

Rep. Sara Feigenholtz

Filed: 3/29/2007

	09500HB0652ham002 LRB095 05122 HLH 34768 a
1	AMENDMENT TO HOUSE BILL 652
2	AMENDMENT NO Amend House Bill 652 by replacing
3	everything after the enacting clause with the following:
4	"Section 5. The Illinois Act on the Aging is amended by
5	changing Section 4.02 as follows:
6	(20 ILCS 105/4.02) (from Ch. 23, par. 6104.02)
7	Sec. 4.02. <u>Community Care Program.</u> The Department shall
8	establish a program of services to prevent unnecessary
9	institutionalization of persons age 60 and older in need of
10	long term care or who are established as persons who suffer
11	from Alzheimer's disease or a related disorder under the
12	Alzheimer's Disease Assistance Act, thereby enabling them to
13	remain in their own homes or in other living arrangements. Such
14	preventive services, which may be coordinated with other
15	programs for the aged and monitored by area agencies on aging
16	in cooperation with the Department, may include, but are not

26

limited to, any or all of the following: 1 2 (a) (blank); home health services; 3 (b) (blank); home nursing services; (c) homemaker services; 4 5 (d) personal assistant services chore and housekeeping 6 services; (e) adult day services; 7 8 (f) home-delivered meals; 9 (q) education in self-care; 10 (h) personal care services; 11 (i) adult day health services; (j) habilitation services; 12 13 (k) respite care; (k-5) community reintegration services; 14 15 (K-6) flexible senior services; 16 (K-7) medication management; 17 (K-8) emergency home response; (1) other nonmedical social services that may enable 18 19 the person to become self-supporting; or 20 (m) clearinghouse for information provided by senior citizen home owners who want to rent rooms to or share 21 22 living space with other senior citizens. The Department shall establish eligibility standards for 23 24 such services taking into consideration the unique economic and 25 social needs of the target population for whom they are to be

provided. Such eligibility standards shall be based on the

1 recipient's ability to pay for services; provided, however, 2 that in determining the amount and nature of services for which a person may qualify, consideration shall not be given to the 3 4 value of cash, property or other assets held in the name of the 5 person's spouse pursuant to a written agreement dividing 6 marital property into equal but separate shares or pursuant to a transfer of the person's interest in a home to his spouse, 7 8 provided that the spouse's share of the marital property is not 9 made available to the person seeking such services.

Beginning July 1, 2002, the Department shall require as a condition of eligibility that all financially eligible applicants and recipients apply for <u>and, beginning July 1,</u> <u>2007, if eligible, enroll in medical assistance under Article V</u> of the Illinois Public Aid Code in accordance with rules promulgated by the Department.

16 The Department shall, in conjunction with the Department of Public Aid (now Department of Healthcare and Family Services), 17 seek appropriate amendments under Sections 1915 and 1924 of the 18 Social Security Act. The purpose of the amendments shall be to 19 20 extend eligibility for home and community based services under 21 Sections 1915 and 1924 of the Social Security Act to persons 22 who transfer to or for the benefit of a spouse those amounts of 23 income and resources allowed under Section 1924 of the Social 24 Security Act. Subject to the approval of such amendments, the 25 Department shall extend the provisions of Section 5-4 of the 26 Illinois Public Aid Code to persons who, but for the provision 09500HB0652ham002 -4- LRB095 05122 HLH 34768 a

1 of home or community-based services, would require the level of care provided in an institution, as is provided for in federal 2 3 law. Those persons no longer found to be eligible for receiving noninstitutional services due to changes in the eligibility 4 5 criteria shall be given 60 days notice prior to actual termination. Those persons receiving notice of termination may 6 the Department and request the determination be 7 contact 8 appealed at any time during the 60 day notice period. With the exception of the lengthened notice and time frame for the 9 10 appeal request, the appeal process shall follow the normal 11 procedure. In addition, each person affected regardless of the circumstances for discontinued eligibility shall be given 12 13 notice and the opportunity to purchase the necessary services 14 through the Community Care Program. If the individual does not 15 elect to purchase services, the Department shall advise the 16 individual of alternative services. The target population identified for the purposes of this Section are persons age 60 17 18 and older with an identified service need. Priority shall be 19 given to those who are at imminent risk of 20 institutionalization. The services shall be provided to 21 eligible persons age 60 and older to the extent that the cost 22 of the services together with the other personal maintenance 23 expenses of the persons are reasonably related to the standards 24 established for care in a group facility appropriate to the 25 person's condition. These non-institutional services, pilot 26 projects or experimental facilities may be provided as part of

09500HB0652ham002 -5- LRB095 05122 HLH 34768 a

1 or in addition to those authorized by federal law or those funded and administered by the Department of Human Services. 2 The Departments of Human Services, Healthcare and Family 3 4 Services, Public Health, Veterans' Affairs, and Commerce and 5 Economic Opportunity and other appropriate agencies of State, 6 federal and local governments shall cooperate with the Department on Aging in the establishment and development of the 7 non-institutional services. The Department shall require an 8 9 annual audit from all chore/housekeeping and homemaker vendors 10 contracting with the Department under this Section. The annual 11 audit shall assure that each audited vendor's procedures are in compliance with Department's financial reporting guidelines 12 requiring an administrative and employee wage and benefits cost 13 split as defined in administrative rules. The audit is a public 14 15 record under the Freedom of Information Act. The Department 16 shall execute, relative to the nursing home prescreening project, written inter-agency agreements with the Department 17 18 of Human Services and the Department of Healthcare and Family Services, to effect the following: (1) intake procedures and 19 20 common eligibility criteria for those persons who are receiving non-institutional services; and (2) the establishment and 21 22 development of non-institutional services in areas of the State 23 where they are not currently available or are undeveloped. On 24 and after July 1, 1996, all nursing home prescreenings for 25 individuals 60 years of age or older shall be conducted by the 26 Department.

09500HB0652ham002 -6- LRB095 05122 HLH 34768 a

As part of the Department on Aging's routine training of case managers and case manager supervisors, the Department may include information on family futures planning for persons who are age 60 or older and who are caregivers of their adult children with developmental disabilities. The content of the training shall be at the Department's discretion.

7 The Department is authorized to establish a system of 8 recipient copayment for services provided under this Section, 9 such copayment to be based upon the recipient's ability to pay 10 but in no case to exceed the actual cost of the services 11 provided. Additionally, any portion of a person's income which is equal to or less than the federal poverty standard shall not 12 13 be considered by the Department in determining the copayment. The level of such copayment shall be adjusted whenever 14 15 necessary to reflect any change in the officially designated 16 federal poverty standard.

17 The Department, or the Department's authorized 18 representative, shall recover the amount of moneys expended for 19 services provided to or in behalf of a person under this 20 Section by a claim against the person's estate or against the 21 estate of the person's surviving spouse, but no recovery may be 22 had until after the death of the surviving spouse, if any, and 23 then only at such time when there is no surviving child who is 24 under age 21, blind, or permanently and totally disabled. This 25 paragraph, however, shall not bar recovery, at the death of the 26 person, of moneys for services provided to the person or in 09500HB0652ham002 -7- LRB095 05122 HLH 34768 a

1 behalf of the person under this Section to which the person was 2 not entitled; provided that such recovery shall not be enforced against any real estate while it is occupied as a homestead by 3 4 the surviving spouse or other dependent, if no claims by other 5 creditors have been filed against the estate, or, if such 6 claims have been filed, they remain dormant for failure of prosecution or failure of the claimant to compel administration 7 8 of the estate for the purpose of payment. This paragraph shall 9 not bar recovery from the estate of a spouse, under Sections 10 1915 and 1924 of the Social Security Act and Section 5-4 of the 11 Illinois Public Aid Code, who precedes a person receiving services under this Section in death. All moneys for services 12 13 paid to or in behalf of the person under this Section shall be 14 claimed for recovery from the deceased spouse's estate. 15 "Homestead", as used in this paragraph, means the dwelling 16 house and contiguous real estate occupied by a surviving spouse or relative, as defined by the rules and regulations of the 17 18 Department of Healthcare and Family Services, regardless of the 19 value of the property.

20The Department shall increase the effectiveness of the21existing Community Care Program by:

(1) ensuring that in-home services included in the care
plan are available on evenings and weekends;
(2) ensuring that care plans contain the services that
eligible participants' need based on the number of days in
a month, not limited to specific blocks of time, as

identified by the comprehensive assessment tool selected by the Department for use statewide, not to exceed the total monthly service cost maximum allowed for each service. The Department shall develop administrative rules to implement this item (2);

6 <u>(3) ensuring that the participants have the right to</u> 7 <u>chose the services contained in their care plan and to</u> 8 <u>direct how those services are provided, based on</u> 9 <u>administrative rules established by the Department;</u>

10 (4) ensuring that the determination of need tool is accurate in determining the participants' level of need; to 11 achieve this, the Department, in conjunction with the Older 12 Adult Services Advisory Committee, shall institute a study 13 14 of the relationship between the Determination of Need 15 scores, level of need, Service Cost Maximums and the development and utilization of service plans no later than 16 May 1, 2008; findings and recommendations shall be 17 presented to the Governor and the General Assembly no later 18 19 than January 1, 2009; recommendations shall include all 20 needed changes to the service cost maximums schedule and 21 additional covered services;

22 (5) ensuring that homemakers can provide personal care 23 services that may or may not involve contact with clients, 24 including but not limited to: 25 (A) bathing;

26 <u>(B) grooming;</u>

1	(C) toileting;
2	(D) nail care;
3	(E) transferring;
4	(F) respiratory services;
5	(G) exercise; or
6	(H) positioning;
7	(6) ensuring that the client has choice in how in-home
8	services are provided by including personal assistant
9	services in the list of services that may be provided by
10	the Community Care Program;
11	(7) ensuring that homemaker program vendors are not
12	restricted from hiring homemakers who are family members of
13	clients or recommended by clients; the Department may not,
14	by rule or policy, require homemakers who are family
15	members of clients or recommended by clients to accept
16	assignments in homes other than the client; and
17	(8) ensuring that the State may access maximum federal
18	matching funds by seeking approval for the Centers for
19	Medicare and Medicaid Services for modifications to the
20	State's home and community based services waiver and
21	additional waiver opportunities in order to maximize
22	federal matching funds; this shall include, but not be
23	limited to, modification that reflects all changes in the
24	Community Care Program services and all increases in the
25	Services Cost Maximum.
26	By January 1, 2009 or as soon after the end of the Cash and

1 Counseling Demonstration Project as is practicable, the Department may, based on its evaluation of the demonstration 2 project, promulgate rules concerning personal assistant 3 4 services to include, but need not be limited to, 5 qualifications, employment screening, rights under fair labor standards, training, fiduciary agent, and supervision 6 requirements. All applicants shall be subject to the provisions 7 of the Health Care Worker Background Check Act. 8

9 The Department shall develop procedures to enhance 10 availability of services on evenings, weekends, and on an 11 emergency basis to meet the respite needs of caregivers. 12 Procedures shall be developed to permit the utilization of 13 services in successive blocks of 24 hours up to the monthly 14 maximum established by the Department. Workers providing these 15 services shall be appropriately trained.

16 Beginning on the effective date of this Amendatory Act of 1991, no person may perform chore/housekeeping and homemaker 17 services under a program authorized by this Section unless that 18 person has been issued a certificate of pre-service to do so by 19 20 his or her employing agency. Information gathered to effect such certification shall include (i) the person's name, (ii) 21 22 the date the person was hired by his or her current employer, and (iii) the training, including dates and levels. Persons 23 24 engaged in the program authorized by this Section before the 25 effective date of this amendatory Act of 1991 shall be issued a 26 certificate of all pre- and in-service training from his or her 09500HB0652ham002 -11- LRB095 05122 HLH 34768 a

1 employer upon submitting the necessary information. The 2 employing agency shall be required to retain records of all staff pre- and in-service training, and shall provide such 3 4 records to the Department upon request and upon termination of 5 the employer's contract with the Department. In addition, the 6 is responsible for the emploving agency issuance of in-service training completed to their 7 certifications of 8 employees.

The Department is required to develop a system to ensure 9 10 that persons working as homemakers and chore housekeepers 11 receive increases in their wages when the federal minimum wage is increased by requiring vendors to certify that they are 12 13 meeting the federal minimum wage statute for homemakers and 14 chore housekeepers. An employer that cannot ensure that the 15 minimum wage increase is being given to homemakers and chore 16 housekeepers shall be denied any increase in reimbursement 17 costs.

18 The Community Care Program Advisory Committee is created in 19 the Department on Aging. The Director shall appoint individuals 20 to serve in the Committee, who shall serve at their own 21 expense. Members of the Committee must abide by all applicable 22 ethics laws. The Committee shall advise the Department on 23 issues related to the Department's program of services to 24 prevent unnecessary institutionalization. The Committee shall 25 meet on a bi-monthly basis and shall serve to identify and 26 advise the Department on present and potential issues affecting 09500HB0652ham002 -12- LRB095 05122 HLH 34768 a

1 the service delivery network, the program's clients, and the Department and to recommend solution strategies. Persons 2 3 appointed to the Committee shall be appointed on, but not 4 limited to, their own and their agency's experience with the 5 program, geographic representation, and willingness to serve. Committee shall include, but not be 6 The limited to, 7 representatives from the following agencies and organizations: 8 (a) at least 4 adult day service representatives; 9 (b) at least 4 case coordination unit representatives; 10 (c) at least 4 representatives from in-home direct care 11 service agencies; (d) at least 2 representatives of statewide trade or 12 13 labor unions that represent in-home direct care service 14 staff; 15 (e) at least 2 representatives of Area Agencies on 16 Aging; (f) at least 2 non-provider representatives from a 17 18 policy, advocacy, research, or other service organization; 19 (q) at least 2 representatives from a statewide 20 membership organization for senior citizens; and (h) at least 2 citizen members 60 years of age or 21 22 older. 23 Nominations may be presented from any agency or State 24 association with interest in the program. The Director, or his

or her designee, shall serve as the permanent co-chair of the advisory committee. One other co-chair shall be nominated and 09500HB0652ham002 -13- LRB095 05122 HLH 34768 a

1 approved by the members of the committee on an annual basis. 2 Committee members' terms of appointment shall be for 4 years 3 with one-quarter of the appointees' terms expiring each year. 4 At no time may a member serve more than one consecutive term in 5 any capacity on the committee. The Department shall fill 6 vacancies that have a remaining term of over one year, and this replacement shall occur through the annual replacement of 7 expiring terms. The Director shall designate Department staff 8 9 to provide technical assistance and staff support to the 10 committee. Department representation shall not constitute 11 membership of the committee. All Committee papers, issues, recommendations, reports, and meeting memoranda are advisory 12 13 only. The Director, or his or her designee, shall make a 14 written report, as requested by the Committee, regarding issues 15 before the Committee.

16 The Department on Aging and the Department of Human 17 Services shall cooperate in the development and submission of 18 an annual report on programs and services provided under this 19 Section. Such joint report shall be filed with the Governor and 20 the General Assembly on or before September 30 each year.

21 The requirement for reporting to the General Assembly shall 22 be satisfied by filing copies of the report with the Speaker, Minority Leader and the Clerk of 23 the the House of 24 Representatives and the President, the Minority Leader and the 25 Secretary of the Senate and the Legislative Research Unit, as 26 required by Section 3.1 of the General Assembly Organization Act and filing such additional copies with the State Government
 Report Distribution Center for the General Assembly as is
 required under paragraph (t) of Section 7 of the State Library
 Act.

5 Those persons previously found eligible for receiving 6 non-institutional services whose services were discontinued under the Emergency Budget Act of Fiscal Year 1992, and who do 7 8 not meet the eligibility standards in effect on or after July 9 1, 1992, shall remain ineligible on and after July 1, 1992. 10 Those persons previously not required to cost-share and who 11 were required to cost-share effective March 1, 1992, shall continue to meet cost-share requirements on and after July 1, 12 13 1992. Beginning July 1, 1992, all clients will be required to meet eligibility, cost-share, and other requirements and will 14 15 have services discontinued or altered when they fail to meet 16 these requirements.

For the purposes of this Section, "flexible senior services" refers to services that require one-time or periodic expenditures including, but not limited to, respite care, home modification, assistive technology, housing assistance, and transportation. (Source: P.A. 93-85, eff. 1-1-04; 93-902, eff. 8-10-04; 94-48,

22 (Source: F.A. 95 05, eff. 1 1 04, 95 902, eff. 0 04, 94 40, 23 eff. 7-1-05; 94-269, eff. 7-19-05; 94-336, eff. 7-26-05; 24 94-954, eff. 6-27-06.)".