96TH GENERAL ASSEMBLY

State of Illinois

2009 and 2010

HB3653

Introduced 2/24/2009, by Rep. Constance A. Howard

SYNOPSIS AS INTRODUCED:

410 ILCS 303/5 410 ILCS 303/10 410 ILCS 303/15 410 ILCS 303/25 410 ILCS 303/27

Amends the African-American HIV/AIDS Response Act. Provides that the administration of the Act is transferred to the Department of Human Services. Provides that the Response Officers of certain Departments shall collectively form the Interagency HIV/AIDS Prevention Team (IIHAPT). Provides that the IIHAPT must establish its own quidelines for operation. Sets for the responsibilities of the IIHAPT. Provides that the Department must partner with the Administrative Support Agency (ASA) to coordinate the response to HIV/AIDS in the African American Community. Sets forth duties of the ASA. Provides that the HIV/AIDS Response Review Panel must work with the ASA and IIHAPT to create and implement a comprehensive State-wide plan to reduce the HIV infection rate within the African American Community. Provides that the African-American HIV/AIDS Response Fund shall become a line item in the State's annual budget. Provides that the amount of \$10,000,000 shall be deposited into the Fund at the beginning of each fiscal year and that this amount shall be reduced each year equal to the amount that is raised from other sources each year of the Fund's existence. Sets forth expenditures for the Fund. Makes other changes.

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AN ACT concerning public health.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The African-American HIV/AIDS Response Act is 5 amended by changing Sections 5, 10, 15, 25, and 27 as follows:

6 (410 ILCS 303/5)

7 Sec. 5. Legislative finding. The General Assembly finds 8 that HIV/AIDS in the African-American community is a crisis 9 separate and apart from the overall issue of HIV/AIDS in other 10 communities.

11 The General Assembly also finds that HIV infection is 100% 12 preventable and that HIV/AIDS prevention is a social issue that requires behavioral change, therefore the administration of 13 14 this Act is transferred to the Illinois Department of Human Services. References in this Act (i) to the Department of 15 Public Health are deemed, in appropriate contexts, to be 16 17 references to the Department of Human Services and (ii) to the Director of Public Health are deemed, in appropriate contexts, 18 19 to be references to the Secretary of Human Services.

20 (Source: P.A. 94-629, eff. 1-1-06.)

21 (410 ILCS 303/10)

22 Sec. 10. African-American HIV/AIDS Response Officer.

1	<u>(a)</u> An African-American HIV/AIDS Response Officer,		
2	responsible for coordinating efforts to address the		
3	African-American AIDS crisis within his or her respective		
4	Office or Department and serving as a liaison to governmental		
5	and non-governmental entities beyond his or her respective		
6	Office or Department regarding the same, shall be designated in		
7	each of the following:		
8	(1) The Office of the Governor.		
9	(2) The Department of Human Services.		
10	(3) The Department of Public Health.		
11	(4) The Department of Corrections.		
12	(b) Collectively the officers shall be known as the		
13	Illinois Interagency HIV/AIDS Prevention Team (IIHAPT). The		
14	following provisions shall apply to the IIHAPT:		
14 15	following provisions shall apply to the IIHAPT: (1) Each of the agencies described in subsection (a) of		
15	(1) Each of the agencies described in subsection (a) of		
15 16	(1) Each of the agencies described in subsection (a) of this Section must create and fill the officer positions		
15 16 17	(1) Each of the agencies described in subsection (a) of this Section must create and fill the officer positions listed in this Section no later than October 1, 2009. The		
15 16 17 18	(1) Each of the agencies described in subsection (a) of this Section must create and fill the officer positions listed in this Section no later than October 1, 2009. The officer from the Department of Human Services shall serve		
15 16 17 18 19	(1) Each of the agencies described in subsection (a) of this Section must create and fill the officer positions listed in this Section no later than October 1, 2009. The officer from the Department of Human Services shall serve as co-chair of the team. The Director of the Administrative		
15 16 17 18 19 20	(1) Each of the agencies described in subsection (a) of this Section must create and fill the officer positions listed in this Section no later than October 1, 2009. The officer from the Department of Human Services shall serve as co-chair of the team. The Director of the Administrative Support Agency (ASA) shall serve as response officer from		
15 16 17 18 19 20 21	(1) Each of the agencies described in subsection (a) of this Section must create and fill the officer positions listed in this Section no later than October 1, 2009. The officer from the Department of Human Services shall serve as co-chair of the team. The Director of the Administrative Support Agency (ASA) shall serve as response officer from the community. The community officer shall serve as		
15 16 17 18 19 20 21 22	(1) Each of the agencies described in subsection (a) of this Section must create and fill the officer positions listed in this Section no later than October 1, 2009. The officer from the Department of Human Services shall serve as co-chair of the team. The Director of the Administrative Support Agency (ASA) shall serve as response officer from the community. The community officer shall serve as co-chair of the team. The IIHAPT must establish its own		
15 16 17 18 19 20 21 22 23	(1) Each of the agencies described in subsection (a) of this Section must create and fill the officer positions listed in this Section no later than October 1, 2009. The officer from the Department of Human Services shall serve as co-chair of the team. The Director of the Administrative Support Agency (ASA) shall serve as response officer from the community. The community officer shall serve as co-chair of the team. The IIHAPT must establish its own guidelines for operation.		

1	definition to the Illinois General Assembly for adoption.			
2	(3) The officers must craft a proposed coordinated			
3	inter-agency policy for HIV/AIDS prevention by June 30,			
4	2010.			
5	(4) By June 1 of each year, the IIHAPT must submit a			
6	report of its activities to the respective agency directors			
7	and both houses of the General Assembly.			
8	(5) The officers must administer funds of \$100,000 per			
9	year as appropriated to conduct its work.			
10	(6) The officers must meet on at least a weekly basis			
11	to coordinate efforts between State agencies and act as			
12	advisors to community-based organizations regarding			
13	resources available to community-based organizations.			
14	(7) With approval from their respective directors,			
15	IIHAPT officers may report to offices supplied by the ASA.			
16	(8) Beginning January 2010 and continuing each January			
17	thereafter, the IIHAPT must convene an annual community			
18	priority setting meeting to get community input on its			
19	priorities regarding current and future prevention			
20	programs and policies.			
21	(9) Beginning January 2010 and continuing each January			
22	thereafter, the IIHAPT must convene community meetings to			
23	advise communities of the progress of developing or			
24	implementing the priorities established in July.			
25	(10) The IIHAPT must assist the ASA in identifying			
26	issues, preparing grant applications, and applying for			

1	funds from the federal government and other public and			
2	philanthropic sources.			
3	(11) Where possible, all grant applications must be			
4	submitted as collaborative grants and include as many			
5	community-based organizations as is feasible. All funds on			
6	any such grants must be deposited with the ASA.			
7	(12) Any of the IIHAPT agencies at their own discretion			
8	may be included as a full partner on any grant application			
9	The ASA shall serve as lead agency on any such applications			
10	and shall be responsible for monitoring the partner's			
11	participation for compliance to grant requirements. The			
12	ASA may not collect more than 10% of any such grant as an			
13	administration fee. The ASA may not participate as direct			
14	service provider on any such application.			
15	(13) With advice and assistance from the IIHAPT and the			
16	Review Panel, the ASA must create and maintain the Illinois			
17	Not-For-Profit Technical Assistance and Capacity Building			
18	Institute (TACBI).			
19	(14) In addition to those responsibilities outlined in			
20	the Response Fund, additional responsibilities can be			
21	added for the ASA upon mutual agreement by the IIHAPT and			
22	the ASA.			
23	(Source: P.A. 94-629, eff. 1-1-06.)			
24	(410 ILCS 303/15)			

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(a) In this Section:

2 "High-risk community" means a community designated as
3 high-risk by the Department of Public Health in rules.

4 "High-traffic facility" means a high-traffic facility as
5 defined by the State agency operating the facility.

6 "State agency" means (i) any department of State government 7 created under Section 5-15 of the Departments of State 8 Government Law of the Civil Administrative Code of Illinois or 9 (ii) the Office of the Secretary of State.

10 (b) The Department of Public Health shall coordinate the11 response to HIV/AIDS in the African-American community.

12 (c) A State agency that operates a facility that (i) is 13 accessible to the public, (ii) is a high-traffic facility, and (iii) serves a high-risk community must provide the following 14 15 in each such facility where space and security reasonably 16 permit: space for free HIV counseling and antibody testing to a 17 community-based organization licensed to do testing, in accordance with the AIDS Confidentiality Act and rules adopted 18 19 by the Department of Public Health. The State agency or its employees shall not conduct any counseling or testing required 20 to be provided under this subsection, but the agency shall make 21 22 appropriate arrangements with certified one or more 23 community-based organizations to conduct the counseling or testing. The testing required to be provided under this 24 25 subsection is the rapid testing authorized under Section 5.5 of 26 the AIDS Confidentiality Act.

1 (d) Neither the State of Illinois nor any State agency 2 supplying space for services authorized by this Section shall 3 be liable for damages based on the provision of such space or 4 claimed to result from any services performed in such space, 5 except that this immunity does not apply in the case of willful 6 and wanton misconduct.

7 (e) The Department of Human Services shall coordinate the response to HIV/AIDS in the African American Community. The 8 9 Department of Human Services must partner with a community-based organization that shall serve as technical 10 11 assistance and capacity building support to all 12 community-based organizations seeking resources from the 13 Response Fund. This organization shall be known as the 14 Administrative Support Agency (ASA). The ASA shall be responsible for reaching out to and educating all African 15 American community-based organizations, especially those that 16 17 are not historically HIV/AIDS focused or have no programs. The ASA must coordinate State-wide participation of 18 19 community-based organizations, seeking resources from the 20 Response Fund, to ensure approved projects are culturally 21 relevant. The Department must work with the ASA to create a 22 coordinated infrastructure for delivery of all HIV prevention 23 services within the African-American community. 24 By December 31, 2009, all agencies with high traffic

25 <u>facilities under their control must submit a plan to implement</u>
26 <u>HIV testing within those facilities. By March 31, 2010, all</u>

agencies with high traffic facilities under their control must have plans in place with one or more certified community based organization to conduct the counseling or testing. The testing required to be provided under this subsection (e) is the rapid testing authorized under Section 5.5 of the AIDS Confidentiality Act.

7 (Source: P.A. 94-629, eff. 1-1-06.)

8 (410 ILCS 303/25)

9 Sec. 25. HIV/AIDS Response Review Panel.

10 (a) The HIV/AIDS Response Review Panel is established 11 within the Office of the Governor. The Panel shall consist of 12 the following members:

13 (1) One member appointed by the Governor. This member14 shall serve as the Chair of the Panel.

15 (2) One representative of each of the following,
appointed by the head of the department: the Department of
Corrections; the Department of Human Services; and the
Department of Public Health.

19 (3) Two ex-offenders who are familiar with the issue of 20 HIV/AIDS as it relates to incarceration, appointed by 21 Governor. One of these members must be from Cook County, 22 and the other must be from a county other than Cook. Both 23 of these members must have received a final discharge from 24 the Department of Corrections.

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(4) Three representatives of HIV/AIDS organizations

that have been in business for at least 2 years, appointed by Governor. In the case of such an organization that represents a constituency the majority of whom are African-American, the organization's representative who is a member of the Panel must be African-American.

6 (b) The Panel shall review the implementation of this Act 7 within the Department of Corrections and shall file a report 8 with the General Assembly and with the Governor every January 1 9 stating the results of its review.

10 The purpose of the Review Panel is to provide (C) 11 transparency for the expenditures of the Response Fund and to 12 allow for involvement and input from community organizations 13 and individuals in its administration. The Panel must also work with the ASA and IIHAPT to create and implement a comprehensive 14 State-wide plan to reduce the HIV infection rate within the 15 African American Community. The Panel must work with the IIHAPT 16 17 and the ASA to establish a realistic time line for implementation of the plan. The Review Panel is responsible for 18 19 developing the criteria for Response Fund RFP solicitations 20 each year. The Panel shall be responsible for establishing an independent panel to review and score all incoming RFP 21 22 submissions. The member appointed by the Governor shall serve 23 as co-chair of the Panel. The Director of the ASA selected to 24 administer shall serve as co-chair of the Panel.

25 <u>To the extent possible, the Review Panel must be made up</u> 26 <u>equally of men and women and equally of self-identified HIV</u>

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positive and negative individuals. The Panel must add one position that is representative of a caucus of HIV/AIDS prevention direct services. The Panel must add one position that is representative of a caucus of HIV/AIDS treatment direct service providers.

6 <u>Annually, the Panel shall submit recommendations to</u> 7 <u>the Director of the Department of Corrections with regard to</u> 8 <u>strengthening the Department's HIV Prevention program. The</u> 9 <u>Department of Corrections must add all strains of Hepatitis</u> 10 <u>testing to its Opt-out HIV Testing Initiative.</u>

11 (Source: P.A. 94-629, eff. 1-1-06.)

12 (410 ILCS 303/27)

13 (Section scheduled to be repealed on July 1, 2016)

14 Sec. 27. African-American HIV/AIDS Response Fund.

15 (a) The African-American HIV/AIDS Response Fund is created 16 as a special fund in the State treasury. Moneys deposited into the Fund shall, subject to appropriation, be used for grants 17 18 for programs to prevent the transmission of HIV and other programs and activities consistent with the purposes of this 19 20 Act, including, but not limited to, preventing and treating 21 HIV/AIDS, the creation of an HIV/AIDS service delivery system, 22 and the administration of the Act. Moneys for the Fund shall come from appropriations by the General Assembly, federal 23 24 funds, and other public resources.

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(b) The Fund shall provide resources for communities in

1 Illinois to create an HIV/AIDS service delivery system that 2 reduces the disparity of HIV infection and AIDS cases between 3 African-Americans and other population groups in Illinois that 4 may be impacted by the disease by, including but, not limited 5 to:

6 (1) developing, implementing, and maintaining a 7 comprehensive, culturally sensitive HIV Prevention Plan 8 targeting communities that are identified as high-risk in 9 terms of the impact of the disease on African-Americans;

10 (2) developing, implementing, and maintaining a stable
 11 HIV/AIDS service delivery infrastructure in Illinois
 12 communities that will meet the needs of African-Americans;

13 (3) developing, implementing, and maintaining a
14 statewide HIV/AIDS testing program;

15 (4) providing funding for HIV/AIDS social and
 16 scientific research to improve prevention and treatment;

17 (5) providing comprehensive technical and other 18 assistance to African-American community service 19 organizations that are involved in HIV/AIDS prevention and 20 treatment;

(6) developing, implementing, and maintaining an infrastructure for African-American community service organizations to make them less dependent on government resources; and

(7) creating and maintaining at least 17 one-stop
 shopping HIV/AIDS facilities across the State.

1 (c) When providing grants pursuant to this Fund, the 2 Department of Public Health shall give priority to the 3 development of comprehensive medical and social services to 4 African-Americans at risk of infection from or infected with 5 HIV/AIDS in areas of the State determined to have the greatest 6 geographic prevalence of HIV/AIDS in the African-American 7 population.

8 <u>(d) The Response Fund shall become a line item in the</u> 9 <u>State's annual budget. The amount of \$10,000,000 shall be</u> 10 <u>deposited into the Fund at the beginning of each fiscal year.</u> 11 <u>This amount shall be reduced each year equal to the amount that</u> 12 <u>is raised from other sources each year of the Fund's existence.</u> 13 <u>Moneys from the Fund shall be used in the following manner:</u>

14 (1) 10% shall be for evaluation of the program, to fund
 15 the IIHAPT and its salaries and operating expenses.

16 (2) 50% shall be made available for grants to HIV/AIDS
 17 prevention and treatment direct service providers:

18 (A) these grants shall be issued for a minimum of 3
19 years;
20 (B) service providers are eligible to receive

21 <u>multiple grants from the Response Fund as long as the</u> 22 <u>Funds are from different sources.</u>

23 (3) 40% shall fund the ASA, the Funds must be used to:
24 (A) create and operate the TACBI ii;
25 (B) any and all capacity building initiatives;
26 (C) to the extent possible, develop the 17 One Stop

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1 Shops called for in the Response Act.

- 2 (e) This (d) The Section is repealed on July 1, 2019 2016.
- 3 (Source: P.A. 94-797, eff. 1-1-07.)