96TH GENERAL ASSEMBLY

State of Illinois

2009 and 2010

HB2324

Introduced 2/18/2009, by Rep. David E. Miller

SYNOPSIS AS INTRODUCED:

40 ILCS 5/22-101B 30 ILCS 805/8.33 new

Amends provisions concerning health care benefits for the Chicago Transit Authority in the Illinois Pension Code. Provides that the Retiree Health Care Trust shall be solely responsible for providing health care benefits to eligible retirees and their dependents and survivors upon the exhaustion of the account established by the Retirement Plan for Chicago Transit Authority Employees pursuant to Section 401(h) of the Internal Revenue Code, but no earlier than January 1, 2009 and no later than July 1, 2009 (rather than by no later than July 1, 2009, but no earlier than January 1, 2009). Provides that health care coverage through a health maintenance organization may be provided at 100% (while certain health care benefit programs established by the Board of Trustees are limited to 90% coverage for in-network services or 70% coverage for out-of-network services). Makes changes concerning the annual assessment of the funding levels of the Retiree Health Care Trust. Provides that any retiree hired on or before September 5, 2001 who retires with 25 years or more of continuous service, shall be eligible for retiree health care benefits upon retirement in accordance with any rules or regulations adopted by the Board of Trustees. Provides that the Board of Trustees may adopt rules and regulations providing for the refund of the total contributions made by employees who are not eligible for retiree health care benefits or who elect to waive retiree health care benefits. Makes other changes. Amends the State Mandates Act to require implementation without reimbursement. Effective immediately.

LRB096 11011 AMC 21297 b

FISCAL NOTE ACT MAY APPLY PENSION IMPACT NOTE ACT MAY APPLY STATE MANDATES ACT MAY REQUIRE REIMBURSEMENT

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AN ACT concerning public employee benefits.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Illinois Pension Code is amended by changing
Section 22-101B as follows:

6 (40 ILCS 5/22-101B)

7 Sec. 22-101B. Health Care Benefits.

8 (a) The Chicago Transit Authority (hereinafter referred to 9 in this Section as the "Authority") shall take all actions 10 lawfully available to it to separate the funding of health care 11 benefits for retirees and their dependents and survivors from 12 the funding for its retirement system. The Authority shall 13 endeavor to achieve this separation as soon as possible, and in 14 any event no later than July 1, 2009.

(b) Effective 90 days after the effective date of this 15 amendatory Act of the 95th General Assembly, a Retiree Health 16 17 Care Trust is established for the purpose of providing health care benefits to eligible retirees and their dependents and 18 19 survivors in accordance with the terms and conditions set forth in this Section 22-101B. The Retiree Health Care Trust shall be 20 21 solely responsible for providing health care benefits to 22 eligible retirees and their dependents and survivors upon the exhaustion of the account established by the Retirement Plan 23

1 for Chicago Transit Authority Employees pursuant to Section 2 <u>401(h) of the Internal Revenue Code, but no earlier than</u> 3 <u>January 1, 2009 and no later than July 1, 2009</u> by no later than 4 July 1, 2009, but no earlier than January 1, 2009.

5 (1) The Board of Trustees shall consist of 7 members appointed as follows: (i) 3 trustees shall be appointed by 6 the Chicago Transit Board; (ii) one trustee shall be 7 8 appointed by an organization representing the highest 9 number of Chicago Transit Authority participants; (iii) 10 one trustee shall be appointed by an organization 11 representing the second-highest number of Chicago Transit 12 Authority participants; (iv) shall one trustee be 13 appointed by the recognized coalition representatives of 14 participants who are not represented by an organization 15 with the highest or second-highest number of Chicago 16 Transit Authority participants; and (v) one trustee shall 17 be selected by the Regional Transportation Authority Board of Directors, and the trustee shall be a professional 18 19 fiduciary who has experience in the area of collectively 20 bargained retiree health plans. Trustees shall serve until 21 a successor has been appointed and qualified, or until 22 resignation, death, incapacity, or disgualification.

Any person appointed as a trustee of the board shall qualify by taking an oath of office that he or she will diligently and honestly administer the affairs of the system, and will not knowingly violate or willfully permit

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the violation of any of the provisions of law applicable to the Plan, including Sections 1-109, 1-109.1, 1-109.2, 1-110, 1-111, 1-114, and 1-115 of Article 1 of the Illinois Pension Code.

Each trustee shall cast individual votes, and a 5 6 majority vote shall be final and binding upon all 7 interested parties, provided that the Board of Trustees may 8 require a supermajority vote with respect to the investment 9 of the assets of the Retiree Health Care Trust, and may set 10 forth that requirement in the trust agreement or by-laws of 11 the Board of Trustees. Each trustee shall have the rights, 12 privileges, authority and obligations as are usual and customary for such fiduciaries. 13

14 (2)The Board of Trustees shall establish and 15 administer a health care benefit program for eligible 16 retirees and their dependents and survivors. Any The health 17 care benefit program established by the Board of Trustees for eligible retirees and their dependents and survivors 18 effective on or after July 1, 2009 shall not contain any 19 20 plan which provides for more than 90% coverage for in-network services or 70% coverage for out-of-network 21 22 services after any deductible has been paid, except that 23 coverage through a health maintenance organization ("HMO") 24 may be provided at 100%.

(3) The Retiree Health Care Trust shall be administered
by the Board of Trustees according to the following

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requirements:

2 (i) The Board of Trustees may cause amounts on 3 deposit in the Retiree Health Care Trust to be invested in those investments that are permitted investments 4 5 for the investment of moneys held under any one or more of the pension or retirement systems of the State, any 6 7 unit of local government or school district, or any agency or instrumentality thereof. The Board, by a vote 8 9 of at least two-thirds of the trustees, may transfer 10 investment management to the Illinois State Board of 11 Investment, which is hereby authorized to manage these 12 investments when so requested by the Board of Trustees.

13 (ii) The Board of Trustees shall establish and 14 maintain an appropriate funding reserve level which 15 shall not be less than the amount of incurred and 16 unreported claims plus 12 months of expected claims and 17 administrative expenses.

(iii) The Board of Trustees shall make an annual 18 19 assessment of the funding levels of the Retiree Health 20 Care Trust and shall submit a report to the Auditor 21 General at least 90 days prior to the end of the fiscal 22 year. The report shall provide the following:

23 (A) the actuarial present value of projected 24 benefits expected to be paid to current and future 25 retirees and their dependents and survivors; 26

(B) the actuarial present value of projected

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contributions and trust income plus assets;

(C) the reserve required by subsection(b)(3)(ii); and

(D) an assessment of whether the actuarial 4 5 present value of projected benefits expected to be paid to current and future retirees and their 6 7 dependents and survivors exceeds or is less than 8 actuarial present value of projected the 9 contributions and trust income plus assets in 10 excess of the reserve required by subsection 11 (b)(3)(ii).

12 the actuarial present value of projected Ιf 13 benefits expected to be paid to current and future 14 retirees and their dependents and survivors exceeds 15 the actuarial present value of projected contributions 16 and trust income plus assets in excess of the reserve 17 required by subsection (b)(3)(ii), then the report shall provide a plan, to be implemented over a period 18 19 of not more than 10 years from each valuation date, 20 which would make the actuarial present value of 21 projected contributions and trust income plus assets 22 equal to or exceed the actuarial present value of 23 projected benefits expected to be paid to current and 24 future retirees and their dependents and survivors. 25 The plan may consist of increases in employee, retiree, 26 dependent, or survivor contribution levels, decreases

in benefit levels, <u>or other plan changes</u> or 1 any 2 combination thereof both, which is projected to cure 3 the shortfall over a period of not more than 10 years. If the actuarial present value of projected benefits 4 5 expected to be paid to current and future retirees and their dependents and survivors is less than the 6 7 actuarial present value of projected contributions and 8 trust income plus assets in excess of the reserve 9 required by subsection (b) (3) (ii), then the report may 10 provide a plan of decreases in employee, retiree, 11 dependent, or survivor contribution levels, increases 12 in benefit levels, or other plan changes, or any 13 combination thereof both, to the extent of the surplus.

(iv) The Auditor General shall review the report
and plan provided in subsection (b) (3) (iii) and issue a
determination within 90 days after receiving the
report and plan, with a copy of such determination
provided to the General Assembly and the Regional
Transportation Authority, as follows:

20 (A) In the event of a projected shortfall, if General determines 21 the Auditor that the 22 assumptions stated in the report are not 23 unreasonable in the aggregate and that the plan of 24 increases in employee, retiree, dependent, or 25 survivor contribution levels, decreases in benefit 26 levels, or other plan changes, or any combination

1	thereof, to be implemented over a period of not
2	more than 10 years from each valuation date both,
3	is reasonably projected to <u>make the actuarial</u>
4	present value of projected contributions and trust
5	income plus assets equal to or in excess of the
6	actuarial present value of projected benefits
7	expected to be paid to current and future retirees
8	and their dependents and survivors cure the
9	shortfall over a period of not more than 10 years,
10	then the Board of Trustees shall implement the
11	plan. If the Auditor General determines that the
12	assumptions stated in the report are unreasonable
13	in the aggregate, or that the plan of increases in
14	employee, retiree, dependent, or survivor
15	contribution levels, decreases in benefit levels,
16	or <u>other plan changes to be implemented over a</u>
17	period of not more than 10 years from each
18	valuation date both, is not reasonably projected
19	to make the actuarial present value of projected
20	contributions and trust income plus assets equal
21	to or in excess of the actuarial present value of
22	projected benefits expected to be paid to current
23	and future retirees and their dependents and
24	survivors cure the shortfall over a period of not
25	more than 10 years, then the Board of Trustees
26	shall not implement the plan, the Auditor General

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shall explain the basis for such determination to the Board of Trustees, and the Auditor General may make recommendations as to an alternative report and plan.

5 (B) In the event of a projected surplus, if the 6 Auditor General determines that the assumptions 7 stated in the report are not unreasonable in the aggregate and that the plan of decreases in 8 9 dependent, employee, retiree, or survivor contribution levels, increases in benefit levels, 10 11 or both, is not unreasonable in the aggregate, then 12 the Board of Trustees shall implement the plan. If 13 Auditor General determines the that the 14 assumptions stated in the report are unreasonable 15 in the aggregate, or that the plan of decreases in 16 employee, retiree, dependent, or survivor 17 contribution levels, increases in benefit levels, 18 or both, is unreasonable in the aggregate, then the 19 Board of Trustees shall not implement the plan, the 20 Auditor General shall explain the basis for such 21 determination to the Board of Trustees, and the 22 Auditor General may make recommendations as to an 23 alternative report and plan.

(C) The Board of Trustees shall submit an
 alternative report and plan within 45 days after
 receiving a rejection determination by the Auditor

1 General. A determination by the Auditor General on 2 any alternative report and plan submitted by the 3 Board of Trustees shall be made within 90 days after receiving the alternative report and plan, 4 5 and shall be accepted or rejected according to the 6 requirements of this subsection (b)(3)(iv). The 7 Board of Trustees shall continue to submit alternative reports and plans to the Auditor 8 9 necessary, until General, as a favorable 10 determination is made by the Auditor General.

11 (4) For any retiree who first retires effective on or 12 after January 18, 2008, to be eligible for retiree health 13 care benefits upon retirement, the retiree must be at least 14 55 years of age, retire with 10 or more years of continuous 15 service and satisfy the preconditions established by 16 Public Act 95-708 in addition to any rules or regulations promulgated by the Board of Trustees. Notwithstanding the 17 foregoing, any retiree hired on or before September 5, 2001 18 19 who retires retired prior to the effective date of this 20 amendatory Act with 25 years or more of continuous service, 21 or who retires within 90 days after the effective date of 22 this amendatory Act or by January 1, 2009, whichever is 23 $\frac{1}{1}$ with 25 years or more of continuous service, shall 24 eligible for retiree health care benefits upon be 25 retirement in accordance with any rules or regulations adopted by the Board of Trustees. This paragraph (4) shall 26

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not apply to a disability allowance.

2 (5) Effective January 1, 2009, the aggregate amount of retiree, dependent and survivor contributions to the cost 3 of their health care benefits shall not exceed more than 4 45% of the total cost of such benefits. The Board of 5 6 Trustees shall have the discretion to provide different 7 contribution levels for retirees, dependents and survivors 8 based on their years of service, level of coverage or 9 Medicare eligibility, provided that the total contribution 10 from all retirees, dependents, and survivors shall be not 11 more than 45% of the total cost of such benefits. The term 12 "total cost of such benefits" for purposes of this 13 subsection shall be the total amount expended by the 14 retiree health benefit program in the prior plan year, as 15 calculated and certified in writing by the Retiree Health 16 Care Trust's enrolled actuary to be appointed and paid for by the Board of Trustees. 17

(6) Effective January 18, 2008, all employees of the
Authority shall contribute to the Retiree Health Care Trust
in an amount not less than 3% of compensation. <u>The Board of</u>
<u>Trustees may adopt rules and regulations providing for the</u>
<u>refund of the total contributions made by employees who are</u>
<u>not eligible for retiree health care benefits or who elect</u>
<u>to waive retiree health care benefits.</u>

(7) No earlier than January 1, 2009 and no later than
 July 1, 2009 as the Retiree Health Care Trust becomes

solely responsible for providing health care benefits to 1 2 eligible retirees and their dependents and survivors in accordance with subsection (b) of this Section 22-101B, the 3 Authority shall not have any obligation to provide health 4 5 care to current or future retirees and their dependents or survivors. Employees, retirees, dependents, and survivors 6 7 who are required to make contributions to the Retiree Health Care Trust shall make contributions at the level set 8 9 by the Board of Trustees pursuant to the requirements of this Section 22-101B. 10

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11 (Source: P.A. 95-708, eff. 1-18-08; 95-906, eff. 8-26-08.)
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Section 90. The State Mandates Act is amended by adding Section 8.33 as follows:

14 (30 ILCS 805/8.33 new)
15 Sec. 8.33. Exempt mandate. Notwithstanding Sections 6 and 8
16 of this Act, no reimbursement by the State is required for the
17 implementation of any mandate created by this amendatory Act of
18 the 96th General Assembly.

Section 99. Effective date. This Act takes effect upon
 becoming law.

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