

Sen. Don Harmon

15

16

Filed: 5/5/2016

09900SB0323sam001 LRB099 02939 RJF 48129 a 1 AMENDMENT TO SENATE BILL 323 AMENDMENT NO. _____. Amend Senate Bill 323 by replacing 2 everything after the enacting clause with the following: 3 "Section 5. The Illinois Administrative Procedure Act is 4 amended by changing Sections 5-10, 5-40, 5-45, 5-50, and 5-605 6 as follows: 7 (5 ILCS 100/5-10) (from Ch. 127, par. 1005-10) 8 Sec. 5-10. Adoption and availability of rules. (a) In addition to other rulemaking requirements imposed by 9 10 law, each agency shall (i) adopt rules of practice setting forth the nature and requirements of all formal hearings and 11 12 (ii) make available for public inspection all rules adopted by the agency in the discharge of its functions. 13 (b) Each agency shall make available for public inspection, 14

in a prominent place on the home page of its Internet website,

all rulemaking procedures, including first notice of intended

- 1 action including dates and times of any public hearings during the first notice period, second notice of intended action, 2 including the second notice document submitted to the Joint 3 4 Committee on Administrative Rules, as described in Section 5 220.600 of Part 220 of Title 1 of the Illinois Administrative Code, emergency rulemaking, peremptory rulemaking, regulatory 6 agenda, dates of Joint Committee on Administrative Rules 7 meetings related to rulemaking, and all final orders, 8 9 decisions, and opinions, and documents related to federal 10 regulatory procedures, except those deemed confidential by 11 State or federal statute and any trade secrets.
 - (c) No agency rule is valid or effective against any person or party, nor may it be invoked by the agency for any purpose, until it has been made available for public inspection and filed with the Secretary of State as required by this Act. No agency, however, shall assert the invalidity of a rule that it has adopted under this Act when an opposing party has relied upon the rule.
 - (d) Rulemaking that creates or expands a State mandate on units of local government, school districts, or community college districts is subject to the State Mandates Act. The required Statement of Statewide Policy Objectives shall be published in the Illinois Register at the same time that the first notice under Section 5-40 is published or when the rule is published under Section 5-45 or 5-50.
- (Source: P.A. 87-823.) 26

13

14

15

16

17

18

19

20

2.1

22

23

24

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- (5 ILCS 100/5-40) (from Ch. 127, par. 1005-40) 1
- Sec. 5-40. General rulemaking.
- 3 (a) In all rulemaking to which Sections 5-45 and 5-50 do not apply, each agency shall comply with this Section. 4
 - (b) Each agency shall give at least 45 days' notice of its intended action to the general public. This first notice period shall commence on the first day the notice appears in the Illinois Register. The notice shall simultaneously be posted on the agency's Internet website and include a link to the Illinois Register notice. The first notice shall include all the following:
 - (1) The text of the proposed rule, the old and new materials of a proposed amendment, or the text of the provision to be repealed, together with the justification and rationale for the proposed rulemaking.
 - (2) The specific statutory citation upon which the proposed rule, the proposed amendment to a rule, or the proposed repeal of a rule is based and by which it is authorized.
 - (3) A complete description of the subjects and issues involved.
 - (3.5) A descriptive title or other description of any published study or research report used in developing the rule, the identity of the person who performed such study, and a description of where the public may obtain a copy of

any such study or research report. If the study was performed by an agency or by a person or entity that contracted with the agency for the performance of the study, the agency shall also make copies of the underlying data available to members of the public upon request if the data are not protected from disclosure under the Freedom of Information Act.

- (4) For all proposed rules and proposed amendments to rules, an initial regulatory flexibility analysis containing a description of the types of small businesses subject to the rule; a brief description of the proposed reporting, bookkeeping, and other procedures required for compliance with the rule; and a description of the types of professional skills necessary for compliance.
- (5) The time, place, and manner in which interested persons may present their views and comments concerning the proposed rulemaking.

During the first notice period, the agency shall accept from any interested persons data, views, arguments, or comments. These may, in the discretion of the agency, be submitted either orally, or in writing submitted by U.S. mail, or other delivery means, including facsimile or electronic form or both. The notice published in the Illinois Register shall indicate the manner selected by the agency for the submissions. The agency shall consider all submissions received and post those submissions on its Internet website, along with a list of

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

1 all individuals or organizations making submissions, unless those individuals or organizations request anonymity. 2

The agency shall hold a public hearing on the proposed rulemaking during the first notice period if (i) during the first notice period, the agency finds that a public hearing would facilitate the submission of views and comments that might not otherwise be submitted or (ii) the agency receives a request, in any manner allowed for the submission of data, views, arguments, or comments under this subsection (b), for a public hearing, within the first 14 days after publication of the notice of proposed rulemaking in the Illinois Register, from 25 interested persons, an association representing at least 100 interested persons, the Governor, the Joint Committee on Administrative Rules, or a unit of local government that may be affected. The agency shall post and update on its Internet website information about the public hearing, including the date and time of the hearing. If a public hearing has not been scheduled, instructions on how to request a public hearing shall be posted on the agency's Internet website. At the public hearing, the agency shall allow interested persons to present views and comments on the proposed rulemaking. A public hearing in response to a request for a hearing may not be held less than 20 days after the publication of the notice of proposed rulemaking in the Illinois Register unless notice of the public hearing is included in the notice of proposed rulemaking. A public hearing on proposed rulemaking may not be held less than

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

5 days before submission of the notice required under subsection (c) of this Section to the Joint Committee on Administrative Rules. Each agency may prescribe reasonable rules for the conduct of public hearings on proposed rulemaking to prevent undue repetition at the hearings. The hearings must be open to the public and recorded by stenographic or mechanical means. At least one agency representative shall be present during the hearing who is qualified to respond to general questions from the public regarding the agency's proposal and the rulemaking process.

(c) Each agency shall provide additional notice of the proposed rulemaking to the Joint Committee on Administrative Rules. The period commencing on the day written notice is received by the Joint Committee shall be known as the second notice period and shall expire 45 days thereafter unless before that time the agency and the Joint Committee have agreed to extend the second notice period beyond 45 days for a period not to exceed an additional 45 days or unless the agency has received a statement of objection from the Joint Committee or notification from the Joint Committee that no objection will be issued. The written notice to the Joint Committee shall include (i) the text and location of any changes made to the proposed rulemaking during the first notice period in a form prescribed by the Joint Committee; (ii) for all proposed rules and proposed amendments to rules, a final regulatory flexibility analysis containing a summary of issues raised by small

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

businesses during the first notice period and a description of actions taken on any alternatives to the proposed rule suggested by small businesses during the first notice period, including reasons for rejecting any alternatives not utilized; and (iii) if a written request has been made by the Joint Committee within 30 days after initial notice appears in the Illinois Register under subsection (b) of this Section, an analysis of the economic and budgetary effects of the proposed rulemaking. The written notice submitted by an agency to the Joint Committee shall be published in its entirety on the Internet website of the agency and shall include the date when the written notice was received by the Joint Committee. The Joint Committee shall specify the time period and manner in which it will accept data, views, arguments, or comments, including accepting submissions via electronic format during the second notice period. After commencement of the second notice period, no substantive change may be made to a proposed rulemaking unless it is made in response to an objection or suggestion of the Joint Committee. The agency shall post on its Internet website changes to the proposed rule, if any, that have been made during the second notice period in a way that clearly tracks changes to identify any language differences between the first and second notice period. The agency shall also send a copy of the final regulatory flexibility analysis to each small business that has presented views or comments on the proposed rulemaking during the first notice period and to

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

- 1 any other interested person who requests a copy. The agency may 2 charge a reasonable fee for providing the copies to cover postage and handling costs. Each agency shall post on its 3 4 Internet website the dates and times of all Joint Committee 5 meetings that pertain to that agency's rulemaking.
 - (d) After the expiration of the second notice period, after notification from the Joint Committee that no objection will be issued, or after a response by the agency to a statement of objections issued by the Joint Committee, whichever is applicable, the agency shall file, under Section 5-65, a certified copy of each rule, modification, or repeal of any rule adopted by it. The copy shall be published in the Illinois Register and a link to the copy on the Illinois Register Internet website shall be simultaneously posted on the agency's Internet website. In the event that the Joint Committee issues a statement of objection to the agency, the agency shall post on its Internet website the statement of objection and the agency's responses to the objection. Each rule hereafter adopted under this Section is effective upon filing unless a later effective date is required by statute or is specified in the rulemaking. Each agency shall maintain for a period of 5 years, in an accessible place on its Internet website, all information posted during first and second notice periods, including the final rule.
 - (e) No rule or modification or repeal of any rule may be adopted, or filed with the Secretary of State, more than one

- 1 year after the date the first notice period for the rulemaking
- 2 under subsection (b) commenced. Any period during which the
- rulemaking is prohibited from being filed under Section 5-115 3
- 4 shall not be considered in calculating this one-year time
- 5 period.
- (Source: P.A. 92-330, eff. 1-1-02.) 6
- (5 ILCS 100/5-45) (from Ch. 127, par. 1005-45) 7
- 8 Sec. 5-45. Emergency rulemaking.
- 9 (a) "Emergency" means the existence of any situation that
- 10 any agency finds reasonably constitutes a threat to the public
- interest, safety, or welfare. 11
- (b) If any agency finds that an emergency exists that 12
- 13 requires adoption of a rule upon fewer days than is required by
- 14 Section 5-40 and states in writing its reasons for that
- 15 finding, the agency may adopt an emergency rule without prior
- notice or hearing upon filing a notice of emergency rulemaking 16
- with the Secretary of State under Section 5-70. The notice 17
- 18 shall include the text of the emergency rule and shall be
- 19 published in the Illinois Register. The notice shall
- simultaneously be posted on the agency's Internet website and 20
- 21 include a link to the notice posted on the Illinois Register
- 22 Internet website. Consent orders or other court orders adopting
- 23 settlements negotiated by an agency may be adopted under this
- 24 Section. Subject to applicable constitutional or statutory
- 25 provisions, an emergency rule becomes effective immediately

- 1 upon filing under Section 5-65 or at a stated date less than 10
- 2 days thereafter. The agency's finding and a statement of the
- specific reasons for the finding shall be filed with the rule. 3
- 4 The agency shall take reasonable and appropriate measures to
- 5 make emergency rules known to the persons who may be affected
- 6 by them.
- (c) An emergency rule may be effective for a period of not 7 8 longer than 150 days, but the agency's authority to adopt an 9 identical rule under Section 5-40 is not precluded. No 10 emergency rule may be adopted more than once in any 24 month 11 period, except that this limitation on the number of emergency rules that may be adopted in a 24 month period does not apply 12 to (i) emergency rules that make additions to and deletions 13 from the Drug Manual under Section 5-5.16 of the Illinois 14 15 Public Aid Code or the generic drug formulary under Section 16 3.14 of the Illinois Food, Drug and Cosmetic Act, (ii) emergency rules adopted by the Pollution Control Board before 17 July 1, 1997 to implement portions of the Livestock Management 18 Facilities Act, (iii) emergency rules adopted by the Illinois 19 20 Department of Public Health under subsections (a) through (i) of Section 2 of the Department of Public Health Act when 2.1 22 necessary to protect the public's health, (iv) emergency rules 23 adopted pursuant to subsection (n) of this Section, 24 emergency rules adopted pursuant to subsection (o) of this 25 Section, or (vi) emergency rules adopted pursuant to subsection (c-5) of this Section. Two or more emergency rules having 26

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

1 substantially the same purpose and effect shall be deemed to be 2 a single rule for purposes of this Section.

- (c-5) To facilitate the maintenance of the program of group health benefits provided to annuitants, survivors, and retired employees under the State Employees Group Insurance Act of 1971, rules to alter the contributions to be paid by the State, annuitants, survivors, retired employees, or any combination of those entities, for that program of group health benefits, shall be adopted as emergency rules. The adoption of those rules shall be considered an emergency and necessary for the public interest, safety, and welfare.
- (d) In order to provide for the expeditious and timely implementation of the State's fiscal year 1999 budget, emergency rules to implement any provision of Public Act 90-587 or 90-588 or any other budget initiative for fiscal year 1999 may be adopted in accordance with this Section by the agency charged with administering that provision or initiative, except that the 24-month limitation on the adoption of emergency rules and the provisions of Sections 5-115 and 5-125 do not apply to rules adopted under this subsection (d). The adoption of emergency rules authorized by this subsection (d) shall be deemed to be necessary for the public interest, safety, and welfare.
- (e) In order to provide for the expeditious and timely implementation of the State's fiscal year 2000 budget, emergency rules to implement any provision of Public Act 91-24

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

- this amendatory Act of the 91st General Assembly or any other budget initiative for fiscal year 2000 may be adopted in accordance with this Section by the agency charged with administering that provision or initiative, except that the 24-month limitation on the adoption of emergency rules and the provisions of Sections 5-115 and 5-125 do not apply to rules adopted under this subsection (e). The adoption of emergency rules authorized by this subsection (e) shall be deemed to be necessary for the public interest, safety, and welfare.
- (f) In order to provide for the expeditious and timely implementation of the State's fiscal year 2001 budget, emergency rules to implement any provision of Public Act 91-712 this amendatory Act of the 91st General Assembly or any other budget initiative for fiscal year 2001 may be adopted in accordance with this Section by the agency charged with administering that provision or initiative, except that the 24-month limitation on the adoption of emergency rules and the provisions of Sections 5-115 and 5-125 do not apply to rules adopted under this subsection (f). The adoption of emergency rules authorized by this subsection (f) shall be deemed to be necessary for the public interest, safety, and welfare.
- (g) In order to provide for the expeditious and timely implementation of the State's fiscal year 2002 budget, emergency rules to implement any provision of Public Act 92-10 this amendatory Act of the 92nd General Assembly or any other budget initiative for fiscal year 2002 may be adopted in

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

- accordance with this Section by the agency charged with administering that provision or initiative, except that the 24-month limitation on the adoption of emergency rules and the provisions of Sections 5-115 and 5-125 do not apply to rules adopted under this subsection (g). The adoption of emergency rules authorized by this subsection (g) shall be deemed to be necessary for the public interest, safety, and welfare.
 - (h) In order to provide for the expeditious and timely implementation of the State's fiscal year 2003 budget, emergency rules to implement any provision of Public Act 92-597 this amendatory Act of the 92nd General Assembly or any other budget initiative for fiscal year 2003 may be adopted in accordance with this Section by the agency charged with administering that provision or initiative, except that the 24-month limitation on the adoption of emergency rules and the provisions of Sections 5-115 and 5-125 do not apply to rules adopted under this subsection (h). The adoption of emergency rules authorized by this subsection (h) shall be deemed to be necessary for the public interest, safety, and welfare.
 - (i) In order to provide for the expeditious and timely implementation of the State's fiscal year 2004 budget, emergency rules to implement any provision of Public Act 93-20 this amendatory Act of the 93rd General Assembly or any other budget initiative for fiscal year 2004 may be adopted in accordance with this Section by the agency charged with administering that provision or initiative, except that the

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

- 1 24-month limitation on the adoption of emergency rules and the provisions of Sections 5-115 and 5-125 do not apply to rules 2 3 adopted under this subsection (i). The adoption of emergency 4 rules authorized by this subsection (i) shall be deemed to be 5 necessary for the public interest, safety, and welfare.
 - (i) In order to provide for the expeditious and timely implementation of the provisions of the State's fiscal year 2005 budget as provided under the Fiscal Year 2005 Budget Implementation (Human Services) Act, emergency rules implement any provision of the Fiscal Year 2005 Budget Implementation (Human Services) Act may be adopted in accordance with this Section by the agency charged with administering that provision, except that the 24-month limitation on the adoption of emergency rules and provisions of Sections 5-115 and 5-125 do not apply to rules adopted under this subsection (j). The Department of Public Aid may also adopt rules under this subsection (j) necessary to administer the Illinois Public Aid Code and the Children's Health Insurance Program Act. The adoption of emergency rules authorized by this subsection (j) shall be deemed to be necessary for the public interest, safety, and welfare.
 - (k) In order to provide for the expeditious and timely implementation of the provisions of the State's fiscal year 2006 budget, emergency rules to implement any provision of Public Act 94-48 this amendatory Act of the 94th Assembly or any other budget initiative for fiscal year 2006

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

may be adopted in accordance with this Section by the agency charged with administering that provision or initiative, except that the 24-month limitation on the adoption of emergency rules and the provisions of Sections 5-115 and 5-125 do not apply to rules adopted under this subsection (k). The Department of Healthcare and Family Services may also adopt rules under this subsection (k) necessary to administer the Illinois Public Aid Code, the Senior Citizens and Persons with Disabilities Property Tax Relief Act, the Senior Citizens and Disabled Persons Prescription Drug Discount Program Act (now the Illinois Prescription Drug Discount Program Act), and the Children's Health Insurance Program Act. The adoption of emergency rules authorized by this subsection (k) shall be deemed to be necessary for the public interest, safety, and welfare.

(1) In order to provide for the expeditious and timely implementation of the provisions of the State's fiscal year 2007 budget, the Department of Healthcare and Family Services may adopt emergency rules during fiscal year 2007, including rules effective July 1, 2007, in accordance with this subsection to the extent necessary to administer the Department's responsibilities with respect to amendments to the State plans and Illinois waivers approved by the federal Centers for Medicare and Medicaid Services necessitated by the requirements of Title XIX and Title XXI of the federal Social Security Act. The adoption of emergency rules authorized by

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

1 this subsection (1) shall be deemed to be necessary for the public interest, safety, and welfare. 2

- (m) In order to provide for the expeditious and timely implementation of the provisions of the State's fiscal year 2008 budget, the Department of Healthcare and Family Services may adopt emergency rules during fiscal year 2008, including rules effective July 1, 2008, in accordance with this subsection to the extent necessary to administer Department's responsibilities with respect to amendments to the State plans and Illinois waivers approved by the federal Centers for Medicare and Medicaid Services necessitated by the requirements of Title XIX and Title XXI of the federal Social Security Act. The adoption of emergency rules authorized by this subsection (m) shall be deemed to be necessary for the public interest, safety, and welfare.
- (n) In order to provide for the expeditious and timely implementation of the provisions of the State's fiscal year 2010 budget, emergency rules to implement any provision of Public Act 96-45 this amendatory Act of the 96th General Assembly or any other budget initiative authorized by the 96th General Assembly for fiscal year 2010 may be adopted in accordance with this Section by the agency charged with administering that provision or initiative. The adoption of emergency rules authorized by this subsection (n) shall be deemed to be necessary for the public interest, safety, and welfare. The rulemaking authority granted in this subsection

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- 1 (n) shall apply only to rules promulgated during Fiscal Year 2 2010.
 - (o) In order to provide for the expeditious and timely implementation of the provisions of the State's fiscal year 2011 budget, emergency rules to implement any provision of Public Act 96-958 this amendatory Act of the 96th General Assembly or any other budget initiative authorized by the 96th General Assembly for fiscal year 2011 may be adopted in accordance with this Section by the agency charged with administering that provision or initiative. The adoption of emergency rules authorized by this subsection (o) is deemed to be necessary for the public interest, safety, and welfare. The rulemaking authority granted in this subsection (o) applies only to rules promulgated on or after the effective date of Public Act 96-958 this amendatory Act of the Assembly through June 30, 2011.
 - (p) In order to provide for the expeditious and timely implementation of the provisions of Public Act 97-689, emergency rules to implement any provision of Public Act 97-689 may be adopted in accordance with this subsection (p) by the agency charged with administering that provision initiative. The 150-day limitation of the effective period of emergency rules does not apply to rules adopted under this subsection (p), and the effective period may continue through June 30, 2013. The 24-month limitation on the adoption of emergency rules does not apply to rules adopted under this

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

- 1 subsection (p). The adoption of emergency rules authorized by 2 this subsection (p) is deemed to be necessary for the public interest, safety, and welfare. 3
 - (q) In order to provide for the expeditious and timely implementation of the provisions of Articles 7, 8, 9, 11, and 12 of Public Act 98-104 this amendatory Act of the 98th General Assembly, emergency rules to implement any provision of Articles 7, 8, 9, 11, and 12 of Public Act 98-104 this amendatory Act of the 98th General Assembly may be adopted in accordance with this subsection (g) by the agency charged with administering that provision or initiative. The 24-month limitation on the adoption of emergency rules does not apply to rules adopted under this subsection (q). The adoption of emergency rules authorized by this subsection (q) is deemed to be necessary for the public interest, safety, and welfare.
 - (r) In order to provide for the expeditious and timely implementation of the provisions of Public Act 98-651 this amendatory Act of the 98th General Assembly, emergency rules to implement Public Act 98-651 this amendatory Act of the 98th General Assembly may be adopted in accordance with this subsection (r) by the Department of Healthcare and Family Services. The 24-month limitation on the adoption of emergency rules does not apply to rules adopted under this subsection (r). The adoption of emergency rules authorized by this subsection (r) is deemed to be necessary for the public interest, safety, and welfare.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

- (s) In order to provide for the expeditious and timely implementation of the provisions of Sections 5-5b.1 and 5A-2 of the Illinois Public Aid Code, emergency rules to implement any provision of Section 5-5b.1 or Section 5A-2 of the Illinois Public Aid Code may be adopted in accordance with this subsection (s) by the Department of Healthcare and Family Services. The rulemaking authority granted in this subsection (s) shall apply only to those rules adopted prior to July 1, 2015. Notwithstanding any other provision of this Section, any emergency rule adopted under this subsection (s) shall only apply to payments made for State fiscal year 2015. The adoption of emergency rules authorized by this subsection (s) is deemed to be necessary for the public interest, safety, and welfare.
- (t) In order to provide for the expeditious and timely implementation of the provisions of Article II of Public Act 99-6 this amendatory Act of the 99th General Assembly, emergency rules to implement the changes made by Article II of Public Act 99-6 this amendatory Act of the 99th General Assembly to the Emergency Telephone System Act may be adopted in accordance with this subsection (t) by the Department of State Police. The rulemaking authority granted in this subsection (t) shall apply only to those rules adopted prior to July 1, 2016. The 24-month limitation on the adoption of emergency rules does not apply to rules adopted under this subsection (t). The adoption of emergency rules authorized by this subsection (t) is deemed to be necessary for the public

interest, safety, and welfare.

(u) (t) In order to provide for the expeditious and timely implementation of the provisions of the Burn Victims Relief Act, emergency rules to implement any provision of the Act may be adopted in accordance with this subsection (u) (t) by the Department of Insurance. The rulemaking authority granted in this subsection (u) (t) shall apply only to those rules adopted prior to December 31, 2015. The adoption of emergency rules authorized by this subsection (u) (t) is deemed to be necessary for the public interest, safety, and welfare.

- 11 (Source: P.A. 98-104, eff. 7-22-13; 98-463, eff. 8-16-13;
- 98-651, eff. 6-16-14; 99-2, eff. 3-26-15; 99-6, eff. 1-1-16;
- 13 99-143, eff. 7-27-15; 99-455, eff. 1-1-16; revised 10-15-15.)
- 14 (5 ILCS 100/5-50) (from Ch. 127, par. 1005-50)

Sec. 5-50. Peremptory rulemaking. "Peremptory rulemaking" means any rulemaking that is required as a result of federal law, federal rules and regulations, an order of a court, or a collective bargaining agreement pursuant to subsection (d) of Section 1-5, under conditions that preclude compliance with the general rulemaking requirements imposed by Section 5-40 and that preclude the exercise of discretion by the agency as to the content of the rule it is required to adopt. Peremptory rulemaking shall not be used to implement consent orders or other court orders adopting settlements negotiated by the agency. If any agency finds that peremptory rulemaking is

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

necessary and states in writing its reasons for that finding, the agency may adopt peremptory rulemaking upon filing a notice of rulemaking with the Secretary of State under Section 5-70. The notice shall be published in the Illinois Register. A rule adopted under the peremptory rulemaking provisions of this Section becomes effective immediately upon filing with the Secretary of State and in the agency's principal office, or at a date required or authorized by the relevant federal law, federal rules and regulations, or court order, as stated in the notice of rulemaking. Notice of rulemaking under this Section shall be published in the Illinois Register with a link to the notice on the Illinois Register Internet website simultaneously posted on the agency's Internet website, shall specifically refer to the appropriate State or federal court order or federal law, rules, and regulations, and shall be in a form as the Secretary of State may reasonably prescribe by rule. The agency shall file the notice of peremptory rulemaking within 30 days after a change in rules is required.

The Department of Healthcare and Family Services may adopt peremptory rulemaking under the terms and conditions of this Section to implement final payments included in a State Medicaid Plan Amendment approved by the Centers for Medicare and Medicaid Services of the United States Department of Health and Human Services and authorized under Section 5A-12.2 of the Illinois Public Aid Code, and to adjust hospital provider assessments as Medicaid Provider-Specific Taxes permitted by

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

- Title XIX of the federal Social Security Act and authorized 1
- under Section 5A-2 of the Illinois Public Aid Code. 2
- (Source: P.A. 95-859, eff. 8-19-08.) 3
- 4 (5 ILCS 100/5-60) (from Ch. 127, par. 1005-60)
 - Sec. 5-60. Regulatory agenda. An agency shall submit for publication in the Illinois Register by January 1 and July 1 of each year and shall simultaneously post a link to the Illinois Register posting on the agency's Internet website a regulatory agenda to elicit public comments concerning any rule that the agency is considering proposing but for which no notice of proposed rulemaking activity has been submitted to the Illinois Register. If an agency wishes to seek informal input from the public before proposing a rule at other times during the year, that agency shall have the authority to submit for publication in the Illinois Register and shall simultaneously publish the Illinois Register website link on its Internet website an advance notice of the proposed rulemaking that follows all regulatory agenda summary requirements. A regulatory agenda shall consist of summaries of those rules. Each summary shall, less than 2,000 words, contain the following when practicable:
- 22 (1) A description of the rule.
- 23 (2) The statutory authority the agency is exercising.
- 24 (3) A schedule of the dates for any hearings, meetings, 25 or other opportunities for public participation in the

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

- 1 development of the rule.
 - (4) The date the agency anticipates submitting a notice of proposed rulemaking activity, if known.
 - (5) The name, address, and telephone number, and email address of the agency representative who is knowledgeable about the rule, from whom any information may be obtained, and to whom written comments may be submitted concerning the rule.
 - (6) A statement whether the rule will affect small businesses, not for profit corporations, small municipalities as defined in this Act.
 - (7) Any other information that may serve the public interest.

Nothing in this Section shall preclude an agency from adopting a rule that has not been summarized in a regulatory agenda or from adopting a rule different than one summarized in a regulatory agenda if in the agency head's best judgment it is necessary. If an agency finds that a situation exists that requires adoption of a rule that was not summarized on either of the 2 most recent regulatory agendas, it shall state its reasons in writing together with the facts that form their basis upon filing the notice of proposed rulemaking with the Secretary of State under Section 5-40. Nothing in this Section shall require an agency to adopt a rule summarized in a regulatory agenda. The Secretary of State shall adopt rules necessary for the publication of a regulatory agenda, including

- 1 but not limited to standard submission forms and deadlines, and
- 2 rules allowing for electronic submission of the regulatory
- agenda by an agency. The Secretary of State shall maintain on 3
- 4 its Internet website a link to the Illinois Register setting
- 5 forth the full text of all filed regulatory agendas. If an
- 6 agency has no rules to summarize in a regulatory agenda, the
- 7 agency shall submit a notice to the Secretary stating that it
- has no regulatory agenda to submit for the relevant time 8
- 9 period.
- 10 (Source: P.A. 87-823; 88-667, eff. 9-16-94.)
- 11 (5 ILCS 100/5-46.1 rep.)
- 12 (5 ILCS 100/5-46.2 rep.)
- Section 10. The Illinois Administrative Procedure Act is 13
- 14 amended by repealing Sections 5-46.1 and 5-46.2.
- Section 15. The Illinois Public Aid Code is amended by 15
- 16 changing Section 5A-2 as follows:
- 17 (305 ILCS 5/5A-2) (from Ch. 23, par. 5A-2)
- (Section scheduled to be repealed on July 1, 2018) 18
- Sec. 5A-2. Assessment. 19
- (a) Subject to Sections 5A-3 and 5A-10, for State fiscal 20
- 21 years 2009 through 2018, an annual assessment on inpatient
- 2.2 services is imposed on each hospital provider in an amount
- 23 equal to \$218.38 multiplied by the difference of the hospital's

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

26

occupied bed days less the hospital's Medicare bed days, provided, however, that the amount of \$218.38 shall be increased by a uniform percentage to generate an amount equal to 75% of the State share of the payments authorized under Section 12-5, with such increase only taking effect upon the date that a State share for such payments is required under federal law. For the period of April through June 2015, the amount of \$218.38 used to calculate the assessment under this paragraph shall, by emergency rule under subsection (s) of Section 5-45 of the Illinois Administrative Procedure Act, be increased by a uniform percentage to generate \$20,250,000 in the aggregate for that period from all hospitals subject to the annual assessment under this paragraph.

For State fiscal years 2009 through 2014 and after, a hospital's occupied bed days and Medicare bed days shall be determined using the most recent data available from each hospital's 2005 Medicare cost report as contained in the Healthcare Cost Report Information System file, for the quarter ending on December 31, 2006, without regard to any subsequent adjustments or changes to such data. If a hospital's 2005 Medicare cost report is not contained in the Healthcare Cost Report Information System, then the Illinois Department may obtain the hospital provider's occupied bed days and Medicare bed days from any source available, including, but not limited to, records maintained by the hospital provider, which may be inspected at all times during business hours of the day by the

- 1 Illinois Department or its duly authorized agents 2 employees.
- 3 (b) (Blank).
- 4 (b-5) Subject to Sections 5A-3 and 5A-10, for the portion 5 of State fiscal year 2012, beginning June 10, 2012 through June 6 30, 2012, and for State fiscal years 2013 through 2018, an annual assessment on outpatient services is imposed on each 7 hospital provider in an amount equal to .008766 multiplied by 8 9 the hospital's outpatient gross revenue, provided, however, 10 that the amount of .008766 shall be increased by a uniform 11 percentage to generate an amount equal to 25% of the State share of the payments authorized under Section 12-5, with such 12 13 increase only taking effect upon the date that a State share 14 for such payments is required under federal law. For the period 15 beginning June 10, 2012 through June 30, 2012, the annual 16 assessment on outpatient services shall be prorated by multiplying the assessment amount by a fraction, the numerator 17 of which is 21 days and the denominator of which is 365 days. 18 For the period of April through June 2015, the amount of 19 20 .008766 used to calculate the assessment under this paragraph shall, by emergency rule under subsection (s) of Section 5-45 2.1 22 of the Illinois Administrative Procedure Act, be increased by a 23 uniform percentage to generate \$6,750,000 in the aggregate for 24 that period from all hospitals subject to the annual assessment 25 under this paragraph.
- For the portion of State fiscal year 2012, beginning June 26

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2.1

22

23

24

25

- 10, 2012 through June 30, 2012, and State fiscal years 2013 through 2018, a hospital's outpatient gross revenue shall be determined using the most recent data available from each hospital's 2009 Medicare cost report as contained in the Healthcare Cost Report Information System file, for the quarter ending on June 30, 2011, without regard to any subsequent adjustments or changes to such data. If a hospital's 2009 Medicare cost report is not contained in the Healthcare Cost Report Information System, then the Department may obtain the hospital provider's outpatient gross revenue from any source available, including, but not limited to, records maintained by the hospital provider, which may be inspected at all times during business hours of the day by the Department or its duly authorized agents and employees.
- (c) (Blank).
- (d) (Blank). Notwithstanding any of the other provisions of this Section, the Department is authorized to adopt rules to reduce the rate of any annual assessment imposed under-Section, as authorized by Section 5 46.2 of the Illinois Administrative Procedure Act.
- (e) Notwithstanding any other provision of this Section, any plan providing for an assessment on a hospital provider as a permissible tax under Title XIX of the federal Social Security Act and Medicaid-eligible payments to hospital providers from the revenues derived from that assessment shall be reviewed by the Illinois Department of Healthcare and Family

1 Services, as the Single State Medicaid Agency required by 2 federal law, to determine whether those assessments and 3 hospital provider payments meet federal Medicaid standards. If 4 the Department determines that the elements of the plan may 5 meet federal Medicaid standards and a related State Medicaid 6 Plan Amendment is prepared in a manner and form suitable for submission, that State Plan Amendment shall be submitted in a 7 8 timely manner for review by the Centers for Medicare and 9 Medicaid Services of the United States Department of Health and 10 Human Services and subject to approval by the Centers for 11 Medicare and Medicaid Services of the United States Department of Health and Human Services. No such plan shall become 12 13 effective without approval by the Illinois General Assembly by 14 the enactment into law of related legislation. Notwithstanding 15 any other provision of this Section, the Department is 16 authorized to adopt rules to reduce the rate of any annual assessment imposed under this Section. Any such rules may be 17 adopted by the Department under Section 5-50 of the Illinois 18 Administrative Procedure Act. 19 (Source: P.A. 98-104, eff. 7-22-13; 98-651, eff. 6-16-14; 99-2,

20

eff. 3-26-15.)". 21