

Judiciary II - Criminal Law Committee

Adopted in House Comm. on Mar 05, 2009

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1	AMENDMENT TO HOUSE BILL 693
2	AMENDMENT NO Amend House Bill 693 by replacing
3	everything after the enacting clause with the following:
4	"Section 1. Short title. This Act may be cited as the
5	Stalking No Contact Order Act.
6	Section 5. Purpose. Stalking generally refers to a course
7	of conduct, not a single act. Stalking behavior includes
8	following a person, conducting surveillance of the person,
9	appearing at the person's home, work or school, making unwanted
10	phone calls, sending unwanted emails or text messages, leaving
11	objects for the person, vandalizing the person's property, or
12	injuring a pet. Stalking is a serious crime. Victims experience
13	fear for their safety, fear for the safety of others and suffer
14	emotional distress. Many victims alter their daily routines to
15	avoid the persons who are stalking them. Some victims are in
16	such fear that they relocate to another city, town or state.

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1 While estimates suggest that 70% of victims know the 2 individuals stalking them, only 30% of victims have dated or 3 been in intimate relationships with their stalkers. All 4 stalking victims should be able to seek a civil remedy 5 requiring the offenders stay away from the victims and third 6 parties.

7 Section 10. Definitions. For the purposes of this Act: 8 "Course of conduct" means 2 or more acts, including but not 9 limited to acts in which a respondent directly, indirectly, or 10 through third parties, by any action, method, device, or means 11 follows, monitors, observes, surveils, threatens, or 12 communicates to or about, a person, engages in other contact, 13 or interferes with or damages a person's property or pet. A 14 course of conduct may include contact via electronic 15 communications. The incarceration of a person in a penal institution who commits the course of conduct is not a bar to 16

18 "Emotional distress" means significant mental suffering, 19 anxiety or alarm.

prosecution under this section.

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20 "Contact" includes any contact with the victim, that is 21 initiated or continued without the victim's consent, or that is 22 in disregard of the victim's expressed desire that the contact 23 be avoided or discontinued, including but not limited to being 24 in the physical presence of the victim; appearing within the 25 sight of the victim; approaching or confronting the victim in a 09600HB0693ham001 -3- LRB096 06021 RLC 22983 a

public place or on private property; appearing at the workplace or residence of the victim; entering onto or remaining on property owned, leased, or occupied by the victim; or placing an object on, or delivering an object to, property owned, leased, or occupied by the victim.

6 "Petitioner" means any named petitioner for the stalking no 7 contact order or any named victim of stalking on whose behalf 8 the petition is brought.

9 "Reasonable person" means a person in the petitioner's 10 circumstances with the petitioner's knowledge of the 11 respondent and the respondent's prior acts.

"Stalking" means engaging in a course of conduct directed 12 13 at a specific person, and he or she knows or should know that 14 this course of conduct would cause a reasonable person to fear 15 for his or her safety or the safety of a third person or suffer 16 emotional distress. Stalking does not include an exercise of the right to free speech or assembly that is otherwise lawful 17 or picketing occurring at the workplace that is otherwise 18 lawful and arises out of a bona fide labor dispute, including 19 20 any controversy concerning wages, salaries, hours, working conditions or benefits, including health and welfare, sick 21 22 leave, insurance, and pension or retirement provisions, the 23 making or maintaining of collective bargaining agreements, and 24 the terms to be included in those agreements.

25 "Stalking No Contact Order" means an emergency order or 26 plenary order granted under this Act, which includes a remedy 09600HB0693ham001

1 authorized by Section 80 of this Act.

2 Section 15. Persons protected by this Act. A petition for a 3 stalking no contact order may be filed when relief is not 4 available to the petitioner under the Illinois Domestic 5 Violence Act of 1986:

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(1) by any person who is a victim of stalking; or

7 (2) by a person on behalf of a minor child or an adult
8 who is a victim of stalking but, because of age,
9 disability, health, or inaccessibility, cannot file the
10 petition.

11 Section 20. Commencement of action; filing fees.

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(a) An action for a stalking no contact order is commenced:

(1) independently, by filing a petition for a stalking
no contact order in any civil court, unless specific courts
are designated by local rule or order; or

(2) in conjunction with a delinquency petition or a 16 17 criminal prosecution, by filing a petition for a stalking 18 no contact order under the same case number as the 19 delinquency petition or criminal prosecution, to be 20 granted during pre-trial release of a defendant, with any 21 dispositional order issued under Section 5-710 of the 22 Juvenile Court Act of 1987 or as a condition of release, 23 supervision, conditional discharge, probation, periodic 24 imprisonment, parole, or mandatory supervised release, or

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1 in conjunction with imprisonment or a bond forfeiture warrant, provided that (i) the violation is alleged in an 2 3 information, complaint, indictment, or delinguency 4 petition on file and the alleged victim is a person 5 protected by this Act, and (ii) the petition, which is filed by the State's Attorney, names a victim of the 6 7 alleged crime as a petitioner.

8 (b) Withdrawal or dismissal of any petition for a stalking 9 no contact order prior to adjudication where the petitioner is 10 represented by the State shall operate as a dismissal without 11 prejudice. No action for a stalking no contact order shall be dismissed because the respondent is being prosecuted for a 12 13 crime against the petitioner. For any action commenced under item (2) of subsection (a) of this Section, dismissal of the 14 15 conjoined case (or a finding of not guilty) shall not require 16 dismissal of the action for a stalking no contact order; instead, it may be treated as an independent action and, if 17 18 necessary and appropriate, transferred to a different court or 19 division.

(c) No fee shall be charged by the clerk of the court for filing petitions or modifying or certifying orders. No fee shall be charged by the sheriff for service by the sheriff of a petition, rule, motion, or order in an action commenced under this Section.

(d) The court shall provide, through the office of theclerk of the court, simplified forms for filing of a petition

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1 under this Section by any person not represented by counsel.

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Section 25. Pleading; non-disclosure of address.

3 (a) A petition for a stalking no contact order shall be in 4 writing and verified or accompanied by affidavit and shall 5 allege that the petitioner has been the victim of stalking by 6 the respondent.

7 (b) If the petition states that disclosure of the 8 petitioner's address would risk abuse of the petitioner or any 9 member of the petitioner's family or household, that address 10 may be omitted from all documents filed with the court. If the petitioner has not disclosed an address under this subsection, 11 12 the petitioner shall designate an alternative address at which 13 the respondent may serve notice of any motions.

Section 30. Application of rules of civil procedure; victim advocates.

(a) Any proceeding to obtain, modify, reopen or appeal a
stalking no contact order shall be governed by the rules of
civil procedure of this State. The standard of proof in such a
proceeding is proof by a preponderance of the evidence. The
Code of Civil Procedure and Supreme Court and local court rules
applicable to civil proceedings shall apply, except as
otherwise provided by this Act.

(b) In circuit courts, victim advocates shall be allowed toaccompany the petitioner and confer with the petitioner, unless

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1 otherwise directed by the court. Court administrators shall 2 allow victim advocates to assist victims of stalking in the 3 preparation of petitions for stalking no contact orders. Victim 4 advocates are not engaged in the unauthorized practice of law 5 when providing assistance of the types specified in this 6 subsection (b).

Section 35. Appointment of counsel. The court may appoint
counsel to represent the petitioner if the respondent is
represented by counsel.

Section 40. Trial by jury. There shall be no right to trial by jury in any proceeding to obtain, modify, vacate or extend any stalking no contact order under this Act. However, nothing in this Section shall deny any existing right to trial by jury in a criminal proceeding.

Section 45. Subject matter jurisdiction. Each of the circuit courts has the power to issue stalking no contact orders.

Section 50. Jurisdiction over persons. The courts of this State have jurisdiction to bind (1) State residents and (2) non-residents having minimum contacts with this State, to the extent permitted by the long-arm statute, Section 2-209 of the Code of Civil Procedure. 09600HB0693ham001

1 Section 55. Venue. A petition for a stalking no contact 2 order may be filed in any county where (1) the petitioner 3 resides, (2) the respondent resides, or (3) one or more acts of 4 the alleged stalking occurred.

5 Section 60. Process.

(a) Any action for a stalking no contact order requires 6 7 that a separate summons be issued and served. The summons shall 8 be in the form prescribed by Supreme Court Rule 101(d), except 9 that it shall require the respondent to answer or appear within 7 days. Attachments to the summons or notice shall include the 10 11 petition for stalking no contact order and supporting 12 affidavits, if any, and any emergency stalking no contact order 13 that has been issued.

(b) The summons shall be served by the sheriff or other law enforcement officer at the earliest time and shall take precedence over other summonses except those of a similar emergency nature. Special process servers may be appointed at any time, and their designation shall not affect the responsibilities and authority of the sheriff or other official process servers.

(c) Service of process on a member of the respondent's household or by publication shall be adequate if: (1) the petitioner has made all reasonable efforts to accomplish actual service of process personally upon the respondent, but the 09600HB0693ham001 -9- LRB096 06021 RLC 22983 a

1 respondent cannot be found to effect such service; and (2) the 2 petitioner files an affidavit or presents sworn testimony as to 3 those efforts.

4 (d) A plenary stalking no contact order may be entered by 5 default for the remedy sought in the petition, if the 6 respondent has been served or given notice in accordance with 7 subsection (a) and if the respondent then fails to appear as 8 directed or fails to appear on any subsequent appearance or 9 hearing date agreed to by the parties or set by the court.

10 Section 65. Service of notice of hearings. Except as 11 provided in Section 60, notice of hearings on petitions or 12 motions shall be served in accordance with Supreme Court Rules 13 11 and 12, unless notice is excused by Section 100 of this Act 14 or by the Code of Civil Procedure, Supreme Court Rules, or 15 local rules.

Section 70. Hearings. A petition for a stalking no contact order shall be treated as an expedited proceeding, and no court may transfer or otherwise decline to decide all or part of such petition. Nothing in this Section shall prevent the court from reserving issues if jurisdiction or notice requirements are not met.

22 Section 75. Continuances.

23 (a) Petitions for emergency remedies shall be granted or

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1 denied in accordance with the standards of Section 100, regardless of the respondent's appearance or presence in court. 2 3 (b) Any action for a stalking no contact order is an 4 expedited proceeding. Continuances shall be granted only for 5 good cause shown and kept to the minimum reasonable duration, taking into account the reasons for the continuance. 6

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Section 80. Stalking no contact orders; remedies.

8 (a) If the court finds that the petitioner has been a 9 victim of stalking, a stalking no contact order shall issue; 10 provided that the petitioner must also satisfy the requirements of Section 95 on emergency orders or Section 100 on plenary 11 orders. The petitioner shall not be denied a stalking no 12 13 contact order because the petitioner or the respondent is a 14 minor. The court, when determining whether or not to issue a 15 stalking no contact order, may not require physical injury on the person of the petitioner. Modification and extension of 16 17 prior stalking no contact orders shall be in accordance with 18 this Act.

19 (b) A stalking no contact order shall order one or more of 20 the following:

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(1) prohibit the respondent from threatening to commit 22 or committing stalking;

23 (2) order the respondent not to have any contact with 24 the petitioner or a third person specifically named by the 25 court;

1 (3) prohibit the respondent from knowingly coming within, or knowingly remaining within a specified distance 2 3 of the petitioner or the petitioner's residence, school, 4 daycare, or place of employment, or any specified place 5 frequented by the petitioner; however, the court may order the respondent to stay away from the respondent's own 6 residence, school, or place of employment only if the 7 8 respondent has been provided actual notice of the 9 opportunity to appear and be heard on the petition;

10 (4) prohibit the respondent from possessing a Firearm 11 Owners Identification Card, or possessing or buying 12 firearms; and

(5) order other injunctive relief the court determines
to be necessary to protect the petitioner or third party
specifically named by the court.

16 (c) The court may award the petitioner costs and attorneys 17 fees if a stalking no contact order is granted.

18 (d) Monetary damages are not recoverable as a remedy.

Section 85. Mutual stalking no contact orders are prohibited. Correlative separate orders undermine the purposes of this Act. If separate orders are sought, both must comply with all provisions of this Act.

23 Section 90. Accountability for actions of others. For the 24 purposes of issuing a stalking no contact order, deciding what 09600HB0693ham001 -12- LRB096 06021 RLC 22983 a

1 remedies should be included and enforcing the order, Article 5
2 of the Criminal Code of 1961 shall govern whether respondent is
3 legally accountable for the conduct of another person.

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Section 95. Emergency stalking no contact order.

5 (a) An emergency stalking no contact order shall issue if 6 the petitioner satisfies the requirements of this subsection 7 (a). The petitioner shall establish that:

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(1) the court has jurisdiction under Section 50;

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(2) the requirements of Section 80 are satisfied; and

10 (3) there is good cause to grant the remedy, regardless 11 of prior service of process or of notice upon the 12 respondent, because the harm which that remedy is intended 13 to prevent would be likely to occur if the respondent were 14 given any prior notice, or greater notice than was actually 15 given, of the petitioner's efforts to obtain judicial 16 relief.

An emergency stalking no contact order shall be issued by the court if it appears from the contents of the petition and the examination of the petitioner that the averments are sufficient to indicate stalking by the respondent and to support the granting of relief under the issuance of the stalking no contact order.

An emergency stalking no contact order shall be issued if the court finds that items (1), (2), and (3) of this subsection (a) are met. 09600HB0693ham001 -13- LRB096 06021 RLC 22983 a

1 (b) If the respondent appears in court for this hearing for 2 an emergency order, he or she may elect to file a general 3 appearance and testify. Any resulting order may be an emergency 4 order, governed by this Section. Notwithstanding the 5 requirements of this Section, if all requirements of Section 6 100 have been met, the court may issue a plenary order.

(c) Emergency orders; court holidays and evenings.

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8 (1) When the court is unavailable at the close of 9 business, the petitioner may file a petition for a 21-day 10 emergency order before any available circuit judge or associate judge who may grant relief under this Act. If the 11 judge finds that there is an immediate and present danger 12 13 of abuse against the petitioner and that the petitioner has 14 satisfied the prerequisites set forth in subsection (a), 15 that judge may issue an emergency stalking no contact 16 order.

17 (2) The chief judge of the circuit court may designate 18 for each county in the circuit at least one judge to be 19 reasonably available to issue orally, by telephone, by 20 facsimile, or otherwise, an emergency stalking no contact 21 order at all times, whether or not the court is in session.

(3) Any order issued under this Section and any
documentation in support of the order shall be certified on
the next court day to the appropriate court. The clerk of
that court shall immediately assign a case number, file the
petition, order, and other documents with the court, and

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enter the order of record and file it with the sheriff for service, in accordance with Section 60. Filing the petition shall commence proceedings for further relief under Section 20. Failure to comply with the requirements of this paragraph (3) does not affect the validity of the order.

6 Section 100. Plenary stalking no contact order. A plenary 7 stalking no contact order shall issue if the petitioner has 8 served notice of the hearing for that order on the respondent, 9 in accordance with Section 65, and satisfies the requirements 10 of this Section. The petitioner must establish that:

(1) the court has jurisdiction under Section 50;
(2) the requirements of Section 80 are satisfied;

(3) a general appearance was made or filed by or for
the respondent or process was served on the respondent in
the manner required by Section 60; and

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(4) the respondent has answered or is in default.

17 Section 105. Duration and extension of orders.

(a) Unless re-opened or extended or voided by entry of an
order of greater duration, an emergency order shall be
effective for not less than 14 nor more than 21 days.

(b) Except as otherwise provided in this Section, a plenary stalking no contact order shall be effective for a fixed period of time, not to exceed 2 years. A plenary stalking no contact order entered in conjunction with a criminal prosecution shall 09600HB0693ham001

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remain in effect as follows:

2 (1) if entered during pre-trial release, until 3 disposition, withdrawal, or dismissal of the underlying 4 charge; if however, the case is continued as an independent 5 cause of action, the order's duration may be for a fixed 6 period of time not to exceed 2 years;

7 (2) if in effect in conjunction with a bond forfeiture
8 warrant, until final disposition or an additional period of
9 time not exceeding 2 years; no stalking no contact order,
10 however, shall be terminated by a dismissal that is
11 accompanied by the issuance of a bond forfeiture warrant;

12 (3) permanent if a judgment of conviction for stalking13 is entered.

14 (c) Any emergency or plenary order may be extended one or 15 more times, as required, provided that the requirements of 16 Section 95 or 100, as appropriate, are satisfied. If the motion for extension is uncontested and the petitioner seeks no 17 modification of the order, the order may be extended on the 18 basis of the petitioner's motion or affidavit stating that 19 20 there has been no material change in relevant circumstances 21 since entry of the order and stating the reason for the 22 requested extension. Extensions may be granted only in open 23 court and not under the provisions of subsection (c) of Section 24 95, which applies only when the court is unavailable at the 25 close of business or on a court holiday.

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(d) Any stalking no contact order which would expire on a

court holiday shall instead expire at the close of the next
 court business day.

3 (e) The practice of dismissing or suspending a criminal 4 prosecution in exchange for the issuance of a stalking no 5 contact order undermines the purposes of this Act. This Section 6 shall not be construed as encouraging that practice.

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Section 110. Contents of orders.

8 (a) Any stalking no contact order shall describe each 9 remedy granted by the court, in reasonable detail and not by 10 reference to any other document, so that the respondent may 11 clearly understand what he or she must do or refrain from 12 doing.

13 (b) A stalking no contact order shall further state the 14 following:

15 (1) The name of each petitioner that the court finds16 was the victim of stalking by the respondent.

17 (2) The date and time the stalking no contact order was
18 issued, whether it is an emergency or plenary order, and
19 the duration of the order.

(3) The date, time, and place for any scheduled hearing
for extension of that stalking no contact order or for
another order of greater duration or scope.

(4) For each remedy in an emergency stalking no contact
 order, the reason for entering that remedy without prior
 notice to the respondent or greater notice than was

1 actually given.

(5) For emergency stalking no contact orders, that the respondent may petition the court, in accordance with Section 120, to reopen the order if he or she did not receive actual prior notice of the hearing as required under Section 65 of this Act and if the respondent alleges that he or she had a meritorious defense to the order or that the order or its remedy is not authorized by this Act.

9 (c) A stalking no contact order shall include the following 10 notice, printed in conspicuous type: "An initial knowing 11 violation of a stalking no contact order is a Class A 12 misdemeanor. Any second or subsequent knowing violation is a 13 Class 4 felony."

14 Section 115. Notice of orders.

(a) Upon issuance of any stalking no contact order, the clerk shall immediately, or on the next court day if an emergency order is issued in accordance with subsection (c) of Section 95:

(1) enter the order on the record and file it inaccordance with the circuit court procedures; and

(2) provide a file stamped copy of the order to therespondent, if present, and to the petitioner.

(b) The clerk of the issuing judge shall, or the petitioner may, on the same day that a stalking no contact order is issued, file a certified copy of that order with the sheriff or 09600HB0693ham001 -18- LRB096 06021 RLC 22983 a

1 other law enforcement officials charged with maintaining 2 Department of State Police records or charged with serving the 3 order upon the respondent. If the order was issued in 4 accordance with subsection (c) of Section 95, the clerk shall, 5 on the next court day, file a certified copy of the order with 6 the Sheriff or other law enforcement officials charged with 7 maintaining Department of State Police records.

8 (c) Unless the respondent was present in court when the 9 order was issued, the sheriff, other law enforcement official, 10 or special process server shall promptly serve that order upon 11 the respondent and file proof of such service in the manner 12 provided for service of process in civil proceedings. If 13 process has not yet been served upon the respondent, it shall 14 be served with the order or short form notification.

15 (d) If the person against whom the stalking no contact 16 order is issued is arrested and the written order is issued in accordance with subsection (c) of Section 95 and received by 17 18 the custodial law enforcement agency before the respondent or 19 arrestee is released from custody, the custodial law 20 enforcement agent shall promptly serve the order upon the 21 respondent or arrestee before the respondent or arrestee is 22 released from custody. In no event shall detention of the 23 respondent or arrestee be extended for hearing on the petition 24 for stalking no contact order or receipt of the order issued 25 under Section 95 of this Act.

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(e) Any order extending, modifying, or revoking any

stalking no contact order shall be promptly recorded, issued,
 and served as provided in this Section.

3 (f) Upon the request of the petitioner, within 24 hours of 4 the issuance of a stalking no contact order, the clerk of the 5 issuing judge shall send written notice of the order along with 6 a certified copy of the order to any school, daycare, college, 7 or university at which the petitioner is enrolled.

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Section 120. Modification; reopening of orders.

9 (a) Except as otherwise provided in this Section, upon 10 motion by the petitioner, the court may modify an emergency or 11 plenary stalking no contact order by altering the remedy, 12 subject to Section 80.

(b) After 30 days following entry of a plenary stalking no contact order, a court may modify that order only when a change in the applicable law or facts since that plenary order was entered warrants a modification of its terms.

17 (c) Upon 2 days' notice to the petitioner, or such shorter 18 notice as the court may prescribe, a respondent subject to an 19 emergency stalking no contact order issued under this Act may 20 appear and petition the court to rehear the original or amended 21 petition. Any petition to rehear shall be verified and shall 22 allege the following:

(1) that the respondent did not receive prior notice of
the initial hearing in which the emergency order was
entered under Sections 65 and 95; and

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1 (2) that the respondent had a meritorious defense to 2 the order or any of its remedies or that the order or any 3 of its remedies was not authorized by this Act.

Section 125. Violation. An initial knowing violation of a
stalking no contact order is a Class A misdemeanor. A second or
subsequent knowing violation is a Class 4 felony.

7 Section 130. Arrest without warrant.

8 (a) Any law enforcement officer may make an arrest without 9 warrant if the officer has probable cause to believe that the 10 person has committed or is committing a violation of a stalking 11 no contact order.

(b) The law enforcement officer may verify the existence of a stalking no contact order by telephone or radio communication with his or her law enforcement agency or by referring to the copy of the order provided by the petitioner or the respondent.

16 Section 135. Data maintenance by law enforcement agencies.

(a) All sheriffs shall furnish to the Department of State Police, on the same day as received, in the form and detail the Department requires, copies of any recorded emergency or plenary stalking no contact orders issued by the court and transmitted to the sheriff by the clerk of the court in accordance with subsection (b) of Section 115 of this Act. Each stalking no contact order shall be entered in the Law 09600HB0693ham001 -21- LRB096 06021 RLC 22983 a

Enforcement Agencies Data System on the same day it is issued by the court. If an emergency stalking no contact order was issued in accordance with subsection (c) of Section 100, the order shall be entered in the Law Enforcement Agencies Data System as soon as possible after receipt from the clerk of the court.

7 (b) The Department of State Police shall maintain a 8 complete and systematic record and index of all valid and 9 recorded stalking no contact orders issued under this Act. The 10 data shall be used to inform all dispatchers and law 11 enforcement officers at the scene of an alleged incident of 12 stalking or violation of a stalking no contact order of any 13 recorded prior incident of stalking involving the petitioner and the effective dates and terms of any recorded stalking no 14 15 contact order.".