

Sen. Melinda Bush

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Filed: 3/20/2015

09900SB1427sam001 LRB099 09974 HLH 33063 a 1 AMENDMENT TO SENATE BILL 1427 AMENDMENT NO. _____. Amend Senate Bill 1427 by replacing 2 everything after the enacting clause with the following: 3 "Section 5. The Economic Development for a Growing Economy 4 Tax Credit Act is amended by changing Sections 5-5, 5-20, 5-25, 5 6 and 5-50 as follows: 7 (35 ILCS 10/5-5) Sec. 5-5. Definitions. As used in this Act: 8 "Agreement" means the Agreement between a Taxpayer and the 9 10 Department under the provisions of Section 5-50 of this Act. 11 "Applicant" means a Taxpayer that is operating a business 12 located or that the Taxpayer plans to locate within the State 13 of Illinois and that is engaged in interstate or intrastate 14 commerce for the purpose of manufacturing, processing,

assembling, warehousing, or distributing products, conducting

research and development, providing tourism services, or

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providing services in interstate commerce, office industries, or agricultural processing, but excluding retail, retail food, health, or professional services. "Applicant" does not include a Taxpayer who closes or substantially reduces an operation at one location in the State and relocates substantially the same operation to another location in the State. This does not prohibit a Taxpayer from expanding its operations at another location in the State, provided that existing operations of a similar nature located within the State are not closed or substantially reduced. This also does not prohibit a Taxpayer from moving its operations from one location in the State to another location in the State for the purpose of expanding the operation provided that the Department determines that expansion cannot reasonably be accommodated within municipality in which the business is located, or in the case of a business located in an incorporated area of the county, within the county in which the business is located, after conferring with the chief elected official of the municipality or county and taking into consideration any evidence offered by the municipality or county regarding the ability to accommodate expansion within the municipality or county.

"Committee" means the Illinois Business Investment Committee created under Section 5-25 of this Act within the Illinois Economic Development Board.

"Credit" means the amount agreed to between the Department and Applicant under this Act, but not to exceed the Incremental

- 1 Income Tax attributable to the Applicant's project.
- 2 "Department" means the Department of Commerce and Economic
- 3 Opportunity.
- 4 "Director" means the Director of Commerce and Economic
- 5 Opportunity.
- 6 "Full-time Employee" means an individual who is employed
- 7 for consideration for at least 35 hours each week or who
- 8 renders any other standard of service generally accepted by
- 9 industry custom or practice as full-time employment. An
- individual for whom a W-2 is issued by a Professional Employer
- Organization (PEO) is a full-time employee if employed in the
- 12 service of the Applicant for consideration for at least 35
- 13 hours each week or who renders any other standard of service
- 14 generally accepted by industry custom or practice as full-time
- 15 employment to Applicant.
- "Incremental Income Tax" means the total amount withheld
- during the taxable year from the compensation of New Employees
- 18 under Article 7 of the Illinois Income Tax Act arising from
- employment at a project that is the subject of an Agreement.
- "New Employee" means:
- 21 (a) A Full-time Employee first employed by a Taxpayer
- in the project that is the subject of an Agreement and who
- is hired after the Taxpayer enters into the tax credit
- 24 Agreement.
- 25 (b) The term "New Employee" does not include:
- 26 (1) an employee of the Taxpayer who performs a job

1	that was previously performed by another employee, if
2	that job existed for at least 6 months before hiring
3	the employee;
4	(2) an employee of the Taxpayer who was previously
5	employed in Illinois by a Related Member of the
6	Taxpayer and whose employment was shifted to the
7	Taxpayer after the Taxpayer entered into the tax credit
8	Agreement; or
9	(3) a child, grandchild, parent, or spouse, other
10	than a spouse who is legally separated from the
11	individual, of any individual who has a direct or an
12	indirect ownership interest of at least 5% in the
13	profits, capital, or value of the Taxpayer; or -
14	(4) an employee of the Taxpayer who was previously
15	employed in Illinois by the Taxpayer and whose
16	employment was shifted to the project after the
17	Taxpayer entered into the Agreement.
18	(c) Notwithstanding paragraph (1) of subsection (b),
19	an employee may be considered a New Employee under the
20	Agreement if the employee performs a job that was
21	previously performed by an employee who was:
22	(1) treated under the Agreement as a New Employee;
23	and
24	(2) promoted by the Taxpayer to another job.
25	(d) Notwithstanding subsection (a), the Department may

award Credit to an Applicant with respect to an employee

1	hired prior to the date of the Agreement if:
2	(1) the Applicant is in receipt of a letter from
3	the Department stating an intent to enter into a credit
4	Agreement;
5	(2) the letter described in paragraph (1) is issued
6	by the Department not later than 15 days after the
7	effective date of this Act; and
8	(3) the employee was hired after the date the
9	letter described in paragraph (1) was issued.
10	"Noncompliance Date" means, in the case of a Taxpayer that
11	is not complying with the requirements of the Agreement or the
12	provisions of this Act, the day following the last date upon
13	which the Taxpayer was in compliance with the requirements of
14	the Agreement and the provisions of this Act, as determined by
15	the Director, pursuant to Section 5-65.
16	"Pass Through Entity" means an entity that is exempt from
17	the tax under subsection (b) or (c) of Section 205 of the
18	Illinois Income Tax Act.
19	"Project" means a for-profit economic development activity
20	or activities at a single site, or of one or more taxpayers at
21	multiple sites if the economic activities are vertically
22	integrated.
23	"Professional Employer Organization" (PEO) means an
24	employee leasing company, as defined in Section 206.1(A)(2) of
25	the Illinois Unemployment Insurance Act.

"Related Member" means a person that, with respect to the

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- Taxpayer during any portion of the taxable year, is any one of 1 the following: 2
 - (1) An individual stockholder, if the stockholder and the members of the stockholder's family (as defined in Section 318 of the Internal Revenue Code) own directly, indirectly, beneficially, or constructively, aggregate, at least 50% of the value of the Taxpayer's outstanding stock.
 - (2) A partnership, estate, or trust and any partner or beneficiary, if the partnership, estate, or trust, and its partners or beneficiaries own directly, indirectly, beneficially, or constructively, in the aggregate, at least 50% of the profits, capital, stock, or value of the Taxpayer.
 - (3) A corporation, and any party related to the corporation in a manner that would require an attribution of stock from the corporation to the party or from the party to the corporation under the attribution rules of Section 318 of the Internal Revenue Code, if the Taxpayer owns directly, indirectly, beneficially, or constructively at least 50% of the value of the corporation's outstanding stock.
 - (4) A corporation and any party related to that corporation in a manner that would require an attribution of stock from the corporation to the party or from the party to the corporation under the attribution rules of

Section 318 of the Internal Revenue Code, if the corporation and all such related parties own in the aggregate at least 50% of the profits, capital, stock, or value of the Taxpayer.

(5) A person to or from whom there is attribution of stock ownership in accordance with Section 1563(e) of the Internal Revenue Code, except, for purposes of determining whether a person is a Related Member under this paragraph, 20% shall be substituted for 5% wherever 5% appears in Section 1563(e) of the Internal Revenue Code.

"Retained Employee" means a full-time employee employed by a taxpayer during the term of the Agreement whose job duties are directly and substantially related to the project. The term "Retained Employee" does not include a child, grandchild, parent, or spouse, other than a spouse who is legally separated from the individual, of any individual who has direct or indirect ownership interest of at least 5% in the profits, capital, or value of the taxpayer. For purposes of this definition, "directly and substantially related to the project" means at least two-thirds of the employee's job duties must be directly related to the project and the employee must devote at least two-thirds of his or her time to the project.

"Taxpayer" means an individual, corporation, partnership, or other entity that has any Illinois Income Tax liability.

(Source: P.A. 94-793, eff. 5-19-06; 95-375, eff. 8-23-07.)

1 (35 ILCS 10/5-20)

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- Sec. 5-20. Application for a project to create and retain new jobs.
 - (a) Any Taxpayer proposing a project located or planned to be located in Illinois may request consideration for designation of its project, by formal written letter of request or by formal application to the Department, in which the Applicant states its intent to make at least a specified level of investment and intends to hire or retain a specified number of full-time employees at a designated location in Illinois. As circumstances require, the Department may require a formal application from an Applicant and a formal letter of request for assistance.
- 14 (b) In order to qualify for Credits under this Act, an Applicant's project must:
 - (1) involve an investment of at least \$5,000,000 in capital improvements to be placed in service and to employ at least 25 New Employees within the State as a direct result of the project;
 - (2) involve an investment <u>in capital improvements to be</u>

 <u>placed in service in the State at a level</u> of at least an

 <u>amount (to be expressly</u> specified by the Department and the

 <u>Committee) in capital improvements to be placed in service</u>

 and <u>will</u> employ at least an amount (to be expressly

 <u>specified by the Department and the Committee)</u> of New

 <u>Employees or Retained Employees</u> within the State <u>as</u>

1	specified by the Department, provided that the Department
2	has and the Committee have determined that the project will
3	provide a substantial economic benefit to the State; or
4	(3) if the applicant has 100 or fewer employees,
5	involve an investment of at least \$1,000,000 in capital
6	improvements to be placed in service and to employ at least
7	5 New Employees within the State as a direct result of the
8	project.
9	The Director may approve projects that do not meet the
10	specified minimum job creation and investment thresholds set
11	forth in this subsection (b) for an applicant meeting all other
12	requirements of this Act provided that one or more of the
13	following conditions are met:
14	(A) approval would support a business with potential to
15	generate additional growth by attracting companion
16	businesses; or
17	(B) approval would avert loss of one of the area's
18	major sources of employment.
19	(c) After receipt of an application, the Department may
20	enter into an Agreement with the Applicant if the application

23 (35 ILCS 10/5-25)

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Sec. 5-25. Review of Application.

(Source: P.A. 93-882, eff. 1-1-05.)

is accepted in accordance with Section 5-25.

25 (a) In addition to those duties granted under the Illinois

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- Development Board Act, the Illinois Economic Economic Development Board shall form a Business Investment Committee for the purpose of making recommendations for applications. At the request of the Board, the Director of Commerce and Economic Opportunity or his or her designee, the Director of the Governor's Office of Management and Budget or his or her designee, the Director of Revenue or his or her designee, the Director of Employment Security or his or her designee, and an elected official of the affected locality, such as the chair of the county board or the mayor, may serve as members of the Committee to assist with its analysis and deliberations.
 - (b) At the Department's request, the Committee shall convene, make inquiries, and conduct studies in the manner and by the methods as it deems desirable, review information with respect to Applicants, and make recommendations for projects to benefit the State. In making its recommendation that an Applicant's application for Credit should or should not be accepted, which shall occur within a reasonable time frame as determined by the nature of the application, the Committee shall determine that all the following conditions exist:
 - (1) The Applicant's project intends, as required by subsection (b) of Section 5-20 to make the required investment in the State and intends to hire or retain the required number of New Employees or Retained Employees in Illinois as a result of that project.
 - (2) The Applicant's project is economically sound and

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will benefit the people of the State of Illinois by increasing opportunities for employment and strengthen the economy of Illinois.

- (3) That, if not for the Credit, the project would not occur in Illinois, which may be demonstrated by any means including, but not limited to, evidence the Applicant has multi-state location options and could reasonably and efficiently locate outside of the State, or demonstration that at least one other state is being considered for the project, or evidence the receipt of the Credit is a major factor in the Applicant's decision and that without the Credit, the Applicant likely would not create new jobs in Illinois, or demonstration that receiving the Credit is essential to the Applicant's decision to create or retain new jobs in the State.
- (4) A cost differential is identified, using best available data, in the projected costs for the Applicant's project compared to the costs in the competing state, including the impact of the competing state's incentive programs. The competing state's incentive programs shall include state, local, private, and federal funds available.
- (5) The political subdivisions affected by the project have committed local incentives with respect to the project, considering local ability to assist.
 - (6) Awarding the Credit will result in an overall

- 1 positive fiscal impact to the State, as certified by the Committee using the best available data. 2
- 3 (7) The Credit is not prohibited by Section 5-35 of 4 this Act.
- 5 (Source: P.A. 94-793, eff. 5-19-06.)
- 6 (35 ILCS 10/5-50)

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- 7 Sec. 5-50. Contents of Agreements with Applicants. The 8 Department shall enter into an Agreement with an Applicant that 9 is awarded a Credit under this Act. The Agreement must include 10 all of the following:
- (1) A detailed description of the project that is the 11 subject of the Agreement, including the location and amount 12 13 of the investment and jobs created or retained.
 - (2) The duration of the Credit and the first taxable year for which the Credit may be claimed.
 - (3) The Credit amount that will be allowed for each taxable year.
 - (4) A requirement that the Taxpayer shall maintain operations at the project location that shall be stated as a minimum number of years not to exceed 10.
 - (5) A specific method for determining the number of New Employees employed during a taxable year.
 - (6) A requirement that the Taxpayer shall annually report to the Department the number of New Employees and Retained Employees, the Incremental Income Tax withheld in

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connection with the New Employees and Retained Employees, and any other information the Director needs to perform the Director's duties under this Act.

- (7) A requirement that the Director is authorized to verify with the appropriate State agencies the amounts reported under paragraph (6), and after doing so shall issue a certificate to the Taxpayer stating that the amounts have been verified.
- (8) A requirement that the Taxpayer shall provide written notification to the Director not more than 30 days after the Taxpayer makes or receives a proposal that would transfer the Taxpayer's State tax liability obligations to a successor Taxpayer.
- (9) A detailed description of the number of New Employees to be hired, Retained Employees to be retained, and the occupation and payroll of the full-time jobs to be created or retained as a result of the project.
- (10) The minimum investment the business enterprise will make in capital improvements, the time period for placing the property in service, and the designated location in Illinois for the investment.
- (11) A requirement that the Taxpayer shall provide written notification to the Director and the Committee not more than 30 days after the Taxpayer determines that the minimum job creation or retention, employment payroll, or investment no longer is being or will be achieved or

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1 maintained as set forth in the terms and conditions of the 2 Agreement.

- (12) A provision that, if the total number of New Employees or Retained Employees falls below a specified level, the allowance of Credit shall be suspended until the number of New Employees and Retained Employees equals or exceeds the Agreement amount.
- (13) A detailed description of the items for which the costs incurred by the Taxpayer will be included in the limitation on the Credit provided in Section 5-30.
- (13.5) A provision that, if the Taxpayer never meets either the investment or job creation and retention requirements specified in the Agreement during the entire 5-year period beginning on the first day of the first taxable year in which the Agreement is executed and ending on the last day of the fifth taxable year after the Agreement is executed, then the Agreement is automatically terminated on the last day of the fifth taxable year after the Agreement is executed and the Taxpayer is not entitled to the award of any credits for any of that 5-year period.
- (14) Any other performance conditions or contract provisions as the Department determines are appropriate.

The Department shall post on its website the terms of each Agreement entered into under this Act on or after the effective date of this amendatory Act of the 97th General Assembly.

(Source: P.A. 97-2, eff. 5-6-11; 97-749, eff. 7-6-12.)

- Section 99. Effective date. This Act takes effect upon 1
- 2 becoming law.".