94TH GENERAL ASSEMBLY

State of Illinois

2005 and 2006

SB2094

Introduced 2/25/2005, by Sen. Kimberly A. Lightford

SYNOPSIS AS INTRODUCED:

305 ILCS 5/10-1	from Ch.	23,	par.	10-1
305 ILCS 5/10-3.1	from Ch.	23,	par.	10-3.1

Amends the Illinois Public Aid Code. Requires the Child and Spouse Support Unit to establish the Child Support Military Modification program that shall provide for temporary modification of child support paid by any member of the National Guard or Reserves of the United States Armed Forces called up to military active duty for more than 30 continuous days. Requires the Illinois Department of Public Aid to publish and distribute a publication reasonably calculated to inform members of the National Guard and the Reserves of the United States Armed Forces of the Child Support Military Modification program. Effective immediately.

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AN ACT concerning child support.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Illinois Public Aid Code is amended by 5 changing Sections 10-1 and 10-3.1 as follows:

6 (305 ILCS 5/10-1) (from Ch. 23, par. 10-1)

7 Sec. 10-1. Declaration of Public Policy - Persons Eligible 8 for Child Support Enforcement Services - Fees for Non-Applicants and Non-Recipients.) It is the intent of this 9 Code that the financial aid and social welfare services herein 10 provided supplement rather than supplant the primary and 11 continuing obligation of the family unit for self-support to 12 the fullest extent permitted by the resources available to it. 13 14 This primary and continuing obligation applies whether the 15 family unit of parents and children or of husband and wife remains intact and resides in a common household or whether the 16 17 unit has been broken by absence of one or more members of the 18 unit. The obligation of the family unit is particularly 19 applicable when a member is in necessitous circumstances and 20 lacks the means of a livelihood compatible with health and 21 well-being.

22 It is the purpose of this Article to provide for locating 23 an absent parent or spouse, for determining his financial circumstances, and for enforcing his legal obligation of 24 25 support, if he is able to furnish support, in whole or in part. 26 The Illinois Department of Public Aid shall give priority to establishing, enforcing and collecting the current support 27 28 obligation, and then to past due support owed to the family 29 unit, except with respect to collections effected through the 30 intercept programs provided for in this Article.

31 The child support enforcement services provided hereunder 32 shall be furnished dependents of an absent parent or spouse who

are applicants for or recipients of financial aid under this Code. It is not, however, a condition of eligibility for financial aid that there be no responsible relatives who are reasonably able to provide support. Nor, except as provided in Sections 4-1.7 and 10-8, shall the existence of such relatives or their payment of support contributions disqualify a needy person for financial aid.

8 By accepting financial aid under this Code, a spouse or a parent or other person having custody of a child shall be 9 deemed to have made assignment to the Illinois Department for 10 aid under Articles III, IV, V and VII or to a local 11 12 governmental unit for aid under Article VI of any and all 13 rights, title, and interest in any support obligation up to the amount of financial aid provided. The rights to support 14 15 assigned to the Illinois Department of Public Aid or local 16 governmental unit shall constitute an obligation owed the State 17 or local governmental unit by the person who is responsible for providing the support, and shall be collectible under all 18 19 applicable processes.

The Illinois Department of Public Aid shall also furnish 20 the child support enforcement services established under this 21 22 Article in behalf of persons who are not applicants for or 23 recipients of financial aid under this Code in accordance with the requirements of Title IV, Part D of the Social Security 24 Act. The Department may establish a schedule of reasonable 25 26 fees, to be paid for the services provided and may deduct a 27 collection fee, not to exceed 10% of the amount collected, from such collection. The Illinois Department of Public Aid shall 28 cause to be published and distributed publications reasonably 29 30 calculated to inform the public that individuals who are not 31 recipients of or applicants for public aid under this Code are 32 eligible for the child support enforcement services under this Article X. The Illinois Department shall also cause to be 33 published and distributed a publication reasonably calculated 34 35 to inform members of the National Guard and the Reserves of the United States Armed Forces of the CSMM program established in 36

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<u>Section 10-3.1 of this Act.</u> Such publications shall set forth an explanation, in plain language, that the child support enforcement services program is independent of any public aid program under the Code and that the receiving of child support enforcement services in no way implies that the person receiving such services is receiving public aid.

7 (Source: P.A. 92-590, eff. 7-1-02.)

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(305 ILCS 5/10-3.1) (from Ch. 23, par. 10-3.1)

Sec. 10-3.1. Child and Spouse Support Unit. The Illinois 9 10 Department shall establish within its administrative staff a Child and Spouse Support Unit to search for and locate absent 11 parents and spouses liable for the support of persons resident 12 13 in this State and to exercise the support enforcement powers 14 and responsibilities assigned the Department by this Article. The unit shall cooperate with all law enforcement officials in 15 16 this State and with the authorities of other States in locating persons responsible for the support of persons resident in 17 18 other States and shall invite the cooperation of these authorities in the performance of its duties. 19

In addition to other duties assigned the Child and Spouse 20 Support Unit by this Article, the Unit may refer to the 21 22 Attorney General or units of local government with the approval 23 of the Attorney General, any actions under this Section, Section Sections 10-10, and Section 10-15 for 24 judicial 25 enforcement or modification of the support liability. The Child 26 and Spouse Support Unit shall act for the Department in 27 referring to the Attorney General support matters requiring judicial enforcement under other laws. If requested by the 28 29 Attorney General to so act, as provided in Section 12-16, 30 attorneys of the Unit may assist the Attorney General or 31 themselves institute actions in behalf of the Tllinois Department under the Revised Uniform Reciprocal Enforcement of 32 Support Act; under the Illinois Parentage Act of 1984; under 33 Non-Support of Spouse and Children Act; under the 34 the Non-Support Punishment Act; or under any other law, State or 35

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1 Federal, providing for support of a spouse or dependent child.

2 The Illinois Department shall also have the authority to 3 enter into agreements with local governmental units or individuals, with the approval of the Attorney General, for the 4 5 collection of moneys owing because of the failure of a parent 6 to make child support payments for any child receiving services under this Article. Such agreements may be on a contingent fee 7 8 basis, but such contingent fee shall not exceed 25% of the 9 total amount collected.

10 An attorney who provides representation pursuant to this 11 Section shall represent the Illinois Department exclusively. 12 Regardless of the designation of the plaintiff in an action 13 brought this Section, pursuant to an attorney-client relationship does not exist for purposes of that action between 14 that attorney and (i) an applicant for or recipient of child 15 16 support enforcement services or (ii) any other party to the 17 action other than the Illinois Department. Nothing in this Section shall be construed to modify any power or 18 duty 19 (including a duty to maintain confidentiality) of the Child and 20 Spouse Support Unit or the Illinois Department otherwise 21 provided by law.

22 The Illinois Department may also enter into agreements with 23 local governmental units for the Child and Spouse Support Unit 24 the investigative and enforcement exercise to powers 25 designated in this Article, including the issuance of 26 administrative under Section 10-11, orders in locating 27 responsible relatives and obtaining support for persons 28 applying for or receiving aid under Article VI. Payments for 29 defrayment of administrative costs and support payments 30 obtained shall be deposited into the DHS Recoveries Trust Fund. Support payments shall be paid over to the General Assistance 31 32 Fund of the local governmental unit at such time or times as the agreement may specify. 33

With respect to those cases in which it has support enforcement powers and responsibilities under this Article, the Illinois Department may provide by rule for periodic or

1 other review of each administrative and court order for support 2 to determine whether a modification of the order should be 3 sought. The Illinois Department shall provide for and conduct 4 such review in accordance with any applicable federal law and 5 regulation.

As part of its process for review of orders for support, 6 7 the Illinois Department, through written notice, may require 8 the responsible relative to disclose his or her Social Security 9 Number and past and present information concerning the relative's address, employment, gross wages, deductions from 10 11 gross wages, net wages, bonuses, commissions, number of 12 dependent exemptions claimed, individual and dependent health 13 insurance coverage, and any other information necessary to determine the relative's ability to provide support in a case 14 15 receiving child support enforcement services under this 16 Article X.

17 The Illinois Department may send a written request for the same information to the relative's employer. The employer shall 18 19 respond to the request for information within 15 days after the 20 date the employer receives the request. If the employer willfully fails to fully respond within the 15-day period, the 21 22 employer shall pay a penalty of \$100 for each day that the 23 response is not provided to the Illinois Department after the 24 15-day period has expired. The penalty may be collected in a 25 civil action which may be brought against the employer in favor 26 of the Illinois Department.

27 A written request for information sent to an employer pursuant to this Section shall consist of (i) a citation of 28 29 this Section as the statutory authority for the request and for 30 employer's obligation to provide the the requested information, (ii) a returnable form 31 setting forth the 32 employer's name and address and listing the name of the employee with respect to whom information is requested, and 33 (iii) a citation of this Section as the statutory authority 34 35 authorizing the employer to withhold a fee of up to \$20 from 36 the wages or income to be paid to each responsible relative for

1 providing the information to the Illinois Department within the 2 15-day period. If the employer is withholding support payments 3 from the responsible relative's income pursuant to an order for 4 withholding, the employer may withhold the fee provided for in 5 this Section only after withholding support as required under the order. Any amounts withheld from the responsible relative's 6 income for payment of support and the fee provided for in this 7 8 Section shall not be in excess of the amounts permitted under 9 the federal Consumer Credit Protection Act.

In a case receiving child support enforcement services, the Illinois Department may request and obtain information from a particular employer under this Section no more than once in any 12 month period, unless the information is necessary to conduct 14 a review of a court or administrative order for support at the 15 request of the person receiving child support enforcement 16 services.

17 The Illinois Department shall establish and maintain an administrative unit to receive and transmit to the Child and 18 19 Spouse Support Unit information supplied by persons applying 20 for or receiving child support enforcement services under In addition, the Illinois Department shall 21 Section 10-1. address and respond to any alleged deficiencies that persons 22 23 receiving or applying for services from the Child and Spouse 24 Support Unit may identify concerning the Child and Spouse 25 Unit's provision of child support enforcement Support 26 services. Within 60 days after an action or failure to act by 27 the Child and Spouse Support Unit that affects his or her case, 28 a recipient of or applicant for child support enforcement 29 services under Article X of this Code may request an 30 explanation of the Unit's handling of the case. At the requestor's option, the explanation may be provided either 31 32 orally in an interview, in writing, or both. If the Illinois Department fails to respond to the request for an explanation 33 or fails to respond in a manner satisfactory to the applicant 34 35 or recipient within 30 days from the date of the request for an 36 explanation, the applicant or recipient may request a

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1 conference for further review of the matter by the Office of 2 the Administrator of the Child and Spouse Support Unit. A 3 request for a conference may be submitted at any time within 60 4 days after the explanation has been provided by the Child and 5 Spouse Support Unit or within 60 days after the time for 6 providing the explanation has expired.

applicant or recipient may request a conference 7 The 8 concerning any decision denying or terminating child support enforcement services under Article X of this Code, and the 9 10 applicant or recipient may also request a conference concerning 11 the Unit's failure to provide services or the provision of 12 services in an amount or manner that is considered inadequate. 13 For purposes of this Section, the Child and Spouse Support Unit includes all local governmental units or individuals with whom 14 15 the Illinois Department has contracted under Section 10-3.1.

16 Upon receipt of a timely request for a conference, the 17 Office of the Administrator shall review the case. The applicant or recipient requesting the conference shall be 18 19 entitled, at his or her option, to appear in person or to 20 participate in the conference by telephone. The applicant or 21 recipient requesting the conference shall be entitled to be 22 represented and to be afforded a reasonable opportunity to 23 review the Illinois Department's file before or at the 24 conference. At the conference, the applicant or recipient 25 requesting the conference shall be afforded an opportunity to 26 present all relevant matters in support of his or her claim. 27 Conferences shall be without cost to the applicant or recipient 28 requesting the conference and shall be conducted by а 29 representative of the Child or Spouse Support Unit who did not 30 participate in the action or inaction being reviewed.

The Office of the Administrator shall conduct a conference and inform all interested parties, in writing, of the results of the conference within 60 days from the date of filing of the request for a conference.

In addition to its other powers and responsibilities established by this Article, the Child and Spouse Support Unit

shall conduct an annual assessment of each institution's
 program for institution based paternity establishment under
 Section 12 of the Vital Records Act.

The Child and Spouse Support Unit shall establish a program 4 5 to modify the child support paid by any member of the National Guard or Reserves of the United States Armed Forces called up 6 to military active duty for more than 30 continuous days. This 7 program shall be known as the Child Support Military 8 9 Modification program or CSMM. The CSMM program shall be available regardless of whether the custodial parent of the 10 11 child for whose benefit the support is paid is an applicant or 12 recipient of financial aid under this Code in accordance with the requirements of Title IV, Part D of the Social Security 13 Act. The Child and Spouse Support Unit shall establish an 14 application for members of the National Guard and Reserves who 15 16 wish to avail themselves of the CSMM program. The application 17 shall consist of an instruction sheet and one or more forms that the applicant must complete. The forms may include a form 18 19 that the applicant must sign authorizing the Child and Spouse 20 Support Unit to obtain income information from the applicant's military employer. The application shall be made available on 21 the internet, at all military Mobilization Centers, and 22 elsewhere at the discretion of the Child and Spouse Support 23 Unit. Any member of the National Guard or Reserves may avail 24 himself or herself of the CSMM program by filling out the CSMM 25 application and submitting it to the Child and Spouse Support 26 27 Unit or to his or her Mobilization Center Officer-in-Charge, who shall forward the application to the Child and Spouse 28 Support Unit. 29

30 <u>If the Child and Spouse Support Unit determines the</u> 31 <u>applicant's military income will vary from the applicant's</u> 32 <u>civilian income and the applicant is paying court-ordered child</u> 33 <u>support, the Child and Spouse Support Unit shall seek a</u> 34 <u>temporary modification in the child support paid by the</u> 35 <u>applicant during his or her military active duty by filing a</u> 36 <u>motion on behalf of the Department in the court in which the</u>

child support order was entered. The motion shall seek to
 temporarily modify the child support paid by the applicant in
 accordance with the guidelines in Section 505 of the Illinois
 Marriage and Dissolution of Marriage Act and other applicable
 Acts.

If the Child and Spouse Support Unit determines the 6 applicant's military income will vary from the applicant's 7 civil<u>ian income and the applicant is paying child support under</u> 8 9 an Administrative Order entered pursuant to this Article X, the Child and Spouse Support Unit shall temporarily modify the 10 11 child support paid by the applicant in accordance with the guidelines in Section 505 of the Illinois Marriage and 12 13 Dissolution of Marriage Act and any guidelines established by the Illinois Department, pursuant to Section 10-3 of this Act. 14 The Department shall promulgate any rules necessary for the 15 16 Child and Spouse Support Unit to carry out the Child Support Military Modification program. 17

18 (Source: P.A. 91-24, eff. 7-1-99; 91-613, eff. 10-1-99; 92-16,
19 eff. 6-28-01; 92-590, eff. 7-1-02.)

20 Section 99. Effective date. This Act takes effect upon 21 becoming law.