



Sen. Kwame Raoul

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1 AMENDMENT TO HOUSE BILL 5032

2 AMENDMENT NO. \_\_\_\_\_. Amend House Bill 5032 by replacing  
3 everything after the enacting clause with the following:

4 "Section 1. Short title. This Act may be cited as the  
5 Illinois Torture Inquiry and Relief Commission Act.

6 Section 5. Definitions. As used in this Act:

7 (1) "Claim of torture" means a claim on behalf of a living  
8 person convicted of a felony in Illinois asserting that he was  
9 tortured into confessing to the crime for which the person was  
10 convicted and the tortured confession was used to obtain the  
11 conviction and for which there is some credible evidence  
12 related to allegations of torture committed by Commander Jon  
13 Burge or any officer under the supervision of Jon Burge.

14 (2) "Commission" means the Illinois Torture Inquiry and  
15 Relief Commission established by this Act.

16 (3) "Convicted person" means the person making a claim of

1 torture under this Act.

2 (4) "Director" means the Director of the Illinois Torture  
3 Inquiry and Relief Commission.

4 (5) "Victim" means the victim of the crime, or if the  
5 victim of the crime is deceased, the next of kin of the victim,  
6 which shall be the parent, spouse, child, or sibling of the  
7 deceased victim.

8 Section 10. Purpose of Act. This Act establishes an  
9 extraordinary procedure to investigate and determine factual  
10 claims of torture related to allegations of torture that shall  
11 require an individual to voluntarily waive rights and  
12 privileges as described in this Act.

13 Section 15. Commission established.

14 (a) There is established the Illinois Torture Inquiry and  
15 Relief Commission. The Illinois Torture Inquiry and Relief  
16 Commission shall be an independent commission under the  
17 Illinois Human Rights Commission for administrative purposes.

18 (b) The Illinois Human Rights Commission shall provide  
19 administrative support to the Commission as needed. The  
20 Executive Director of the Illinois Human Rights Commission  
21 shall not reduce or modify the budget of the Commission or use  
22 funds appropriated to the Commission without the approval of  
23 the Commission.

1       Section 20. Membership; chair; meetings; quorum.

2       (a) The Commission shall consist of 8 voting members as  
3 follows:

4           (1) One shall be a retired Circuit Court Judge.

5           (2) One shall be a former prosecuting attorney.

6           (3) One shall be a law school professor.

7           (4) One shall be engaged in the practice of criminal  
8 defense law.

9           (5) Three shall be members of the public who are not  
10 attorneys and who are not officers or employees of the  
11 Judicial branch.

12          (6) One shall be a former public defender. The  
13 Commission shall be appointed as follows:

14           2 members appointed by the Governor;

15           2 members appointed by the President of the Senate;

16           One member appointed by the Minority Leader of the  
17 Senate;

18           2 members appointed by the Speaker of the House of  
19 Representatives; and

20           One member appointed by the Minority Leader of the  
21 House of Representatives.

22       After an appointee has served his or her first 3-year term,  
23 the subsequent appointment or reappointment may be by the  
24 initial appointing authority.

25       (a-1) The appointing authority shall also appoint  
26 alternate Commission members for the Commission members he

1 or she has appointed to serve in the event of scheduling  
2 conflicts, conflicts of interest, disability, or other  
3 disqualification arising in a particular case. Where an  
4 alternate member is called upon to serve in a particular  
5 place, the alternate member shall vote in the place of, and  
6 otherwise exercise the same powers as, the member which he  
7 or she is replacing. The alternate member shall have the  
8 same qualifications for appointment as the original  
9 member. In making the appointments, the appointing  
10 authority shall make a good faith effort to appoint members  
11 with different perspectives of the justice system. The  
12 appointing authority shall also consider geographical  
13 location, gender, and racial diversity in making the  
14 appointments.

15 (b) The retired judge who is appointed as a member  
16 under subsection (a) shall serve as Chair of the  
17 Commission. The Commission shall have its initial meeting  
18 no later than one month after the appointment of a quorum  
19 of members of the Commission, at the call of the Chair. The  
20 Commission shall meet a minimum of once every 6 months and  
21 may also meet more often at the call of the Chair. The  
22 Commission shall meet at such time and place as designated  
23 by the Chair. Notice of the meetings shall be given at such  
24 time and manner as provided by the rules of the Commission.  
25 A majority of the voting members shall constitute a quorum.  
26 All Commission votes shall be by majority vote of the

1 voting members appointed.

2 Section 25. Terms of members; compensation; expenses.

3 (a) Of the initial members, the appointments under clauses  
4 (a)(3) and (6) of Section 20 shall be for one-year terms, the  
5 appointments under clauses (a)(1), (2), and (4) of Section 20  
6 shall be for 2-year terms, and the appointments under clause  
7 (a)(5) of Section 20 shall be for 3-year terms. Thereafter, all  
8 terms shall be for 3 years. Members of the Commission shall  
9 serve no more than 2 consecutive 3-year terms plus any initial  
10 term of less than 3 years. Unless provided otherwise by this  
11 Act, all terms of members shall begin on January 1 and end on  
12 December 31.

13 Members serving by virtue of elective or appointive office,  
14 may serve only so long as the office holders hold those  
15 respective offices. The Chief Judge of the Cook County Circuit  
16 Court may remove members for good cause shown. Vacancies  
17 occurring before the expiration of a term shall be filled in  
18 the manner provided for the members first appointed.

19 (b) The Commission members shall receive no salary for  
20 serving, but may be reimbursed for reasonable expenses incurred  
21 as a result of their duties as members of the Commission from  
22 funds appropriated by the General Assembly for that purpose, or  
23 from funds obtained from sources other than the General  
24 Assembly.

1           Section 30. Director and other staff. The Commission shall  
2       employ a Director. The Director shall be an attorney licensed  
3       to practice in Illinois at the time of appointment and at all  
4       times during service as Director. The Director shall assist the  
5       Commission in developing rules and standards for cases accepted  
6       for review, coordinate investigation of cases accepted for  
7       review, maintain records for all case investigations, prepare  
8       reports       outlining       Commission       investigations       and  
9       recommendations to the trial court, and apply for and accept on  
10      behalf of the Commission any funds that may become available  
11      from government grants, private gifts, donations, or bequests  
12      from any source.

13          Subject to the approval of the Chair, the Director shall  
14      employ such other staff and shall contract for services as is  
15      necessary to assist the Commission in the performance of its  
16      duties, and as funds permit.

17          The Commission may meet in an area provided by the Illinois  
18      Human Rights Commission, or any other State agency. The  
19      Illinois Human Rights Commission shall provide, directly or  
20      through any other State agency, office space for the Commission  
21      and the Commission staff.

22          Section 35. Duties. The Commission shall have the  
23      following duties and powers:

24          (1) To establish the criteria and screening process to be  
25      used to determine which cases shall be accepted for review.

1           (2) To conduct inquiries into claims of torture with  
2 priority to be given to those cases in which the convicted  
3 person is currently incarcerated solely for the crime to Which  
4 he or she claims torture by Jon Burge or officers Under his  
5 command, or both.

6           (3) To coordinate the investigation of cases accepted for  
7 review.

8           (4) To maintain records for all case investigations.

9           (5) To prepare written reports outlining Commission  
10 investigations and recommendations to the trial court at the  
11 completion of each inquiry.

12           (6) To apply for and accept any funds that may become  
13 available for the Commission's work from government grants,  
14 private gifts, donations, or bequests from any source.

15           Section 40. Claims of torture; waiver of convicted person's  
16 procedural safeguards and privileges; formal inquiry;  
17 notification of the crime victim.

18           (a) A claim of torture may be referred to the Commission by  
19 any court, person, or agency. The Commission shall not consider  
20 a claim of torture if the convicted person is deceased. The  
21 determination of whether to grant a formal inquiry regarding  
22 any other claim of torture is in the discretion of the  
23 Commission. The Commission may informally screen and dismiss a  
24 case summarily at its discretion.

25           (b) No formal inquiry into a claim of torture shall be made

1 by the Commission unless the Director or the Director's  
2 designee first obtains a signed agreement from the convicted  
3 person in which the convicted person waives his or her  
4 procedural safeguards and privileges including but not limited  
5 to the right against self-incrimination under the United States  
6 Constitution and the Constitution of the State of Illinois,  
7 agrees to cooperate with the Commission, and agrees to provide  
8 full disclosure regarding Inquiry requirements of the  
9 Commission. The waiver under this subsection does not apply to  
10 matters unrelated to a convicted person's claim of torture. The  
11 convicted person shall have the right to advice of counsel  
12 prior to the execution of the agreement and, if a formal  
13 inquiry is granted, throughout the formal inquiry. If counsel  
14 represents the convicted person, then the convicted person's  
15 counsel must be present at the signing of the agreement. If  
16 counsel does not represent the convicted person, the Commission  
17 Chair shall determine the convicted person's indigency status  
18 and, if appropriate, enter an order for the appointment of  
19 counsel for the purpose of advising on the agreement.

20 (c) If a formal inquiry regarding a claim of torture is  
21 granted, the Director shall use all due diligence to notify the  
22 victim in the case and explain the inquiry process. The  
23 Commission shall give the victim notice that the victim has the  
24 right to present his or her views and concerns throughout the  
25 Commission's investigation.

26 (d) The Commission may use any measure provided in the Code



1 of Civil Procedure and the Code of Criminal Procedure of 1963  
2 to obtain information necessary to its inquiry. The Commission  
3 may also do any of the following: issue subpoenas or other  
4 process to compel the attendance of witnesses and the  
5 production of evidence, administer oaths, petition the Circuit  
6 Court of Cook County or of the original jurisdiction for  
7 enforcement of process or for other relief, and prescribe its  
8 own rules of procedure. All challenges with regard to the  
9 Commission's authority or the Commission's access to evidence  
10 shall be heard by the Circuit Court of Cook County, including  
11 any in camera review.

12 (e) While performing duties for the Commission, the  
13 Director or the Director's designee may serve subpoenas or  
14 other process issued by the Commission throughout the State in  
15 the same manner and with the same effect as an officer  
16 authorized to serve process under the laws of this State.

17 (f) All State discovery and disclosure statutes in effect  
18 at the time of formal inquiry shall be enforceable as if the  
19 convicted person were currently being tried for the charge for  
20 which the convicted person is claiming torture.

21 (g) If, at any point during an inquiry, the convicted  
22 person refuses to comply with requests of the Commission or is  
23 otherwise deemed to be uncooperative by the Commission, the  
24 Commission shall discontinue the inquiry.

25 Section 45. Commission proceedings.

1           (a) At the completion of a formal inquiry, all relevant  
2 evidence shall be presented to the full Commission. As part of  
3 its proceedings, the Commission may conduct hearings. The  
4 determination as to whether to conduct hearings is solely in  
5 the discretion of the Commission. Any hearing held in  
6 accordance with this Section shall be a public hearing and  
7 shall be held subject to the Commission's rules of operation.

8           (b) The Director shall use all due diligence to notify the  
9 victim at least 30 days prior to any proceedings of the full  
10 Commission held in regard to the victim's case. The Commission  
11 shall notify the victim that the victim is permitted to attend  
12 proceedings otherwise closed to the public, subject to any  
13 limitations imposed by this Act. If the victim plans to attend  
14 proceedings otherwise closed to the public, the victim shall  
15 notify the Commission at least 10 days in advance of the  
16 proceedings of his or her intent to attend. The Commission may  
17 close any portion of the proceedings to the victim, if the  
18 victim is to testify and the Commission determines that the  
19 victim's testimony would be materially affected if the victim  
20 hears other testimony at the proceeding.

21           (c) After hearing the evidence, the full Commission shall  
22 vote to establish further case disposition as provided by this  
23 subsection. All 8 voting members of the Commission shall  
24 participate in that vote.

25           If 5 or more of the 8 voting members of the Commission  
26 conclude by a preponderance of the evidence that there is

1 sufficient evidence of torture to merit judicial review, the  
2 case shall be referred to the Chief Judge of the Circuit Court  
3 of Cook County by filing with the clerk of court the opinion of  
4 the Commission with supporting findings of fact, as well as the  
5 record in support of such opinion, with service on the State's  
6 Attorney in non-capital cases and service on both the State's  
7 Attorney and Attorney General in capital cases.

8 If less than 5 of the 8 voting members of the Commission  
9 conclude by a preponderance of the evidence that there is  
10 sufficient evidence of torture to merit judicial review, the  
11 Commission shall conclude there is insufficient evidence of  
12 torture to merit judicial review. The Commission shall document  
13 that opinion, along with supporting findings of fact, and file  
14 those documents and supporting materials with the court clerk  
15 in the circuit of original jurisdiction, with a copy to the  
16 State's Attorney and the chief judge.

17 The Director of the Commission shall use all due diligence  
18 to notify immediately the victim of the Commission's conclusion  
19 in a case.

20 (d) Evidence of criminal acts, professional misconduct, or  
21 other wrongdoing disclosed through formal inquiry or  
22 Commission proceedings shall be referred to the appropriate  
23 authority. Evidence favorable to the convicted person  
24 disclosed through formal inquiry or Commission proceedings  
25 shall be disclosed to the convicted person and the convicted  
26 person's counsel, if the convicted person has counsel. The

1 Commission shall have the discretion to refer its findings  
2 together with the supporting record and evidence, to such other  
3 parties or entities as the Commission in its discretion shall  
4 deem appropriate.

5 (e) All proceedings of the Commission shall be recorded and  
6 transcribed as part of the record. All Commission member votes  
7 shall be recorded in the record. All records and proceedings of  
8 the Commission shall be confidential until the proceedings  
9 before the Commission are concluded and a final decision has  
10 been made by the Commission.

11 Section 50. Post-commission judicial review.

12 (a) If the Commission concludes there is sufficient  
13 evidence of torture to merit judicial review, the Chair of the  
14 Commission shall request the Chief Judge of the Circuit Court  
15 of Cook County for assignment to a trial judge for  
16 consideration. The court may receive proof by affidavits,  
17 depositions, oral testimony, or other evidence. In its  
18 discretion the court may order the petitioner brought before  
19 the court for the hearing. Notwithstanding the status of any  
20 other postconviction proceedings relating to the petitioner,  
21 if the court finds in favor of the petitioner, it shall enter  
22 an appropriate order with respect to the judgment or sentence  
23 in the former proceedings and such supplementary orders as to  
24 rearraignment, retrial, custody, bail or discharge, or for such  
25 relief as may be granted under a petition for a certificate of

1 innocence, as may be necessary and proper.

2 (b) The State's Attorney, or the State's Attorney's  
3 designee, shall represent the State at the hearing before the  
4 assigned judge.

5 Section 55. No right to further review of decision by  
6 Commission; convicted person retains right to other  
7 postconviction relief.

8 (a) Unless otherwise authorized by this Act, the decisions  
9 of the Commission are final and are subject to review as final  
10 decisions under the provisions of the Administrative Review  
11 Law, and shall only be overturned if the court finds that they  
12 are against the manifest weight of the evidence.

13 (b) A claim of torture asserted through the Commission  
14 Shall not adversely affect the convicted person's rights to  
15 Other postconviction relief.

16 Section 60. Beginning January 1, 2010, and annually  
17 thereafter, the Illinois Torture Inquiry and Relief Commission  
18 shall report on its activities to the General Assembly and the  
19 Governor. The report may contain recommendations of any needed  
20 legislative changes related to the activities of the  
21 Commission. The report shall recommend the funding needed by  
22 the Commission, the State's Attorneys, and the Department of  
23 State Police in order to meet their responsibilities under this  
24 Act. Recommendations concerning the State's Attorneys or the

1 Department of State Police shall only be made after  
2 consultations with the Illinois State's Attorneys Association,  
3 the Department of State Police, and the Attorney General.

4 Section 65. The initial members of the Illinois Torture  
5 Inquiry and Relief Commission shall be appointed not later than  
6 3 months after the effective date of this Act. No claims of  
7 torture may be filed with the Commission until a quorum of  
8 members have been appointed.

9 Section 70. This Act applies to claims of torture filed  
10 not later than 5 years after the effective date of this Act.

11 Section 99. Effective date. This Act takes effect upon  
12 becoming law.".