

## 95TH GENERAL ASSEMBLY State of Illinois 2007 and 2008 HB1783

Introduced 2/23/2007, by Rep. Roger L. Eddy

## SYNOPSIS AS INTRODUCED:

40 ILCS 5/7-141.1 40 ILCS 5/7-144 30 ILCS 805/8.31 new

from Ch. 108 1/2, par. 7-144

Amends the Illinois Municipal Retirement Fund Article of the Illinois Pension Code. Allows an annuitant to accept employment as a school bus driver without impairing retirement status. Amends the State Mandates Act to require implementation without reimbursement. Effective immediately.

LRB095 09254 AMC 29448 b

FISCAL NOTE ACT
MAY APPLY

PENSION IMPACT NOTE ACT MAY APPLY

STATE MANDATES ACT MAY REQUIRE REIMBURSEMENT 1 AN ACT concerning public employee benefits.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Illinois Pension Code is amended by changing

  Sections 7-141.1 and 7-144 as follows:
- 6 (40 ILCS 5/7-141.1)

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- 7 Sec. 7-141.1. Early retirement incentive.
- 8 (a) The General Assembly finds and declares that:
- 9 (1) Units of local government across the State have 10 been functioning under a financial crisis.
  - (2) This financial crisis is expected to continue.
  - (3) Units of local government must depend on additional sources of revenue and, when those sources are not forthcoming, must establish cost-saving programs.
    - (4) An early retirement incentive designed specifically to target highly-paid senior employees could result in significant annual cost savings.
    - (5) The early retirement incentive should be made available only to those units of local government that determine that an early retirement incentive is in their best interest.
- 22 (6) A unit of local government adopting a program of 23 early retirement incentives under this Section is

encouraged to implement personnel procedures to prohibit, for at least 5 years, the rehiring (whether on payroll or by independent contract) of employees who receive early retirement incentives.

(7) A unit of local government adopting a program of early retirement incentives under this Section is also encouraged to replace as few of the participating employees as possible and to hire replacement employees for salaries totaling no more than 80% of the total salaries formerly paid to the employees who participate in the early retirement program.

It is the primary purpose of this Section to encourage units of local government that can realize true cost savings, or have determined that an early retirement program is in their best interest, to implement an early retirement program.

(b) Until the effective date of this amendatory Act of 1997, this Section does not apply to any employer that is a city, village, or incorporated town, nor to the employees of any such employer. Beginning on the effective date of this amendatory Act of 1997, any employer under this Article, including an employer that is a city, village, or incorporated town, may establish an early retirement incentive program for its employees under this Section. The decision of a city, village, or incorporated town to consider or establish an early retirement program is at the sole discretion of that city, village, or incorporated town, and nothing in this amendatory

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- 1 Act of 1997 limits or otherwise diminishes this discretion.
- 2 Nothing contained in this Section shall be construed to require
- 3 a city, village, or incorporated town to establish an early
- 4 retirement program and no city, village, or incorporated town
- 5 may be compelled to implement such a program.

6 The benefits provided in this Section are available only to

7 members employed by a participating employer that has filed

8 with the Board of the Fund a resolution or ordinance expressly

providing for the creation of an early retirement incentive

program under this Section for its employees and specifying the

effective date of the early retirement incentive program.

12 Subject to the limitation in subsection (h), an employer may

adopt a resolution or ordinance providing a program of early

retirement incentives under this Section at any time.

The resolution or ordinance shall be in substantially the

following form:

17 RESOLUTION (ORDINANCE) NO. ....

A RESOLUTION (ORDINANCE) ADOPTING AN EARLY

RETIREMENT INCENTIVE PROGRAM FOR EMPLOYEES

20 IN THE ILLINOIS MUNICIPAL RETIREMENT FUND

21 WHEREAS, Section 7-141.1 of the Illinois Pension Code 22 provides that a participating employer may elect to adopt an 23 early retirement incentive program offered by the Illinois

Municipal Retirement Fund by adopting a resolution or

25 ordinance; and

- 1 WHEREAS, The goal of adopting an early retirement program
- 2 is to realize a substantial savings in personnel costs by
- 3 offering early retirement incentives to employees who have
- 4 accumulated many years of service credit; and
- 5 WHEREAS, Implementation of the early retirement program
- 6 will provide a budgeting tool to aid in controlling payroll
- 7 costs; and
- 8 WHEREAS, The (name of governing body) has determined that
- 9 the adoption of an early retirement incentive program is in the
- 10 best interests of the (name of participating employer);
- 11 therefore be it
- 12 RESOLVED (ORDAINED) by the (name of governing body) of
- 13 (name of participating employer) that:
- 14 (1) The (name of participating employer) does hereby adopt
- 15 the Illinois Municipal Retirement Fund early retirement
- 16 incentive program as provided in Section 7-141.1 of the
- 17 Illinois Pension Code. The early retirement incentive program
- 18 shall take effect on (date).
- 19 (2) In order to help achieve a true cost savings, a person
- 20 who retires under the early retirement incentive program shall
- 21 lose those incentives if he or she later accepts employment
- 22 with any IMRF employer in a position for which participation in
- 23 IMRF is required or is elected by the employee.
- 24 (3) In order to utilize an early retirement incentive as a
- 25 budgeting tool, the (name of participating employer) will use
- 26 its best efforts either to limit the number of employees who

- 1 replace the employees who retire under the early retirement
- 2 program or to limit the salaries paid to the employees who
- 3 replace the employees who retire under the early retirement
- 4 program.
- 5 (4) The effective date of each employee's retirement under
- 6 this early retirement program shall be set by (name of
- 7 employer) and shall be no earlier than the effective date of
- 8 the program and no later than one year after that effective
- 9 date; except that the employee may require that the retirement
- date set by the employer be no later than the June 30 next
- 11 occurring after the effective date of the program and no
- 12 earlier than the date upon which the employee qualifies for
- 13 retirement.
- 14 (5) To be eligible for the early retirement incentive under
- this Section, the employee must have attained age 50 and have
- 16 at least 20 years of creditable service by his or her
- 17 retirement date.
- 18 (6) The (clerk or secretary) shall promptly file a
- 19 certified copy of this resolution (ordinance) with the Board of
- 20 Trustees of the Illinois Municipal Retirement Fund.
- 21 CERTIFICATION
- I, (name), the (clerk or secretary) of the (name of
- 23 participating employer) of the County of (name), State of
- Illinois, do hereby certify that I am the keeper of the books
- and records of the (name of employer) and that the foregoing is
- 26 a true and correct copy of a resolution (ordinance) duly

- adopted by the (governing body) at a meeting duly convened and
- 2 held on (date).
- 3 SEAL

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- 4 (Signature of clerk or secretary)
- 5 (c) To be eligible for the benefits provided under an early
  6 retirement incentive program adopted under this Section, a
  7 member must:
  - (1) be a participating employee of this Fund who, on the effective date of the program, (i) is in active payroll status as an employee of a participating employer that has filed the required ordinance or resolution with the Board, (ii) is on layoff status from such a position with a right of re-employment or recall to service, (iii) is on a leave of absence from such a position, or (iv) is on disability but has not been receiving benefits under Section 7-146 or 7-150 for a period of more than 2 years from the date of application;
  - (2) have never previously received a retirement annuity under this Article or under the Retirement Systems Reciprocal Act using service credit established under this Article;
    - (3) (blank);
  - (4) have at least 20 years of creditable service in the Fund by the date of retirement, without the use of any creditable service established under this Section;

- (5) have attained age 50 by the date of retirement, without the use of any age enhancement received under this Section; and
  - (6) be eligible to receive a retirement annuity under this Article by the date of retirement, for which purpose the age enhancement and creditable service established under this Section may be considered.
  - each employee participating in the early retirement program adopted under this Section. The retirement date shall be no earlier than the effective date of the program and no later than one year after that effective date, except that the employee may require that the retirement date set by the employer be no later than the June 30 next occurring after the effective date of the program and no earlier than the date upon which the employee qualifies for retirement. The employer shall give each employee participating in the early retirement program at least 30 days written notice of the employee's designated retirement date, unless the employee waives this notice requirement.
  - (e) An eligible person may establish up to 5 years of creditable service under this Section. In addition, for each period of creditable service established under this Section, a person shall have his or her age at retirement deemed enhanced by an equivalent period.

The creditable service established under this Section may

be used for all purposes under this Article and the Retirement Systems Reciprocal Act, except for the computation of final rate of earnings and the determination of earnings, salary, or compensation under this or any other Article of the Code.

The age enhancement established under this Section may be used for all purposes under this Article (including calculation of the reduction imposed under subdivision (a)1b(iv) of Section 7-142), except for purposes of a reversionary annuity under Section 7-145 and any distributions required because of age. The age enhancement established under this Section may be used in calculating a proportionate annuity payable by this Fund under the Retirement Systems Reciprocal Act, but shall not be used in determining benefits payable under other Articles of this Code under the Retirement Systems Reciprocal Act.

(f) For all creditable service established under this Section, the member must pay to the Fund an employee contribution consisting of 4.5% of the member's highest annual salary rate used in the determination of the final rate of earnings for retirement annuity purposes for each year of creditable service granted under this Section. For creditable service established under this Section by a person who is a sheriff's law enforcement employee to be deemed service as a sheriff's law enforcement employee, the employee contribution shall be at the rate of 6.5% of highest annual salary per year of creditable service granted. Contributions for fractions of a year of service shall be prorated. Any amounts that are

disregarded in determining the final rate of earnings under subdivision (d)(5) of Section 7-116 (the 125% rule) shall also be disregarded in determining the required contribution under this subsection (f).

The employee contribution shall be paid to the Fund as follows: If the member is entitled to a lump sum payment for accumulated vacation, sick leave, or personal leave upon withdrawal from service, the employer shall deduct the employee contribution from that lump sum and pay the deducted amount directly to the Fund. If there is no such lump sum payment or the required employee contribution exceeds the net amount of the lump sum payment, then the remaining amount due, at the option of the employee, may either be paid to the Fund before the annuity commences or deducted from the retirement annuity in 24 equal monthly installments.

(g) An annuitant who has received any age enhancement or creditable service under this Section and thereafter accepts employment with or enters into a personal services contract with an employer under this Article thereby forfeits that age enhancement and creditable service; except that this restriction does not apply to (i) service in an elective office, so long as the annuitant does not participate in this Fund with respect to that office and (ii) employment as a school bus driver.

A person forfeiting early retirement incentives under this subsection (i) must repay to the Fund that portion of the

retirement annuity already received which is attributable to the early retirement incentives that are being forfeited, (ii) shall not be eligible to participate in any future early retirement program adopted under this Section, and (iii) is entitled to a refund of the employee contribution paid under subsection (f). The Board shall deduct the required repayment from the refund and may impose a reasonable payment schedule

for repaying the amount, if any, by which the required

repayment exceeds the refund amount.

The change made to this subsection (g) by this amendatory

Act of the 95th General Assembly is not limited to persons in

service on or after its effective date, but it does not restore

eligibility for early retirement benefits to any person who has

previously forfeited those benefits due to employment accepted

(or a contract entered into) before that effective date.

(h) The additional unfunded liability accruing as a result of the adoption of a program of early retirement incentives under this Section by an employer shall be amortized over a period of 10 years beginning on January 1 of the second calendar year following the calendar year in which the latest date for beginning to receive a retirement annuity under the program (as determined by the employer under subsection (d) of this Section) occurs; except that the employer may provide for a shorter amortization period (of no less than 5 years) by adopting an ordinance or resolution specifying the length of the amortization period and submitting a certified copy of the

- ordinance or resolution to the Fund no later than 6 months
- 2 after the effective date of the program. An employer, at its
- discretion, may accelerate payments to the Fund.
- 4 An employer may provide more than one early retirement
- 5 incentive program for its employees under this Section.
- 6 However, an employer that has provided an early retirement
- 7 incentive program for its employees under this Section may not
- 8 provide another early retirement incentive program under this
- 9 Section until the liability arising from the earlier program
- 10 has been fully paid to the Fund.
- 11 (Source: P.A. 94-456, eff. 8-4-05.)
- 12 (40 ILCS 5/7-144) (from Ch. 108 1/2, par. 7-144)
- 13 Sec. 7-144. Retirement annuities-Suspended during
- 14 employment.
- 15 (a) (1) If any person described in clause (i) of subsection
- 16 (a) 2 of Section 7-141 receiving any annuity again becomes an
- 17 employee and receives earnings from employment in a position
- normally requiring performance of duty during 600 hours or more
- 19 per year for any participating municipality and
- 20 instrumentalities thereof or participating instrumentality; or
- 21 (2) if any person described in clause (ii) of subsection (a) 2
- of Section 7-141 receiving any annuity returns to employment in
- a position requiring him, or entitling him to elect, to become
- 24 a participating employee; then the annuity payable to such
- 25 employee shall be suspended as of the 1st day of the month

coincidental with or next following the date upon which such person becomes such an employee. Upon proper qualification of the participating employee payment of such annuity may be resumed on the 1st day of the month following such qualification and upon proper application therefor. The participating employee in such case shall be entitled to a supplemental annuity arising from service and credits earned subsequent to such re-entry as a participating employee.

Notwithstanding an other provisions of this subsection (a), an annuitant may accept employment as a school bus driver without impairing retirement status. The change made to this subsection (a) by this amendatory Act of the 95th General Assembly is not limited to persons in service on or after its effective date, but it does not restore eligibility for early retirement benefits to any person who has previously forfeited those benefits due to employment accepted (or a contract entered into) before that effective date.

(b) Supplemental annuities to persons who return to service for less than 48 months shall be computed under the provisions of Sections 7-141, 7-142 and 7-143. In determining whether an employee is eligible for an annuity which requires a minimum period of service, his entire period of service shall be taken into consideration but the supplemental annuity shall be based on earnings and service in the supplemental period only. The effective date of the suspended and supplemental annuity for the purpose of increases after retirement shall be considered

- 1 to be the effective date of the suspended annuity.
  - (c) Supplemental annuities to persons who return to service for 48 months or more shall be a monthly amount determined as follows:
    - (1) An amount shall be computed under subparagraph b of paragraph (1) of subsection (a) of Section 7-142, considering all of the service credits of the employee;
    - (2) The actuarial value in monthly payments for life of the annuity payments made before suspension shall be determined and subtracted from the amount determined in (1) above;
    - (3) The monthly amount of the suspended annuity, with any applicable increases after retirement computed from the effective date to the date of reinstatement, shall be subtracted from the amount determined in (2) above and the remainder shall be the amount of the supplemental annuity provided that this amount shall not be less than the amount computed under subsection (b) of this Section.
    - (4) The suspended annuity shall be reinstated at an amount including any increases after retirement from the effective date to date of reinstatement.
    - (5) The effective date of the combined suspended and supplemental annuities for the purposes of increases after retirement shall be considered to be the effective date of the supplemental annuity.

(Source: P.A. 82-459.)

- 1 Section 90. The State Mandates Act is amended by adding
- 2 Section 8.31 as follows:
- 3 (30 ILCS 805/8.31 new)
- 4 Sec. 8.31. Exempt mandate. Notwithstanding Sections 6 and 8
- of this Act, no reimbursement by the State is required for the
- 6 implementation of any mandate created by this amendatory Act of
- 7 <u>the 95th General Assembly.</u>
- 8 Section 99. Effective date. This Act takes effect upon
- 9 becoming law.