

Rep. Tom Demmer

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LRB098 06707 NHT 46092 a

1 AMENDMENT TO SENATE BILL 1931 2 AMENDMENT NO. . Amend Senate Bill 1931 by replacing everything after the enacting clause with the following: 3 "Section 3. The Open Meetings Act is amended by changing 4 Section 2 as follows: 5 6 (5 ILCS 120/2) (from Ch. 102, par. 42) 7 Sec. 2. Open meetings. (a) Openness required. All meetings of public bodies shall 8 be open to the public unless excepted in subsection (c) and 9 10 closed in accordance with Section 2a. (b) Construction of exceptions. The exceptions contained 11 12 in subsection (c) are in derogation of the requirement that 13 public bodies meet in the open, and therefore, the exceptions are to be strictly construed, extending only to subjects 14

clearly within their scope. The exceptions authorize but do not

require the holding of a closed meeting to discuss a subject

- included within an enumerated exception.
 - (c) Exceptions. A public body may hold closed meetings to consider the following subjects:
 - (1) The appointment, employment, compensation, discipline, performance, or dismissal of specific employees of the public body or legal counsel for the public body, including hearing testimony on a complaint lodged against an employee of the public body or against legal counsel for the public body to determine its validity.
 - (2) Collective negotiating matters between the public body and its employees or their representatives, or deliberations concerning salary schedules for one or more classes of employees.
 - (3) The selection of a person to fill a public office, as defined in this Act, including a vacancy in a public office, when the public body is given power to appoint under law or ordinance, or the discipline, performance or removal of the occupant of a public office, when the public body is given power to remove the occupant under law or ordinance.
 - (4) Evidence or testimony presented in open hearing, or in closed hearing where specifically authorized by law, to a quasi-adjudicative body, as defined in this Act, provided that the body prepares and makes available for public inspection a written decision setting forth its

determinative reasoning.

- (5) The purchase or lease of real property for the use of the public body, including meetings held for the purpose of discussing whether a particular parcel should be acquired.
- (6) The setting of a price for sale or lease of property owned by the public body.
- (7) The sale or purchase of securities, investments, or investment contracts. This exception shall not apply to the investment of assets or income of funds deposited into the Illinois Prepaid Tuition Trust Fund.
- (8) Security procedures and the use of personnel and equipment to respond to an actual, a threatened, or a reasonably potential danger to the safety of employees, students, staff, the public, or public property.
 - (9) Student disciplinary cases.
- (10) The placement of individual students in special education programs and other matters relating to individual students.
- (11) Litigation, when an action against, affecting or on behalf of the particular public body has been filed and is pending before a court or administrative tribunal, or when the public body finds that an action is probable or imminent, in which case the basis for the finding shall be recorded and entered into the minutes of the closed meeting.

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- (12) The establishment of reserves or settlement of claims as provided in the Local Governmental and Governmental Employees Tort Immunity Act, if otherwise the disposition of a claim or potential claim might be prejudiced, or the review or discussion of claims, loss or risk management information, records, data, advice or communications from or with respect to any insurer of the public body or any intergovernmental risk management association or self insurance pool of which the public body is a member.
- (13) Conciliation of complaints of discrimination in the sale or rental of housing, when closed meetings are authorized by the law or ordinance prescribing fair housing practices and creating a commission or administrative agency for their enforcement.
- (14) Informant sources, the hiring or assignment of undercover personnel or equipment, or ongoing, prior or future criminal investigations, when discussed by a public body with criminal investigatory responsibilities.
- (15) Professional ethics or performance when considered by an advisory body appointed to advise a licensing or regulatory agency on matters germane to the advisory body's field of competence.
- (16) Self evaluation, practices and procedures or professional ethics, when meeting with a representative of a statewide association of which the public body is a

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- (17) The recruitment, credentialing, discipline or formal peer review of physicians or other health care professionals for a hospital, or other institution providing medical care, that is operated by the public body.
- (18) Deliberations for decisions of the Prisoner Review Board.
- (19) Review or discussion of applications received under the Experimental Organ Transplantation Procedures
- (20) The classification and discussion of matters classified as confidential or continued confidential by the State Government Suggestion Award Board.
- (21) Discussion of minutes of meetings lawfully closed under this Act, whether for purposes of approval by the body of the minutes or semi-annual review of the minutes as mandated by Section 2.06.
- (22) Deliberations for decisions of the State Emergency Medical Services Disciplinary Review Board.
- (23) The operation by a municipality of a municipal utility or the operation of a municipal power agency or municipal natural gas agency when the discussion involves (i) contracts relating to the purchase, sale, or delivery of electricity or natural gas or (ii) the results or conclusions of load forecast studies.

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- (24) Meetings of a residential health care facility resident sexual assault and death review team or the Executive Council under the Abuse Prevention Review Team Act.
 - (25) Meetings of an independent team of experts under Brian's Law.
 - (26) Meetings of a mortality review team appointed under the Department of Juvenile Justice Mortality Review Team Act.
 - (27) Confidential information, when discussed by one or more members of an elder abuse fatality review team, designated under Section 15 of the Elder Abuse and Neglect Act, while participating in a review conducted by that team of the death of an elderly person in which abuse or neglect is suspected, alleged, or substantiated; provided that before the review team holds a closed meeting, or closes an open meeting, to discuss the confidential information, each participating review team member seeking to disclose the confidential information in the closed meeting or closed portion of the meeting must state on the record during an open meeting or the open portion of a meeting the nature of the information to be disclosed and the legal basis for otherwise holding that information confidential.
 - (28) Correspondence and records (i) that may not be disclosed under Section 11-9 of the Public Aid Code or (ii) that pertain to appeals under Section 11-8 of the Public

1 Aid Code.

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- (29) Meetings between internal or external auditors and governmental audit committees, finance committees, and their equivalents, when the discussion involves internal control weaknesses, identification of potential fraud risk areas, known or suspected frauds, and fraud interviews conducted in accordance with generally accepted auditing standards of the United States of America.
- (30) Meetings of the School Security and Standards Task
 Force under the School Code.
- (d) Definitions. For purposes of this Section:

"Employee" means a person employed by a public body whose relationship with the public body constitutes an employer-employee relationship under the usual common law rules, and who is not an independent contractor.

"Public office" means a position created by or under the Constitution or laws of this State, the occupant of which is charged with the exercise of some portion of the sovereign power of this State. The term "public office" shall include members of the public body, but it shall not include organizational positions filled by members thereof, whether established by law or by a public body itself, that exist to assist the body in the conduct of its business.

"Quasi-adjudicative body" means an administrative body charged by law or ordinance with the responsibility to conduct hearings, receive evidence or testimony and make

- determinations based thereon, but does not include local
- 2 electoral boards when such bodies are considering petition
- 3 challenges.
- 4 (e) Final action. No final action may be taken at a closed
- 5 meeting. Final action shall be preceded by a public recital of
- 6 the nature of the matter being considered and other information
- 7 that will inform the public of the business being conducted.
- 8 (Source: P.A. 96-1235, eff. 1-1-11; 96-1378, eff. 7-29-10;
- 9 96-1428, eff. 8-11-10; 97-318, eff. 1-1-12; 97-333, eff.
- 10 8-12-11; 97-452, eff. 8-19-11; 97-813, eff. 7-13-12; 97-876,
- 11 eff. 8-1-12.)
- 12 Section 5. The Freedom of Information Act is amended by
- 13 changing Section 7 as follows:
- 14 (5 ILCS 140/7) (from Ch. 116, par. 207)
- 15 Sec. 7. Exemptions.
- 16 (1) When a request is made to inspect or copy a public
- 17 record that contains information that is exempt from disclosure
- 18 under this Section, but also contains information that is not
- 19 exempt from disclosure, the public body may elect to redact the
- 20 information that is exempt. The public body shall make the
- 21 remaining information available for inspection and copying.
- 22 Subject to this requirement, the following shall be exempt from
- 23 inspection and copying:
- 24 (a) Information specifically prohibited from

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disclosure by federal or State law or rules and regulations implementing federal or State law.

- (b) Private information, unless disclosure is required by another provision of this Act, a State or federal law or a court order.
- (b-5) Files, documents, and other data or databases maintained by one or more law enforcement agencies and specifically designed to provide information to one or more law enforcement agencies regarding the physical or mental status of one or more individual subjects.
- (c) Personal information contained within public records, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy, unless the disclosure is consented to in writing by the individual subjects of the information. "Unwarranted invasion of personal privacy" means the disclosure of information that is highly personal or objectionable to a reasonable person and in which the subject's right to privacy outweighs any legitimate public interest in obtaining the information. The disclosure of information that bears on the public duties of public employees and officials shall not be considered an invasion of personal privacy.
- (d) Records in the possession of any public body created in the course of administrative enforcement proceedings, and any law enforcement or correctional agency for law enforcement purposes, but only to the extent

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- interfere with pending or actually and (i) reasonably contemplated law enforcement proceedings conducted by any law enforcement or correctional agency that is the recipient of the request;
- interfere with active administrative (ii) enforcement proceedings conducted by the public body that is the recipient of the request;
- (iii) create a substantial likelihood that a person will be deprived of a fair trial or an impartial hearing;
- (iv) unavoidably disclose the identity of confidential source, confidential information furnished only by the confidential source, or persons who file complaints with or provide information to administrative, investigative, law enforcement, or penal agencies; except that the identities witnesses to traffic accidents, traffic accident reports, and rescue reports shall be provided by agencies of local government, except when disclosure would interfere with an active criminal investigation conducted by the agency that is the recipient of the request;
- (v) disclose unique or specialized investigative techniques other than those generally used and known or disclose internal documents of correctional agencies

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related to detection, observation or investigation of
incidents of crime or misconduct, and disclosure would
result in demonstrable harm to the agency or public
body that is the recipient of the request;

- (vi) endanger the life or physical safety of law enforcement personnel or any other person; or
- (vii) obstruct an ongoing criminal investigation by the agency that is the recipient of the request.
- enforcement purposes and contained in a shared electronic record management system if the law enforcement agency that is the recipient of the request did not create the record, did not participate in or have a role in any of the events which are the subject of the record, and only has access to the record through the shared electronic record management system.
- (e) Records that relate to or affect the security of correctional institutions and detention facilities.
- (e-5) Records requested by persons committed to the Department of Corrections if those materials are available in the library of the correctional facility where the inmate is confined.
- (e-6) Records requested by persons committed to the Department of Corrections if those materials include records from staff members' personnel files, staff rosters, or other staffing assignment information.

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- (e-7) Records requested by persons committed to the Department of Corrections if those materials are available through an administrative request to the Department of Corrections.
- Preliminary drafts, notes, (f) recommendations, memoranda and other records in which opinions expressed, or policies or actions are formulated, except that a specific record or relevant portion of a record shall not be exempt when the record is publicly cited and identified by the head of the public body. The exemption provided in this paragraph (f) extends to all those records of officers and agencies of the General Assembly that pertain to the preparation of legislative documents.
- Trade secrets and commercial or financial information obtained from a person or business where the trade secrets or commercial or financial information are furnished under a claim that they are proprietary, privileged or confidential, and that disclosure of the trade secrets or commercial or financial information would cause competitive harm to the person or business, and only insofar as the claim directly applies to the records requested.

The information included under this exemption includes all trade secrets and commercial or financial information obtained by a public body, including a public pension fund, from a private equity fund or a privately held company

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within the investment portfolio of a private equity fund as a result of either investing or evaluating a potential investment of public funds in a private equity fund. The exemption contained in this item does not apply to the aggregate financial performance information of a private equity fund, nor to the identity of the fund's managers or general partners. The exemption contained in this item does not apply to the identity of a privately held company within the investment portfolio of a private equity fund, unless the disclosure of the identity of a privately held company may cause competitive harm.

Nothing contained in this paragraph (g) shall be construed to prevent a person or business from consenting to disclosure.

- (h) Proposals and bids for any contract, grant, or agreement, including information which if it. disclosed would frustrate procurement or give an advantage any person proposing to enter into a contractor agreement with the body, until an award or final selection is made. Information prepared by or for the body in preparation of a bid solicitation shall be exempt until an award or final selection is made.
- (i) Valuable formulae, computer geographic systems, designs, drawings and research data obtained or produced by any public body when disclosure could reasonably be expected to produce private gain or public loss. The

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exemption for "computer geographic systems" provided in
this paragraph (i) does not extend to requests made by news
media as defined in Section 2 of this Act when the
requested information is not otherwise exempt and the only
purpose of the request is to access and disseminate
information regarding the health, safety, welfare, or
legal rights of the general public.

- (i) The following information pertaining to educational matters:
 - (i) test questions, scoring keys and other examination data used to administer an academic examination:
 - (ii) information received by a primary or secondary school, college, or university under its procedures for the evaluation of faculty members by their academic peers;
 - (iii) information concerning a school university's adjudication of student disciplinary cases, but only to the extent that disclosure would unavoidably reveal the identity of the student; and
 - (iv) course materials or research materials used by faculty members.
- Architects' plans, engineers' technical (k) submissions, and other construction related technical documents for projects not constructed or developed in whole or in part with public funds and the same for

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projects constructed or developed with public funds, including but not limited to power generating distribution stations and other transmission and distribution facilities, water treatment facilities, airport facilities, sport stadiums, convention centers, and all government owned, operated, or occupied buildings, but only to the extent that disclosure would compromise security.

- (1) Minutes of meetings of public bodies closed to the public as provided in the Open Meetings Act until the public body makes the minutes available to the public under Section 2.06 of the Open Meetings Act.
- (m) Communications between a public body and an attorney or auditor representing the public body that would not be subject to discovery in litigation, and materials prepared or compiled by or for a public body in anticipation of a criminal, civil or administrative proceeding upon the request of an attorney advising the public body, and materials prepared or compiled with respect to internal audits of public bodies.
- (n) Records relating to a public body's adjudication of employee grievances or disciplinary cases; however, this exemption shall not extend to the final outcome of cases in which discipline is imposed.
- (o) Administrative or technical information associated with automated data processing operations, including but

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not limited to software, operating protocols, computer program abstracts, file layouts, source listings, object modules, load modules, user quides, documentation pertaining to all logical and physical design computerized systems, employee manuals, and any other information that, if disclosed, would jeopardize the security of the system or its data or the security of materials exempt under this Section.

- (p) Records relating to collective negotiating matters public bodies and their employees between or representatives, except that any final contract or agreement shall be subject to inspection and copying.
- questions, scoring keys, and (q) Test examination data used to determine the qualifications of an applicant for a license or employment.
- (r) The records, documents, and information relating estate purchase negotiations until negotiations have been completed or otherwise terminated. With regard to a parcel involved in a pending or actually and reasonably contemplated eminent domain proceeding under the Eminent Domain Act, records, documents and information relating to that parcel shall be exempt except as may be allowed under discovery rules adopted by the The records, documents Illinois Supreme Court. information relating to a real estate sale shall be exempt until a sale is consummated.

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- (s) Any and all proprietary information and records related to the operation of an intergovernmental risk management association or self-insurance pool or jointly self-administered health and accident cooperative or pool. Insurance or self insurance (including intergovernmental risk management association or self insurance pool) claims, loss or risk management information, records, data, advice or communications.
- (t) Information contained in or related to examination, operating, or condition reports prepared by, on behalf of, or for the use of a public body responsible the regulation or supervision of financial institutions or insurance companies, unless disclosure is otherwise required by State law.
- (u) Information that would disclose or might lead to the disclosure of secret or confidential information, codes, algorithms, programs, or private keys intended to be used to create electronic or digital signatures under the Electronic Commerce Security Act.
- (v) Vulnerability assessments, security measures, and response policies or plans that are designed to identify, prevent, or respond to potential attacks upon a community's population or systems, facilities, or installations, the destruction or contamination of which would constitute a clear and present danger to the health or safety of the community, but only to the extent that disclosure could

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reasonably be expected to jeopardize the effectiveness of the measures or the safety of the personnel who implement them or the public. Information exempt under this item may include such things as details pertaining to mobilization or deployment of personnel or equipment, to the operation of communication systems or protocols, or to tactical operations.

- (w) (Blank).
- (x) Maps and other records regarding the location or security of generation, transmission, distribution, storage, gathering, treatment, or switching facilities owned by a utility, by a power generator, or by the Illinois Power Agency.
- (y) Information contained in or related to proposals, negotiations related to electric or procurement under Section 1-75 of the Illinois Power Agency Act and Section 16-111.5 of the Public Utilities Act that is determined to be confidential and proprietary by the Illinois Power Agency or by the Illinois Commerce Commission.
- Information about students exempted (z)disclosure under Sections 10-20.38 or 34-18.29 of the School Code, and information about undergraduate students enrolled at an institution of higher education exempted from disclosure under Section 25 of the Illinois Credit Card Marketing Act of 2009.

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- 1 (aa) Information the disclosure of which is exempted under the Viatical Settlements Act of 2009. 2
 - (bb) Records and information provided to a mortality review team and records maintained by a mortality review team appointed under the Department of Juvenile Justice Mortality Review Team Act.
 - (cc) Information regarding interments, entombments, or inurnments of human remains that are submitted to the Cemetery Oversight Database under the Cemetery Care Act or the Cemetery Oversight Act, whichever is applicable.
 - (dd) Correspondence and records (i) that may not be disclosed under Section 11-9 of the Public Aid Code or (ii) that pertain to appeals under Section 11-8 of the Public Aid Code.
 - names, addresses, or other personal (ee) The information of persons who are minors and are also participants and registrants in programs of districts, forest preserve districts, conservation districts, recreation agencies, and special recreation associations.
 - (ff) names, addresses, or other personal information of participants and registrants in programs of park districts, forest preserve districts, conservation districts, recreation agencies, and special recreation associations where such programs are targeted primarily to minors.

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- 1 (qq) Confidential information described in Section 1-100 of the Illinois Independent Tax Tribunal Act of 2012. 2
- 3 (hh) The report submitted to the State Board of 4 Education by the School Security and Standards Task Force 5 under item (8) of subsection (d) of Section 22-80 of the School Code and any information contained in that report. 6
 - (1.5) Any information exempt from disclosure under the Judicial Privacy Act shall be redacted from public records prior to disclosure under this Act.
 - (2) A public record that is not in the possession of a public body but is in the possession of a party with whom the agency has contracted to perform a governmental function on behalf of the public body, and that directly relates to the governmental function and is not otherwise exempt under this Act, shall be considered a public record of the public body, for purposes of this Act.
- This Section does not authorize withholding of 17 18 information or limit the availability of records to the public, 19 except as stated in this Section or otherwise provided in this 20 Act.
- (Source: P.A. 96-261, eff. 1-1-10; 96-328, eff. 8-11-09; 21
- 96-542, eff. 1-1-10; 96-558, eff. 1-1-10; 96-736, eff. 7-1-10; 22
- 96-863, eff. 3-1-10; 96-1378, eff. 7-29-10; 97-333, eff. 23
- 8-12-11; 97-385, eff. 8-15-11; 97-452, eff. 8-19-11; 97-783, 24
- 25 eff. 7-13-12; 97-813, eff. 7-13-12; 97-847, eff. 9-22-12;
- 97-1065, eff. 8-24-12; 97-1129, eff. 8-28-12; revised 26

1	9-20-12.)
2	Section 10. The School Code is amended by adding Section
3	22-80 as follows:
4	(105 ILCS 5/22-80 new)
5	(Section scheduled to be repealed on January 2, 2014)
6	Sec. 22-80. School Security and Standards Task Force.
7	(a) The School Security and Standards Task Force is created
8	within the Office of the Governor to study the security of
9	schools in this State, make recommendations, and draft minimum
10	standards for use by schools to make them more secure and to
11	provide a safer learning environment for the children of this
12	State. The Task Force shall consist of all of the following
13	members:
14	(1) One member of the Senate, appointed by the
15	President of the Senate.
16	(2) One member of the Senate, appointed by the Minority
17	Leader of the Senate.
18	(3) One member of the House of Representatives,
19	appointed by the Speaker of the House of Representatives.
20	(4) One member of the House of Representatives,
21	appointed by the Minority Leader of the House of
22	Representatives.
23	(5) A representative from the State Board of Education,

appointed by the Chairperson of the State Board of

1	Education.
2	(6) A representative from the Department of State
3	Police, appointed by the Director of State Police.
4	(7) A representative from an association representing
5	Illinois sheriffs, appointed by the Governor.
6	(8) A representative from an association representing
7	Illinois chiefs of police, appointed by the Governor.
8	(9) A representative from an association representing
9	Illinois firefighters, appointed by the Governor.
10	(10) A representative from an association representing
11	Illinois regional superintendents of schools, appointed by
12	the Governor.
13	(11) A representative from an association representing
14	Illinois principals, appointed by the Governor.
15	(12) A representative from an association representing
16	Illinois school boards, appointed by the Governor.
17	(13) A representative from the security consulting
18	profession, appointed by the Governor.
19	(14) An architect or engineer who specializes in
20	security issues, appointed by the Governor.
21	(15) A representative from the Illinois Criminal
22	Justice Information Authority, appointed by the Governor.
23	(16) A representative from a statewide association
24	representing teachers, appointed by the Governor.
25	(17) A representative from another statewide
26	association representing teachers, appointed by the

1	Governor.
2	(18) The Director of the Illinois Emergency Management
3	Agency, who shall serve as the chairperson of the Task
4	Force.
5	Members of the Task Force appointed by the Governor must be
6	individuals who have knowledge, experience, and expertise in
7	the field of security or who have worked within the school
8	system. The appointment of members by the Governor must reflect
9	the geographic diversity of this State.
10	Members of the Task Force shall serve without compensation
11	and shall not be reimbursed for their expenses.
12	(b) The Task Force shall meet initially at the call of the
13	Chairperson and thereafter shall meet at the call of the
14	Chairperson.
15	(c) The Illinois Emergency Management Agency shall provide
16	administrative and other support to the Task Force.
17	(d) The Task Force shall make recommendations for minimum
18	standards for security for the schools in this State. In making
19	those recommendations, the Task Force shall do all of the
20	<pre>following:</pre>
21	(1) Gather information concerning security in schools
22	as it presently exists.
23	(2) Receive reports and testimony from individuals,
24	school district superintendents, principals, teachers,
25	security experts, architects, engineers, and the law
26	enforcement community.

1	(3) Create minimum standards for securing schools.
2	(4) Give consideration to securing the physical
3	structures, security staffing recommendations,
4	communications, security equipment, alarms, video and
5	audio monitoring, school policies, egress and ingress,
6	security plans, emergency exits and escape, and any other
7	areas of security that the Task Force deems appropriate for
8	securing schools.
9	(5) Create a model security plan policy.
10	(6) Suggest possible funding recommendations for
11	schools to access for use in implementing enhanced security
12	measures.
13	(7) On or before January 1, 2014, submit a report to
14	the General Assembly and the Governor on specific
15	recommendations for changes to the current law or other
16	<u>legislative measures.</u>
17	(8) On or before January 1, 2014, submit a report to
18	the State Board of Education on specific recommendations
19	for model security plan policies for schools to access and
20	use as a guideline. This report is exempt from inspection
21	and copying under Section 7 of the Freedom of Information
22	Act.
23	The Task Force's recommendations may include proposals for
24	specific statutory changes and methods to foster cooperation
25	among State agencies and between this State and local
26	government.

- 1 (e) The Task Force is abolished and this Section is
- 2 repealed on January 2, 2014.
- Section 99. Effective date. This Act takes effect upon 3
- becoming law.". 4