purposes of this Act:
- 7 "Board" means the Petroleum Equipment Contractors
- 8 Advisory Board.
- 9 "Employee" means a licensee or a person who is currently
- 10 employed by a contractor licensed under this Act whose full
- 11 or part-time duties include installing, repairing, or
- 12 removing underground storage tanks.
- "Person" means a natural person or any company,
- 14 corporation, or other business entity.
- "Petroleum equipment contractor" means a person, company,
- or corporation that installs, repairs, or removes underground
- 17 storage tanks.
- 18 Section 10. Licensure requirement; injunction.
- 19 Beginning 6 months after the effective date of this Act, no
- 20 person, firm, association, or corporation shall act as a
- 21 petroleum equipment contractor or employee, advertise or
- 22 assume to act as a petroleum equipment contractor or
- 23 employee, or use any title implying that the person, firm,
- 24 association, or corporation is engaged in such practice or
- occupation, unless licensed by the State Fire Marshal.
- The State Fire Marshal, in the name of the People,
- 27 through the Attorney General, the State's Attorney of any
- 28 county, any resident of the State, or any legal entity within
- 29 the State may apply for injunctive relief in any court to
- 30 enjoin a person who has not been issued a license or whose

- 1 license has been suspended, revoked, or not renewed, from 2 practicing as a petroleum equipment contractor, and, upon the filing of a verified petition, the court, if satisfied by 3 4 affidavit or otherwise that the person is or has been 5 practicing in violation of this Act, may enter a temporary 6 restraining order or preliminary injunction, without bond, 7 enjoining the defendant from further activity. A copy of the verified complaint shall be served upon the defendant and the 8 9 proceedings shall be conducted as in other civil cases. it is established that the defendant has been, or 10 is 11 practicing in violation of this Act, the court may enter a 12 judgment perpetually enjoining the defendant from any further unlicensed activity. In the case of violation of any 13 injunctive order or judgment entered under the provisions of 14 15 this Section, the court may summarily try and punish the 16 offender for contempt of court. Such injunctive proceeding shall be in addition to all penalties and other remedies in 17 18 this Act.
- 19 Section 15. Deposit of fees. All fees collected 20 pursuant to this Act shall be deposited into the Fire 21 Prevention Fund.
- Petroleum Equipment Contractors Advisory 22 Section 20. 23 There is created the Petroleum Equipment Contractors Advisory Board consisting of 5 members to be appointed by the 24 State Fire Marshal, one of whom represents of the 25 Illinois Petroleum Council, one of whom represents the Illinois 26 Petroleum Marketers Association, one of whom represents the 27 28 Illinois Chemical Industry Council, and 2 of whom represent the Illinois Petroleum Equipment Contractors Association. 29 The State Fire Marshal shall be an ex officio member of the 30 Board. Each member shall be a resident of Illinois. 31 32 making Board appointments, the State Fire Marshal shall give

- 1 consideration to the recommendations by members of the
- 2 profession and by organizations. The membership shall
- 3 reasonably reflect representation from geographic areas in
- 4 this State.
- 5 Board members shall serve 4-year terms and may serve
- 6 until their successors are appointed and qualified. However,
- 7 in making initial appointments, 2 members shall be appointed
- 8 to serve for 2 years, 2 members shall be appointed to serve
- 9 for 3 years, and one member shall be appointed to serve for 4
- 10 years. Appointments to fill vacancies shall be made in the
- 11 same manner as original appointments for the unexpired
- 12 portion of the vacated term.
- A member of the Board may be removed from office for just
- 14 cause. A member subject to formal disciplinary proceedings
- shall disqualify himself or herself from Board business until
- 16 the charge is resolved. A member also shall disqualify
- 17 himself or herself from any matter on which the member may
- 18 not objectively make a decision.
- 19 Board members shall receive no compensation but shall be
- 20 reimbursed for expenses incurred in connection with their
- 21 duties as board members.
- 22 A majority of Board members then appointed shall
- 23 constitute a quorum. A majority vote of the quorum is
- 24 required for a Board decision.
- 25 The Board shall elect from its membership a chairperson
- and other officers as it may deem necessary.
- Board members shall not be liable for any of their acts,
- omissions, decisions, or any other conduct in connection with
- 29 their duties on the Board, except those involving willful,
- 30 wanton, or intentional misconduct.
- 31 The Board may have any powers granted by the State Fire
- 32 Marshal to carry out the provisions of this Act.
- 33 Section 25. Rules; report.

- 1 (a) The State Fire Marshal shall promulgate rules 2 consistent with the provisions of this Act for administration and enforcement of this Act and may prescribe 3 4 forms that shall be issued in connection with the rules The rules shall include 5 promulgated under this Act. 6 standards and criteria for registration, professional The State Fire Marshal shall 7 conduct, and discipline.
- 8 consult with the Board in promulgating all rules under this
- 8 consult with the Board in promulgating all rules under this
- 9 Act.
- 10 (b) The Board shall propose to the State Fire Marshal 11 additions or modifications to administrative rules whenever a 12 majority of the members believes the rules are deficient for
- 13 the proper administration of this Act.
- 14 (c) The State Fire Marshal may solicit the advice and 15 expert knowledge of the Board on any matter relating to the 16 administration and enforcement of this Act.
- 17 (d) The State Fire Marshal may provide by rule for an 18 examination to be completed by applicants for a petroleum 19 equipment contractors license.
- 20 (e) The State Fire Marshal shall issue to the Board 21 prior to each Board meeting, but not less than quarterly, a 22 report of the status of all convictions related to the 23 profession received by the State Fire Marshal.
- Section 30. Investigators. The State Fire Marshal may employ, in conformity with the Personnel Code, the professional, technical, investigative, or clerical help that may be necessary for the enforcement of this Act. Each investigator shall have a minimum of 2 years investigative experience out of the preceding 5 years.
- An investigator may not hold an active license issued pursuant to this Act or have any fiduciary interest in any business licensed under this Act. This prohibition does not prohibit the investigator from holding stock in a publicly

- 1 traded business licensed or regulated under this Act,
- 2 provided that the investigator does not hold more than 5% of
- 3 the stock of the business.
- 4 Section 35. Qualifications for licensure. In order to
- 5 qualify for a petroleum equipment contractor license, the
- 6 applicant must provide the following to the Office of the
- 7 State Fire Marshal:
- 8 (1) an annual license fee of \$100;
- 9 (2) evidence of registration as an Illinois 10 corporation or evidence of compliance with the Assumed
- Business Name Act;
- 12 (3) evidence of financial responsibility in a
- minimum amount of \$300,000 through liability insurance,
- self-insurance, group insurance, group self-insurance, or
- risk retention groups;
- 16 (4) evidence of owning, leasing, renting, or having
- 17 access to proper testing equipment that is in compliance
- 18 with the standards adopted by the State Fire Marshal for
- the maintenance and operation of such testing tools; and
- 20 (5) evidence of compliance with all other
- 21 requirements, as determined by the Office of the State
- 22 Fire Marshal.
- 23 Section 40. Application. Each application for a license
- 24 to practice under this Act shall be in writing and signed by
- 25 the applicant on forms provided by the Office of the State
- 26 Fire Marshal.
- 27 Section 45. Issuance of license; renewal.
- 28 (a) The State Fire Marshal shall, upon the applicant's
- 29 satisfactory completion of the requirements authorized under
- 30 this Act, and upon receipt of the requisite fees, issue the
- 31 appropriate license and wallet card showing the name and

- 1 business location of the licensee, the dates of issuance and
- 2 expiration, and shall contain a photograph of the licensee
- provided to the State Fire Marshal. 3
- 4 (b) Each licensee may apply for renewal of his or her
- 5 license upon payment of the \$200 fee. The expiration date
- 6 and renewal period for each license issued under this Act
- 7 shall be set by rule. Failure to renew within 60 days of the
- date shall cause the license to lapse. A lapsed license may 8
- 9 not be reinstated until a written application is filed, the
- renewal fee is paid, and a \$50 reinstatement fee is paid. 10
- 11 The renewal and reinstatement fees shall be waived for
- persons who did not renew while on active duty in the 12
- military and who file for renewal or restoration within one 13
- year after discharge from the active duty service. 14
- 15 (c) All fees paid pursuant to this Act
- 16 non-refundable.

23

- 17 Section 50. Returned checks. Any person who
- 18 occasions issues or delivers a check or other order to the
- State Fire Marshal that is not honored by the financial 19
- institution upon which it is drawn because of insufficient 2.0
- 21 funds in his or her account, shall pay to the State Fire
- other order, a fee of \$50. If the check or other order was

Marshal, in addition to the amount owing upon the check or

- 24 issued or delivered in payment of a renewal fee and the
- licensee whose license has lapsed continues to practice 25
- without paying the renewal fee and the \$50 fee required under 26
- this Section, an additional fee of \$100 shall be imposed for 27
- practicing without a current license. The State Fire Marshal 28
- 29 shall notify the licensee whose license has lapsed within 30
- days after the discovery by the State Fire Marshal that the 30
- 31 licensee is practicing without a current license, that the
- person is acting as a petroleum equipment contractor or 32
- 33 employee, as the case may be, without a license, and the

1 amount due to the State Fire Marshal, which shall include the 2 lapsed renewal fee and all other fees required by this Section. If after the expiration of 30 days from the date of 3 4 such notification, the licensee whose license has lapsed 5 seeks a current license, he or she shall apply to the State 6 Fire Marshal for reinstatement of the license and pay all fees due to the State Fire Marshal. The State Fire Marshal 7 may establish a fee for the processing of an application 8 9 reinstatement of a license that allows the State Fire Marshal to pay all costs and expenses incident to the processing of 10 11 this application. The State Fire Marshal may waive the fees due under this Section in individual cases where he or she 12 finds that the fees would be unreasonable or unnecessarily 13 burdensome. 14

- Section 55. Physical examination. The State Fire
 Marshal may order a licensee to submit to a reasonable
 physical examination if his or her physical capacity to
 practice safely is at issue in a disciplinary proceeding.
 Failure to comply with a State Fire Marshal order to submit
 to a physical examination shall be grounds for summary
 suspension.
- 22 Section 60. License renewal; display of license; 23 inspection.
- 24 (a) As a condition of renewal of a license, the State 25 Fire Marshal may require the licensee to report information 26 pertaining to his or her practice that the State Fire Marshal 27 determines to be in the interest of public safety.
- 28 (b) A licensee shall report a change in home or office 29 address within 10 days.
- 30 (c) Each licensee shall prominently display his or her 31 license to practice at each place from which the practice is 32 being performed. If more than one location is used, branch

- office certificates shall be issued upon payment of the fees
- 2 to be established by the State Fire Marshal. Each employee
- 3 shall carry on his or her person a wallet card issued by the
- 4 State Fire Marshal.
- 5 (d) If a license or certificate is lost, a duplicate
- 6 shall be issued upon payment of the required fee to be
- 7 established by the State Fire Marshal. If a licensee wishes
- 8 to change his or her name, the State Fire Marshal shall issue
- 9 a license in the new name upon payment of the required fee
- 10 and upon receipt of satisfactory proof that the change was
- 11 done in accordance with law.
- 12 (e) Each licensee shall permit his or her facilities to
- 13 be inspected by representatives of the Office of the State
- 14 Fire Marshal.

22

23

33

- 15 Section 65. Disciplinary actions. Licensees shall be
- 16 subject to disciplinary action for any of the following:
- 17 (1) obtaining or renewing a license by the use of fraud or material deception;
- 19 (2) being professionally incompetent as manifested 20 by poor standards of service;
 - (3) engaging in dishonorable, unethical, or unprofessional conduct of a character likely to deceive, defraud, or harm the public in the course of professional
- 24 services or activities;

public trust;

(4) being convicted of a crime that 25 has substantial relationship to his or her practice or an 26 essential element of which is misstatement, fraud, or 27 28 dishonesty, being convicted in this or another state of any crime that is a felony under the laws of Illinois or 29 of that state, or being convicted of a felony in a 30 federal court, unless the licensee demonstrates that he 31 or she has been sufficiently rehabilitated to warrant the 32

7

8

9

10

11

12

13

14

15

| 1 | (5) | perform | ning any | y service | e in a g | rossl | y neglige | ent |
|---|-----------|---------|----------|-----------|----------|-------|-----------|-----|
| 2 | manner or | permitt | ing any | licensed | d emplo | yee | to perfo | orm |
| 3 | services | in a | grossly | negliger | nt manne | r, re | egardless | of |
| 4 | whether | actual | damage | or damag | ge to | the | public | is |
| 5 | establish | ed; | | | | | | |
| | | | | | | | | |

- (6) being habitual drunk or having a habitual addiction to the use of morphine, cocaine, controlled substances, or other habit-forming drugs;
- (7) willfully receiving compensation, directly or indirectly, for any professional service not actually rendered;
- (8) having disciplinary action taken against his or her license in another State;
- (9) contracting or assisting unlicensed persons to perform services for which a license is required under this Act;
- 17 (10) permitting the use of his or her license to
 18 enable an unlicensed person or agency to operate as a
 19 licensee;
- 20 (11) performing and charging for services without 21 having authorization to do so from the member of the 22 public being served; or
- 23 (12) failing to comply with any provision of this 24 Act or the rules adopted under this Act.
- Section 70. Complaints. All complaints concerning violations regarding licensees or unlicensed activity shall be received and logged by the State Fire Marshal and reported to the Board.
- 29 Section 75. Formal charges; hearings.
- 30 (a) Following the investigative process, the State Fire 31 Marshal may file formal charges against the licensee. The 32 formal charges shall, at a minimum, inform the licensee of

- 1 the facts that comprise the basis of the charge and that are
- 2 specific enough to enable the licensee to defend himself or
- herself. 3
- 4 Each licensee whose conduct is the subject of
- 5 formal charge that seeks to impose disciplinary action
- 6 against the licensee shall be served notice of the formal
- 7 charge at least 30 days before the date of the hearing, which
- shall be presided over by a hearing officer authorized by the 8
- 9 State Fire Marshal. Service shall be considered to have been
- given if the notice was personally received by the licensee 10
- 11 or if the notice was sent by certified mail, return receipt
- requested, to the licensee at the licensee's last known 12
- address as listed with the State Fire Marshal. 13
- The notice of formal charges shall inform 14
- the time, date, and place of the hearing; 15 licensee (i) of
- 16 (ii) that the licensee shall appear personally at the hearing
- and may be represented by counsel; (iii) that the licensee 17
- 18 shall have the right to produce witnesses and evidence in his
- or her behalf and shall have the right to cross-examine 19
- witnesses and examine evidence produced against him or her; 20
- 2.1 (iv) that the hearing could result in disciplinary action
- being taken against his or her license; (v) that rules for 22
- licensee's best interest to obtain a copy; (vi) that a

the conduct of these hearings exist and it may be in the

- 25 hearing officer authorized by the State Fire Marshal shall
- preside at the hearing and following the conclusion of the 26
- hearing shall make findings of fact, conclusions of law, and 27
- recommendations to the State Fire Marshal as to 28
- 29 disciplinary action, if any, should be imposed on the
- 30 licensee; and (vii) that the State Fire Marshal may continue
- 31 the hearing.

23

- 32 The hearing officer authorized by the State Fire
- Marshal shall hear the evidence produced in support of the 33
- 34 formal charges and any contrary evidence produced by the

- 1 licensee. At the conclusion of the hearing, the hearing
- 2 officer shall make findings of fact, conclusions of law, and
- 3 recommendations and submit them to the State Fire Marshal and
- 4 to all parties to the proceeding. Submission to the licensee
- 5 shall be considered as having been made if done in a similar
- 6 fashion as service of the notice of formal charges. Within
- 7 20 days after such service, any party to the proceeding may
- 8 present to the State Fire Marshal a motion, in writing, for a
- 9 rehearing that specifies the grounds for rehearing.
- 10 (e) The State Fire Marshal, following the time allowed
- 11 for filing a motion for rehearing, shall review the hearing
- 12 officer's findings of fact, conclusions of law, and
- 13 recommendations and any motions filed subsequent to the
- 14 findings, conclusions, and recommendations. After reviewing
- 15 this information, the State Fire Marshal may hear oral
- 16 arguments, prior to issuing an order. The report of findings
- 17 of fact, conclusions of law, and recommendations of the
- 18 hearing officer shall be the basis for the State Fire
- 19 Marshal's order.
- 20 If the State Fire Marshal finds that substantial justice
- 21 was not done, he or she may issue an order in contravention
- 22 to the findings of fact, conclusions of law, and
- 23 recommendations of the hearing officer. The State Fire
- 24 Marshal shall provide the Board with written explanation of
- 25 any such deviation, and shall specify with particularity the
- 26 reasons for the action. The finding is not admissible in
- 27 evidence against the person in a criminal prosecution brought
- 28 for the violation of this Act.
- 29 (f) All proceedings pursuant to this Section are matters
- of public record and shall be preserved.
- 31 Section 80. Sanctions.
- 32 (a) The State Fire Marshal shall impose any of the
- following sanctions, singly or in combination, when he or she

| 1 | finds | that | a | licensee | is | guilty | of | any | offense | described | in |
|---|---------|-------|---|----------|----|--------|----|-----|---------|-----------|----|
| 2 | Section | on 65 | : | | | | | | | | |

3 (1) revocation;

18

19

20

21

22

23

24

25

26

27

28

29

30

31

- 4 (2) suspension for any period of time;
- 5 (3) reprimand or censure;
- 6 (4) placement on probationary status and 7 requirement that the licensee submit of any of the 8 following:
- 9 (A) report regularly to the Board or State 10 Fire Marshal upon matters that are the basis of the 11 probation;
- 12 (B) continue or renew professional education
 13 until a satisfactory degree of skill has been
 14 attained in those areas that are the basis of the
 15 probation; or
- 16 (C) any other reasonable requirements or restrictions as are proper;
 - (5) refusal to issue, renew, or restore; or
 - (6) revocation of probation that has been granted and imposition of any other discipline in this subsection (a) when the requirements of probation have not been fulfilled or have been violated.
 - (b) The State Fire Marshal may summarily suspend a license under this Act, without a hearing, simultaneously with the filing of a formal complaint and notice for a hearing, if the State Fire Marshal finds that the continued operations of the individual would constitute an immediate danger to the public. In the event the State Fire Marshal suspends a license under this subsection, a hearing by the hearing officer designated by the State Fire Marshal shall be held within 20 days after the suspension begins, unless continued at the request of the licensee.
- 33 (c) Disposition may be made of any formal complaint by 34 consent order between the State Fire Marshal and the

- licensee, but the Board must be apprised of the full consent
- 2 order in a timely way.
- 3 (d) The State Fire Marshal shall reinstate a license to
- 4 good standing under this Act, upon recommendation to the
- 5 State Fire Marshal, after a hearing before the hearing
- officer authorized by the State Fire Marshal. The State Fire
- 7 Marshal shall be satisfied that the applicant's renewed
- 8 practice is not contrary to the public interest.
- 9 (e) The State Fire Marshal may conduct hearings and
- 10 issue cease and desist orders to persons who engage in
- 11 activities prohibited by this Act without having a valid
- 12 license, certificate, or registration. Any person in
- violation of a cease and desist order entered by the State
- 14 Fire Marshal shall be subject to all of the remedies provided
- by law and, in addition, shall be subject to a civil penalty
- payable to the party injured by the violation.
- 17 (f) The State Fire Marshal shall seek to achieve
- 18 consistency in the application of the foregoing sanctions and
- 19 consent orders and significant departure from prior decisions
- 20 involving similar conduct shall be explained in the State
- 21 Fire Marshal's orders.
- 22 (g) Upon the suspension or revocation of a license
- issued under this Act, a licensee shall surrender the license
- 24 to the State Fire Marshal and, upon failure to do so, the
- 25 State Fire Marshal shall seize the same.
- 26 (h) The State Fire Marshal may refuse to issue or may
- 27 suspend the license of any person who fails to file a return,
- to pay the tax, penalty, or interest shown in a filed return,
- or to pay any final assessment of tax, penalty, or interest,
- 30 as required by any tax Act administered by the Illinois
- 31 Department of Revenue, until the time that the requirements
- of any such tax Act are satisfied.
- 33 Section 85. Depositions; witnesses; judicial review.

4

5

6

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

- 1 (a) The State Fire Marshal has the power to subpoena and 2 bring before him or her any person in this State and to take testimony either orally or by deposition, or both, with the same fees and mileage and in the same manner as is prescribed by law for judicial proceedings in civil cases. The State Fire Marshal and the hearing officer approved by the State Fire Marshal have the power to administer oaths at any 8 hearing that the State Fire Marshal is authorized to conduct.
 - circuit court, upon the application of licensee or the State Fire Marshal, may order the attendance of witnesses and the production of relevant books and papers in any hearing conducted pursuant to this Act. The court may compel obedience to its order by proceedings for contempt.
 - (c) The State Fire Marshal, at the Office's expense, shall provide a stenographer or a mechanical recording device to record the testimony and preserve a record of all proceedings at the hearing of any case wherein a license may be revoked, suspended, placed on probationary status, or other disciplinary action taken with regard to the license. The notice of hearing, the complaint, and all other documents in the nature of pleadings and written motions filed in the proceedings, the transcript of testimony, the report of hearing officer, and the orders of the State Fire Marshal constitute the record of the proceedings. The State Fire Marshal shall furnish a transcript of the record to any interested person upon payment of the costs of copying and transmitting the record.
 - All final administrative decisions of the State Fire are subject to judicial review pursuant to the provisions of the Administrative Review Law and the rules adopted pursuant thereto. Proceedings for judicial review shall be commenced in the Circuit Court of the county in which the party applying for review resides. If party applying for review is not a resident of Illinois, the venue

- 1 shall be in Sangamon County. The State Fire Marshal shall not
- 2 be required to certify any record to the court, file any
- 3 answer in court, or otherwise appear in any court in a
- 4 judicial review proceeding, unless there is filed in the
- 5 court with the complaint a receipt from the State Fire
- 6 Marshal acknowledging payment of the costs of furnishing and
- 7 certifying the record, which costs shall be computed at the
- 8 cost of preparing such record. Exhibits shall be certified
- 9 without cost. Failure on the part of the licensee to file
- 10 the receipt in court shall be grounds for dismissal of the
- 11 action.
- 12 During all judicial proceedings incident to disciplinary
- 13 action, the sanctions imposed upon the accused by the State
- 14 Fire Marshal shall remain in effect, unless the court feels
- justice requires a stay of the order.
- 16 Section 90. Order; prima facie proof. An order or a
- 17 certified copy of an order, bearing the seal of the State
- 18 Fire Marshal and purporting to be signed by the State Fire
- 19 Marshal, is prima facie proof that:
- 20 (1) the signature is that of the State Fire
- 21 Marshal;
- 22 (2) the State Fire Marshal is qualified to act; and
- 23 (3) the hearing officer is qualified to act on
- 24 behalf of the State Fire Marshal.
- 25 Such proof may be rebutted.
- 26 Section 95. Publication of records. The State Fire
- 27 Marshal shall, upon request, publish a list of the names and
- 28 addresses of all licensees under the provisions of this Act.
- 29 The State Fire Marshal shall publish an annual list of all
- 30 persons whose licenses have been disciplined within the prior
- 31 year and a quarterly list of each individual who was denied
- 32 employment status because of a criminal history, together

- 1 with any other information as the State Fire Marshal may deem
- of interest to the public.
- 3 Section 100. Criminal penalties. A person who violates
- 4 any of the provisions of this Act shall be guilty of a Class
- 5 A misdemeanor for the first offense and shall be guilty of a
- 6 Class 4 felony for a second or subsequent offense.
- 7 Section 105. Home rule. The regulation and licensing of
- 8 petroleum equipment contractors are exclusive powers and
- 9 functions of the State. A home rule unit may not regulate or
- 10 license petroleum equipment contractors. This Section is a
- denial and limitation of home rule powers and functions under
- 12 subsection (h) of Section 6 of Article VII of the Illinois
- 13 Constitution.
- 14 Section 900. The Regulatory Sunset Act is amended by
- 15 adding Section 4.22 as follows:
- 16 (5 ILCS 80/4.22 new)
- 17 <u>Sec. 4.22. Act repealed on January 1, 2012. The</u>
- following Act is repealed on January 1, 2012:
- 19 <u>The Petroleum Equipment Contractors Licensing Act.</u>
- 20 Section 999. Effective date. This Act takes effect upon
- 21 becoming law.