

Sen. Jason A. Barickman

Filed: 5/12/2016

	09900SB1048sam001	LRB099 05384 RJF 48449 a
1	AMENDMENT TO SENATE F	BILL 1048
2	AMENDMENT NO Amend Sena	te Bill 1048 by replacing
3	everything after the enacting clause w	with the following:
4	"Section 5. The State Officials and	nd Employees Ethics Act is
5	amended by changing Section 5-20 as fo	ollows:
6	(5 ILCS 430/5-20)	
7	Sec. 5-20. Public service annound	cements; other promotional
8	material.	
9	(a) Beginning January 1, 20	04, no public service
10	announcement or advertisement that i	s on behalf of any State
11	administered program and contains th	ne proper name, image, or
12	voice of any executive branch constit	utional officer or member
13	of the General Assembly shall be (:	i) broadcast or aired on
14	radio or television, (ii) printed in	a commercial newspaper or
15	a commercial magazine, or (iii) dis	played on a billboard or
16	electronic message board at any time.	

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1 (b) The proper name or image of any executive branch 2 constitutional officer or member of the General Assembly may not appear on any (i) bumper stickers, (ii) commercial 3 4 billboards, (iii) lapel pins or buttons, (iv) magnets, (v) 5 stickers, and (vi) other similar promotional items, that are 6 not in furtherance of the person's official State duties or governmental and public service functions, if designed, paid 7 for, prepared, or distributed using public dollars. 8 This 9 subsection does not apply to stocks of items existing on the 10 effective date of this amendatory Act of the 93rd General 11 Assembly.

(b-5) During the period beginning September 1 of the year 12 13 of a general election and ending the day after the general 14 election, the proper name or image of any executive branch 15 constitutional officer or member of the General Assembly shall 16 not be included in a public announcement on behalf of an officer, member, or State agency related to any contract or 17 grant awarded by a State agency. Nothing in this subsection 18 19 (b-5) prohibits a State agency from issuing notification of the 20 award or grant of a contract, provided the notification does 21 not include the proper name or image of any executive branch 22 constitutional officer or member of the General Assembly. This subsection (b-5) does not prohibit an executive branch 23 24 constitutional officer or member of the General Assembly from 25 attending any public or private event associated with the award or grant of contract or from being included on a list of 26

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1	attendees disseminated to the public.
2	(c) This Section does not apply to communications funded
3	through expenditures required to be reported under Article 9 of
4	the Election Code.
5	(Source: P.A. 97-13, eff. 6-16-11.)
6	Section 10. The State Comptroller Act is amended by adding
7	Section 28 as follows:
8	(15 ILCS 405/28 new)
9	Sec. 28. Stop payment system.
10	(a) In this Section, "recipient", "State grant-making
11	agency", and "subrecipient" have the same definition as that in
12	Section 15 of the Grant Accountability and Transparency Act.
13	(b) On or before July 1, 2017, the Office of the
14	Comptroller shall, in conjunction with the Governor's Office of
15	Management and Budget, adopt rules pertaining to the following:
16	(1) Factors to be considered in determining whether to
17	issue a stop payment order;
18	(2) Factors to be considered in determining whether a
19	stop payment order should be lifted; and
20	(3) Procedures for notification to the recipient or
21	subrecipient of the issuance of a stop payment order, the
22	lifting of a stop payment order, and any other related
23	information.

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1	Comptroller shall have established a stop payment system that
2	will cause the temporary or permanent cessation of payments to
3	a recipient or subrecipient in specified circumstances. Such a
4	temporary or permanent cessation of payments will occur
5	pursuant to a stop payment order issued by a State grant-making
6	agency and implemented by the Office of the Comptroller.
7	(d) The Office of the Comptroller shall maintain a file
8	pertaining to all stop payment orders which shall include, at a
9	minimum:
10	(1) The notice to the recipient or subrecipient that a
11	stop payment order has been issued. The notice shall
12	include:
13	(A) The name of the grant.
14	(B) The grant number.
15	(C) The name of the State agency that issued the
16	grant.
17	(D) The reason for the stop payment order.
18	(E) Notification that the stop payment order
19	applies to all grants and contracts issued by the
20	<u>State.</u>
21	(F) Any other relevant information.
22	(2) The order lifting the stop payment order, if
23	applicable.

24 Section 15. The Governor's Office of Management and Budget 25 Act is amended by adding Section 2.11 and 2.12 as follows: 09900SB1048sam001

1	(20 ILCS 3005/2.11 new)
2	Sec. 2.11. Stop payment orders.
3	(a) In this Section, "recipient", "State grant-making
4	agency", and "subrecipient" have the same definition as that in
5	Section 15 of the Grant Accountability and Transparency Act.
6	(b) Pursuant to the Grant Accountability and Transparency
7	Act, the Governor's Office of Management and Budget shall adopt
8	rules pertaining to the issuance of stop payment orders that
9	will cause the temporary or permanent cessation of payments to
10	a recipient or subrecipient in specified circumstances. Stop
11	payment orders shall be issued by a State grant-making agency
12	and implemented by the Office of the Comptroller.
13	(20 ILCS 3005/2.12 new)
14	Sec. 2.12. Subcommittee recommendations.
15	Pursuant to Section 15.5 of the Grant Funds Recovery Act,
16	the Governor's Office of Management and Budget, in conjunction
17	with the Illinois Single Audit Commission, shall convene a
18	subcommittee of the Commission to research and provide
19	recommendations to the General Assembly regarding the adoption
20	of legislation, in accordance with the federal Improper
21	Payments Elimination and Recovery Improvement Act of 2012. The
22	subcommittee's recommendations shall be included in the Annual
23	Report of the Commission to be submitted to the General
24	Assembly on January 1, 2017.

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Section 20. The State Finance Act is amended by changing
 Sections 25 and 35 as follows:

3 (30 ILCS 105/25) (from Ch. 127, par. 161)

4 Sec. 25. Fiscal year limitations.

(a) All appropriations shall be available for expenditure 5 for the fiscal year or for a lesser period if the Act making 6 7 that appropriation so specifies. A deficiency or emergency 8 appropriation shall be available for expenditure only through 9 June 30 of the year when the Act making that appropriation is enacted unless that Act otherwise provides. Except as otherwise 10 11 provided by law, court order, or the terms or conditions of a 12 settlement, award, gift, donation, or bequest, 13 non-appropriated funds may not be used to create new programs 14 or expand existing programs.

(b) Outstanding liabilities as of June 30, payable from 15 16 appropriations which have otherwise expired, may be paid out of the expiring appropriations during the 2-month period ending at 17 18 the close of business on August 31. Any service involving professional or artistic skills or any personal services by an 19 20 employee whose compensation is subject to income tax 21 withholding must be performed as of June 30 of the fiscal year 22 in order to be considered an "outstanding liability as of June 23 30" that is thereby eligible for payment out of the expiring 24 appropriation.

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1 (b-1) However, payment of tuition reimbursement claims 2 under Section 14-7.03 or 18-3 of the School Code may be made by 3 the State Board of Education from its appropriations for those 4 respective purposes for any fiscal year, even though the claims 5 reimbursed by the payment may be claims attributable to a prior 6 fiscal year, and payments may be made at the direction of the State Superintendent of Education from the fund from which the 7 8 appropriation is made without regard to any fiscal year 9 limitations, except as required by subsection (j) of this 10 Section. Beginning on June 30, 2021, payment of tuition reimbursement claims under Section 14-7.03 or 18-3 of the 11 School Code as of June 30, payable from appropriations that 12 13 have otherwise expired, may be paid out of the expiring appropriation during the 4-month period ending at the close of 14 15 business on October 31.

16 (b-2) All outstanding liabilities as of June 30, 2010, payable from appropriations that would otherwise expire at the 17 conclusion of the lapse period for fiscal year 2010, and 18 interest penalties payable on those liabilities under the State 19 20 Prompt Payment Act, may be paid out of the expiring appropriations until December 31, 2010, without regard to the 21 22 fiscal year in which the payment is made, as long as vouchers 23 for the liabilities are received by the Comptroller no later 24 than August 31, 2010.

(b-2.5) All outstanding liabilities as of June 30, 2011,
 payable from appropriations that would otherwise expire at the

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1 conclusion of the lapse period for fiscal year 2011, and 2 interest penalties payable on those liabilities under the State 3 Prompt Payment Act, may be paid out of the expiring 4 appropriations until December 31, 2011, without regard to the 5 fiscal year in which the payment is made, as long as vouchers 6 for the liabilities are received by the Comptroller no later 7 than August 31, 2011.

(b-2.6) All outstanding liabilities as of June 30, 2012, 8 9 payable from appropriations that would otherwise expire at the 10 conclusion of the lapse period for fiscal year 2012, and 11 interest penalties payable on those liabilities under the State Prompt Payment Act, may be paid out of the 12 expiring 13 appropriations until December 31, 2012, without regard to the 14 fiscal year in which the payment is made, as long as vouchers 15 for the liabilities are received by the Comptroller no later 16 than August 31, 2012.

(b-2.7) For fiscal years 2012, 2013, and 2014, interest 17 18 penalties payable under the State Prompt Payment Act associated with a voucher for which payment is issued after June 30 may be 19 20 paid out of the next fiscal year's appropriation. The future 21 year appropriation must be for the same purpose and from the 22 same fund as the original payment. An interest penalty voucher 23 submitted against a future year appropriation must be submitted 24 within 60 days after the issuance of the associated voucher, 25 and the Comptroller must issue the interest payment within 60 26 days after acceptance of the interest voucher.

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1 (b-3) Medical payments may be made by the Department of 2 Veterans' Affairs from its appropriations for those purposes for any fiscal year, without regard to the fact that the 3 4 medical services being compensated for by such payment may have 5 been rendered in a prior fiscal year, except as required by 6 subsection (j) of this Section. Beginning on June 30, 2021, 7 medical payments payable from appropriations that have otherwise expired may be paid out of the expiring appropriation 8 9 during the 4-month period ending at the close of business on 10 October 31.

11 (b-4) Medical payments and child care payments may be made by the Department of Human Services (as successor to the 12 13 Department of Public Aid) from appropriations for those 14 purposes for any fiscal year, without regard to the fact that 15 the medical or child care services being compensated for by 16 such payment may have been rendered in a prior fiscal year; and payments may be made at the direction of the Department of 17 18 Healthcare and Family Services (or successor agency) from the 19 Health Insurance Reserve Fund without regard to any fiscal year 20 limitations, except as required by subsection (j) of this Section. Beginning on June 30, 2021, medical and child care 21 22 payments made by the Department of Human Services and payments 23 made at the discretion of the Department of Healthcare and 24 Family Services (or successor agency) from the Health Insurance 25 Reserve Fund and payable from appropriations that have 26 otherwise expired may be paid out of the expiring appropriation during the 4-month period ending at the close of business on
 October 31.

3 (b-5) Medical payments may be made by the Department of 4 Human Services from its appropriations relating to substance 5 abuse treatment services for any fiscal year, without regard to 6 the fact that the medical services being compensated for by such payment may have been rendered in a prior fiscal year, 7 provided the payments are made on a fee-for-service basis 8 9 consistent with requirements established for Medicaid 10 reimbursement by the Department of Healthcare and Family 11 Services, except as required by subsection (j) of this Section. Beginning on June 30, 2021, medical payments made by the 12 13 Department of Human Services relating to substance abuse 14 treatment services payable from appropriations that have 15 otherwise expired may be paid out of the expiring appropriation 16 during the 4-month period ending at the close of business on 17 October 31.

18 (b-6) Additionally, payments may be made by the Department of Human Services from its appropriations, or any other State 19 20 agency from its appropriations with the approval of the Department of Human Services, from the Immigration Reform and 21 22 Control Fund for purposes authorized pursuant to the 23 Immigration Reform and Control Act of 1986, without regard to 24 any fiscal year limitations, except as required by subsection 25 (j) of this Section. Beginning on June 30, 2021, payments made 26 by the Department of Human Services from the Immigration Reform 09900SB1048sam001 -11- LRB099 05384 RJF 48449 a

and Control Fund for purposes authorized pursuant to the Immigration Reform and Control Act of 1986 payable from appropriations that have otherwise expired may be paid out of the expiring appropriation during the 4-month period ending at the close of business on October 31.

6 (b-7) Payments may be made in accordance with a plan authorized by paragraph (11) or (12) of Section 405-105 of the 7 8 Department of Central Management Services Law from 9 appropriations for those payments without regard to fiscal year 10 limitations.

11 (b-8) Reimbursements to eligible airport sponsors for the construction or upgrading of Automated Weather Observation 12 13 Systems may be made by the Department of Transportation from 14 appropriations for those purposes for any fiscal year, without 15 regard to the fact that the qualification or obligation may 16 have occurred in a prior fiscal year, provided that at the time the expenditure was made the project had been approved by the 17 Department of Transportation prior to June 1, 2012 and, as a 18 result of recent changes in federal funding formulas, can no 19 20 longer receive federal reimbursement.

(b-9) Medical payments not exceeding \$150,000,000 may be made by the Department on Aging from its appropriations relating to the Community Care Program for fiscal year 2014, without regard to the fact that the medical services being compensated for by such payment may have been rendered in a prior fiscal year, provided the payments are made on a 1 fee-for-service basis consistent with requirements established 2 for Medicaid reimbursement by the Department of Healthcare and 3 Family Services, except as required by subsection (j) of this 4 Section.

5 (c) Further, payments may be made by the Department of 6 Public Health and the Department of Human Services (acting as successor to the Department of Public Health under the 7 8 Department of Human Services Act) from their respective 9 appropriations for grants for medical care to or on behalf of 10 premature and high-mortality risk infants and their mothers and 11 for grants for supplemental food supplies provided under the United States Department of Agriculture Women, Infants and 12 Children Nutrition Program, for any fiscal year without regard 13 14 to the fact that the services being compensated for by such 15 payment may have been rendered in a prior fiscal year, except 16 as required by subsection (j) of this Section. Beginning on 17 June 30, 2021, payments made by the Department of Public Health 18 and the Department of Human Services from their respective appropriations for grants for medical care to or on behalf of 19 20 premature and high-mortality risk infants and their mothers and 21 for grants for supplemental food supplies provided under the 22 United States Department of Agriculture Women, Infants and 23 Children Nutrition Program payable from appropriations that 24 have otherwise expired may be paid out of the expiring 25 appropriations during the 4-month period ending at the close of 26 business on October 31.

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1 (d) The Department of Public Health and the Department of Human Services (acting as successor to the Department of Public 2 3 Health under the Department of Human Services Act) shall each 4 annually submit to the State Comptroller, Senate President, 5 Senate Minority Leader, Speaker of the House, House Minority 6 Leader, and the respective Chairmen and Minority Spokesmen of the Appropriations Committees of the Senate and the House, on 7 or before December 31, a report of fiscal year funds used to 8 pay for services provided in any prior fiscal year. This report 9 10 shall document by program service category those or 11 expenditures from the most recently completed fiscal year used to pay for services provided in prior fiscal years. 12

13 (e) The Department of Healthcare and Family Services, the 14 Department of Human Services (acting as successor to the 15 Department of Public Aid), and the Department of Human Services 16 making fee-for-service payments relating to substance abuse treatment services provided during a previous fiscal year shall 17 18 annually submit to the State Comptroller, Senate each 19 President, Senate Minority Leader, Speaker of the House, House 20 Minority Leader, the respective Chairmen and Minority 21 Spokesmen of the Appropriations Committees of the Senate and 22 the House, on or before November 30, a report that shall 23 document by program or service category those expenditures from 24 the most recently completed fiscal year used to pay for (i) 25 services provided in prior fiscal years and (ii) services for 26 which claims were received in prior fiscal years.

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1 (f) The Department of Human Services (as successor to the Department of Public Aid) shall annually submit to the State 2 Comptroller, Senate President, Senate Minority Leader, Speaker 3 4 of the House, House Minority Leader, and the respective 5 Chairmen and Minority Spokesmen of the Appropriations Committees of the Senate and the House, on or before December 6 31, a report of fiscal year funds used to pay for services 7 8 (other than medical care) provided in any prior fiscal year. 9 This report shall document by program or service category those 10 expenditures from the most recently completed fiscal year used 11 to pay for services provided in prior fiscal years.

12 (g) In addition, each annual report required to be 13 submitted by the Department of Healthcare and Family Services 14 under subsection (e) shall include the following information 15 with respect to the State's Medicaid program:

16 (1) Explanations of the exact causes of the variance
17 between the previous year's estimated and actual
18 liabilities.

19 (2) Factors affecting the Department of Healthcare and
 20 Family Services' liabilities, including but not limited to
 21 numbers of aid recipients, levels of medical service
 22 utilization by aid recipients, and inflation in the cost of
 23 medical services.

24 (3) The results of the Department's efforts to combat25 fraud and abuse.

26 (h) As provided in Section 4 of the General Assembly

1 Compensation Act, any utility bill for service provided to a 2 General Assembly member's district office for a period 3 including portions of 2 consecutive fiscal years may be paid 4 from funds appropriated for such expenditure in either fiscal 5 year.

- 6 (i) An agency which administers a fund classified by the 7 Comptroller as an internal service fund may issue rules for:
- 8 (1) billing user agencies in advance for payments or 9 authorized inter-fund transfers based on estimated charges 10 for goods or services;
- 11 (2) issuing credits, refunding through inter-fund 12 transfers, or reducing future inter-fund transfers during 13 the subsequent fiscal year for all user agency payments or 14 authorized inter-fund transfers received during the prior 15 fiscal year which were in excess of the final amounts owed 16 by the user agency for that period; and
- (3) issuing catch-up billings to user agencies during the subsequent fiscal year for amounts remaining due when payments or authorized inter-fund transfers received from the user agency during the prior fiscal year were less than the total amount owed for that period.

User agencies are authorized to reimburse internal service funds for catch-up billings by vouchers drawn against their respective appropriations for the fiscal year in which the catch-up billing was issued or by increasing an authorized inter-fund transfer during the current fiscal year. For the purposes of this Act, "inter-fund transfers" means transfers without the use of the voucher-warrant process, as authorized by Section 9.01 of the State Comptroller Act.

4 (i-1) Beginning on July 1, 2021, all outstanding 5 liabilities, not payable during the 4-month lapse period as described in subsections (b-1), (b-3), (b-4), (b-5), (b-6), and 6 (c) of this Section, that are made from appropriations for that 7 8 purpose for any fiscal year, without regard to the fact that 9 the services being compensated for by those payments may have 10 been rendered in a prior fiscal year, are limited to only those 11 claims that have been incurred but for which a proper bill or invoice as defined by the State Prompt Payment Act has not been 12 13 received by September 30th following the end of the fiscal year in which the service was rendered. 14

(j) Notwithstanding any other provision of this Act, the aggregate amount of payments to be made without regard for fiscal year limitations as contained in subsections (b-1), (b-3), (b-4), (b-5), (b-6), and (c) of this Section, and determined by using Generally Accepted Accounting Principles, shall not exceed the following amounts:

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(1) \$6,000,000 for outstanding liabilities relatedto fiscal year 2012;

(2) \$5,300,000 for outstanding liabilities related
to fiscal year 2013;

(3) \$4,600,000 for outstanding liabilities related
to fiscal year 2014;

1 (4) \$4,000,000,000 for outstanding liabilities related 2 to fiscal year 2015; 3 (5) \$3,300,000,000 for outstanding liabilities related 4 to fiscal year 2016; 5 (6) \$2,600,000,000 for outstanding liabilities related 6 to fiscal year 2017; (7) \$2,000,000,000 for outstanding liabilities related 7 to fiscal year 2018; 8 (8) \$1,300,000,000 for outstanding liabilities related 9 10 to fiscal year 2019; 11 (9) \$600,000,000 for outstanding liabilities related to fiscal year 2020; and 12 13 (10) \$0 for outstanding liabilities related to fiscal 14 year 2021 and fiscal years thereafter. 15 (k) Department of Healthcare and Family Services Medical Assistance Payments. 16 (1) Definition of Medical Assistance. 17 For purposes of this subsection, the term "Medical 18 19 Assistance" shall include, but not necessarily be 20 limited to, medical programs and services authorized 21 under Titles XIX and XXI of the Social Security Act, the Illinois Public Aid Code, the Children's Health 22 23 Insurance Program Act, the Covering ALL KIDS Health 24 Insurance Act, the Long Term Acute Care Hospital 25 Quality Improvement Transfer Program Act, and medical 26 care to or on behalf of persons suffering from chronic

renal disease, persons suffering from hemophilia, and
 victims of sexual assault.

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(2) Limitations on Medical Assistance payments that may be paid from future fiscal year appropriations.

5 (A) The maximum amounts of annual unpaid Medical Assistance bills received and recorded by the 6 Department of Healthcare and Family Services on or 7 8 before June 30th of a particular fiscal year 9 attributable in aggregate to the General Revenue Fund, 10 Healthcare Provider Relief Fund, Tobacco Settlement 11 Recovery Fund, Long-Term Care Provider Fund, and the Drug Rebate Fund that may be paid in total by the 12 13 Department from future fiscal year Medical Assistance appropriations to those funds are: \$700,000,000 for 14 15 fiscal year 2013 and \$100,000,000 for fiscal year 2014 16 and each fiscal year thereafter.

(B) Bills for Medical Assistance services rendered 17 in a particular fiscal year, but received and recorded 18 19 by the Department of Healthcare and Family Services 20 after June 30th of that fiscal year, may be paid from 21 either appropriations for that fiscal year or future 22 fiscal year appropriations for Medical Assistance. 23 Such payments shall not be subject to the requirements 24 of subparagraph (A).

(C) Medical Assistance bills received by the
 Department of Healthcare and Family Services in a

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particular fiscal year, but subject to payment amount adjustments in a future fiscal year may be paid from a future fiscal year's appropriation for Medical Assistance. Such payments shall not be subject to the requirements of subparagraph (A).

Medical Assistance payments made by the 6 (D) Department of Healthcare and Family Services from 7 8 funds other than those specifically referenced in 9 subparagraph (A) may be made from appropriations for 10 those purposes for any fiscal year without regard to 11 the fact that the Medical Assistance services being 12 compensated for by such payment may have been rendered 13 in a prior fiscal year. Such payments shall not be 14 subject to the requirements of subparagraph (A).

15 (3) Extended lapse period for Department of Healthcare 16 Services Medical Assistance Familv and payments. 17 Notwithstanding any other State law to the contrary, 18 outstanding Department of Healthcare and Family Services 19 Medical Assistance liabilities, as of June 30th, payable 20 from appropriations which have otherwise expired, may be 21 paid out of the expiring appropriations during the 6-month 22 period ending at the close of business on December 31st.

(1) The changes to this Section made by Public Act 97-691
shall be effective for payment of Medical Assistance bills
incurred in fiscal year 2013 and future fiscal years. The
changes to this Section made by Public Act 97-691 shall not be

applied to Medical Assistance bills incurred in fiscal year
 2012 or prior fiscal years.

3 (m) The Comptroller must issue payments against 4 outstanding liabilities that were received prior to the lapse 5 period deadlines set forth in this Section as soon thereafter 6 as practical, but no payment may be issued after the 4 months 7 following the lapse period deadline without the signed 8 authorization of the Comptroller and the Governor.

9 (Source: P.A. 97-75, eff. 6-30-11; 97-333, eff. 8-12-11;
10 97-691, eff. 7-1-12; 97-732, eff. 6-30-12; 97-932, eff.
11 8-10-12; 98-8, eff. 5-3-13; 98-24, eff. 6-19-13; 98-215, eff.
12 8-9-13; 98-463, eff. 8-16-13; 98-756, eff. 7-16-14.)

13 (30 ILCS 105/35) (from Ch. 127, par. 167.03)

14 Sec. 35. As used in this Section, "state agency" is defined 15 as provided in the Illinois State Auditing Act, except that 16 this Section does not apply to state colleges and universities, 17 the Illinois Mathematics and Science Academy, and their 18 respective governing boards.

When any State agency receives a grant or contract from <u>itself or</u> another State agency from appropriated funds the recipient agency shall be restricted in the expenditure of these funds to the period during which the grantor agency was so restricted and to the terms and conditions under which such other agency received the appropriation, and to the terms, conditions and limitations of the appropriations to the other 09900SB1048sam001 -21- LRB099 05384 RJF 48449 a

1	agency. For purposes of this Section, "interfund transfer"
2	means the transfer of monies from one fund listed in the State
3	Treasury to another fund. An "interfund transfer" shall not be
4	considered an expenditure for purposes of this Section. No
5	State agency may accept or expend funds under a grant or
6	contract for any purpose, program or activity not within the
7	scope of the agency's powers and duties under Illinois law.
8	(Source: P.A. 88-9.)
9	Section 25. The Illinois Grant Funds Recovery Act is
10	amended by adding Section 15.5 as follows:
11	(30 ILCS 705/15.5 new)
12	Sec. 15.5. Recommendations of the Illinois Single Audit
13	Commission regarding the elimination and recovery of improper
14	payments. The Illinois Single Audit Commission, in conjunction
15	with the Governor's Office of Management and Budget, shall
16	convene a subcommittee of the Commission to research and
17	provide recommendations to the General Assembly regarding the
18	adoption of legislation in accordance with the federal Improper
19	Payments Elimination and Recovery Improvement Act of 2012. The
20	subcommittee's recommendations shall be included in the Annual
21	Depart of the Commission to be submitted to the Consuel
	Report of the Commission to be submitted to the General
22	Assembly on January 1, 2017.

23 Section 30. The Grant Accountability and Transparency Act

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is amended by changing Sections 15, 25, 50, 55, and 95 and by 1 adding Sections 105, 110, 115, 120, 125, and 130 as follows: 2 3 (30 ILCS 708/15) (Section scheduled to be repealed on July 16, 2019) 4 Sec. 15. Definitions. As used in this Act: 5 "Allowable cost" means a cost allowable to a project if: 6 7 (1) the costs are reasonable and necessary for the 8 performance of the award; 9 (2) the costs are allocable to the specific project; 10 the costs are treated consistently in like (3) 11 circumstances to both federally-financed and other 12 activities of the non-federal entity; 13 (4) the costs conform to any limitations of the cost 14 principles or the sponsored agreement; (5) the costs are accorded consistent treatment; a cost 15 16 may not be assigned to a State or federal award as a direct cost if any other cost incurred for the same purpose in 17 like circumstances has been allocated to the award as an 18 19 indirect cost; (6) the costs are determined to be in accordance with 20 21 generally accepted accounting principles; 22 (7) the costs are not included as a cost or used to meet federal cost-sharing or matching requirements of any 23 24 other program in either the current or prior period;

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(8) the costs of one State or federal grant are not

used to meet the match requirements of another State or federal grant; and

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(9) the costs are adequately documented.

4 "Auditee" means any non-federal entity that expends State5 or federal awards that must be audited.

6 "Auditor" means an auditor who is a public accountant or a 7 federal, State, or local government audit organization that 8 meets the general standards specified in generally-accepted 9 government auditing standards. "Auditor" does not include 10 internal auditors of nonprofit organizations.

11 "Auditor General" means the Auditor General of the State of12 Illinois.

13 "Award" means financial assistance that provides support 14 or stimulation to accomplish a public purpose. "Awards" include 15 grants and other agreements in the form of money, or property 16 in lieu of money, by the State or federal government to an eligible recipient. "Award" does not include: technical 17 assistance that provides services instead of money; other 18 assistance in the form of loans, loan guarantees, interest 19 20 subsidies, or insurance; direct payments of any kind to individuals; or contracts that must be entered into and 21 22 administered under State or federal procurement laws and 23 regulations.

24 "Budget" means the financial plan for the project or 25 program that the awarding agency or pass-through entity 26 approves during the award process or in subsequent amendments 09900SB1048sam001 -24- LRB099 05384 RJF 48449 a

1 to the award. It may include the State or federal and 2 non-federal share or only the State or federal share, as 3 determined by the awarding agency or pass-through entity.

4 "Catalog of Federal Domestic Assistance" or "CFDA" means a
5 database that helps the federal government track all programs
6 it has domestically funded.

7 "Catalog of Federal Domestic Assistance number" or "CFDA 8 number" means the number assigned to a federal program in the 9 CFDA.

10 "Catalog of State Financial Assistance" means the single, 11 authoritative, statewide, comprehensive source document of 12 State financial assistance program information maintained by 13 the Governor's Office of Management and Budget.

14 "Catalog of State Financial Assistance Number" means the 15 number assigned to a State program in the Catalog of State 16 Financial Assistance. The first 3 digits represent the State 17 agency number and the last 4 digits represent the program.

"Cluster of programs" means a grouping of closely related programs that share common compliance requirements. The types of clusters of programs are research and development, student financial aid, and other clusters. A "cluster of programs" shall be considered as one program for determining major programs and, with the exception of research and development, whether a program-specific audit may be elected.

25 "Cognizant agency for audit" means the federal agency26 designated to carry out the responsibilities described in 2 CFR

1 200.513(a).

Contract" means a legal instrument by which a non-federal entity purchases property or services needed to carry out the project or program under an award. "Contract" does not include a legal instrument, even if the non-federal entity considers it a contract, when the substance of the transaction meets the definition of an award or subaward.

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"Contractor" means an entity that receives a contract.

9 "Cooperative agreement" means a legal instrument of 10 financial assistance between an awarding agency or 11 pass-through entity and a non-federal entity that:

(1) is used to enter into a relationship with the 12 13 principal purpose of transferring anything of value from 14 the awarding agency or pass-through entity to the 15 non-federal entity to carry out a public purpose authorized 16 by law, but is not used to acquire property or services for the awarding agency's or pass-through entity's direct 17 benefit or use; and 18

(2) is distinguished from a grant in that it provides
for substantial involvement between the awarding agency or
pass-through entity and the non-federal entity in carrying
out the activity contemplated by the award.

"Cooperative agreement" does not include a cooperative research and development agreement, nor an agreement that provides only direct cash assistance to an individual, a subsidy, a loan, a loan guarantee, or insurance. 1 "Corrective action" means action taken by the auditee that 2 (i) corrects identified deficiencies, (ii) produces 3 recommended improvements, or (iii) demonstrates that audit 4 findings are either invalid or do not warrant auditee action.

5 "Cost objective" means a program, function, activity, 6 award, organizational subdivision, contract, or work unit for 7 which cost data is desired and for which provision is made to 8 accumulate and measure the cost of processes, products, jobs, 9 and capital projects. A "cost objective" may be a major 10 function of the non-federal entity, a particular service or 11 project, an award, or an indirect cost activity.

12 "Cost sharing" means the portion of project costs not paid 13 by State or federal funds, unless otherwise authorized by 14 statute.

15 "Development" is the systematic use of knowledge and 16 understanding gained from research directed toward the 17 production of useful materials, devices, systems, or methods, 18 including design and development of prototypes and processes.

"Data Universal Numbering System number" means the 9-digit number established and assigned by Dun and Bradstreet, Inc. to uniquely identify entities and, under federal law, is required for non-federal entities to apply for, receive, and report on a federal award.

"Direct costs" means costs that can be identified specifically with a particular final cost objective, such as a State or federal or federal pass-through award or a particular sponsored project, an instructional activity, or any other institutional activity, or that can be directly assigned to such activities relatively easily with a high degree of accuracy.

5 "Equipment" means tangible personal property (including 6 information technology systems) having a useful life of more 7 than one year and a per-unit acquisition cost that equals or 8 exceeds the lesser of the capitalization level established by 9 the non-federal entity for financial statement purposes, or 10 \$5,000.

11 "Executive branch" means that branch of State government 12 that is under the jurisdiction of the Governor.

13 "Federal agency" has the meaning provided for "agency" 14 under 5 U.S.C. 551(1) together with the meaning provided for 15 "agency" by 5 U.S.C. 552(f).

16

"Federal award" means:

17 (1) the federal financial assistance that a
 18 non-federal entity receives directly from a federal
 19 awarding agency or indirectly from a pass-through entity;

(2) the cost-reimbursement contract under the Federal
 Acquisition Regulations that a non-federal entity receives
 directly from a federal awarding agency or indirectly from
 a pass-through entity; or

(3) the instrument setting forth the terms and
 conditions when the instrument is the grant agreement,
 cooperative agreement, other agreement for assistance

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covered in paragraph (b) of 20 CFR 200.40, or the
 cost-reimbursement contract awarded under the Federal
 Acquisition Regulations.

4 "Federal award" does not include other contracts that a
5 federal agency uses to buy goods or services from a contractor
6 or a contract to operate federal government owned,
7 contractor-operated facilities.

8 "Federal awarding agency" means the federal agency that 9 provides a federal award directly to a non-federal entity.

10 "Federal interest" means, for purposes of 2 CFR 200.329 or 11 when used in connection with the acquisition or improvement of real property, equipment, or supplies under a federal award, 12 13 the dollar amount that is the product of the federal share of total project costs and current fair market value of the 14 15 property, improvements, or both, to the extent the costs of 16 acquiring or improving the property were included as project 17 costs.

18 "Federal program" means any of the following:

19 (1) All federal awards which are assigned a single20 number in the CFDA.

21

22

23

(2) When no CFDA number is assigned, all federal awards to non-federal entities from the same agency made for the same purpose should be combined and considered one program.

(3) Notwithstanding paragraphs (1) and (2) of this
 definition, a cluster of programs. The types of clusters of
 programs are:

1	(A) research and development;
2	(B) student financial aid; and
3	(C) "other clusters", as described in the
4	definition of "cluster of programs".
5	"Federal share" means the portion of the total project
6	costs that are paid by federal funds.
7	"Final cost objective" means a cost objective which has
8	allocated to it both direct and indirect costs and, in the
9	non-federal entity's accumulation system, is one of the final
10	accumulation points, such as a particular award, internal
11	project, or other direct activity of a non-federal entity.
12	"Financial assistance" means the following:
13	(1) For grants and cooperative agreements, "financial
14	assistance" means assistance that non-federal entities
15	receive or administer in the form of:
16	(A) grants;
17	(B) cooperative agreements;
18	(C) non-cash contributions or donations of
19	property, including donated surplus property;
20	(D) direct appropriations;
21	(E) food commodities; and
22	(F) other financial assistance, except assistance
23	listed in paragraph (2) of this definition.
24	(2) "Financial assistance" includes assistance that
25	non-federal entities receive or administer in the form of
26	loans, loan guarantees, interest subsidies, and insurance.

(3) "Financial assistance" does not include amounts
 received as reimbursement for services rendered to
 individuals.

4 "Fixed amount awards" means a type of grant agreement under 5 which the awarding agency or pass-through entity provides a specific level of support without regard to actual costs 6 incurred under the award. "Fixed amount awards" reduce some of 7 the administrative burden and record-keeping requirements for 8 9 both the non-federal entity and awarding agency or pass-through 10 entity. Accountability is based primarily on performance and 11 results.

12

"Foreign public entity" means:

13 (1) a foreign government or foreign governmental 14 entity;

15 (2) a public international organization that is 16 entitled to enjoy privileges, exemptions, and immunities 17 as an international organization under the International 18 Organizations Immunities Act (22 U.S.C. 288-288f);

19 (3) an entity owned, in whole or in part, or controlled20 by a foreign government; or

(4) any other entity consisting wholly or partially of
 one or more foreign governments or foreign governmental
 entities.

24 "Foreign organization" means an entity that is:

(1) a public or private organization located in a
 country other than the United States and its territories

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1 that are subject to the laws of the country in which it is
2 located, irrespective of the citizenship of project staff
3 or place of performance;

4 (2) a private nongovernmental organization located in
5 a country other than the United States that solicits and
6 receives cash contributions from the general public;

(3) a charitable organization located in a country 7 8 other than the United States that is nonprofit and tax 9 exempt under the laws of its country of domicile and 10 operation, but is not a university, college, accredited 11 degree-granting institution of education, private foundation, hospital, organization engaged exclusively in 12 13 research or scientific activities, church, synagoque, 14 mosque, or other similar entity organized primarily for 15 religious purposes; or

16 (4) an organization located in a country other than the
 17 United States not recognized as a Foreign Public Entity.

18 "Generally Accepted Accounting Principles" has the meaning 19 provided in accounting standards issued by the Government 20 Accounting Standards Board and the Financial Accounting 21 Standards Board.

"Generally Accepted Government Auditing Standards" means generally accepted government auditing standards issued by the Comptroller General of the United States that are applicable to financial audits.

26

"Grant agreement" means a legal instrument of financial

1 assistance between an awarding agency or pass-through entity 2 and a non-federal entity that:

(1) is used to enter into a relationship, the principal
purpose of which is to transfer anything of value from the
awarding agency or pass-through entity to the non-federal
entity to carry out a public purpose authorized by law and
not to acquire property or services for the awarding agency
or pass-through entity's direct benefit or use; and

9 (2) is distinguished from a cooperative agreement in 10 that it does not provide for substantial involvement 11 between the awarding agency or pass-through entity and the 12 non-federal entity in carrying out the activity 13 contemplated by the award.

14 "Grant agreement" does not include an agreement that 15 provides only direct cash assistance to an individual, a 16 subsidy, a loan, a loan guarantee, or insurance.

17 "Grant application" means a specified form that is 18 completed by a non-federal entity in connection with a request 19 for a specific funding opportunity or a request for financial 20 support of a project or activity.

21 "Hospital" means a facility licensed as a hospital under 22 the law of any state or a facility operated as a hospital by 23 the United States, a state, or a subdivision of a state.

24 "Illinois Debarred and Suspended List" means the list 25 maintained by the Governor's Office of Management and Budget 26 that contains the names of those individuals and entities that are ineligible, either temporarily or permanently, from
 receiving an award of grant funds from the State.

"Indian tribe" (or "federally recognized Indian tribe") 3 4 means any Indian tribe, band, nation, or other organized group 5 or community, including any Alaska Native village or regional or village corporation as defined in or established pursuant to 6 the federal Alaska Native Claims Settlement Act (43 U.S.C. 7 1601, et seq.) that is recognized as eligible for the special 8 9 programs and services provided by the United States to Indians 10 because of their status as Indians under 25 U.S.C. 450b(e), as 11 set forth in the annually published Bureau of Indian Affairs list of Indian Entities Recognized and Eligible to Receive 12 Services. 13

14 "Indirect cost" means those costs incurred for a common or 15 joint purpose benefitting more than one cost objective and not 16 readily assignable to the cost objectives specifically 17 benefitted without effort disproportionate to the results 18 achieved.

19 "Inspector General" means the Office of the Executive20 Inspector General for Executive branch agencies.

"Loan" means a State or federal loan or loan guarantee received or administered by a non-federal entity. "Loan" does not include a "program income" as defined in 2 CFR 200.80.

"Loan guarantee" means any State or federal government guarantee, insurance, or other pledge with respect to the payment of all or a part of the principal or interest on any debt obligation of a non-federal borrower to a non-federal
 lender, but does not include the insurance of deposits, shares,
 or other withdrawable accounts in financial institutions.

4 "Local government" has the meaning provided for the term
5 "units of local government" under Section 1 of Article VII of
6 the Illinois Constitution and includes school districts.

7 "Major program" means a federal program determined by the 8 auditor to be a major program in accordance with 2 CFR 200.518 9 or a program identified as a major program by a federal 10 awarding agency or pass-through entity in accordance with 2 CFR 11 200.503(e).

12 "Non-federal entity" means a state, local government, 13 Indian tribe, institution of higher education, or 14 organization, whether nonprofit or for-profit, that carries 15 out a State or federal award as a recipient or subrecipient.

16 "Nonprofit organization" means any corporation, trust, 17 association, cooperative, or other organization, not including 18 institutions of higher education, that:

(1) is operated primarily for scientific, educational,
 service, charitable, or similar purposes in the public
 interest;

22

(2) is not organized primarily for profit; and

(3) uses net proceeds to maintain, improve, or expandthe operations of the organization.

25 "Obligations", when used in connection with a non-federal 26 entity's utilization of funds under an award, means orders placed for property and services, contracts and subawards made, and similar transactions during a given period that require payment by the non-federal entity during the same or a future period.

5 "Office of Management and Budget" means the Office of 6 Management and Budget of the Executive Office of the President.

"Other clusters" has the meaning provided by the federal 7 8 Office of Management and Budget in the compliance supplement or 9 has the meaning as it is designated by a state for federal 10 awards the state provides to its subrecipients that meet the 11 definition of a cluster of programs. When designating an "other cluster", a state must identify the federal awards included in 12 13 the cluster and advise the subrecipients of compliance 14 requirements applicable to the cluster.

15 "Oversight agency for audit" means the federal awarding 16 agency that provides the predominant amount of funding directly to a non-federal entity not assigned a cognizant agency for 17 audit. When there is no direct funding, the awarding agency 18 that is the predominant source of pass-through funding must 19 20 assume the oversight responsibilities. The duties of the 21 oversight agency for audit and the process for any 22 reassignments are described in 2 CFR 200.513(b).

23 "Pass-through entity" means a non-federal entity that 24 provides a subaward to a subrecipient to carry out part of a 25 program.

26 "Private award" means an award from a person or entity

other than a State or federal entity. Private awards are not
 subject to the provisions of this Act.

3

"Property" means real property or personal property.

4 "Project cost" means total allowable costs incurred under
5 an award and all required cost sharing and voluntary committed
6 cost sharing, including third-party contributions.

7 "Public institutions of higher education" has the meaning8 provided in Section 1 of the Board of Higher Education Act.

9 "Recipient" means a non-federal entity that receives an 10 award directly from an awarding agency to carry out an activity 11 under a program. "Recipient" does not include subrecipients.

12 "Research and Development" means all research activities, 13 both basic and applied, and all development activities that are 14 performed by non-federal entities.

"Single Audit Act" means the federal Single Audit Act
Amendments of 1996 (31 U.S.C. 7501-7507).

17 "State agency" means an Executive branch agency. For 18 purposes of this Act, "State agency" does not include public 19 institutions of higher education.

20 "State award" means the financial assistance that a 21 non-federal entity receives from the State and that is funded 22 with either State funds or federal funds; in the latter case, 23 the State is acting as a pass-through entity.

24 "State awarding agency" means a State agency that provides 25 an award to a non-federal entity.

26 "State grant-making agency" has the same meaning as "State

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1 awarding agency".

"State interest" means the acquisition or improvement of real property, equipment, or supplies under a State award, the dollar amount that is the product of the State share of the total project costs and current fair market value of the property, improvements, or both, to the extent the costs of acquiring or improving the property were included as project costs.

9

16

"State program" means any of the following:

(1) All State awards which are assigned a single number
 in the Catalog of State Financial Assistance.

12 (2) When no Catalog of State Financial Assistance 13 number is assigned, all State awards to non-federal 14 entities from the same agency made for the same purpose are 15 considered one program.

(3) A cluster of programs as defined in this Section.

17 "State share" means the portion of the total project costs18 that are paid by State funds.

19 <u>"Stop payment order" means a communication from a State</u> 20 grant-making agency to the Office of the Comptroller requesting 21 the cessation of payments to a recipient or subrecipient as a 22 result of the recipient's or subrecipient's failure to comply 23 with one or more terms of the grant or subaward.

24 <u>"Stop payment system" means the system maintained by the</u>
25 <u>Office of the Comptroller which effects stop payment orders and</u>
26 <u>the lifting of stop payment orders upon the direction of a</u>

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1 <u>State grant-making agency.</u>

"Student Financial Aid" means federal awards under those 2 3 programs of general student assistance, such as those 4 authorized by Title IV of the Higher Education Act of 1965, as 5 amended (20 U.S.C. 1070-1099d), that are administered by the 6 United States Department of Education and similar programs provided by other federal agencies. "Student Financial Aid" 7 8 does not include federal awards under programs that provide 9 fellowships or similar federal awards to students on a 10 competitive basis or for specified studies or research.

11 "Subaward" means a State or federal award provided by a pass-through entity to a subrecipient for the subrecipient to 12 13 carry out part of a federal award received by the pass-through 14 entity. "Subaward" does not include payments to a contractor or 15 payments to an individual that is a beneficiary of a federal 16 program. A "subaward" may be provided through any form of legal agreement, including an agreement that the pass-through entity 17 18 considers a contract.

19 "Subrecipient" means a non-federal entity that receives a 20 State or federal subaward from a pass-through entity to carry 21 out part of a federal program. "Subrecipient" does not include 22 an individual that is a beneficiary of such program. A 23 "subrecipient" may also be a recipient of other State or 24 federal awards directly from a State or federal awarding 25 agency.

26

"Suspension" means a post-award action by the State or

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1 federal agency or pass-through entity that temporarily 2 withdraws the State or federal agency's or pass-through 3 entity's financial assistance sponsorship under an award, 4 pending corrective action by the recipient or subrecipient or 5 pending a decision to terminate the award.

"Uniform Administrative Requirements, Costs Principles,
and Audit Requirements for Federal Awards" means those rules
applicable to grants contained in 2 CFR 200.

9 "Voluntary committed cost sharing" means cost sharing 10 specifically pledged on a voluntary basis in the proposal's 11 budget or the award on the part of the non-federal entity and 12 that becomes a binding requirement of the award.

13 (Source: P.A. 98-706, eff. 7-16-14.)

14 (30 ILCS 708/25)

15 (Section scheduled to be repealed on July 16, 2019)
16 Sec. 25. Supplemental rules. On or before July 1, 2015, the
17 Governor's Office of Management and Budget, with the advice and
18 technical assistance of the Illinois Single Audit Commission,
19 shall adopt supplemental rules pertaining to the following:

20

(1) Criteria to define mandatory formula-based grants and discretionary grants.

22

21

(2) The award of one-year grants for new applicants.

(3) The award of competitive grants in 3-year terms
(one-year initial terms with the option to renew for up to
2 additional years) to coincide with the federal award.

(4) The issuance of grants, including: 1 (A) public notice of announcements of funding 2 3 opportunities; 4 (B) the development of uniform grant applications; 5 (C) State agency review of merit of proposals and risk posed by applicants; 6 (D) specific conditions for individual recipients 7 8 (requiring the use of a fiscal agent and additional 9 corrective conditions); 10 (E) certifications and representations; 11 (F) pre-award costs; (G) performance measures and statewide prioritized 12 13 goals under Section 50-25 of the State Budget Law of 14 the Civil Administrative Code of Illinois, commonly 15 referred to as "Budgeting for Results"; and 16 (H) for mandatory formula grants, the merit of the proposal and the risk posed should result in additional 17 18 monitoring, or measures such reporting, as 19 reimbursement-basis only. 20 (5) The development of uniform budget requirements, which shall include: 21 22 (A) mandatory submission of budgets as part of the 23 grant application process; 24 (B) mandatory requirements regarding contents of 25 the budget including, at a minimum, common detail line 26 items specified under guidelines issued by the

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Governor's Office of Management and Budget; 1 2 (C) a requirement that the budaet allow flexibility to add lines describing costs that are 3 4 common for the services provided as outlined in the 5 grant application; (D) a requirement that the budget 6 include 7 information necessary for analyzing cost and 8 performance for use in the Budgeting for Results 9 initiative; and 10 (E) caps on the amount of salaries that may be 11 charged to grants based on the limitations imposed by federal agencies. 12 13 (6) The development of pre-qualification requirements 14 for applicants, including the fiscal condition of the 15 organization and the provision of the following 16 information: 17 (A) organization name; 18 (B) Federal Employee Identification Number; 19 (C) Data Universal Numbering System (DUNS) number; 20 (D) fiscal condition; 21 (E) whether the applicant is in good standing with the Secretary of State; 22 23 (F) past performance in administering grants; 24 (G) whether the applicant is or has ever been on 25 the Debarred and Suspended List maintained by the 26 Governor's Office of Management and Budget;

(H) whether the applicant is or has ever been on
 the federal Excluded Parties List; and

3 (I) whether the applicant is or has ever been on
4 the Sanctioned Party List maintained by the Illinois
5 Department of Healthcare and Family Services.

6 Nothing in this Act affects the provisions of the Fiscal 7 Control and Internal Auditing Act nor the requirement that the 8 management of each State agency is responsible for maintaining 9 effective internal controls under that Act.

For public institutions of higher education, the provisions of this Section apply only to awards funded by State appropriations and federal pass-through awards from a State agency to public institutions of higher education.

14 (Source: P.A. 98-706, eff. 7-16-14.)

15 (30 ILCS 708/50)

16 (Section scheduled to be repealed on July 16, 2019)

17 Sec. 50. State grant-making agency responsibilities.

(a) The specific requirements and responsibilities of
State grant-making agencies and non-federal entities are set
forth in this Act. State agencies making State awards to
non-federal entities must adopt by rule the language in 2 CFR
200, Subpart C through Subpart F unless different provisions
are required by law.

(b) Each State grant-making agency shall appoint a Chief
 Accountability Officer who shall serve as a liaison to the

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Grant Accountability and Transparency Unit and who shall be responsible for the State agency's implementation of and compliance with the rules.

4 (c) In order to effectively measure the performance of its
5 recipients and subrecipients, each State grant-making agency
6 shall:

(1) require its recipients and subrecipients to relate 7 8 financial data to performance accomplishments of the award 9 and, when applicable, must require recipients and 10 subrecipients to provide cost information to demonstrate 11 cost-effective practices. recipient's The and subrecipient's performance should be measured in a way that 12 13 will help the State agency to improve program outcomes, 14 share lessons learned, and spread the adoption of promising 15 practices; and

16 (2) provide recipients and subrecipients with clear performance goals, indicators, and milestones and must 17 establish performance reporting frequency and content to 18 not only allow the State agency to understand the 19 20 recipient's progress, but also to facilitate 21 identification of promising practices among recipients and 22 subrecipients and build the evidence upon which the State 23 agency's program and performance decisions are made.

24 <u>(c-5) Each State grant-making agency shall evaluate the</u> 25 <u>compliance of its recipients and subrecipients within the terms</u> 26 <u>of the grant or subaward and, where appropriate, shall request</u> 09900SB1048sam001 -44- LRB099 05384 RJF 48449 a

1	that the Office of the Comptroller issue a stop payment order
2	in accordance with Section 105 of this Act.
3	(d) The Governor's Office of Management and Budget shall
4	provide such advice and technical assistance to the State
5	grant-making agencies as is necessary or indicated in order to
6	ensure compliance with this Act.
7	(Source: P.A. 98-706, eff. 7-16-14.)
8	(30 ILCS 708/55)
9	(Section scheduled to be repealed on July 16, 2019)
10	Sec. 55. The Governor's Office of Management and Budget
11	responsibilities.
12	(a) The Governor's Office of Management and Budget shall:
13	(1) provide technical assistance and interpretations
14	of policy requirements in order to ensure effective and
15	efficient implementation of this Act by State grant-making
16	agencies; and
17	(2) have authority to approve any exceptions to the
18	requirements of this Act and shall adopt rules governing
19	the criteria to be considered when an exception is
20	requested; exceptions shall only be made in particular
21	cases where adequate justification is presented.
22	(b) The Governor's Office of Management and Budget shall,
23	on or before July 1, 2014, establish a centralized unit within
24	the Governor's Office of Management and Budget. The centralized
25	unit shall be known as the Grant Accountability and

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1 Transparency Unit and shall be funded with a portion of the 2 administrative funds provided under existing and future State and federal pass-through grants. The amounts charged will be 3 4 allocated based on the actual cost of the services provided to 5 State grant-making agencies and public institutions of higher 6 education in accordance with the applicable federal cost principles contained in 2 CFR 200 and this Act will not cause 7 8 the reduction in the amount of any State or federal grant 9 awards that have been or will be directed towards State 10 agencies or public institutions of higher education.

11 (c) The Governor's Office of Management and Budget, in conjunction with the Illinois Single Audit Commission, shall 12 13 convene a subcommittee of the Commission to research and 14 provide recommendations to the General Assembly regarding the 15 adoption of legislation in accordance with the federal Improper 16 Payments Elimination and Recovery Improvement Act of 2012. The subcommittee's recommendations shall be included in the Annual 17 Report of the Commission to be submitted to the General 18 19 Assembly on January 1, 2017.

20 (Source: P.A. 98-706, eff. 7-16-14.)

21 (30 ILCS 708/95)

25

(Section scheduled to be repealed on July 16, 2019)
Sec. 95. Annual report. Effective January 1, 2016 and each
January 1 thereafter, the Governor's Office of Management and

Budget, in conjunction with the Illinois Single Audit

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1 Commission, shall submit to the Governor and the General 2 Assembly a report that demonstrates the efficiencies, cost 3 savings, and reductions in fraud, waste, and abuse as a result 4 of the implementation of this Act and the rules adopted by the 5 Governor's Office of Management and Budget in accordance with 6 the provisions of this Act. The report shall include, but not 7 be limited to:

8 (1) the number of entities placed on the Illinois
9 Debarred and Suspended List;

10 (2) any savings realized as a result of the 11 implementation of this Act;

12 (3) any reduction in the number of duplicative <u>audit</u>
 13 <u>report reviews</u> audits;

14 (4) the number of persons trained to assist grantees15 and subrecipients; and

16 (5) the number of grantees and subrecipients to whom a 17 fiscal agent was assigned.

18 (Source: P.A. 98-706, eff. 7-16-14.)

19 (30 ILCS 708/105 new)

20 <u>Sec. 105. Stop payment system.</u>

21 <u>(a) On or before July 1, 2017, the Governor's Office of</u> 22 <u>Management and Budget shall adopt rules pertaining to the</u> 23 <u>following:</u>

24 (1) Factors to be considered in determining whether to
 25 issue a stop payment order;

1	(2) Factors to be considered in determining whether a
2	stop payment order should be lifted; and
3	(3) Procedures for notification to the recipient or
4	subrecipient of the issuance of a stop payment order, the
5	lifting of a stop payment order, and any other related
6	information.
7	(b) On or before December 31, 2017, the Governor's Office
8	of Management and Budget shall, in conjunction with State
9	grant-making agencies, adopt rules pertaining to the
10	following:
11	(1) Policies regarding the issuance of stop payment
12	orders;
13	(2) Policies regarding the lifting of stop payment
14	orders;
15	(3) Policies regarding corrective actions required of
16	recipients and subrecipients in the event a stop payment
17	order is issued; and
18	(4) Policies regarding the coordination of
19	communications between the Office of the Comptroller and
20	State grant-making agencies regarding the issuance of stop
21	payment orders and the lifting of such orders.
22	(c) On or before July 1, 2018, the Office of the
23	Comptroller shall have established a stop payment system that
24	shall cause the temporary or permanent cessation of payments to
25	a recipient or subrecipient in specified circumstances. Such a
26	temporary or permanent cessation of payments will occur

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1	pursuant to a stop payment order issued by a State grant-making
2	agency and implemented by the Office of the Comptroller.
3	(d) The State grant-making agency shall maintain a file
4	pertaining to all stop payment orders which shall include, at a
5	minimum:
6	(1) The notice to the recipient or subrecipient that a
7	stop payment order has been issued. The notice shall
8	include:
9	(A) The name of the grant.
10	(B) The grant number.
11	(C) The name of the State agency that issued the
12	grant.
13	(D) The reason(s) for the stop payment order.
14	(E) Notification that the stop payment order
15	applies to all grants and contracts issued by the
16	State.
17	(F) Any other relevant information.
18	(2) The order lifting the stop payment order, if
19	applicable.
20	(30 ILCS 708/110 new)
21	Sec. 110. Documentation of award decisions. Each award that
22	is granted pursuant to an application process must include
23	documentation to support the award.
24	(a) For each State or federal pass-through award that is
25	granted following an application process, the State

1	grant-making agency shall create a grant award file. The grant
2	award file shall contain, at a minimum:
3	(1) A description of the grant.
4	(2) The Notice of Opportunity.
5	(3) All applications received in response to the Notice
6	of Opportunity.
7	(4) Copies of any written communications between an
8	applicant and the State grant-making agency.
9	(5) The criteria used to evaluate the applications.
10	(6) The scores assigned to each applicant according to
11	the criteria.
12	(7) A written determination, signed by an authorized
13	representative of the State grant-making agency, setting
14	forth the reason for the grant award decision.
15	(8) The Notice of Award.
16	(9) Any other pre-award documents.
17	(10) The grant agreement and any renewals, if
18	applicable;
19	(11) All post-award, administration, and close-out
20	documents relating to the grant.
21	(12) Any other information relevant to the grant award.
22	(b) The grant file shall not include trade secrets or other
23	competitively sensitive, confidential, or proprietary
24	information.
25	(c) Each grant file shall be maintained by the State
26	grant-making agency and, subject to the provisions of the

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Freedom of Information Act, shall be available for public inspection and copying within 7 calendar days following award of the grant.

- 4 (30 ILCS 708/115 new) 5 Sec. 115. Certifications and representations. Unless prohibited by State or federal statute, regulation, or 6 7 administrative rule, each State awarding agency or 8 pass-through entity is authorized to require the recipient or 9 subrecipient to submit certifications and representations 10 required by State or federal statute, regulation, or 11 administrative rule.
- 12 (30 ILCS 708/120 new)

Sec. 120. Required certifications. To assure that expenditures are proper and in accordance with the terms and conditions of the grant award and approved project budgets, all periodic and final financial reports, and all payment requests under the grant agreement, must include a certification, signed by an official who is authorized to legally bind the grantee or subrecipient, that reads as follows:

20 <u>"By signing this report and/or payment request, I</u> 21 <u>certify to the best of my knowledge and belief that this</u> 22 <u>report is true, complete, and accurate; that the</u> 23 <u>expenditures, disbursements, and cash receipts are for the</u> 24 <u>purposes and objectives set forth in the terms and</u>

1	conditions of the State or federal pass-through award; and
2	that supporting documentation has been submitted as
3	required by the grant agreement. I acknowledge that
4	approval for any item or expenditure described herein shall
5	be considered conditional subject to further review and
6	verification in accordance with the monitoring and records
7	retention provisions of the grant agreement. I am aware
8	that any false, fictitious, or fraudulent information, or
9	the omission of any material fact, may subject me to
10	criminal, civil or administrative penalties for fraud,
11	false statements, false claims or otherwise. 18 U.S.C.
12	<u>\$1001; 31 U.S.C. \$\$3729-3730 and \$\$3801-3812; 30 ILCS 708/</u>
13	<u>120."</u>
14	(30 ILCS 708/125 new)
15	Sec. 125. Expenditures prior to grant execution; reporting
16	requirements.
17	(a) In the event that a recipient or subrecipient incurs
18	expenses related to the grant award prior to the execution of
19	the grant agreement but within the term of the grant, and the
20	grant agreement is executed more than 30 days after the
21	effective date of the grant, the recipient or subrecipient must
22	submit to the State grant-making agency a report that accounts
23	for eligible grant expenditures and project activities from the
24	effective date of the grant up to and including the date of
25	execution of the grant agreement.

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1	(b) The recipient or subrecipient must submit the report to
2	the State grant-making agency within 30 days of execution of
3	the grant agreement.
4	(c) Only those expenses that are reasonable, allowable, and
5	in furtherance of the purpose of the grant award shall be
6	reimbursed.
7	(d) The State grant-making agency must approve the report
8	prior to issuing any payment to the recipient or subrecipient.
9	(30 ILCS 708/130 new)
10	Sec. 130. Travel costs.
11	(a) General. Travel costs are the expenses for
12	transportation, lodging, subsistence, and related items
13	incurred by the employees of the recipient or subrecipient who
14	are in travel status on official business of the recipient or
15	subrecipient. Such costs may only be charged to a State or
16	federal pass-through grant on a per diem or mileage basis in
17	accordance with the rules of the Governor's Travel Control
18	Board.
19	(b) Lodging and subsistence. Costs incurred for travel,
20	including costs of lodging, other subsistence, and incidental
21	expenses, must be considered reasonable and otherwise
22	allowable only to the extent such costs do not exceed charges
23	normally allowed by the rules of the Governor's Travel Control
24	Board. In addition, if these costs are charged directly to the
25	State or federal pass-through award documentation must justify

1	that:
2	(1) Participation of the individual is necessary to the
3	State or federal pass-through award; and
4	(2) The costs are reasonable and consistent with the
5	rules of the Governor's Travel Control Board.
6	(c) Commercial air travel.
7	(1) Airfare costs in excess of the basic least
8	expensive unrestricted accommodations class offered by
9	commercial airlines are unallowable except when such
10	accommodations would:
11	(i) Require circuitous routing;
12	(ii) Require travel during unreasonable hours;
13	(iii) Excessively prolong travel;
14	(iv) Result in additional costs that would offset
15	the transportation savings; or
16	(v) Offer accommodations not reasonably adequate
17	for the traveler's medical needs.".

Section 99. Effective date. This Act takes effect upon 18 19 becoming law.".