

## 99TH GENERAL ASSEMBLY State of Illinois 2015 and 2016 HB4545

by Rep. David Reis

## SYNOPSIS AS INTRODUCED:

New Act 35 ILCS 5/224 new

Creates the Manufacturing Job Destination Tax Credit Act and amends the Illinois Income Tax Act. Provides for a credit of 25% of the Illinois labor expenditures made by a manufacturing company in order to foster job creation and retention in Illinois. Authorizes the Department of Revenue to award a tax credit to taxpayer-employers who apply for the credit and meet the certain Illinois labor expenditure requirements. Sets minimum requirements and procedures for certifying a taxpayer as an "accredited manufacturer" and for awarding the credit. Effective January 1, 2017.

LRB099 16908 HLH 41255 b

FISCAL NOTE ACT MAY APPLY

1 AN ACT concerning revenue.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. Short title. This Act may be cited as the Manufacturing Job Destination Tax Credit Act.
- 6 Section 10. Purpose. The General Assembly finds that the 7 manufacturing sector is a crucial underpinning of the economy of the State of Illinois. Therefore, it is in the best interest 8 9 of the State of Illinois to make Illinois the preferred destination for manufacturing and to strengthen the existing 10 industrial base in Illinois, thereby promoting job growth, an 11 expedited economic recovery, and long-term revenue growth for 12 the State. 13
- 14 Section 15. Definitions. As used in this Act:
- "Accredited manufacturer" means a manufacturer that has
  been certified by the Department.
- "Credit" means an amount equal to 25% of qualifying
  Illinois labor expenditures approved by the Department. The
  accredited manufacturer is deemed to have paid, on its balance
  due day for the year, an amount equal to 25% of its qualified
  Illinois labor expenditure for the tax year.
- "Department" means the Department of Revenue.

- 1 "Director" means the Director of Revenue.
- 2 "Illinois labor expenditure" means salary or wages paid to
- 3 employees of an accredited manufacturer for services in
- 4 Illinois after the effective date of this Act.
- 5 To qualify as an Illinois labor expenditure, the
- 6 expenditure must be:

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- 7 (1) Reasonable under the circumstances.
- 8 (2) Included in the federal income tax basis of the property.
- 10 (3) Incurred by the accredited manufacturer for services on or after January 1, 2008.
- 12 (4) Incurred for the production stages of the manufacturing process.
  - (5) Limited to the first \$25,000 of wages paid or incurred to each employee of the manufacturing company.
    - (6) Exclusive of the salary or wages paid to or incurred for the 2 highest paid employees of the manufacturing company.
- 19 (7) Directly attributable to the accredited 20 manufacturer.
  - (8) Paid in the tax year for which the applicant is claiming the credit or no later than 60 days after the end of the tax year.
- 24 (9) Paid for services rendered in Illinois.
- 25 Section 20. Tax credit awards. Subject to the conditions

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- 1 set forth in this Act, an accredited manufacturer is entitled
- 2 to a credit of 25% of all qualifying Illinois labor
- 3 expenditures approved by the Department.
- Section 25. Accredited manufacturing company certification. Any taxpayer may request certification as an accredited manufacturing company by formal application to the Department. In determining whether to issue an accredited manufacturing company certificate, the Department must
- 10 (1) The taxpayer is engaged primarily in the business
  11 of manufacturing goods.

determine that the following conditions exist:

- 12 (2) The taxpayer intends to employ workers in the State of Illinois.
- 14 (3) The taxpayer provides health insurance to its employees.
  - (4) The taxpayer provides to its employees either a pension plan or a 401k plan.
  - (5) The taxpayer offers to its employees elder care benefits and a dependent care flexible spending account.
  - (6) The taxpayer intends to expend a portion of its research and development budgets in the State of Illinois.
- 22 Section 30. Issuance of manufacturing job destination tax 23 credit certification.
- 24 (a) In order to qualify for a tax credit under this Act, an

- 1 accredited manufacturer must file, on forms prescribed by the
- 2 Department, all information necessary to calculate the tax
- 3 credit.
- 4 (b) Upon satisfactory review of the application, the
- 5 Department shall issue a manufacturing job destination tax
- 6 credit certificate stating the amount of the tax credit.
- 7 Section 35. Amount and duration of the credit. The amount
- 8 of the credit awarded under this Act is based on the amount of
- 9 qualifying Illinois labor expenditures approved by the
- 10 Department in any tax year beginning January 1, 2017 or
- 11 thereafter for the applicant.
- 12 Section 40. Evaluation of tax credit program. The
- 13 Department shall evaluate the tax credit program. The
- 14 evaluation must include an assessment of the effectiveness of
- the program in creating and retaining jobs in Illinois and of
- the revenue impact of the program and may include a review of
- 17 the practices and experiences of other states or nations with
- 18 similar programs. Upon completion of this evaluation, the
- 19 Department shall determine the overall success of the program
- and may make a recommendation to extend, modify, or not extend
- 21 the program based on this evaluation.
- 22 Section 45. Program terms and conditions. Any documentary
- 23 materials or data made available to or received by any agent or

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- employee of the Department are confidential and are not public records to the extent that the materials or data consist of commercial or financial information regarding the manufacturing operation of the applicant for or recipient of any tax credit under this Act.
  - Section 50. Appeals. If the Department denies a taxpayer certification under Section 25 of this Act, the denial must be in writing stating the reasons for the denial. The taxpayer shall have 60 days to correct any deficiency that was the reason for the initial denial of certification.
  - If the Department again denies the certification, the taxpayer may appeal the denial within 60 days after the denial and request a hearing. At the hearing, if the taxpayer shows, by preponderance of evidence, that he or she has complied with the requirements of this Section, then the taxpayer shall be certified as an accredited manufacturer.
  - If the taxpayer disagrees with the Department about the amount of the tax credit available for any tax year, the taxpayer may appeal the certification and request a hearing. If the taxpayer shows, by a preponderance of evidence, that he or she is entitled to a larger amount, the Department shall approve the larger amount. However, in no instance may the Department determine a lesser amount.
  - The provisions of the Administrative Review Law, and the rules adopted pursuant thereto, apply to and govern all

- 1 proceedings for the judicial review of this Act.
- 2 Section 90. The Illinois Income Tax Act is amended by
- 3 adding Section 224 as follows:
- 4 (35 ILCS 5/224 new)
- 5 Sec. 224. Manufacturing job destination tax credit. For tax
- 6 years beginning on or after January 1, 2017, a taxpayer who has
- 7 been awarded a tax credit under the Manufacturing Job
- 8 <u>Destination Tax Credit Act is entitled to a credit against the</u>
- 9 taxes imposed under subsections (a) and (b) of Section 201 of
- 10 this Act in an amount determined by the Department under the
- 11 Manufacturing Job Destination Tax Credit Act. If the taxpayer
- is a partnership or Subchapter S corporation, the credit is
- 13 allowed to the partners or shareholders in accordance with the
- 14 determination of income and distributive share of income under
- 15 Sections 702 and 704 and Subchapter S of the Internal Revenue
- 16 Code. The Department must prescribe rules to enforce and
- 17 administer the provisions of this Section. This Section is
- 18 exempt from the provisions of Section 250 of this Act.
- 19 The credit may not be carried forward or back. In no event
- 20 shall a credit under this Section reduce the taxpayer's
- 21 liability to less than zero.
- Section 99. Effective date. This Act takes effect January
- 23 1, 2017.