95TH GENERAL ASSEMBLY

State of Illinois

2007 and 2008

SB0378

Introduced 2/7/2007, by Sen. Don Harmon - Kirk W. Dillard

SYNOPSIS AS INTRODUCED:

See Index

Creates the Public-Private Partnerships for Transportation Act. Provides that the Act is intended to promote public-private partnerships for transportation by authorizing the Department of Transportation and the Illinois State Toll Highway Authority to enter into public-private agreements for the development, operation, and financing of transportation facilities. Grants to the Department and the Authority the necessary powers for the development, financing, and operation of transportation projects through public-private agreements with one or more private entities. Provides that the projects may not include an airport located in a county with a population of more than 500,000. Creates a new Article in the Regional Transportation Authority Act granting similar powers to the RTA with regard to mass transportation projects. Creates provisions with regard to the planning of, the procurement of labor, materials, and real estate for, and the development and operation of these projects. Creates tax exemptions for these projects. Provides that the powers granted by the Act and the new Article are to be liberally construed. Prohibits units of local government and State agencies from taking any action that would have the effect of impairing a public-private agreement under the Act or the new Article. Makes corresponding changes in the Department of Transportation Law of the Civil Administration Code of Illinois, the Illinois Finance Authority Act, the Illinois Procurement Code, the Public Construction Bond Act, the Public Works Preferences Act, the Employment of Illinois Workers on Public Works Act, the Business Enterprise for Minorities, Females, and Persons with Disabilities Act, the Retailers' Occupation Tax Act, the Property Tax Code, the Toll Highway Act, and the Prevailing Wage Act. Effective immediately.

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AN ACT concerning transportation.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 1. Short title. This Act may be cited as the
Public-Private Partnerships for Transportation Act.

6 Section 5. Public policy and legislative intent.

7 (a) It is the public policy of the State of Illinois to
8 promote the development and operation of transportation
9 facilities that serve the needs of the public.

10 (b) Existing methods of procurement and financing of 11 transportation facilities by the Department and the Authority 12 impose limitations on the methods by which transportation 13 facilities may be developed and operated within the State.

14 (c) Authorizing the Department and the Authority to enter 15 into public-private partnerships, whereby private entities may 16 develop, operate, and finance transportation facilities, has 17 the potential to promote the development of transportation 18 facilities in the State as well as investment in the State.

(d) It is the intent of this Act to promote public-private partnerships for transportation by authorizing the Department and the Authority to enter into public-private agreements for the development, operation, and financing of transportation facilities. SB0378

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Section 10. Definitions. As used in this Act:

2 "Authority" means the Illinois State Toll Highway3 Authority.

4 "Contractor" means a private entity that has entered into a
5 public-private agreement with the transportation agency to
6 provide services to or on behalf of the transportation agency.

7 "Department" means the Illinois Department of8 Transportation.

9 "Develop" or "development" means to do one or more of the 10 following: plan, design, develop, lease, acquire, install, 11 construct, reconstruct, rehabilitate, extend, or expand.

12 "Maintain" or "maintenance" includes ordinary maintenance, 13 repair, rehabilitation, capital maintenance, maintenance 14 replacement, and any other categories of maintenance that may 15 be designated by the transportation agency.

16 "Offeror" means a private entity that has submitted a 17 proposal for a public-private agreement under this Act.

18 "Operate" or "operation" means to do one or more of the 19 following: maintain, improve, equip, modify, or otherwise 20 operate.

21 "Private entity" means any combination of one or more 22 individuals, corporations, general partnerships, limited 23 liability companies, limited partnerships, joint ventures, 24 business trusts, nonprofit entities, or other business 25 entities that are parties to a proposal for a transportation project or an agreement related to a transportation project. A
public agency may provide services to a contractor as a
subcontractor or subconsultant without affecting the private
status of the private entity and the ability to enter into a
public-private agreement.

6 "Public-private agreement" means the public-private 7 agreement between the contractor and the transportation agency 8 relating to one or more of the development, financing, or 9 operation of a transportation project that is entered into 10 under this Act.

"Request for proposals" means all materials and documents prepared by or on behalf of the transportation agency to solicit proposals from offerors to enter into a public-private agreement.

15 "Request for qualifications" means all materials and 16 documents prepared by or on behalf of the transportation agency 17 to solicit qualification submittals from offerors to enter into 18 a public-private agreement.

"Revenues" means all revenues, including any combination 19 20 of: income; earnings and interest; user fees; lease payments; allocations; federal, State, and local appropriations, grants, 21 22 loans, lines of credit, and credit guarantees; bond proceeds; 23 equity investments; service payments; or other receipts; arising out of or in connection with a transportation project, 24 25 including the development, financing, and operation of a 26 transportation project. The term includes money received as

1 grants, loans, lines of credit, credit guarantees, or otherwise 2 in aid of a transportation project from the federal government, 3 the State, a unit of local government, or any agency or 4 instrumentality of the federal government, the State, or a unit 5 of local government.

6 "Transportation agency" means the Department or the 7 Authority.

"Transportation project" or "project" means a project 8 9 undertaken under this Act with respect to all or a portion of 10 any new or existing road, highway, toll highway, bridge, 11 tunnel, intermodal facility, or other transportation facility 12 or infrastructure under the jurisdiction of the transportation 13 agency; a transportation project may not, however, include an airport located within a county with a population of more than 14 15 500,000.

16 "User fees" or "tolls" means the rates, tolls, fees, or 17 other charges imposed by the contractor for use of all or a 18 portion of a transportation project under a public-private 19 agreement.

20 Section 15. Formation of public-private agreements;21 project planning.

(a) Each transportation agency may exercise the powers
 granted by this Act to do some or all of develop, finance, and
 operate any part of one or more transportation projects through
 public-private agreements with one or more private entities.

Each transportation agency may use the revenues arising out of one transportation project or public-private agreement and use them for some or all of developing, financing, and operating any part of one or more additional or other transportation projects through public-private agreements with one or more private entities or as otherwise deemed appropriate by the transportation agency.

8 (b) A contractor has:

9 (1) all powers allowed by law generally to a private 10 entity having the same form of organization as the 11 contractor; and

12 (2) the power to develop, finance, and operate the 13 transportation project and to impose user fees in 14 connection with the use of the transportation project, 15 subject to the terms of the public-private agreement.

16 No tolls or user fees may be imposed by the contractor 17 except as set forth in a public-private agreement.

(c) Each year, at least 30 days prior to the beginning of 18 19 the transportation agency's fiscal year, and at other times the 20 transportation agency deems necessary, the transportation agency shall submit for review, to the President of the Senate, 21 22 the Speaker of the House of Representatives, the Minority 23 Leader of the Senate, and the Minority Leader of the House of Representatives, a description of potential projects that the 24 transportation agency is considering undertaking under this 25 26 Act. The transportation agency may undertake any potential

project regarding which it has submitted a description unless, 1 2 within 60 days of their receipt of the description of the 3 potential project, the transportation agency receives notice to the contrary from the President of the Senate, the Speaker 4 5 of the House of Representatives, the Minority Leader of the Minority Leader 6 Senate, and the of the House of 7 Representatives.

8 (d) Each year, at least 30 days prior to the beginning of 9 the transportation agency's fiscal year, the transportation 10 agency shall submit a description of potential projects that 11 the transportation agency is considering undertaking under 12 this Act to each county, municipality, and metropolitan 13 planning organization, with respect to each project located 14 within its boundaries.

(e) Any project undertaken under this Act shall be subject 15 16 to all applicable planning requirements otherwise required by 17 including land use planning, regional law, planning, transportation planning, and environmental 18 compliance 19 requirements.

(f) Any new transportation facility developed as a project under this Act must be consistent with the metropolitan planning organization's regional plan then in existence with respect to each project located within a metropolitan planning organization's boundaries.

25 Section 20. Procurement process.

(a) The transportation agency may request proposals from
 private entities for some or all of the development, financing,
 and operation of one or more transportation projects.

4 (b) The transportation agency may pursue a competitive 5 proposal process using a request for qualifications and a 6 request for proposals process or proceed directly to a request 7 for proposals.

8 (C) If the transportation agency elects to utilize a 9 request for qualifications phase, it shall provide a public 10 notice of the request for qualifications for such period as 11 deemed appropriate or warranted by the transportation agency 12 and shall set forth requirements and evaluation criteria in the 13 request for qualifications. Upon receipt of qualifications, 14 the transportation agency shall choose which parties that have submitted qualifications, if any, meet the requirements and 15 16 evaluation criteria in the request for qualifications and shall 17 issue requests for proposals only to those parties.

(d) If the transportation agency has not issued a request for qualification under this Section and intends to use only a request for proposals procurement, the transportation agency shall provide a public notice of the request for proposals for a period deemed appropriate or warranted by the transportation agency.

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(e) A request for proposals shall:

(1) indicate in general terms the scope of work, goods,
and services sought to be procured;

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(2) reference 1 contain or incorporate by the and contractual terms 2 specifications and conditions 3 applicable to the procurement and the transportation project; 4

5 (3) specify the factors, criteria, and other 6 information that will be used in evaluating the proposals;

7 (4) contain or incorporate by reference the other
8 applicable contractual terms and conditions; and

9 (5) contain or incorporate by reference any other 10 provisions, materials, or documents the transportation 11 agency deems appropriate.

12 transportation agency shall determine (f) The the 13 evaluation criteria that are most appropriate for each transportation project and shall set forth those criteria in 14 15 the request for proposals. The transportation agency may use 16 (i) a selection process that results in selection of the 17 proposal offering the best value to the public, (ii) a selection process that results in selection of the proposal 18 19 offering the lowest price or cost or the highest payment to, or 20 revenue sharing with, the transportation agency, (iii) a selection process that results in the imposition of tolls for 21 22 the shortest period, or (iv) any other selection process that 23 the transportation agency determines is in the best interests of the State and the public. 24

(g) After the procedures required in this Act have beencompleted, the transportation agency shall make a

determination as to whether the successful offeror should be
 designated as the contractor for the transportation project.

3 (h) After designating the successful offeror as the 4 contractor for the project, the transportation agency shall 5 execute the public-private agreement and publish notice of the 6 execution of the public-private agreement.

7 (i) Any action to contest the validity of a public-private 8 agreement entered into under this Act must be brought no later 9 than 30 days after the date of publication of the notice of 10 execution of the public-private agreement.

(j) In addition to any other rights under this Act, in connection with any procurement under this Act, the following rights are reserved to each transportation agency:

14 (1) to withdraw a request for qualifications or a 15 request for proposals at any time. The transportation 16 agency may then publish a new request for qualifications or 17 request for proposals;

18 (2) to not award a public-private agreement for any 19 reason;

(3) to request clarifications to any qualification
submittal or request for proposals, to seek one or more
revised proposals or one or more best and final offers, or
to conduct negotiations with one or more offerors;

(4) to modify, during the pendency of a procurement,
 the terms, provisions, and conditions of a request for
 qualification or request for proposals or the technical

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specifications or form of a public-private agreement;

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(5) to interview offerors; and

3 (6) any other rights available to the transportation4 agency under applicable law and regulations.

5 Section 25. Public-private agreements.

6 Before developing, financing, or operating (a) the 7 transportation project, the contractor shall enter into a 8 public-private agreement with the transportation agency. 9 Subject to the other provisions of this Act, the transportation 10 agency and a private entity may enter into a public-private 11 with respect to a project. Subject to agreement the 12 requirements of this Act, a public-private agreement may provide that the private entity, acting on behalf of the 13 14 transportation agency, is partially or entirely responsible 15 for any combination of developing, financing, or operating the 16 transportation project under terms forth set in the 17 public-private agreement.

(b) The public-private agreement may, as determined appropriate by the transportation agency for the particular transportation project, provide for some or all of the following:

(1) Construction of the transportation project under
 terms set forth in the public-private agreement, which may
 include design-build construction.

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(2) Delivery of performance and payment bonds or other

performance 1 security determined suitable bv the transportation agency, including letters of credit, United 2 3 States bonds and notes, parent guaranties, and cash collateral, in connection with the development, financing, 4 5 or operation of the transportation project, in the forms and amounts set forth in the public-private agreement or 6 7 otherwise determined as satisfactory by the transportation 8 agency to protect the transportation agency and payment contractual 9 bond beneficiaries who have а direct 10 relationship with the contractor or a subcontractor of the 11 contractor to supply labor or material. The payment or 12 performance bond or alternative form of performance 13 required security is not for the portion of а 14 public-private agreement that includes only design, 15 planning, or financing services, the performance of 16 preliminary studies, or the acquisition of real property.

17 (3) Review of plans for any development or operation,
18 or both, of the transportation project by the
19 transportation agency.

(4) Inspection of any construction of or improvements
to the transportation project by the transportation agency
or another entity designated by the transportation agency
or under the public-private agreement to ensure that the
construction or improvements conform to the standards set
forth in the public-private agreement or are otherwise
acceptable to the transportation agency.

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(5) Maintenance of:

2 (A) one or more policies of public liability 3 insurance (copies of which shall be filed with the 4 transportation agency accompanied by proofs of 5 coverage); or

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(B) self-insurance;

7 each in form and amount as set forth in the public-private 8 agreement or otherwise satisfactory to the transportation 9 agency as reasonably sufficient to insure coverage of tort 10 liability to the public and employees and to enable the 11 continued operation of the transportation project.

12 (6) included within Where operations are the 13 contractor's obligations under the public-private 14 agreement, monitoring of the maintenance practices of the 15 contractor by the transportation agency or another entity 16 designated by the transportation agency or under the 17 public-private agreement and the taking of the actions the transportation agency finds appropriate to ensure that the 18 19 transportation project is properly maintained.

20 (7) Reimbursement to be paid to the transportation
21 agency as set forth in the public-private agreement for
22 services provided by the transportation agency.

(8) Filing of appropriate financial statements and
reports as set forth in the public-private agreement or as
otherwise in a form acceptable to the transportation agency
on a periodic basis.

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(9) Compensation or payments to the contractor.
 Compensation or payments may include any or a combination
 of the following:
 (A) a base fee and additional fee for project
 savings as the design-builder of a construction

project;

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7 (B) a development fee, payable on a lump sum basis,
8 progress payment basis, time and materials basis, or
9 another basis deemed appropriate by the transportation
10 agency;

(C) an operations fee, payable on a lump-sum basis,
time and material basis, periodic basis, or another
basis deemed appropriate by the transportation agency;

(D) some or all of the revenues, if any, arising
out of operation of the transportation project;

16 (E) a maximum rate of return on investment or
17 return on equity or a combination of the 2;

18 (F) in-kind services, materials, property,
19 equipment, or other items;

20 (G) compensation in the event of any termination; 21 or

(H) other compensation set forth in the
public-private agreement or otherwise deemed
appropriate by the transportation agency.

(10) Compensation or payments to the transportation
 agency, if any. Compensation or payments may include any or

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a combination of the following:

(A) a concession or lease payment or other fee,
which may be payable upfront or on a periodic basis or
on another basis deemed appropriate by the
transportation agency;

6 (B) sharing of revenues, if any, from the operation 7 of the transportation project;

8 (C) sharing of project savings from the 9 construction of the transportation project;

10 (D) payment for any services, materials, 11 equipment, personnel, or other items provided by the 12 transportation agency to the contractor under the 13 public-private agreement or in connection with the 14 transportation project; or

15 (E) other compensation set forth in the 16 public-private agreement or otherwise deemed 17 appropriate by the transportation agency.

The date and terms of termination of 18 (11)the contractor's authority and duties under the public-private 19 20 agreement and the circumstances under which the 21 contractor's authority and duties may be terminated prior 22 to that date.

(12) Reversion of the transportation project to the
 transportation agency at the termination or expiration of
 the public-private agreement.

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(13) Rights and remedies of the transportation agency

in the event that the contractor defaults or otherwise fails to comply with the terms of the public-private agreement.

4 (14) Other terms, conditions, and provisions that the 5 transportation agency believes are in the public interest.

The transportation agency may fix and revise the 6 (C) 7 amounts of user fees that a contractor may charge and collect 8 for the use of any part of a transportation project in 9 accordance with the public-private agreement. In fixing the 10 amounts, the transportation agency may establish maximum 11 amounts for the user fees and may provide that the maximums and 12 any increases or decreases of those maximums shall be based indices, methodologies, or other factors 13 upon the the 14 transportation agency considers appropriate.

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(d) A public-private agreement may:

16 (1) authorize the imposition of tolls in any manner 17 determined appropriate by the transportation agency for 18 the transportation project;

19 (2) authorize the contractor to adjust the user fees 20 for the use of the transportation project, so long as the 21 amounts charged and collected by the contractor do not 22 exceed the maximum amounts established bv the 23 transportation agency under this Act;

(3) provide that any adjustment by the contractor
permitted under paragraph (2) of this subsection (d) may be
based on the indices, methodologies, or other factors

1 described in the public-private agreement or approved by 2 the transportation agency;

(4) authorize the contractor to charge and collect user
fees through manual and non-manual methods, including, but
not limited to, automatic vehicle identification systems,
electronic toll collection systems, and, to the extent
permitted by law, global positioning system-based,
photo-based, or video-based toll collection enforcement;
and

10 (5) authorize the collection of user fees by a third 11 party.

12 (e) In the public-private agreement, the transportation 13 agency may agree to make grants or loans for the development or 14 operation, or both, of the transportation project from time to 15 time from amounts received from the federal government or any 16 agency or instrumentality of the federal government or from any 17 State or local agency.

termination 18 (f) Upon the or expiration of the 19 public-private agreement, including a termination for default, 20 the transportation agency shall have the right to take over the transportation project and to succeed to all of the right, 21 22 title, and interest in the transportation project, subject to 23 any liens on revenues previously granted by the contractor to any person providing financing for the transportation project. 24

25 (g) If a transportation agency elects to take over a 26 transportation project as provided in subsection (f), the SB0378 - 17 - LRB095 04599 DRH 24656 b

1 transportation agency may do the following:

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(1) develop, finance, or operate the project; or

3 (2) impose, collect, retain, and use user fees, if any,
4 for the project.

5 (h) If a transportation agency elects to take over a 6 transportation project as provided in subsection (f), the 7 transportation agency may use the revenues, if any, for any 8 lawful purpose, including to:

9 (1) make payments to individuals or entities in 10 connection with any financing of the transportation 11 project;

12

(2) pay development costs of the project;

13 (3) pay current operation costs of the project or 14 facilities;

(4) pay the contractor for any compensation or paymentowing upon termination; and

17 (5) pay for the development, financing, or operation of
18 any other project or projects the transportation agency
19 deems appropriate.

(i) The full faith and credit of the State or any political subdivision of the State or the transportation agency is not pledged to secure any financing of the contractor by the election to take over the transportation project. Assumption of development or operation, or both, of the transportation project does not obligate the State or any political subdivision of the State or the transportation agency to pay SB0378 - 18 - LRB095 04599 DRH 24656 b

1 any obligation of the contractor.

(j) Notwithstanding any other provision of this Act, the
transportation agency may enter into a public-private
agreement with multiple private entities if the transportation
agency determines in writing that it is in the public interest
to do so.

7 Section 30. Development and operations standards for8 transportation projects.

9 (a) The plans and specifications, if any, for each project10 developed under this Act must comply with:

(1) (1) the transportation agency's standards for other projects of a similar nature or as otherwise provided in the public-private agreement; and

14

(2) any other applicable State or federal standards.

(b) Each highway project constructed or operated under thisAct is considered to be part of:

(1) the State highway system for purposes of identification, maintenance standards, and enforcement of traffic laws if the highway project is under the jurisdiction of the Department; or

21 (2) the toll highway system for purposes of 22 identification, maintenance standards, and enforcement of laws if the highway project is 23 traffic under the 24 jurisdiction of the Authority.

25 (c) Any local or State agency may enter into agreements

with the contractor for maintenance or other services under
 this Act.

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Section 35. Financial arrangements.

4 (a) The transportation agency may do any combination of 5 applying for, executing, or endorsing applications submitted 6 by private entities to obtain federal, State, or local credit 7 assistance for transportation projects developed, financed, or 8 operated under this Act, including loans, lines of credit, and 9 guarantees.

10 (b) The transportation agency may take any action to obtain 11 federal, State, or local assistance for a transportation 12 project that serves the public purpose of this Act and may 13 enter into any contracts required to receive the federal 14 assistance. The transportation agency may determine that it 15 serves the public purpose of this Act for all or any portion of 16 the costs of a transportation project to be paid, directly or indirectly, from the proceeds of a grant or loan, line of 17 18 credit, or loan guarantee made by a local, State, or federal 19 government or any agency or instrumentality of a local, State, 20 or federal government.

(c) The transportation agency may agree to make grants or loans for the development, financing, or operation of a transportation project from time to time, from amounts received from the federal, State, or local government or any agency or instrumentality of the federal, State, or local government. (d) Any financing of a transportation project may be in the
 amounts and upon the terms and conditions that are determined
 by the parties to the public-private agreement.

4 (e) For the purpose of financing a transportation project,
5 the contractor and the transportation agency may do the
6 following:

7 (1) propose to use any and all revenues that may be
8 available to them;

9

(2) enter into grant agreements;

10 (3) access any other funds available to the 11 transportation agency; and

12 (4) accept grants from the transportation agency or13 other public or private agency or entity.

14 (f) For the purpose of financing a transportation project, 15 public funds may be used and mixed and aggregated with funds 16 provided by or on behalf of the contractor or other private 17 entities.

(g) For the purpose of financing a transportation project,
each transportation agency is authorized to apply for an
allocation of tax-exempt bond financing authorization provided
by Section 11143 of the Federal Safe, Accountable, Flexible,
Efficient Transportation Equity Act: A Legacy for Users
(SAFETEA-LU), Public Law 109-59, as well as financing available
under any other federal law or program.

(h) Any bonds, debt, or other securities or other financing
issued for the purposes of this Act shall not be deemed to

constitute a debt of the State or any political subdivision of
 the State or a pledge of the faith and credit of the State or
 any political subdivision of the State.

4 Section 40. Acquisition of property.

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5 (a) The transportation agency may exercise any power of 6 condemnation that it has under law for the purpose of acquiring 7 any lands or estates or interests in land for a transportation 8 project to the extent provided in the public-private agreement 9 or otherwise to the extent that the transportation agency finds 10 that the action serves the public purpose of this Act.

11 (b) The transportation agency and a contractor may enter 12 into the leases, licenses, easements, and other grants of 13 property interests that the transportation agency determines 14 necessary to carry out this Act.

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Section 45. Labor; law enforcement.

(a) A public-private agreement related to a transportation
project pertaining to an existing transportation facility
shall require the contractor to assume all existing collective
bargaining agreement obligations related to employees of the
transportation agency employed in relation to that facility.

(b) A public-private agreement related to a transportation project pertaining to a new transportation facility shall require the contractor to enter into a project labor agreement that must include provisions establishing the minimum hourly wage, benefits, and other compensation for each class of labor
 organization employee and such other terms as are negotiated
 between the contractor and the labor organizations.

4 (c) All law enforcement officers of the State and of each 5 affected local jurisdiction have the same powers and 6 jurisdiction within the limits of the transportation project as 7 they have in their respective areas of jurisdiction.

8 (d) Law enforcement officers shall have access to the 9 transportation project at any time for the purpose of 10 exercising the law enforcement officers' powers and 11 jurisdiction.

12 (e) The traffic and motor vehicle laws of the State of 13 Illinois or, if applicable, any local jurisdiction shall be the 14 same as those applying to conduct on similar projects in the 15 State of Illinois or the local jurisdiction.

16 (f) Punishment for infractions and offenses shall be as 17 prescribed by law for conduct occurring on similar projects in 18 the State of Illinois or the local jurisdiction.

Section 50. Term of agreement; reversion of property to transportation agency.

(a) The term of a public-private agreement, including all
extensions, may not exceed 99 years.

(b) The transportation agency shall terminate the contractor's authority and duties under the public-private agreement on the date set forth in the public-private - 23 - LRB095 04599 DRH 24656 b

1 agreement.

2 (c) Upon termination of the public-private agreement, the 3 authority and duties of the contractor under this Act cease, 4 except for those duties and obligations that extend beyond the 5 termination, as set forth in the public-private agreement, and 6 the transportation project shall revert to the transportation 7 agency.

8 Section 55. Additional powers of transportation agencies 9 with respect to transportation projects.

10 (a) Each transportation agency may exercise any powers 11 provided under this Act in participation or cooperation with 12 any governmental entity and enter into any contracts to 13 facilitate that participation or cooperation without 14 compliance with any other statute.

15 (b) Each transportation agency may make and enter into all 16 contracts and agreements necessary or incidental to the 17 performance of the transportation agency's duties and the execution of the transportation agency's powers under this Act. 18 19 Except as otherwise required by law, these contracts or 20 agreements are not subject to any approvals other than the 21 approval of the transportation agency and may be for any term 22 of years and contain any terms that are considered reasonable 23 by the transportation agency.

(c) Each transportation agency may pay the costs incurredunder a public-private agreement entered into under this Act

1 from any funds available to the transportation agency under 2 this Act or any other statute.

3 (d) A transportation agency or other State agency may not 4 take any action that would impair a public-private agreement 5 entered into under this Act.

6 (e) Each transportation agency may enter into an agreement 7 between and among the contractor, the transportation agency, 8 and the Department of State Police concerning the provision of 9 law enforcement assistance with respect to a transportation 10 project that is the subject of a public-private agreement under 11 this Act.

12 (f) Each transportation agency is authorized to enter into 13 arrangements with the Department of State Police related to 14 costs incurred in providing law enforcement assistance under 15 this Act.

16 Section 60. Prohibited local action. A unit of local 17 government may not take any action that would have the effect 18 of impairing a public-private agreement under this Act.

19 liberally construed. Section 65. Powers The powers 20 conferred by this Act shall be liberally construed in order to 21 accomplish their purposes and shall be in addition and supplemental to the powers conferred by any other law. If any 22 23 other law or rule is inconsistent with this Act, this Act is 24 controlling as to any public-private agreement entered into

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under this Act.

Section 70. Full and complete authority. This Act contains 2 3 full and complete authority for agreements and leases with 4 private entities to carry out the activities described in this 5 Act. Except as otherwise required by law, no procedure, proceedings, publications, notices, consents, 6 approvals, 7 orders, or acts by the transportation agency or any other State 8 or local agency or official are required to enter into an 9 agreement or lease.

10 Section 905. The Department of Transportation Law of the 11 Civil Administrative Code of Illinois is amended by adding 12 Section 2705-220 as follows:

13 (20 ILCS 2705/2705-220 new)

14Sec. 2705-220. Public-private partnerships for15transportation. The Department may exercise all powers granted16to it under the Public-Private Partnerships for Transportation17Act.

- Section 910. The Illinois Finance Authority Act is amended by adding Section 825-90 as follows:
- 20 (20 ILCS 3501/825-90 new)
 21 Sec. 825-90. Transportation project financing. For the

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1 purpose of financing a transportation project undertaken under 2 the Public-Private Partnerships for Transportation Act, the 3 Authority is authorized to apply for an allocation of tax-exempt bond financing authorization provided by Section 4 5 11143 of the Federal Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), 6 7 Public Law 109-59, as well as financing available under any 8 other federal law or program.

9 Section 915. The Illinois Procurement Code is amended by10 changing Section 1-10 as follows:

11 (30 ILCS 500/1-10)

12 Sec. 1-10. Application.

13 (a) This Code applies only to procurements for which 14 contractors were first solicited on or after July 1, 1998. This 15 Code shall not be construed to affect or impair any contract, or any provision of a contract, entered into based on a 16 solicitation prior to the implementation date of this Code as 17 described in Article 99, including but not limited to any 18 covenant entered into with respect to any revenue bonds or 19 20 similar instruments. All procurements for which contracts are 21 solicited between the effective date of Articles 50 and 99 and July 1, 1998 shall be substantially in accordance with this 22 23 Code and its intent.

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(b) This Code shall apply regardless of the source of the

1 funds with which the contracts are paid, including federal 2 assistance moneys. This Code shall not apply to:

3 (1) Contracts between the State and its political 4 subdivisions or other governments, or between State 5 governmental bodies except as specifically provided in 6 this Code.

7 (2) Grants, except for the filing requirements of
8 Section 20-80.

9

(3) Purchase of care.

10 (4) Hiring of an individual as employee and not as an 11 independent contractor, whether pursuant to an employment 12 code or policy or by contract directly with that 13 individual.

14

(5) Collective bargaining contracts.

15

(6) Purchase of real estate.

16 (7) Contracts necessary to prepare for anticipated 17 litigation, enforcement actions, or investigations, provided that the chief legal counsel to the Governor shall 18 19 give his or her prior approval when the procuring agency is 20 one subject to the jurisdiction of the Governor, and provided that the chief legal counsel of any other 21 22 procuring entity subject to this Code shall give his or her 23 prior approval when the procuring entity is not one subject to the jurisdiction of the Governor. 24

(8) Contracts for services to Northern Illinois
 University by a person, acting as an independent

1 contractor, who is qualified by education, experience, and 2 technical ability and is selected by negotiation for the 3 purpose of providing non-credit educational service 4 activities or products by means of specialized programs 5 offered by the university.

6 (9) Procurement expenditures by the Illinois 7 Conservation Foundation when only private funds are used.

8 (10) Public-private agreements entered into according 9 to the procurement requirements of Section 20 of the 10 <u>Public-Private Partnerships for Transportation Act.</u> 11 (Source: P.A. 91-627, eff. 8-19-99; 91-904, eff. 7-6-00; 12 92-797, eff. 8-15-02.)

Section 920. The Public Construction Bond Act is amended by adding Section 1.5 as follows:

Sec. 1.5. Public-private agreements. This Act applies to any public-private agreement entered into under the Public-Private Partnerships for Transportation Act or Article II-A of the Regional Transportation Authority Act.

20 Section 925. The Public Works Preference Act is amended by 21 adding Section 4.5 as follows:

22 (30 ILCS 560/4.5 new)

(30 ILCS 550/1.5 new)

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1	Sec. 4.5. Public-private agreements. This Act applies to
2	any public-private agreement entered into under the
3	Public-Private Partnerships for Transportation Act or Article
4	II-A of the Regional Transportation Authority Act.
5	Section 930. The Employment of Illinois Workers on Public
6	Works Act is amended by adding Section 2.5 as follows:
7	(30 ILCS 570/2.5 new)
8	Sec. 2.5. Public-private agreements. This Act applies to
9	any public-private agreement entered into under the
10	Public-Private Partnerships for Transportation Act or Article
11	II-A of the Regional Transportation Authority Act.
12	Section 935. The Business Enterprise for Minorities,
13	Females, and Persons with Disabilities Act is amended by adding
14	Section 2.5 as follows:
15	(30 ILCS 575/2.5 new)
16	(Section scheduled to be repealed on September 6, 2008)
17	Sec. 2.5. Public-private agreements. This Act applies to
18	any public-private agreement entered into under the
19	Public-Private Partnerships for Transportation Act.
20	Section 940. The Retailers' Occupation Tax Act is amended

21 by adding Section 1q as follows:

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1 (35 ILCS 120/1q new) 2 Sec. 1q. Building materials exemption; public-private 3 partnership transportation projects. 4 (a) Each retailer that makes a qualified sale of building 5 materials to be incorporated into a "project" as defined in the 6 Public-Private Partnerships for Transportation Act or Article 7 II-A of the Regional Transportation Authority Act, by 8 remodeling, rehabilitating, or new construction, may deduct 9 receipts from those sales when calculating the tax imposed by 10 this Act. 11 (b) As used in this Section, "qualified sale" means a sale 12 of building materials that will be incorporated into a project 13 for which a Certificate of Eligibility for Sales Tax Exemption has been issued by the agency having authority over the 14 15 project. 16 (c) To document the exemption allowed under this Section, the retailer must obtain from the purchaser a copy of the 17 18 Certificate of Eligibility for Sales Tax Exemption issued by the agency having jurisdiction over the project into which the 19 20 building materials will be incorporated is located. The 21 Certificate of Eligibility for Sales Tax Exemption must contain 22 all of the following: 23 (1) a statement that the project identified in the 24 Certificate meets all the requirements of the agency having 25 authority over the project;

1	(2) the location or address of the project; and
2	(3) the signature of the director of the agency with
3	authority over the project or the director's delegate.
4	(d) In addition to meeting the requirements of subsection
5	(c), the retailer must obtain a certificate from the purchaser
6	that contains all of the following:
7	(1) a statement that the building materials are being
8	purchased for incorporation into a project in accordance
9	with the Public-Private Partnerships for Transportation
10	<u>Act;</u>
11	(2) the location or address of the project into which
12	the building materials will be incorporated;
13	(3) the name of the project;
14	(4) a description of the building materials being
15	purchased; and
16	(5) the purchaser's signature and date of purchase.
17	(e) This Section is exempt from Section 2-70 of this Act.
18	Section 945. The Property Tax Code is amended by changing
19	Sections 15-55 and 15-100 as follows:
20	(35 ILCS 200/15-55)
21	Sec. 15-55. State property.
22	(a) All property belonging to the State of Illinois is
23	exempt. However, the State agency holding title shall file the
24	certificate of ownership and use required by Section 15-10,

together with a copy of any written lease or agreement, in effect on March 30 of the assessment year, concerning parcels of 1 acre or more, or an explanation of the terms of any oral agreement under which the property is leased, subleased or rented.

6 The leased property shall be assessed to the lessee and the 7 taxes thereon extended and billed to the lessee, and collected 8 in the same manner as for property which is not exempt. The 9 lessee shall be liable for the taxes and no lien shall attach 10 to the property of the State.

For the purposes of this Section, the word "leases" includes licenses, franchises, operating agreements and other arrangements under which private individuals, associations or corporations are granted the right to use property of the Illinois State Toll Highway Authority and includes all property of the Authority used by others without regard to the size of the leased parcel.

(b) However, all property of every kind belonging to the State of Illinois, which is or may hereafter be leased to the Illinois Prairie Path Corporation, shall be exempt from all assessments, taxation or collection, despite the making of any such lease, if it is used for:

(1) conservation, nature trail or any other
 charitable, scientific, educational or recreational
 purposes with public benefit, including the preserving and
 aiding in the preservation of natural areas, objects,

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1 flora, fauna or biotic communities;

2 (2) the establishment of footpaths, trails and other
3 protected areas;

4 (3) the conservation of the proper use of natural 5 resources or the promotion of the study of plant and animal 6 communities and of other phases of ecology, natural history 7 and conservation;

8 (4) the promotion of education in the fields of nature,9 preservation and conservation; or

10 (5) similar public recreational activities conducted11 by the Illinois Prairie Path Corporation.

No lien shall attach to the property of the State. No tax liability shall become the obligation of or be enforceable against Illinois Prairie Path Corporation.

15 (c) If the State sells the James R. Thompson Center or the 16 Elgin Mental Health Center and surrounding land located at 750 17 S. State Street, Elgin, Illinois, as provided in subdivision (a) (2) of Section 7.4 of the State Property Control Act, to 18 19 another entity whose property is not exempt and immediately 20 thereafter enters into a leaseback or other agreement that 21 directly or indirectly gives the State a right to use, control, 22 and possess the property, that portion of the property leased 23 and occupied exclusively by the State shall remain exempt under 24 this Section. For the property to remain exempt under this 25 subsection (c), the State must retain an option to purchase the 26 property at a future date or, within the limitations period for

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1 reverters, the property must revert back to the State.

If the property has been conveyed as described in this subsection (c), the property is no longer exempt pursuant to this Section as of the date when:

5

6

(1) the right of the State to use, control, and possessthe property has been terminated; or

7 (2) the State no longer has an option to purchase or
8 otherwise acquire the property and there is no provision
9 for a reverter of the property to the State within the
10 limitations period for reverters.

11 Pursuant to Sections 15-15 and 15-20 of this Code, the 12 State shall notify the chief county assessment officer of any 13 transaction under this subsection (c). The chief county assessment officer shall determine initial and continuing 14 compliance with the requirements of this Section for tax 15 16 exemption. Failure to notify the chief county assessment 17 officer of a transaction under this subsection (c) or to otherwise comply with the requirements of Sections 15-15 and 18 19 15-20 of this Code shall, in the discretion of the chief county 20 officer, constitute cause assessment to terminate the 21 exemption, notwithstanding any other provision of this Code.

(c-1) If the Illinois State Toll Highway Authority sells the Illinois State Toll Highway Authority headquarters building and surrounding land, located at 2700 Ogden Avenue, Downers Grove, Illinois as provided in subdivision (a)(2) of Section 7.5 of the State Property Control Act, to another

entity whose property is not exempt and immediately thereafter 1 2 enters into a leaseback or other agreement that directly or 3 indirectly gives the State or the Illinois State Toll Highway Authority a right to use, control, and possess the property, 4 5 that portion of the property leased and occupied exclusively by the State or the Authority shall remain exempt under this 6 Section. For the property to remain exempt under this 7 8 subsection (c), the Authority must retain an option to purchase 9 the property at a future date or, within the limitations period 10 for reverters, the property must revert back to the Authority.

11 If the property has been conveyed as described in this 12 subsection (c), the property is no longer exempt pursuant to 13 this Section as of the date when:

14 (1) the right of the State or the Authority to use,15 control, and possess the property has been terminated; or

16 (2) the Authority no longer has an option to purchase
17 or otherwise acquire the property and there is no provision
18 for a reverter of the property to the Authority within the
19 limitations period for reverters.

Pursuant to Sections 15-15 and 15-20 of this Code, the Authority shall notify the chief county assessment officer of any transaction under this subsection (c). The chief county assessment officer shall determine initial and continuing compliance with the requirements of this Section for tax exemption. Failure to notify the chief county assessment officer of a transaction under this subsection (c) or to 1 otherwise comply with the requirements of Sections 15-15 and 2 15-20 of this Code shall, in the discretion of the chief county 3 assessment officer, constitute cause to terminate the 4 exemption, notwithstanding any other provision of this Code.

5 (d) However, The fair market rent of each parcel of real property in Will County owned by the State of Illinois for the 6 purpose of developing an airport by the Department of 7 8 Transportation shall include the assessed value of leasehold 9 tax. The lessee of each parcel of real property in Will County 10 owned by the State of Illinois for the purpose of developing an 11 airport by the Department of Transportation shall not be liable 12 for the taxes thereon. In order for the State to compensate taxing districts for the leasehold tax under this paragraph the 13 14 Will County Supervisor of Assessments shall certify, in 15 writing, to the Department of Transportation, the amount of leasehold taxes extended for the 2002 property tax year for 16 17 each such exempt parcel. The Department of Transportation shall pay to the Will County Treasurer, from the Tax Recovery Fund, 18 19 on or before July 1 of each year, the amount of leasehold taxes 20 for each such exempt parcel as certified by the Will County 21 Supervisor of Assessments. The tax compensation shall 22 terminate on December 31, 2010. It is the duty of the 23 Department of Transportation to file with the Office of the Will County Supervisor of Assessments an affidavit stating the 24 25 termination date for rental of each such parcel due to airport 26 construction. The affidavit shall include the property

identification number for each such parcel. In no instance shall tax compensation for property owned by the State be deemed delinquent or bear interest. In no instance shall a lien attach to the property of the State. In no instance shall the State be required to pay leasehold tax compensation in excess of the Tax Recovery Fund's balance.

7 (e) (d) Public Act 81-1026 applies to all leases or
8 agreements entered into or renewed on or after September 24,
9 1979.

10 (f) Notwithstanding anything to the contrary in this 11 Section, all property owned by the State or the Illinois State 12 Toll Highway Authority that is defined as a transportation 13 under the Public-Private Partnerships project for 14 Transportation Act and that is used for transportation purposes 15 and that is leased for those purposes to another entity whose 16 property is not exempt shall remain exempt, and any leasehold 17 interest in the property shall not be subject to taxation under Section 9-195 of this Act. 18

19 (Source: P.A. 93-19, eff. 6-20-03; 93-658, eff. 1-22-04; 20 revised 1-22-04.)

21 (35 ILCS 200/15-100)

22 Sec. 15-100. Public transportation systems.

(a) All property belonging to any municipal corporation
 created for the sole purpose of owning and operating a
 transportation system for public service is exempt.

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Property owned by (i) a municipal corporation of 1 (b) 2 500,000 or more inhabitants, used for public transportation purposes, and operated by the Chicago Transit Authority; (ii) 3 the Regional Transportation Authority; (iii) any service board 4 5 or division of the Regional Transportation Authority; (iv) the Northeast Illinois Regional Commuter Railroad Corporation; or 6 (v) the Chicago Transit Authority shall be exempt. For purposes 7 8 of this Section alone, the Regional Transportation Authority, 9 any service board or division of the Regional Transportation 10 Authority, the Northeast Illinois Regional Commuter Railroad 11 Corporation, the Chicago Transit Authority, or a municipal 12 corporation, as defined in item (i), shall be deemed an 13 "eligible transportation authority".

14 The exemption provided in this subsection shall not be 15 affected by any transaction in which: τ

16 (1) for the purpose of obtaining financing, the 17 eligible transportation authority, directly or indirectly, 18 leases or otherwise transfers such property to another 19 whose property is not exempt and immediately thereafter 20 enters into a leaseback or other agreement that directly or 21 indirectly gives the eligible transportation authority a 22 right to use, control, and possess the property; or

(2) the eligible transportation authority leases, to
 another entity whose property is not exempt, property that
 is defined as a mass transportation project under Article
 II-A of the Regional Transportation Authority Act and used

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for transportation purposes.

In the case of a conveyance of such property, the eligible transportation authority must retain an option to purchase the property at a future date or, within the limitations period for reverters, the property must revert back to the eligible transportation authority.

7 (c) If such property has been conveyed as described in
8 paragraph (1) of subsection (b), the property will no longer be
9 exempt pursuant to this Section as of the date when:

10 (1) the right of the eligible transportation authority 11 to use, control, and possess the property has been 12 terminated;

13 (2) the eligible transportation authority no longer
14 has an option to purchase or otherwise acquire the
15 property; and

16 (3) there is no provision for a reverter of the
17 property to the eligible transportation authority within
18 the limitations period for reverters.

(d) Pursuant to Sections 15-15 and 15-20 of this Code, the 19 20 eligible transportation authority shall notify the chief county assessment officer of any transaction under subsection 21 22 (b) of this Section. The chief county assessment officer shall determine 23 initial and continuing compliance with the 24 requirements of this Section for tax exemption. Failure to 25 notify the chief county assessment officer of a transaction 26 under this Section or to otherwise comply with the requirements of Sections 15-15 and 15-20 of this Code shall, in the discretion of the chief county assessment officer, constitute cause to terminate the exemption, notwithstanding any other provision of this Code.

5 (e) No provision of this Section shall be construed to 6 affect the obligation of the eligible transportation authority 7 to which an exemption certificate has been issued under this 8 Section from its obligation under Section 15-10 of this Code to 9 file an annual certificate of status or to notify the chief 10 county assessment officer of transfers of interest or other 11 changes in the status of the property as required by this Code.

12 (f) The changes made by this amendatory Act of 1997 are 13 declarative of existing law and shall not be construed as a new 14 enactment.

15 (Source: P.A. 90-562, eff. 12-16-97.)

Section 950. The Regional Transportation Authority Act is amended by adding Article II-A and by adding Sections 2A.01, 2A.05, 2A.10, 2A.15, 2A.20, 2A.25, 2A.30, 2A.35, 2A.40, 2A.45, 2A.50, and 2A.55 as follows:

20 (70 ILCS 3615/Art. II-A heading new)

21 ARTICLE II-A. PUBLIC-PRIVATE PARTNERSHIPS.

22 (70 ILCS 3615/2A.01 new)

23 <u>Sec. 2A.01. Definitions. As used in this Article:</u>

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1 <u>"Contractor" means a private entity that has entered into a</u>
2 public-private agreement with the Authority or a Service Board
3 to provide services to or on behalf of the Authority or the
4 Service Board.

5 <u>"Develop" or "development" means to do one or more of the</u> 6 <u>following: plan, design, develop, lease, acquire, install,</u> 7 <u>construct, reconstruct, rehabilitate, extend, or expand.</u>

8 <u>"Maintain" or "maintenance" includes ordinary maintenance,</u> 9 <u>repair, rehabilitation, capital maintenance, maintenance</u> 10 <u>replacement, and any other categories of maintenance that may</u> 11 <u>be designated by the Authority or a Service Board.</u>

12 <u>"Mass transportation project" or "project" means all or any</u> 13 portion of a project undertaken under this Article with respect 14 to any new or existing mass transit facility, public 15 transportation facility, or other transportation facility or 16 infrastructure under the jurisdiction of the Authority or a 17 Service Board.

18 <u>"Offeror" means a private entity that has submitted a</u>
19 proposal for a public-private agreement under this Article.

20 <u>"Private entity" means any combination of one or more</u> 21 <u>individuals, corporations, general partnerships, limited</u> 22 <u>liability companies, limited partnerships, joint ventures,</u> 23 <u>business trusts, nonprofit entities, or other business</u> 24 <u>entities that are parties to a proposal for a mass</u> 25 <u>transportation project or an agreement related to a mass</u> 26 <u>transportation project. A public agency may provide services to</u> 1 <u>a contractor as a subcontractor or subconsultant without</u> 2 <u>affecting the private status of the private entity and the</u> 3 <u>ability to enter into a public-private agreement.</u> 4 "Public-private agreement" means the public-private

5 agreement between the contractor and the Authority or a Service
6 Board relating to one or more of the development, financing, or
7 operation of a mass transportation project that is entered into
8 under this Article.

9 <u>"Request for proposals" means all materials and documents</u> 10 <u>prepared by or on behalf of the Authority or a Service Board to</u> 11 <u>solicit proposals from offerors to enter into a public-private</u> 12 <u>agreement.</u>

13 <u>"Request for qualifications" means all materials and</u> 14 <u>documents prepared by or on behalf of the Authority or a</u> 15 <u>Service Board to solicit qualification submittals from</u> 16 <u>offerors to enter into a public-private agreement.</u>

17 "Revenues" means all revenues, including any combination of: income; earnings and interest; user fees; lease payments; 18 19 allocations; federal, State, and local appropriations, grants, 20 loans, lines of credit, and credit guarantees; bond proceeds; equity investments; service payments; or other receipts; 21 22 arising out of or in connection with a transportation project, 23 including the development, financing, and operation of a 24 transportation project. The term includes money received as 25 grants, loans, lines of credit, credit guarantees, or otherwise in aid of a mass transportation project from the federal 26

government, the State, a unit of local government, or any 1 2 agency or instrumentality of the federal government, the State, 3 or a unit of local government. 4 "User fees" means the rates, fees, or other charges imposed by the contractor for use of all or a portion of a mass 5 transportation project under a public-private agreement. 6 7 (70 ILCS 3615/2A.05 new) 8 Sec. 2A.05. Formation of public-private agreements; 9 project planning. 10 (a) The Authority and the Service Boards may exercise the 11 powers granted by this Article to do some or all of develop, 12 finance, and operate any part of one or more mass 13 transportation projects through public-private agreements with one or more private entities. The Authority and each of the 14 15 Service Boards may use the revenues arising out of one mass 16 transportation project or public-private agreement and use them for some or all of developing, financing, and operating 17 18 any part of one or more additional or other mass transportation projects through public-private agreements with one or more 19 20 private entities or as otherwise deemed appropriate by the 21 Authority or the Service Board. 22 (b) A contractor has: 23 (1) all powers allowed by law generally to a private

24 <u>entity having the same form of organization as the</u> 25 contractor; and

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1	(2) the power to develop, finance, and operate the mass
2	transportation project and impose user fees in connection
3	with the use of the mass transportation project, subject to
4	the terms of the public-private agreement.
5	No user fees may be imposed by the contractor except as set
6	forth in a public-private agreement.
7	(c) Each year, at least 30 days prior to the beginning of
8	the Authority's and each Service Board's fiscal year, the
9	Authority and each Service Board shall submit a description of
10	potential projects that the Authority and each Service Board is
11	considering undertaking under this Article to:
12	(1) the General Assembly, with respect to all such
13	projects;
14	(2) each county, municipality, and metropolitan
15	planning organization, with respect to each project
16	located within its boundaries; and
17	(3) the Authority, with respect to each project that
18	each Service Board is considering undertaking.
19	(d) Any project undertaken under this Article shall be
20	subject to all applicable planning requirements otherwise
21	required by law, including land use planning, regional
22	planning, transportation planning, and environmental
23	compliance requirements.
24	(e) Any new transportation facility developed as a project
25	under this Article must be consistent with the metropolitan
26	planning organization's regional plan then in existence with

1 respect to each project located within a metropolitan planning 2 organization's boundaries.

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(70 ILCS 3615/2A.10 new)

4 Sec. 2A.10. Procurement process.

5 <u>(a) The Authority and each of the Service Boards may</u> 6 <u>request proposals from private entities for some or all of the</u> 7 <u>development, financing, and operation of one or more mass</u> 8 <u>transportation projects.</u>

9 <u>(b) The Authority and each of the Service Boards may pursue</u> 10 <u>a competitive proposal process using a request for</u> 11 <u>qualifications and a request for proposals process or proceed</u> 12 directly to a request for proposals.

13 (c) If the Authority or the Service Board elects to utilize a request for qualifications phase, it shall provide a public 14 15 notice of the request for qualifications for such period as 16 deemed appropriate or warranted by the Authority or the Service Board and shall set forth requirements and evaluation criteria 17 18 in the request for qualifications. Upon receipt of qualifications, the Authority or the Service Board shall choose 19 20 which parties that have submitted qualifications, if any, meet 21 the requirements and evaluation criteria in the request for qualifications and shall issue requests for proposals only to 22 23 those parties.

24 (d) If the Authority or the Service Board has not issued a
 25 request for qualification under this Section and intends to use

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only a request for proposals procurement, the Authority or the 1 2 Service Board shall provide a public notice of the request for 3 proposals for a period deemed appropriate or warranted by the Authority or the Service Board. 4 5 (e) A request for proposals shall: (1) indicate in general terms the scope of work, goods, 6 7 and services sought to be procured; 8 (2) contain or incorporate by reference the 9 specifications and contractual terms and conditions 10 applicable to the procurement and the mass transportation 11 project; 12 (3) specify the factors, criteria, and other information that will be used in evaluating the proposals; 13 14 (4) contain or incorporate by reference the other 15 applicable contractual terms and conditions; and 16 (5) contain or incorporate by reference any other 17 provisions, materials, or documents the Authority or the 18 Service Board deems appropriate. 19 (f) The Authority or the Service Board shall determine the 20 evaluation criteria that are most appropriate for each mass transportation project and shall set forth those criteria in 21 22 the request for proposals. The Authority or the Service Board 23 may use (i) a selection process that results in selection of 24 the proposal offering the best value to the public, (ii) a 25 selection process that results in selection of the proposal 26 offering the lowest price or cost or the highest payment to, or

1	revenue sharing with, the Authority or the Service Board, (iii)
2	a selection process that results in the imposition of the
3	lowest amount of user fees, or (iv) any other selection process
4	that the Authority or the Service Board determines is in the
5	best interests of the public.

6 <u>(q) After the procedures required in this Article have been</u> 7 <u>completed, the Authority or the Service Board shall make a</u> 8 <u>determination as to whether the successful offeror should be</u> 9 <u>designated as the contractor for the mass transportation</u> 10 project.

(h) After designating the successful offeror as the contractor for the project, the Authority or the Service Board shall execute the public-private agreement and publish notice of the execution of the public-private agreement.

15 (i) Any action to contest the validity of a public-private 16 agreement entered into under this Article must be brought no 17 later than 30 days after the date of publication of the notice 18 of execution of the public-private agreement.

19 (j) In addition to any other rights under this Article, in 20 connection with any procurement under this Article, the 21 following rights are reserved to the Authority and each of the 22 Service Boards:

23 (1) to withdraw a request for qualifications or a
24 request for proposals at any time. The Authority or the
25 Service Board may then publish a new request for
26 qualifications or request for proposals;

1	(2) to not award a public-private agreement for any
2	reason;
3	(3) to request clarifications to any qualification
4	submittal or request for proposals or seek one or more
5	revised proposals or one or more best and final offers or
6	conduct negotiations with one or more offerors;
7	(4) to modify, during the pendency of a procurement,
8	the terms, provisions, and conditions of a request for
9	gualification or request for proposals or the technical
10	specifications or form of a public-private agreement;
11	(5) to interview offerors; and
12	(6) any other rights available to the Authority or the
13	Service Board under applicable law and regulations.
14	(70 ILCS 3615/2A.15 new)
15	Sec. 2A.15. Public-private agreements.
16	(a) Before developing, financing, or operating the mass
17	transportation project, the contractor shall enter into a
18	public-private agreement with the Authority or the Service
19	Board. Subject to the other provisions of this Article, the
20	Authority or the Service Board and a private entity may enter
21	into a public-private agreement with respect to a project.
22	Subject to the requirements of this Article, a public-private
23	agreement may provide that the private entity, acting on behalf
○ 4	

24 of the Authority or the Service Board, is partially or entirely

25 responsible for any combination of developing, financing, or

1 <u>operating the mass transportation project under terms set forth</u> 2 in the public-private agreement.

3 (b) The public-private agreement may, as determined 4 appropriate by the Authority or the Service Board for the 5 particular mass transportation project, provide for some or all 6 of the following:

7 (1) Construction of the mass transportation project
8 under terms set forth in the public-private agreement,
9 which may include design-build construction.

10 (2) Delivery of performance and payment bonds or other 11 performance security determined suitable by the Authority 12 or the Service Board, including letters of credit, United States bonds and notes, parent guaranties, and cash 13 14 collateral, in connection with the development, financing, or operation of the mass transportation project, in the 15 16 forms and amounts set forth in the public-private agreement or otherwise determined as satisfactory by the Authority or 17 18 the Service Board, to protect the Authority or the Service 19 Board and payment bond beneficiaries who have a direct 20 contractual relationship with the contractor or a 21 subcontractor of the contractor to supply labor or 22 material. The payment or performance bond or alternative 23 form of performance security is not required for the 24 portion of a public-private agreement that includes only 25 design, planning or financing services, the performance of 26 preliminary studies, or the acquisition of real property.

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1	(3) Review of plans for any development or operation,
2	or both, of the mass transportation project by the
3	Authority or the Service Board.
4	(4) Inspection of any construction of or improvements
5	to the mass transportation project by the Authority or the
6	Service Board or another entity designated by the Authority
7	or the Service Board or under the public-private agreement
8	to ensure that the construction or improvements conform to
9	the standards set forth in the public-private agreement or
10	are otherwise acceptable to the Authority or the Service
11	Board.
12	(5) Maintenance of:
13	(A) one or more policies of public liability
14	insurance (copies of which shall be filed with the
15	Authority or the Service Board accompanied by proofs of
16	coverage); or
17	(B) self-insurance;
18	each in form and amount as set forth in the public-private
19	agreement or otherwise satisfactory to the Authority or the
20	Service Board as reasonably sufficient to insure coverage
21	of tort liability to the public and employees and to enable
22	the continued operation of the mass transportation
23	project.
24	(6) Where operations are included within the
25	contractor's obligations under the public-private
26	agreement, monitoring of the maintenance practices of the

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1	contractor by the Authority or the Service Board or another
2	entity designated by the Authority or the Service Board or
3	under the public-private agreement and the taking of the
4	actions the Authority or the Service Board finds
5	appropriate to ensure that the mass transportation project
6	is properly maintained.
7	(7) Reimbursement to be paid to the Authority or the
8	Service Board as set forth in the public-private agreement
9	for services provided by the Authority or the Service
10	Board.
11	(8) Filing of appropriate financial statements and
12	reports as set forth in the public-private agreement or as
13	otherwise in a form acceptable to the Authority or the
14	Service Board on a periodic basis.
15	(9) Compensation or payments to the contractor.
16	Compensation or payments may include any or a combination
17	of the following:
18	(A) a base fee and additional fee for project
19	savings as the design-builder of a construction
20	project;
21	(B) a development fee, payable on a lump sum basis,

22 progress payment basis, time and materials basis, or 23 another basis deemed appropriate by the Authority or 24 the Service Board;

25 (C) an operations fee, payable on a lump-sum basis,
 26 time and material basis, periodic basis, or another

1	basis deemed appropriate by the Authority or the
2	Service Board;
3	(D) some or all of the revenues, if any, arising
4	out of operation of the mass transportation project;
5	(E) a maximum rate of return on investment or
6	return on equity or a combination of the 2;
7	(F) in-kind services, materials, property,
8	equipment, or other items;
9	(G) compensation in the event of any termination;
10	or
11	(H) other compensation set forth in the
12	public-private agreement or otherwise deemed
13	appropriate by the Authority or the Service Board.
14	(10) Compensation or payments to the Authority or the
15	Service Board, if any. Compensation or payments may include
16	any or a combination of the following:
17	(A) a concession or lease payment or other fee,
18	which may be payable upfront or on a periodic basis or
19	on another basis deemed appropriate by the Authority or
20	the Service Board;
21	(B) sharing of revenues, if any, from the operation
22	of the mass transportation project;
23	(C) sharing of project savings from the
24	construction of the mass transportation project;
25	(D) payment for any services, materials,
26	equipment, personnel, or other items provided by the

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1	Authority or the Service Board to the contractor under
2	the public-private agreement or in connection with the
3	mass transportation project; or
4	(E) other compensation set forth in the
5	public-private agreement or otherwise deemed
6	appropriate by the Authority or the Service Board.
7	(11) The date and terms of termination of the
8	contractor's authority and duties under the public-private
9	agreement and the circumstances under which the
10	contractor's authority and duties may be terminated prior
11	to that date.
12	(12) Reversion of the mass transportation project to
13	the Authority or the Service Board at the termination or
14	expiration of the public-private agreement.
15	(13) Rights and remedies of the Authority or the
16	Service Board in the event that the contractor defaults or
17	otherwise fails to comply with the terms of the
18	public-private agreement.
19	(14) Other terms, conditions, and provisions that the
20	Authority or the Service Board believes are in the public
21	interest.
22	(c) The Authority and each Service Board may fix and revise
23	the amounts of user fees that a contractor may charge and
24	collect for the use of any part of a mass transportation
25	project in accordance with the public-private agreement. In
26	fixing the amounts, the Authority and the Service Board may

1	establish maximum amounts for the user fees and may provide
2	that the maximums and any increases or decreases of those
3	maximums shall be based upon the indices, methodologies, or
4	other factors the Authority or the Service Board considers
5	appropriate.
6	(d) A public-private agreement may:
7	(1) authorize user fees in any manner determined
8	appropriate by the Authority or the Service Board for the
9	mass transportation project;
10	(2) authorize the contractor to adjust the user fees
11	for the use of the mass transportation project, so long as
12	the amounts charged and collected by the contractor do not
13	exceed the maximum amounts established by the Authority or
14	the Service Board under this Article;
15	(3) provide that any adjustment by the contractor
16	permitted under paragraph (2) of this subsection (d) may be
17	based on the indices, methodologies, or other factors
18	described in the public-private agreement or approved by
19	the Authority or the Service Board;
20	(4) authorize the contractor to charge and collect user

21 <u>fees through methods determined appropriate by the</u> 22 <u>Authority or the Service Board for the mass transportation</u> 23 <u>project; and</u>

24 (5) authorize the collection of user fees by a third
25 party.
26 (e) In the public-private agreement, the Authority or the

Service Board may agree to make grants or loans for the development or operation, or both, of the mass transportation project from time to time from amounts received from the federal government or any agency or instrumentality of the federal government or from any State or local agency.

Upon the termination or expiration of 6 (f) the public-private agreement, including a termination for default, 7 8 the Authority or the Service Board shall have the right to take 9 over the mass transportation project and to succeed to all of 10 the right, title, and interest in the mass transportation 11 project, subject to any liens on revenues previously granted by 12 the contractor to any person providing financing for the mass 13 transportation project.

14 (g) If the Authority or a Service Board elects to take over 15 <u>a mass transportation project as provided in subsection (f)</u>, 16 the Authority or the Service Board may do the following:

17 (1) develop, finance, or operate the project; or

18 (2) impose, collect, retain, and use user fees, if any,
19 for the project.

20 (h) If a transportation agency elects to take over a mass 21 transportation project as provided in subsection (f), the 22 Authority or the Service Board may use the revenues, if any, 23 for any lawful purpose, including to:

24 (1) make payments to individuals or entities in 25 connection with any financing of the mass transportation 26 project;

1	(2) pay development costs of the project;
2	(3) pay current operation costs of the project or
3	facilities;
4	(4) pay the contractor for any compensation or payment
5	owing upon termination; and
6	(5) pay for the development, financing, or operation of
7	any other project or projects the Authority or the Service
8	Board deems appropriate.
9	(i) The full faith and credit of the State, any political
10	subdivision of the State, the Authority, or any of the Service
11	Boards is not pledged to secure any financing of the contractor
12	by the election to take over the mass transportation project.
13	Assumption of development or operation, or both, of the mass
14	transportation project does not obligate the State, any
15	political subdivision of the State, the Authority, or any of
16	the Service Boards to pay any obligation of the contractor.
17	(j) Notwithstanding any other provision of this Article,
18	the Authority or a Service Board may enter into a
19	public-private agreement with multiple private entities if the
20	Authority or the Service Board determines in writing that it is
21	in the public interest to do so.
22	(70 ILCS 3615/2A.20 new)
23	Sec. 2A.20. Development and operations standards for mass
24	transportation projects.
25	(a) The plans and specifications, if any, for each project

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- developed under this Article must comply with: 1 2 (1) the Authority's or the Service Board's standards for other projects of a similar nature or as otherwise 3 provided in the public-private agreement; and 4 5 (2) any other applicable State or federal standards. (b) Any local or State agency may enter into agreements 6 7 with the contractor for maintenance or other services under 8 this Article.
- 9

(70 ILCS 3615/2A.25 new)

10 Sec. 2A.25. Financial arrangements.

11 (a) The Authority and each Service Board may do any 12 combination of applying for, executing, or endorsing 13 applications submitted by private entities to obtain federal, 14 State, or local credit assistance for mass transportation 15 projects developed, financed, or operated under this Article, 16 including loans, lines of credit, and guarantees.

(b) The Authority and each Service Board may take any 17 action to obtain federal, State, or local assistance for a mass 18 transportation project that serves the public purpose of this 19 20 Article and may enter into any contracts required to receive 21 the federal assistance. The Authority and each Service Board 22 may determine that it serves the public purpose of this Article 23 for all or any portion of the costs of a mass transportation 24 project to be paid, directly or indirectly, from the proceeds of a grant, loan, line of credit, or loan guarantee made by a 25

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1	local, State, or federal government or any agency or
2	instrumentality of a local, State, or federal government.
3	(c) The Authority and each Service Board may agree to make
4	grants or loans for the development, financing, or operation of
5	a mass transportation project from time to time from amounts
6	received from the federal, State, or local government or any
7	agency or instrumentality of the federal, State, or local
8	government.
9	(d) Any financing of a mass transportation project may be
10	in the amounts and upon the terms and conditions that are
11	determined by the parties to the public-private agreement.
12	(e) For the purpose of financing a mass transportation
13	project, the contractor, the Authority, and each Service Board
14	may do the following:
15	(1) propose to use any and all revenues that may be
16	available to them;
17	(2) enter into grant agreements;
18	(3) access any other funds available to the Authority
19	or the Service Board; and
20	(4) accept grants from the Authority or the Service
21	Board or another public or private agency or entity.
22	(f) For the purpose of financing a mass transportation
23	project, public funds may be used and mixed and aggregated with
24	funds provided by or on behalf of the contractor or other
25	private entities.
26	(g) For the purpose of financing a mass transportation

project, the Authority and each Service Board shall be 1 2 authorized to apply for, obtain, issue, and use private 3 activity bonds available under any federal law or program, as 4 well as financing available under any other federal law or 5 program. (h) Any bonds, debt, or other securities or other financing 6 7 issued for the purposes of this Article shall not be deemed to 8 constitute a debt of the State or any political subdivision of 9 the State or a pledge of the faith and credit of the State or 10 any political subdivision of the State.

11 (70 ILCS 3615/2A.30 new)

12 Sec. 2A.30. Acquisition of property.

13 (a) The Authority and each Service Board may exercise any 14 power of condemnation that it has under law for the purpose of 15 acquiring any lands or estates or interests in land for a mass 16 transportation project, to the extent provided in the 17 public-private agreement or otherwise to the extent that the 18 Authority or the Service Board finds that the action serves the 19 public purpose of this Article.

20 (b) The Authority and each Service Board and a contractor 21 may enter into the leases, licenses, easements, and other 22 grants of property interests that the Authority and each 23 Service Board determines necessary to carry out this Article.

24 (70 ILCS 3615/2A.35 new)

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1	Sec. 2A.35. Labor; law enforcement.
2	(a) A public-private agreement related to a mass
3	transportation project pertaining to an existing
4	transportation facility shall require the contractor to assume
5	all existing collective bargaining agreement obligations
6	related to employees of the Authority or Service Board employed
7	in relation to that facility.
8	(b) A public-private agreement related to a mass
9	transportation project pertaining to a new transportation
10	facility shall require the contractor to enter into a project
11	labor agreement that must include provisions establishing the
12	minimum hourly wage, benefits, and other compensation for each
13	class of labor organization employee and such other terms as
14	are negotiated between the contractor and the labor
15	organizations.
16	(c) All law enforcement officers of the State and of each
17	affected local jurisdiction have the same powers and
18	jurisdiction within the limits of the mass transportation
19	project as they have in their respective areas of jurisdiction.
20	(d) Law enforcement officers shall have access to the mass
21	transportation project at any time for the purpose of
22	exercising the law enforcement officers' powers and
23	jurisdiction.
24	(e) Punishment for infractions and offenses shall be as
25	prescribed by law for conduct occurring on similar projects in
26	

1	(70 ILCS 3615/2A.40 new)
2	Sec. 2A.40. Term of agreement; reversion of property to the
3	Authority or Service Board.
4	(a) The term of a public-private agreement, including all
5	extensions, may not exceed 99 years.
6	(b) The Authority or the Service Board shall terminate the
7	contractor's authority and duties under the public-private
8	agreement on the date set forth in the public-private
9	agreement.
10	(c) Upon termination of the public-private agreement, the
11	authority and duties of the contractor under this Article
12	cease, except for those duties and obligations that extend
13	beyond the termination, as set forth in the public-private
14	agreement, and the mass transportation project shall revert to
15	the Authority or the Service Board.
16	(70 ILCS 3615/2A.45 new)
17	Sec. 2A.45. Additional powers of the Authority and the
18	Service Boards with respect to mass transportation projects.
19	(a) The Authority and the Service Boards may exercise any
20	powers provided under this Article in participation or
21	cooperation with any governmental entity and enter into any
22	contracts to facilitate that participation or cooperation
23	without compliance with any other statute.
24	(b) The Authority and the Service Boards may make and enter

1	into all contracts and agreements necessary or incidental to
2	the performance of the Authority's or the Service Board's
3	duties and the execution of the Authority's or the Service
4	Board's powers under this Article. Except as otherwise required
5	by law, these contracts or agreements are not subject to any
6	approvals other than the approval of the Authority or the
7	Service Board and may be for any term of years and contain any
8	terms that are considered reasonable by the Authority or the
9	Service Board.
10	(c) The Authority and the Service Boards may pay the costs
11	incurred under a public-private agreement entered into under

12 this Article from any funds available to the Authority or the 13 Service Boards under this Article or any other statute.

14 <u>(d) A State agency may not take any action that would</u> 15 <u>impair a public-private agreement entered into under this</u> 16 <u>Article.</u>

17 (70 ILCS 3615/2A.50 new) Sec. 2A.50. Powers liberally construed. The powers 18 19 conferred by this Article shall be liberally construed in order 20 to accomplish their purposes and shall be in addition and 21 supplemental to the powers conferred by any other law. If any 22 other law or rule is inconsistent with this Article, this Article is controlling as to any public-private agreement 23 24 entered into under this Article.

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1	(70 ILCS 3615/2A.55 new)					
2	Sec. 2A.55. Full and complete authority. This Article					
3	contains full and complete authority for agreements and leases					
4	with private entities to carry out the activities described in					
5	this Article. Except as otherwise required by law, no					
6	procedure, proceedings, publications, notices, consents,					
7	approvals, orders, or acts by the Authority or the Service					
8	Board or any other State or local agency or official are					
9	required to enter into an agreement or lease.					
10	Section 955. The Toll Highway Act is amended by adding					
11	Section 11.1 as follows:					
12	(605 ILCS 10/11.1 new)					
13	Sec. 11.1. Public-private partnerships. The Authority may					
14	exercise all powers granted to it under the Public-Private					
15	Partnerships for Transportation Act.					
1.0						
16	Section 960. The Prevailing Wage Act is amended by changing					
17	Section 2 as follows:					
1.0						
18	(820 ILCS 130/2) (from Ch. 48, par. 39s-2)					
19	Sec. 2. This Act applies to the wages of laborers,					
20	mechanics and other workers employed in any public works, as					
21	hereinafter defined, by any public body and to anyone under					
22	contracts for public works.					

1 As used in this Act, unless the context indicates 2 otherwise:

"Public works" means all fixed works constructed by any 3 public body, other than work done directly by any public 4 5 utility company, whether or not done under public supervision or direction, or paid for wholly or in part out of public 6 7 funds. "Public works" as defined herein includes all projects 8 financed in whole or in part with bonds issued under the 9 Industrial Project Revenue Bond Act (Article 11, Division 74 of 10 the Illinois Municipal Code), the Industrial Building Revenue 11 Bond Act, the Illinois Finance Authority Act, the Illinois 12 Sports Facilities Authority Act, or the Build Illinois Bond Act, and all projects financed in whole or in part with loans 13 14 or other funds made available pursuant to the Build Illinois 15 Act. "Public works" also includes (i) all projects financed in 16 whole or in part with funds from the Fund for Illinois' Future 17 under Section 6z-47 of the State Finance Act, funds for school construction under Section 5 of the General Obligation Bond 18 Section 3 19 Act, funds authorized under of the School 20 Construction Bond Act, funds for school infrastructure under Section 6z-45 of the State Finance Act, and funds for 21 22 transportation purposes under Section 4 of the General 23 Obligation Bond Act. "Public works" also includes all projects 24 financed in whole or in part with funds from the Department of 25 Commerce and Economic Opportunity under the Illinois Renewable 26 Fuels Development Program Act for which there is no project

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1 labor agreement <u>and (ii) all projects undertaken under a</u> 2 <u>public-private agreement under the Public-Private Partnerships</u> 3 <u>for Transportation Act or Article II-A of the Regional</u> 4 <u>Transportation Authority Act</u>. "Public works" also includes all 5 projects at leased facility property used for airport purposes 6 under Section 35 of the Local Government Facility Lease Act.

7 "Construction" means all work on public works involving8 laborers, workers or mechanics.

9 "Locality" means the county where the physical work upon 10 public works is performed, except (1) that if there is not available in the county a sufficient number of competent 11 12 skilled laborers, workers and mechanics to construct the public works efficiently and properly, "locality" includes any other 13 14 county nearest the one in which the work or construction is to 15 be performed and from which such persons may be obtained in 16 sufficient numbers to perform the work and (2) that, with 17 respect to contracts for highway work with the Department of Transportation of this State, "locality" may at the discretion 18 19 of the Secretary of the Department of Transportation be 20 construed to include two or more adjacent counties from which workers may be accessible for work on such construction. 21

"Public body" means the State or any officer, board or commission of the State or any political subdivision or department thereof, or any institution supported in whole or in part by public funds, and includes every county, city, town, village, township, school district, irrigation, utility,

1 reclamation improvement or other district and every other 2 political subdivision, district or municipality of the state 3 whether such political subdivision, municipality or district 4 operates under a special charter or not.

5 The terms "general prevailing rate of hourly wages", 6 "general prevailing rate of wages" or "prevailing rate of 7 wages" when used in this Act mean the hourly cash wages plus fringe benefits for training and apprenticeship programs 8 9 approved by the U.S. Department of Labor, Bureau of 10 Apprenticeship and Training, health and welfare, insurance, 11 vacations and pensions paid generally, in the locality in which 12 the work is being performed, to employees engaged in work of a 13 similar character on public works.

14 (Source: P.A. 93-15, eff. 6-11-03; 93-16, eff. 1-1-04; 93-205, 15 eff. 1-1-04; 94-750, eff. 5-9-06.)

Section 999. Effective date. This Act takes effect upon becoming law.

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3	New Act						
4	20 ILCS 2705/2705-220 new						
5	20 ILCS 3501/825-90 new						
6	30 ILCS 500/1-10						
7	30 ILCS 550/1.5 new						
8	30 ILCS 560/4.5 new						
9	30 ILCS 570/2.5 new						
10	30 ILCS 575/2.5 new						
11	35 ILCS 120/1q new						
12	35 ILCS 200/15-55						
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14	70 ILCS 3615/Art. II-A						
15	heading new						
16	70 ILCS 3615/2A.01 new						
17	70 ILCS 3615/2A.05 new						
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19	70 ILCS 3615/2A.15 new						
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25	70 ILCS 3615/2A.45 new						

- 1 70 ILCS 3615/2A.50 new
- 2 70 ILCS 3615/2A.55 new
- 3 605 ILCS 10/11.1 new
- 4 820 ILCS 130/2 from Ch. 48, par. 39s-2