

99TH GENERAL ASSEMBLY

State of Illinois

2015 and 2016

HOUSE JOINT RESOLUTION

CONSTITUTIONAL AMENDMENT

HC0027

Introduced , by Rep. Steven Andersson

SYNOPSIS AS INTRODUCED:

ILCON Art. IV, Sec. 2 ILCON Art. IV, Sec. 3

Proposes to amend the Legislature Article of the Illinois Constitution concerning redistricting. Contains provisions relating to division of Senators into 3 groups for assignment of terms, Representative Districts being decoupled from Legislative Districts, appointment of a Temporary Redistricting Advisory Commission, criteria for redistricting plans, approval of plans by Senate and House resolutions, appointment of Special Masters, and other matters. Effective upon being declared adopted.

LRB099 08940 MGM 29113 e

1	HOUSE JOINT RESOLUTION
2	CONSTITUTIONAL AMENDMENT

3 RESOLVED, ΒY THE HOUSE OF REPRESENTATIVES THE OF 4 NINETY-NINTH GENERAL ASSEMBLY OF THE STATE OF ILLINOIS, THE 5 SENATE CONCURRING HEREIN, that there shall be submitted to the 6 electors of the State for adoption or rejection at the general election next occurring at least 6 months after the adoption of 7 8 this resolution a proposition to amend Sections 2 and 3 of 9 Article IV of the Illinois Constitution as follows:

- 10 ARTICLE IV
- 11

THE LEGISLATURE

12

(ILCON Art. IV, Sec. 2)

13 SECTION 2. LEGISLATIVE COMPOSITION

14 (a) One Senator shall be elected from each Legislative District. Immediately following each decennial redistricting, 15 the General Assembly by law shall divide the Legislative 16 17 Districts as equally as possible into three groups. Senators from one group shall be elected for terms of four years, four 18 19 years and two years; Senators from the second group, for terms 20 of four years, two years and four years; and Senators from the 21 third group, for terms of two years, four years and four years. 22 The Legislative Districts in each group shall be distributed 23 substantially equally over the State.

-2- LRB099 08940 MGM 29113 e

HC0027

1 (b) Each Legislative District shall be divided into two 2 Representative Districts. In 1982 and every two years 3 thereafter one Representative shall be elected from each 4 Representative District for a term of two years.

5 (c) To be eligible to serve as a member of the General Assembly, a person must be a United States citizen, at least 21 6 7 years old, and for the two years preceding his election or appointment a resident of the district which he 8 is to 9 represent. In the general election following a redistricting, a 10 candidate for the General Assembly may be elected from any 11 district which contains a part of the district in which he 12 resided at the time of the redistricting and reelected if a 13 resident of the new district he represents for 18 months prior 14 to reelection.

(d) Within thirty days after a vacancy occurs, it shall be 15 16 filled by appointment as provided by law. If the vacancy is in 17 Senatorial office with more than twenty-eight months а remaining in the term, the appointed Senator shall serve until 18 19 the next general election, at which time a Senator shall be 20 elected to serve for the remainder of the term. If the vacancy is in a Representative office or in any other Senatorial 21 22 office, the appointment shall be for the remainder of the term. 23 An appointee to fill a vacancy shall be a member of the same 24 political party as the person he succeeds.

(e) No member of the General Assembly shall receivecompensation as a public officer or employee from any other

1 governmental entity for time during which he is in attendance
2 as a member of the General Assembly.

No member of the General Assembly during the term for which he was elected or appointed shall be appointed to a public office which shall have been created or the compensation for which shall have been increased by the General Assembly during that term.

8 (Source: Amendment adopted at general election November 4, 9 1980.)

10 (ILCON Art. IV, Sec. 3)

HC0027

11 SECTION 3. LEGISLATIVE REDISTRICTING

12 (a) On the second Tuesday in February in the year following each Federal decennial census year, the President of the 13 Senate, the Minority Leader of the Senate, the Speaker of the 14 15 House, and the Minority Leader of the House may each, 16 considering the diversity of the State, appoint two members to the Temporary Redistricting Advisory Commission. On or before 17 18 the second Tuesday in March, one additional member shall be elected by a majority of the members appointed, and that member 19 20 shall serve as Chair. Members of the Temporary Redistricting 21 Advisory Commission shall not be eligible to be elected to the 22 General Assembly or appointed to any office that is subject to 23 confirmation by the Senate for ten years after completion of service on the Temporary Redistricting Advisory Commission. No 24 25 person may serve as a member of the Temporary Redistricting

HC0027

-	
1	Advisory Commission who is at the time of appointment, becomes
2	at any time during service, or who was at any time during the
3	preceding four years (i) a registered lobbyist in Illinois;
4	(ii) an employee or contractor of the State of Illinois; (iii)
5	an elected official of or a candidate for or appointed member
6	of any elected body of: the federal government, the State, a
7	unit of local government, a school district or a political
8	party; or (iv) an immediate family member of any of the
9	foregoing. As used in this Article IV, Section 3, "immediate
10	family member" is a person with whom the person has a bona fide
11	relationship established through close blood or legal kinship.
12	If any member of the Temporary Redistricting Advisory
13	Commission shall be unable to fulfill the duties required under
14	this Section, then the person who appointed said member, or
15	that person's successor, shall appoint a person to fill said
16	vacancy within five days of the occurrence of the vacancy.
17	<u>A meeting of a majority of a quorum of the Temporary</u>
18	Redistricting Advisory Commission shall be open to the public
19	with at least twenty-four hour notice.
20	The Temporary Redistricting Advisory Commission shall have
21	authority to hire independent private firms for any assistance.
22	The Commission shall conduct at least five public hearings on
23	separate days around five distinct geographic regions of the
24	State before voting on any redistricting plans, and at least
25	three of the hearings shall be after receipt of the data from
26	the United States Census Bureau. Within three days after

-5- LRB099 08940 MGM 29113 e HC0027 1 receipt of the data from the United States Census Bureau, the 2 Commission shall make that data, together with redistricting 3 software, available to the public. 4 (b) The Commission shall approve any redistricting plans by 5 a majority vote of its members. The Commission shall establish districts pursuant to a 6 7 mapping process using the following criteria as set forth in 8 the following order of priority: 9 (1) Districts shall comply with all Federal laws and 10 shall not be drawn with the intent or result of denying or 11 abridging the equal opportunity of racial or language 12 minorities to participate in the political process or to diminish their ability to elect representatives of their 13 14 choice. 15 (2) Districts shall be contiguous. 16 (3) Districts shall be substantially equal in 17 population. (4) Districts shall be compact. 18 19 (5) District boundaries shall, to the extent 20 practical, follow visible geographic features and 21 municipal boundaries. 22 (6) The plan shall not be drawn to purposefully or 23 significantly favor or discriminate against any political 24 party or group. Party registration, voting history data and incumbency 25

26 <u>shall not be considered in the mapping process</u>, except to

1 <u>evaluate compliance with the criteria listed in subsections</u>
2 (b) (1) and (b) (6). The Commission shall establish definitions
3 <u>where applicable for each of the criteria listed in subsections</u>
4 (b) (1) - (6).

5 <u>A Representative District need not be entirely within a</u> 6 single Legislative District.

7 After preliminary approval of the redistricting plans, the 8 Commission shall release the proposed plans to the public, 9 conduct at least three public hearings around three distinct 10 geographic regions of the State, and submit a report to the 11 General Assembly. At any time prior to the submission of a plan 12 under subsection (c), any member of the General Assembly or 13 general public may submit a plan to be considered by the 14 Commission and for public viewing. All documents submitted to 15 or plans considered by the Commission shall be made available 16 to the public within a reasonable time period.

17 (c) After conducting the required public hearings, the Commission shall approve by a majority vote a Representative 18 redistricting plan by third Monday in May, which the Chair of 19 20 the Commission shall deliver to the House of Representatives on 21 the third business day after approval. The House must take a 22 record vote to accept the plan by a House Resolution. The 23 Resolution is adopted if it receives the affirmative vote of at 24 least two-thirds of the members elected.

25After conducting the required public hearings, the26Commission shall approve by a majority vote a Senate

redistricting plan by the third Monday in May, which the Chair of the Commission shall deliver to the Senate on the third business day after approval. The Senate must take a record vote to accept the plan by a Senate Resolution. The Resolution is adopted if it receives the affirmative vote of at least two-thirds of the members elected.

Redistricting plans may not be amended by either chamber.
An adopted redistricting resolution shall be filed with the
Secretary of State by the presiding officer of the chamber that
initiated the resolution. Each chamber shall have until the
first Monday in June to file a resolution with the Secretary of
State approving the redistricting plan.

13 (d) If a plan is not adopted by a chamber of the General 14 Assembly, the Commission shall approve an alternative redistricting plan no later than third Monday in June, and the 15 16 Chair of the Commission shall deliver that plan to the 17 appropriate chamber of the General Assembly on the third business day after approval. The appropriate chamber of the 18 19 General Assembly shall approve or reject that plan in the same 20 manner established by subsection (c). Each chamber shall have until the first Monday in July to file a resolution with the 21 22 Secretary of State approving the alternative redistricting 23 plan.

(e) If a plan is not approved by a chamber of the General
 Assembly by the first Monday in July, the Commission shall
 approve by a majority one of the two previous plans submitted

1 to the appropriate chamber of the General Assembly under 2 subsections (c) and (d). The Chair of the Commission shall file 3 the approved redistricting plan for the appropriate chamber 4 with the Secretary of State not later than the third Monday in 5 July.

6 (f) If at any time the Temporary Redistricting Advisory 7 Commission fails to meet one of the deadlines set forth herein, 8 the Chief Justice of the Supreme Court and a Supreme Court 9 Judge chosen by the Judges of the Supreme Court who are not of the political party of the Chief Justice shall within ten days 10 11 jointly appoint and certify to the Secretary of State one 12 person to act as Special Master to generate any maps not previously approved. No person may serve as Special Master who 13 14 is not eligible to serve on the Temporary Redistricting Advisory Commission. A person who serves as Special Master is 15 16 not eligible to be elected to the General Assembly or appointed 17 to any office that is subject to confirmation by the Senate for ten years after completion of service as a Special Master. A 18 Special Master shall consider all redistricting plans 19 delivered by or submitted to the <u>Temporary Redistricting</u> 20 Advisory Commission, the Senate, or the House as applicable. 21 22 The Special Master shall have authority to hire independent 23 assistance, make available the data received from the United 24 States Census Bureau, together with redistricting software, to 25 the public within three days of receipt unless the Temporary Redistricting Advisory Commission has already done so; shall 26

-9- LRB099 08940 MGM 29113 e

conduct at least five public hearings on separate days around 1 2 five distinct geographic regions of the State after receipt of the data from the United States Census Bureau and before 3 4 promulgating any preliminary redistricting plans, and shall hold at least three public hearings on separate days around 5 6 three distinct geographic regions of the State after promulgating any preliminary redistricting plans and before 7 finalizing any plan or plans. All documents submitted to or 8 9 utilized by the Special Master shall be made available to the public within a reasonable amount of time. The Special Master 10 11 shall file a redistricting plan complying with the criteria set forth in subsection 3(b) for the Legislative Districts and 12 Representative Districts, as applicable, with the Secretary of 13 State not later than September 30. 14

HC0027

15 (a) Legislative Districts shall be compact, contiguous and 16 substantially equal in population. Representative Districts 17 shall be compact, contiguous, and substantially equal in 18 population.

19 (b) In the year following each Federal decennial census 20 year, the General Assembly by law shall redistrict the 21 Legislative Districts and the Representative Districts.

If no redistricting plan becomes effective by June 30 of that year, a Legislative Redistricting Commission shall be constituted not later than July 10. The Commission shall consist of eight members, no more than four of whom shall be members of the same political party. 1 The Speaker and Minority Leader of the House of 2 Representatives shall each appoint to the Commission one 3 Representative and one person who is not a member of the 4 General Assembly. The President and Minority Leader of the 5 Senate shall each appoint to the Commission one Senator and one 6 person who is not a member of the General Assembly.

7 The members shall be certified to the Secretary of State by 8 the appointing authorities. A vacancy on the Commission shall 9 be filled within five days by the authority that made the 10 original appointment. A Chairman and Vice Chairman shall be 11 chosen by a majority of all members of the Commission.

12 Not later than August 10, the Commission shall file with 13 the Secretary of State a redistricting plan approved by at 14 least five members.

15 If the Commission fails to file an approved redistricting 16 plan, the Supreme Court shall submit the names of two persons, 17 not of the same political party, to the Secretary of State not 18 later than September 1.

19 Not later than September 5, the Secretary of State publicly 20 shall draw by random selection the name of one of the two 21 persons to serve as the ninth member of the Commission.

22 Not later than October 5, the Commission shall file with 23 the Secretary of State a redistricting plan approved by at 24 least five members.

25 (g) A An approved redistricting resolution or
 26 redistricting plan filed with the Secretary of State shall be

HC0027 -11- LRB099 08940 MGM 29113 e

presumed valid, shall have the force and effect of law and
 shall be published promptly by the Secretary of State.

3 The Supreme Court shall have original and exclusive 4 jurisdiction over actions concerning redistricting the House 5 and Senate, which shall be initiated in the name of the People 6 of the State by the Attorney General.

7 (Source: Amendment adopted at general election November 4, 8 1980.)

9

SCHEDULE

The State Board of Elections shall proceed, as soon as all 10 11 the returns are received but no later than 31 days after the 12 election, to canvass the votes given for and against this 13 Constitutional Amendment, as shown by the abstracts of votes 14 cast. If this Constitutional Amendment is approved by either 15 three-fifths of those voting on the question or a majority of 16 those voting in the election, then the State Board of Elections shall declare the adoption of this Constitutional Amendment and 17 18 it shall, upon declaration of its adoption, take effect and become a part of the Constitution of this State. This Schedule 19 20 supersedes and applies notwithstanding any statute to the 21 and no other requirements, including without contrary, 22 limitation proclamation of the results of the vote or notice by publication, are necessary for 23 its effectiveness. This 24 Constitutional Amendment applies to redistricting beginning in 2021 for the election of members of the General Assembly 25

HC0027

1 beginning in 2022.