98TH GENERAL ASSEMBLY

State of Illinois

2013 and 2014

SB2811

Introduced 1/30/2014, by Sen. Iris Y. Martinez

SYNOPSIS AS INTRODUCED:

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Amends the Hearing Instrument Consumer Protection Act. Replaces the term "hearing-impaired" with "deaf or hard of hearing" throughout the Act. Provides that a business organization, before dispensing a hearing instrument, shall inform the prospective user of the hearing instrument that an earmold impression taken by a licensed hearing instrument dispenser or licensed audiologist (rather than an earmold impression taken only by a licensed hearing instrument dispenser) is needed for proper fitting. Adds certification by the National Board for Certification in Hearing Instrument Sciences and has been actively practicing for a minimum of 5 years to the list of criteria for license reciprocity. Makes changes to the application qualifications under the Act; provides that an applicant shall hold an associate's degree or its equivalent from an accredited institution of higher education that is recognized by the U.S. Department of Education or meets the U.S. Department of Education equivalency as determined through a National Association of Credential Evaluation Services member, and that the applicant is required to obtain a license within 12 months after passing either the written or practical examination, whichever is passed first (rather than both). Provides that a trainee license expires 12 months from the date of issue (rather than 6 months from the date of issue).

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AN ACT concerning regulation.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Hearing Instrument Consumer Protection Act 5 is amended by changing Sections 1, 3, 6, 6.1, 8, 9.5, 16, and 6 17 as follows:

7 (225 ILCS 50/1) (from Ch. 111, par. 7401)

8 (Section scheduled to be repealed on January 1, 2016)

9 Sec. 1. Purpose. The purpose of this Act is to protect the deaf or hard of hearing hearing-impaired public from the 10 practice of dispensing incompetent and dishonest dispensers of 11 hearing instruments that who could endanger the health, safety 12 and welfare of the People of this State. The Federal Food and 13 14 Drug Administration has recommended that State legislation is necessary in order to establish standards of competency and to 15 16 impose stringent penalties for those who violate the public 17 trust in this field of health care.

18 (Source: P.A. 89-72, eff. 12-31-95.)

19 (225 ILCS 50/3) (from Ch. 111, par. 7403)

20 (Section scheduled to be repealed on January 1, 2016)

21 Sec. 3. Definitions. As used in this Act, except as the 22 context requires otherwise:

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"Department" means the Department of Public Health.

2 "Director" means the Director of the Department of Public3 Health.

4 "License" means a license issued by the State under this5 Act to a hearing instrument dispenser.

6 "Licensed Audiologist" means a person licensed as an 7 audiologist under the Illinois Speech-Language Pathology and 8 Audiology Practice Act.

9 "National Board Certified Hearing Instrument Specialist" 10 means a person who has had at least 2 years in practice as a 11 licensed hearing instrument dispenser and has been certified 12 after qualification by examination by the National Board for 13 Certification in Hearing Instruments Sciences.

14 "Licensed physician" or "physician" means a physician 15 licensed in Illinois to practice medicine in all of its 16 branches <u>pursuant to the Medical Practice Act of 1987</u>.

17 "Trainee" means a person who is licensed to perform the 18 functions of a hearing instrument dispenser in accordance with 19 the Department rules and only under the direct supervision of a 20 hearing instrument dispenser or audiologist who is licensed in 21 the State.

"Board" means the Hearing Instrument Consumer ProtectionBoard.

Hearing instrument" or "hearing aid" means any wearable instrument or device designed for or offered for the purpose of aiding or compensating for impaired human hearing and that can provide more than 15 dB full on gain via a 2cc coupler at any single frequency from 200 through 6000 cycles per second, and any parts, attachments, or accessories, including ear molds. "Hearing instrument" or "hearing aid" do not include batteries, cords, or group auditory training devices and any instrument or device used by a public utility in providing telephone or other communication services are excluded.

8 "Practice of fitting, dispensing, or servicing of hearing 9 instruments" means the measurement of human hearing with an 10 audiometer, calibrated to the current American National 11 Standard Institute standards, for the purpose of making 12 selections, recommendations, adaptions, services, or sales of 13 hearing instruments including the making of earmolds as a part 14 of the hearing instrument.

15 "Sell" or "sale" means any transfer of title or of the 16 right to use by lease, bailment, or any other contract, 17 excluding wholesale transactions with distributors or dealers.

"Hearing instrument dispenser" means a person who is a 18 19 hearing care professional that engages in the selling, practice 20 of fitting, selecting, recommending, dispensing, or servicing of hearing instruments or the testing for means of hearing 21 22 instrument selection or who advertises or displays a sign or 23 represents himself or herself as a person who practices the testing, fitting, selecting, servicing, dispensing, or selling 24 25 of hearing instruments.

26 "Fund" means the Hearing Instrument Dispenser Examining

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1 and Disciplinary Fund.

2 "Hearing Care Professional" means a person who is a 3 licensed audiologist, a licensed hearing instrument dispenser, 4 or a licensed physician.

5 (Source: P.A. 98-362, eff. 8-16-13.)

6 (225 ILCS 50/6) (from Ch. 111, par. 7406)

7 (Section scheduled to be repealed on January 1, 2016)

8 Sec. 6. Mail order and Internet sales. Nothing in this Act 9 shall prohibit a corporation, partnership, trust, association, 10 or other organization, maintaining an established business 11 address, from engaging in the business of selling or offering 12 for sale hearing instruments at retail by mail or by Internet to persons 18 years of age or older who have not been examined 13 14 by a licensed physician or tested by a licensed hearing 15 instrument dispenser provided that:

(a) The organization is registered by the Department prior
to engaging in business in this State and has paid the fee set
forth in this Act.

(b) The organization files with the Department, prior to registration and annually thereafter, a Disclosure Statement containing the following:

(1) the name under which the organization is doing or intends to do business and the name of any affiliated company which the organization recommends or will recommend to persons as a supplier of goods or services or

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in connection with other business transactions of the organization;

3 (2) the organization's principal business address and 4 the name and address of its agent in this State authorized 5 to receive service of process;

6 (3) the business form of the organization, whether 7 corporate, partnership, or otherwise and the state or other 8 sovereign power under which the organization is organized;

9 (4) the names of the directors or persons performing 10 similar functions and names and addresses of the chief 11 executive officer, and the financial, accounting, sales, 12 principal executive officers, if and other the 13 organization is a corporation, association, or other 14 similar entity; of all general partners, if the 15 organization is a partnership; and of the owner, if the 16 organization is a sole proprietorship, together with a 17 statement of the business background during the past 5 years for each such person; 18

19 (5) a statement as to whether the organization or any
 20 person identified in the disclosure statement:

(i) has during the 5 year period immediately preceding the date of the disclosure statement been convicted of a felony, pleaded nolo contendere to a felony charge, or been held liable in a civil action by final judgment, if such felony or civil action involved fraud, embezzlement, or misappropriation of property,

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and a description thereof; or

(ii) is subject to any currently effective injunctive or restrictive order as a result of a proceeding or pending action brought by any government agency or department, and a description thereof; or

6 (iii) is a defendant in any pending criminal or 7 material civil action relating to fraud, embezzlement, 8 misappropriation of property or violations of the 9 antitrust or trade regulation laws of the United States 10 or any state, and a description thereof; or

(iv) has during the 5 year period immediately preceding the date of the disclosure statement had entered against such person or organization a final judgment in any material civil proceeding, and a description thereof; or

16 (v) has during the 5 year period immediately 17 preceding the date of the disclosure statement been adjudicated a bankrupt or reorganized 18 due to insolvency or was a principal executive officer or 19 20 general partner of any company that has been 21 adjudicated а bankrupt or reorganized due to 22 insolvency during such 5 year period, and a description 23 thereof:

(6) the length of time the organization and any
predecessor of the organization has conducted a business
dealing with hearing instrument goods or services;

1 (7) a financial statement of the organization as of the 2 close of the most recent fiscal year of the organization. 3 If the financial statement is filed later than 120 days 4 following the close of the fiscal year of the organization 5 it must be accompanied by a statement of the organization 6 of any material changes in the financial condition of the 7 organization;

8 (8) a general description of the business, including 9 without limitation a description of the goods, training 10 programs, supervision, advertising, promotion and other 11 services provided by the organization;

(9) a statement of any compensation or other benefit given or promised to a public figure arising, in whole or in part, from (i) the use of the public figure in the name or symbol of the organization or (ii) the endorsement or recommendation of the organization by the public figure in advertisements;

18 (10) a statement setting forth such additional 19 information and such comments and explanations relative to 20 the information contained in the disclosure statement as 21 the organization may desire to present.

(b-5) If a device being sold does not meet the definition of a hearing instrument or hearing device as stated in this Act, the organization shall include a disclaimer in all written or electronic promotions. The disclaimer shall include the following language:

1 "This is not a hearing instrument or hearing aid as 2 defined in the Hearing Instrument Consumer Protection Act, 3 but a personal amplifier and not intended to replace a 4 properly fitted and calibrated hearing instrument.".

5 (c) The organization files with the Department prior to 6 registration and annually thereafter a statement that it 7 complies with the Act, the rules issued pursuant to it, and the 8 regulations of the Federal Food and Drug Administration and the 9 Federal Trade Commission insofar as they are applicable.

10 (d) The organization files with the Department at the time 11 of registration an irrevocable consent to service of process 12 authorizing the Department and any of its successors to be served any notice, process, or pleading in any action or 13 14 proceeding against the organization arising out of or in 15 connection with any violation of this Act. Such service shall 16 have the effect of conferring personal jurisdiction over such 17 organization in any court of competent jurisdiction.

(e) Before dispensing a hearing instrument to a resident of this State, the organization informs the prospective users that they need the following for proper fitting of a hearing instrument:

(1) the results of an audiogram performed within the
past 6 months by a licensed audiologist or a licensed
hearing instrument dispenser; and

(2) an earmold impression obtained from theprospective user and taken by a licensed hearing instrument

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dispenser or licensed audiologist.

(f) The prospective user receives a medical evaluation or the organization affords the prospective user an opportunity to waive the medical evaluation requirement of Section 4 of this Act and the testing requirement of subsection (z) of Section 18, provided that the organization:

7 (1) informs the prospective user that the exercise of
8 the waiver is not in the user's best health interest;

9 (2) does not in any way actively encourage the 10 prospective user to waive the medical evaluation or test; 11 and

12 (3) affords the prospective user the option to sign the13 following statement:

14 "T have been advised by (hearing 15 instrument dispenser's name) that the Food and Drug 16 Administration and the State of Illinois have 17 determined that my best interest would be served if I had a medical evaluation by a licensed physician, 18 19 preferably a physician who specialized in diseases of 20 the ear, before purchasing a hearing instrument; or a 21 test by a licensed audiologist or licensed hearing 22 instrument dispenser utilizing established procedures 23 instrumentation in the fitting of hearing and instruments. I do not wish either a medical evaluation 24 25 or test before purchasing a hearing instrument." 26 (q) Where a sale, lease, or rental of hearing instruments

is sold or contracted to be sold to a consumer by mail order, 1 2 the consumer may void the contract or sale by notifying the 3 seller within 45 business days following that day on which the hearing instruments were mailed by the seller to the consumer 4 5 and by returning to the seller in its original condition any hearing instrument delivered to the consumer under the contract 6 or sale. At the time the hearing instrument is mailed, the 7 8 seller shall furnish the consumer with a fully completed 9 receipt or copy of any contract pertaining to the sale that 10 contains a "Notice of Cancellation" informing the consumer that 11 he or she may cancel the sale at any time within 45 business 12 days and disclosing the date of the mailing and the name, address, and telephone number of the seller. In immediate 13 14 proximity to the space reserved in the contract for the 15 signature of the consumer, or on the front page of the receipt if a contract is not used, and in bold face type of a minimum 16 17 size of 10 points, there shall be a statement in substantially 18 the following form:

19 "You, the buyer, may cancel this transaction at any 20 time prior to midnight of the 45th business day after the 21 date of this transaction. See the attached notice of 22 cancellation form for an explanation of this right."

Attached to the receipt or contract shall be a completed form in duplicate, captioned "NOTICE OF CANCELLATION" which shall be easily detachable and which shall contain in at least lo point bold face type the following information and

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YOU MAY CANCEL THIS TRANSACTION, WITHOUT ANY PENALTY OR
OBLIGATION, WITHIN 45 BUSINESS DAYS FROM THE ABOVE DATE.

8 IF YOU CANCEL, ANY PROPERTY TRADED IN, ANY PAYMENTS MADE BY 9 YOU UNDER THE CONTRACT OR SALE LESS ANY NONREFUNDABLE 10 RESTOCKING FEE, AND ANY NEGOTIABLE INSTRUMENT EXECUTED BY YOU 11 WILL BE RETURNED WITHIN 10 BUSINESS DAYS FOLLOWING RECEIPT BY 12 THE SELLER OF YOUR CANCELLATION NOTICE AND ALL MERCHANDISE 13 PERTAINING TO THIS TRANSACTION, AND ANY SECURITY INTEREST 14 ARISING OUT OF THE TRANSACTION WILL BE CANCELLED.

15 IF YOU CANCEL, YOU MUST RETURN TO THE SELLER, IN 16 SUBSTANTIALLY AS GOOD CONDITION AS WHEN RECEIVED, ANY GOODS 17 DELIVERED TO YOU UNDER THIS CONTRACT OR SALE.

24 I HEREBY CANCEL THIS TRANSACTION.

25 (Date).....

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1 (Buyers Signature)"

The written "Notice of Cancellation" may be sent by the consumer to the seller to cancel the contract. The 45-day period does not commence until the consumer is furnished the Notice of Cancellation and the address and phone number at which such notice to the seller can be given.

7 If the conditions of this Section are met, the seller must 8 return to the consumer the amount of any payment made or 9 consideration given under the contract or for the merchandise 10 less a nonrefundable restocking fee.

11 It is an unlawful practice for a seller to: (1) hold a 12 consumer responsible for any liability or obligation under any 13 mail order transaction if the consumer claims not to have received the merchandise unless the merchandise was sent by 14 15 certified mail or other delivery method by which the seller is 16 provided with proof of delivery; (2) fail, before furnishing 17 copies of the "Notice of Cancellation" to the consumer, to complete both copies by entering the name of the seller, the 18 address of the seller's place of business, the seller's 19 20 telephone number, the date of the mailing, and the date, not earlier than the 45th business day following the date of the 21 22 mailing, by which the consumer may give notice of cancellation; 23 (3) include in any contract or receipt any confession of judgment or any waiver of any of the rights to which the 24 25 consumer is entitled under this Section including specifically his right to cancel the sale in accordance with the provisions 26

of this Section; (4) misrepresent in any manner the consumer's 1 2 right to cancel; (5) use any undue influence, coercion, or any 3 other wilful act or representation to interfere with the consumer's exercise of his rights under this Section; (6) fail 4 5 or refuse to honor any valid notice of cancellation and return of merchandise by a consumer and, within 10 business days after 6 7 the receipt of such notice and merchandise pertaining to such 8 transaction, to (i) refund payments made under the contract or 9 sale, (ii) return any goods or property traded in, in 10 substantially as good condition as when received by the person, 11 (iii) cancel and return any negotiable instrument executed by 12 the consumer in connection with the contract or sale and take any action necessary or appropriate to terminate promptly any 13 14 security interest created in the transaction; (7) negotiate, 15 transfer, sell, or assign any note or other evidence of 16 indebtedness to a finance company or other third party prior to 17 the 50th business day following the day of the mailing; or (8) fail to provide the consumer of a hearing instrument with 18 19 written information stating the name, address, and telephone 20 number of the Department and informing the consumer that 21 complaints regarding hearing instrument goods or services may 22 be made to the Department.

(h) The organization employs only licensed hearing instrument dispensers in the dispensing of hearing instruments and files with the Department, by January 1 of each year, a list of all licensed hearing instrument dispensers employed by

1 it.

2 (Source: P.A. 98-362, eff. 8-16-13.)

3 (225 ILCS 50/6.1)

4 (Section scheduled to be repealed on January 1, 2016) 5 Sec. 6.1. Reciprocity. The Department shall issue a license to any hearing instrument dispenser who (i) has been certified 6 by the National Board for Certification in Hearing Instrument 7 8 Sciences and has been actively practicing for a minimum of 5 9 years or (ii) has a valid license as a hearing instrument 10 dispenser, or its equivalent, from another state that has an 11 examination that is comparable to the examination required 12 under this Act or is provided by the International Hearing 13 Society, (iii) (iii) has completed the specific academic and 14 training requirements, or their equivalent, under this Act, 15 (iv) (iii) has been actively practicing as a hearing instrument 16 dispenser for at least 3 months or is certified by the National Board for Certification in Hearing Instrument Sciences, and (v) 17 (iv) has paid the required fee. 18

19 (Source: P.A. 96-683, eff. 1-1-10.)

20	(225 ILCS 50/8) (from Ch. 111, par. 7408)
21	(Section scheduled to be repealed on January 1, 2016)
22	Sec. 8. Applicant qualifications; examination.
23	(a) In order to protect persons <u>who are deaf or hard of</u>
24	hearing with hearing impairments, the Department shall

authorize or shall conduct an appropriate examination for 1 2 persons who dispense, test, select, recommend, fit, or service 3 hearing instruments. The frequency of holding these examinations shall be determined by the Department by rule. 4 5 Those who successfully pass such an examination shall be issued a license as a hearing instrument dispenser, which shall be 6 7 effective for a 2-year period.

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(b) Applicants shall be:

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(1) at least 18 years of age;

10 (2) of good moral character;

11 (3) <u>the holder of an associate's degree</u> a high school 12 graduate or the equivalent;

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(4) free of contagious or infectious disease; and

14 (5) a citizen or person who has the status as a legal15 alien.

Felony convictions of the applicant and findings against the applicant involving matters set forth in Sections 17 and 18 shall be considered in determining moral character, but such a conviction or finding shall not make an applicant ineligible to register for examination.

21 Prior to engaging in the practice of (C) fitting, 22 dispensing, or servicing hearing instruments, an applicant 23 shall demonstrate, by means of written and practical examinations, that such person is qualified to practice the 24 25 testing, selecting, recommending, fitting, selling, or 26 servicing of hearing instruments as defined in this Act. An applicant <u>must</u> who fails to obtain a license within 12 months after passing <u>either</u> both the written <u>or</u> and practical <u>examination</u>, whichever is passed first, or <u>examinations</u> must take and pass those examinations again in order to be eligible to receive a license.

6 The Department shall, by rule, determine the conditions 7 under which an individual is examined.

8 Proof of having met the minimum requirements of (d) 9 continuing education as determined by the Board shall be 10 required of all license renewals. Pursuant to rule, the 11 continuing education requirements may, upon petition to the 12 Board, be waived in whole or in part if the hearing instrument 13 dispenser can demonstrate that he or she served in the Coast Guard or Armed Forces, had an extreme hardship, or obtained his 14 15 or her license by examination or endorsement within the 16 preceding renewal period.

17 Persons applying for an initial license (e) must demonstrate having earned, at a minimum, an associate degree or 18 its equivalent from an accredited institution of higher 19 20 education that is recognized by the U.S. Department of Education or that meets the U.S. Department of Education 21 22 equivalency as determined through a National Association of 23 Credential Evaluation Services (NACES) member, and meet the other requirements of this Section. In addition, the applicant 24 25 must demonstrate the successful completion of 12 semester hours 26 or 18 quarter hours of academic undergraduate course work in an

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accredited institution consisting of 3 semester hours of 1 2 anatomy and physiology of the speech and hearing mechanism, 3 semester hours of hearing science, 3 semester hours of 3 introduction to audiology, and 3 semester hours of aural 4 5 rehabilitation, or the quarter hour equivalent. Persons licensed before January 1, 2003 who have a valid license on 6 that date may have their license renewed without meeting the 7 8 requirements of this subsection.

9 (Source: P.A. 96-683, eff. 1-1-10.)

10 (225 ILCS 50/9.5)

11 (Section scheduled to be repealed on January 1, 2016)
12 Sec. 9.5. Trainees.

(a) In order to receive a trainee license, a person must
apply to the Department and provide acceptable evidence of his
or her completion of the required courses pursuant to
subsection (e) of Section 8 of this Act, or its equivalent as
determined by the Department. A trainee license expires <u>12</u> 6
months from the date of issue and is non-renewable.

(b) A trainee shall perform the functions of a hearing instrument dispenser in accordance with the Department rules and only under the direct supervision of a hearing instrument dispenser or audiologist who is licensed in the State. For the purposes of this Section, "direct supervision" means that the licensed hearing instrument dispenser or audiologist shall give final approval to all work performed by the trainee and 1 shall be physically present anytime the trainee has contact 2 with the client. The licensed hearing instrument dispenser or 3 audiologist is responsible for all of the work that is 4 performed by the trainee.

5 (c) The Department may limit the number of trainees that 6 may be under the direct supervision of the same licensed 7 hearing instrument dispenser or licensed audiologist.

8 (d) The Department may establish a trainee licensing fee by9 rule.

10 (Source: P.A. 96-846, eff. 6-1-10.)

11 (225 ILCS 50/16) (from Ch. 111, par. 7416)

12 (Section scheduled to be repealed on January 1, 2016)

Sec. 16. Hearing Instrument Consumer Protection Board.
There shall be established a Hearing Instrument Consumer
Protection Board which shall assist, advise and make
recommendations to the Department.

The Board shall consist of 6 members who shall be residents 17 18 of Illinois. One shall be a licensed physician who specializes in otology or otolaryngology; one shall be a member of a 19 20 consumer-oriented organization concerned with the deaf or hard 21 of hearing hearing impaired; one shall be from the general 22 public, preferably a senior citizen; 2 shall be licensed 23 hearing instrument dispensers who are National Board Certified 24 Hearing Instrument Specialists; and one shall be a licensed 25 audiologist. If a vote of the Board results in a tie, the

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1 Director shall cast the deciding vote.

2 Members of the Board shall be appointed by the Director 3 after consultation with appropriate professional organizations and consumer groups. The term of office of each shall be 4 4 5 years. Before a member's term expires, the Director shall appoint a successor to assume member's duties at the expiration 6 7 of his or her predecessor's term. A vacancy shall be filled by 8 appointment for the unexpired term. The members shall annually 9 designate one member as chairman. No member of the Board who 10 has served 2 successive, full terms may be reappointed. The 11 Director may remove members for good cause.

Members of the Board shall receive reimbursement for actual and necessary travel and for other expenses, not to exceed the limit established by the Department.

15 (Source: P.A. 91-932, eff. 1-1-01; 91-949, eff. 2-9-01.)

16 (225 ILCS 50/17) (from Ch. 111, par. 7417)

17 (Section scheduled to be repealed on January 1, 2016)

Sec. 17. Duties of the Board. The Board shall advise the Department in all matters relating to this Act and shall assist as requested by the Director.

The Board shall respond to issues and problems relating to the improvement of services to the <u>deaf or hard of hearing</u> hearing-impaired and shall make such recommendations as it considers advisable. It shall file an annual report with the Director and shall meet at least twice a year. The Board may

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1 meet at any time at the call of the chair.

The Board shall recommend specialized education programs for persons wishing to become licensed as hearing instrument dispensers and shall, by rule, establish minimum standards of continuing education required for license renewal. No more than 5 hours of continuing education credit per year, however, can be obtained through programs sponsored by hearing instrument manufacturers.

9 The Board shall hear charges brought <u>by any person</u> against 10 hearing instrument dispensers and shall recommend disciplinary 11 action to the Director.

Members of the Board are immune from liability in any action based upon a licensing proceeding or other act performed in good faith as a member of the Board.

15 (Source: P.A. 93-525, eff. 8-12-03.)