

## 99TH GENERAL ASSEMBLY

# State of Illinois

# 2015 and 2016

### HOUSE JOINT RESOLUTION

#### CONSTITUTIONAL AMENDMENT

### HC0042

Introduced , by Rep. Jim Durkin

## SYNOPSIS AS INTRODUCED:

ILCON Art. IV, Sec. 3

Proposes to amend the Legislature Article of the Illinois Constitution. Creates the Independent Redistricting Commission to adopt and file with the Secretary of State a redistricting plan for Legislative and Representative Districts. Provides for the selection of Commissioners and establishes the authority of a Special Commissioner to design a redistricting plan in the event that the Commission fails to properly adopt and file a redistricting plan. Effective beginning with redistricting in 2021 and applies to members elected in 2022 and thereafter.

LRB099 13053 JLK 36932 e

1	HOUSE JOINT RESOLUTION
2	CONSTITUTIONAL AMENDMENT

3 RESOLVED, BY THE HOUSE OF REPRESENTATIVES OF THE NINETY-NINTH GENERAL ASSEMBLY OF THE STATE OF ILLINOIS, THE 4 SENATE CONCURRING HEREIN, that there shall be submitted to the 5 6 electors of the State for adoption or rejection at the general 7 election next occurring at least 6 months after the adoption of this resolution a proposition to amend Section 3 of Article IV 8 of the Illinois Constitution as follows: 9

- 10 ARTICLE IV
- 11 THE LEGISLATURE
- 12

(ILCON Art. IV, Sec. 3)

13 SECTION 3. LEGISLATIVE REDISTRICTING

14	(a) The Independent Redistricting Commission comprising 11
15	Commissioners shall adopt and file with the Secretary of State
16	a redistricting plan for Legislative Districts and
17	Representative Districts by June 30 of the year following each
18	Federal decennial census. Legislative Districts shall be
19	contiguous and substantially equal in population.
19 20	contiguous and substantially equal in population. Representative Districts shall be contiguous and substantially
20	Representative Districts shall be contiguous and substantially

HC0042

1	not dilute or diminish the ability of a racial or language
2	minority community to elect the candidates of its choice,
3	including when voting in concert with other persons; (2) the
4	redistricting plan shall respect the geographic integrity of
5	units of local government; and (3) the redistricting plan shall
6	respect the geographic integrity of communities sharing common
7	social and economic interests, which do not include
8	relationships with political parties or candidates for office.
9	The redistricting plan shall not either intentionally or unduly
10	discriminate against or intentionally or unduly favor any
11	political party, political group, or particular person. In
12	designing the redistricting plan, the Commission shall
13	consider party registration and voting history data only to
14	accord compliance with the requirements in this subcestion (a)
	assess compliance with the requirements in this subsection (a).
15	(b) For the purpose of conducting the Commissioner
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15 16	(b) For the purpose of conducting the Commissioner selection process, an Applicant Review Panel comprising three
15 16 17	(b) For the purpose of conducting the Commissioner selection process, an Applicant Review Panel comprising three Reviewers shall be chosen in the manner set forth in this
15 16 17 18	(b) For the purpose of conducting the Commissioner selection process, an Applicant Review Panel comprising three Reviewers shall be chosen in the manner set forth in this subsection (b). Beginning not later than January 1 and ending
15 16 17 18 19	(b) For the purpose of conducting the Commissioner selection process, an Applicant Review Panel comprising three Reviewers shall be chosen in the manner set forth in this subsection (b). Beginning not later than January 1 and ending not later than March 1 of the year in which the Federal
15 16 17 18 19 20	(b) For the purpose of conducting the Commissioner selection process, an Applicant Review Panel comprising three Reviewers shall be chosen in the manner set forth in this subsection (b). Beginning not later than January 1 and ending not later than March 1 of the year in which the Federal decennial census occurs, the Auditor General shall request and
15 16 17 18 19 20 21	(b) For the purpose of conducting the Commissioner selection process, an Applicant Review Panel comprising three Reviewers shall be chosen in the manner set forth in this subsection (b). Beginning not later than January 1 and ending not later than March 1 of the year in which the Federal decennial census occurs, the Auditor General shall request and accept applications to serve as a Reviewer. The Auditor General
15 16 17 18 19 20 21 22	(b) For the purpose of conducting the Commissioner selection process, an Applicant Review Panel comprising three Reviewers shall be chosen in the manner set forth in this subsection (b). Beginning not later than January 1 and ending not later than March 1 of the year in which the Federal decennial census occurs, the Auditor General shall request and accept applications to serve as a Reviewer. The Auditor General shall review all applications and select a pool of 30 potential
15 16 17 18 19 20 21 22 23	(b) For the purpose of conducting the Commissioner selection process, an Applicant Review Panel comprising three Reviewers shall be chosen in the manner set forth in this subsection (b). Beginning not later than January 1 and ending not later than March 1 of the year in which the Federal decennial census occurs, the Auditor General shall request and accept applications to serve as a Reviewer. The Auditor General shall review all applications and select a pool of 30 potential Reviewers. The Auditor General should select applicants for the

HC0042

four years preceding his or her application, has demonstrated understanding of and adherence to standards of ethical conduct, and has been unaffiliated with any political party for the three years preceding appointment. By March 31 of the year in which the Federal decennial census occurs, the Auditor General shall publicly select by random draw the Panel of three Reviewers from the pool of potential Reviewers.

8 (c) Beginning not later than January 1 and ending not later 9 than March 1 of the year in which the Federal decennial census occurs, the Auditor General shall request and accept 10 11 applications to serve as a Commissioner on the Independent 12 Redistricting Commission. By May 31, the Panel shall select a pool of 100 potential Commissioners. The Panel should select 13 14 applicants for the pool of potential Commissioners who would be diverse and unaffected by conflicts of interest by considering 15 16 whether each applicant is a resident and registered voter of 17 the State and has been for the four years preceding his or her application, as well as each applicant's prior political 18 19 experience, relevant analytical skills, ability to contribute 20 to a fair redistricting process, and ability to represent the 21 demographic and geographic diversity of the State. The Panel 22 shall act by affirmative vote of two Reviewers. All records of 23 the Panel, including applications to serve on the Panel, shall 24 be open for public inspection, except private information about 25 applicants for which there is no compelling public interest in 26 disclosure.

HC0042

1	(d) Within 45 days after the Panel has selected the pool of
2	100 potential Commissioners, but not later than June 23 of the
3	year in which the Federal decennial census occurs, the Speaker
4	and Minority Leader of the House of Representatives and the
5	President and Minority Leader of the Senate each may remove up
6	to five of those potential Commissioners. Thereafter, but not
7	later than June 30, the Panel shall publicly select seven
8	Commissioners by random draw from the remaining pool of
9	potential Commissioners; of those seven Commissioners,
10	including any replacements, (1) the seven Commissioners shall
11	reside among the Judicial Districts in the same proportion as
12	the number of Judges elected therefrom under Section 3 of
13	Article VI of this Constitution, (2) two Commissioners shall be
14	affiliated with the political party whose candidate for
15	Governor received the most votes cast in the last general
16	election for Governor, two Commissioners shall be affiliated
17	with the political party whose candidate for Governor received
18	
	the second-most votes cast in such election and the remaining
19	the second-most votes cast in such election and the remaining three Commissioners shall not be affiliated with either such
19 20	
	three Commissioners shall not be affiliated with either such
20	three Commissioners shall not be affiliated with either such political party, and (3) no more than two Commissioners may be
20 21	three Commissioners shall not be affiliated with either such political party, and (3) no more than two Commissioners may be affiliated with the same political party. The Speaker and
20 21 22	three Commissioners shall not be affiliated with either such political party, and (3) no more than two Commissioners may be affiliated with the same political party. The Speaker and Minority Leader of the House of Representatives and the
20 21 22 23	three Commissioners shall not be affiliated with either such political party, and (3) no more than two Commissioners may be affiliated with the same political party. The Speaker and Minority Leader of the House of Representatives and the President and Minority Leader of the Senate each shall appoint

1	Commission. A vacancy on the Panel or Commission shall be
2	filled within five days by a potential Reviewer or potential
3	Commissioner from among the applicants remaining in the pool of
4	potential Reviewers or potential Commissioners, respectively,
5	in the manner in which the office was previously filled.

6 The Commission shall act in public meetings by (e) 7 affirmative vote of six Commissioners, except that approval of 8 any redistricting plan shall require the affirmative vote of at 9 least (1) seven Commissioners total, (2) two Commissioners from 10 each political party whose candidate for Governor received the 11 most and second-most votes cast in the last general election 12 for Governor, and (3) two Commissioners not affiliated with either such political party. The Commission shall elect its 13 14 chairperson and vice chairperson, who shall not be affiliated with the same political party. Six Commissioners shall 15 16 constitute a quorum. All meetings of the Commission attended by 17 a quorum, except for meetings qualified under attorney-client privilege, shall be open to the public and publicly noticed at 18 19 least two days prior to the meeting. All records of the 20 Commission, including communications between Commissioners regarding the Commission's work, shall be open for public 21 22 inspection, except for records qualified under attorney-client 23 privilege. The Commission shall adopt rules governing its 24 procedure, public hearings, and the implementation of matters 25 under this Section. The Commission shall hold public hearings 26 throughout the State both before and after releasing the initial proposed redistricting plan. The Commission may not adopt a final redistricting plan unless the plan to be adopted without further amendment, and a report explaining its compliance with this Constitution, have been publicly noticed at least seven days before the final vote on such plan.

HC0042

6 (f) If the Commission fails to adopt and file with the 7 Secretary of State a redistricting plan by June 30 of the year following a Federal decennial census, the Chief Justice of the 8 9 Supreme Court and the most senior Judge of the Supreme Court 10 who is not affiliated with the same political party as the 11 Chief Justice shall appoint jointly by July 31 a Special 12 Commissioner for Redistricting. The Special Commissioner shall adopt and file with the Secretary of State by August 31 a 13 14 redistricting plan satisfying the requirements set forth in subsection (a) of this Section and a report explaining its 15 16 compliance with this Constitution. The Special Commissioner 17 shall hold at least one public hearing in the State before releasing his or her initial proposed redistricting plan and at 18 19 least one public hearing in a different location in the State 20 after releasing his or her initial proposed redistricting plan, 21 and before filing the final redistricting plan with the Secretary of State. All records of the Special Commissioner 22 23 shall be open for public inspection, except for records 24 qualified under attorney-client privilege.

25 (g) An adopted redistricting plan filed with the Secretary
 26 of State shall be presumed valid and shall be published

HC0042 -7- LRB099 13053 JLK 36932 e

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promptly by the Secretary of State.

2 (h) The Supreme Court shall have original jurisdiction in
3 cases relating to matters under this Section.

4 (a) Legislative Districts shall be compact, contiguous and
5 substantially equal in population. Representative Districts
6 shall be compact, contiguous, and substantially equal in
7 population.

8 (b) In the year following each Federal decennial census 9 year, the General Assembly by law shall redistrict the 10 Legislative Districts and the Representative Districts.

11 If no redistricting plan becomes effective by June 30 of 12 that year, a Legislative Redistricting Commission shall be 13 constituted not later than July 10. The Commission shall 14 consist of eight members, no more than four of whom shall be 15 members of the same political party.

16 The Speaker and Minority Leader of the House of 17 Representatives shall each appoint to the Commission one 18 Representative and one person who is not a member of the 19 General Assembly. The President and Minority Leader of the 20 Senate shall each appoint to the Commission one Senator and one 21 person who is not a member of the General Assembly.

The members shall be certified to the Secretary of State by the appointing authorities. A vacancy on the Commission shall be filled within five days by the authority that made the original appointment. A Chairman and Vice Chairman shall be chosen by a majority of all members of the Commission.

1	Not later than August 10, the Commission shall file with
2	the Secretary of State a redistricting plan approved by at
3	least five members.
4	If the Commission fails to file an approved redistricting
5	plan, the Supreme Court shall submit the names of two persons,
6	not of the same political party, to the Secretary of State not
7	later than September 1.
8	Not later than September 5, the Secretary of State publicly
9	shall draw by random selection the name of one of the two
10	persons to serve as the ninth member of the Commission.
11	Not later than October 5, the Commission shall file with
12	the Secretary of State a redistricting plan approved by at
13	least five members.
14	An approved redistricting plan filed with the Secretary of
15	State shall be presumed valid, shall have the force and effect
16	of law and shall be published promptly by the Secretary of
17	State.
18	The Supreme Court shall have original and exclusive
19	jurisdiction over actions concerning redistricting the House
20	and Senate, which shall be initiated in the name of the People
21	of the State by the Attorney General.
22	(Source: Amendment adopted at general election November 4,
23	1980.)

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#### SCHEDULE

25 This Constitutional Amendment takes effect beginning with

HC0042 -9- LRB099 13053 JLK 36932 e

redistricting in 2021 and applies to the election of members of
 the General Assembly in 2022 and thereafter.