

# 96TH GENERAL ASSEMBLY State of Illinois 2009 and 2010 HB4932

Introduced 1/15/2010, by Rep. Suzanne Bassi - Sidney H. Mathias - Michael P. McAuliffe

### SYNOPSIS AS INTRODUCED:

35 ILCS 200/15-176 35 ILCS 200/15-177

Amends the Property Tax Code. Provides that the alternative general homestead exemption applies on a permanent basis and increases the maximum amount of the exemption to \$40,000 beginning in taxable year 2010. Removes an income limitation from the long-time occupant homestead exemption. Provides that, beginning in taxable year 2010, for the purpose of calculating the long-time occupant homestead exemption, "adjusted homestead value" is the lesser of (i) the property's base homestead value increased by 7% for each taxable year after the base year through and including the current tax year or (ii) the property's equalized assessed value for the current tax year minus the general homestead deduction. Effective immediately.

LRB096 15669 HLH 30905 b

FISCAL NOTE ACT MAY APPLY HOUSING AFFORDABILITY IMPACT NOTE ACT MAY APPLY 1 AN ACT concerning revenue.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Property Tax Code is amended by changing

  Sections 15-176 and 15-177 as follows:
- 6 (35 ILCS 200/15-176)
- 7 Sec. 15-176. Alternative general homestead exemption.
- 8 (a) For the assessment years as determined under subsection 9 (j), in any county that has elected, by an ordinance in 10 accordance with subsection (k), to be subject to the provisions 11 of this Section in lieu of the provisions of Section 15-175,
- 12 homestead property is entitled to an annual homestead exemption
- equal to a reduction in the property's equalized assessed value
- 14 calculated as provided in this Section.
- 15 (b) As used in this Section:
- 16 (1) "Assessor" means the supervisor of assessments or 17 the chief county assessment officer of each county.
- 18 (2) "Adjusted homestead value" means the lesser of the 19 following values:
- 20 (A) The property's base homestead value increased 21 by 7% for each tax year after the base year through and 22 including the current tax year, or, if the property is 23 sold or ownership is otherwise transferred, the

property's base homestead value increased by 7% for each tax year after the year of the sale or transfer through and including the current tax year. The increase by 7% each year is an increase by 7% over the prior year.

(B) The property's equalized assessed value for the current tax year minus: (i) \$4,500 in Cook County or \$3,500 in all other counties in tax year 2003; (ii) \$5,000 in all counties in tax years 2004 and 2005; and (iii) the lesser of the amount of the general homestead exemption under Section 15-175 or an amount equal to the increase in the equalized assessed value for the current tax year above the equalized assessed value for 1977 in tax year 2006 and thereafter.

#### (3) "Base homestead value".

(A) Except as provided in subdivision (b) (3) (A-5) or (b) (3) (B), "base homestead value" means the equalized assessed value of the property for the base year prior to exemptions, minus (i) \$4,500 in Cook County or \$3,500 in all other counties in tax year 2003, (ii) \$5,000 in all counties in tax years 2004 and 2005, or (iii) the lesser of the amount of the general homestead exemption under Section 15-175 or an amount equal to the increase in the equalized assessed value for the current tax year above the equalized assessed value for 1977 in tax year 2006 and thereafter,

provided that it was assessed for that year as residential property qualified for any of the homestead exemptions under Sections 15-170 through 15-175 of this Code, then in force, and further provided that the property's assessment was not based on a reduced assessed value resulting from a temporary irregularity in the property for that year. Except as provided in subdivision (b) (3) (B), if the property did not have a residential equalized assessed value for the base year, then "base homestead value" means the base homestead value established by the assessor under subsection (c).

- (A-5) On or before September 1, 2007, in Cook County, the base homestead value, as set forth under subdivision (b)(3)(A) and except as provided under subdivision (b)(3)(B), must be recalculated as the equalized assessed value of the property for the base year, prior to exemptions, minus:
  - (1) if the general assessment year for the property was 2003, the lesser of (i) \$4,500 or (ii) the amount equal to the increase in equalized assessed value for the 2002 tax year above the equalized assessed value for 1977;
  - (2) if the general assessment year for the property was 2004, the lesser of (i) \$4,500 or (ii) the amount equal to the increase in equalized

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

assessed value for the 2003 tax year above the equalized assessed value for 1977;

- (3) if the general assessment year for the property was 2005, the lesser of (i) \$5,000 or (ii) the amount equal to the increase in equalized assessed value for the 2004 tax year above the equalized assessed value for 1977.
- If the property is sold or ownership is otherwise transferred, other than sales or transfers between spouses or between a parent and a child, "base homestead value" means the equalized assessed value of the property at the time of the sale or transfer prior to exemptions, minus: (i) \$4,500 in Cook County or \$3,500 in all other counties in tax year 2003; (ii) \$5,000 in all counties in tax years 2004 and 2005; and (iii) the lesser of the amount of the general homestead exemption under Section 15-175 or an amount equal to the increase in the equalized assessed value for the current tax year above the equalized assessed value for 1977 in tax year 2006 and thereafter, provided that it was assessed as residential property qualified for any of the homestead exemptions under Sections 15-170 through 15-175 of this Code, then in force, and further provided that the property's assessment was not based on a reduced assessed value resulting from a temporary irregularity in the property.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (3.5) "Base year" means (i) tax year 2002 in Cook County or (ii) tax year 2005 or 2006 in all other counties in accordance with the designation made by the county as provided in subsection (k).
  - (4) "Current tax year" means the tax year for which the exemption under this Section is being applied.
  - (5) "Equalized assessed value" means the property's assessed value as equalized by the Department.
    - (6) "Homestead" or "homestead property" means:
    - (A) Residential property that as of January 1 of the tax year is occupied by its owner or owners as his, her, or their principal dwelling place, or that is a leasehold interest on which a single family residence is situated, that is occupied as a residence by a person who has a legal or equitable interest therein evidenced by a written instrument, as an owner or as a lessee, and on which the person is liable for the payment of property taxes. Residential units in an apartment building owned and operated as а cooperative, or as a life care facility, which are occupied by persons who hold a legal or equitable interest in the cooperative apartment building or life care facility as owners or lessees, and who are liable by contract for the payment of property taxes, shall be included within this definition of homestead property.
      - (B) A homestead includes the dwelling place,

2

3

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

appurtenant structures, and so much of the surrounding land constituting the parcel on which the dwelling place is situated as is used for residential purposes. If the assessor has established a specific legal description for a portion of property constituting the homestead, then the homestead shall be limited to the property within that description.

- (7) "Life care facility" means a facility as defined in Section 2 of the Life Care Facilities Act.
- (c) If the property did not have a residential equalized assessed value for the base year as provided in subdivision (b)(3)(A) of this Section, then the assessor shall first determine an initial value for the property by comparison with assessed values for the base year of other properties having physical and economic characteristics similar to those of the subject property, so that the initial value is uniform in relation to assessed values of those other properties for the base year. The product of the initial value multiplied by the equalized factor for the base year for homestead properties in that county, less: (i) \$4,500 in Cook County or \$3,500 in all other counties in tax years 2003; (ii) \$5,000 in all counties in tax year 2004 and 2005; and (iii) the lesser of the amount of the general homestead exemption under Section 15-175 or an amount equal to the increase in the equalized assessed value for the current tax year above the equalized assessed value for 1977 in tax year 2006 and thereafter, is the base homestead

1 value.

For any tax year for which the assessor determines or adjusts an initial value and hence a base homestead value under this subsection (c), the initial value shall be subject to review by the same procedures applicable to assessed values established under this Code for that tax year.

- (d) The base homestead value shall remain constant, except that the assessor may revise it under the following circumstances:
  - (1) If the equalized assessed value of a homestead property for the current tax year is less than the previous base homestead value for that property, then the current equalized assessed value (provided it is not based on a reduced assessed value resulting from a temporary irregularity in the property) shall become the base homestead value in subsequent tax years.
  - (2) For any year in which new buildings, structures, or other improvements are constructed on the homestead property that would increase its assessed value, the assessor shall adjust the base homestead value as provided in subsection (c) of this Section with due regard to the value added by the new improvements.
  - (3) If the property is sold or ownership is otherwise transferred, the base homestead value of the property shall be adjusted as provided in subdivision (b)(3)(B). This item (3) does not apply to sales or transfers between spouses or

25

26

1	between a parent and a child.
2	(4) the recalculation required in Cook County under
3	subdivision (b)(3)(A-5).
4	(e) The amount of the exemption under this Section is the
5	equalized assessed value of the homestead property for the
6	current tax year, minus the adjusted homestead value, with the
7	following exceptions:
8	(1) In Cook County, the exemption under this Section
9	shall not exceed \$20,000 for any taxable year through tax
10	year:
11	(i) 2005, if the general assessment year for the
12	property is 2003;
13	(ii) 2006, if the general assessment year for the
14	property is 2004; or
15	(iii) 2007, if the general assessment year for the
16	property is 2005.
17	(1.1) Thereafter, in Cook County, and in all other
18	counties, the exemption is as follows:
19	(i) if the general assessment year for the property
20	is 2006, then the exemption may not exceed: \$33,000 for
21	taxable year 2006; \$26,000 for taxable year 2007; and
22	\$20,000 for taxable <u>years</u> <u>year</u> 2008 <u>and 2009; and</u>
23	\$40,000 for taxable year 2010 and thereafter;

(ii) if the general assessment year for the

property is 2007, then the exemption may not exceed:

\$33,000 for taxable year 2007; \$26,000 for taxable year

2008; and \$20,000 for taxable year 2009; and \$40,000 for taxable year 2010 and thereafter; and

- (iii) if the general assessment year for the property is 2008, then the exemption may not exceed: \$33,000 for taxable year 2008; \$26,000 for taxable year 2009; and \$40,000\$ \$20,000\$ for taxable year 2010 and thereafter.
- (1.5) In Cook County, for the 2006 taxable year only, the maximum amount of the exemption set forth under subsection (e) (1.1) (i) of this Section may be increased:

  (i) by \$7,000 if the equalized assessed value of the property in that taxable year exceeds the equalized assessed value of that property in 2002 by 100% or more; or (ii) by \$2,000 if the equalized assessed value of the property in that taxable year exceeds the equalized assessed value of that property in 2002 by more than 80% but less than 100%.
- (2) In the case of homestead property that also qualifies for the exemption under Section 15-172, the property is entitled to the exemption under this Section, limited to the amount of (i) \$4,500 in Cook County or \$3,500 in all other counties in tax year 2003, (ii) \$5,000 in all counties in tax years 2004 and 2005, or (iii) the lesser of the amount of the general homestead exemption under Section 15-175 or an amount equal to the increase in the equalized assessed value for the current tax year above

the equalized assessed value for 1977 in tax year 2006 and thereafter.

- (f) In the case of an apartment building owned and operated as a cooperative, or as a life care facility, that contains residential units that qualify as homestead property under this Section, the maximum cumulative exemption amount attributed to the entire building or facility shall not exceed the sum of the exemptions calculated for each qualified residential unit. The cooperative association, management firm, or other person or entity that manages or controls the cooperative apartment building or life care facility shall credit the exemption attributable to each residential unit only to the apportioned tax liability of the owner or other person responsible for payment of taxes as to that unit. Any person who willfully refuses to so credit the exemption is guilty of a Class B misdemeanor.
- (g) When married persons maintain separate residences, the exemption provided under this Section shall be claimed by only one such person and for only one residence.
- (h) In the event of a sale or other transfer in ownership of the homestead property, the exemption under this Section shall remain in effect for the remainder of the tax year and be calculated using the same base homestead value in which the sale or transfer occurs, but (other than for sales or transfers between spouses or between a parent and a child) shall be calculated for any subsequent tax year using the new base

1	homestead	value	as	provide	d in	subdiv	ision	(b) (3	)(B).	The
2	assessor m	nay requ	ire	the new	owner	of the	proper	ty to	apply	for
3	the exempt	ion in	the	followin	ng year	<b>.</b>				

- (i) The assessor may determine whether property qualifies as a homestead under this Section by application, visual inspection, questionnaire, or other reasonable methods. Each year, at the time the assessment books are certified to the county clerk by the board of review, the assessor shall furnish to the county clerk a list of the properties qualified for the homestead exemption under this Section. The list shall note the base homestead value of each property to be used in the calculation of the exemption for the current tax year.
- (j) In counties with 3,000,000 or more inhabitants, the provisions of this Section apply as follows:
  - (1) If the general assessment year for the property is 2003, this Section applies for assessment year years 2003 and thereafter. , 2004, 2005, 2006, 2007, and 2008. Thereafter, the provisions of Section 15 175 apply.
  - (2) If the general assessment year for the property is 2004, this Section applies for assessment year years 2004 and thereafter. , 2005, 2006, 2007, 2008, and 2009. Thereafter, the provisions of Section 15-175 apply.
  - (3) If the general assessment year for the property is 2005, this Section applies for assessment year years 2005 and thereafter. , 2006, 2007, 2008, 2009, and 2010. Thereafter, the provisions of Section 15 175 apply.

7

8

9

10

11

- In counties with less than 3,000,000 inhabitants, this

  Section applies for assessment years (i) 2006, 2007, and 2008,

  and 2009 if tax year 2005 is the designated base year or (ii)

  2007, 2008, 2009, and 2010 if tax year 2006 is the designated

  base year. Thereafter, the provisions of Section 15-175 apply.
  - (k) To be subject to the provisions of this Section in lieu of Section 15-175, a county must adopt an ordinance to subject itself to the provisions of this Section within 6 months after the effective date of this amendatory Act of the 95th General Assembly. In a county other than Cook County, the ordinance must designate either tax year 2005 or tax year 2006 as the base year.
- (1) Notwithstanding Sections 6 and 8 of the State Mandates

  Act, no reimbursement by the State is required for the

  implementation of any mandate created by this Section.
- 16 (Source: P.A. 95-644, eff. 10-12-07.)
- 17 (35 ILCS 200/15-177)
- 18 Sec. 15-177. The long-time occupant homestead exemption.
- 19 (a) If the county has elected, under Section 15-176, to be
  20 subject to the provisions of the alternative general homestead
  21 exemption, then, for taxable years 2007 and thereafter,
  22 regardless of whether the exemption under Section 15-176
  23 applies, qualified homestead property is entitled to an annual
  24 homestead exemption equal to a reduction in the property's
  25 equalized assessed value calculated as provided in this

26

1	Section.								
2	(b) As used in this Section:								
3	For taxable years 2007, 2008, and 2009, "adjusted "Adjusted								
4	homestead value" means the lesser of the following values:								
5	(1) The property's base homestead value increased by:								
6	(i) 10% for each taxable year after the base year through								
7	and including the current tax year for qualified taxpayers								
8	with a household income of more than \$75,000 but not								
9	exceeding \$100,000; or (ii) 7% for each taxable year after								
10	the base year through and including the current tax year								
11	for qualified taxpayers with a household income of \$75,000								
12	or less. The increase each year is an increase over the								
13	prior year; or								
14	(2) The property's equalized assessed value for the								
15	current tax year minus the general homestead deduction.								
16	Beginning in taxable year 2010, "adjusted homestead value"								
17	means the lesser of the following values:								
18	(1) The property's base homestead value increased by 78								
19	for each taxable year after the base year through and								
20	including the current tax year for all qualified taxpayers								
21	The increase each year is an increase over the prior year;								
22	<u>or</u>								
23	(2) The property's equalized assessed value for the								
24	current tax year minus the general homestead deduction.								

(1) if the property did not have an adjusted homestead

"Base homestead value" means:

value under Section 15-176 for the base year, then an amount equal to the equalized assessed value of the property for the base year prior to exemptions, minus the general homestead deduction, provided that the property's assessment was not based on a reduced assessed value resulting from a temporary irregularity in the property for that year; or

(2) if the property had an adjusted homestead value under Section 15-176 for the base year, then an amount equal to the adjusted homestead value of the property under Section 15-176 for the base year.

"Base year" means the taxable year prior to the taxable year in which the taxpayer first qualifies for the exemption under this Section.

"Current taxable year" means the taxable year for which the exemption under this Section is being applied.

"Equalized assessed value" means the property's assessed value as equalized by the Department.

"Homestead" or "homestead property" means residential property that as of January 1 of the tax year is occupied by a qualified taxpayer as his or her principal dwelling place, or that is a leasehold interest on which a single family residence is situated, that is occupied as a residence by a qualified taxpayer who has a legal or equitable interest therein evidenced by a written instrument, as an owner or as a lessee, and on which the person is liable for the payment of property

17

18

19

20

21

22

23

24

25

26

taxes. Residential units in an apartment building owned and 1 2 operated as a cooperative, or as a life care facility, which 3 are occupied by persons who hold a legal or equitable interest in the cooperative apartment building or life care facility as 4 5 owners or lessees, and who are liable by contract for the payment of property taxes, are included within this definition 6 of homestead property. A homestead includes the dwelling place, 7 8 appurtenant structures, and so much of the surrounding land 9 constituting the parcel on which the dwelling place is situated 10 as is used for residential purposes. If the assessor has 11 established a specific legal description for a portion of 12 property constituting the homestead, then the homestead is 13 limited to the property within that description.

"Household income" has the meaning set forth under Section 15 15-172 of this Code.

"General homestead deduction" means the amount of the general homestead exemption under Section 15-175.

"Life care facility" means a facility defined in Section 2 of the Life Care Facilities Act.

"Qualified homestead property" means homestead property owned by a qualified taxpayer.

"Qualified taxpayer" means any individual:

(1) who, for at least 10 continuous years as of January 1 of the taxable year, has occupied the same homestead property as a principal residence and domicile or who, for at least 5 continuous years as of January 1 of the taxable

year, has occupied the same homestead property as a principal residence and domicile if that person received assistance in the acquisition of the property as part of a government or nonprofit housing program; and

- (2) who has a household income of \$100,000 or less <u>if</u> the taxpayer is applying for an exemption under this Section for taxable year 2007, 2008, or 2009.
- (c) The base homestead value must remain constant, except that the assessor may revise it under any of the following circumstances:
  - (1) If the equalized assessed value of a homestead property for the current tax year is less than the previous base homestead value for that property, then the current equalized assessed value (provided it is not based on a reduced assessed value resulting from a temporary irregularity in the property) becomes the base homestead value in subsequent tax years.
  - (2) For any year in which new buildings, structures, or other improvements are constructed on the homestead property that would increase its assessed value, the assessor shall adjust the base homestead value with due regard to the value added by the new improvements.
- (d) The amount of the exemption under this Section is the greater of: (i) the equalized assessed value of the homestead property for the current tax year minus the adjusted homestead value; or (ii) the general homestead deduction.

- (e) In the case of an apartment building owned and operated as a cooperative, or as a life care facility, that contains residential units that qualify as homestead property of a qualified taxpayer under this Section, the maximum cumulative exemption amount attributed to the entire building or facility shall not exceed the sum of the exemptions calculated for each unit that is a qualified homestead property. The cooperative association, management firm, or other person or entity that manages or controls the cooperative apartment building or life care facility shall credit the exemption attributable to each residential unit only to the apportioned tax liability of the qualified taxpayer as to that unit. Any person who willfully refuses to so credit the exemption is guilty of a Class B misdemeanor.
- (f) When married persons maintain separate residences, the exemption provided under this Section may be claimed by only one such person and for only one residence. No person who receives an exemption under Section 15-172 of this Code may receive an exemption under this Section. No person who receives an exemption under this Section may receive an exemption under Section 15-175 or 15-176 of this Code.
- (g) In the event of a sale or other transfer in ownership of the homestead property between spouses or between a parent and a child, the exemption under this Section remains in effect if the new owner meets the income requirements set forth under this Section for that taxable year has a household income of

### \$100,000 or less.

- (h) In the event of a sale or other transfer in ownership of the homestead property other than subsection (g) of this Section, the exemption under this Section shall remain in effect for the remainder of the tax year and be calculated using the same base homestead value in which the sale or transfer occurs.
- 8 (i) To receive the exemption, a person must submit an 9 application to the county assessor during the period specified 10 by the county assessor.
- The county assessor shall annually give notice of the application period by mail or by publication.

The taxpayer must submit, with the application, an affidavit of the taxpayer's total household income (if applying in taxable year 2007, 2008, or 2009), marital status (and if married the name and address of the applicant's spouse, if known), and principal dwelling place of members of the household on January 1 of the taxable year. The Department shall establish, by rule, a method for verifying the accuracy of affidavits filed by applicants under this Section, and the Chief County Assessment Officer may conduct audits of any taxpayer claiming an exemption under this Section to verify that the taxpayer is eligible to receive the exemption. Each application shall contain or be verified by a written declaration that it is made under the penalties of perjury. A taxpayer's signing a fraudulent application under this Act is

- 1 perjury, as defined in Section 32-2 of the Criminal Code of
- 2 1961. The applications shall be clearly marked as applications
- 3 for the Long-time Occupant Homestead Exemption and must contain
- 4 a notice that any taxpayer who receives the exemption is
- 5 subject to an audit by the Chief County Assessment Officer.
- 6 (j) Notwithstanding Sections 6 and 8 of the State Mandates
- 7 Act, no reimbursement by the State is required for the
- 8 implementation of any mandate created by this Section.
- 9 (Source: P.A. 95-644, eff. 10-12-07.)
- 10 Section 99. Effective date. This Act takes effect upon
- 11 becoming law.