

94TH GENERAL ASSEMBLY

State of Illinois

2005 and 2006

SB0080

Introduced 1/26/2005, by Sen. Todd Sieben

SYNOPSIS AS INTRODUCED:

35 ILCS 200/18-185

Amends the Property Tax Extension Limitation Law in the Property Tax Code. In certain non-home rule taxing districts in which the voters have approved a referendum making the Property Tax Extension Limitation Law applicable, exempts from the extension limitation those extensions made for payments of principal and interest on bonds issued before July 1, 2005 by any school district on the State Board of Education's Financial Warning List for the purpose of financing a retrofit program to replace steam pipes. Effective immediately.

LRB094 06255 BDD 36326 b

FISCAL NOTE ACT MAY APPLY HOUSING AFFORDABILITY IMPACT NOTE ACT MAY APPLY

1

AN ACT concerning taxes.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Property Tax Code is amended by changing
Section 18-185 as follows:

6 (35 ILCS 200/18-185)

Sec. 18-185. Short title; definitions. This Division 5 may
be cited as the Property Tax Extension Limitation Law. As used
in this Division 5:

10 "Consumer Price Index" means the Consumer Price Index for 11 All Urban Consumers for all items published by the United 12 States Department of Labor.

"Extension limitation" means (a) the lesser of 5% or the percentage increase in the Consumer Price Index during the 12-month calendar year preceding the levy year or (b) the rate of increase approved by voters under Section 18-205.

17 "Affected county" means a county of 3,000,000 or more 18 inhabitants or a county contiguous to a county of 3,000,000 or 19 more inhabitants.

"Taxing district" has the same meaning provided in Section 20 1-150, except as otherwise provided in this Section. For the 21 22 1991 through 1994 levy years only, "taxing district" includes only each non-home rule taxing district having the majority of 23 its 1990 equalized assessed value within any county or counties 24 contiguous to a county with 3,000,000 or more inhabitants. 25 Beginning with the 1995 levy year, "taxing district" includes 26 only each non-home rule taxing district subject to this Law 27 28 before the 1995 levy year and each non-home rule taxing district not subject to this Law before the 1995 levy year 29 30 having the majority of its 1994 equalized assessed value in an affected county or counties. Beginning with the levy year in 31 which this Law becomes applicable to a taxing district as 32

provided in Section 18-213, "taxing district" also includes those taxing districts made subject to this Law as provided in Section 18-213.

"Aggregate extension" for taxing districts to which this 4 5 Law applied before the 1995 levy year means the annual 6 corporate extension for the taxing district and those special purpose extensions that are made annually for the taxing 7 8 district, excluding special purpose extensions: (a) made for the taxing district to pay interest or principal on general 9 obligation bonds that were approved by referendum; (b) made for 10 11 any taxing district to pay interest or principal on general 12 obligation bonds issued before October 1, 1991; (c) made for 13 any taxing district to pay interest or principal on bonds issued to refund or continue to refund those bonds issued 14 15 before October 1, 1991; (d) made for any taxing district to pay 16 interest or principal on bonds issued to refund or continue to 17 refund bonds issued after October 1, 1991 that were approved by referendum; (e) made for any taxing district to pay interest or 18 19 principal on revenue bonds issued before October 1, 1991 for 20 payment of which a property tax levy or the full faith and credit of the unit of local government is pledged; however, a 21 tax for the payment of interest or principal on those bonds 22 23 shall be made only after the governing body of the unit of 24 local government finds that all other sources for payment are 25 insufficient to make those payments; (f) made for payments 26 under a building commission lease when the lease payments are 27 for the retirement of bonds issued by the commission before 28 October 1, 1991, to pay for the building project; (g) made for 29 payments due under installment contracts entered into before 30 October 1, 1991; (h) made for payments of principal and interest on bonds issued under the Metropolitan Water 31 32 Reclamation District Act to finance construction projects initiated before October 1, 1991; (i) made for payments of 33 principal and interest on limited bonds, as defined in Section 34 35 3 of the Local Government Debt Reform Act, in an amount not to 36 exceed the debt service extension base less the amount in items

1 (b), (c), (e), and (h) of this definition for non-referendum 2 obligations, except obligations initially issued pursuant to 3 referendum; (j) made for payments of principal and interest on 4 bonds issued under Section 15 of the Local Government Debt 5 Reform Act; (k) made by a school district that participates in 6 the Special Education District of Lake County, created by special education joint agreement under Section 10-22.31 of the 7 8 School Code, for payment of the school district's share of the 9 amounts required to be contributed by the Special Education 10 District of Lake County to the Illinois Municipal Retirement Fund under Article 7 of the Illinois Pension Code; the amount 11 of any extension under this item (k) shall be certified by the 12 school district to the county clerk; (1) made to fund expenses 13 of providing joint recreational programs for the handicapped 14 15 under Section 5-8 of the Park District Code or Section 11-95-14 16 of the Illinois Municipal Code; (m) made for temporary 17 relocation loan repayment purposes pursuant to Sections 2-3.77 and 17-2.2d of the School Code; - and (n) made for payment of 18 19 principal and interest on any bonds issued under the authority 20 of Section 17-2.2d of the School Code; and (o) (m) made for contributions to a firefighter's pension fund created under 21 Article 4 of the Illinois Pension Code, to the extent of the 22 23 amount certified under item (5) of Section 4-134 of the Illinois Pension Code. 24

"Aggregate extension" for the taxing districts to which 25 26 this Law did not apply before the 1995 levy year (except taxing 27 districts subject to this Law in accordance with Section 28 18-213) means the annual corporate extension for the taxing 29 district and those special purpose extensions that are made 30 annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district to pay interest or 31 32 principal on general obligation bonds that were approved by referendum; (b) made for any taxing district to pay interest or 33 principal on general obligation bonds issued before March 1, 34 35 1995; (c) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund those 36

- 4 - LRB094 06255 BDD 36326 b

SB0080

1 bonds issued before March 1, 1995; (d) made for any taxing 2 district to pay interest or principal on bonds issued to refund or continue to refund bonds issued after March 1, 1995 that 3 were approved by referendum; (e) made for any taxing district 4 5 to pay interest or principal on revenue bonds issued before 6 March 1, 1995 for payment of which a property tax levy or the full faith and credit of the unit of local government is 7 8 pledged; however, a tax for the payment of interest or 9 principal on those bonds shall be made only after the governing 10 body of the unit of local government finds that all other 11 sources for payment are insufficient to make those payments; 12 (f) made for payments under a building commission lease when 13 the lease payments are for the retirement of bonds issued by the commission before March 1, 1995 to pay for the building 14 15 project; (g) made for payments due under installment contracts 16 entered into before March 1, 1995; (h) made for payments of 17 principal and interest on bonds issued under the Metropolitan Water Reclamation District Act to finance 18 construction 19 projects initiated before October 1, 1991; (h-4) made for 20 stormwater management purposes by the Metropolitan Water Reclamation District of Greater Chicago under Section 12 of the 21 22 Metropolitan Water Reclamation District Act; (i) made for 23 payments of principal and interest on limited bonds, as defined 24 in Section 3 of the Local Government Debt Reform Act, in an amount not to exceed the debt service extension base less the 25 26 amount in items (b), (c), and (e) of this definition for 27 non-referendum obligations, except obligations initially 28 issued pursuant to referendum and bonds described in subsection (h) of this definition; (j) made for payments of principal and 29 30 interest on bonds issued under Section 15 of the Local 31 Government Debt Reform Act; (k) made for payments of principal 32 and interest on bonds authorized by Public Act 88-503 and issued under Section 20a of the Chicago Park District Act for 33 aquarium or museum projects; (1) made for payments of principal 34 35 and interest on bonds authorized by Public Act 87-1191 or 93-601 and (i) issued pursuant to Section 21.2 of the Cook 36

1 County Forest Preserve District Act, (ii) issued under Section 2 42 of the Cook County Forest Preserve District Act for 3 zoological park projects, or (iii) issued under Section 44.1 of 4 the Cook County Forest Preserve District Act for botanical 5 gardens projects; (m) made pursuant to Section 34-53.5 of the 6 School Code, whether levied annually or not; (n) made to fund 7 expenses of providing joint recreational programs for the 8 handicapped under Section 5-8 of the Park District Code or 9 Section 11-95-14 of the Illinois Municipal Code; (o) made by the Chicago Park District for recreational programs for the 10 11 handicapped under subsection (c) of Section 7.06 of the Chicago 12 Park District Act; and (p) made for contributions to a 13 firefighter's pension fund created under Article 4 of the Illinois Pension Code, to the extent of the amount certified 14 15 under item (5) of Section 4-134 of the Illinois Pension Code.

16 "Aggregate extension" for all taxing districts to which 17 this Law applies in accordance with Section 18-213, except for those taxing districts subject to paragraph (2) of subsection 18 19 (e) of Section 18-213, means the annual corporate extension for 20 the taxing district and those special purpose extensions that are made annually for the taxing district, excluding special 21 22 purpose extensions: (a) made for the taxing district to pay 23 interest or principal on general obligation bonds that were 24 approved by referendum; (b) made for any taxing district to pay interest or principal on general obligation bonds issued before 25 26 the date on which the referendum making this Law applicable to 27 the taxing district is held; (c) made for any taxing district 28 to pay interest or principal on bonds issued to refund or 29 continue to refund those bonds issued before the date on which 30 the referendum making this Law applicable to the taxing 31 district is held; (d) made for any taxing district to pay 32 interest or principal on bonds issued to refund or continue to 33 refund bonds issued after the date on which the referendum making this Law applicable to the taxing district is held if 34 35 the bonds were approved by referendum after the date on which the referendum making this Law applicable to the taxing 36

1 district is held; (e) made for any taxing district to pay 2 interest or principal on revenue bonds issued before the date on which the referendum making this Law applicable to the 3 taxing district is held for payment of which a property tax 4 5 levy or the full faith and credit of the unit of local 6 government is pledged; however, a tax for the payment of interest or principal on those bonds shall be made only after 7 8 the governing body of the unit of local government finds that 9 all other sources for payment are insufficient to make those 10 payments; (f) made for payments under a building commission 11 lease when the lease payments are for the retirement of bonds 12 issued by the commission before the date on which the 13 referendum making this Law applicable to the taxing district is held to pay for the building project; (g) made for payments due 14 15 under installment contracts entered into before the date on 16 which the referendum making this Law applicable to the taxing 17 district is held; (h) made for payments of principal and interest on limited bonds, as defined in Section 3 of the Local 18 19 Government Debt Reform Act, in an amount not to exceed the debt 20 service extension base less the amount in items (b), (c), and (e) of this definition for non-referendum obligations, except 21 22 obligations initially issued pursuant to referendum; (i) made 23 for payments of principal and interest on bonds issued under 24 Section 15 of the Local Government Debt Reform Act; (j) made 25 for a qualified airport authority to pay interest or principal 26 on general obligation bonds issued for the purpose of paying 27 obligations due under, or financing airport facilities 28 required to be acquired, constructed, installed or equipped pursuant to, contracts entered into before March 1, 1996 (but 29 30 not including any amendments to such a contract taking effect 31 on or after that date); (k) made to fund expenses of providing 32 joint recreational programs for the handicapped under Section 5-8 of the Park District Code or Section 11-95-14 of the 33 Illinois Municipal Code; and (1) made for contributions to a 34 35 firefighter's pension fund created under Article 4 of the Illinois Pension Code, to the extent of the amount certified 36

under item (5) of Section 4-134 of the Illinois Pension Code;
and (m) made for payments of principal and interest on bonds
issued before July 1, 2005 by any school district on the State
Board of Education's Financial Warning List for the purpose of
financing a retrofit program to replace steam pipes.

"Aggregate extension" for all taxing districts to which 6 7 this Law applies in accordance with paragraph (2) of subsection (e) of Section 18-213 means the annual corporate extension for 8 9 the taxing district and those special purpose extensions that are made annually for the taxing district, excluding special 10 11 purpose extensions: (a) made for the taxing district to pay 12 interest or principal on general obligation bonds that were approved by referendum; (b) made for any taxing district to pay 13 interest or principal on general obligation bonds issued before 14 15 the effective date of this amendatory Act of 1997; (c) made for 16 any taxing district to pay interest or principal on bonds 17 issued to refund or continue to refund those bonds issued before the effective date of this amendatory Act of 1997; (d) 18 19 made for any taxing district to pay interest or principal on 20 bonds issued to refund or continue to refund bonds issued after the effective date of this amendatory Act of 1997 if the bonds 21 were approved by referendum after the effective date of this 22 23 amendatory Act of 1997; (e) made for any taxing district to pay interest or principal on revenue bonds issued before the 24 effective date of this amendatory Act of 1997 for payment of 25 26 which a property tax levy or the full faith and credit of the 27 unit of local government is pledged; however, a tax for the 28 payment of interest or principal on those bonds shall be made 29 only after the governing body of the unit of local government 30 finds that all other sources for payment are insufficient to 31 make those payments; (f) made for payments under a building 32 commission lease when the lease payments are for the retirement of bonds issued by the commission before the effective date of 33 this amendatory Act of 1997 to pay for the building project; 34 35 (g) made for payments due under installment contracts entered into before the effective date of this amendatory Act of 1997; 36

- 8 - LRB094 06255 BDD 36326 b

SB0080

1 (h) made for payments of principal and interest on limited 2 bonds, as defined in Section 3 of the Local Government Debt 3 Reform Act, in an amount not to exceed the debt service 4 extension base less the amount in items (b), (c), and (e) of 5 definition for non-referendum obligations, this except obligations initially issued pursuant to referendum; (i) made 6 7 for payments of principal and interest on bonds issued under 8 Section 15 of the Local Government Debt Reform Act; (j) made 9 for a qualified airport authority to pay interest or principal on general obligation bonds issued for the purpose of paying 10 11 obligations due under, or financing airport facilities 12 required to be acquired, constructed, installed or equipped 13 pursuant to, contracts entered into before March 1, 1996 (but not including any amendments to such a contract taking effect 14 15 on or after that date); (k) made to fund expenses of providing 16 joint recreational programs for the handicapped under Section 17 5-8 of the Park District Code or Section 11-95-14 of the Illinois Municipal Code; and (1) made for contributions to a 18 19 firefighter's pension fund created under Article 4 of the Illinois Pension Code, to the extent of the amount certified 20 under item (5) of Section 4-134 of the Illinois Pension Code. 21

22 "Debt service extension base" means an amount equal to that 23 portion of the extension for a taxing district for the 1994 levy year, or for those taxing districts subject to this Law in 24 accordance with Section 18-213, except for those subject to 25 26 paragraph (2) of subsection (e) of Section 18-213, for the levy 27 year in which the referendum making this Law applicable to the 28 taxing district is held, or for those taxing districts subject 29 to this Law in accordance with paragraph (2) of subsection (e) 30 of Section 18-213 for the 1996 levy year, constituting an extension for payment of principal and interest on bonds issued 31 32 by the taxing district without referendum, but not including excluded non-referendum bonds. For park districts (i) that were 33 first subject to this Law in 1991 or 1995 and (ii) whose 34 35 extension for the 1994 levy year for the payment of principal and interest on bonds issued by the park district without 36

1 referendum (but not including excluded non-referendum bonds) 2 was less than 51% of the amount for the 1991 levy year constituting an extension for payment of principal and interest 3 on bonds issued by the park district without referendum (but 4 5 not including excluded non-referendum bonds), "debt service 6 extension base" means an amount equal to that portion of the extension for the 1991 levy year constituting an extension for 7 payment of principal and interest on bonds issued by the park 8 9 district without referendum (but not including excluded non-referendum bonds). The debt service extension base may be 10 11 established or increased as provided under Section 18-212. 12 "Excluded non-referendum bonds" means (i) bonds authorized by Public Act 88-503 and issued under Section 20a of the Chicago 13 Park District Act for aquarium and museum projects; (ii) bonds 14 issued under Section 15 of the Local Government Debt Reform 15 16 Act; or (iii) refunding obligations issued to refund or to 17 continue to refund obligations initially issued pursuant to 18 referendum.

19 "Special purpose extensions" include, but are not limited 20 extensions for levies made on an annual basis for to, 21 unemployment and workers' compensation, self-insurance, contributions to pension plans, and extensions made pursuant to 22 23 Section 6-601 of the Illinois Highway Code for a road district's permanent road fund whether levied annually or not. 24 25 The extension for a special service area is not included in the 26 aggregate extension.

27 "Aggregate extension base" means the taxing district's 28 last preceding aggregate extension as adjusted under Sections 29 18-215 through 18-230.

30 "Levy year" has the same meaning as "year" under Section 31 1-155.

32 "New property" means (i) the assessed value, after final 33 board of review or board of appeals action, of new improvements 34 or additions to existing improvements on any parcel of real 35 property that increase the assessed value of that real property 36 during the levy year multiplied by the equalization factor - 10 - LRB094 06255 BDD 36326 b

SB0080

issued by the Department under Section 17-30, (ii) the assessed 1 2 value, after final board of review or board of appeals action, 3 of real property not exempt from real estate taxation, which 4 real property was exempt from real estate taxation for any 5 portion of the immediately preceding levy year, multiplied by 6 the equalization factor issued by the Department under Section 17-30, and (iii) in counties that classify in accordance with 7 8 Section 4 of Article IX of the Illinois Constitution, an incentive property's additional assessed value resulting from 9 a scheduled increase in the level of assessment as applied to 10 11 the first year final board of review market value. In addition, 12 the county clerk in a county containing a population of 13 3,000,000 or more shall include in the 1997 recovered tax increment value for any school district, any recovered tax 14 15 increment value that was applicable to the 1995 tax year 16 calculations.

17 "Qualified airport authority" means an airport authority 18 organized under the Airport Authorities Act and located in a 19 county bordering on the State of Wisconsin and having a 20 population in excess of 200,000 and not greater than 500,000.

"Recovered tax increment value" means, except as otherwise 21 provided in this paragraph, the amount of the current year's 22 23 equalized assessed value, in the first year after а municipality terminates the designation of an area as 24 a redevelopment project area previously established under the 25 26 Tax Increment Allocation Development Act in the Illinois 27 Municipal Code, previously established under the Industrial 28 Jobs Recovery Law in the Illinois Municipal Code, or previously 29 established under the Economic Development Area Tax Increment 30 Allocation Act, of each taxable lot, block, tract, or parcel of 31 real property in the redevelopment project area over and above 32 the initial equalized assessed value of each property in the redevelopment project area. For the taxes which are extended 33 for the 1997 levy year, the recovered tax increment value for a 34 35 non-home rule taxing district that first became subject to this Law for the 1995 levy year because a majority of its 1994 36

1 equalized assessed value was in an affected county or counties 2 shall be increased if a municipality terminated the designation 3 of an area in 1993 as a redevelopment project area previously established under the Tax Increment Allocation Development Act 4 5 in the Illinois Municipal Code, previously established under 6 the Industrial Jobs Recovery Law in the Illinois Municipal Code, or previously established under the Economic Development 7 8 Area Tax Increment Allocation Act, by an amount equal to the 1994 equalized assessed value of each taxable lot, block, 9 10 tract, or parcel of real property in the redevelopment project 11 area over and above the initial equalized assessed value of 12 each property in the redevelopment project area. In the first year after a municipality removes a taxable lot, block, tract, 13 or parcel of real property from a redevelopment project area 14 15 established under the Tax Increment Allocation Development Act 16 in the Illinois Municipal Code, the Industrial Jobs Recovery 17 Law in the Illinois Municipal Code, or the Economic Development Area Tax Increment Allocation Act, "recovered tax increment 18 19 value" means the amount of the current year's equalized 20 assessed value of each taxable lot, block, tract, or parcel of real property removed from the redevelopment project area over 21 and above the initial equalized assessed value of that real 22 23 property before removal from the redevelopment project area.

Except as otherwise provided in this Section, "limiting 24 rate" means a fraction the numerator of which is the last 25 26 preceding aggregate extension base times an amount equal to one 27 plus the extension limitation defined in this Section and the 28 denominator of which is the current year's equalized assessed 29 value of all real property in the territory under the 30 jurisdiction of the taxing district during the prior levy year. 31 For those taxing districts that reduced their aggregate 32 extension for the last preceding levy year, the highest aggregate extension in any of the last 3 preceding levy years 33 shall be used for the purpose of computing the limiting rate. 34 35 The denominator shall not include new property. The denominator shall not include the recovered tax increment value. 36

SB0080 - 12 - LRB094 06255 BDD 36326 b

1 (Source: P.A. 92-547, eff. 6-13-02; 93-601, eff. 1-1-04; 2 93-606, eff. 11-18-03; 93-612, eff. 11-18-03; 93-689, eff. 3 7-1-04; 93-690, eff. 7-1-04; 93-1049, eff. 11-17-04; revised 4 12-14-04.)

5 Section 99. Effective date. This Act takes effect upon 6 becoming law.