



## 98TH GENERAL ASSEMBLY

### State of Illinois

### 2013 and 2014

### SB0034

Introduced 1/10/2013, by Sen. David Koehler

#### SYNOPSIS AS INTRODUCED:

- 215 ILCS 122/5-3
- 215 ILCS 122/5-4 new
- 215 ILCS 122/5-5
- 215 ILCS 122/5-6 new
- 215 ILCS 122/5-15
- 215 ILCS 122/5-16 new
- 215 ILCS 122/5-17 new
- 215 ILCS 122/5-21 new

Amends the Illinois Health Benefits Exchange Law. Makes changes concerning the legislative intent of the Law. Sets forth definitions. Establishes the Illinois Health Benefits Exchange as a political subdivision, body politic and corporate beginning October 1, 2014 (instead of 2013). Provides that the Exchange shall be a public entity, but shall not be considered a department, institution, or agency of the State. Sets forth provisions concerning health benefit plan certification. Deletes references to the Illinois Health Benefits Exchange Legislative Study Committee and establishes instead the Illinois Health Benefits Exchange Legislative Oversight Committee within the Commission on Government Forecasting and Accountability. Provides that the governing and administrative powers of the Exchange shall be vested in a body known as the Illinois Health Benefits Exchange Board and sets forth provisions concerning appointments, terms, meetings, the Board's structure, recusal, a budget, a revenue generating plan, and the Board's purpose. Establishes the Illinois Health Benefits Exchange Fund. Sets forth provisions concerning enrollment through brokers and agents and producer compensation. Makes other changes. Effective immediately.

LRB098 04167 RPM 34190 b

FISCAL NOTE ACT  
MAY APPLY

A BILL FOR

1 AN ACT concerning insurance.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 5. The Illinois Health Benefits Exchange Law is  
5 amended by changing Sections 5-3, 5-5, and 5-15 and by adding  
6 Sections 5-4, 5-6, 5-16, 5-17, and 5-21 as follows:

7 (215 ILCS 122/5-3)

8 Sec. 5-3. Legislative intent. The General Assembly finds  
9 the health benefits exchanges authorized by the federal Patient  
10 Protection and Affordable Care Act represent one of a number of  
11 ways in which the State can address coverage gaps and provide  
12 individual consumers and small employers access to greater  
13 coverage options. The General Assembly also finds that the  
14 State is best positioned to implement an exchange that is  
15 sensitive to the coverage gaps and market landscape unique to  
16 this State.

17 The purpose of this Law is to provide for the establishment  
18 of an Illinois Health Benefits Exchange (the Exchange) to  
19 facilitate the purchase and sale of qualified health plans and  
20 qualified dental plans in the individual market in this State  
21 and to provide for the establishment of a Small Business Health  
22 Options Program (SHOP Exchange) to assist qualified small  
23 employers in this State in facilitating the enrollment of their

1 employees in qualified health plans and qualified dental plans  
2 offered in the small group market. The intent of the Exchange  
3 is to supplement the existing health insurance market to  
4 simplify shopping for individual and small employers by  
5 increasing access to benefit options, encouraging a robust and  
6 competitive market both inside and outside the Exchange,  
7 reducing the number of uninsured, and providing a transparent  
8 marketplace and effective consumer education and programmatic  
9 assistance tools. ~~The purpose of this Law is to ensure that the~~  
10 ~~State is making sufficient progress towards establishing an~~  
11 ~~exchange within the guidelines outlined by the federal law and~~  
12 ~~to protect Illinoisans from undue federal regulation. Although~~  
13 ~~the federal law imposes a number of core requirements on~~  
14 ~~state level exchanges, the State has significant flexibility~~  
15 ~~in the design and operation of a State exchange that make it~~  
16 ~~prudent for the State to carefully analyze, plan, and prepare~~  
17 ~~for the exchange. The General Assembly finds that in order for~~  
18 ~~the State to craft a tenable exchange that meets the~~  
19 ~~fundamental goals outlined by the Patient Protection and~~  
20 ~~Affordable Care Act of expanding access to affordable coverage~~  
21 ~~and improving the quality of care, the implementation process~~  
22 ~~should (1) provide for broad stakeholder representation; (2)~~  
23 ~~foster a robust and competitive marketplace, both inside and~~  
24 ~~outside of the exchange; and (3) provide for a broad-based~~  
25 ~~approach to the fiscal solvency of the exchange.~~

26 (Source: P.A. 97-142, eff. 7-14-11.)

1 (215 ILCS 122/5-4 new)

2 Sec. 5-4. Definitions. In this Law:

3 "Board" means the Illinois Health Benefits Exchange Board  
4 established pursuant to this Law.

5 "Director" means the Director of Insurance.

6 "Educated health care consumer" means an individual who is  
7 knowledgeable about the health care system, and has background  
8 or experience in making informed decisions regarding health,  
9 medical, and scientific matters.

10 "Essential health benefits" has the meaning provided under  
11 Section 1302(b) of the Federal Act.

12 "Exchange" means the Illinois Health Benefits Exchange  
13 established by this Law and includes the Individual Exchange  
14 and the SHOP Exchange, unless otherwise specified.

15 "Executive Director" means the Executive Director of the  
16 Illinois Health Benefits Exchange.

17 "Federal Act" means the federal Patient Protection and  
18 Affordable Care Act (Public Law 111-148), as amended by the  
19 federal Health Care and Education Reconciliation Act of 2010  
20 (Public Law 111-152), and any amendments thereto, or  
21 regulations or guidance issued under, those Acts.

22 "Health benefit plan" means a policy, contract,  
23 certificate, or agreement offered or issued by a health carrier  
24 to provide, deliver, arrange for, pay for, or reimburse any of  
25 the costs of health care services. "Health benefit plan" does

1 not include:

2 (1) coverage for accident only or disability income  
3 insurance or any combination thereof;

4 (2) coverage issued as a supplement to liability  
5 insurance;

6 (3) liability insurance, including general liability  
7 insurance and automobile liability insurance;

8 (4) workers' compensation or similar insurance;

9 (5) automobile medical payment insurance;

10 (6) credit-only insurance;

11 (7) coverage for on-site medical clinics; or

12 (8) other similar insurance coverage, specified in  
13 federal regulations issued pursuant to Public Law 104-191,  
14 under which benefits for health care services are secondary  
15 or incidental to other insurance benefits.

16 "Health benefit plan" does not include the following  
17 benefits if they are provided under a separate policy,  
18 certificate, or contract of insurance or are otherwise not an  
19 integral part of the plan:

20 (a) limited scope dental or vision benefits;

21 (b) benefits for long-term care, nursing home care,  
22 home health care, community-based care, or any combination  
23 thereof; or

24 (c) other similar, limited benefits specified in  
25 federal regulations issued pursuant to Public Law 104-191.

26 "Health benefit plan" does not include the following

1 benefits if the benefits are provided under a separate policy,  
2 certificate, or contract of insurance, there is no coordination  
3 between the provision of the benefits and any exclusion of  
4 benefits under any group health plan maintained by the same  
5 plan sponsor, and the benefits are paid with respect to an  
6 event without regard to whether benefits are provided with  
7 respect to such an event under any group health plan maintained  
8 by the same plan sponsor:

9 (i) coverage only for a specified disease or illness;

10 or

11 (ii) hospital indemnity or other fixed indemnity  
12 insurance.

13 "Health benefit plan" does not include the following if  
14 offered as a separate policy, certificate, or contract of  
15 insurance:

16 (A) Medicare supplemental health insurance as defined  
17 under Section 1882(g)(1) of the federal Social Security  
18 Act;

19 (B) coverage supplemental to the coverage provided  
20 under Chapter 55 of Title 10, United States Code (Civilian  
21 Health and Medical Program of the Uniformed Services  
22 (CHAMPUS)); or

23 (C) similar supplemental coverage provided to coverage  
24 under a group health plan.

25 "Health benefit plan" does not include a group health plan  
26 or multiple employer welfare arrangement to the extent the plan

1 or arrangement is not subject to State insurance regulation  
2 under Section 514 of the federal Employee Retirement Income  
3 Security Act of 1974.

4 "Health carrier" or "carrier" means an entity subject to  
5 the insurance laws and regulations of this State, or subject to  
6 the jurisdiction of the Director, that contracts or offers to  
7 contract to provide, deliver, arrange for, pay for, or  
8 reimburse any of the costs of health care services, including a  
9 sickness and accident insurance company, a health maintenance  
10 organization, a nonprofit hospital and health service  
11 corporation, or any other entity providing a plan of health  
12 insurance, health benefits or health services.

13 "Individual Exchange" means the exchange marketplace  
14 established by this Law through which qualified individuals may  
15 obtain coverage through an individual market qualified health  
16 plan.

17 "Principal place of business" means the location in a state  
18 where an employer has its headquarters or significant place of  
19 business and where the persons with direction and control  
20 authority over the business are employed.

21 "Qualified dental plan" means a limited scope dental plan  
22 that has been certified in accordance with this Law.

23 "Qualified employee" means an eligible individual employed  
24 by a qualified employer who has been offered health insurance  
25 coverage by that qualified employer through the SHOP on the  
26 Exchange.

1       "Qualified employer" means a small employer that elects to  
2 make its full-time employees eligible for one or more qualified  
3 health plans or qualified dental plans offered through the SHOP  
4 Exchange, and at the option of the employer, some or all of its  
5 part-time employees, provided that the employer has its  
6 principal place of business in this State and elects to provide  
7 coverage through the SHOP Exchange to all of its eligible  
8 employees, wherever employed.

9       "Qualified health plan" or "QHP" means a health benefit  
10 plan that has in effect a certification that the plan meets the  
11 criteria for certification described in Section 1311(c) of the  
12 Federal Act.

13       "Qualified health plan issuer" or "QHP issuer" means a  
14 health insurance issuer that offers a health plan that the  
15 Exchange has certified as a qualified health plan.

16       "Qualified individual" means an individual, including a  
17 minor, who:

18           (1) is seeking to enroll in a qualified health plan or  
19 qualified dental plan offered to individuals through the  
20 Exchange;

21           (2) resides in this State;

22           (3) at the time of enrollment, is not incarcerated,  
23 other than incarceration pending the disposition of  
24 charges; and

25           (4) is, and is reasonably expected to be, for the  
26 entire period for which enrollment is sought, a citizen or



1       national of the United States or an alien lawfully present  
2       in the United States.

3       "Secretary" means the Secretary of the federal Department  
4       of Health and Human Services.

5       "SHOP Exchange" means the Small Business Health Options  
6       Program established under this Law through which a qualified  
7       employer can provide small group qualified health plans to its  
8       qualified employees.

9       "Small employer" means, in connection with a group health  
10      plan with respect to a calendar year and a plan year, an  
11      employer who employed an average of at least 2 but not more  
12      than 100 employees on business days during the preceding  
13      calendar year and who employs at least one employee on the  
14      first day of the plan year. For purposes of this definition:

15           (a) all persons treated as a single employer under  
16           subsection (b), (c), (m) or (o) of Section 414 of the  
17           federal Internal Revenue Code of 1986 shall be treated as a  
18           single employer;

19           (b) an employer and any predecessor employer shall be  
20           treated as a single employer;

21           (c) employees shall be counted in accordance with  
22           federal law and regulations and State law and regulations;

23           (d) if an employer was not in existence throughout the  
24           preceding calendar year, then the determination of whether  
25           that employer is a small employer shall be based on the  
26           average number of employees that is reasonably expected

1 that employer will employ on business days in the current  
2 calendar year; and

3 (e) an employer that makes enrollment in qualified  
4 health plans or qualified dental plans available to its  
5 employees through the SHOP Exchange, and would cease to be  
6 a small employer by reason of an increase in the number of  
7 its employees, shall continue to be treated as a small  
8 employer for purposes of this Law as long as it  
9 continuously makes enrollment through the SHOP Exchange  
10 available to its employees.

11 (215 ILCS 122/5-5)

12 Sec. 5-5. Establishment of the Exchange ~~State health~~  
13 ~~benefits exchange.~~

14 (a) It is declared that this State, beginning October 1,  
15 2014 ~~2013~~, in accordance with Section 1311 of the federal  
16 Patient Protection and Affordable Care Act, shall establish a  
17 State health benefits exchange to be known as the Illinois  
18 Health Benefits Exchange in order to help individuals and small  
19 employers ~~with no more than 50 employees~~ shop for, select, and  
20 enroll in qualified, affordable private health plans that fit  
21 their needs at competitive prices. The Exchange shall separate  
22 coverage pools for individuals and small employers and shall  
23 supplement and not supplant any existing private health  
24 insurance market for individuals and small employers.

25 (b) There is hereby created a political subdivision, body

1 politic and corporate, named the Illinois Health Benefits  
2 Exchange. The Exchange shall be a public entity, but shall not  
3 be considered a department, institution, or agency of the  
4 State.

5 (c) The Exchange shall be comprised of an individual and a  
6 small business health options (SHOP) exchange. Pursuant to  
7 Section 1311(b)(2) of the Federal Act, the Exchange shall  
8 provide individual exchange services to qualified individuals  
9 and SHOP Exchange services to qualified employers under a  
10 single governance and administrative structure. The Board  
11 shall produce an assessment by July 1, 2016 to determine the  
12 viability of merging the SHOP Exchange and Individual Exchange  
13 functions into a single exchange by January 1, 2017.

14 (d) The Exchange shall promote a competitive and robust  
15 marketplace that allows consumer access to affordable health  
16 coverage options. The Exchange shall certify health benefit  
17 plans on the individual and SHOP exchange, as applicable,  
18 provided that any such health benefit plan meets the  
19 requirements set forth in Section 1311(c) of the Federal Act.

20 (e) The Exchange shall not duplicate or replace the  
21 functions of the Department of Insurance.

22 (Source: P.A. 97-142, eff. 7-14-11.)

23 (215 ILCS 122/5-6 new)

24 Sec. 5-6. Health benefit plan certification.

25 (a) To be certified as a qualified health plan, a health

1 benefit plan shall, at a minimum:

2 (1) provide the essential health benefits package  
3 described in Section 1302(a) of the Federal Act; except  
4 that the plan is not required to provide essential benefits  
5 that duplicate the minimum benefits of qualified dental  
6 plans, as provided in subsection (e) of this Section if:

7 (A) the Board has determined that at least one  
8 qualified dental plan is available to supplement the  
9 plan's coverage; and

10 (B) the health carrier makes prominent disclosure  
11 at the time it offers the plan, in a form approved by  
12 the Board, that the plan does not provide the full  
13 range of essential pediatric dental benefits and that  
14 qualified dental plans providing those benefits and  
15 other dental benefits not covered by the plan are  
16 offered through the Exchange;

17 (2) obtain prior approval of premium rates and contract  
18 language from the Department;

19 (3) provide at least the minimum level of coverage  
20 prescribed by the Federal Act;

21 (4) ensure that the cost-sharing requirements of the  
22 plan do not exceed the limits established under Section  
23 1302(c)(1) of the Federal Act, and if the plan is offered  
24 through the SHOP Exchange, the plan's deductible does not  
25 exceed the limits established under Section 1302(c)(2) of  
26 the Federal Act;

1           (5) be offered by a health carrier that:

2                   (A) is authorized and in good standing to offer  
3           health insurance coverage;

4                   (B) offers at least one qualified health plan at  
5           the silver level and at least one plan at the gold  
6           level, as described in the Federal Act, through each  
7           component of the Board in which the health carrier  
8           participates; for the purposes of this subparagraph  
9           (B), "component" means the SHOP Exchange and the  
10           exchange for individual coverage within the American  
11           Health Benefit Exchange;

12                   (C) charges the same premium rate for each  
13           qualified health plan without regard to whether the  
14           plan is offered through the Exchange and without regard  
15           to whether the plan is offered directly from the health  
16           carrier or through an insurance producer;

17                   (D) does not charge any cancellation fees or  
18           penalties; and

19                   (E) complies with the regulations established by  
20           the Secretary under Section 1311 (d) of the Federal Act  
21           and any other requirements as the Board may establish;

22           (6) meet the requirements of certification pursuant to  
23           the Board provided in this Law and by the Secretary under  
24           Section 1311(c) of the Federal Act and rules promulgated  
25           pursuant to this Law or the Federal Act, which shall  
26           include:

1           (A) minimum standards in the areas of marketing  
2           practices;

3           (B) network adequacy;

4           (C) essential community providers in underserved  
5           areas;

6           (D) accreditation;

7           (E) quality improvement;

8           (F) uniform enrollment forms and descriptions of  
9           coverage; and

10           (G) information on quality measures for health  
11           benefit plan performance;

12           (7) be determined by the Board that making the plan  
13           available through the Exchange is in the interest of  
14           qualified individuals and qualified employers; and

15           (8) include all outpatient clinics in the health plan's  
16           region that are controlled by an entity that also controls  
17           a 340B eligible provider as defined by Section 340B(a)(4)  
18           of the federal Public Health Service Act such that the  
19           outpatient clinics are subject to the same mission,  
20           policies, and medical standards related to the provision of  
21           health care services as the 340B eligible provider.

22           (b) The Board shall not withhold certification from a  
23           health benefit plan:

24           (1) on the basis that the plan is a fee-for-service  
25           plan;

26           (2) through the imposition of premium price controls by

1 the Board; or

2 (3) on the basis that the health benefit plan provides  
3 treatments necessary to prevent patients' deaths in  
4 circumstances the Board determines are inappropriate or  
5 too costly.

6 (c) The Board shall require each health carrier seeking  
7 certification of a plan as a qualified health plan to:

8 (1) submit a justification for any premium increase  
9 before implementation of that increase, and prominently  
10 post the information on its publicly accessible Internet  
11 website;

12 (2) make available to the public, in plain language as  
13 defined in Section 1311(e) (3) (B) of the Federal Act, and  
14 submit to the Board, the Secretary, and the Department  
15 accurate and timely disclosure of the following:

16 (i) claims payment policies and practices;

17 (ii) periodic financial disclosures;

18 (iii) data on enrollment;

19 (iv) data on disenrollment;

20 (v) data on the number of claims that are  
21 denied;

22 (vi) data on rating practices;

23 (vii) information on cost-sharing and payments  
24 with respect to any out-of-network coverage;

25 (viii) information on enrollee and participant  
26 rights under Title I of the Federal Act; and

1                   (ix) other information as determined  
2                   appropriate by the Secretary;

3                   (3) permit individuals to learn, in a timely manner  
4                   upon the request of the individual, the amount of  
5                   cost-sharing, including deductibles, copayments, and  
6                   coinsurance, under the individual's plan or coverage that  
7                   the individual would be responsible for paying with respect  
8                   to the furnishing of a specific item or service by a  
9                   participating provider and make this information available  
10                   to the individual through an Internet website that is  
11                   publicly accessible and through other means for  
12                   individuals without access to the Internet; and

13                   (4) promptly notify affected individuals of price and  
14                   benefit changes or other changes in circumstances that  
15                   could materially impact enrollment or coverage.

16                   (d) The Board shall not exempt any health carrier seeking  
17                   certification as a qualified health plan, regardless of the  
18                   type or size of the health carrier, from licensure or solvency  
19                   requirements and shall apply the criteria of this Section in a  
20                   manner that ensures a level playing field between or among  
21                   health carriers participating in the Exchange.

22                   (e) The provisions of this Law that are applicable to  
23                   qualified health plans shall also apply, to the extent  
24                   relevant, to qualified dental plans, except as modified in  
25                   accordance with the provisions of paragraphs (1), (2), and (3)  
26                   of this subsection (e) or by rules adopted by the Board.



1           (1) The health carrier shall be licensed to offer  
2           dental coverage, but need not be licensed to offer other  
3           health benefits.

4           (2) The plan shall be limited to dental and oral health  
5           benefits, without substantially duplicating the benefits  
6           typically offered by health benefit plans without dental  
7           coverage and shall include, at a minimum, the essential  
8           pediatric dental benefits prescribed by the Secretary  
9           pursuant to Section 1302(b)(1)(J) of the Federal Act and  
10           such other dental benefits as the Board or the Secretary  
11           may specify by rule.

12           (3) Health carriers may jointly offer a comprehensive  
13           plan through the Exchange in which the dental benefits are  
14           provided by a health carrier through a qualified dental  
15           plan and the other benefits are provided by a health  
16           carrier through a qualified health plan, provided that the  
17           plans are priced separately and are also made available for  
18           purchase separately at the same price.

19           (215 ILCS 122/5-15)

20           Sec. 5-15. Illinois Health Benefits Exchange Legislative  
21           Oversight Study Committee.

22           (a) There is created an Illinois Health Benefits Exchange  
23           Legislative Oversight Study Committee within the Commission on  
24           Government Forecasting and Accountability to provide  
25           accountability for ~~conduct a study regarding State~~

1 ~~implementation and establishment of the Illinois Health~~  
2 ~~Benefits Exchange and to ensure Exchange operations and~~  
3 ~~functions align with the goals and duties outlined by this Law.~~  
4 The Committee shall also be responsible for providing policy  
5 recommendations to ensure the Exchange aligns with the Federal  
6 Act, amendments to the Federal Act, and regulations promulgated  
7 pursuant to the Federal Act.

8 (b) Members of the Legislative Oversight Study Committee  
9 shall be appointed as follows: 3 members of the Senate shall be  
10 appointed by the President of the Senate; 3 members of the  
11 Senate shall be appointed by the Minority Leader of the Senate;  
12 3 members of the House of Representatives shall be appointed by  
13 the Speaker of the House of Representatives; and 3 members of  
14 the House of Representatives shall be appointed by the Minority  
15 Leader of the House of Representatives. Each legislative leader  
16 shall select one member to serve as co-chair of the committee.

17 ~~(c) Members of the Legislative Oversight Study Committee~~  
18 ~~shall be appointed no later than June 1, 2012 within 30 days~~  
19 ~~after the effective date of this Law. The co chairs shall~~  
20 ~~convene the first meeting of the committee no later than 45~~  
21 ~~days after the effective date of this Law.~~

22 (Source: P.A. 97-142, eff. 7-14-11.)

23 (215 ILCS 122/5-16 new)

24 Sec. 5-16. Exchange governance. The governing and  
25 administrative powers of the Exchange shall be vested in a body

1 known as the Illinois Health Benefits Exchange Board. The  
2 following provisions shall apply:

3 (1) The Board shall consist of 11 voting members  
4 appointed by the Governor with the advice and consent of a  
5 majority of the members elected to the Senate. In addition,  
6 the Director of Insurance, the Director of Healthcare and  
7 Family Services, and the Executive Director of the Exchange  
8 shall serve as non-voting, ex-officio members of the Board.  
9 The Governor shall also appoint as non-voting, ex-officio  
10 members one economist with experience in the health care  
11 markets and one educated health care consumer advocate. All  
12 Board members shall be appointed no later than January 1,  
13 2013.

14 (2) The Governor shall make the appointments so as to  
15 reflect no less than proportional representation of the  
16 geographic, gender, cultural, racial, and ethnic  
17 composition of this State and in accordance with  
18 subparagraphs (A), (B), and (C) of this paragraph, as  
19 follows:

20 (A) No more than one voting member may be an  
21 individual who is employed by, a consultant to, or a  
22 member of a board of directors of an insurer, a  
23 third-party administrator, or an insurance producer.  
24 No more than one voting member may be an individual who  
25 is a member of a board of directors of a health care  
26 provider, health care facility, or health clinic.

1           (B) At least one board member must represent each  
2 of the following interest groups:

3           (1) a labor interest group;

4           (2) a women's interest group;

5           (3) a minorities' interest group;

6           (4) a disabled persons' interest group;

7           (5) a small business interest group; and

8           (6) a public health interest group.

9           (C) Each person appointed to the Board should have  
10 demonstrated expertise in no less than 2 of the  
11 following areas:

12           (1) individual health insurance coverage;

13           (2) small employer health insurance;

14           (3) health benefits administration;

15           (4) health care finance;

16           (5) administration of a public or private

17 health care delivery system;

18           (6) the provision of health care services;

19           (7) the purchase of health insurance coverage;

20           (8) health care consumer navigation or  
21 assistance;

22           (9) health care economics or health care  
23 actuarial sciences;

24           (10) information technology; or

25           (11) starting a small business with 50 or fewer  
26 employees.

1           (3) The Board shall elect one voting member of the  
2           Board to serve as chairperson and one voting member to  
3           serve as vice-chairperson, upon approval of a majority of  
4           the Board.

5           (4) The Exchange shall be administered by an Executive  
6           Director, who shall be appointed, and may be removed, by a  
7           majority of the Board. The Board shall have the power to  
8           determine compensation for the Executive Director. The  
9           Executive Director may not be a State employee or have been  
10          employed by or have had a contract with the State in the 3  
11          years prior to his or her appointment. The Executive  
12          Director may not be nor have been an employee of an  
13          insurance company.

14          (5) The terms of the non-voting, ex-officio members of  
15          the Board shall run concurrent with their terms of  
16          appointment to office, or in the case of the Executive  
17          Director, his or her term of appointment to that position,  
18          subject to the determination of the Board. The terms of the  
19          members, including those non-voting, ex-officio members  
20          appointed by the Governor, shall be 4 years. Each member of  
21          the General Assembly identified in paragraph (1) of this  
22          Section shall initially appoint one member to a 3-year  
23          term, and one member to a 4-year term. Upon conclusion of  
24          the initial term, the next term and every term subsequent  
25          to it shall run for 3 years. Voting members shall serve no  
26          more than 3 consecutive terms.

1           A person appointed to fill a vacancy and complete the  
2           unexpired term of a member of the Board shall only be  
3           appointed to serve out the unexpired term by the individual  
4           who made the original appointment within 45 days after the  
5           initial vacancy. A person appointed to fill a vacancy and  
6           complete the unexpired term of a member of the Board may be  
7           re-appointed to the Board for another term, but shall not  
8           serve than more than 2 consecutive terms following their  
9           completion of the unexpired term of a member of the Board.

10           If a voting Board member's qualifications change due to  
11           a change in employment during the term of their  
12           appointment, then the Board member shall resign their  
13           position, subject to reappointment by the individual who  
14           made the original appointment.

15           (6) The Board shall, as necessary, create and appoint  
16           qualified persons with requisite expertise to Exchange  
17           technical advisory groups. These Exchange technical  
18           advisory groups shall meet in a manner and frequency  
19           determined by the Board to discuss exchange-related issues  
20           and to provide exchange-related guidance, advice, and  
21           recommendations to the Board and the Exchange. There shall  
22           be at a minimum, 4 technical advisory groups, including the  
23           following:

24                   (1) an insurer advisory group;

25                   (2) a business advisory group;

26                   (3) a consumer advisory group; and

1           (4) a provider advisory group.

2           (7) The Board shall meet no less than quarterly on a  
3 schedule established by the chairperson. Meetings shall be  
4 public and public records shall be maintained, subject to  
5 the Open Meetings Act. A majority of the Board shall  
6 constitute a quorum and the affirmative vote of a majority  
7 is necessary for any action of the Board. No vacancy shall  
8 impair the ability of the Board to act provided a quorum is  
9 reached. Members shall serve without pay, but shall be  
10 reimbursed for their actual and reasonable expenses  
11 incurred in the performance of their duties. The  
12 chairperson of the Board shall file a written report  
13 regarding the activities of the Board and the Exchange to  
14 the Governor and General Assembly annually, and the  
15 Legislative Oversight Committee established in Section  
16 5-15 quarterly, beginning on July 1, 2012 through December  
17 31, 2014.

18           (8) The Board shall adopt conflict of interest rules  
19 and recusal procedures. Such rules and procedures shall (i)  
20 prohibit a member of the Board from performing an official  
21 act that may have a direct economic benefit on a business  
22 or other endeavor in which that member has a direct or  
23 substantial financial interest and (ii) require a member of  
24 the Board to recuse himself or herself from an official  
25 matter, whether direct or indirect. All recusals must be in  
26 advance, in writing, and specify the reason and date of the

1 recusal. All recusals shall be maintained by the Executive  
2 Director and shall be disclosed to any person upon written  
3 request.

4 (9) The Board shall develop an initial budget for the  
5 implementation and operation of the Exchange for fiscal  
6 year 2014, fiscal year 2015, and fiscal year 2016 for  
7 review and approval by the Governor and the General  
8 Assembly. The initial budget shall include, but not be  
9 limited to:

10 (A) proposed compensation levels for the Executive  
11 Director and shall identify personnel and staffing  
12 needs for the implementation and operation of the  
13 Exchange;

14 (B) disclosure of funds received or expected to be  
15 received from the federal government for the  
16 infrastructure and systems of the Exchange and those  
17 funds received or expected to be received for program  
18 administration and operations; and

19 (C) delineation of those functions of the Exchange  
20 that are to be paid by State and federal programs that  
21 are allocable to the State's General Revenue Fund.

22 (10) The Board shall establish a revenue generating  
23 plan that shall include annual assessments of all entities  
24 authorized in this State to transact the types of insurance  
25 enumerated in Class 1 of Section 4 of the Illinois  
26 Insurance Code.



1           (11) The purpose of the Board shall be to implement the  
2           Exchange in accordance with this Section and shall be  
3           authorized to establish procedures for the operation of the  
4           Exchange, subject to legislative approval.

5           (215 ILCS 122/5-17 new)

6           Sec. 5-17. Illinois Health Benefits Exchange Fund. There  
7           is hereby created as a special fund outside of the State  
8           treasury the Illinois Health Benefits Exchange Fund to be used,  
9           subject to appropriation, exclusively by the Exchange to  
10           provide funding for the operation and administration of the  
11           Exchange in carrying out the purposes authorized in this Law.

12           (215 ILCS 122/5-21 new)

13           Sec. 5-21. Enrollment through brokers and agents; producer  
14           compensation.

15           (a) In accordance with Section 1312(e) of the Federal Act,  
16           the Exchange shall allow licensed insurance producers to (1)  
17           enroll qualified individuals in any qualified health plan, for  
18           which the individual is eligible, in the individual exchange,  
19           (2) assist qualified individuals in applying for premium tax  
20           credits and cost-sharing reductions for qualified health plans  
21           purchased through the individual exchange, and (3) enroll  
22           qualified employers in any qualified health plan, for which the  
23           employer is eligible, offered through the SHOP exchange.  
24           Nothing in this subsection (a) shall be construed as to require

1 a qualified individual or qualified employer to utilize a  
2 licensed insurance producer for any of the purposes outlined in  
3 this subsection (a).

4 (b) In order to enroll individuals and small employers in  
5 qualified health plans on the Exchange, licensed producers must  
6 complete a certification program. The Department of Insurance  
7 may develop and implement a certification program for licensed  
8 insurance producers who enroll individuals and employers in the  
9 exchange. The Department of Insurance may charge a reasonable  
10 fee, by regulation, to producers for the certification program.  
11 The Department of Insurance may approve certification programs  
12 developed and instructed by others, charging a reasonable fee,  
13 by regulation, for approval.

14 (c) The Exchange shall include on its Internet website a  
15 producer locator section, featured prominently, through which  
16 individuals and small employers can find exchange-certified  
17 producers.

18 Section 99. Effective date. This Act takes effect upon  
19 becoming law.