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State Government Administration Committee

Adopted in House Comm. on May 04, 2005

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1	AMENDMENT TO SENATE BILL 482
2	AMENDMENT NO Amend Senate Bill 482 by replacing
3	everything after the enacting clause with the following:
4	"Section 5. The Illinois Funeral or Burial Funds Act is
5	amended by changing Section 1a-1 as follows:
6	(225 ILCS 45/1a-1)
7	Sec. 1a-1. Pre-need contracts.
8	(a) It shall be unlawful for any seller doing business
9	within this State to accept sales proceeds from a purchaser,
10	either directly or indirectly by any means, unless the seller
11	enters into a pre-need contract with the purchaser which meets
12	the following requirements:
13	(1) It states the name and address of the principal
14	office of the seller and the parent company of the seller,
15	if any.
16	(2) It clearly identifies the provider's name and
17	address, the purchaser, and the beneficiary, if other than
18	the purchaser.
19	(2.5) If the provider has branch locations, the
20	contract gives the purchaser the opportunity to identify
21	the branch at which the funeral will be provided.
22	(3) It contains a complete description of the funeral
23	merchandise and services to be provided and the price of
24	the merchandise and services, and it clearly discloses

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whether the price of the merchandise and services is guaranteed or not guaranteed as to price.

3 (A) Each guaranteed price contract shall contain
4 the following statement in 12 point bold type:

5 THIS CONTRACT GUARANTEES THE BENEFICIARY THE SPECIFIC GOODS AND SERVICES CONTRACTED FOR. 6 NO ADDITIONAL CHARGES MAY BE REQUIRED. FOR DESIGNATED 7 GOODS AND SERVICES, ADDITIONAL CHARGES MAY BE INCURRED 8 FOR UNEXPECTED EXPENSES INCLUDING, BUT NOT LIMITED TO, 9 CASH ADVANCES, SHIPPING OF REMAINS FROM A DISTANT 10 PLACE, OR DESIGNATED HONORARIA ORDERED OR DIRECTED BY 11 SURVIVORS. 12

(B) Except as provided in subparagraph (C) of this
paragraph (3), each non-guaranteed price contract
shall contain the following statement in 12 point bold
type:

17THIS CONTRACT DOES NOT GUARANTEE THE PRICE THE18BENEFICIARY WILL PAY FOR ANY SPECIFIC GOODS OR19SERVICES. ANY FUNDS PAID UNDER THIS CONTRACT ARE ONLY A20DEPOSIT TO BE APPLIED TOWARD THE FINAL PRICE OF THE21GOODS OR SERVICES CONTRACTED FOR. ADDITIONAL CHARGES22MAY BE REQUIRED.

(C) If a non-guaranteed price contract may
subsequently become guaranteed, the contract shall
clearly disclose the nature of the guarantee and the
time, occurrence, or event upon which the contract
shall become a guaranteed price contract.

(4) It provides that if the particular supplies and
services specified in the pre-need contract are
unavailable at the time of delivery, the provider shall be
required to furnish supplies and services similar in style
and at least equal in quality of material and workmanship.

33 (5) It discloses any penalties or restrictions,
 34 including but not limited to geographic restrictions or the

inability of the provider to perform, on the delivery of merchandise, services, or pre-need contract guarantees.

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(6) Regardless of the method of funding the pre-need contract, the following must be disclosed:

5 6 (A) Whether the pre-need contract is to be funded by a trust, life insurance, or an annuity;

(B) The nature of the relationship among the person
funding the pre-need contract, the provider, and the
seller; and

(C) The impact on the pre-need contract of (i) any 10 changes in the funding arrangement including but not 11 limited to changes in the assignment, beneficiary 12 designation, or use of the funds; (ii) any specific 13 penalties to be incurred by the contract purchaser as a 14 15 result of failure to make payments; (iii) penalties to be incurred or moneys or refunds to be received as a 16 result of cancellations; and (iv) all relevant 17 information concerning what occurs and whether any 18 19 entitlements or obligations arise if there is a 20 difference between the proceeds of the particular 21 funding arrangement and the amount actually needed to 22 pay for the funeral at-need.

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(D) The method of changing the provider.

(b) All pre-need contracts are subject to the Federal Trade
 Commission Rule concerning the Cooling-Off Period for
 Door-to-Door Sales (16 CFR Part 429).

(c) No pre-need contract shall be sold in this State unless 27 28 there is a provider for the services and personal property 29 being sold. If the seller is not a provider, then the seller 30 must have a binding agreement with a provider, and the identity 31 of the provider and the nature of the agreement between the seller and the provider shall be disclosed in the pre-need 32 33 contract at the time of the sale and before the receipt of any sales proceeds. A separate completed contract, as required by 34

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the Illinois Pre-Need Cemetery Sales Act, shall be issued for 1 cemetery merchandise, cemetery services, or undeveloped 2 3 interment, entombment, or inurnment spaces, as defined in the Illinois Pre-Need Cemetery Sales Act, and not covered by this 4 5 Act, unless the seller is licensed under both Acts and all disclosures are in compliance with both Acts. The failure to 6 7 disclose the identity of the provider, the nature of the 8 agreement between the seller and the provider, or any changes thereto to the purchaser and beneficiary, or the failure to 9 10 disclosures required in subdivision make the (a)(1), constitutes an intentional violation of this Act. 11

(d) All pre-need contracts must be in writing in at least 13 11 point type, numbered, and executed in duplicate. A signed 14 copy of the pre-need contract must be provided to the purchaser 15 at the time of entry into the pre-need contract. The 16 Comptroller may by rule develop a model pre-need contract form 17 which meets the requirements of this Act.

18 (e) The State Comptroller shall by rule develop a booklet 19 for consumers in plain English describing the scope, 20 application, and consumer protections of this Act. After the 21 adoption of these rules, no pre-need contract shall be sold in this State unless (i) the seller distributes to the purchaser 22 23 prior to the sale a booklet promulgated or approved for use by 24 the State Comptroller; (ii) the seller explains to the 25 purchaser the terms of the pre-need contract prior to the 26 purchaser signing; and (iii) the purchaser initials a statement in the contract confirming that the seller has explained the 27 28 terms of the contract prior to the purchaser signing.

(f) All sales proceeds received in connection with a pre-need contract shall be deposited into a trust account as provided in Section 1b and Section 2 of this Act, or shall be used to purchase a life insurance policy or tax-deferred annuity as provided in Section 2a of this Act.

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(g) No pre-need contract shall be sold in this State unless

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it is accompanied by a funding mechanism permitted under this 1 Act, and unless the seller is licensed by the Comptroller as 2 3 provided in Section 3 of this Act. Nothing in this Act is intended to relieve sellers of pre-need contracts from being 4 5 licensed under any other Act required for their profession or business, and being subject to the rules promulgated to 6 7 regulate their profession or business, including rules on 8 solicitation and advertisement.

9 (Source: P.A. 92-419, eff. 1-1-02.)

Section 10. The Cemetery Care Act is amended by changing
Section 14 as follows:

12 (760 ILCS 100/14) (from Ch. 21, par. 64.14)

13 Sec. 14. The Comptroller may at any time investigate the cemetery business of every licensee with respect to its care 14 funds. The Comptroller shall examine at least annually every 15 16 licensee who holds \$750,000 \$250,000 or more in its care funds. 17 For that purpose, the Comptroller shall have free access to the 18 office and places of business and to such records of all 19 licensees and of all trustees of the care funds of all licensees as shall relate to the acceptance, use and investment 20 of care funds. The Comptroller may require the attendance of 21 and examine under oath all persons whose testimony he may 22 23 require relative to such business and in such cases the 24 Comptroller or any qualified representative of the Comptroller 25 whom the Comptroller may designate, may administer oaths to all 26 such persons called as witnesses, and the Comptroller, or any 27 such qualified representative of the Comptroller, may conduct such examinations. The cost of an initial examination shall be 28 29 borne by the cemetery authority if it has \$10,000 or more in such fund; otherwise, by the Comptroller. The charge made by 30 the Comptroller for such examination shall be based upon the 31 total amount of care funds held by the cemetery authority as of 32

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the end of the calendar or fiscal year for which a report is 1 2 required by Section 12 of this Act and shall be in accordance 3 with the following schedule: 4 less than \$10,000..... no charge; 5 \$10,000 or more but less than 6 \$50,000.....\$10; 7 \$50,000 or more but less than 8 \$100,000 \$40; \$100,000 or more but less than 9 10 \$250,000 \$80; \$250,000 or more \$100. 11 Any licensee which is not required to be examined annually 12 13 shall submit an annual report to the Comptroller containing 14 such information as the Comptroller reasonably may request. 15 The Comptroller may order additional audits or examinations as he or she may deem necessary or advisable to 16 ensure the safety and stability of the trust funds and to 17

18 ensure compliance with this Act. These additional audits or 19 examinations shall only be made after good cause is established 20 by the Comptroller in the written order. The grounds for 21 ordering these additional audits or examinations may include, 22 but shall not be limited to:

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 material and unverified changes or fluctuations in trust balances;

(2) the licensee changing trustees more than twice inany 12-month period;

27 (3) any withdrawals or attempted withdrawals from the
28 trusts in violation of this Act; or

(4) failure to maintain or produce documentation
required by this Act for deposits into trust accounts or
trust investment activities.

Prior to ordering an additional audit or examination, the Comptroller shall request the licensee to respond and comment upon the factors identified by the Comptroller as warranting

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the subsequent examination or audit. The licensee shall have 30 1 days to provide a response to the Comptroller. If the 2 3 Comptroller decides to proceed with the additional examination 4 or audit, the licensee shall bear the full cost of that 5 examination or audit, up to a maximum of \$7,500. The Comptroller may elect to pay for the examination or audit and 6 7 receive reimbursement from the licensee. Payment of the costs of the examination or audit by a licensee shall be a condition 8 of receiving or maintaining a license under this Act. All 9 10 moneys received by the Comptroller for examination or audit 11 fees shall be maintained in a separate account to be known as the Comptroller's Administrative Fund. This Fund, subject to 12 13 appropriation by the General Assembly, may be utilized by the 14 Comptroller for enforcing this Act and other purposes that may 15 be authorized by law.

(Source: P.A. 89-615, eff. 8-9-96.) 16

17 Section 15. The Illinois Pre-Need Cemetery Sales Act is 18 amended by changing Section 14 as follows:

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(815 ILCS 390/14) (from Ch. 21, par. 214) Sec. 14. Contract required. 20

(a) It is unlawful for any person doing business within 21 this State to accept sales proceeds, either directly or 22 23 indirectly, by any means unless the seller enters into a 24 pre-need sales contract with the purchaser which meets the 25 following requirements:

26 (1) A written sales contract shall be executed in at 27 least 11 point type in duplicate for each pre-need sale made by a licensee, and a signed copy given to the 28 29 purchaser. Each completed contract shall be numbered and 30 shall contain: (i) the name and address of the purchaser, the principal office of the licensee, and the parent 31 company of the licensee; (ii) the name of the person, if 32

known, who is to receive the cemetery merchandise, cemetery 1 services or the completed interment, entombment or 2 3 inurnment spaces under the contract; and (iii) specific 4 identification of such merchandise, type of services to be 5 held by cemetery or crematory personnel, or spaces to be provided, if a specific space or spaces are contracted for, 6 and the price of the merchandise, services, or space or 7 8 spaces; (iv) the location of the spaces to be provided, if a specific space is contracted for, indicated on a copy of 9 an overall map of the site or section of the interment, 10 entombment, or inurnment spaces; and (v) a description of 11 the type of care furnished by a provider holding a valid 12 license under the Cemetery Care Act that is being purchased 13 to maintain the interment, entombment, or inurnment space, 14 15 if a specific space is contracted for. If no care is included in the contract, the contract shall state in 16 <u>11-point type "This contract does not include maintenance</u> 17 care.", and this statement shall be initialed by the 18 19 purchaser.

20 (1.5) Upon request by the purchaser, each contract may 21 include a current copy of the provider's rules and 22 regulations pertaining to the site of the completed 23 interment, entombment, or inurnment spaces, if such spaces 24 are to be provided under the contract.

(2) In addition, such contracts must contain a
 provision in distinguishing typeface as follows:

27 "Notwithstanding anything in this contract to the 28 contrary, you are afforded certain specific rights of 29 cancellation and refund under the Illinois Pre-Need 30 Cemetery Sales Act, enacted by the 84th General Assembly of 31 the State of Illinois".

32 (3) All pre-need sales contracts shall be sold on a
33 guaranteed price basis. At the time of performance of the
34 service or delivery of the merchandise, the seller shall be

1 prohibited from assessing the purchaser or his heirs or 2 assigns or duly authorized representative any additional 3 charges for the specific merchandise and services listed on 4 the pre-need sales contract.

5 (4) Each contract shall clearly disclose that the price 6 of the merchandise or services is guaranteed and shall 7 contain the following statement in 12 point bold type:

8 "THIS CONTRACT GUARANTEES THE BENEFICIARY THE SPECIFIC 9 GOODS, SERVICES, INTERMENT SPACES, ENTOMBMENT SPACES, AND 10 INURNMENT SPACES CONTRACTED FOR. NO ADDITIONAL CHARGES MAY 11 BE REQUIRED FOR DESIGNATED GOODS, SERVICES, AND SPACES. 12 ADDITIONAL CHARGES MAY BE INCURRED FOR UNEXPECTED 13 EXPENSES."

14 (5) The pre-need sales contract shall provide that if 15 the particular cemetery services, cemetery merchandise, or 16 spaces specified in the pre-need contract are unavailable 17 at the time of delivery, the seller shall be required to 18 furnish services, merchandise, and spaces similar in style 19 and at least equal in quality of material and workmanship.

20 (6) The pre-need contract shall also disclose any 21 specific penalties to be incurred by the purchaser as a 22 result of failure to make payments; and penalties to be 23 incurred or moneys or refunds to be received as a result of 24 cancellation of the contract.

(7) The pre-need contract shall disclose the nature ofthe relationship between the provider and the seller.

27 Each pre-need contract that authorizes (8) the delivery of cemetery merchandise to a licensed and bonded 28 29 warehouse shall provide that prior to or upon delivery of 30 the merchandise to the warehouse the title to the 31 merchandise and a warehouse receipt shall be delivered to the purchaser or beneficiary. The pre-need contract shall 32 contain the following statement in 12 point bold type: 33 "THIS CONTRACT AUTHORIZES THE DELIVERY OF MERCHANDISE TO A 34

1 LICENSED AND BONDED WAREHOUSE FOR STORAGE OF THE 2 MERCHANDISE UNTIL THE MERCHANDISE IS NEEDED BY THE 3 BENEFICIARY. DELIVERY OF THE MERCHANDISE IN THIS MANNER MAY 4 PRECLUDE REFUND OF SALE PROCEEDS THAT ARE ATTRIBUTABLE TO 5 THE DELIVERED MERCHANDISE."

6 The purchaser shall initial the statement at the time 7 of entry into the pre-need contract.

8 (9) Each pre-need contract that authorizes the 9 placement of cemetery merchandise at the site of its 10 ultimate use prior to the time that the merchandise is 11 needed by the beneficiary shall contain the following 12 statement in 12 point bold type:

"THIS CONTRACT AUTHORIZES THE PLACEMENT OF MERCHANDISE AT 13 THE SITE OF ITS ULTIMATE USE PRIOR TO THE TIME THAT THE 14 MERCHANDISE IS NEEDED BY THE BENEFICIARY. DELIVERY OF THE 15 MERCHANDISE IN THIS MANNER MAY PRECLUDE REFUND OF SALE 16 PROCEEDS THAT ARE ATTRIBUTABLE TO THE 17 DELIVERED 18 MERCHANDISE."

19The purchaser shall initial the statement at the time20of entry into the pre-need contract.

(b) Every pre-need sales contract must be in writing. The
Comptroller may by rule develop a model pre-need sales contract
form that meets the requirements of this Act.

(c) To the extent the Rule is applicable, every pre-need
sales contract is subject to the Federal Trade Commission Rule
concerning the Cooling-Off Period for Door-to-Door Sales (16
CFR Part 429).

(d) No pre-need sales contract may be entered into in this State unless there is a provider for the cemetery merchandise, cemetery services, and undeveloped interment, inurnment, and entombment spaces being sold. If the seller is not the provider, then the seller must have a binding agreement with a provider, and the identity of the provider and the nature of the agreement between the seller and the provider must be

1 disclosed in the pre-need sales contract at the time of sale 2 and before the receipt of any sale proceeds. The purchaser shall make personal contact with the provider and visit the 3 site of the undeveloped interment, inurnment, or entombment 4 5 spaces being sold, unless the purchaser waives his or her right to do so. Each pre-need contract that is sold by a seller who 6 7 is not the provider shall contain the following statements in 12-point bold type and the applicable statements shall be 8 9 initialed by the purchaser:

 10
 "I HAVE MADE PERSONAL CONTACT WITH THE PROVIDER OF THE

 11
 CEMETERY MERCHANDISE, CEMETERY SERVICES, OR UNDEVELOPED

 12
 INTERMENT, INURNMENT, OR ENTOMBMENT SPACES SOLD IN THIS

 13
 CONTRACT.

14I HAVE VISITED THE SITE OF THE UNDEVELOPED INTERMENT,15INURNMENT, OR ENTOMBMENT SPACES SOLD IN THIS CONTRACT.

16I HAVE WAIVED MY RIGHT TO MAKE PERSONAL CONTACT AND/OR17VISIT THE PROVIDER OF THE CEMETERY MERCHANDISE, CEMETERY18SERVICES, OR UNDEVELOPED INTERMENT, INURNMENT, OR19ENTOMBMENT SPACES BEING SOLD IN THIS CONTRACT.

 20
 A COPY OF THE PROVIDER'S RULES AND REGULATIONS HAS BEEN

 21
 MADE AVAILABLE TO ME UPON MY REQUEST."

22 A separate completed contract shall be issued for funeral merchandise or funeral services covered by the Illinois Funeral 23 or Burial Funds Act, and not covered by this Act, unless the 24 25 seller is licensed under both Acts and all disclosures are in 26 compliance with both Acts. The failure to disclose the identity 27 of the provider, the nature of the agreement between the seller and the provider, or any changes thereto to the purchaser and 28 29 beneficiary, or the failure to make the disclosures required by 30 this Section constitutes an intentional violation of this Act.

31 (e) No pre-need contract may be entered into in this State 32 unless it is accompanied by a funding mechanism permitted under 33 this Act and unless the seller is licensed by the Comptroller 34 as provided in this Act. Nothing in this Act is intended to relieve providers or sellers of pre-need contracts from being licensed under any other Act required for their profession or business or from being subject to the rules promulgated to regulate their profession or business, including rules on solicitation and advertisement.

6 (f) No pre-need contract may be entered into in this State 7 unless the seller explains to the purchaser the terms of the 8 pre-need contract prior to the purchaser signing and the 9 purchaser initials a statement in the contract confirming that 10 the seller has explained the terms of the contract prior to the 11 purchaser signing.

12 (g) The State Comptroller shall develop a booklet for 13 consumers in plain English describing the scope, application, 14 and consumer protections of this Act. After the booklet is 15 developed, no pre-need contract may be sold in this State 16 unless the seller distributes to the purchaser prior to the 17 sale a booklet developed or approved for use by the State 18 Comptroller.

19 (Source: P.A. 91-7, eff. 1-1-00; 92-419, eff. 1-1-02.)

20 Section 20. The Consumer Fraud and Deceptive Business 21 Practices Act is amended by adding Section 2VV as follows:

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(815 ILCS 505/2VV new)

23 Sec. 2VV. Cemetery or funeral contracts. No person authorized by law to sell funeral services on an at need basis 24 may also sell or arrange for the purchase of cemetery services, 25 cemetery merchandise, or interment, inurnment, or entombment 26 27 spaces on an at need basis, unless the person is also authorized by law to sell or arrange for the purchase of such 28 cemetery services, merchandise, or spaces and issues to the 29 consumer a separate contract with the provider of such cemetery 30 31 services, merchandise, or spaces.

32 Each completed contract shall be numbered and shall

contain: (i) the name and address of the purchaser, the name 1 and pertinent information of the person who is to receive the 2 3 cemetery services, merchandise, or spaces, and the name and address of the seller; (ii) specific identification of such 4 5 merchandise, type of services to be held by cemetery or crematory personnel, or spaces to be provided and the price of 6 7 the merchandise, services, or spaces; (iii) the location of the space to be provided, if a specific space is contracted for, 8 indicated on a copy of an overall map of the site or section of 9 the interment, entombment, or inurnment space; and (iv) a 10 description of the type of care furnished by a provider holding 11 a valid license under the Cemetery Care Act that is being 12 purchased to maintain the interment, entombment, or inurnment 13 space, if a specific space is contracted for. If no care is 14 15 included in the contract, the contract shall state in 11-point bold type: "This contract does not include maintenance care.", 16 and this statement shall be initialed by the purchaser. Upon 17 request by the purchaser, each contract may include a current 18 copy of the provider's rules and regulations pertaining to the 19 20 site of the interment, entombment, or inurnment spaces, if such 21 spaces are to be provided under the contract. The purchaser 22 shall make personal contact with the provider and visit the site of the undeveloped interment, inurnment, or entombment 23 24 spaces being sold, unless the purchaser waives his or her right 25 to do so. Each contract that is sold by a seller who is not the 26 provider shall contain the following statements in 12-point bold type and the applicable statements shall be initialed by 27 28 the purchaser: 29 "I HAVE MADE PERSONAL CONTACT WITH THE PROVIDER OF THE CEMETERY MERCHANDISE, CEMETERY SERVICES, OR INTERMENT, 30 31 INURNMENT, OR ENTOMBMENT SPACES SOLD IN THIS CONTRACT. I HAVE VISITED THE SITE OF THE INTERMENT, INURNMENT, OR 32 33 ENTOMBMENT SPACES SOLD IN THIS CONTRACT.

34 <u>I HAVE WAIVED MY RIGHT TO MAKE PERSONAL CONTACT AND</u>

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1	VISIT THE PROVIDER OF THE CEMETERY MERCHANDISE, CEMETERY
2	SERVICES, OR INTERMENT, INURNMENT, OR ENTOMBMENT SPACES
3	BEING SOLD IN THIS CONTRACT.
4	A COPY OF THE PROVIDER'S RULES AND REGULATIONS HAS BEEN
5	MADE AVAILABLE TO ME UPON MY REQUEST."
6	Any person who violates this Section commits an unlawful
7	practice within the meaning of this Act.

8 Section 99. Effective date. This Act takes effect January9 1, 2006.".