

## 95TH GENERAL ASSEMBLY State of Illinois 2007 and 2008 HB0365

Introduced 1/26/2007, by Rep. Jack D. Franks

## SYNOPSIS AS INTRODUCED:

70 ILCS 410/5 from Ch. 96 1/2, par. 7105 70 ILCS 410/6 from Ch. 96 1/2, par. 7106

Amends the Conservation District Act. Provides that in counties adjacent to a county with more than 3,000,000 inhabitants, by resolution of the county board or boards or by petition signed by 5% of the voters who voted in the county in the last gubernatorial election, a proposal to elect or appoint a 5 or 7 member board of trustees chosen at large or from single member subdistricts of the conservation district shall be submitted to the voters at the next general election. Provides transition procedures if the proposition is approved by a majority of the voters in the district. Provides that the trustees shall be elected on a nonpartisan basis at a consolidated election. Makes other provisions such as, length of initial terms in office and, if more than one county is involved, division of trustees among counties based upon population sizes of the counties. Effective immediately.

LRB095 05246 HLH 25323 b

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1 AN ACT concerning conservation districts.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Conservation District Act is amended by changing Sections 5 and 6 as follows:
- 6 (70 ILCS 410/5) (from Ch. 96 1/2, par. 7105)
- 7 Sec. 5. Board of trustees.
- (a) The affairs of a conservation district shall be managed 8 by a board consisting which shall consist of 5 trustees, except as otherwise provided in this Section. If the boundaries of the 10 district are coextensive with the boundaries of one county, the 11 trustees shall be residents of that county. If the district 12 embraces 2 counties, 3 trustees shall be residents of the 13 14 county with the larger population and 2 trustees shall be residents of the other county. If the district embraces 3 15 16 counties, one trustee shall be a resident of the county with 17 the smallest population and each of the other counties shall have 2 resident trustees. If the district embraces 4 counties, 18 2 trustees shall be residents of the county with the largest 19 population and each of the other counties shall have one 20 21 resident trustee. If the district embraces 5 counties, each 22 county shall have one resident trustee.
  - (b) A district that is entirely within a county of under

750,000 inhabitants and contiguous to a county of more than 2,000,000 inhabitants and that is authorized by referendum as provided in subsection (d) of Section 15 to incur indebtedness over 0.575% but not to exceed 1.725% shall have a board consisting of 7 trustees, all of whom shall be residents of the county. The additional 2 trustees shall be appointed by the chairman of the county board, with the consent of the county board, and shall hold office for terms expiring on June 30 as follows: one trustee after 4 years and one trustee after 5 years from the date of the referendum. Successor trustees shall be appointed in the same manner no later than June 1 before the commencement of the term of the trustee.

- (c) Trustees shall be qualified voters of the such district who do not hold any other public office and are not officers of any political party. Trustees, if nominated by the county board chairman as hereinafter provided, shall be selected on the basis of their demonstrated interest in the purpose of conservation districts.
- (d) If the trustees are appointed, the The chairman of the county board for the county of which the trustee is a resident shall, with the consent of the county board of that county, appoint the first trustees who shall hold office for terms expiring on June 30 after one, 2, 3, 4, and 5 year periods respectively as determined and fixed by lot. Thereafter, successor appointed trustees shall be appointed for a term of 5 years in the same manner no later than June 1 prior to the

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commencement of term of the trustee. If the term of office of
any appointed trustee expires before the first election of
trustees under subsection (i) after referendum approval of
elected trustees, the chairman of the county board who
appointed that trustee under this subsection shall appoint a
successor to serve until a successor is elected and has
qualified.

(e) When a vacancy occurs in the office of trustee, whether by death, resignation, refusal to qualify, no longer being a qualified voter of the district, or for any other reason, the board of trustees shall declare that a vacancy exists. The vacancy shall be filled within 60 days. Each successor trustee shall serve for a term of 5 years. A vacancy occurring otherwise than by expiration of term, for appointed trustees, shall be filled for the unexpired term by appointment of a trustee by the county board chairman of the county of which the trustee shall be a resident, with the approval of the county board of that county. An appointed  $\frac{1}{2}$  trustee who has served a full term of 5 years is ineligible to serve as a trustee for a period of one year following the expiration of his or her term. In the case of an elected trustee, appointment of an eligible person shall be by the president of the board of trustees with the advice and consent of the other trustees. The appointee shall serve the remainder of the unexpired term. If, however, more than 28 months remain in the term of the elected trustee and the vacancy occurs at least 182 days before the next

general election, the appointment shall be until the next
general election, at which time the vacated office of the
elected trustee shall be filled by election for the remainder
of the term.

If a vacancy occurs in the office of president of the board of trustees, the remaining trustees shall select one of their number to serve as president for the balance of the unexpired term of the president in whose office the vacancy occurred.

When any trustee during his <u>or her</u> term of office shall cease to be a bona fide resident of the district, <u>or shall move</u> from one township or congressional township in the district to another so that the township residency requirements of this <u>Section are no longer met</u>, then he is disqualified as a trustee and his office becomes vacant. <u>If the district has decided to elect or appoint trustees from single member subdistricts under subsection (i)</u>, then when any trustee during his or her term of <u>office shall cease to be a bona fide resident of the subdistrict he or she is disqualified as a trustee and the office becomes vacant.</u>

- (f) Trustees shall serve without compensation, but may be paid their actual and necessary expenses incurred in the performance of their official duties.
- (g) An appointed A trustee may be removed for cause by the county board chairman for the county of which the trustee is a resident, with the approval of the county board of that county, but every such removal shall be by a written order and , which

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shall be filed with the county clerk.

- (h) A conservation district with 5 trustees may determine by majority vote of the board to increase the size of the board to 7 trustees. With respect to a 7-member board, no more than 3 members may be residents of any township in a county under township organization or of any congressional township in a county not under township organization. In the case of a 7-member board representing a district that embraces counties, 4 trustees shall be residents of the county with the larger population and 3 trustees shall be residents of the other county. If the district embraces 3 counties, 2 trustees shall be residents of each of the 2 counties with the smallest population and the largest county shall have 3 resident trustees. If the district embraces 4 counties, one trustee shall be a resident of the county with the smallest population and each of the other counties shall have 2 resident trustees. If the district embraces 5 counties, the 2 counties with the largest population shall each have 2 resident trustees and each of the other counties shall have one resident trustee. The pertinent appointing authorities shall appoint the additional 2 trustees to initial terms as equally staggered as possible from the terms of the trustees already appointed from that township or county so that 2 trustees representing the same area shall not be succeeded in the same year.
- (i) Except as provided in subsection (b), a conservation district in a county adjacent to a county with more than

3,000,000 inhabitants may determine by referendum (i) to have an elected or appointed board of trustees, (ii) to have a board of trustees with 5 or 7 members, and (iii) to have trustees chosen at large or from single member subdistricts. If the boundaries of the district are coextensive with the boundaries of a single county, the county board may determine by ordinance to hold the referendum; or if the boundaries of the district are embraced by more than one county, the county boards of each county in the district, jointly, may determine by ordinance to hold the referendum; or a petition signed by not less than 5% of the electors of the entire district who voted in the last gubernatorial election may be submitted to the board of trustees requiring the district to hold the referendum.

The secretary of the board of trustees shall certify the proposition to the appropriate election authorities who shall submit the proposition at a consolidated or general election according to the Election Code. The Election Code shall apply to and govern the election. The proposition shall be in substantially the following form:

Shall the (insert name) Conservation District have an (insert "elected" or "appointed") board of trustees with (insert "5" or "7") trustees chosen (insert "at large" or "from single member subdistricts")?

The votes shall be recorded as "Yes" or "No".

If a majority of the votes cast on the proposition are in the affirmative, the trustees of the district shall thereafter

be chosen as provided in this paragraph. At the next consolidated election, a district that has decided by referendum to have its trustees elected rather than appointed shall elect 5 or 7 trustees as provided in the ordinance or petition and in the proposition. The trustees shall be elected on a nonpartisan basis. The provisions of the general election law shall apply to and govern the nomination and election of the trustees.

(1) If the district has decided to elect or appoint at large trustees, then with respect to a 5-member board, the residency of members shall be the same as prescribed in subsection (a).

With respect to a 7-member board, no more than 3 members may be residents of any township in a county under township organization or of any congressional township in a county not under township organization. In the case of a 7-member board representing a district that embraces 2 counties, 4 trustees shall be residents of the county with the larger population and 3 trustees shall be residents of the other county. If the district embraces 3 counties, 2 trustees shall be residents of each of the 2 counties with the smaller populations and the county with the largest population shall have 3 resident trustees. If the district embraces 4 counties, one trustee shall be a resident of the county with the smallest population and each of the other counties shall have 2 resident trustees. If the district

embraces 5 counties, the 2 counties with the largest populations shall each have 2 resident trustees and each of the other counties shall have one resident trustee.

(2) If the district has decided to elect or appoint trustees from single member subdistricts, then with respect to a 5-member board of a district embracing a single county, the county board shall apportion the district into 5 subdistricts. One trustee shall be a resident of and elected or appointed from each of the 5 subdistricts. In the case of a 5-member board of a district embracing more than one county, the members of each county board shall, jointly, apportion the district into 5 subdistricts. One trustee shall be a resident of and elected or appointed from each of the 5 subdistricts. The initial subdistricts shall be apportioned within 90 days after the referendum is approved, and the subdistricts shall be reapportioned after each decennial census.

With respect to a 7-member board of a district embracing a single county, the county board shall apportion the district into 7 subdistricts. One trustee shall be a resident of and elected or appointed from each of the 7 subdistricts. In the case of a 7-member board of a district embracing more than one county, the members of each county board shall, jointly, apportion the district into 7 subdistricts. One trustee shall be a resident of and elected or appointed from each of the 7 subdistricts. The

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initial subdistricts shall be apportioned within 90 days 1 after the referendum is approved, and the subdistricts 2 3 shall be reapportioned after each decennial census.

- (j) When a conservation district determines to elect or appoint trustees as provided in subsection (i), the terms of these trustees shall commence on the first Monday of December following the election. The terms of all trustees previously appointed or elected under this Section shall expire on the first Monday of December following the first election.
  - (1) If the district has decided to elect or appoint at-large trustees, then the initial elected board of trustees shall, no later than 45 days after taking office, divide themselves publicly by lot as equally as possible into 2 groups. Trustees or their successors from the larger group shall serve for terms of 4 years; the initial elected trustees from the second group shall serve for terms of 2 years, and their successors shall be elected for terms of 4 years.
  - (2) If the district has decided to elect or appoint trustees from single member subdistricts, then the members of the initial elected board of trustees and each subsequent board elected prior to the first decennial census following the initial apportionment shall be elected to a term of 2 years. In the year following the first decennial census occurring after the initial apportionment and in the year following each subsequent

decennial census, the 5 or 7 subdistricts shall be reapportioned to reflect the results of the census. The board of trustees elected in the first election following a decennial census shall, no later than 45 days after taking office, divide themselves publicly by lot as equally as possible into 3 groups. Trustees or their successors from one group shall be elected to terms of 4 years, 4 years, and 2 years. Trustees or their successors from the second group shall be elected to terms of 4 years, 2 years, and 4 years. The trustee or successors from the third group shall be elected to terms of 2 years, 4 years, and 4 years.

(Source: P.A. 94-617, eff. 8-18-05.)

13 (70 ILCS 410/6) (from Ch. 96 1/2, par. 7106)

Sec. 6. Officers and employees. As soon as possible after the initial election or the initial appointments, as the case may be Within 60 days after their selection, the trustees shall organize by selecting from their members a president, secretary, treasurer, and such other officers as are deemed necessary, who shall hold office for 2 years in the case of an elected board, or the fiscal year in which elected in the case of an appointed board, and until their successors are selected and qualify. Three trustees shall constitute a quorum of the board for the transaction of business if the district has 5 trustees. If the district has 7 trustees, 4 trustees shall constitute a quorum of the board for the transaction of

- 1 business. The board shall hold regular monthly meetings.
- 2 Special meetings may be called by the president and shall be
- 3 called on the request of a majority of members, as may be
- 4 required.
- 5 The board shall provide for the proper and safe keeping of
- 6 its permanent records and for the recording of the corporate
- 7 action of the district. It shall keep a proper system of
- 8 accounts showing a true and accurate record of its receipts and
- 9 disbursements, and it shall cause an annual audit to be made of
- its books, records, and accounts.
- 11 The records of the district shall be subject to public
- inspection at all reasonable hours and under such regulations
- as the board may prescribe.
- 14 The district shall annually make a full and complete report
- 15 to the county board of each county within the district and to
- 16 the Department of Natural Resources of its transactions and
- 17 operations for the preceding year. The Such report shall
- 18 contain a full statement of its receipts, disbursements, and
- 19 the program of work for the period covered, and may include
- 20 such recommendations as may be deemed advisable.
- 21 Executive or ministerial duties may be delegated to one or
- 22 more trustees or to an authorized officer, employee, agent,
- attorney, or other representative of the district.
- 24 All officers and employees authorized to receive or retain
- 25 the custody of money or to sign vouchers, checks, warrants, or
- 26 evidences of indebtedness binding upon the district shall

- 1 furnish surety bond for the faithful performance of their
- duties and the faithful accounting for all moneys that may come
- 3 into their hands in an amount to be fixed and in a form to be
- 4 approved by the board.
- 5 All contracts for supplies, material, or work involving an
- 6 expenditure in excess of \$20,000 shall be let to the lowest
- 7 responsible bidder, after due advertisement, excepting work
- 8 requiring personal confidence or necessary supplies under the
- 9 control of monopolies, where competitive bidding is
- impossible. All contracts for supplies, material, or work shall
- 11 be signed by the president of the board and by any such other
- officer as the board in its discretion may designate.
- 13 (Source: P.A. 94-454, eff. 8-4-05.)
- 14 Section 99. Effective date. This Act takes effect upon
- 15 becoming law.