96TH GENERAL ASSEMBLY

State of Illinois

2009 and 2010

HB2309

Introduced 2/18/2009, by Rep. Michael W. Tryon

SYNOPSIS AS INTRODUCED:

35 ILCS 200/18-185

Amends the Property Tax Code. Makes a technical change in a Section concerning the Property Tax Extension Limitation Law.

LRB096 09581 RLJ 19742 b

1 AN ACT concerning revenue.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Property Tax Code is amended by changing
Section 18-185 as follows:

6 (35 ILCS 200/18-185)

Sec. 18-185. Short title; definitions. This Division 5 may
be cited as <u>the</u> the Property Tax Extension Limitation Law. As
used in this Division 5:

10 "Consumer Price Index" means the Consumer Price Index for 11 All Urban Consumers for all items published by the United 12 States Department of Labor.

"Extension limitation" means (a) the lesser of 5% or the percentage increase in the Consumer Price Index during the 12-month calendar year preceding the levy year or (b) the rate of increase approved by voters under Section 18-205.

17 "Affected county" means a county of 3,000,000 or more 18 inhabitants or a county contiguous to a county of 3,000,000 or 19 more inhabitants.

"Taxing district" has the same meaning provided in Section 1-150, except as otherwise provided in this Section. For the 1991 through 1994 levy years only, "taxing district" includes only each non-home rule taxing district having the majority of

its 1990 equalized assessed value within any county or counties 1 2 contiguous to a county with 3,000,000 or more inhabitants. Beginning with the 1995 levy year, "taxing district" includes 3 only each non-home rule taxing district subject to this Law 4 5 before the 1995 levy year and each non-home rule taxing 6 district not subject to this Law before the 1995 levy year having the majority of its 1994 equalized assessed value in an 7 8 affected county or counties. Beginning with the levy year in 9 which this Law becomes applicable to a taxing district as provided in Section 18-213, "taxing district" also includes 10 11 those taxing districts made subject to this Law as provided in 12 Section 18-213.

13 "Aggregate extension" for taxing districts to which this Law applied before the 1995 levy year means the annual 14 15 corporate extension for the taxing district and those special 16 purpose extensions that are made annually for the taxing 17 district, excluding special purpose extensions: (a) made for the taxing district to pay interest or principal on general 18 obligation bonds that were approved by referendum; (b) made for 19 20 any taxing district to pay interest or principal on general obligation bonds issued before October 1, 1991; (c) made for 21 22 any taxing district to pay interest or principal on bonds 23 issued to refund or continue to refund those bonds issued before October 1, 1991; (d) made for any taxing district to pay 24 25 interest or principal on bonds issued to refund or continue to refund bonds issued after October 1, 1991 that were approved by 26

referendum; (e) made for any taxing district to pay interest or 1 2 principal on revenue bonds issued before October 1, 1991 for payment of which a property tax levy or the full faith and 3 credit of the unit of local government is pledged; however, a 4 5 tax for the payment of interest or principal on those bonds shall be made only after the governing body of the unit of 6 local government finds that all other sources for payment are 7 8 insufficient to make those payments; (f) made for payments 9 under a building commission lease when the lease payments are 10 for the retirement of bonds issued by the commission before 11 October 1, 1991, to pay for the building project; (g) made for 12 payments due under installment contracts entered into before 13 October 1, 1991; (h) made for payments of principal and bonds issued under the Metropolitan Water 14 interest on Reclamation District Act to finance construction projects 15 initiated before October 1, 1991; (i) made for payments of 16 17 principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform Act, in an amount not to 18 exceed the debt service extension base less the amount in items 19 20 (b), (c), (e), and (h) of this definition for non-referendum 21 obligations, except obligations initially issued pursuant to 22 referendum; (j) made for payments of principal and interest on 23 bonds issued under Section 15 of the Local Government Debt Reform Act; (k) made by a school district that participates in 24 25 the Special Education District of Lake County, created by 26 special education joint agreement under Section 10-22.31 of the

School Code, for payment of the school district's share of the 1 2 amounts required to be contributed by the Special Education 3 District of Lake County to the Illinois Municipal Retirement Fund under Article 7 of the Illinois Pension Code; the amount 4 5 of any extension under this item (k) shall be certified by the school district to the county clerk; (1) made to fund expenses 6 7 of providing joint recreational programs for the handicapped under Section 5-8 of the Park District Code or Section 11-95-14 8 9 of the Illinois Municipal Code; (m) made for temporary 10 relocation loan repayment purposes pursuant to Sections 2-3.77 11 and 17-2.2d of the School Code; (n) made for payment of 12 principal and interest on any bonds issued under the authority 13 of Section 17-2.2d of the School Code; and (o) made for contributions to a firefighter's pension fund created under 14 Article 4 of the Illinois Pension Code, to the extent of the 15 16 amount certified under item (5) of Section 4-134 of the 17 Illinois Pension Code.

"Aggregate extension" for the taxing districts to which 18 this Law did not apply before the 1995 levy year (except taxing 19 20 districts subject to this Law in accordance with Section 18-213) means the annual corporate extension for the taxing 21 22 district and those special purpose extensions that are made 23 annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district to pay interest or 24 25 principal on general obligation bonds that were approved by 26 referendum; (b) made for any taxing district to pay interest or

principal on general obligation bonds issued before March 1, 1 2 1995; (c) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund those 3 bonds issued before March 1, 1995; (d) made for any taxing 4 5 district to pay interest or principal on bonds issued to refund or continue to refund bonds issued after March 1, 1995 that 6 7 were approved by referendum; (e) made for any taxing district 8 to pay interest or principal on revenue bonds issued before 9 March 1, 1995 for payment of which a property tax levy or the 10 full faith and credit of the unit of local government is 11 pledged; however, a tax for the payment of interest or 12 principal on those bonds shall be made only after the governing 13 body of the unit of local government finds that all other 14 sources for payment are insufficient to make those payments; 15 (f) made for payments under a building commission lease when 16 the lease payments are for the retirement of bonds issued by 17 the commission before March 1, 1995 to pay for the building project; (q) made for payments due under installment contracts 18 entered into before March 1, 1995; (h) made for payments of 19 20 principal and interest on bonds issued under the Metropolitan Water Reclamation District Act 21 to finance construction 22 projects initiated before October 1, 1991; (h-4) made for 23 stormwater management purposes by the Metropolitan Water Reclamation District of Greater Chicago under Section 12 of the 24 25 Metropolitan Water Reclamation District Act; (i) made for 26 payments of principal and interest on limited bonds, as defined

in Section 3 of the Local Government Debt Reform Act, in an 1 2 amount not to exceed the debt service extension base less the 3 amount in items (b), (c), and (e) of this definition for non-referendum obligations, except obligations 4 initially 5 issued pursuant to referendum and bonds described in subsection 6 (h) of this definition; (j) made for payments of principal and interest on bonds issued under Section 15 of the Local 7 8 Government Debt Reform Act; (k) made for payments of principal 9 and interest on bonds authorized by Public Act 88-503 and 10 issued under Section 20a of the Chicago Park District Act for 11 aquarium or museum projects; (1) made for payments of principal 12 and interest on bonds authorized by Public Act 87-1191 or 13 93-601 and (i) issued pursuant to Section 21.2 of the Cook County Forest Preserve District Act, (ii) issued under Section 14 15 42 of the Cook County Forest Preserve District Act for 16 zoological park projects, or (iii) issued under Section 44.1 of 17 the Cook County Forest Preserve District Act for botanical gardens projects; (m) made pursuant to Section 34-53.5 of the 18 School Code, whether levied annually or not; (n) made to fund 19 20 expenses of providing joint recreational programs for the handicapped under Section 5-8 of the Park District Code or 21 22 Section 11-95-14 of the Illinois Municipal Code; (o) made by 23 the Chicago Park District for recreational programs for the handicapped under subsection (c) of Section 7.06 of the Chicago 24 25 Park District Act; (p) made for contributions to а 26 firefighter's pension fund created under Article 4 of the

Illinois Pension Code, to the extent of the amount certified under item (5) of Section 4-134 of the Illinois Pension Code; and (q) made by Ford Heights School District 169 under Section 17-9.02 of the School Code.

5 "Aggregate extension" for all taxing districts to which this Law applies in accordance with Section 18-213, except for 6 those taxing districts subject to paragraph (2) of subsection 7 8 (e) of Section 18-213, means the annual corporate extension for 9 the taxing district and those special purpose extensions that 10 are made annually for the taxing district, excluding special 11 purpose extensions: (a) made for the taxing district to pay 12 interest or principal on general obligation bonds that were 13 approved by referendum; (b) made for any taxing district to pay 14 interest or principal on general obligation bonds issued before 15 the date on which the referendum making this Law applicable to 16 the taxing district is held; (c) made for any taxing district 17 to pay interest or principal on bonds issued to refund or continue to refund those bonds issued before the date on which 18 19 the referendum making this Law applicable to the taxing district is held; (d) made for any taxing district to pay 20 interest or principal on bonds issued to refund or continue to 21 22 refund bonds issued after the date on which the referendum 23 making this Law applicable to the taxing district is held if the bonds were approved by referendum after the date on which 24 the referendum making this Law applicable to the taxing 25 26 district is held; (e) made for any taxing district to pay

interest or principal on revenue bonds issued before the date 1 2 on which the referendum making this Law applicable to the 3 taxing district is held for payment of which a property tax levy or the full faith and credit of the unit of local 4 5 government is pledged; however, a tax for the payment of interest or principal on those bonds shall be made only after 6 7 the governing body of the unit of local government finds that 8 all other sources for payment are insufficient to make those 9 payments; (f) made for payments under a building commission 10 lease when the lease payments are for the retirement of bonds 11 issued by the commission before the date on which the 12 referendum making this Law applicable to the taxing district is held to pay for the building project; (q) made for payments due 13 under installment contracts entered into before the date on 14 15 which the referendum making this Law applicable to the taxing 16 district is held; (h) made for payments of principal and 17 interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform Act, in an amount not to exceed the debt 18 service extension base less the amount in items (b), (c), and 19 20 (e) of this definition for non-referendum obligations, except obligations initially issued pursuant to referendum; (i) made 21 22 for payments of principal and interest on bonds issued under 23 Section 15 of the Local Government Debt Reform Act; (j) made for a qualified airport authority to pay interest or principal 24 25 on general obligation bonds issued for the purpose of paying 26 obligations due under, or financing airport facilities

required to be acquired, constructed, installed or equipped 1 2 pursuant to, contracts entered into before March 1, 1996 (but not including any amendments to such a contract taking effect 3 on or after that date); (k) made to fund expenses of providing 4 5 joint recreational programs for the handicapped under Section 6 5-8 of the Park District Code or Section 11-95-14 of the 7 Illinois Municipal Code; and (1) made for contributions to a firefighter's pension fund created under Article 4 of the 8 9 Illinois Pension Code, to the extent of the amount certified 10 under item (5) of Section 4-134 of the Illinois Pension Code.

11 "Aggregate extension" for all taxing districts to which 12 this Law applies in accordance with paragraph (2) of subsection 13 (e) of Section 18-213 means the annual corporate extension for 14 the taxing district and those special purpose extensions that are made annually for the taxing district, excluding special 15 16 purpose extensions: (a) made for the taxing district to pay 17 interest or principal on general obligation bonds that were approved by referendum; (b) made for any taxing district to pay 18 19 interest or principal on general obligation bonds issued before 20 the effective date of this amendatory Act of 1997; (c) made for any taxing district to pay interest or principal on bonds 21 22 issued to refund or continue to refund those bonds issued 23 before the effective date of this amendatory Act of 1997; (d) made for any taxing district to pay interest or principal on 24 25 bonds issued to refund or continue to refund bonds issued after the effective date of this amendatory Act of 1997 if the bonds 26

were approved by referendum after the effective date of this 1 2 amendatory Act of 1997; (e) made for any taxing district to pay 3 interest or principal on revenue bonds issued before the effective date of this amendatory Act of 1997 for payment of 4 5 which a property tax levy or the full faith and credit of the unit of local government is pledged; however, a tax for the 6 7 payment of interest or principal on those bonds shall be made only after the governing body of the unit of local government 8 9 finds that all other sources for payment are insufficient to 10 make those payments; (f) made for payments under a building 11 commission lease when the lease payments are for the retirement 12 of bonds issued by the commission before the effective date of this amendatory Act of 1997 to pay for the building project; 13 14 (q) made for payments due under installment contracts entered 15 into before the effective date of this amendatory Act of 1997; 16 (h) made for payments of principal and interest on limited 17 bonds, as defined in Section 3 of the Local Government Debt Reform Act, in an amount not to exceed the debt service 18 extension base less the amount in items (b), (c), and (e) of 19 20 this definition for non-referendum obligations, except obligations initially issued pursuant to referendum; (i) made 21 22 for payments of principal and interest on bonds issued under 23 Section 15 of the Local Government Debt Reform Act; (j) made for a qualified airport authority to pay interest or principal 24 25 on general obligation bonds issued for the purpose of paying 26 obligations due under, or financing airport facilities

required to be acquired, constructed, installed or equipped 1 2 pursuant to, contracts entered into before March 1, 1996 (but 3 not including any amendments to such a contract taking effect on or after that date); (k) made to fund expenses of providing 4 5 joint recreational programs for the handicapped under Section 6 5-8 of the Park District Code or Section 11-95-14 of the 7 Illinois Municipal Code; and (1) made for contributions to a 8 firefighter's pension fund created under Article 4 of the 9 Illinois Pension Code, to the extent of the amount certified 10 under item (5) of Section 4-134 of the Illinois Pension Code.

"Debt service extension base" means an amount equal to that 11 12 portion of the extension for a taxing district for the 1994 13 levy year, or for those taxing districts subject to this Law in accordance with Section 18-213, except for those subject to 14 15 paragraph (2) of subsection (e) of Section 18-213, for the levy 16 year in which the referendum making this Law applicable to the 17 taxing district is held, or for those taxing districts subject to this Law in accordance with paragraph (2) of subsection (e) 18 of Section 18-213 for the 1996 levy year, constituting an 19 20 extension for payment of principal and interest on bonds issued by the taxing district without referendum, but not including 21 22 excluded non-referendum bonds. For park districts (i) that were 23 first subject to this Law in 1991 or 1995 and (ii) whose extension for the 1994 levy year for the payment of principal 24 25 and interest on bonds issued by the park district without 26 referendum (but not including excluded non-referendum bonds)

was less than 51% of the amount for the 1991 levy year 1 2 constituting an extension for payment of principal and interest on bonds issued by the park district without referendum (but 3 not including excluded non-referendum bonds), "debt service 4 5 extension base" means an amount equal to that portion of the extension for the 1991 levy year constituting an extension for 6 7 payment of principal and interest on bonds issued by the park district without referendum 8 (but not including excluded 9 non-referendum bonds). The debt service extension base may be 10 established or increased as provided under Section 18-212. 11 "Excluded non-referendum bonds" means (i) bonds authorized by 12 Public Act 88-503 and issued under Section 20a of the Chicago Park District Act for aquarium and museum projects; (ii) bonds 13 issued under Section 15 of the Local Government Debt Reform 14 Act; or (iii) refunding obligations issued to refund or to 15 16 continue to refund obligations initially issued pursuant to 17 referendum.

"Special purpose extensions" include, but are not limited 18 to, extensions for levies made on an annual basis for 19 20 workers' unemployment and compensation, self-insurance, contributions to pension plans, and extensions made pursuant to 21 22 Section 6-601 of the Illinois Highway Code for a road 23 district's permanent road fund whether levied annually or not. The extension for a special service area is not included in the 24 25 aggregate extension.

"Aggregate extension base" means the taxing district's

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last preceding aggregate extension as adjusted under Sections 1 2 18-135, 18-215, and 18-230. An adjustment under Section 18-135 shall be made for the 2007 levy year and all subsequent levy 3 years whenever one or more counties within which a taxing 4 5 district is located (i) used estimated valuations or rates when 6 extending taxes in the taxing district for the last preceding levy year that resulted in the over or under extension of 7 taxes, or (ii) increased or decreased the tax extension for the 8 9 last preceding levy year as required by Section 18-135(c). 10 Whenever an adjustment is required under Section 18-135, the 11 aggregate extension base of the taxing district shall be equal 12 to the amount that the aggregate extension of the taxing 13 district would have been for the last preceding levy year if 14 either or both (i) actual, rather than estimated, valuations or 15 rates had been used to calculate the extension of taxes for the 16 last levy year, or (ii) the tax extension for the last 17 preceding levy year had not been adjusted as required by subsection (c) of Section 18-135. 18

19 "Levy year" has the same meaning as "year" under Section 20 1-155.

"New property" means (i) the assessed value, after final board of review or board of appeals action, of new improvements or additions to existing improvements on any parcel of real property that increase the assessed value of that real property during the levy year multiplied by the equalization factor issued by the Department under Section 17-30, (ii) the assessed

value, after final board of review or board of appeals action, 1 2 of real property not exempt from real estate taxation, which real property was exempt from real estate taxation for any 3 portion of the immediately preceding levy year, multiplied by 4 5 the equalization factor issued by the Department under Section 6 17-30, including the assessed value, upon final stabilization of occupancy after new construction is complete, of any real 7 8 property located within the boundaries of an otherwise or 9 previously exempt military reservation that is intended for 10 residential use and owned by or leased to a private corporation 11 or other entity, and (iii) in counties that classify in 12 accordance with Section 4 of Article IX of the Illinois 13 Constitution, an incentive property's additional assessed 14 value resulting from a scheduled increase in the level of 15 assessment as applied to the first year final board of review 16 market value. In addition, the county clerk in a county 17 containing a population of 3,000,000 or more shall include in the 1997 recovered tax increment value for any school district, 18 19 any recovered tax increment value that was applicable to the 20 1995 tax year calculations.

"Qualified airport authority" means an airport authority organized under the Airport Authorities Act and located in a county bordering on the State of Wisconsin and having a population in excess of 200,000 and not greater than 500,000.

25 "Recovered tax increment value" means, except as otherwise
26 provided in this paragraph, the amount of the current year's

equalized assessed value, in 1 the first vear after а 2 municipality terminates the designation of an area as а redevelopment project area previously established under the 3 Tax Increment Allocation Development Act in the Illinois 4 5 Municipal Code, previously established under the Industrial 6 Jobs Recovery Law in the Illinois Municipal Code, previously 7 established under the Economic Development Project Area Tax 8 Increment Act of 1995, or previously established under the 9 Economic Development Area Tax Increment Allocation Act, of each 10 taxable lot, block, tract, or parcel of real property in the 11 redevelopment project area over and above the initial equalized 12 assessed value of each property in the redevelopment project 13 area. For the taxes which are extended for the 1997 levy year, the recovered tax increment value for a non-home rule taxing 14 15 district that first became subject to this Law for the 1995 16 levy year because a majority of its 1994 equalized assessed 17 value was in an affected county or counties shall be increased if a municipality terminated the designation of an area in 1993 18 as a redevelopment project area previously established under 19 20 the Tax Increment Allocation Development Act in the Illinois Municipal Code, previously established under the Industrial 21 22 Jobs Recovery Law in the Illinois Municipal Code, or previously 23 established under the Economic Development Area Tax Increment Allocation Act, by an amount equal to the 1994 equalized 24 25 assessed value of each taxable lot, block, tract, or parcel of 26 real property in the redevelopment project area over and above

the initial equalized assessed value of each property in the 1 2 redevelopment project area. In the first year after a municipality removes a taxable lot, block, tract, or parcel of 3 real property from a redevelopment project area established 4 5 under the Tax Increment Allocation Development Act in the 6 Illinois Municipal Code, the Industrial Jobs Recovery Law in the Illinois Municipal Code, or the Economic Development Area 7 Tax Increment Allocation Act, "recovered tax increment value" 8 9 means the amount of the current year's equalized assessed value 10 of each taxable lot, block, tract, or parcel of real property 11 removed from the redevelopment project area over and above the 12 initial equalized assessed value of that real property before 13 removal from the redevelopment project area.

Except as otherwise provided in this Section, "limiting 14 rate" means a fraction the numerator of which is the last 15 16 preceding aggregate extension base times an amount equal to one 17 plus the extension limitation defined in this Section and the denominator of which is the current year's equalized assessed 18 19 value of all real property in the territory under the 20 jurisdiction of the taxing district during the prior levy year. For those taxing districts that reduced their aggregate 21 22 extension for the last preceding levy year, the highest 23 aggregate extension in any of the last 3 preceding levy years shall be used for the purpose of computing the limiting rate. 24 25 The denominator shall not include new property or the recovered tax increment value. If a new rate, a rate decrease, or a 26

limiting rate increase has been approved at an election held 1 2 after March 21, 2006, then (i) the otherwise applicable 3 limiting rate shall be increased by the amount of the new rate 4 or shall be reduced by the amount of the rate decrease, as the 5 case may be, or (ii) in the case of a limiting rate increase, 6 the limiting rate shall be equal to the rate set forth in the 7 proposition approved by the voters for each of the years specified in the proposition, after which the limiting rate of 8 the taxing district shall be calculated as otherwise provided. 9 (Source: P.A. 94-974, eff. 6-30-06; 94-976, eff. 6-30-06; 10 11 94-1078, eff. 1-9-07; 95-90, eff. 1-1-08; 95-331, eff. 8-21-07; 12 95-404, eff. 1-1-08; 95-876, eff. 8-21-08.)