

Rep. Paul D. Froehlich

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09500SB2526ham002

LRB095 17542 JAM 51717 a

1 AMENDMENT TO SENATE BILL 2526 AMENDMENT NO. . Amend Senate Bill 2526 by replacing 2 everything after the enacting clause with the following: 3 "Section 5. The Illinois Public Labor Relations Act is 4 amended by changing Sections 3, 5, 6, 9, and 14 as follows: 5 6 (5 ILCS 315/3) (from Ch. 48, par. 1603) 7 Sec. 3. Definitions. As used in this Act, unless the 8 context otherwise requires: (a) "Board" means the Illinois Labor Relations Board or, 9 with respect to a matter over which the jurisdiction of the 10 Board is assigned to the State Panel or the Local Panel under 11 12 Section 5, the panel having jurisdiction over the matter. 13 (b) "Collective bargaining" means bargaining over terms and conditions of employment, including hours, wages, and other 14

conditions of employment, as detailed in Section 7 and which

are not excluded by Section 4.

- (c) "Confidential employee" means an employee who, in the regular course of his or her duties, assists and acts in a confidential capacity to persons who formulate, determine, and effectuate management policies with regard to labor relations or who, in the regular course of his or her duties, has authorized access to information relating to the effectuation or review of the employer's collective bargaining policies.
 - (d) "Craft employees" means skilled journeymen, crafts persons, and their apprentices and helpers.
 - (e) "Essential services employees" means those public employees performing functions so essential that the interruption or termination of the function will constitute a clear and present danger to the health and safety of the persons in the affected community.
 - (f) "Exclusive representative", except with respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers, and peace officers in the Department of State Police, means the labor organization that has been (i) designated by the Board as the representative of a majority of public employees in an appropriate bargaining unit in accordance with the procedures contained in this Act, (ii) historically recognized by the State of Illinois or any political subdivision of the State before July 1, 1984 (the effective date of this Act) as the exclusive representative of the employees in an appropriate bargaining unit, (iii) after July

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1, 1984 (the effective date of this Act) recognized by an employer upon evidence, acceptable to the Board, that the labor organization has been designated as the exclusive representative by a majority of the employees in an appropriate unit; (iv) recognized the bargaining as exclusive representative of personal care attendants personal or assistants under Executive Order 2003-8 prior to the effective date of this amendatory Act of the 93rd General Assembly, and the organization shall be considered to be the exclusive representative of the personal care attendants or personal assistants as defined in this Section; or (v) recognized as the exclusive representative of child and day care home providers, including licensed and license exempt providers, pursuant to an election held under Executive Order 2005-1 prior to the effective date of this amendatory Act of the 94th General Assembly, and the organization shall be considered to be the exclusive representative of the child and day care home providers as defined in this Section.

With respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers, and peace officers in the Department of State Police, "exclusive representative" means the labor organization that has been (i) designated by the Board as the representative of a majority of peace officers or fire fighters in an appropriate bargaining unit in accordance with the procedures contained in this Act, (ii) historically recognized

by the State of Illinois or any political subdivision of the State before January 1, 1986 (the effective date of this amendatory Act of 1985) as the exclusive representative by a majority of the peace officers or fire fighters in an appropriate bargaining unit, or (iii) after January 1, 1986 (the effective date of this amendatory Act of 1985) recognized by an employer upon evidence, acceptable to the Board, that the labor organization has been designated as the exclusive representative by a majority of the peace officers or fire fighters in an appropriate bargaining unit.

- (g) "Fair share agreement" means an agreement between the employer and an employee organization under which all or any of the employees in a collective bargaining unit are required to pay their proportionate share of the costs of the collective bargaining process, contract administration, and pursuing matters affecting wages, hours, and other conditions of employment, including organizing expenses, but not to exceed the amount of dues uniformly required of members. The amount certified by the exclusive representative shall not include any fees for contributions related to the election or support of any candidate for political office. Nothing in this subsection (g) shall preclude an employee from making voluntary political contributions in conjunction with his or her fair share payment.
- (g-1) "Fire fighter" means, for the purposes of this Act only, any person who has been or is hereafter appointed to a

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fire department or fire protection district or employed by a state university and sworn or commissioned to perform fire fighter duties or paramedic duties, except that the following persons are not included: part-time fire fighters, auxiliary, reserve or voluntary fire fighters, including paid on-call fire fighters, clerks and dispatchers or other civilian employees of a fire department or fire protection district who are not routinely expected to perform fire fighter duties, or elected officials.

(g-2) "General Assembly of the State of Illinois" means the legislative branch of the government of the State of Illinois, as provided for under Article IV of the Constitution of the State of Illinois, and includes but is not limited to the House of Representatives, the Senate, the Speaker of the House of Representatives, the Minority Leader of the House of Representatives, the President of the Senate, the Minority Leader of the Senate, the Minority Leader of the Senate, the Joint Committee on Legislative Support Services and any legislative support services agency listed in the Legislative Commission Reorganization Act of 1984.

(h) "Governing body" means, in the case of the State, the State Panel of the Illinois Labor Relations Board, the Director of the Department of Central Management Services, and the Director of the Department of Labor; the county board in the case of a county; the corporate authorities in the case of a municipality; and the appropriate body authorized to provide

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- for expenditures of its funds in the case of any other unit of government.
 - (i) "Labor organization" means any organization in which public employees participate and that exists for the purpose, in whole or in part, of dealing with a public employer concerning wages, hours, and other terms and conditions of employment, including the settlement of grievances.
 - (j) "Managerial employee" means an individual who is engaged predominantly in executive and management functions and is charged with the responsibility of directing the effectuation of management policies and practices.
 - (k) "Peace officer" means, for the purposes of this Act only, any persons who have been or are hereafter appointed to a police force, department, or agency and sworn or commissioned to perform police duties, except that the following persons are not included: part-time police officers, special police officers, auxiliary police as defined by Section 3.1-30-20 of Illinois Municipal Code, night watchmen, "merchant the police", court security officers as defined by Section 3-6012.1 of the Counties Code, temporary employees, traffic guards or wardens, civilian parking meter and parking facilities personnel or other individuals specially appointed to aid or direct traffic at or near schools or public functions or to aid in civil defense or disaster, parking enforcement employees who are not commissioned as peace officers and who are not armed and who are not routinely expected to effect arrests, parking

- 1 lot attendants, clerks and dispatchers or other civilian
- 2 employees of a police department who are not routinely expected
- 3 to effect arrests, or elected officials.
- 4 (1) "Person" includes one or more individuals, labor
- 5 organizations, public employees, associations, corporations,
- 6 legal representatives, trustees, trustees in bankruptcy,
- 7 receivers, or the State of Illinois or any political
- 8 subdivision of the State or governing body, but does not
- 9 include the General Assembly of the State of Illinois or any
- 10 individual employed by the General Assembly of the State of
- 11 Illinois.
- 12 (m) "Professional employee" means any employee engaged in
- work predominantly intellectual and varied in character rather
- 14 than routine mental, manual, mechanical or physical work;
- involving the consistent exercise of discretion and adjustment
- in its performance; of such a character that the output
- 17 produced or the result accomplished cannot be standardized in
- 18 relation to a given period of time; and requiring advanced
- 19 knowledge in a field of science or learning customarily
- 20 acquired by a prolonged course of specialized intellectual
- 21 instruction and study in an institution of higher learning or a
- 22 hospital, as distinguished from a general academic education or
- from apprenticeship or from training in the performance of
- routine mental, manual, or physical processes; or any employee
- 25 who has completed the courses of specialized intellectual
- 26 instruction and study prescribed in this subsection (m) and is

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performing related work under the supervision of a professional person to qualify to become a professional employee as defined in this subsection (m).

(n) "Public employee" or "employee", for the purposes of this Act, means any individual employed by a public employer, including (i) interns and residents at public hospitals, (ii) as of the effective date of this amendatory Act of the 93rd General Assembly, but not before, personal care attendants and personal assistants working under the Home Services Program under Section 3 of the Disabled Persons Rehabilitation Act, subject to the limitations set forth in this Act and in the Disabled Persons Rehabilitation Act, and (iii) as of the effective date of this amendatory Act of the 94th General Assembly, but not before, child and day care home providers participating in the child care assistance program under Section 9A-11 of the Illinois Public Aid Code, subject to the limitations set forth in this Act and in Section 9A-11 of the Illinois Public Aid Code, but excluding all of the following: employees of the General Assembly of the State of Illinois; elected officials; executive heads of a department; members of boards or commissions; the Executive Inspectors General; any special Executive Inspectors General; employees of each Office of an Executive Inspector General; commissioners and employees of the Executive Ethics Commission; the Auditor General's Inspector General; employees of the Office of the Auditor General's Inspector General; the Legislative Inspector

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1 General; any special Legislative Inspectors General; employees 2 of ofthe Office the Legislative Inspector General; 3 commissioners and employees of the Legislative Ethics 4 Commission; employees of any agency, board or commission 5 created by this Act; employees appointed to State positions of 6 a temporary or emergency nature; all employees of school higher education 7 districts and institutions 8 firefighters and peace officers employed by a state university; 9 managerial employees; short-term employees; confidential 10 employees; independent contractors; and supervisors except as 11 provided in this Act.

Personal care attendants and personal assistants shall not be considered public employees for any purposes not specifically provided for in the amendatory Act of the 93rd General Assembly, including but not limited to, purposes of vicarious liability in tort and purposes of statutory retirement or health insurance benefits. Personal care attendants and personal assistants shall not be covered by the State Employees Group Insurance Act of 1971 (5 ILCS 375/).

Child and day care home providers shall not be considered public employees for any purposes not specifically provided for in this amendatory Act of the 94th General Assembly, including but not limited to, purposes of vicarious liability in tort and purposes of statutory retirement or health insurance benefits. Child and day care home providers shall not be covered by the State Employees Group Insurance Act of 1971.

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Notwithstanding Section 9, subsection (c), or any other provisions of this Act, all peace officers above the rank of captain in municipalities with more than 1,000,000 inhabitants shall be excluded from this Act.

(o) Except as otherwise in subsection (o-5), "public employer" or "employer" means the State of Illinois; any political subdivision of the State, unit of local government or school district; authorities including departments, divisions, bureaus, boards, commissions, or other agencies of foregoing entities; and any person acting within the scope of his or her authority, express or implied, on behalf of those entities in dealing with its employees. As of the effective date of the amendatory Act of the 93rd General Assembly, but not before, the State of Illinois shall be considered the employer of the personal care attendants and personal assistants working under the Home Services Program under Section 3 of the Disabled Persons Rehabilitation Act, subject to the limitations set forth in this Act and in the Disabled Persons Rehabilitation Act. The State shall not be considered to be the employer of personal care attendants and personal assistants for any purposes not specifically provided for in this amendatory Act of the 93rd General Assembly, including but not limited to, purposes of vicarious liability in tort and purposes of statutory retirement or health insurance benefits. Personal care attendants and personal assistants shall not be covered by the State Employees Group Insurance Act of 1971 (5

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ILCS 375/). As of the effective date of this amendatory Act of the 94th General Assembly but not before, the State of Illinois shall be considered the employer of the day and child care home providers participating in the child care assistance program under Section 9A-11 of the Illinois Public Aid Code, subject to the limitations set forth in this Act and in Section 9A-11 of the Illinois Public Aid Code. The State shall not be considered to be the employer of child and day care home providers for any purposes not specifically provided for in this amendatory Act of the 94th General Assembly, including but not limited to, purposes of vicarious liability in tort and purposes of statutory retirement or health insurance benefits. Child and day care home providers shall not be covered by the State Employees Group Insurance Act of 1971.

"Public employer" or "employer" as used in this Act, however, does not mean and shall not include the General Assembly of the State of Illinois, the Executive Ethics Commission, the Offices of the Executive Inspectors General, Legislative Ethics Commission, the Office of Legislative Inspector General, the Office of the Auditor General's Inspector General, and educational employers or as defined in the Illinois Educational Labor Relations Act, except with respect to a state university in its employment of firefighters and peace officers. County boards and county sheriffs shall be designated as joint co-employers of county peace officers appointed under the

- 1 authority of a county sheriff. Nothing in this subsection (o)
- 2 shall be construed to prevent the State Panel or the Local
- 3 Panel from determining that employers are joint or
- 4 co-employers.
- 5 (o-5) With respect to wages, fringe benefits, hours,
- 6 holidays, vacations, proficiency examinations, sick leave, and
- 7 other conditions of employment, the public employer of public
- 8 employees who are court reporters, as defined in the Court
- 9 Reporters Act, shall be determined as follows:
- 10 (1) For court reporters employed by the Cook County
- Judicial Circuit, the chief judge of the Cook County
- 12 Circuit Court is the public employer and employer
- 13 representative.
- 14 (2) For court reporters employed by the 12th, 18th,
- 15 19th, and, on and after December 4, 2006, the 22nd judicial
- circuits, a group consisting of the chief judges of those
- circuits, acting jointly by majority vote, is the public
- 18 employer and employer representative.
- 19 (3) For court reporters employed by all other judicial
- circuits, a group consisting of the chief judges of those
- 21 circuits, acting jointly by majority vote, is the public
- 22 employer and employer representative.
- 23 (p) "Security employee" means an employee who is
- 24 responsible for the supervision and control of inmates at
- 25 correctional facilities. The term also includes other
- 26 non-security employees in bargaining units having the majority

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- of employees being responsible for the supervision and control of inmates at correctional facilities.
 - (q) "Short-term employee" means an employee who is employed for less than 2 consecutive calendar quarters during a calendar year and who does not have a reasonable assurance that he or she will be rehired by the same employer for the same service in a subsequent calendar year.
 - (r) "Supervisor" is an employee whose principal work is substantially different from that of his or her subordinates and who has authority, in the interest of the employer, to hire, transfer, suspend, lay off, recall, promote, discharge, direct, reward, or discipline employees, to adjust their grievances, or to effectively recommend any of those actions, if the exercise of that authority is not of a merely routine or clerical nature, but requires the consistent use of independent judgment. Except with respect to police employment, the term "supervisor" includes only those individuals who devote a preponderance of their employment time to exercising that authority, State supervisors notwithstanding. In addition, in determining supervisory status in police employment, rank shall not be determinative. The Board shall consider, as evidence of bargaining unit inclusion or exclusion, the common law enforcement policies and relationships between police officer ranks and certification under applicable civil service law, ordinances, personnel codes, or Division 2.1 of Article 10 of the Illinois Municipal Code, but these factors shall not be

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the sole or predominant factors considered by the Board in determining police supervisory status.

Notwithstanding the provisions of the preceding paragraph, in determining supervisory status in fire fighter employment, no fire fighter shall be excluded as a supervisor who has established representation rights under Section 9 of this Act. Further, in new fire fighter units, employees shall consist of fire fighters of the rank of company officer and below. If a company officer otherwise qualifies as a supervisor under the preceding paragraph, however, he or she shall not be included in the fire fighter unit. If there is no rank between that of chief and the highest company officer, the employer may designate a position on each shift as a Shift Commander, and the persons occupying those positions shall be supervisors. All other ranks above that of company officer shall be supervisors.

(s) (1) "Unit" means a class of jobs or positions that are held by employees whose collective interests may suitably be represented by a labor organization for collective bargaining. Except with respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers, and peace officers in the Department of State Police, a bargaining unit determined by the Board shall not include both employees and supervisors, or supervisors only, except as provided in paragraph (2) of this subsection (s) and except for bargaining units in existence on July 1, 1984 (the

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effective date of this Act). With respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers, and peace officers in the Department of State Police, a bargaining unit determined by the Board shall not include both supervisors and nonsupervisors, or supervisors only, except as provided in paragraph (2) of this subsection (s) and except for bargaining units in existence on January 1, 1986 (the effective date of this amendatory Act of 1985). A bargaining unit determined by the Board to contain peace officers shall contain no employees other than peace officers unless otherwise agreed to by the employer and the organization or labor organizations involved. Notwithstanding any other provision of this Act, a bargaining unit, including a historical bargaining unit, containing sworn peace officers of the Department of Natural Resources (formerly designated the Department of Conservation) shall contain no employees other than such sworn peace officers upon the effective date of this amendatory Act of 1990 or upon the expiration date of any collective bargaining agreement in effect upon effective date of this amendatory Act of 1990 covering both such sworn peace officers and other employees.

(2) Notwithstanding the exclusion of supervisors from bargaining units as provided in paragraph (1) of this subsection (s), a public employer may agree to permit its

- 1 supervisory employees to form bargaining units and may bargain with those units. This Act shall apply if the 2 3 public employer chooses to bargain under this subsection.
- 4 (3) Public employees who are court reporters, as 5 defined in the Court Reporters Act, shall be divided into 3 units for collective bargaining purposes. One unit shall be 6 court reporters employed by the Cook County Judicial 7 8 Circuit; one unit shall be court reporters employed by the 9 12th, 18th, 19th, and, on and after December 4, 2006, the 10 22nd judicial circuits; and one unit shall be court 11 reporters employed by all other judicial circuits.
- (Source: P.A. 94-98, eff. 7-1-05; 94-320, eff. 1-1-06; 95-331, 12
- 13 eff. 8-21-07.)
- 14 (5 ILCS 315/5) (from Ch. 48, par. 1605)
- 15 Sec. 5. Illinois Labor Relations Board; State Panel; Local
- 16 Panel.
- 17 (a) There is created the Illinois Labor Relations Board.
- 18 The Board shall be comprised of 2 panels, to be known as the
- 19 State Panel and the Local Panel.
- 20 (a-5)The State Panel shall have jurisdiction over
- 21 collective bargaining matters between employee organizations
- 22 and the State of Illinois, excluding the General Assembly of
- the State of Illinois, between employee organizations and units 23
- 24 of local government and school districts with a population not
- 25 excess of 2 million persons, and between employee

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1 organizations and the Regional Transportation Authority.

The State Panel shall consist of 5 members appointed by the Governor, with the advice and consent of the Senate. The Governor shall appoint to the State Panel only persons who have had a minimum of 5 years of experience directly related to employment relations in representing public and employers, private employers or labor organizations; teaching labor or employment relations; or administering executive orders or regulations applicable to labor employment relations. At the time of his or her appointment, each member of the State Panel shall be an Illinois resident. The Governor shall designate one member to serve as the Chairman of the State Panel and the Board.

Notwithstanding any other provision of this Section, the term of each member of the State Panel who was appointed by the Governor and is in office on June 30, 2003 shall terminate at the close of business on that date or when all of the successor members to be appointed pursuant to this amendatory Act of the 93rd General Assembly have been appointed by the Governor, whichever occurs later. As soon as possible, the Governor shall appoint persons to fill the vacancies created by this amendatory Act.

The initial appointments under this amendatory Act of the 93rd General Assembly shall be for terms as follows: Chairman shall initially be appointed for a term ending on the 4th Monday in January, 2007; 2 members shall be initially

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appointed for terms ending on the 4th Monday in January, 2006; one member shall be initially appointed for a term ending on the 4th Monday in January, 2005; and one member shall be initially appointed for a term ending on the 4th Monday in January, 2004. Each subsequent member shall be appointed for a term of 4 years, commencing on the 4th Monday in January. Upon expiration of the term of office of any appointive member, that member shall continue to serve until a successor shall be appointed and qualified. In case of a vacancy, a successor shall be appointed to serve for the unexpired portion of the term. If the Senate is not in session at the time the initial appointments are made, the Governor shall make temporary appointments in the same manner successors are appointed to fill vacancies. A temporary appointment shall remain in effect no longer than 20 calendar days after the commencement of the next Senate session.

(b) The Local Panel shall have jurisdiction over collective bargaining agreement matters between employee organizations and units of local government with a population in excess of 2 million persons, but excluding the Regional Transportation Authority.

The Local Panel shall consist of one person appointed by the Governor with the advice and consent of the Senate (or, if no such person is appointed, the Chairman of the State Panel) and two additional members, one appointed by the Mayor of the City of Chicago and one appointed by the President of the Cook

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County Board of Commissioners. Appointees to the Local Panel must have had a minimum of 5 years of experience directly related to labor and employment relations in representing public employers, private employers or labor organizations; or teaching labor or employment relations; or administering executive orders or regulations applicable to labor or employment relations. Each member of the Local Panel shall be an Illinois resident at the time of his or her appointment. The member appointed by the Governor (or, if no such person is appointed, the Chairman of the State Panel) shall serve as the Chairman of the Local Panel.

Notwithstanding any other provision of this Section, the term of the member of the Local Panel who was appointed by the Governor and is in office on June 30, 2003 shall terminate at the close of business on that date or when his or her successor has been appointed by the Governor, whichever occurs later. As soon as possible, the Governor shall appoint a person to fill the vacancy created by this amendatory Act. The initial appointment under this amendatory Act of the 93rd General Assembly shall be for a term ending on the 4th Monday in January, 2007.

The initial appointments under this amendatory Act of the 91st General Assembly shall be for terms as follows: The member appointed by the Governor shall initially be appointed for a term ending on the 4th Monday in January, 2001; the member appointed by the President of the Cook County Board shall be

initially appointed for a term ending on the 4th Monday in January, 2003; and the member appointed by the Mayor of the City of Chicago shall be initially appointed for a term ending on the 4th Monday in January, 2004. Each subsequent member shall be appointed for a term of 4 years, commencing on the 4th Monday in January. Upon expiration of the term of office of any appointive member, the member shall continue to serve until a successor shall be appointed and qualified. In the case of a vacancy, a successor shall be appointed by the applicable appointive authority to serve for the unexpired portion of the term.

- (c) Three members of the State Panel shall at all times constitute a quorum. Two members of the Local Panel shall at all times constitute a quorum. A vacancy on a panel does not impair the right of the remaining members to exercise all of the powers of that panel. Each panel shall adopt an official seal which shall be judicially noticed. The salary of the Chairman of the State Panel shall be \$82,429 per year, or as set by the Compensation Review Board, whichever is greater, and that of the other members of the State and Local Panels shall be \$74,188 per year, or as set by the Compensation Review Board, whichever is greater.
- (d) Each member shall devote his or her entire time to the duties of the office, and shall hold no other office or position of profit, nor engage in any other business, employment, or vocation. No member shall hold any other public

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office or be employed as a labor or management representative by the State or any political subdivision of the State or of any department or agency thereof, or actively represent or act on behalf of an employer or an employee organization or an employer in labor relations matters. Any member of the State Panel may be removed from office by the Governor for inefficiency, neglect of duty, misconduct or malfeasance in office, and for no other cause, and only upon notice and hearing. Any member of the Local Panel may be removed from office applicable appointive authority by the inefficiency, neglect of duty, misconduct or malfeasance in office, and for no other cause, and only upon notice and hearing.

- (e) Each panel at the end of every State fiscal year shall make a report in writing to the Governor and the General Assembly, stating in detail the work it has done in hearing and deciding cases and otherwise.
- (f) In order to accomplish the objectives and carry out the duties prescribed by this Act, a panel or its authorized designees may hold elections to determine whether a labor organization has majority status; investigate and attempt to resolve or settle charges of unfair labor practices; hold hearings in order to carry out its functions; develop and effectuate appropriate impasse resolution procedures for purposes of resolving labor disputes; require the appearance of witnesses and the production of evidence on any matter under

- 1 inquiry; and administer oaths and affirmations. The panels
- 2 shall sign and report in full an opinion in every case which
- 3 they decide.
- 4 (g) Each panel may appoint or employ an executive director,
- 5 attorneys, hearing officers, mediators, fact-finders,
- 6 arbitrators, and such other employees as it may deem necessary
- 7 to perform its functions. The governing boards shall prescribe
- 8 the duties and qualifications of such persons appointed and,
- 9 subject to the annual appropriation, fix their compensation and
- 10 provide for reimbursement of actual and necessary expenses
- incurred in the performance of their duties. The Board shall
- employ a minimum of 16 attorneys and 6 investigators.
- 13 (h) Each panel shall exercise general supervision over all
- 14 attorneys which it employs and over the other persons employed
- 15 to provide necessary support services for such attorneys. The
- panels shall have final authority in respect to complaints
- 17 brought pursuant to this Act.
- 18 (i) The following rules and regulations shall be adopted by
- 19 the panels meeting in joint session: (1) procedural rules and
- 20 regulations which shall govern all Board proceedings; (2)
- 21 procedures for election of exclusive bargaining
- 22 representatives pursuant to Section 9, except for the
- 23 determination of appropriate bargaining units; and (3)
- 24 appointment of counsel pursuant to subsection (k) of this
- 25 Section.
- 26 (j) Rules and regulations may be adopted, amended or

- 1 rescinded only upon a vote of 5 of the members of the State and
- 2 Local Panels meeting in joint session. The adoption, amendment
- 3 or rescission of rules and regulations shall be in conformity
- 4 with the requirements of the Illinois Administrative Procedure
- 5 Act.
- 6 (k) The panels in joint session shall promulgate rules and
- 7 regulations providing for the appointment of attorneys or other
- 8 Board representatives to represent persons in unfair labor
- 9 practice proceedings before a panel. The regulations governing
- 10 appointment shall require the applicant to demonstrate an
- inability to pay for or inability to otherwise provide for
- 12 adequate representation before a panel. Such rules must also
- provide: (1) that an attorney may not be appointed in cases
- 14 which, in the opinion of a panel, are clearly without merit;
- 15 (2) the stage of the unfair labor proceeding at which counsel
- 16 will be appointed; and (3) the circumstances under which a
- 17 client will be allowed to select counsel.
- 18 (1) The panels in joint session may promulgate rules and
- regulations which allow parties in proceedings before a panel
- 20 to be represented by counsel or any other representative of the
- 21 party's choice.
- 22 (m) The Chairman of the State Panel shall serve as Chairman
- of a joint session of the panels. Attendance of at least 2
- 24 members of the State Panel and at least one member of the Local
- 25 Panel, in addition to the Chairman, shall constitute a quorum
- 26 at a joint session. The panels shall meet in joint session at

- 1 least annually.
- (Source: P.A. 93-509, eff. 8-11-03.) 2
- 3 (5 ILCS 315/6) (from Ch. 48, par. 1606)
- 4 Sec. 6. Right to organize and bargain collectively; 5 exclusive representation; and fair share arrangements.
- (a) Employees of the State and any political subdivision of 6 7 the State, excluding employees of the General Assembly of the State of Illinois, have, and are protected in the exercise of, 8 9 the right of self-organization, and may form, join or assist 10 any labor organization, to bargain collectively through representatives of their own choosing on questions of wages, 11 12 hours and other conditions of employment, not excluded by 13 Section 4 of this Act, and to engage in other concerted 14 activities not otherwise prohibited by law for the purposes of 15 collective bargaining or other mutual aid or protection, free from interference, restraint or coercion. Employees also have, 16 and are protected in the exercise of, the right to refrain from 17 participating in any such concerted activities. Employees may 18 19 be required, pursuant to the terms of a lawful fair share 20 agreement, to pay a fee which shall be their proportionate 21 share of the costs of the collective bargaining process, 22 contract administration and pursuing matters affecting wages, 23 hours and other conditions of employment as defined in Section 24 3(q).
- 25 Nothing in this Act prevents an employee (b)

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1 presenting a grievance to the employer and having the grievance 2 heard and settled without the intervention of an employee 3 organization; provided that the exclusive bargaining 4 representative is afforded the opportunity to be present at 5 such conference and that any settlement made shall not be 6 inconsistent with the terms of any agreement in effect between the employer and the exclusive bargaining representative. 7

(c) A labor organization designated by the Board as the representative of the majority of public employees in an appropriate unit in accordance with the procedures herein or recognized by a public employer as the representative of the majority of public employees in an appropriate unit is the exclusive representative for the employees of such unit for the purpose of collective bargaining with respect to rates of pay, wages, hours and other conditions of employment not excluded by Section 4 of this Act. A public employer is required upon request to furnish the exclusive bargaining representative with a complete list of the names and addresses of the public employees in the bargaining unit, provided that a public employer shall not be required to furnish such a list more than payroll period. The exclusive bargaining per representative shall use the list exclusively for bargaining representation purposes and shall not disclose any information contained in the list for any other purpose. Nothing in this Section, however, shall prohibit a bargaining representative from disseminating a list of its union members.

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- (d) Labor organizations recognized by a public employer as the exclusive representative or so designated in accordance with the provisions of this Act are responsible for representing the interests of all public employees in the unit. Nothing herein shall be construed to limit an exclusive representative's right to exercise its discretion to refuse to process grievances of employees that are unmeritorious.
 - (e) When a collective bargaining agreement is entered into with an exclusive representative, it may include in agreement a provision requiring employees covered by the agreement who are not members of the organization to pay their proportionate share of the costs of the collective bargaining process, contract administration and pursuing affecting wages, hours and conditions of employment, as defined in Section 3 (g), including organizing expenses, but not to exceed the amount of dues uniformly required of members. The organization shall certify to the employer the constituting each nonmember employee's proportionate share which shall not exceed dues uniformly required of members. In such case, the proportionate share payment in this Section shall be deducted by the employer from the earnings of the nonmember employees and paid to the employee organization.
 - (f) Only the exclusive representative may negotiate provisions in a collective bargaining agreement providing for the payroll deduction of labor organization dues, fair share payment, initiation fees and assessments. Except as provided in

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1 subsection (e) of this Section, any such deductions shall only be made upon an employee's written authorization, and continued until revoked in writing in the same manner or until the termination date of an applicable collective bargaining agreement. Such payments shall be paid to the exclusive representative.

Where a collective bargaining agreement is terminated, or continues in effect beyond its scheduled expiration date pending the negotiation of a successor agreement or the resolution of an impasse under Section 14, the employer shall continue to honor and abide by any dues deduction or fair share clause contained therein until a new agreement is reached including dues deduction or a fair share clause. For the benefit of any successor exclusive representative certified under this Act, this provision shall be applicable, provided the successor exclusive representative:

- (i) certifies to the employer the amount constituting each non-member's proportionate share under subsection (e); or
- presents the employer with employee written authorizations for the deduction of dues, assessments, and fees under this subsection.

Failure to so honor and abide by dues deduction or fair share clauses for the benefit of any exclusive representative, including a successor, shall be a violation of the duty to bargain and an unfair labor practice.

- 1 (q) Agreements containing a fair share agreement must 2 safeguard the right of nonassociation of employees based upon 3 bona fide religious tenets or teachings of a church or 4 religious body of which such employees are members. Such 5 employees may be required to pay an amount equal to their fair 6 share, determined under a lawful fair share agreement, to a nonreligious charitable organization mutually agreed upon by 7 8 employees affected and the exclusive bargaining 9 representative to which such employees would otherwise pay such 10 service fee. If the affected employees and the bargaining 11 representative are unable to reach an agreement on the matter, the Board may establish an approved list of charitable 12 13 organizations to which such payments may be made.
- 15 (5 ILCS 315/9) (from Ch. 48, par. 1609)
- 16 Sec. 9. Elections; recognition.

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(a) Whenever in accordance with such regulations as may be prescribed by the Board a petition has been filed:

(Source: P.A. 93-854, eff. 1-1-05; 94-472, eff. 1-1-06.)

(1) by a public employee or group of public employees or any labor organization acting in their behalf demonstrating that 30% of the public employees in an appropriate unit (A) wish to be represented for the purposes of collective bargaining by a labor organization as exclusive representative, or (B) asserting that the labor organization which has been certified or is currently

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recognized by the public employer bargaining as representative is no longer the representative of the majority of public employees in the unit; or

> (2) by a public employer alleging that one or more labor organizations have presented to it a claim that they be recognized as the representative of a majority of the public employees in an appropriate unit,

the Board shall investigate such petition, and if it has reasonable cause to believe that a question of representation exists, shall provide for an appropriate hearing upon due notice. Such hearing shall be held at the offices of the Board or such other location as the Board deems appropriate. If it finds upon the record of the hearing that a question of representation exists, it shall direct an election accordance with subsection (d) of this Section, which election shall be held not later than 120 days after the date the petition was filed regardless of whether that petition was filed before or after the effective date of this amendatory Act of 1987; provided, however, the Board may extend the time for holding an election by an additional 60 days if, upon motion by a person who has filed a petition under this Section or is the subject of a petition filed under this Section and is a party to such hearing, or upon the Board's own motion, the Board finds that good cause has been shown for extending the election date; provided further, that nothing in this Section shall prohibit the Board, in its discretion, from extending the time

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for holding an election for so long as may be necessary under the circumstances, where the purpose for such extension is to permit resolution by the Board of an unfair labor practice charge filed by one of the parties to a representational proceeding against the other based upon conduct which may either affect the existence of a question concerning representation or have a tendency to interfere with a fair and free election, where the party filing the charge has not filed a request to proceed with the election; and provided further that prior to the expiration of the total time allotted for holding an election, a person who has filed a petition under this Section or is the subject of a petition filed under this Section and is a party to such hearing or the Board, may move for and obtain the entry of an order in the circuit court of the county in which the majority of the public employees sought to be represented by such person reside, such order extending the date upon which the election shall be held. Such order shall be issued by the circuit court only upon a judicial finding that there has been a sufficient showing that there is good cause to extend the election date beyond such period and shall require the Board to hold the election as soon as is feasible given the totality of the circumstances. Such 120 day period may be extended one or more times by the agreement of all parties to the hearing to a date certain without the necessity of obtaining a court order. Nothing in this Section prohibits the waiving of hearings by stipulation for the

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purpose of a consent election in conformity with the rules and regulations of the Board or an election in a unit agreed upon by the parties. Other interested employee organizations may intervene in the proceedings in the manner and within the time period specified by rules and regulations of the Board. Interested parties who are necessary to the proceedings may also intervene in the proceedings in the manner and within the time period specified by the rules and regulations of the Board.

(a-5)The Board shall designate exclusive an representative for purposes of collective bargaining when the representative demonstrates a showing of majority interest by employees in the unit. If the parties to a dispute are without agreement on the means to ascertain the choice, if any, of employee organization as their representative, the Board shall ascertain the employees' choice of employee organization, on the basis of dues deduction authorization or and other evidence, or, if necessary, by conducting an election. All evidence submitted by an employee organization to the Board to ascertain an employee's choice of an employee organization is confidential and shall not be submitted to the employer for review. The Board shall ascertain the employee's choice of employee organization within 120 days after the filing of the majority interest petition; however, the Board may extend time by an additional 60 days, upon its own motion or upon the motion of a party to the proceeding. If either party provides

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to the Board, before the designation of a representative, clear evidence and convincing that the dues deduction authorizations, and other evidence upon which the Board would otherwise rely to ascertain the employees' choice representative, are fraudulent or were obtained through coercion, the Board shall promptly thereafter conduct an election. The Board shall also investigate and consider a party's allegations that the dues deduction authorizations and other evidence submitted in support of a designation of representative without an election were subsequently changed, altered, withdrawn, or withheld as a result of employer fraud, coercion, or any other unfair labor practice by the employer. If the Board determines that a labor organization would have had a majority interest but for an employer's fraud, coercion, or unfair labor practice, it shall designate the labor organization as an exclusive representative without conducting an election. If a hearing is necessary to resolve any issues of representation under this Section, the Board shall conclude its hearing process and issue a certification of the entire appropriate unit not later than 120 days after the date the petition was filed. The 120-day period may be extended one or more times by the agreement of all parties to a hearing to a date certain. (a-6) A labor organization or an employer may file a unit clarification petition seeking to clarify an existing

bargaining unit. The Board shall conclude its investigation,

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- including any hearing process deemed necessary, and issue a

 certification of clarified unit or dismiss the petition not

 later than 120 days after the date the petition was filed. The

 120-day period may be extended one or more times by the

 agreement of all parties to a hearing to a date certain.
 - (b) The Board shall decide in each case, in order to assure public employees the fullest freedom in exercising the rights quaranteed by this Act, a unit appropriate for the purpose of collective bargaining, based upon but not limited to such factors as: historical pattern of recognition; community of interest including employee skills and functions; degree of functional integration; interchangeability and contact among employees; fragmentation of employee groups; supervision, wages, hours and other working conditions of the employees involved; and the desires of the employees. For purposes of this subsection, fragmentation shall not be the sole or predominant factor used by the Board in determining an appropriate bargaining unit. Except with respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace officers and peace officers in the State Department of State Police, a single bargaining unit determined by the Board may not include both supervisors and nonsupervisors, except for bargaining units in existence on the effective date of this Act. With respect to non-State fire fighters and paramedics employed by fire departments and fire protection districts, non-State peace

- 1 officers and peace officers in the State Department of State
- 2 Police, a single bargaining unit determined by the Board may
- 3 not include both supervisors and nonsupervisors, except for
- 4 bargaining units in existence on the effective date of this
- 5 amendatory Act of 1985.
- In cases involving an historical pattern of recognition,
- 7 and in cases where the employer has recognized the union as the
- 8 sole and exclusive bargaining agent for a specified existing
- 9 unit, the Board shall find the employees in the unit then
- 10 represented by the union pursuant to the recognition to be the
- 11 appropriate unit.
- Notwithstanding the above factors, where the majority of
- 13 public employees of a craft so decide, the Board shall
- designate such craft as a unit appropriate for the purposes of
- 15 collective bargaining.
- The Board shall not decide that any unit is appropriate if
- 17 such unit includes both professional and nonprofessional
- 18 employees, unless a majority of each group votes for inclusion
- in such unit.
- 20 (c) Nothing in this Act shall interfere with or negate the
- 21 current representation rights or patterns and practices of
- labor organizations which have historically represented public
- employees for the purpose of collective bargaining, including
- but not limited to the negotiations of wages, hours and working
- 25 conditions, discussions of employees' grievances, resolution
- 26 of jurisdictional disputes, or the establishment and

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maintenance of prevailing wage rates, unless a majority of employees so represented express a contrary desire pursuant to the procedures set forth in this Act.

(d) In instances where the employer does not voluntarily recognize a labor organization as the exclusive bargaining representative for a unit of employees, the Board shall determine the majority representative of the public employees in an appropriate collective bargaining unit by conducting a secret ballot election, except as otherwise provided in subsection (a-5). Within 7 days after the Board issues its bargaining unit determination and direction of election or the execution of a stipulation for the purpose of a consent election, the public employer shall submit to the labor organization the complete names and addresses of employees who are determined by the Board to be eligible to participate in the election. When the Board has determined that a labor organization has been fairly and freely chosen by a majority of employees in an appropriate unit, it shall certify such organization as the exclusive representative. If the Board determines that a majority of employees in an appropriate unit has fairly and freely chosen not to be represented by a labor organization, it shall so certify. The Board may also revoke the certification of the public employee organizations as exclusive bargaining representatives which have been found by a secret ballot election to be no longer the majority representative.

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- The Board shall not conduct an election in any (e) bargaining unit or any subdivision thereof within which a valid election has been held in the preceding 12-month period. The Board shall determine who is eligible to vote in an election and shall establish rules governing the conduct of the election or conduct affecting the results of the election. The Board shall include on a ballot in a representation election a choice representation". A labor organization currently representing the bargaining unit of employees shall be placed on the ballot in any representation election. In any election where none of the choices on the ballot receives a majority, a runoff election shall be conducted between the 2 choices receiving the largest number of valid votes cast in the election. A labor organization which receives a majority of the votes cast in an election shall be certified by the Board as exclusive representative of all public employees in the unit.
- (f) A labor organization shall be designated as the exclusive representative by a public employer, provided that the labor organization represents a majority of the public employees in an appropriate unit. Any employee organization which is designated or selected by the majority of public employees, in a unit of the public employer having no other certified recognized or representative, as their representative for purposes of collective bargaining request recognition by the public employer in writing. The public employer shall post such request for a period of at

- least 20 days following its receipt thereof on bulletin boards or other places used or reserved for employee notices.
 - (g) Within the 20-day period any other interested employee organization may petition the Board in the manner specified by rules and regulations of the Board, provided that such interested employee organization has been designated by at least 10% of the employees in an appropriate bargaining unit which includes all or some of the employees in the unit recognized by the employer. In such event, the Board shall proceed with the petition in the same manner as provided by paragraph (1) of subsection (a) of this Section.
 - (h) No election shall be directed by the Board in any bargaining unit where there is in force a valid collective bargaining agreement. The Board, however, may process an election petition filed between 90 and 60 days prior to the expiration of the date of an agreement, and may further refine, by rule or decision, the implementation of this provision. Where more than 4 years have elapsed since the effective date of the agreement, the agreement shall continue to bar an election, except that the Board may process an election petition filed between 90 and 60 days prior to the end of the fifth year of such an agreement, and between 90 and 60 days prior to the end of each successive year of such agreement.
 - (i) An order of the Board dismissing a representation petition, determining and certifying that a labor organization has been fairly and freely chosen by a majority of employees in

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1 an appropriate bargaining unit, determining and certifying that a labor organization has not been fairly and freely chosen by a majority of employees in the bargaining unit or certifying a labor organization as the exclusive representative of employees in an appropriate bargaining unit because of a determination by the Board that the labor organization is the historical bargaining representative of employees in 7 bargaining unit, is a final order. Any person aggrieved by any such order issued on or after the effective date of this amendatory Act of 1987 may apply for and obtain judicial review in accordance with provisions of the Administrative Review Law, as now or hereafter amended, except that such review shall be afforded directly in the Appellate Court for the district in which the aggrieved party resides or transacts business. Any direct appeal to the Appellate Court shall be filed within 35 days from the date that a copy of the decision sought to be reviewed was served upon the party affected by the decision. (Source: P.A. 95-331, eff. 8-21-07.)

Sec. 14. Security Employee, Peace Officer and Fire Fighter 20 21 Disputes.

(5 ILCS 315/14) (from Ch. 48, par. 1614)

the case of collective bargaining agreements involving units of security employees of a public employer, Peace Officer Units, or units of fire fighters or paramedics, and in the case of disputes under Section 18, unless the

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parties mutually agree to some other time limit, mediation shall commence 30 days prior to the expiration date of such agreement or at such later time as the mediation services chosen under subsection (b) of Section 12 can be provided to the parties. In the case of negotiations for an initial collective bargaining agreement, mediation shall commence upon 15 days notice from either party or at such later time as the mediation services chosen pursuant to subsection (b) of Section 12 can be provided to the parties. In mediation under this Section, if either party requests the use of mediation services from the Federal Mediation and Conciliation Service, the other party shall either join in such request or bear the additional cost of mediation services from another source. The mediator shall have a duty to keep the Board informed on the progress of the mediation. If any dispute has not been resolved within 15 days after the first meeting of the parties and the mediator, or within such other time limit as may be mutually agreed upon by the parties, either the exclusive representative or employer may request of the other, in writing, arbitration, and shall submit a copy of the request to the Board.

(b) Within 10 days after such a request for arbitration has been made, the employer shall choose a delegate and the employees' exclusive representative shall choose a delegate to a panel of arbitration as provided in this Section. The employer and employees shall forthwith advise the other and the Board of their selections.

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(c) Within 7 days after the request of either party, the parties shall request a panel of impartial arbitrators from which they shall select the neutral chairman according to the procedures provided in this Section. If the parties have agreed to a contract that contains a grievance resolution procedure as provided in Section 8, the chairman shall be selected using their agreed contract procedure unless they mutually agree to another procedure. If the parties fail to notify the Board of their selection of neutral chairman within 7 days after receipt of the list of impartial arbitrators, the Board shall appoint, at random, a neutral chairman from the list. In the absence of an agreed contract procedure for selecting an impartial arbitrator, either party may request a panel from the Board. Within 7 days of the request of either party, the Board shall select from the Public Employees Labor Mediation Roster 7 persons who are on the labor arbitration panels of either the American Arbitration Association or the Federal Mediation and Conciliation Service, or who are members of the National Academy of Arbitrators, as nominees for impartial arbitrator of the arbitration panel. The parties may select an individual on the list provided by the Board or any other individual mutually agreed upon by the parties. Within 7 days following the receipt of the list, the parties shall notify the Board of the person they have selected. Unless the parties agree on an alternate selection procedure, they shall alternatively strike one name from the list provided by the Board until only one name

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1 remains. A coin toss shall determine which party shall strike 2 the first name. If the parties fail to notify the Board in a

timely manner of their selection for neutral chairman, the

Board shall appoint a neutral chairman from the Illinois Public

Employees Mediation/Arbitration Roster.

(d) The chairman shall call a hearing to begin within 15 days and give reasonable notice of the time and place of the hearing. The hearing shall be held at the offices of the Board or at such other location as the Board deems appropriate. The chairman shall preside over the hearing and shall take testimony. Any oral or documentary evidence and other data deemed relevant by the arbitration panel may be received in evidence. The proceedings shall be informal. Technical rules of evidence shall not apply and the competency of the evidence shall not thereby be deemed impaired. A verbatim record of the proceedings shall be made and the arbitrator shall arrange for the necessary recording service. Transcripts may be ordered at the expense of the party ordering them, but the transcripts shall not be necessary for a decision by the arbitration panel. The expense of the proceedings, including a fee for the chairman, established in advance by the Board, shall be borne equally by each of the parties to the dispute. The delegates, if public officers or employees, shall continue on the payroll of the public employer without loss of pay. The hearing conducted by the arbitration panel may be adjourned from time to time, but unless otherwise agreed by the parties, shall be

- 1 concluded within 30 days of the time of its commencement.
- 2 Majority actions and rulings shall constitute the actions and
- 3 rulings of the arbitration panel. Arbitration proceedings
- 4 under this Section shall not be interrupted or terminated by
- 5 reason of any unfair labor practice charge filed by either

(e) The arbitration panel may administer oaths, require the

6 party at any time.

contempt.

- attendance of witnesses, and the production of such books, papers, contracts, agreements and documents as may be deemed by it material to a just determination of the issues in dispute, and for such purpose may issue subpoenas. If any person refuses to obey a subpoena, or refuses to be sworn or to testify, or if any witness, party or attorney is guilty of any contempt while in attendance at any hearing, the arbitration panel may, or the attorney general if requested shall, invoke the aid of any circuit court within the jurisdiction in which the hearing is being held, which court shall issue an appropriate order. Any failure to obey the order may be punished by the court as
 - (f) At any time before the rendering of an award, the chairman of the arbitration panel, if he is of the opinion that it would be useful or beneficial to do so, may remand the dispute to the parties for further collective bargaining for a period not to exceed 2 weeks. If the dispute is remanded for further collective bargaining the time provisions of this Act shall be extended for a time period equal to that of the

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1 remand. The chairman of the panel of arbitration shall notify the Board of the remand. 2

- (q) At or before the conclusion of the hearing held pursuant to subsection (d), the arbitration panel shall identify the economic issues in dispute, and direct each of the parties to submit, within such time limit as the panel shall prescribe, to the arbitration panel and to each other its last offer of settlement on each economic issue. The determination of the arbitration panel as to the issues in dispute and as to which of these issues are economic shall be conclusive. The arbitration panel, within 30 days after the conclusion of the hearing, or such further additional periods to which the parties may agree, shall make written findings of fact and promulgate a written opinion and shall mail or otherwise deliver a true copy thereof to the parties and their representatives and to the Board. As to each economic issue, the arbitration panel shall adopt the last offer of settlement which, in the opinion of the arbitration panel, more nearly complies with the applicable factors prescribed in subsection (h). The findings, opinions and order as to all other issues shall be based upon the applicable factors prescribed in subsection (h).
 - (h) Where there is no agreement between the parties, or where there is an agreement but the parties have begun negotiations or discussions looking to a new agreement or amendment of the existing agreement, and wage rates or other

- 1 conditions of employment under the proposed new or amended
- 2 agreement are in dispute, the arbitration panel shall base its
- 3 findings, opinions and order upon the following factors, as
- 4 applicable:

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- 5 (1) The lawful authority of the employer.
- 6 (2) Stipulations of the parties.
 - (3) The interests and welfare of the public and the financial ability of the unit of government to meet those costs.
 - (4) Comparison of the wages, hours and conditions of employment of the employees involved in the arbitration proceeding with the wages, hours and conditions of employment of other employees performing similar services and with other employees generally:
 - (A) In public employment in comparable communities.
 - (B) In private employment in comparable communities.
 - (5) The average consumer prices for goods and services, commonly known as the cost of living.
 - (6) The overall compensation presently received by the employees, including direct wage compensation, vacations, holidays and other excused time, insurance and pensions, medical and hospitalization benefits, the continuity and stability of employment and all other benefits received.
 - (7) Changes in any of the foregoing circumstances

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during the pendency of the arbitration proceedings.

- (8) Such other factors, not confined to the foregoing, which are normally or traditionally taken into consideration in the determination of wages, hours and conditions of employment through voluntary collective bargaining, mediation, fact-finding, arbitration or otherwise between the parties, in the public service or in private employment.
- (i) In the case of peace officers, the arbitration decision shall be limited to wages, hours, and conditions of employment (which may include residency requirements in municipalities with a population under 1,000,000, but those residency requirements shall not allow residency outside of Illinois) and shall not include the following: i) residency requirements in municipalities with a population of at least 1,000,000; ii) the type of equipment, other than uniforms, issued or used; iii) manning; iv) the total number of employees employed by the department; v) mutual aid and assistance agreements to other units of government; and vi) the criterion pursuant to which force, including deadly force, can be used; provided, nothing herein shall preclude an arbitration decision regarding equipment or manning levels if such decision is based on a finding that the equipment or manning considerations in a specific work assignment involve a serious risk to the safety of a peace officer beyond that which is inherent in the normal performance of police duties. Limitation of the terms of the

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arbitration decision pursuant to this subsection shall not be construed to limit the factors upon which the decision may be based, as set forth in subsection (h).

In the case of fire fighter, and fire department or fire district paramedic matters, the arbitration decision shall be limited to wages, hours, and conditions of employment (which may include residency requirements in municipalities with a population under 1,000,000, but those residency requirements shall not allow residency outside of Illinois) and shall not include the following matters: i) residency requirements in municipalities with a population of at least 1,000,000; ii) the type of equipment (other than uniforms and fire fighter turnout gear) issued or used; iii) the total number of employees employed by the department; iv) mutual aid and assistance agreements to other units of government; and v) the criterion pursuant to which force, including deadly force, can be used; however, nothing herein provided, shall preclude arbitration decision regarding equipment levels if decision is based on а finding that the equipment considerations in a specific work assignment involve a serious risk to the safety of a fire fighter beyond that which is inherent in the normal performance of fire fighter duties. Limitation of the terms of the arbitration decision pursuant to this subsection shall not be construed to limit the facts upon which the decision may be based, as set forth in subsection (h).

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The changes to this subsection (i) made by Public Act 90-385 (relating to residency requirements) do not apply to persons who are employed by a combined department that performs both police and firefighting services; these persons shall be governed by the provisions of this subsection (i) relating to peace officers, as they existed before the amendment by Public Act 90-385.

To preserve historical bargaining rights, this subsection shall not apply to any provision of a fire fighter collective bargaining agreement in effect and applicable on the effective date of this Act; provided, however, nothing herein shall preclude arbitration with respect to any such provision.

(j) Arbitration procedures shall be deemed to be initiated by the filing of a letter requesting mediation as required under subsection (a) of this Section. The commencement of a new municipal fiscal year after the initiation of arbitration procedures under this Act, but before the arbitration decision, or its enforcement, shall not be deemed to render a dispute moot, or to otherwise impair the jurisdiction or authority of the arbitration panel or its decision. Increases in rates of compensation awarded by the arbitration panel may be effective only at the start of the fiscal year next commencing after the date of the arbitration award. If a new fiscal year has either since the initiation of arbitration commenced procedures under this Act or since any mutually agreed extension of the statutorily required period of mediation under

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1 this Act by the parties to the labor dispute causing a delay in the initiation of arbitration, the foregoing limitations shall 2 3 be inapplicable, and such awarded increases may be retroactive 4 to the commencement of the fiscal year, any other statute or 5 charter provisions to the contrary, notwithstanding. At any 6 time the parties, by stipulation, may amend or modify an award 7 of arbitration.

(k) Orders of the arbitration panel shall be reviewable, upon appropriate petition by either the public employer or the exclusive bargaining representative, by the circuit court for the county in which the dispute arose or in which a majority of the affected employees reside, but only for reasons that the arbitration panel was without or exceeded its statutory authority; the order is arbitrary, or capricious; or the order was procured by fraud, collusion or other similar and unlawful means. Such petitions for review must be filed with the appropriate circuit court within 90 days following the issuance of the arbitration order. The pendency of such proceeding for review shall not automatically stay the order of arbitration panel. The party against whom the final decision of any such court shall be adverse, if such court finds such appeal or petition to be frivolous, shall pay reasonable attorneys' fees and costs to the successful party as determined by said court in its discretion. If said court's decision affirms the award of money, such award, if retroactive, shall bear interest at the rate of 12 percent per annum from the

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- effective retroactive date.
- During the pendency of proceedings before arbitration panel, existing wages, hours, and other conditions of employment shall not be changed by action of either party without the consent of the other but a party may so consent without prejudice to his rights or position under this Act. The proceedings are deemed to be pending before the arbitration panel upon the initiation of arbitration procedures under this Act.
 - Security officers of public employers, and Peace Officers, Fire Fighters and fire department and fire protection district paramedics, covered by this Section may not withhold services, nor may public employers lock out or prevent such employees from performing services at any time.
 - (n) All of the terms decided upon by the arbitration panel shall be included in an agreement to be submitted to the public employer's governing body for ratification and adoption by law, ordinance or the equivalent appropriate means.

The governing body shall review each term decided by the arbitration panel. If the governing body fails to reject one or more terms of the arbitration panel's decision by a 3/5 vote of those duly elected and qualified members of the governing body, within 20 days of issuance, or in the case of firefighters employed by a state university, at the next regularly scheduled meeting of the governing body after issuance, such term or terms shall become a part of the collective bargaining

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agreement of the parties. If the governing body affirmatively rejects one or more terms of the arbitration panel's decision, it must provide reasons for such rejection with respect to each term so rejected, within 20 days of such rejection and the parties shall return to the arbitration panel for further proceedings and issuance of a supplemental decision with respect to the rejected terms. Any supplemental decision by an arbitration panel or other decision maker agreed to by the parties shall be submitted to the governing body for ratification and adoption in accordance with the procedures and voting requirements set forth in this Section. The voting requirements of this subsection shall apply to all disputes submitted to arbitration pursuant to this Section notwithstanding any contrary voting requirements contained in any existing collective bargaining agreement between the parties.

- (o) If the governing body of the employer votes to reject the panel's decision, the parties shall return to the panel within 30 days from the issuance of the reasons for rejection for further proceedings and issuance of a supplemental decision. All reasonable costs of such supplemental proceeding including the exclusive representative's reasonable attorney's fees, as established by the Board, shall be paid by the employer.
- (p) Notwithstanding the provisions of this Section the 26 employer and exclusive representative may agree to submit

- 1 unresolved disputes concerning wages, hours, terms
- conditions of employment to an alternative form of impasse 2
- 3 resolution.
- 4 (Source: P.A. 89-195, eff. 7-21-95; 90-202, eff. 7-24-97;
- 5 90-385, eff. 8-15-97; 90-655, eff. 7-30-98.)
- Section 10. The Illinois Educational Labor Relations Act is 6
- amended by changing Sections 5, 7, and 11 as follows: 7
- 8 (115 ILCS 5/5) (from Ch. 48, par. 1705)
- Sec. 5. Illinois Educational Labor Relations Board. 9
- (a) There is hereby created the Illinois Educational Labor 10
- 11 Relations Board.
- (a-5) Until July 1, 2003 or when all of the new members to 12
- 13 be initially appointed under this amendatory Act of the 93rd
- 14 General Assembly have been appointed by the Governor, whichever
- occurs later, the Illinois Educational Labor Relations Board 15
- shall consist of 7 members, no more than 4 of whom may be of the 16
- same political party, who are residents of Illinois appointed 17
- 18 by the Governor with the advice and consent of the Senate.
- 19 The term of each appointed member of the Board who is in
- 20 office on June 30, 2003 shall terminate at the close of
- business on that date or when all of the new members to be 21
- 22 initially appointed under this amendatory Act of the 93rd
- 2.3 General Assembly have been appointed by the Governor, whichever
- 2.4 occurs later.

(b) Beginning on July 1, 2003 or when all of the new members to be initially appointed under this amendatory Act of the 93rd General Assembly have been appointed by the Governor, whichever occurs later, the Illinois Educational Labor Relations Board shall consist of 5 members appointed by the Governor with the advice and consent of the Senate. No more than 3 members may be of the same political party.

The Governor shall appoint to the Board only persons who are residents of Illinois and have had a minimum of 5 years of experience directly related to labor and employment relations in representing educational employers or educational employees in collective bargaining matters. One appointed member shall be designated at the time of his or her appointment to serve as chairman.

Of the initial members appointed pursuant to this amendatory Act of the 93rd General Assembly, 2 shall be designated at the time of appointment to serve a term of 6 years, 2 shall be designated at the time of appointment to serve a term of 4 years, and the other shall be designated at the time of his or her appointment to serve a term of 4 years, with each to serve until his or her successor is appointed and qualified.

Each subsequent member shall be appointed in like manner for a term of 6 years and until his or her successor is appointed and qualified. Each member of the Board is eligible for reappointment. Vacancies shall be filled in the same manner

- 1 as original appointments for the balance of the unexpired term.
- 2 (c) The chairman shall be paid \$50,000 per year, or an
- amount set by the Compensation Review Board, whichever is 3
- 4 greater. Other members of the Board shall each be paid \$45,000
- 5 per year, or an amount set by the Compensation Review Board,
- 6 whichever is greater. They shall be entitled to reimbursement
- for necessary traveling and other official expenditures 7
- 8 necessitated by their official duties.
- 9 Each member shall devote his entire time to the duties of
- 10 the office, and shall hold no other office or position of
- profit, nor engage in any other business, employment or 11
- vocation. 12
- 13 (d) Three members of the Board constitute a quorum and a
- 14 vacancy on the Board does not impair the right of the remaining
- 15 members to exercise all of the powers of the Board.
- 16 (e) Any member of the Board may be removed by the Governor,
- upon notice, for neglect of duty or malfeasance in office, but 17
- 18 for no other cause.
- 19 (f) The Board may appoint or employ an executive director,
- 20 attorneys, hearing officers, and such other employees as it
- deems necessary to perform its functions, except that the Board 21
- 22 shall employ a minimum of 8 attorneys and 5 investigators. The
- 23 Board shall prescribe the duties and qualifications of such
- 24 persons appointed and, subject to the annual appropriation, fix
- 25 their compensation and provide for reimbursement of actual and
- 26 necessary expenses incurred in the performance of their duties.

- (g) The Board may promulgate rules and regulations which allow parties in proceedings before the Board to be represented by counsel or any other person knowledgeable in the matters under consideration.
- (h) To accomplish the objectives and to carry out the duties prescribed by this Act, the Board may subpoena witnesses, subpoena the production of books, papers, records and documents which may be needed as evidence on any matter under inquiry and may administer oaths and affirmations.

In cases of neglect or refusal to obey a subpoena issued to any person, the circuit court in the county in which the investigation or the public hearing is taking place, upon application by the Board, may issue an order requiring such person to appear before the Board or any member or agent of the Board to produce evidence or give testimony. A failure to obey such order may be punished by the court as in civil contempt.

Any subpoena, notice of hearing, or other process or notice of the Board issued under the provisions of this Act may be served personally, by registered mail or by leaving a copy at the principal office of the respondent required to be served. A return, made and verified by the individual making such service and setting forth the manner of such service, is proof of service. A post office receipt, when registered mail is used, is proof of service. All process of any court to which application may be made under the provisions of this Act may be served in the county where the persons required to be served

- 1 reside or may be found.
- 2 (i) The Board shall adopt, promulgate, amend, or rescind
- 3 rules and regulations in accordance with the Illinois
- 4 Administrative Procedure Act as it deems necessary and feasible
- 5 to carry out this Act.
- 6 (j) The Board at the end of every State fiscal year shall
- make a report in writing to the Governor and the General 7
- 8 Assembly, stating in detail the work it has done in hearing and
- 9 deciding cases and otherwise.
- 10 (Source: P.A. 93-509, eff. 8-11-03.)
- (115 ILCS 5/7) (from Ch. 48, par. 1707) 11
- Sec. 7. Recognition of 12 exclusive
- 13 representatives - unit determination. The Board is empowered to
- 14 administer the recognition of bargaining representatives of
- 15 employees of public school districts, including employees of
- districts which have entered into joint agreements, or 16
- 17 employees of public community college districts, or any State
- 18 college or university, and any State agency whose major
- 19 function is providing educational services, making certain
- 20 that each bargaining unit contains employees with
- identifiable community of interest and that no unit includes 21
- 22 both professional employees and nonprofessional employees
- 23 unless a majority of employees in each group vote for inclusion
- 24 in the unit.
- 25 (a) In determining the appropriateness of a unit, the Board

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shall decide in each case, in order to ensure employees the fullest freedom in exercising the rights quaranteed by this Act, the unit appropriate for the purpose of collective bargaining, based upon but not limited to such factors as historical pattern of recognition, community of interest, including employee skills and functions, degree of functional integration, interchangeability and contact among employees, common supervision, wages, hours and other working conditions of the employees involved, and the desires of the employees. Nothing in this Act, except as herein provided, shall interfere with or negate the current representation rights or patterns practices employee organizations and of which historically represented employees for the purposes collective bargaining, including but not limited to negotiations of wages, hours and working conditions, resolutions of employees' grievances, or resolution of jurisdictional disputes, or the establishment and maintenance of prevailing wage rates, unless a majority of the employees so represented expresses a contrary desire under the procedures set forth in this Act. This Section, however, does not prohibit multi-unit bargaining. Notwithstanding the above factors, where the majority of public employees of a craft so decide, the Board shall designate such craft as a unit appropriate for the purposes of collective bargaining.

The sole appropriate bargaining unit for tenured and tenure-track academic faculty at each campus of the University

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ofIllinois shall be unit that is comprised а non-supervisory academic faculty employed more than half-time and that includes all tenured and tenure-track faculty of that University campus employed by the board of trustees in all of the campus's undergraduate, graduate, and professional schools and degree and non-degree programs (with the exception of the college of medicine, the college of pharmacy, the college of dentistry, the college of law, and the college of veterinary medicine, each of which shall have its own separate unit), regardless of current or historical representation rights or patterns or the application of any other factors. Any decision, rule, or regulation promulgated by the Board to the contrary shall be null and void.

(b) An educational employer shall voluntarily recognize a labor organization for collective bargaining purposes if that organization appears to represent a majority of employees in the unit. The employer shall post notice of its intent to so recognize for a period of at least 20 school days on bulletin boards or other places used or reserved for employee notices. Thereafter, the employer, if satisfied as to the majority status of the employee organization, shall send written notification of such recognition to the Board certification. Any dispute regarding the majority status of a labor organization shall be resolved by the Board which shall make the determination of majority status.

Within the 20 day notice period, however, any other

interested employee organization may petition the Board to seek recognition as the exclusive representative of the unit in the manner specified by rules and regulations prescribed by the Board, if such interested employee organization has been designated by at least 15% of the employees in an appropriate bargaining unit which includes all or some of the employees in the unit intended to be recognized by the employer. In such event, the Board shall proceed with the petition in the same manner as provided in paragraph (c) of this Section.

- (c) A labor organization may also gain recognition as the exclusive representative by an election of the employees in the unit. Petitions requesting an election may be filed with the Board:
 - (1) by an employee or group of employees or any labor organizations acting on their behalf alleging and presenting evidence that 30% or more of the employees in a bargaining unit wish to be represented for collective bargaining or that the labor organization which has been acting as the exclusive bargaining representative is no longer representative of a majority of the employees in the unit; or
 - (2) by an employer alleging that one or more labor organizations have presented a claim to be recognized as an exclusive bargaining representative of a majority of the employees in an appropriate unit and that it doubts the majority status of any of the organizations or that it

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doubts the majority status of an exclusive bargaining representative.

The Board shall investigate the petition and if it has reasonable cause to suspect that a question of representation exists, it shall give notice and conduct a hearing. If it finds upon the record of the hearing that a question of representation exists, it shall direct an election, which shall be held no later than 90 days after the date the petition was filed. Nothing prohibits the waiving of hearings by the parties and the conduct of consent elections.

(c-5)The shall designate exclusive Board an representative for purposes of collective bargaining when the representative demonstrates a showing of majority interest by employees in the unit. If the parties to a dispute are without agreement on the means to ascertain the choice, if any, of employee organization as their representative, the Board shall ascertain the employees' choice of employee organization, on the basis of dues deduction authorization or and other evidence, or, if necessary, by conducting an election. All evidence submitted by an employee organization to the Board to ascertain an employee's choice of an employee organization is confidential and shall not be submitted to the employer for review. The Board shall ascertain the employee's choice of employee organization within 120 days after the filing of the majority interest petition; however, the Board may extend time by an additional 60 days, upon its own motion or upon the

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motion of a party to the proceeding. If either party provides to the Board, before the designation of a representative, clear convincing evidence that the dues deduction authorizations, and other evidence upon which the Board would rely to ascertain the employees' choice fraudulent or were obtained through representative, are coercion, the Board shall promptly thereafter conduct an election. The Board shall also investigate and consider a party's allegations that the dues deduction authorizations and other evidence submitted in support of a designation of representative without an election were subsequently changed, altered, withdrawn, or withheld as a result of employer fraud, coercion, or any other unfair labor practice by the employer. If the Board determines that a labor organization would have had a majority interest but for an employer's fraud, coercion, or unfair labor practice, it shall designate the labor organization as an exclusive representative without conducting an election. If a hearing is necessary to resolve any issues of representation under this Section, the Board shall conclude its hearing process and issue a certification of the entire appropriate unit not later than 120 days after the date the petition was filed. The 120-day period may be extended one or more times by the agreement of all parties to a hearing to a date certain. (c-6) A labor organization or an employer may file a unit

clarification petition seeking to clarify an existing

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- bargaining unit. The Board shall conclude its investigation,
 including any hearing process deemed necessary, and issue a

 certification of clarified unit or dismiss the petition not
 later than 120 days after the date the petition was filed. The

 120-day period may be extended one or more times by the
 agreement of all parties to a hearing to a date certain.
 - (d) An order of the Board dismissing a representation petition, determining and certifying that a labor organization has been fairly and freely chosen by a majority of employees in an appropriate bargaining unit, determining and certifying that a labor organization has not been fairly and freely chosen by a majority of employees in the bargaining unit or certifying a labor organization as the exclusive representative of employees in an appropriate bargaining unit because of a determination by the Board that the labor organization is the historical bargaining representative of employees in the bargaining unit, is a final order. Any person aggrieved by any such order issued on or after the effective date of this amendatory Act of 1987 may apply for and obtain judicial review in accordance with provisions of the Administrative Review Law, as now or hereafter amended, except that such review shall be afforded directly in the Appellate Court of a judicial district in which the Board maintains an office. Any direct appeal to the Appellate Court shall be filed within 35 days from the date that a copy of the decision sought to be reviewed was served upon the party affected by the decision.

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No election may be conducted in any bargaining unit during the term of a collective bargaining agreement covering such unit or subdivision thereof, except the Board may direct an election after the filing of a petition between January 15 and March 1 of the final year of a collective bargaining agreement. Nothing in this Section prohibits the negotiation of bargaining agreement covering a collective period exceeding 3 years. A collective bargaining agreement of less than 3 years may be extended up to 3 years by the parties if the extension is agreed to in writing before the filing of a petition under this Section. In such case, the final year of the extension is the final year of the collective bargaining agreement. No election may be conducted in a bargaining unit, or subdivision thereof, in which a valid election has been held within the preceding 12 month period.

16 (Source: P.A. 95-331, eff. 8-21-07.)

(115 ILCS 5/11) (from Ch. 48, par. 1711)

Sec. 11. Non-member fair share payments. When a collective bargaining agreement is entered into with an exclusive representative, it may include a provision requiring employees covered by the agreement who are not members of organization to pay to the organization a fair share fee, including organizing expenses, for services rendered. The exclusive representative shall certify to the employer an amount not to exceed the dues uniformly required of members

which shall constitute each non member employee's fair share
fee. The fair share fee payment shall be deducted by the
employer from the earnings of the non member employees and paid
to the exclusive representative.

The amount certified by the exclusive representative shall not include any fees for contributions related to the election or support of any candidate for political office. Nothing in this Section shall preclude the non member employee from making voluntary political contributions in conjunction with his or her fair share payment.

If a collective bargaining agreement that includes a fair share clause expires or continues in effect beyond its scheduled expiration date pending the negotiation of a successor agreement, then the employer shall continue to honor and abide by the fair share clause until a new agreement that includes a fair share clause is reached. Failure to honor and abide by the fair share clause for the benefit of any exclusive representative as set forth in this paragraph shall be a violation of the duty to bargain and an unfair labor practice.

Agreements containing a fair share agreement must safeguard the right of non-association of employees based upon bonafide religious tenets or teaching of a church or religious body of which such employees are members. Such employees may be required to pay an amount equal to their proportionate share, determined under a proportionate share agreement, to a non-religious charitable organization mutually agreed upon by

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the employees affected and the exclusive representative to which such employees would otherwise pay such fee. If the affected employees and the exclusive representative are unable to reach an agreement on the matter, the Illinois Educational Labor Relations Board may establish an approved list of charitable organizations to which such payments may be made.

The Board shall by rule require that in cases where an employee files an objection to the amount of the fair share fee, the employer shall continue to deduct the employee's fair share fee from the employee's pay, but shall transmit the fee, or some portion thereof, to the Board for deposit in an escrow account maintained by the Board; provided, however, that if the exclusive representative maintains an escrow account for the purpose of holding fair share fees to which an employee has objected, the employer shall transmit the entire fair share fee exclusive representative, and exclusive t.he representative shall hold in escrow that portion of the fee that the employer would otherwise have been required to transmit to the Board for escrow, provided that the escrow account maintained by the exclusive representative complies with rules to be promulgated by the Board within 30 days of the effective date of this amendatory Act of 1989 or that the collective bargaining agreement requiring the payment of the fair share fee contains an indemnification provision for the purpose of indemnifying the employer with respect to the employer's transmission of fair share fees to the exclusive

- 1 representative.
- 2 (Source: P.A. 94-210, eff. 7-14-05.)
- Section 99. Effective date. This Act takes effect upon 3
- becoming law.". 4