## 95TH GENERAL ASSEMBLY

## State of Illinois

## 2007 and 2008

#### HB5957

by Rep. Sandra M. Pihos

### SYNOPSIS AS INTRODUCED:

320 ILCS 42/25

Amends the Older Adult Services Act. Provides that the restructuring of older adult services shall include the presence of at least one Department on Aging representative at each Human Capital Development office operated by the Department of Human Services or the Department of Healthcare and Family Services throughout the State.

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FISCAL NOTE ACT MAY APPLY

A BILL FOR

1 AN ACT concerning aging.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Older Adult Services Act is amended by 5 changing Section 25 as follows:

6 (320 ILCS 42/25)

Sec. 25. Older adult services restructuring. No later than January 1, 2005, the Department shall commence the process of restructuring the older adult services delivery system.
Priority shall be given to both the expansion of services and the development of new services in priority service areas.
Subject to the availability of funding, the restructuring shall include, but not be limited to, the following:

14 (1) Planning. The Department shall develop a plan to restructure the State's service delivery system for older 15 16 adults. The plan shall include a schedule for the 17 implementation of the initiatives outlined in this Act and all other initiatives identified by the participating agencies to 18 19 fulfill the purposes of this Act. Financing for older adult services shall be based on the principle that "money follows 20 21 the individual". The plan shall also identify potential 22 impediments to delivery system restructuring and include any known regulatory or statutory barriers. 23

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(2) Comprehensive case management. The Department shall 1 2 implement a statewide system of holistic comprehensive case management. The system shall include the identification and 3 implementation of a universal, comprehensive assessment tool 4 5 to be used statewide to determine the level of functional, cognitive, socialization, and financial needs of older adults. 6 7 tool shall be supported by an electronic intake, This 8 assessment, and care planning system linked to a central 9 location. "Comprehensive case management" includes services 10 and coordination such as (i) comprehensive assessment of the 11 older adult (including the physical, functional, cognitive, 12 psycho-social, and social needs of the individual); (ii) 13 development and implementation of a service plan with the older 14 adult to mobilize the formal and family resources and services 15 identified in the assessment to meet the needs of the older 16 adult, including coordination of the resources and services 17 with any other plans that exist for various formal services, such as hospital discharge plans, and with the information and 18 assistance services; (iii) coordination and monitoring of 19 20 formal and family service delivery, including coordination and 21 monitoring to ensure that services specified in the plan are 22 being provided; (iv) periodic reassessment and revision of the 23 status of the older adult with the older adult or, if necessary, the older adult's designated representative; and 24 25 (v) in accordance with the wishes of the older adult, advocacy on behalf of the older adult for needed services or resources. 26

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1 (3) Coordinated point of entry. The Department shall 2 implement and publicize a statewide coordinated point of entry 3 using a uniform name, identity, logo, and toll-free number.

4 (3.5) Department on Aging presence. The Department on Aging 5 shall ensure that at least one representative of that 6 Department is present at each Human Capital Development office 7 operated by the Department of Human Services or the Department 8 of Healthcare and Family Services throughout the State.

9 (4) Public web site. The Department shall develop a public 10 web site that provides links to available services, resources, 11 and reference materials concerning caregiving, diseases, and 12 best practices for use by professionals, older adults, and 13 family caregivers.

14 (5) Expansion of older adult services. The Department shall 15 expand older adult services that promote independence and 16 permit older adults to remain in their own homes and 17 communities.

18 (6) Consumer-directed home and community-based services.
19 The Department shall expand the range of service options
20 available to permit older adults to exercise maximum choice and
21 control over their care.

(7) Comprehensive delivery system. The Department shall
expand opportunities for older adults to receive services in
systems that integrate acute and chronic care.

(8) Enhanced transition and follow-up services. TheDepartment shall implement a program of transition from one

residential setting to another and follow-up services, regardless of residential setting, pursuant to rules with respect to (i) resident eligibility, (ii) assessment of the resident's health, cognitive, social, and financial needs, (iii) development of transition plans, and (iv) the level of services that must be available before transitioning a resident from one setting to another.

8 (9) Family caregiver support. The Department shall develop 9 strategies for public and private financing of services that 10 supplement and support family caregivers.

11 (10)Quality standards and quality improvement. The 12 Department shall establish a core set of uniform quality 13 standards for all providers that focus on outcomes and take into consideration consumer choice and satisfaction, and the 14 15 Department shall require each provider to implement а 16 continuous quality improvement process to address consumer 17 The continuous quality improvement process must issues. benchmark performance, be person-centered and data-driven, and 18 focus on consumer satisfaction. 19

20 (11) Workforce. The Department shall develop strategies to 21 attract and retain a qualified and stable worker pool, provide 22 living wages and benefits, and create a work environment that 23 is conducive to long-term employment and career development. 24 Resources such as grants, education, and promotion of career 25 opportunities may be used.

26 (12) Coordination of services. The Department shall

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1 identify methods to better coordinate service networks to 2 maximize resources and minimize duplication of services and 3 ease of application.

(13) Barriers to services. The Department shall identify 4 5 barriers to the provision, availability, and accessibility of services and shall implement a plan to address those barriers. 6 7 The plan shall: (i) identify barriers, including but not 8 limited to, statutory and regulatory complexity, reimbursement 9 issues, payment issues, and labor force issues; (ii) recommend 10 changes to State or federal laws or administrative rules or 11 regulations; (iii) recommend application for federal waivers 12 to improve efficiency and reduce cost and paperwork; (iv) 13 develop innovative service delivery models; and (v) recommend 14 application for federal or private service grants.

15 (14) Reimbursement and funding. The Department shall 16 investigate and evaluate costs and payments by defining costs 17 to implement a uniform, audited provider cost reporting system 18 to be considered by all Departments in establishing payments. 19 To the extent possible, multiple cost reporting mandates shall 20 not be imposed.

(15) Medicaid nursing home cost containment and Medicare utilization. The Department of Healthcare and Family Services (formerly Department of Public Aid), in collaboration with the Department on Aging and the Department of Public Health and in consultation with the Advisory Committee, shall propose a plan to contain Medicaid nursing home costs and maximize Medicare

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utilization. The plan must not impair the ability of an older 1 2 adult to choose among available services. The plan shall include, but not be limited to, (i) techniques to maximize the 3 use of the most cost-effective services without sacrificing 4 5 quality and (ii) methods to identify and serve older adults in 6 need of minimal services to remain independent, but who are likely to develop a need for more extensive services in the 7 absence of those minimal services. 8

9 (16) Bed reduction. The Department of Public Health shall 10 implement a nursing home conversion program to reduce the 11 number of Medicaid-certified nursing home beds in areas with 12 excess beds. The Department of Healthcare and Family Services 13 shall investigate changes to the Medicaid nursing facility 14 reimbursement system in order to reduce beds. Such changes may include, but are not limited to, incentive payments that will 15 16 enable facilities to adjust to the restructuring and expansion 17 of services required by the Older Adult Services Act, including adjustments for the voluntary closure or layaway of nursing 18 home beds certified under Title XIX of the federal Social 19 20 Security Act. Any savings shall be reallocated to fund 21 home-based or community-based older adult services pursuant to 22 Section 20.

(17) Financing. The Department shall investigate and evaluate financing options for older adult services and shall make recommendations in the report required by Section 15 concerning the feasibility of these financing arrangements.

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1	These arrangements shall include, but are not limited to:
2	(A) private long-term care insurance coverage for
3	older adult services;
4	(B) enhancement of federal long-term care financing
5	initiatives;
6	(C) employer benefit programs such as medical savings
7	accounts for long-term care;
8	(D) individual and family cost-sharing options;
9	(E) strategies to reduce reliance on government
10	programs;
11	(F) fraudulent asset divestiture and financial
12	planning prevention; and
13	(G) methods to supplement and support family and
14	community caregiving.
15	(18) Older Adult Services Demonstration Grants. The
16	Department shall implement a program of demonstration grants
17	that will assist in the restructuring of the older adult
18	services delivery system, and shall provide funding for
19	innovative service delivery models and system change and
20	integration initiatives pursuant to subsection (g) of Section
21	20.
22	(19) Bed need methodology update. For the purposes of
23	determining areas with excess beds, the Departments shall
24	provide information and assistance to the Health Facilities
25	Planning Board to update the Bed Need Methodology for Long-Term

26 Care to update the assumptions used to establish the

1 methodology to make them consistent with modern older adult 2 services.

3 (20) Affordable housing. The Departments shall utilize the
4 recommendations of Illinois' Annual Comprehensive Housing
5 Plan, as developed by the Affordable Housing Task Force through
6 the Governor's Executive Order 2003-18, in their efforts to
7 address the affordable housing needs of older adults.

8 The Older Adult Services Advisory Committee shall 9 investigate innovative and promising practices operating as 10 demonstration or pilot projects in Illinois and in other 11 states. The Department on Aging shall provide the Older Adult 12 Services Advisory Committee with a list of all demonstration or 13 pilot projects funded by the Department on Aging, including those specified by rule, law, policy memorandum, or funding 14 15 arrangement. The Committee shall work with the Department on 16 Aging to evaluate the viability of expanding these programs 17 into other areas of the State.

18 (Source: P.A. 93-1031, eff. 8-27-04; 94-236, eff. 7-14-05; 19 94-766, eff. 1-1-07.)