AN ACT concerning local government. 1

## Be it enacted by the People of the State of Illinois, 2 represented in the General Assembly: 3

- 4 Section 1. The Open Meetings Act is amended by adding 5 Section 2.03.5 as follows:
- (5 ILCS 120/2.03.5 new) 6

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- 7 Sec. 2.03.5. Internet posting requirements.
- (a) A unit of local government or school district with a 8 budget of \$1 million or more shall maintain an Internet website and post to its website for the current calendar or fiscal 10 year, as the case may be, the following information:
- The contact information, including the phone 12 (1)number and e-mail address, for all elected and appointed 13 14 officials, the Freedom of Information Officer, the chief administrator, and the head administrator for each 15 16 department.
  - (2) The agenda, board packets, and any other prepared materials of all regular meetings shall be posted at least 72 hours before a meeting. The agenda, board packets, and any other prepared materials of all special or emergency meetings shall be posted at least 24 hours before a meeting. The posting shall indicate if the agendas are in draft form. The minutes from any regular or special meeting

| 1  | shall be posted within 72 hours of approval.               |
|----|--|
| 2  | (3) In accordance with the Freedom of Information Act,     |
| 3  | the procedure for requesting information from the unit of  |
| 4  | local government or school district.                       |
| 5  | (4) The annual budget and appropriation ordinances.        |
| 6  | (5) The ordinances under which the unit of local           |
| 7  | government or school district operates as of the effective |
| 8  | date of this amendatory Act of the 99th General Assembly   |
| 9  | and all ordinances thereafter adopted.                     |
| 10 | (6) The procedures required to apply for building          |
| 11 | permits and zoning variances.                              |
| 12 | (7) Any budget, financial audit, audit schedule, or        |
| 13 | special project report, including without limitation the   |
| 14 | comprehensive annual financial report, performance audits, |
| 15 | and reports required under the Tax Increment Allocation    |
| 16 | Redevelopment Act in the Illinois Municipal Code. All      |
| 17 | reports should include the following:                      |
| 18 | (A) All actual revenues and expenditures for at            |
| 19 | least the 3 previous fiscal years. Any report focusing     |
| 20 | on any subset of Total should specify that only partial    |
| 21 | amounts are shown and identify the Total amount and the    |
| 22 | nature of items not included in the report.                |
| 23 | (B) Revenues should be broken out by source,               |
| 24 | including the broad categories of local, State, and        |
| 25 | <pre>federal tax dollars.</pre>                            |
| 26 | (C) Expenditures should be separated into current          |

| 1  | operating, capital, and debt service.                       |
|----|---|
| 2  | (D) Expenditure summaries for units of local                |
| 3  | government should reflect the per-resident calculation      |
| 4  | for comparison to other governmental bodies. For            |
| 5  | schools, a per-pupil calculation should be made based       |
| 6  | on full-time or equivalent enrollment.                      |
| 7  | (E) Audits should include a management letter.              |
| 8  | (8) A detailed list of the total compensation paid to       |
| 9  | each employee including wages, salary, overtime, and        |
| 10 | benefits, including health, dental, life, and pension.      |
| 11 | (9) Contracts with lobbying firms hired by the unit of      |
| 12 | local government or school district. The name and amount of |
| 13 | money paid to lobbying associations by the unit of local    |
| 14 | government or school district.                              |
| 15 | (10) A detailed list of the taxes and fees imposed by       |
| 16 | the unit of local government or school district.            |
| 17 | (11) The ordinances and rules governing the award of        |
| 18 | all bids and contracts for purchase in the amount of        |
| 19 | \$25,000 or more.   |
| 20 | (12) All bids and contracts for purchase in the amount      |
| 21 | of \$25,000 or more.  |
| 22 | (13) All campaign contributions made by a vendor to an      |
| 23 | official of the unit of local government or school          |
| 24 | district.   |
| 25 | (14) A debt disclosure report that includes the             |
| 26 | following:  |

| 1  | (A) sum total of all debts and liabilities;                     |
|----|---|
| 2  | (B) sum total of gross tax levy for the most recent             |
| 3  | tax year;   |
| 4  | (C) gross operating budget revenue for the most                 |
| 5  | recent fiscal year;   |
| 6  | (D) total pension liability;                                    |
| 7  | (E) total unfunded pension liability; and                       |
| 8  | (F) actuarial cost method used to calculate total               |
| 9  | pension liability and total unfunded pension                    |
| 10 | liability, and other post-employment benefits,                  |
| 11 | <pre>including:</pre>   |
| 12 | (i) projected investment rate of return;                        |
| 13 | (ii) actual investment rate of return over the                  |
| 14 | <pre>past 10 years;</pre>                                       |
| 15 | (iii) annual rate of salary increases;                          |
| 16 | (iv) participant mortality rate; and                            |
| 17 | (v) healthcare cost trend rate for Other                        |
| 18 | Post-Employment Benefits (OPEB); and                            |
| 19 | (15) Public notices.  |
| 20 | (b) No later than one year from the effective date of this      |
| 21 | amendatory Act of the 99th General Assembly, each unit of local |
| 22 | government or school district shall develop, maintain, and make |
| 23 | publicly available a single, searchable expenditure and         |
| 24 | revenue web site database that allows the public, at no cost,   |
| 25 | to review information concerning moneys collected and expended  |
| 26 | by the unit of local government or school district. The web     |

| 1  | site database shall include the following data concerning all   |
|----|---|
| 2  | expenditures made by the unit of local government or school     |
| 3  | district:   |
| 4  | (1) the name and principal location or address of the           |
| 5  | entity receiving moneys, except that information                |
| 6  | concerning a payment to an employee of the unit of local        |
| 7  | government or school district shall identify the                |
| 8  | individual employee by name and business address or             |
| 9  | <pre>location only;</pre>                                       |
| 10 | (2) the amount of expended moneys;                              |
| 11 | (3) the funding source of the expended moneys;                  |
| 12 | (4) the date of the expenditure;                                |
| 13 | (5) the name of the budget program, activity, or                |
| 14 | category supporting the expenditure;                            |
| 15 | (6) a description of the purpose for the expenditure;           |
| 16 | <u>and</u>  |
| 17 | (7) to the extent possible, a unique identifier for             |
| 18 | <pre>each expenditure.</pre>                                    |
| 19 | The expenditure data shall be provided in an open               |
| 20 | structured data format that may be downloaded by the user and   |
| 21 | allows the user to systematically sort, search, and access all  |
| 22 | data. The web site database shall contain only information that |
| 23 | is a public record or that is not confidential or otherwise     |
| 24 | protected from public disclosure pursuant to State or federal   |
| 25 | law.  |
| 26 | The unit of local government or school district shall           |

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| <u>update t</u> | he financ | cial data co | ontain  | ed on the | e web si | te datal | base at |
|-----------------|-----------|--------------|---------|-----------|----------|----------|---------|
| <u>least</u> mo | onthly, a | and archive  | e the   | financia  | al data  | , which  | shall   |
| remain a        | ccessible | e and searc  | hable   | on the w  | eb site  | databas  | se. The |
| database        | must be   | easily ac    | cessib  | le from   | the mai  | n page   | of the  |
| unit of         | local go  | overnment c  | r sch   | ool dist  | rict's   | web sit  | e. The  |
| unit of         | local go  | vernment o   | r scho  | ool distr | rict sha | all crea | ate and |
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| feed to         | which use | ers of the   | web si  | te datab  | ase may  | subscr   | ibe for |
| notifica        | tion of u | pdates to t  | the dat | tabase.   |          |          |         |

The unit of local government or school district may meet all requirements of this subsection by having the information and data required to be included on the unit's web site database posted in the Illinois Transparency and Accountability Portal.

This subsection shall not apply until 6 months after the effective date of this amendatory Act of the 99th General Assembly.

- (c) The information required to be posted under subsection (a) must be easily accessible from the unit of local government's or school district's home page and searchable.
- (d) The postings required by this Section are in addition to any other posting requirements required by law or ordinance.
- (e) If a unit of local government or school district fails to comply with this Section, then any citizen who is a resident of the unit of local government or school district may file suit in the circuit court for the county where the unit of

- local government or school district is located. The citizen may 1
- 2 bring a mandamus or injunction action to compel the unit of
- 3 local government or school district to comply with the
- requirements set forth in subsection (a). The court may impose 4
- 5 any penalty or other sanction as it deems appropriate. The
- court, in its discretion, may also award to the citizen 6
- 7 bringing the action reasonable attorneys' fees and costs.
- 8 (f) No home rule unit may adopt posting requirements that
- 9 are less restrictive than this Section. This Section is a
- limitation under subsection (i) of Section 6 of Article VII of 10
- the Illinois Constitution on the concurrent exercise by home 11
- 12 rule units of powers and functions exercised by the State.
- 13 (q) All local records required to be posted by this
- amendatory Act of the 99th General Assembly shall remain posted 14
- on the entity's website, or subsequent websites, in perpetuity. 15
- 16 Section 5. The Freedom of Information Act is amended by
- changing Section 7.5 as follows: 17
- 18 (5 ILCS 140/7.5)
- Sec. 7.5. Statutory exemptions Exemptions. To the extent 19
- 20 provided for by the statutes referenced below, the following
- 21 shall be exempt from inspection and copying:
- (a) All information determined to be confidential 22
- 23 under Section 4002 of the Technology Advancement and
- 24 Development Act.

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- (b) Library circulation and order records identifying library users with specific materials under the Library Records Confidentiality Act.
  - Applications, related documents, and medical records received by the Experimental Organ Transplantation Procedures Board and any and all documents or other records by the Experimental Organ Transplantation prepared Procedures Board or its staff relating to applications it has received.
  - (d) Information and records held by the Department of Public Health and its authorized representatives relating to known or suspected cases of sexually transmissible disease or any information the disclosure of which is restricted under the Illinois Sexually Transmissible Disease Control Act.
  - (e) Information the disclosure of which is exempted under Section 30 of the Radon Industry Licensing Act.
  - (f) Firm performance evaluations under Section 55 of Architectural, Engineering, and Land Surveying Oualifications Based Selection Act.
  - (g) Information the disclosure of which is restricted and exempted under Section 50 of the Illinois Prepaid Tuition Act
  - (h) Information the disclosure of which is exempted under the State Officials and Employees Ethics Act, and records of any lawfully created State or local inspector

general's office that would be exempt if created or obtained by an Executive Inspector General's office under that Act.

- (i) Information contained in a local emergency energy plan submitted to a municipality in accordance with a local emergency energy plan ordinance that is adopted under Section 11-21.5-5 of the Illinois Municipal Code.
- (j) Information and data concerning the distribution of surcharge moneys collected and remitted by wireless carriers under the Wireless Emergency Telephone Safety Act.
- (k) Law enforcement officer identification information or driver identification information compiled by a law enforcement agency or the Department of Transportation under Section 11-212 of the Illinois Vehicle Code.
- (1) Records and information provided to a residential health care facility resident sexual assault and death review team or the Executive Council under the Abuse Prevention Review Team Act.
- (m) Information provided to the predatory lending database created pursuant to Article 3 of the Residential Real Property Disclosure Act, except to the extent authorized under that Article.
- (n) Defense budgets and petitions for certification of compensation and expenses for court appointed trial counsel as provided under Sections 10 and 15 of the Capital

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- Crimes Litigation Act. This subsection (n) shall apply until the conclusion of the trial of the case, even if the prosecution chooses not to pursue the death penalty prior to trial or sentencing.
  - $(\circ)$ Information that is prohibited from being disclosed under Section 4 of the Illinois Health and Hazardous Substances Registry Act.
  - (p) Security portions of system safety program plans, investigation reports, surveys, schedules, lists, data, or information compiled, collected, or prepared by or for the Regional Transportation Authority under Section 2.11 of the Regional Transportation Authority Act or the St. Clair County Transit District under the Bi-State Transit Safety Act.
  - (q) Information prohibited from being disclosed by the Personnel Records Review Act.
  - (r) Information prohibited from being disclosed by the Illinois School Student Records Act.
  - (s) Information the disclosure of which is restricted under Section 5-108 of the Public Utilities Act.
  - (t) All identified or deidentified health information in the form of health data or medical records contained in, stored in, submitted to, transferred by, or released from the Illinois Health Information Exchange, and identified or deidentified health information in the form of health data and medical records of the Illinois Health Information

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Exchange in the possession of the Illinois Healt.h Information Exchange Authority due to its administration of the Illinois Health Information Exchange. The terms "identified" and "deidentified" shall be given the same meaning as in the Health Insurance Accountability and Portability Act of 1996, Public Law 104-191, or any thereto, and any regulations subsequent amendments promulgated thereunder.

- (u) Records and information provided to an independent team of experts under Brian's Law.
- (v) Names and information of people who have applied for or received Firearm Owner's Identification Cards under the Firearm Owners Identification Card Act or applied for or received a concealed carry license under the Firearm Concealed Carry Act, unless otherwise authorized by the Firearm Concealed Carry Act; and databases under the Firearm Concealed Carry Act, records of the Concealed Carry Licensing Review Board under the Firearm Concealed Carry Act, and law enforcement agency objections under the Firearm Concealed Carry Act.
- Personally identifiable information which is (w) exempted from disclosure under subsection (q) of Section 19.1 of the Toll Highway Act.
- Information which is exempted from disclosure under Section 5-1014.3 of the Counties Code or Section 8-11-21 of the Illinois Municipal Code.

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| (y) Confidential information under the Adult                |
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| Protective Services Act and its predecessor enabling        |
| statute, the Elder Abuse and Neglect Act, including         |
| information about the identity and administrative finding   |
| against any caregiver of a verified and substantiated       |
| decision of abuse, neglect, or financial exploitation of an |
| eligible adult maintained in the Registry established       |
| under Section 7.5 of the Adult Protective Services Act.     |

- (z) Records and information provided to a fatality review team or the Illinois Fatality Review Team Advisory Council under Section 15 of the Adult Protective Services Act.
- Information which is exempted from disclosure under Section 2.37 of the Wildlife Code.
- (bb) Any record or information that a unit of local government or school district maintains an electronic copy on its Internet website in order to comply with the Open Meetings Act.
- (Source: P.A. 97-80, eff. 7-5-11; 97-333, eff. 8-12-11; 97-342, 19
- 20 eff. 8-12-11; 97-813, eff. 7-13-12; 97-976, eff. 1-1-13; 98-49,
- eff. 7-1-13; 98-63, eff. 7-9-13; 98-756, eff. 7-16-14; 98-1039, 21
- 22 eff. 8-25-14; 98-1045, eff. 8-25-14; revised 10-1-14.)
- 23 Section 10. The Department of Central Management Services Law of the Civil Administrative Code of Illinois is amended by 24 25 changing Section 405-335 as follows:

- (20 ILCS 405/405-335) 1
- 2 Sec. 405-335. Illinois Transparency and Accountability 3 Portal (ITAP).
- 4 (a) The Department, within 12 months after the effective 5 date of this amendatory Act of the 96th General Assembly, shall 6 establish and maintain a website, known as the Illinois 7 Transparency and Accountability Portal (ITAP), with 8 full-time webmaster tasked with compiling and updating the ITAP 9 database with information received from all State agencies as 10 defined in this Section. Within 6 months of the effective date 11 of this amendatory Act, ITAP shall have the capability to 12 compile and update the ITAP database with information received 1.3 from all school districts and units of local government including, but not limited to, counties, townships, library 14 15 districts, and municipalities. Subject to appropriation, the 16 full-time webmaster must also compile and update the ITAP database with information received from all school districts 17 18 and units of local government including, but not limited to, 19 counties, townships, library districts, and municipalities.
  - (b) For purposes of this Section:

- 21 "State agency" means the offices of the constitutional 22 officers identified in Article V of the Illinois Constitution, executive agencies, and departments, boards, commissions, and 23 24 Authorities under the Governor.
- 25 "Contracts" means payment obligations with vendors on file

- with the Office of the Comptroller to purchase goods and 1
- 2 services exceeding \$10,000 in value (or, in the case of
- professional or artistic services, exceeding \$5,000 in value). 3
- "Appropriation" means line-item detail of
- approved by the General Assembly and Governor, categorized by 5
- object of expenditure. 6
- 7 "Individual consultants" means temporary workers eligible
- 8 to receive State benefits paid on a State payroll.
- 9 "Recipients" State agencies receiving means
- 10 appropriations.
- 11 (c) The ITAP shall provide direct access to each of the
- 12 following:
- 13 (1) A database of all current State employees and
- 14 individual consultants, except sworn law enforcement
- 15 officers, sorted separately by:
- 16 (i) Name.
- 17 (ii) Employing State agency.
- (iii) Employing State division. 18
- 19 (iv) Employment position title.
- 20 (v) Current pay rate and year-to-date pay.
- 21 (2) A database of all current State expenditures,
- 22 sorted separately by agency, category, recipient, and
- 23 Representative District.
- database of all development 24 assistance
- 25 reportable pursuant to the Corporate Accountability for
- 26 Tax Expenditures Act, sorted separately by tax credit

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category, taxpayer, and Representative District.

- (4) A database of all revocations and suspensions of State occupation and use tax certificates of registration and all revocations and suspensions of State professional licenses, sorted separately by name, geographic location, and certificate of registration number or license number, applicable. Professional license revocations as suspensions shall be posted only if resulting from a failure to pay taxes, license fees, or child support.
- (5) A database of all current State contracts, sorted separately by contractor name, awarding officer or agency, contract value, and goods or services provided.
- (6) A database of all employees hired after the effective date of this amendatory Act of 2010, sorted searchably by each of the following at the time of employment:
  - (i) Name.
  - (ii) Employing State agency.
- (iii) Employing State division.
- 20 (iv) Employment position title.
  - (v) Current pay rate and year-to-date pay.
  - (vi) County of employment location.
- 23 (vii) Rutan status.
  - (viii) Status of position as subject to collective bargaining, subject to merit compensation, or exempt under Section 4d of the Personnel Code.

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- (ix) Employment status as probationary, trainee, 1 2 intern, certified, or exempt from certification.
  - (x) Status as a military veteran.
  - (7) A searchable database of all current county, township, library district, and municipal employees sorted separately by:
    - (i) Employing unit of local government.
    - (ii) Employment position title.
    - (iii) Current pay rate and year-to-date pay.
    - (8) A searchable database of all county, township, and municipal employees hired on or after the effective date of this amendatory Act of the 97th General Assembly, sorted separately by each of the following at the time of employment:
      - (i) Employing unit of local government.
      - (ii) Employment position title.
      - (iii) Current pay rate and year-to-date pay.
    - (9) A searchable database of all library district employees hired on or after August 9, 2013 (the effective date of Public Act 98-246), sorted separately by each of the following at the time of employment:
      - (i) Employing unit of local government.
    - (ii) Employment position title.
- 24 (iii) Current pay rate and year-to-date pay.
- 25 (10) A link to a website maintained by the Department that contains a list of contact information for each State 26

agency, including a telephone number and a link to the Agency's website. Each State agency shall be responsible for providing and updating the Department with this information.

## (11) Information provided to ITAP pursuant to Section 2.03.5 of the Open Meetings Act.

- (d) The ITAP shall include all information required to be published by subsection (c) of this Section that is available to the Department in a format the Department can compile and publish on the ITAP. The Department shall update the ITAP as additional information becomes available in a format that can be compiled and published on the ITAP by the Department.
- (e) Each State agency, county, township, library district, and municipality shall cooperate with the Department in furnishing the information necessary for the implementation of this Section within a timeframe specified by the Department.
- (f) Each county, township, library district, or municipality submitting information to be displayed on the Illinois Transparency and Accountability Portal (ITAP) is responsible for the accuracy of the information provided.
- (g) The Department, within 6 months after January 1, 2014 (the effective date of Public Act 98-283), shall distribute a spreadsheet or otherwise make data entry available to each State agency to facilitate the collection of data on the State's annual workforce characteristics, workforce compensation, and employee mobility. The Department shall

- determine the data to be collected by each State agency. Each 1
- 2 State agency shall cooperate with the Department in furnishing
- the data necessary for the implementation of this subsection 3
- within the timeframe specified by the Department. 4
- 5 Department shall publish the data received from each State
- 6 agency on the ITAP or another open data site annually.
- 7 (Source: P.A. 97-744, eff. 1-1-13; 98-246, eff. 8-9-13; 98-283,
- eff. 1-1-14; 98-756, eff. 7-16-14; 98-1084, eff. 1-1-15.) 8
- Section 90. The State Mandates Act is amended by adding 9
- 10 Section 8.39 as follows:
- 11 (30 ILCS 805/8.39 new)
- 12 Sec. 8.39. Exempt mandate. Notwithstanding Sections 6 and 8
- 13 of this Act, no reimbursement by the State is required for the
- 14 implementation of any mandate created by this amendatory Act of
- 15 the 99th General Assembly.
- Section 97. Severability. The provisions of this Act are 16
- severable under Section 1.31 of the Statute on Statutes. 17
- 18 Section 999. Effective date. This Act takes effect upon
- becoming law. 19