96TH GENERAL ASSEMBLY

State of Illinois

2009 and 2010

HB1322

Introduced 2/18/2009, by Rep. Michael W. Tryon

SYNOPSIS AS INTRODUCED:

55 ILCS 5/5-1006.5 55 ILCS 5/5-1035.1 30 ILCS 105/7.5 new

from Ch. 34, par. 5-1035.1

Amends the Counties Code and the State Finance Act. Creates the Local Transportation Match Fund. Provides that a county may, by ordinance, direct that the taxes and penalties collected for specified purposes in the Counties Code (the County Option Motor Fuel Tax and the Special County Retailers' Occupation Tax for Public Safety or Transportation) be deposited into the Fund. Provides that moneys in the Fund shall be used for federal matching funds for participating counties. Requires income on moneys in the Fund to be deposited into the Fund and credited to the counties proportionately. Requires repayment to the counties when State moneys are available and sufficient for matching funds or in 10 years, whichever is earlier. Effective immediately.

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AN ACT concerning local government.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Counties Code is amended by changing 5 Sections 5-1006.5 and 5-1035.1 as follows:

6 (55 ILCS 5/5-1006.5)

Sec. 5-1006.5. Special County Retailers' Occupation Tax
For Public Safety, Public Facilities, or Transportation.

9 (a) The county board of any county may impose a tax upon all persons engaged in the business of selling tangible 10 personal property, other than personal property titled or 11 registered with an agency of this State's government, at retail 12 13 in the county on the gross receipts from the sales made in the 14 course of business to provide revenue to be used exclusively for public safety, public facility, or transportation purposes 15 16 in that county, if a proposition for the tax has been submitted 17 to the electors of that county and approved by a majority of those voting on the question. If imposed, this tax shall be 18 19 imposed only in one-quarter percent increments. By resolution, 20 the county board may order the proposition to be submitted at 21 any election. If the tax is imposed for transportation purposes 22 for expenditures for public highways or as authorized under the Illinois Highway Code, the county board must publish notice of 23

the existence of its long-range highway transportation plan as 1 2 required or described in Section 5-301 of the Illinois Highway Code and must make the plan publicly available prior to 3 approval of the ordinance or resolution imposing the tax. If 4 5 the tax is imposed for transportation purposes for expenditures for passenger rail transportation, the county board must 6 publish notice of the existence of its long-range passenger 7 8 rail transportation plan and must make the plan publicly 9 available prior to approval of the ordinance or resolution 10 imposing the tax. The county clerk shall certify the question 11 to the proper election authority, who shall submit the 12 proposition at an election in accordance with the general 13 election law.

14 (1) The proposition for public safety purposes shall be15 in substantially the following form:

16 "To pay for public safety purposes, shall (name of 17 county) be authorized to impose an increase on its share of 18 local sales taxes by (insert rate)?"

19As additional information on the ballot below the20question shall appear the following:

21 "This would mean that a consumer would pay an 22 additional (insert amount) in sales tax for every \$100 of 23 tangible personal property bought at retail."

The county board may also opt to establish a sunset provision at which time the additional sales tax would cease being collected, if not terminated earlier by a vote

of the county board. If the county board votes to include a sunset provision, the proposition for public safety purposes shall be in substantially the following form:

4 "To pay for public safety purposes, shall (name of
5 county) be authorized to impose an increase on its share of
6 local sales taxes by (insert rate) for a period not to
7 exceed (insert number of years)?"

8 As additional information on the ballot below the 9 question shall appear the following:

10 "This would mean that a consumer would pay an 11 additional (insert amount) in sales tax for every \$100 of 12 tangible personal property bought at retail. If imposed, 13 the additional tax would cease being collected at the end 14 of (insert number of years), if not terminated earlier by a 15 vote of the county board."

For the purposes of the paragraph, "public safety purposes" means crime prevention, detention, fire fighting, police, medical, ambulance, or other emergency services.

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Votes shall be recorded as "Yes" or "No".

(2) The proposition for transportation purposes shall
be in substantially the following form:

23 "To improvements to pay for roads and other 24 transportation purposes, shall (name of county) be 25 authorized to impose an increase on its share of local 26 sales taxes by (insert rate)?"

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1 2 As additional information on the ballot below the question shall appear the following:

3 "This would mean that a consumer would pay an 4 additional (insert amount) in sales tax for every \$100 of 5 tangible personal property bought at retail."

6 The county board may also opt to establish a sunset 7 provision at which time the additional sales tax would 8 cease being collected, if not terminated earlier by a vote 9 of the county board. If the county board votes to include a 10 sunset provision, the proposition for transportation 11 purposes shall be in substantially the following form:

12 "To pay for road improvements and other transportation 13 purposes, shall (name of county) be authorized to impose an 14 increase on its share of local sales taxes by (insert rate) 15 for a period not to exceed (insert number of years)?"

16 As additional information on the ballot below the 17 question shall appear the following:

18 "This would mean that a consumer would pay an 19 additional (insert amount) in sales tax for every \$100 of 20 tangible personal property bought at retail. If imposed, 21 the additional tax would cease being collected at the end 22 of (insert number of years), if not terminated earlier by a 23 vote of the county board."

For the purposes of this paragraph, transportation purposes means construction, maintenance, operation, and improvement of public highways, any other purpose for which

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and passenger rail transportation.

a county may expend funds under the Illinois Highway Code,

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The votes shall be recorded as "Yes" or "No".

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(3) The proposition for public facility purposes shall be in substantially the following form:

6 "To pay for public facility purposes, shall (name of 7 county) be authorized to impose an increase on its share of 8 local sales taxes by (insert rate)?"

9 As additional information on the ballot below the 10 question shall appear the following:

11 "This would mean that a consumer would pay an 12 additional (insert amount) in sales tax for every \$100 of 13 tangible personal property bought at retail."

The county board may also opt to establish a sunset provision at which time the additional sales tax would cease being collected, if not terminated earlier by a vote of the county board. If the county board votes to include a sunset provision, the proposition for public facility purposes shall be in substantially the following form:

20 "To pay for public facility purposes, shall (name of 21 county) be authorized to impose an increase on its share of 22 local sales taxes by (insert rate) for a period not to 23 exceed (insert number of years)?"

As additional information on the ballot below the question shall appear the following:

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"This would mean that a consumer would pay an

additional (insert amount) in sales tax for every \$100 of tangible personal property bought at retail. If imposed, the additional tax would cease being collected at the end of (insert number of years), if not terminated earlier by a vote of the county board."

For purposes of this Section, "public facilities 6 7 purposes" the acquisition, development, means 8 construction, reconstruction, rehabilitation, improvement, 9 financing, architectural planning, and installation of 10 capital facilities consisting of buildings, structures, 11 and durable equipment and for the acquisition and 12 improvement of real property and interest in real property 13 required, or expected to be required, in connection with the public facilities, for use by the county for the 14 15 furnishing of governmental services to its citizens, 16 including but not limited to museums and nursing homes.

The votes shall be recorded as "Yes" or "No".

18 If a majority of the electors voting on the proposition 19 vote in favor of it, the county may impose the tax. A county 20 may not submit more than one proposition authorized by this 21 Section to the electors at any one time.

This additional tax may not be imposed on the sales of food for human consumption that is to be consumed off the premises where it is sold (other than alcoholic beverages, soft drinks, and food which has been prepared for immediate consumption) and prescription and non-prescription medicines, drugs, medical

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appliances and insulin, urine testing materials, syringes, and 1 2 needles used by diabetics. The tax imposed by a county under this Section and all civil penalties that may be assessed as an 3 incident of the tax shall be collected and enforced by the 4 5 Illinois Department of Revenue and deposited into a special fund created for that purpose. The certificate of registration 6 that is issued by the Department to a retailer under the 7 8 Retailers' Occupation Tax Act shall permit the retailer to 9 engage in a business that is taxable without registering 10 separately with the Department under an ordinance or resolution 11 under this Section. The Department has full power to administer 12 and enforce this Section, to collect all taxes and penalties 13 due under this Section, to dispose of taxes and penalties so collected in the manner provided in this Section, and to 14 15 determine all rights to credit memoranda arising on account of 16 the erroneous payment of a tax or penalty under this Section. 17 In the administration of and compliance with this Section, the Department and persons who are subject to this Section shall 18 (i) have the same rights, remedies, privileges, immunities, 19 20 powers, and duties, (ii) be subject to the same conditions, restrictions, limitations, penalties, and definitions 21 of 22 terms, and (iii) employ the same modes of procedure as are 23 prescribed in Sections 1, 1a, 1a-1, 1d, 1e, 1f, 1i, 1j, 1k, 1m, 1n, 2 through 2-70 (in respect to all provisions contained in 24 25 those Sections other than the State rate of tax), 2a, 2b, 2c, 3 26 (except provisions relating to transaction returns and quarter

1 monthly payments), 4, 5, 5a, 5b, 5c, 5d, 5e, 5f, 5g, 5h, 5i, 2 5j, 5k, 5l, 6, 6a, 6b, 6c, 7, 8, 9, 10, 11, 11a, 12, and 13 of 3 the Retailers' Occupation Tax Act and Section 3-7 of the 4 Uniform Penalty and Interest Act as if those provisions were 5 set forth in this Section.

6 Persons subject to any tax imposed under the authority 7 granted in this Section may reimburse themselves for their 8 sellers' tax liability by separately stating the tax as an 9 additional charge, which charge may be stated in combination, 10 in a single amount, with State tax which sellers are required 11 to collect under the Use Tax Act, pursuant to such bracketed 12 schedules as the Department may prescribe.

13 Whenever the Department determines that a refund should be made under this Section to a claimant instead of issuing a 14 15 credit memorandum, the Department shall notify the State Comptroller, who shall cause the order to be drawn for the 16 17 amount specified and to the person named in the notification from the Department. The refund shall be paid by the State 18 Treasurer out of the County Public Safety or Transportation 19 20 Retailers' Occupation Tax Fund.

(b) If a tax has been imposed under subsection (a), a service occupation tax shall also be imposed at the same rate upon all persons engaged, in the county, in the business of making sales of service, who, as an incident to making those sales of service, transfer tangible personal property within the county as an incident to a sale of service. This tax may

not be imposed on sales of food for human consumption that is 1 2 to be consumed off the premises where it is sold (other than 3 alcoholic beverages, soft drinks, and food prepared for immediate consumption) and prescription and non-prescription 4 5 medicines, drugs, medical appliances and insulin, urine 6 testing materials, syringes, and needles used by diabetics. The 7 tax imposed under this subsection and all civil penalties that may be assessed as an incident thereof shall be collected and 8 9 enforced by the Department of Revenue. The Department has full 10 power to administer and enforce this subsection; to collect all 11 taxes and penalties due hereunder; to dispose of taxes and 12 penalties so collected in the manner hereinafter provided; and to determine all rights to credit memoranda arising on account 13 14 of the erroneous payment of tax or penalty hereunder. In the 15 administration of, and compliance with this subsection, the 16 Department and persons who are subject to this paragraph shall 17 (i) have the same rights, remedies, privileges, immunities, powers, and duties, (ii) be subject to the same conditions, 18 restrictions, limitations, penalties, exclusions, exemptions, 19 20 and definitions of terms, and (iii) employ the same modes of procedure as are prescribed in Sections 2 (except that the 21 22 reference to State in the definition of supplier maintaining a 23 place of business in this State shall mean the county), 2a, 2b, 24 2c, 3 through 3-50 (in respect to all provisions therein other 25 than the State rate of tax), 4 (except that the reference to

the State shall be to the county), 5, 7, 8 (except that the

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jurisdiction to which the tax shall be a debt to the extent 1 2 indicated in that Section 8 shall be the county), 9 (except as 3 to the disposition of taxes and penalties collected), 10, 11, (except the reference therein to Section 2b of 4 12 the Retailers' Occupation Tax Act), 13 (except that any reference 5 to the State shall mean the county), Section 15, 16, 17, 18, 19 6 7 and 20 of the Service Occupation Tax Act and Section 3-7 of the Uniform Penalty and Interest Act, as fully as if those 8 9 provisions were set forth herein.

10 Persons subject to any tax imposed under the authority 11 granted in this subsection may reimburse themselves for their 12 serviceman's tax liability by separately stating the tax as an additional charge, which charge may be stated in combination, 13 14 in a single amount, with State tax that servicemen are authorized to collect under the Service Use Tax Act, in 15 16 accordance with such bracket schedules as the Department may 17 prescribe.

Whenever the Department determines that a refund should be 18 made under this subsection to a claimant instead of issuing a 19 20 credit memorandum, the Department shall notify the State Comptroller, who shall cause the warrant to be drawn for the 21 22 amount specified, and to the person named, in the notification 23 from the Department. The refund shall be paid by the State Treasurer out of the County Public Safety or Transportation 24 25 Retailers' Occupation Fund.

26 Nothing in this subsection shall be construed to authorize

the county to impose a tax upon the privilege of engaging in any business which under the Constitution of the United States may not be made the subject of taxation by the State.

(c) The Department shall immediately pay over to the State 4 5 Treasurer, ex officio, as trustee, all taxes and penalties collected under this Section to be deposited into the County 6 7 Public Safety or Transportation Retailers' Occupation Tax 8 Fund, which shall be an unappropriated trust fund held outside 9 of the State treasury. On or before the 25th day of each 10 calendar month, the Department shall prepare and certify to the 11 Comptroller the disbursement of stated sums of money to the 12 counties from which retailers have paid taxes or penalties to 13 the Department during the second preceding calendar month. The 14 amount to be paid to each county, and deposited by the county 15 into its special fund created for the purposes of this Section, 16 shall be the amount (not including credit memoranda) collected 17 under this Section during the second preceding calendar month by the Department plus an amount the Department determines is 18 19 necessary to offset any amounts that were erroneously paid to a 20 different taxing body, and not including (i) an amount equal to 21 the amount of refunds made during the second preceding calendar 22 month by the Department on behalf of the county and (ii) any 23 amount that the Department determines is necessary to offset 24 any amounts that were payable to a different taxing body but 25 were erroneously paid to the county. Within 10 days after 26 receipt by the Comptroller of the disbursement certification to

the counties provided for in this Section to be given to the Comptroller by the Department, the Comptroller shall cause the orders to be drawn for the respective amounts in accordance with directions contained in the certification.

5 In addition to the disbursement required by the preceding paragraph, an allocation shall be made in March of each year to 6 7 each county that received more than \$500,000 in disbursements 8 under the preceding paragraph in the preceding calendar year. 9 The allocation shall be in an amount equal to the average 10 monthly distribution made to each such county under the 11 preceding paragraph during the preceding calendar year 12 (excluding the 2 months of highest receipts). The distribution 13 made in March of each year subsequent to the year in which an 14 allocation was made pursuant to this paragraph and the 15 preceding paragraph shall be reduced by the amount allocated 16 and disbursed under this paragraph in the preceding calendar 17 year. The Department shall prepare and certify to the the allocations disbursement 18 Comptroller for made in 19 accordance with this paragraph.

A county may direct, by ordinance, that all taxes and penalties collected under the Special County Retailers' <u>Occupation Tax For Public Safety or Transportation be deposited</u> into the Local Transportation Match Fund.

(d) For the purpose of determining the local governmental
unit whose tax is applicable, a retail sale by a producer of
coal or another mineral mined in Illinois is a sale at retail

1 at the place where the coal or other mineral mined in Illinois 2 is extracted from the earth. This paragraph does not apply to 3 coal or another mineral when it is delivered or shipped by the 4 seller to the purchaser at a point outside Illinois so that the 5 sale is exempt under the United States Constitution as a sale 6 in interstate or foreign commerce.

7 (e) Nothing in this Section shall be construed to authorize
8 a county to impose a tax upon the privilege of engaging in any
9 business that under the Constitution of the United States may
10 not be made the subject of taxation by this State.

11 (e-5) If a county imposes a tax under this Section, the 12 county board may, by ordinance, discontinue or lower the rate 13 of the tax. If the county board lowers the tax rate or 14 discontinues the tax, a referendum must be held in accordance 15 with subsection (a) of this Section in order to increase the 16 rate of the tax or to reimpose the discontinued tax.

17 (f) Beginning April 1, 1998, the results of any election authorizing a proposition to impose a tax under this Section or 18 19 effecting a change in the rate of tax, or any ordinance 20 lowering the rate or discontinuing the tax, shall be certified by the county clerk and filed with the Illinois Department of 21 22 Revenue either (i) on or before the first day of April, 23 whereupon the Department shall proceed to administer and enforce the tax as of the first day of July next following the 24 25 filing; or (ii) on or before the first day of October, whereupon the Department shall proceed to administer and 26

enforce the tax as of the first day of January next following
 the filing.

3 (g) When certifying the amount of a monthly disbursement to 4 a county under this Section, the Department shall increase or 5 decrease the amounts by an amount necessary to offset any 6 miscalculation of previous disbursements. The offset amount 7 shall be the amount erroneously disbursed within the previous 6 8 months from the time a miscalculation is discovered.

9 (h) This Section may be cited as the "Special County 10 Occupation Tax For Public Safety, Public Facilities, or 11 Transportation Law".

12 (i) For purposes of this Section, "public safety" includes, 13 but is not limited to, crime prevention, detention, fire 14 fighting, police, medical, ambulance, or other emergency services. For the purposes of this Section, "transportation" 15 16 includes, but is not limited to, the construction, maintenance, 17 operation, and improvement of public highways, any other purpose for which a county may expend funds under the Illinois 18 19 Highway Code, and passenger rail transportation. For the 20 purposes of this Section, "public facilities purposes" includes, but is not limited to, the acquisition, development, 21 22 construction, reconstruction, rehabilitation, improvement, 23 financing, architectural planning, and installation of capital facilities consisting of buildings, structures, and durable 24 25 equipment and for the acquisition and improvement of real 26 property and interest in real property required, or expected to

be required, in connection with the public facilities, for use by the county for the furnishing of governmental services to its citizens, including but not limited to museums and nursing homes.

5 (j) The Department may promulgate rules to implement this 6 amendatory Act of the 95th General Assembly only to the extent 7 necessary to apply the existing rules for the Special County 8 Retailers' Occupation Tax for Public Safety to this new purpose 9 for public facilities.

10 (Source: P.A. 94-781, eff. 5-19-06; 95-474, eff. 1-1-08; 11 95-1002, eff. 11-20-08.)

12 (55 ILCS 5/5-1035.1) (from Ch. 34, par. 5-1035.1)

13 Sec. 5-1035.1. County Motor Fuel Tax Law. The county board 14 of the counties of DuPage, Kane and McHenry may, by an 15 ordinance or resolution adopted by an affirmative vote of a 16 majority of the members elected or appointed to the county board, impose a tax upon all persons engaged in the county in 17 18 the business of selling motor fuel, as now or hereafter defined in the Motor Fuel Tax Law, at retail for the operation of motor 19 20 vehicles upon public highways or for the operation of 21 recreational watercraft upon waterways. Kane County may exempt 22 diesel fuel from the tax imposed pursuant to this Section. The 23 tax may be imposed, in half-cent increments, at a rate not 24 exceeding 4 cents per gallon of motor fuel sold at retail 25 within the county for the purpose of use or consumption and not for the purpose of resale. The proceeds from the tax shall be used by the county solely for the purpose of operating, constructing and improving public highways and waterways, and acquiring real property and right-of-ways for public highways and waterways within the county imposing the tax.

6 A tax imposed pursuant to this Section, and all civil 7 penalties that may be assessed as an incident thereof, shall be 8 administered, collected and enforced by the Illinois 9 Department of Revenue in the same manner as the tax imposed under the Retailers' Occupation Tax Act, as now or hereafter 10 11 amended, insofar as may be practicable; except that in the 12 event of a conflict with the provisions of this Section, this 13 Section shall control. The Department of Revenue shall have full power: to administer and enforce this Section; to collect 14 15 all taxes and penalties due hereunder; to dispose of taxes and 16 penalties so collected in the manner hereinafter provided; and 17 to determine all rights to credit memoranda arising on account of the erroneous payment of tax or penalty hereunder. 18

Whenever the Department determines that a refund shall be made under this Section to a claimant instead of issuing a credit memorandum, the Department shall notify the State Comptroller, who shall cause the order to be drawn for the amount specified, and to the person named, in the notification from the Department. The refund shall be paid by the State Treasurer out of the County Option Motor Fuel Tax Fund.

26 The Department shall forthwith pay over to the State

Treasurer, ex-officio, as trustee, all taxes and penalties 1 2 collected hereunder, which shall be deposited into the County 3 Option Motor Fuel Tax Fund, a special fund in the State Treasury which is hereby created. On or before the 25th day of 4 5 each calendar month, the Department shall prepare and certify to the State Comptroller the disbursement of stated sums of 6 7 money to named counties for which taxpayers have paid taxes or 8 penalties hereunder to the Department during the second 9 preceding calendar month. The amount to be paid to each county 10 shall be the amount (not including credit memoranda) collected 11 hereunder from retailers within the county during the second 12 preceding calendar month by the Department, but not including 13 an amount equal to the amount of refunds made during the second 14 preceding calendar month by the Department on behalf of the 15 county; less the amount expended during the second preceding 16 month by the Department pursuant to appropriation from the 17 County Option Motor Fuel Tax Fund for the administration and enforcement of this Section, which appropriation shall not 18 exceed \$200,000 for fiscal year 1990 and, for each year 19 20 thereafter, shall not exceed 2% of the amount deposited into 21 the County Option Motor Fuel Tax Fund during the preceding 22 fiscal year.

<u>A county may direct, by ordinance, that all taxes and</u>
 <u>penalties collected under the County Option Motor Fuel Tax</u>
 <u>shall be deposited into the Local Transportation Match Fund.</u>
 Nothing in this Section shall be construed to authorize a

county to impose a tax upon the privilege of engaging in any
 business which under the Constitution of the United States may
 not be made the subject of taxation by this State.

An ordinance or resolution imposing a tax hereunder or 4 5 effecting a change in the rate thereof shall be effective on 6 the first day of the second calendar month next following the 7 month in which the ordinance or resolution is adopted and a 8 certified copy thereof is filed with the Department of Revenue, 9 whereupon the Department of Revenue shall proceed to administer 10 and enforce this Section on behalf of the county as of the 11 effective date of the ordinance or resolution. Upon a change in 12 rate of a tax levied hereunder, or upon the discontinuance of the tax, the county board of the county shall, on or not later 13 14 than 5 days after the effective date of the ordinance or 15 resolution discontinuing the tax or effecting a change in rate, 16 transmit to the Department of Revenue a certified copy of the 17 ordinance resolution effecting or the change or discontinuance. 18

19 This Section shall be known and may be cited as the County 20 Motor Fuel Tax Law.

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21 (Source: P.A. 86-1028; 87-289.)
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22 Section 10. The State Finance Act is amended by adding 23 Section 7.5 as follows:

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(30 ILCS 105/7.5 new)

1	Sec. 7.5. The Local Transportation Match Fund. The Local
2	Transportation Match Fund is hereby created. The fund shall be
3	an unappropriated fund held outside of the State Treasury. The
4	State Treasurer shall have custody of the Fund. If a county
5	elects to participate under Sections 5-1035.1 or 5-1006.5 of
6	the Counties Code, the Department of Revenue shall transfer to
7	the State Treasurer all taxes and penalties collected under the
8	Special County Retailers Occupation Tax For Public Safety or
9	Transportation and under the County Option Motor Fuel Tax Fund
10	into the Local Transportation Match Fund. Moneys in the Local
11	Transportation Match Fund shall be invested by the State
12	Treasurer as authorized by the Public Funds Investment Act,
13	taking into account liquidity requirements for prompt
14	transfers back to the counties as provided in this Section.
15	Income earned by the State Treasurer on moneys in the Fund
16	shall be deposited into the Fund and credited to the counties
17	proportionately. The State Treasurer shall transfer to each
18	county that county's proportionate share of (i) the taxes and
19	penalties collected from the Special County Retailers
20	Occupation Tax For Public Safety or Transportation and the
21	County Option Motor Fuel Tax Fund and (ii) the federal match
22	funding from the Safe, Accountable, Flexible, Efficient
23	Transportation Equity Act (SAFETEA-LU). The transfer shall be
24	made by the State Treasurer after receiving the SAFETEA-LU
25	federal match funds. Moneys in the Fund shall be used for
26	transportation purposes. When State moneys are available and

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sufficient	for	SAFETEA-LU	matching	fund	ogrug	ses. k	out r	10 lat	er

2 than 10 years after the effective date of this amendatory Act

3 of the 96th General Assembly, the State Treasurer shall

4 transfer all moneys in the Fund to the counties proportionate

5 to each county's deposit and credited income.

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6 Section 99. Effective date. This Act takes effect upon 7 becoming law.