SB0224 Engrossed

1 AN ACT concerning education.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The School Code is amended by changing Sections
7-6 and 7-14 as follows:

6 (105 ILCS 5/7-6) (from Ch. 122, par. 7-6)

7

Sec. 7-6. Petition filing; Notice; Hearing; Decision.

8 (a) Upon the filing of a petition with the secretary of the 9 regional board of school trustees under the provisions of Section 7-1 or 7-2 of this Act the secretary shall cause a copy 10 of such petition to be given to each board of any district 11 involved in the proposed boundary change and shall cause a 12 notice thereof to be published once in a newspaper having 13 14 general circulation within the area of the territory described in the petition for the proposed change of boundaries. 15

(b) When a joint hearing is required under the provisions 16 17 of Section 7-2, the secretary also shall cause a copy of the notice to be sent to the regional board of school trustees of 18 each region affected. Notwithstanding the foregoing provisions 19 20 of this Section, if the secretary of the regional board of 21 school trustees with whom a petition is filed under Section 7-2 22 fails, within 30 days after the filing of such petition, to cause notice thereof to be published and sent as required by 23

SB0224 Engrossed - 2 - LRB099 03159 NHT 23167 b

1 this Section, then the secretary of the regional board of 2 school trustees of any other region affected may cause the 3 required notice to be published and sent, and the joint hearing 4 may be held in any region affected as provided in the notice so 5 published.

(b-5) If a petition filed under subsection (a) of Section 6 7 7-1 or under Section 7-2 proposes to annex all the territory of a school district to another school district, the petition 8 9 shall request the submission of a proposition at a regular 10 scheduled election for the purpose of voting for or against the 11 annexation of the territory described in the petition to the 12 school district proposing to annex that territory. No petition 13 filed or election held under this Article shall be null and void, invalidated, or deemed in noncompliance with the Election 14 15 Code because of a failure to publish a notice with respect to 16 the petition or referendum as required under subsection (g) of 17 Section 28-2 of that Code for petitions that are not filed under this Article or Article 11E of this Code. 18

19 (c) When a petition contains more than 10 signatures the 20 petition shall designate a committee of 10 of the petitioners as attorney in fact for all petitioners, any 7 of whom may make 21 22 binding stipulations on behalf of all petitioners as to any 23 question with respect to the petition or hearing or joint hearing, and the regional board of school trustees, or regional 24 25 boards of school trustees in cases of a joint hearing may 26 accept such stipulation in lieu of evidence or proof of the SB0224 Engrossed - 3 - LRB099 03159 NHT 23167 b

matter stipulated. The committee of petitioners shall have the 1 2 same power to stipulate to accountings or waiver thereof 3 between school districts; however, the regional board of school trustees, or regional boards of school trustees in cases of a 4 5 joint hearing may refuse to accept such stipulation. Those 6 designated as the committee of 10 shall serve in that capacity 7 until such time as the regional superintendent of schools or determines that, because of death, 8 the committee of 10 9 resignation, transfer of residency from the territory, or 10 failure to qualify, the office of a particular member of the 11 committee of 10 is vacant. Upon determination that a vacancy 12 exists, the remaining members shall appoint a petitioner to 13 fill the designated vacancy on the committee of 10. The appointment of any new members by the committee of 10 shall be 14 15 made by a simple majority vote of the remaining designated 16 members.

(d) The petition may be amended to withdraw not to exceed a total of 10% of the territory in the petition at any time prior to the hearing or joint hearing; provided that the petition shall after amendment comply with the requirements as to the number of signatures required on an original petition.

(e) The petitioners shall pay the expenses of publishing the notice and of any transcript taken at the hearing or joint hearing; and in case of an appeal from the decision of the regional board of school trustees, or regional boards of school trustees in cases of a joint hearing, or State Superintendent SB0224 Engrossed - 4 - LRB099 03159 NHT 23167 b

of Education in cases determined under subsection (1) of this
 Section, the appellants shall pay the cost of preparing the
 record for appeal.

4 (f) The notice shall state when the petition was filed, the 5 description of the territory, the prayer of the petition and 6 the return day on which the hearing or joint hearing upon the 7 petition will be held which shall not be more than 15 nor less 8 than 10 days after the publication of notice.

9 (q) On such return day or on a day to which the regional 10 board of school trustees, or regional boards of school trustees 11 in cases of a joint hearing shall continue the hearing or joint 12 hearing the regional board of school trustees, or regional boards of school trustees in cases of a joint hearing shall 13 hear the petition but may adjourn the hearing or joint hearing 14 15 from time to time or may continue the matter for want of 16 sufficient notice or other good cause.

17 (h) Prior to the hearing or joint hearing the secretary of the regional board of school trustees shall submit to the 18 19 regional board of school trustees, or regional boards of school 20 trustees in cases of a joint hearing maps showing the districts 21 involved, a written report of financial and educational 22 conditions of districts involved and the probable effect of the 23 proposed changes. The reports and maps submitted shall be made 24 a part of the record of the proceedings of the regional board 25 of school trustees, or regional boards of school trustees in cases of a joint hearing. A copy of the report and maps 26

SB0224 Engrossed - 5 - LRB099 03159 NHT 23167 b

submitted shall be sent by the secretary of the regional board of school trustees to each board of the districts involved, not less than 5 days prior to the day upon which the hearing or joint hearing is to be held.

5 (i) The regional board of school trustees \overline{r} or regional boards of school trustees in cases of a joint hearing shall 6 7 hear evidence as to the school needs and conditions of the 8 territory in the area within and adjacent thereto and the 9 effect detachment will have on those needs and conditions and 10 as to the ability of the districts affected to meet the 11 standards of recognition as prescribed by the State Board of 12 Education, and shall take into consideration the division of 13 funds and assets which will result from the change of boundaries and shall determine whether it is to the best 14 15 interests of the schools of the area and the direct educational 16 welfare of the pupils that such change in boundaries be 17 granted, and in case non-high school territory is contained in the petition the normal high school attendance pattern of the 18 children shall be taken into consideration. If the non-high 19 20 school territory overlies an elementary district, a part of which is in a high school district, such territory may be 21 22 annexed to such high school district even though not contiguous 23 to the high school district. However, upon resolution by the regional board of school trustees, or regional boards of school 24 25 trustees in cases of a joint hearing the secretary or 26 secretaries thereof shall conduct the hearing or joint hearing SB0224 Engrossed - 6 - LRB099 03159 NHT 23167 b

1 upon any boundary petition and present a transcript of such 2 hearing to the trustees who shall base their decision upon the 3 transcript, maps and information and any presentation of 4 counsel. <u>In the instance of a change of boundaries through</u> 5 detachment:

(1) When considering the effect the detachment will 6 have on the direct educational welfare of the pupils, the 7 8 regional board of school trustees or the regional boards of 9 school trustees shall consider a comparison of the school 10 report cards for the schools of the affected districts and 11 the school district report cards for the affected districts 12 only if there is no more than a 3% difference in the minority, low socio-economic, and non-English speaking 13 14 student populations of the relevant schools of the districts. 15

16 (2) The community of interest of the petitioners and 17 their children and the effect detachment will have on the 18 whole child may be considered only if the regional board of 19 school trustees or the regional boards of school trustees 20 first determine that there would be a significant direct 21 educational benefit to the petitioners' children if the 22 change in boundaries were allowed.

23 <u>(3) The regional board of school trustees or the</u> 24 <u>regional boards of school trustees may consider the</u> 25 <u>difference in the distances from the petitioning area to</u> 26 <u>the current schools and the petitioned-for schools only if</u> SB0224 Engrossed - 7 - LRB099 03159 NHT 23167 b

1 <u>the difference is no less than 10 miles shorter to one of</u> 2 <u>the petitioned-for grade centers than it is to the</u> 3 corresponding current grade center.

4 (4) The regional board of school trustees or the 5 regional boards of school trustees may not grant a petition if doing so will increase the percentage of minority, low 6 7 socio-economic, or non-English speaking students at the school or the district from which the petitioning territory 8 9 will be detached and will decrease the percentage of those students at the school or district to which the territory 10 11 will be annexed.

12 <u>(5) The regional board of school trustees or the</u> 13 <u>regional boards of school trustees may not consider whether</u> 14 <u>changing the boundaries will increase the property values</u> 15 <u>of the petitioners' property.</u>

16 <u>The factors in subdivisions (1) through (5) of this</u> 17 <u>subsection (i) are applicable whether or not there are children</u> 18 <u>residing in the petitioning area at the time the hearing is</u> 19 conducted.

(j) At the hearing or joint hearing any resident of the territory described in the petition or any resident in any district affected by the proposed change of boundaries may appear in person or by an attorney in support of the petition or to object to the granting of the petition and may present evidence in support of his position.

26 (k) At the conclusion of the hearing, other than a joint

SB0224 Engrossed - 8 - LRB099 03159 NHT 23167 b

hearing, the regional superintendent of schools as ex officio 1 2 member of the regional board of school trustees shall within 30 3 days enter an order either granting or denying the petition and shall deliver to the committee of petitioners, if any, and any 4 5 person who has filed his appearance in writing at the hearing and any attorney who appears for any person and any objector 6 who testifies at the hearing and the regional superintendent of 7 schools a certified copy of its order. 8

9 Notwithstanding the foregoing provisions of this (1) 10 Section, if within 9 months after a petition is submitted under 11 the provisions of Section 7-1 the petition is not approved or 12 denied by the regional board of school trustees and the order approving or denying that petition entered and a copy thereof 13 14 served as provided in this Section, the school boards or 15 registered voters of the districts affected that submitted the petition (or the committee of 10, or an attorney acting on its 16 17 behalf, if designated in the petition) may submit a copy of the petition directly to the State Superintendent of Education for 18 approval or denial. The copy of the petition as so submitted 19 20 shall be accompanied by a record of all proceedings had with respect to the petition up to the time the copy of the petition 21 22 is submitted to the State Superintendent of Education 23 (including a copy of any notice given or published, any certificate or other proof of publication, copies of any maps 24 25 or written report of the financial and educational conditions 26 of the school districts affected if furnished by the secretary

SB0224 Engrossed - 9 - LRB099 03159 NHT 23167 b

of the regional board of school trustees, copies of 1 anv 2 amendments to the petition and stipulations made, accepted or 3 refused, a transcript of any hearing or part of a hearing held, continued or adjourned on the petition, and any orders entered 4 5 with respect to the petition or any hearing held thereon). The school boards, registered voters or committee of 10 submitting 6 7 petition and record of proceedings to the the State 8 Superintendent of Education shall give written notice by 9 certified mail, return receipt requested to the regional board 10 of school trustees and to the secretary of that board that the 11 petition has been submitted to the State Superintendent of 12 Education for approval or denial, and shall furnish a copy of the notice so given to the State Superintendent of Education. 13 14 The cost of assembling the record of proceedings for submission 15 to the State Superintendent of Education shall be the responsibility of the school boards, registered voters or 16 17 committee of 10 that submits the petition and record of proceedings to the State Superintendent of Education. When a 18 petition is submitted to the State Superintendent of Education 19 20 in accordance with the provisions of this paragraph:

(1) The regional board of school trustees loses all jurisdiction over the petition and shall have no further authority to hear, approve, deny or otherwise act with respect to the petition.

(2) All jurisdiction over the petition and the rightand duty to hear, approve, deny or otherwise act with

SB0224 Engrossed - 10 - LRB099 03159 NHT 23167 b

respect to the petition is transferred to and shall be
 assumed and exercised by the State Superintendent of
 Education.

(3) The State Superintendent of Education shall not be 4 5 required to repeat any proceedings that were conducted in 6 accordance with the provisions of this Section prior to the 7 time jurisdiction over the petition is transferred to him, 8 but the State Superintendent of Education shall be required 9 to give and publish any notices and hold or complete any hearings that were not given, held or completed by the 10 11 regional board of school trustees or its secretary as 12 required by this Section prior to the time jurisdiction 13 is transferred over the petition to the State 14 Superintendent of Education.

15 (4) If so directed by the State Superintendent of 16 Education, the regional superintendent of schools shall 17 submit to the State Superintendent of Education and to such school boards as the State Superintendent of Education 18 19 shall prescribe accurate maps and a written report of the 20 financial and educational conditions of the districts 21 affected and the probable effect of the proposed boundary 22 changes.

(5) The State Superintendent is authorized to conduct
further hearings, or appoint a hearing officer to conduct
further hearings, on the petition even though a hearing
thereon was held as provided in this Section prior to the

SB0224 Engrossed - 11 - LRB099 03159 NHT 23167 b

time jurisdiction over the petition is transferred to the
 State Superintendent of Education.

3 (6) The State Superintendent of Education or the hearing officer shall hear evidence and approve or deny the 4 5 petition and shall enter an order to that effect and deliver and serve the same as required in other cases to be 6 7 done by the regional board of school trustees and the 8 regional superintendent of schools as an ex officio member 9 of that board.

10 (m) Within 10 days after the conclusion of a joint hearing 11 required under the provisions of Section 7-2, each regional 12 board of school trustees shall meet together and render a decision with regard to the joint hearing on the petition. If 13 14 the regional boards of school trustees fail to enter a joint 15 order either granting or denying the petition, the regional 16 superintendent of schools for the educational service region in 17 which the joint hearing is held shall enter an order denying the petition, and within 30 days after the conclusion of the 18 19 joint hearing shall deliver a copy of the order denying the 20 petition to the regional boards of school trustees of each 21 region affected, to the committee of petitioners, if any, to 22 any person who has filed his appearance in writing at the 23 hearing and to any attorney who appears for any person at the joint hearing. If the regional boards of school trustees enter 24 25 a joint order either granting or denying the petition, the 26 regional superintendent of schools for the educational service SB0224 Engrossed - 12 - LRB099 03159 NHT 23167 b

region in which the joint hearing is held shall, within 30 days of the conclusion of the hearing, deliver a copy of the joint order to those same committees and persons as are entitled to receive copies of the regional superintendent's order in cases where the regional boards of school trustees have failed to enter a joint order.

7 (n) Within 10 days after service of a copy of the order 8 granting or denying the petition, any person so served may 9 petition for a rehearing and, upon sufficient cause being 10 shown, a rehearing may be granted. The filing of a petition for 11 rehearing shall operate as a stay of enforcement until the 12 regional board of school trustees, or regional boards of school 13 trustees in cases of a joint hearing, or State Superintendent of Education in cases determined under subsection (1) of this 14 15 Section enter the final order on such petition for rehearing.

16 (o) If a petition filed under subsection (a) of Section 7-1 17 or under Section 7-2 is required under the provisions of subsection (b-5) of this Section 7-6 to request submission of a 18 proposition at a regular scheduled election for the purpose of 19 20 voting for or against the annexation of the territory described in the petition to the school district proposing to annex that 21 22 territory, and if the petition is granted or approved by the 23 regional board or regional boards of school trustees or by the State Superintendent of Education, the proposition shall be 24 25 placed on the ballot at the next regular scheduled election. (Source: P.A. 94-1019, eff. 7-10-06.) 26

1	(105 ILCS 5/7-14) (from Ch. 122, par. 7-14)
2	Sec. 7-14. Bonded indebtedness-Tax rate.
3	(a) Beginning on January 1, 2015, whenever the boundaries
4	of any school district are changed by the attachment or
5	detachment of territory, the territory that is detached shall
6	remain liable for its proportionate share of the bonded
7	indebtedness and financial obligations to the Capital
8	Development Board of the school district from which the
9	territory is detached. The annexing district shall not, except
10	pursuant to the approval of a resolution by the school board of
11	the annexing district prior to the effective date of the change
12	of boundaries, assume or be responsible for any of the bonded
13	indebtedness or financial obligations to the Capital
14	Development Board of the district from which the territory is
15	detached. If the annexing district does not assume the
16	detaching territory's proportionate share of the bonded
17	indebtedness of the district from which the territory is
18	detaching, a tax rate for that bonded indebtedness shall be
19	determined in the manner provided in Section 19-7 of this Code,
20	and the county clerk or clerks shall annually extend taxes for
21	each bond outstanding on the effective date of the change of
22	boundaries against all of the taxable property situated within
23	the territory that is detached and within the detaching
24	district. After the effective date of the change of boundaries,
25	all of the property situated within the annexing school

SB0224 Engrossed - 14 - LRB099 03159 NHT 23167 b

district, including the detaching territory, shall be liable 1 2 for the bonded indebtedness and financial obligations to the Capital Development Board of that district as it exists on the 3 effective date of the change of boundaries and any date 4 5 thereafter. Except as provided in subsection (b), whenever the boundaries of any school district are changed by the annexation 6 or detachment of territory, each such district as it exists on 7 and after such action shall assume the bonded indebtedness, 8 as well as financial obligations to the Capital Development Board 9 pursuant to Section 35 15 (now repealed) of this Code, of all 10 11 the territory included therein after such change. The tax rate 12 for bonded indebtedness shall be determined in the manner provided in Section 19-7 of this Act, except the County Clerk 13 shall annually extend taxes against all the taxable property 14 situated in the county and contained in each such district as 15 16 it exists after the action. Notwithstanding the provisions of 17 this subsection, if the boundaries of a school district are changed by annexation or detachment of territory after June 30, 18 1987, and prior to September 15, 1987, and if the school 19 20 district to which territory is being annexed has no outstanding bonded indebtedness on the date such annexation occurs, then 21 22 the annexing school district shall not be liable for any bonded indebtedness of the district from which the territory 23 detached, and the school district from which the territory 24 detached shall remain liable for all of its bonded 25 26 indebtedness.

SB0224 Engrossed - 15 - LRB099 03159 NHT 23167 b

(b) Whenever a school district with bonded indebtedness has 1 2 become dissolved under this Article and its territory annexed 3 to another district, the annexing district or districts shall not, except by action pursuant to resolution of the school 4 5 board of the annexing district prior to the effective date of 6 the annexation, assume the bonded indebtedness of the dissolved 7 district; nor, except by action pursuant to resolution of the school board of the dissolving district, shall the territory of 8 9 the dissolved district assume the bonded indebtedness of the annexing district or districts. If the annexing district or 10 11 districts do not assume the bonded indebtedness of the 12 dissolved district, a tax rate for the bonded indebtedness shall be determined in the manner provided in Section 19-7, and 13 14 the county clerk or clerks shall annually extend taxes for each 15 outstanding bond issue against all the taxable property that 16 was situated within the boundaries of the district as the 17 boundaries existed at the time of the issuance of each bond issue regardless of whether the property is still contained in 18 that same district at the time of the extension of the taxes by 19 20 the county clerk or clerks.

(c) Notwithstanding the provisions of Section 19-18 of this Code, upon resolution of the school board, the county clerk must extend taxes to pay the principal of and interest on any bonds issued exclusively to refund any bonded indebtedness of the annexing school district against all of the taxable property that was situated within the boundaries of the SB0224 Engrossed - 16 - LRB099 03159 NHT 23167 b

annexing district as the boundaries existed at the time of the 1 2 issuance of the bonded indebtedness being refunded and not 3 against any of the taxable property in the dissolved school district, provided that (i) the net interest rate on the 4 5 refunding bonds may not exceed the net interest rate on the 6 refunded bonds, (ii) the final maturity date of the refunding 7 bonds may not extend beyond the final maturity date of the 8 refunded bonds, and (iii) the tax levy to pay the refunding 9 bonds in any levy year may not exceed the tax levy that would 10 have been required to pay the refunded bonds for that levy 11 year. The provisions of this subsection (c) are applicable to 12 school districts that were dissolved and their territory 13 annexed to another school district pursuant to a referendum 14 held in April of 2003. The provisions of this subsection (c), 15 other than this sentence, are inoperative 2 years after the 16 effective date of this amendatory Act of the 95th General 17 Assembly.

18 (Source: P.A. 94-1105, eff. 6-1-07; 95-1025, eff. 1-6-09.)