

## 99TH GENERAL ASSEMBLY State of Illinois 2015 and 2016 HB0139

by Rep. Ron Sandack

## SYNOPSIS AS INTRODUCED:

40 ILCS 5/2-124 40 ILCS 5/2-167 new from Ch. 108 1/2, par. 2-124

Amends the General Assembly Article of the Illinois Pension Code. Requires the General Assembly Retirement System to establish a self-directed retirement plan. Provides that on and after the effective date of the amendatory Act, an active participant's participation in the System shall be limited to participation in the self-directed retirement plan. Provides that an annuitant shall not receive an automatic increase in retirement annuity on or after the effective date of the amendatory Act unless, according to the most recent actuarial valuations, the total assets of the System are equal to or greater than 100% of the total actuarial liabilities of the System. Establishes a schedule for vesting in the self-directed retirement plan. Requires the Public Pension Division of the Department of Insurance to develop a schedule that, subject to certain requirements, increases the retirement age of active participants who are ineligible to retire as of the effective date of the amendatory Act. Provides that the Division's schedule shall also provide for the adjustment of retirement ages using a matrix that (i) takes into account the current statutory retirement age for various classes of persons and service credit accrued by those persons and (ii) proportionally discounts the increase in statutory retirement ages based on proximity to the currently established retirement age. Provides a new funding formula for State contributions, with a 100% funding goal through 2045 (determined using the projected unit credit actuarial cost method) and a 100% funding goal thereafter.

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FISCAL NOTE ACT MAY APPLY

PENSION IMPACT NOTE ACT MAY APPLY

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1 AN ACT concerning public employee benefits.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Illinois Pension Code is amended by changing

  Section 2-124 and by adding Section 2-167 as follows:
- 6 (40 ILCS 5/2-124) (from Ch. 108 1/2, par. 2-124)
- 7 Sec. 2-124. Contributions by State.
- (a) The State shall make contributions to the System by 8 9 appropriations of amounts which, together with contributions of participants, interest earned on investments, 10 and other income will meet the cost of maintaining and 11 administering the System on a 100% funded basis in accordance 12 with actuarial recommendations by the end of State fiscal year 13 14 2044.
  - (b) The Board shall determine the amount of State contributions required for each fiscal year on the basis of the actuarial tables and other assumptions adopted by the Board and the prescribed rate of interest, using the formula in subsection (c).
  - (c) For State fiscal years 2016 through 2045, the minimum contribution to the System to be made by the State for each fiscal year shall be an amount determined by the System to be sufficient to bring the total assets of the System up to 100%

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of the total actuarial liabilities of the System by the end of State fiscal year 2045. In making these determinations, the required State contribution shall be calculated each year as a level dollar amount over the years remaining to and including fiscal year 2045 and shall be determined under the projected unit credit actuarial cost method. For State fiscal years 2015 through 2044, the minimum contribution to the System to be made by the State for each fiscal year shall be an amount determined by the System to be equal to the sum of (1) the State's portion of the projected normal cost for that fiscal year, plus (2) an amount sufficient to bring the total assets of the System up to 100% of the total actuarial liabilities of the System by the end of State fiscal year 2044. In making these determinations, the required State contribution shall be calculated each year as a level percentage of payroll over the years remaining to and including fiscal year 2044 and shall be determined under the projected unit cost method for fiscal year 2015 and under the entry age normal actuarial cost method for fiscal 2016 through 2044.

For State fiscal years 2012 through 2015 2014, the minimum contribution to the System to be made by the State for each fiscal year shall be an amount determined by the System to be sufficient to bring the total assets of the System up to 90% of the total actuarial liabilities of the System by the end of State fiscal year 2045. In making these determinations, the required State contribution shall be calculated each year as a

- 1 level percentage of payroll over the years remaining to and
- 2 including fiscal year 2045 and shall be determined under the
- 3 projected unit credit actuarial cost method.
- 4 For State fiscal years 1996 through 2005, the State
- 5 contribution to the System, as a percentage of the applicable
- 6 employee payroll, shall be increased in equal annual increments
- 7 so that by State fiscal year 2011, the State is contributing at
- 8 the rate required under this Section.
- 9 Notwithstanding any other provision of this Article, the
- 10 total required State contribution for State fiscal year 2006 is
- 11 \$4,157,000.
- 12 Notwithstanding any other provision of this Article, the
- total required State contribution for State fiscal year 2007 is
- 14 \$5,220,300.
- For each of State fiscal years 2008 through 2009, the State
- 16 contribution to the System, as a percentage of the applicable
- employee payroll, shall be increased in equal annual increments
- 18 from the required State contribution for State fiscal year
- 19 2007, so that by State fiscal year 2011, the State is
- 20 contributing at the rate otherwise required under this Section.
- 21 Notwithstanding any other provision of this Article, the
- 22 total required State contribution for State fiscal year 2010 is
- \$10,454,000 and shall be made from the proceeds of bonds sold
- in fiscal year 2010 pursuant to Section 7.2 of the General
- Obligation Bond Act, less (i) the pro rata share of bond sale
- 26 expenses determined by the System's share of total bond

1 proceeds, (ii) any amounts received from the General Revenue

Fund in fiscal year 2010, and (iii) any reduction in bond

proceeds due to the issuance of discounted bonds, if

4 applicable.

Notwithstanding any other provision of this Article, the total required State contribution for State fiscal year 2011 is the amount recertified by the System on or before April 1, 2011 pursuant to Section 2-134 and shall be made from the proceeds of bonds sold in fiscal year 2011 pursuant to Section 7.2 of the General Obligation Bond Act, less (i) the pro rata share of bond sale expenses determined by the System's share of total bond proceeds, (ii) any amounts received from the General Revenue Fund in fiscal year 2011, and (iii) any reduction in bond proceeds due to the issuance of discounted bonds, if applicable.

Beginning in State fiscal year 2046, the minimum State contribution for each fiscal year shall be the amount needed to maintain the total assets of the System at 100% of the total actuarial liabilities of the System. Beginning in State fiscal year 2045, the minimum State contribution for each fiscal year shall be the amount needed to maintain the total assets of the System at 100% of the total actuarial liabilities of the System.

Amounts received by the System pursuant to Section 25 of the Budget Stabilization Act or Section 8.12 of the State Finance Act in any fiscal year do not reduce and do not

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constitute payment of any portion of the minimum State contribution required under this Article in that fiscal year. Such amounts shall not reduce, and shall not be included in the calculation of, the required State contributions under this Article in any future year until the System has reached a funding ratio of at least 90% 100%. A reference in this Article to the "required State contribution" or any substantially similar term does not include or apply to any amounts payable to the System under Section 25 of the Budget Stabilization Act.

Notwithstanding any other provision of this Section, the required State contribution for State fiscal year 2005 and for fiscal year 2008 and each fiscal year thereafter through State fiscal year 2014, as calculated under this Section and certified under Section 2-134, shall not exceed an amount equal to (i) the amount of the required State contribution that would have been calculated under this Section for that fiscal year if the System had not received any payments under subsection (d) of Section 7.2 of the General Obligation Bond Act, minus (ii) the portion of the State's total debt service payments for that fiscal year on the bonds issued in fiscal year 2003 for the purposes of that Section 7.2, as determined and certified by the Comptroller, that is the same as the System's portion of the total moneys distributed under subsection (d) of Section 7.2 of the General Obligation Bond Act. In determining this maximum for State fiscal years 2008 through 2010, however, the amount referred to in item (i) shall be increased, as a

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- percentage of the applicable employee payroll, in equal 1 2 increments calculated from the sum of the required State contribution for State fiscal year 2007 plus the applicable 3 portion of the State's total debt service payments for fiscal 4 5 year 2007 on the bonds issued in fiscal year 2003 for the purposes of Section 7.2 of the General Obligation Bond Act, so 6 7 that, by State fiscal year 2011, the State is contributing at 8 the rate otherwise required under this Section.
- 9 (d) For purposes of determining the required State contribution to the System, the value of the System's assets shall be equal to the actuarial value of the System's assets, which shall be calculated as follows:

As of June 30, 2008, the actuarial value of the System's assets shall be equal to the market value of the assets as of that date. In determining the actuarial value of the System's assets for fiscal years after June 30, 2008, any actuarial gains or losses from investment return incurred in a fiscal year shall be recognized in equal annual amounts over the 5-year period following that fiscal year.

- (e) For purposes of determining the required State contribution to the system for a particular year, the actuarial value of assets shall be assumed to earn a rate of return equal to the system's actuarially assumed rate of return.
- 24 (Source: P.A. 97-813, eff. 7-13-12; 98-599, eff. 6-1-14.)

1	Sec. 2-167. Self-directed retirement plan; end of service
2	credit.
3	(a) For the purposes of this Section:
4	"Active participant" means a participant in the System
5	who does not receive an annuity from the System.
6	"Automatic increase in retirement annuity" means an
7	automatic increase in retirement annuity that is granted
8	under this Article.
9	"Employer" means the State.
10	"Pensionable salary" means the amount of salary,
11	compensation, or earnings used by the System to calculate
12	the amount of an individual's retirement annuity.
13	(b) On and after the effective date of this amendatory Act
14	of the 99th General Assembly, an active participant's
15	participation in the System shall be limited to participation
16	in a self-directed retirement plan established under
17	subsection (f) of this Section.
18	All service credit under the System (including service
19	under any participating system if the participant elects to use
20	the reciprocal provisions of Article 20) shall be considered
21	for purposes of vesting in the benefits provided prior to the
22	effective date of this Section, but only service credit earned
23	and contributions made before that effective date shall be
24	considered in determining the amount of those benefits. In lieu
25	of receiving any such benefits, an active participant may elect

to have an account balance established in his or her

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self-directed plan account in an amount equal to the amount of the contribution refund that the participant would be eligible to receive if he or she withdrew from service on the effective date of this Section and elected a refund of contributions, except that this hypothetical refund shall include interest at the effective rate for the respective years. The System shall make these transfers of assets to the self-directed plan as tax-free transfers in accordance with Internal Revenue Service quidelines.

- (c) The pensionable salary of an active participant shall not exceed the pensionable salary of that participant as of the effective date of this amendatory Act of the 99th General Assembly.
- (d) An annuitant shall not receive an automatic increase in retirement annuity on or after the effective date of this amendatory Act of the 99th General Assembly unless, according to the most recent actuarial valuations, the total assets of the System are equal to or greater than 100% of the total actuarial liabilities of the System.
- (e) The retirement age of active participants who are ineligible to retire as of the effective date of this amendatory Act of the 99th General Assembly shall be increased according to a schedule developed, as soon as practicable after the effective date of this amendatory Act of the 99th General Assembly, by the Public Pension Division of the Department of Insurance. The schedule of retirement ages adopted by

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administrative rule of the Division shall, at a minimum, ensure (i) that persons who first become active participants on or after the effective date of this amendatory Act of the 99th General Assembly are not eligible to retire until reaching the Social Security Normal Retirement Age and (ii) that persons who are active participants but ineligible to retire as of the effective date of this amendatory Act of the 99th General Assembly remain ineligible to retire until reaching age 59. The Division's schedule shall also provide for the adjustment of retirement ages using a matrix (i) that takes into account the current statutory retirement age for various classes of persons and service credit accrued by those persons as of the effective date of this amendatory Act of the 99th General Assembly and (ii) that proportionally discounts the increase in statutory retirement age based on proximity to the currently established retirement age. The minimum retirement age established under this subsection (e) shall not apply to active participants with respect to participation in a self-directed retirement plan established under subsection (f) of this Section.

(f) As soon as practicable after the effective date of this amendatory Act of the 99th General Assembly, the System shall establish a self-directed retirement plan that allows individuals who are active participants and individuals who become active participants on or after the effective date of this amendatory Act of the 99th General Assembly the opportunity to accumulate assets for retirement through a

1	combination of employee and employer contributions that may be
2	invested in mutual funds, collective investment funds, or other
3	investment products and used to purchase annuity contracts,
4	either fixed or variable or a combination thereof. The plan
5	must be qualified under the Internal Revenue Code of 1986.
6	At any time after withdrawal from service, a participant in
7	the self-directed plan shall be entitled to a benefit that is
8	based on the account values attributable to his or her
9	participant contributions and the vested percentage of
10	employer contributions, as well as any investment returns
11	attributable to those contributions. A participant becomes
12	vested in the employer's contributions credited to his or her
13	account according to the following schedule:
14	(1) if the participant has completed less than 2 years
15	of service under the System (including service under any
16	participating system if the participant elects to use the
17	reciprocal provisions of Article 20), 0%;
18	(2) if the participant has completed at least 2 but
19	less than 3 years of such service, 25%;
20	(3) if the participant has completed at least 3 but
21	less than 4 years of such service, 50%;
22	(4) if the participant has completed at least 4 but
23	less than 5 years of such service, 75%; and
24	(5) if the participant has completed at least 5 years
25	of such service, 100%.

At the time of taking a benefit under the self-directed plan,

any employer contributions that have not vested, and the investment returns attributable to those unvested employer contributions, shall be forfeited. Employer contributions that are forfeited shall be held in escrow by the company investing those contributions and shall be used, as directed by the System, for future allocations of employer contributions.

in the self-directed retirement plan established under subsection (f) and, in lieu of the contributions otherwise provided for in this Article, shall contribute 8% of his or her salary, earnings, or compensation, whichever is applicable, to the plan. The employer of each of those active participants shall contribute 7% of salary to that plan on behalf of the participant.

(h) The provisions of this amendatory Act of the 99th General Assembly apply notwithstanding any other law, including Section 1-160 of this Code. If there is a conflict between the provisions of this amendatory Act of the 99th General Assembly and any other law, the provisions of this Section shall control.