

## 99TH GENERAL ASSEMBLY State of Illinois 2015 and 2016 SB2521

Introduced 2/16/2016, by Sen. Jason A. Barickman

## SYNOPSIS AS INTRODUCED:

725 ILCS 5/104-15 from Ch. 38, par. 104-15 725 ILCS 5/104-20 from Ch. 38, par. 104-20 730 ILCS 5/5-2-4 from Ch. 38, par. 1005-2-4

Amends the Code of Criminal Procedure of 1963 concerning unfit defendants. Provides that if the report to the court, the State, and the defense indicates that the defendant is not fit to stand trial or to plead because of a disability, the report shall include an opinion as to the likelihood of the defendant attaining fitness within a period of time from the date of the finding of unfitness (rather than one year) if provided with a course of treatment. Provides that for a defendant charged with a felony, the period of time shall be one year. Provides that for a defendant charged with a misdemeanor, the period of time shall be no longer than the maximum term of imprisonment for the most serious offense. Provides that the facility director shall provide a report to the court on the defendant's status toward restoration of fitness every 60 days from the date of the initial court order and thereafter. Provides that not more than 30 days after admission and every 90 (rather than 60) days thereafter so long as the initial order remains in effect, the facility director shall file a treatment plan report in writing with the court and forward a copy of the treatment plan report to the clerk of the court, the State's Attorney, and the defendant's attorney, if the defendant is represented by counsel, or to a person authorized by the defendant under the Mental Health and Developmental Disabilities Confidentiality Act to be sent a copy of the report. Effective January 1, 2017.

LRB099 20445 RLC 44946 b

1 AN ACT concerning criminal law.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Code of Criminal Procedure of 1963 is amended by changing Sections 104-15 and 104-20 as follows:
- 6 (725 ILCS 5/104-15) (from Ch. 38, par. 104-15)
- 7 Sec. 104-15. Report.

15

16

17

18

19

20

- 8 (a) The person or persons conducting an examination of the 9 defendant, pursuant to paragraph (a) or (b) of Section 104-13 10 shall submit a written report to the court, the State, and the 11 defense within 30 days of the date of the order. The report 12 shall include:
- 13 (1) A diagnosis and an explanation as to how it was 14 reached and the facts upon which it is based;
  - (2) A description of the defendant's mental or physical disability, if any; its severity; and an opinion as to whether and to what extent it impairs the defendant's ability to understand the nature and purpose of the proceedings against him or to assist in his defense, or both.
- 21 (b) If the report indicates that the defendant is not fit 22 to stand trial or to plead because of a disability, the report 23 shall include an opinion as to the likelihood of the defendant

attaining fitness within a period of time from the date of the finding of unfitness one year if provided with a course of treatment. For a defendant charged with a felony, the period of time shall be one year. For a defendant charged with a misdemeanor, the period of time shall be no longer than the maximum term of imprisonment for the most serious offense. If the person or persons preparing the report are unable to form such an opinion, the report shall state the reasons therefor. The report may include a general description of the type of treatment needed and of the least physically restrictive form of treatment therapeutically appropriate.

- (c) The report shall indicate what information, if any, contained therein may be harmful to the mental condition of the defendant if made known to him.
- (d) In addition to the report, a person retained or appointed by the State or the defense to conduct an examination shall, upon written request, make his or her notes, other evaluations reviewed or relied upon by the testifying witness, and any videotaped interviews available to another examiner of the defendant. All forensic interviews conducted by a person retained or appointed by the State or the defense shall be videotaped unless doing so would be impractical. In the event that the interview is not videotaped, the examiner may still testify as to the person's fitness and the court may only consider the lack of compliance in according the weight and not the admissibility of the expert testimony. An examiner may use

- 1 these materials as part of his or her diagnosis and explanation
- 2 but shall not otherwise disclose the contents, including at a
- 3 hearing before the court, except as otherwise provided in
- 4 Section 104-14 of this Code.
- 5 (Source: P.A. 98-1025, eff. 1-1-15.)
- 6 (725 ILCS 5/104-20) (from Ch. 38, par. 104-20)
- 7 Sec. 104-20. Ninety-Day Hearings; Continuing Treatment.)
- 8 (a) Upon entry or continuation of any order to undergo
- 9 treatment, the court shall set a date for hearing to reexamine
- 10 the issue of the defendant's fitness not more than 90 days
- 11 thereafter. The facility director shall provide a report to the
- 12 <u>court on the defendant's status toward restoration of fitness</u>
- 13 every 60 days from the date of the initial court order and
- 14 thereafter. In addition, whenever the court receives a report
- from the supervisor of the defendant's treatment pursuant to
- subparagraph (2) or (3) of paragraph (a) of Section 104-18, the
- 17 court shall forthwith set the matter for a first hearing within
- 18 14 days unless good cause is demonstrated why the hearing
- 19 cannot be held. On the date set or upon conclusion of the
- 20 matter then pending before it, the court, sitting without a
- 21 jury, shall conduct a hearing, unless waived by the defense,
- 22 and shall determine:
- 23 (1) Whether the defendant is fit to stand trial or to
- 24 plead; and if not,
- 25 (2) Whether the defendant is making progress under

- treatment toward attainment of fitness within the time period set in subsection (e) of Section 104-17 of this Code from the date of the original finding of unfitness.
  - (b) If the court finds the defendant to be fit pursuant to this Section, the court shall set the matter for trial; provided that if the defendant is in need of continued care or treatment and the supervisor of the defendant's treatment agrees to continue to provide it, the court may enter any order it deems appropriate for the continued care or treatment of the defendant by the facility or program pending the conclusion of the criminal proceedings.
  - (c) If the court finds that the defendant is still unfit but that he is making progress toward attaining fitness, the court may continue or modify its original treatment order entered pursuant to Section 104-17.
  - (d) If the court finds that the defendant is still unfit and that he is not making progress toward attaining fitness such that there is not a substantial probability that he will attain fitness within the time period set in subsection (e) of Section 104-17 of this Code from the date of the original finding of unfitness, the court shall proceed pursuant to Section 104-23. However, if the defendant is in need of continued care and treatment and the supervisor of the defendant's treatment agrees to continue to provide it, the court may enter any order it deems appropriate for the continued care or treatment by the facility or program pending

- 1 the conclusion of the criminal proceedings.
- 2 (e) If the court finds that the defendant is still unfit
- 3 after being recommended as fit by the supervisor of the
- 4 defendant's treatment, the court shall attach a copy of any
- 5 written report that identifies the factors in the finding that
- 6 the defendant continues to be unfit, prepared by a licensed
- 7 physician, clinical psychologist, or psychiatrist, to the
- 8 court order remanding the person for further treatment.
- 9 (Source: P.A. 98-1025, eff. 8-22-14; 99-140, eff. 1-1-16.)
- 10 Section 10. The Unified Code of Corrections is amended by
- 11 changing Section 5-2-4 as follows:
- 12 (730 ILCS 5/5-2-4) (from Ch. 38, par. 1005-2-4)
- 13 Sec. 5-2-4. Proceedings after Acquittal by Reason of
- 14 Insanity.
- 15 (a) After a finding or verdict of not guilty by reason of
- insanity under Sections 104-25, 115-3 or 115-4 of the Code of
- 17 Criminal Procedure of 1963, the defendant shall be ordered to
- 18 the Department of Human Services for an evaluation as to
- 19 whether he is in need of mental health services. The order
- 20 shall specify whether the evaluation shall be conducted on an
- 21 inpatient or outpatient basis. If the evaluation is to be
- 22 conducted on an inpatient basis, the defendant shall be placed
- in a secure setting. With the court order for evaluation shall
- 24 be sent a copy of the arrest report, criminal charges, arrest

record, jail record, any report prepared under Section 115-6 of the Code of Criminal Procedure of 1963, and any victim impact statement prepared under Section 6 of the Rights of Crime Victims and Witnesses Act. After the evaluation and during the period of time required to determine the appropriate placement, the defendant shall remain in jail. Individualized placement evaluations by the Department of Human Services determine the most appropriate setting for forensic treatment based upon a number of factors including mental health diagnosis, proximity to surviving victims, security need, age, gender, and proximity to family. Upon completion of the placement process the sheriff shall be notified and shall transport the defendant to the designated facility.

The Department shall provide the Court with a report of its evaluation within 30 days of the date of this order. The Court shall hold a hearing as provided under the Mental Health and Developmental Disabilities Code to determine if the individual is: (a) in need of mental health services on an inpatient basis; (b) in need of mental health services on an outpatient basis; (c) a person not in need of mental health services. The Court shall enter its findings.

If the defendant is found to be in need of mental health services on an inpatient care basis, the Court shall order the defendant to the Department of Human Services. The defendant shall be placed in a secure setting. Such defendants placed in a secure setting shall not be permitted outside the facility's

1 housing unit unless escorted or accompanied by personnel of the 2 Department of Human Services or with the prior approval of the 3 Court for unsupervised on-grounds privileges as provided herein. Any defendant placed in a secure setting pursuant to 5 this Section, transported to court hearings or other necessary appointments off facility grounds 6 by personnel Department of Human Services, shall be placed in security 7 8 devices or otherwise secured during the period 9 transportation to assure secure transport of the defendant and 10 the safety of Department of Human Services personnel and 11 others. These security measures shall not constitute restraint 12 as defined in the Mental Health and Developmental Disabilities 13 Code. If the defendant is found to be in need of mental health 14 services, but not on an inpatient care basis, the Court shall 15 conditionally release the defendant, under such conditions as 16 set forth in this Section as will reasonably assure the 17 defendant's satisfactory progress and participation treatment or rehabilitation and the safety of the defendant and 18 19 others. If the Court finds the person not in need of mental 20 health services, then the Court shall order the defendant 21 discharged from custody.

- (a-1) Definitions. For the purposes of this Section:
- 23 (A) (Blank).

22

24

25

26

(B) "In need of mental health services on an inpatient basis" means: a defendant who has been found not guilty by reason of insanity but who due to mental illness is

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

reasonably expected to inflict serious physical harm upon himself or another and who would benefit from inpatient care or is in need of inpatient care.

- (C) "In need of mental health services on an outpatient basis" means: a defendant who has been found not guilty by reason of insanity who is not in need of mental health services on an inpatient basis, but is in need of outpatient care, drug and/or alcohol rehabilitation programs, community adjustment programs, individual, group, or family therapy, or chemotherapy.
- (D) "Conditional Release" means: the release from either the custody of the Department of Human Services or the custody of the Court of a person who has been found not quilty by reason of insanity under such conditions as the Court may impose which reasonably assure the defendant's satisfactory progress in treatment or habilitation and the safety of the defendant and others. The Court shall consider such terms and conditions which may include, but need not be limited to, outpatient care, alcoholic and drug rehabilitation programs, community adjustment programs, individual, group, family, and chemotherapy, testing to ensure the defendant's timely and continuous taking of any medicines prescribed to control or manage his or her conduct or mental state, and periodic checks with the legal authorities and/or the Department of Human Services. The Court may order as a condition of conditional

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

release that the defendant not contact the victim of the offense that resulted in the finding or verdict of not guilty by reason of insanity or any other person. The Court may order the Department of Human Services to provide care to any person conditionally released under this Section. The Department may contract with any public or private agency in order to discharge any responsibilities imposed under this Section. The Department shall monitor the provision of services to persons conditionally released under this Section and provide periodic reports to the Court concerning the services and the condition of the defendant. Whenever a person is conditionally released pursuant to this Section, the State's Attorney for the county in which the hearing is held shall designate in writing the name, telephone number, and address of a person employed by him or her who shall be notified in the event that either the reporting agency or the Department decides that the conditional release of the defendant should be revoked or modified pursuant to subsection (i) of this Section. Such conditional release shall be for a period of five years. However, the defendant, the person or facility rendering the treatment, therapy, program or outpatient care, the Department, or the State's Attorney may petition the Court for an extension of the conditional release period for an additional 5 years. Upon receipt of such a petition, the Court shall hold a hearing consistent with

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

the provisions of paragraph (a), this paragraph (a-1), and paragraph (f) of this Section, shall determine whether the defendant should continue to be subject to the terms of conditional release, and shall enter an order either extending the defendant's period of conditional release an additional 5 year period or discharging the defendant. Additional 5-year periods of conditional release may be ordered following a hearing as provided in this Section. However, in no event shall the defendant's period of conditional release continue beyond the maximum period of commitment ordered by the Court pursuant to (b) of this Section. These provisions for paragraph extension of conditional release shall only apply to defendants conditionally released on or after August 8, 2003. However the extension provisions of Public Act 83-1449 apply only to defendants charged with a forcible felony.

- (E) "Facility director" means the chief officer of a mental health or developmental disabilities facility or his or her designee or the supervisor of a program of treatment or habilitation or his or her designee. "Designee" may include a physician, clinical psychologist, social worker, nurse, or clinical professional counselor.
- (b) If the Court finds the defendant in need of mental health services on an inpatient basis, the admission, detention, care, treatment or habilitation, treatment plans,

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

review proceedings, including review of treatment treatment plans, and discharge of the defendant after such order shall be under the Mental Health and Developmental Disabilities Code, except that the initial order for admission of a defendant acquitted of a felony by reason of insanity shall be for an indefinite period of time. Such period of commitment shall not exceed the maximum length of time that the defendant would have been required to serve, less credit for good behavior as provided in Section 5-4-1 of the Unified Code of Corrections, before becoming eligible for release had he been convicted of and received the maximum sentence for the most serious crime for which he has been acquitted by reason of insanity. The Court shall determine the maximum period of commitment by an appropriate order. During this period of time, the defendant shall not be permitted to be in the community in any manner, including but not limited to off-grounds privileges, with or without escort by personnel of the Services, unsupervised on-grounds Department of Human privileges, discharge or conditional or temporary release, except by a plan as provided in this Section. In no event shall a defendant's continued unauthorized absence be a basis for discharge. Not more than 30 days after admission and every 90 60 days thereafter so long as the initial order remains in effect, the facility director shall file a treatment plan report in writing with the court and forward a copy of the treatment plan report to the clerk of the court, the State's

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

Attorney, and the defendant's attorney, if the defendant is represented by counsel, or to a person authorized by the defendant under the Mental Health and Developmental Disabilities Confidentiality Act to be sent a copy of the report. The report shall include an opinion as to whether the defendant is currently in need of mental health services on an inpatient basis or in need of mental health services on an outpatient basis. The report shall also summarize the basis for those findings and provide a current summary of the following items from the treatment plan: (1) an assessment of the defendant's treatment needs, (2) a description of the services recommended for treatment, (3) the goals of each type of element of service, (4) an anticipated timetable for the accomplishment of the goals, and (5) a designation of the qualified professional responsible for the implementation of the plan. The report may also include unsupervised on-grounds privileges, off-grounds privileges (with or without escort by personnel of the Department of Human Services), home visits and participation in work programs, but only where such privileges have been approved by specific court order, which order may include such conditions on the defendant as the Court may deem appropriate and necessary to reasonably assure the defendant's satisfactory progress in treatment and the safety of the defendant and others.

(c) Every defendant acquitted of a felony by reason of insanity and subsequently found to be in need of mental health

- services shall be represented by counsel in all proceedings under this Section and under the Mental Health and Developmental Disabilities Code.
  - (1) The Court shall appoint as counsel the public defender or an attorney licensed by this State.
  - (2) Upon filing with the Court of a verified statement of legal services rendered by the private attorney appointed pursuant to paragraph (1) of this subsection, the Court shall determine a reasonable fee for such services. If the defendant is unable to pay the fee, the Court shall enter an order upon the State to pay the entire fee or such amount as the defendant is unable to pay from funds appropriated by the General Assembly for that purpose.
  - (d) When the facility director determines that:
  - (1) the defendant is no longer in need of mental health services on an inpatient basis; and
  - (2) the defendant may be conditionally released because he or she is still in need of mental health services or that the defendant may be discharged as not in need of any mental health services; or
- 21 (3) (blank);

the facility director shall give written notice to the Court, State's Attorney and defense attorney. Such notice shall set forth in detail the basis for the recommendation of the facility director, and specify clearly the recommendations, if any, of the facility director, concerning conditional release.

Any recommendation for conditional release shall include an evaluation of the defendant's need for psychotropic medication, what provisions should be made, if any, to ensure that the defendant will continue to receive psychotropic medication following discharge, and what provisions should be made to assure the safety of the defendant and others in the event the defendant is no longer receiving psychotropic medication. Within 30 days of the notification by the facility director, the Court shall set a hearing and make a finding as to whether the defendant is:

- (i) (blank); or
- 12 (ii) in need of mental health services in the form of inpatient care; or
- 14 (iii) in need of mental health services but not subject 15 to inpatient care; or
  - (iv) no longer in need of mental health services; or
- 17 (v) (blank).

Upon finding by the Court, the Court shall enter its findings and such appropriate order as provided in subsections (a) and (a-1) of this Section.

(e) A defendant admitted pursuant to this Section, or any person on his behalf, may file a petition for treatment plan review or discharge or conditional release under the standards of this Section in the Court which rendered the verdict. Upon receipt of a petition for treatment plan review or discharge or conditional release, the Court shall set a hearing to be held

- within 120 days. Thereafter, no new petition may be filed for 180 days without leave of the Court.
  - (f) The Court shall direct that notice of the time and place of the hearing be served upon the defendant, the facility director, the State's Attorney, and the defendant's attorney. If requested by either the State or the defense or if the Court feels it is appropriate, an impartial examination of the defendant by a psychiatrist or clinical psychologist as defined in Section 1-103 of the Mental Health and Developmental Disabilities Code who is not in the employ of the Department of Human Services shall be ordered, and the report considered at the time of the hearing.
  - (g) The findings of the Court shall be established by clear and convincing evidence. The burden of proof and the burden of going forth with the evidence rest with the defendant or any person on the defendant's behalf when a hearing is held to review a petition filed by or on behalf of the defendant. The evidence shall be presented in open Court with the right of confrontation and cross-examination. Such evidence may include, but is not limited to:
    - (1) whether the defendant appreciates the harm caused by the defendant to others and the community by his or her prior conduct that resulted in the finding of not guilty by reason of insanity;
    - (2) Whether the person appreciates the criminality of conduct similar to the conduct for which he or she was

24

25

26

1	originally charged in this matter;
2	(3) the current state of the defendant's illness;
3	(4) what, if any, medications the defendant is taking
4	to control his or her mental illness;
5	(5) what, if any, adverse physical side effects the
6	medication has on the defendant;
7	(6) the length of time it would take for the
8	defendant's mental health to deteriorate if the defendant
9	stopped taking prescribed medication;
10	(7) the defendant's history or potential for alcohol
11	and drug abuse;
12	(8) the defendant's past criminal history;
13	(9) any specialized physical or medical needs of the
14	defendant;
15	(10) any family participation or involvement expected
16	upon release and what is the willingness and ability of the
17	family to participate or be involved;
18	(11) the defendant's potential to be a danger to
19	himself, herself, or others; and
20	(12) any other factor or factors the Court deems
21	appropriate.
22	(h) Before the court orders that the defendant be

discharged or conditionally released, it shall order the

facility director to establish a discharge plan that includes a

plan for the defendant's shelter, support, and medication. If

appropriate, the court shall order that the facility director

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

establish a program to train the defendant in self-medication under standards established by the Department of Human Services. If the Court finds, consistent with the provisions of this Section, that the defendant is no longer in need of mental health services it shall order the facility director to discharge the defendant. If the Court finds, consistent with the provisions of this Section, that the defendant is in need of mental health services, and no longer in need of inpatient care, it shall order the facility director to release the defendant under such conditions as the Court deems appropriate and as provided by this Section. Such conditional release shall be imposed for a period of 5 years as provided in paragraph (D) of subsection (a-1) and shall be subject to later modification by the Court as provided by this Section. If the Court finds consistent with the provisions in this Section that the defendant is in need of mental health services on an inpatient basis, it shall order the facility director not to discharge or release the defendant in accordance with paragraph (b) of this Section.

(i) If within the period of the defendant's conditional release the State's Attorney determines that the defendant has not fulfilled the conditions of his or her release, the State's Attorney may petition the Court to revoke or modify the conditional release of the defendant. Upon the filing of such petition the defendant may be remanded to the custody of the Department, or to any other mental health facility designated

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

by the Department, pending the resolution of the petition. Nothing in this Section shall prevent the emergency admission of a defendant pursuant to Article VI of Chapter III of the Mental Health and Developmental Disabilities Code or the voluntary admission of the defendant pursuant to Article IV of Chapter III of the Mental Health and Developmental Disabilities Code. If the Court determines, after hearing evidence, that the defendant has not fulfilled the conditions of release, the Court shall order a hearing to be held consistent with the provisions of paragraph (f) and (q) of this Section. At such hearing, if the Court finds that the defendant is in need of mental health services on an inpatient basis, it shall enter an order remanding him or her to the Department of Human Services or other facility. If the defendant is remanded to the Department of Human Services, he or she shall be placed in a secure setting unless the Court determines that there are compelling reasons that such placement is not necessary. If the Court finds that the defendant continues to be in need of mental health services but not on an inpatient basis, it may modify the conditions of the original release in order to reasonably assure the defendant's satisfactory progress in treatment and his or her safety and the safety of others in accordance with the standards established in paragraph (D) of subsection (a-1). Nothing in this Section shall limit a Court's contempt powers or any other powers of a Court.

(j) An order of admission under this Section does not

- 1 affect the remedy of habeas corpus.
- 2 (k) In the event of a conflict between this Section and the
- 3 Mental Health and Developmental Disabilities Code or the Mental
- 4 Health and Developmental Disabilities Confidentiality Act, the
- 5 provisions of this Section shall govern.
- 6 (1) This amendatory Act shall apply to all persons who have
- 7 been found not guilty by reason of insanity and who are
- 8 presently committed to the Department of Mental Health and
- 9 Developmental Disabilities (now the Department of Human
- 10 Services).
- 11 (m) The Clerk of the Court shall transmit a certified copy
- of the order of discharge or conditional release to the
- Department of Human Services, to the sheriff of the county from
- 14 which the defendant was admitted, to the Illinois Department of
- 15 State Police, to the proper law enforcement agency for the
- 16 municipality where the offense took place, and to the sheriff
- of the county into which the defendant is conditionally
- 18 discharged. The Illinois Department of State Police shall
- 19 maintain a centralized record of discharged or conditionally
- 20 released defendants while they are under court supervision for
- 21 access and use of appropriate law enforcement agencies.
- 22 (Source: P.A. 98-1025, eff. 8-22-14.)
- 23 Section 99. Effective date. This Act takes effect January
- 24 1, 2017.