1 AN ACT concerning local government.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- 4 Section 1. Short title. This Act may be cited as the
- 5 Chanute-Rantoul National Aviation Center Redevelopment
- 6 Commission Act.
- 7 Section 5. Purpose. The purpose of this Act is to
- 8 facilitate and promote the economic and environmental
- 9 redevelopment of the area formerly known as Chanute Air Force
- 10 Base.
- 11 Section 10. Definitions. In this Act:
- 12 "Aviation Center" means the Rantoul National Aviation
- 13 Center Airport.
- "Board" means the Board of Directors of the Chanute-Rantoul
- 15 National Aviation Center Redevelopment Commission.
- "Commercial project" means any project, including, but not
- 17 limited to, one or more buildings and other structures,
- improvements, machinery, and equipment whether or not on the
- same site, suitable for use by any retail or wholesale concern,
- 20 distributorship, or agency, any cultural facilities of a
- 21 for-profit or not-for-profit type, including, but not limited
- 22 to, educational, theatrical, recreational, and entertainment
- 23 facilities, sports facilities, racetracks, stadiums,
- 24 convention centers, exhibition halls, arenas, opera houses,
- 25 theaters, swimming pools, restaurants, velodromes, coliseums,
- 26 sports training facilities, parking facilities, terminals,
- 27 terminal facilities, hotels and motels, gymnasiums, and
- 28 medical facilities.
- "Commission" means the Chanute-Rantoul National Aviation
- 30 Center Redevelopment Commission.
- 31 "Comprehensive plan" means a plan (which may include

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several redevelopment plans) setting forth a comprehensive process or scheme for the redevelopment of the area within the territorial jurisdiction of the Commission.

"Construct or acquire" means to plan, design, build, reconstruct, improve, modify, extend, landscape, expand or obtain possession of property by way of gift or purchase.

"Industrial project" means (1) a capital project, including one or more buildings and other structures, improvements, machinery, and equipment, whether or not on the same site, suitable for use by any manufacturing, industrial, research, transportation, or commercial enterprise including but not limited to use as a factory, mill, processing plant, assembly plant, packaging plant, fabricating plant, office building, industrial distribution center, warehouse, repair, overhaul, or service facility, freight terminal, research facility, test facility, railroad facility, solid waste and wastewater treatment and disposal sites and other pollution control facilities, resource or waste reduction, recovery, treatment, and disposal facilities, including the sites and other rights in land therefor, site preparation and landscaping and all appurtenances and facilities incidental thereto such as utilities, access roads, railroad sidings, truck docking, and similar facilities, parking facilities, railroad roadbed, track, trestle, depot, terminal, switching and signaling equipment, or related equipment and other improvements necessary or convenient thereto; or (2) any land, buildings, machinery, or equipment comprising an addition to or renovation, rehabilitation, or improvement of any existing capital project.

"Member" means a member of the Board.

"Person" includes, without limitation, an individual, corporation, partnership, unincorporated association, and any other legal entity, including a trustee, receiver, assignee, or personal representative of the entity.

"Project" means an industrial or commercial project or any combination thereof, provided that all uses fall within one of

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1 those categories. The term "project" includes removal of 2 buildings, environmental hazards in demolition  $\circ f$ 3 uninhabitable buildings, building and leasing new industrial and commercial ventures, and working with the Village to manage 4 5 and develop the Aviation Center to support the establishment of 6 an intermodal transportation center. The term "project" also includes all site improvements and new construction involving 7 8 sidewalks, sewers, solid waste and wastewater treatment and 9 disposal sites and other pollution control facilities, 10 resource or waste reduction, recovery, treatment, and disposal 11 facilities, parks, open spaces, wildlife sanctuaries, streets, 12 highways, and runways.

"Redevelopment plan" means any one or more plans approved or adopted by the Commission setting forth programs or procedures for one or more projects and the protection of adjacent areas, and all administrative, funding, and financial details and proposals necessary to effectuate the plan.

"Terminal" means a public place, station, or depot for receiving and delivering passengers, baggage, mail, freight, or express matter and any combination thereof in connection with the transportation of persons and property on land, by air, or both.

"Terminal facilities" means all land, buildings, structures, improvements, equipment, and appliances useful in the operation of public warehouse, storage, and transportation facilities and industrial, manufacturing, or commercial activities for the accommodation of or in connection with commerce by land.

"Village" means the Village of Rantoul.

- 30 Section 15. Chanute-Rantoul National Aviation Center 31 Redevelopment Commission; creation.
- 32 (a) The Chanute-Rantoul National Aviation Center 33 Redevelopment Commission is created as a political 34 subdivision, body politic, and municipal corporation of the 35 State. The territorial jurisdiction of the Commission shall

- 1 extend over all of the 1,400 acres, more or less, under public
- 2 control, within the area commonly known and described as
- 3 Chanute Air Force Base, and the entire 2,125 acres of the area
- 4 commonly known and described as Chanute Air Force Base that is
- 5 under public control for the purposes of underground
- 6 infrastructure issues.
- 7 (b) The governing body of the Commission shall be a Board
- 8 of Directors consisting of 7 public members appointed by the
- 9 Village President, with the advice and consent of the Village
- Board, and the following ex-officio, non-voting members:
- 11 (1) The Director of Commerce and Economic Opportunity,
- or his or her designee;
- 13 (2) The Director of the Illinois Environmental
- 14 Protection Agency, or his or her designee;
- 15 (3) The President of the Village of Rantoul, or his or
- 16 her designee; and
- 17 (4) The Chair of the Rantoul Plan Commission or another
- 18 Rantoul Plan Commission member designated to represent the
- 19 Plan Commission.
- 20 All public members must reside within East Central
- 21 Illinois. Five members shall constitute a quorum.
- 22 All persons appointed as public members must have
- 23 recognized ability and experience in one or more of the
- 24 following areas: economic development, finance, banking,
- 25 industrial development, real estate development,
- transportation, logistics, community development, or venture
- 27 capital finance.
- The members shall elect the following officers from among
- 29 the public members of the Commission: Chair, Vice-Chair,
- 30 Treasurer, and Secretary. The officers shall serve for a term
- 31 prescribed by the Commission.
- 32 All members of the Commission shall serve without
- 33 compensation for their services as members but may be
- 34 reimbursed for all necessary expenses incurred in connection
- with the performance of their duties as members.
- 36 (c) The terms of all members shall begin 30 days after the

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- effective date of this Act. Of the initial appointees, one
  member shall serve for a term of 2 years, 2 members shall serve
  for a term of 3 years, 2 members shall serve for a term of 4
  years, and 2 members shall serve for a term of 5 years. All
  successors shall serve 5-year terms, except in case of an
  appointment to fill a vacancy. Vacancies occurring among the
  public members shall be filled for the remainder of the term.
  - (d) The Board shall determine the general policy of the Commission, approve its annual budget, make all appropriations, adopt all resolutions and ordinances providing for the issuance of bonds or notes by the Commission, adopt its bylaws, rules, and regulations, and have such other powers and duties as may be prescribed in this Act.
- 14 Section 20. Official acts; duty to promote development.
  - (a) All official acts of the Commission shall require the affirmative vote of at least 5 public members.
  - (b) It shall be the duty of the Commission to promote development within the territorial jurisdiction Commission. The Commission shall use the powers conferred upon it in this Act to assist in the development, construction, and acquisition of industrial and commercial projects within the territorial jurisdiction of the Commission and shall have the authority to (i) act as public developer in carrying out development programs for the publicly-held properties within the territorial jurisdiction of the Commission; (ii) make available adequate management, administrative, technical, financial, and other assistance necessary for encouraging a defined, organized, planned, scheduled, diversified, and economically, technologically, and environmentally sound community environment within the territorial jurisdiction of the Commission and to do so through the use of management procedures and programs that rely, to the maximum extent possible, on private enterprise; (iii) provide a conduit for the State and federal governments to make their resources available to the Commission; (iv) encourage the fullest use of

the economic potential of commercial and industrial building sites at reasonable costs to support the Rantoul National Aviation Center Airport and the goals of any redevelopment area within the territorial jurisdiction of the Commission that was established under Division 74.4 of the Illinois Municipal Code; (v) plan, assist, develop, build and construct, or finance any facility or project that is within the mission of the Commission to enhance the community environment and provide technological management, when requested to do so by the Village.

Section 25. Powers.

- (a) The Commission possesses all the powers of a body corporate necessary and convenient to accomplish the purposes of this Act, including, but not limited to, the following powers:
  - (1) to sue and be sued in its corporate name;
  - (2) to apply for and accept gifts, grants, or loans of funds or property, financial, or other aid from any public agency or private entity;
  - (3) to acquire, hold, sell, lease as lessor or lessee, deal in, lend, transfer, convey, donate or otherwise dispose of real or personal property, or interests in the property, under procedures set by the Commission and for consideration in the best interests of the Rantoul National Aviation Center Airport and the community;
  - (4) to enter into loans, contracts, agreements, and mortgages in any matter connected with any of its corporate purposes and to invest its funds;
  - (5) to implement the comprehensive plan for the redevelopment of the area within the territorial jurisdiction of the Commission that is adopted by the Village and to assist the Village in updating the comprehensive plan;
  - (6) to create, develop, and implement redevelopment plans for the territorial jurisdiction of the Commission,

which may include commercial and industrial uses;

- (7) to prepare, submit, and administer plans, and to participate in projects or intergovernmental agreements, or both, and to create reserves for planning, constructing, reconstructing, acquiring, owning, managing, insuring, leasing, equipping, extending, improving, operating, maintaining, and repairing land and projects that the Commission owns or leases;
- (8) to provide for the insurance, including self-insurance, of any property or operations of the Commission or its members, directors, and employees, against any risk or hazard, and to indemnify its members, agents, independent contractors, directors, and employees against any risk or hazard;
- (9) to appoint, retain, employ, and set compensation rates for its agents, independent contractors, and employees to carry out its powers and functions; specifically the administrative officer of the Village shall serve as Executive Director of the Commission, and the Comptroller of the Village shall serve as the Financial Officer of the Commission;
- (10) to acquire and accept by purchase, lease, gift, or otherwise any property or rights from any persons, any municipal corporation, body politic, or agency of the State or of the federal government or directly from the State or the federal government, useful for the purposes of the Commission, and apply for and accept grants, matching grants, loans, or appropriations from the State or the federal government, or any agency or instrumentality of the State or the federal government to be used for any of the purposes of the Commission, and to enter into any agreement with the State or federal government in relation to those grants, matching grants, loans, or appropriations;
- (11) to exercise the right of eminent domain by condemnation proceedings, in the manner provided by Article VII of the Illinois Code of Civil Procedure, to

acquire private property for the lawful purposes of the Commission or to carry out a comprehensive plan or redevelopment plan;

- (12) to fix and collect just, reasonable, and nondiscriminatory charges and rents for the use of Commission property and services. The charges collected may be used to defray the reasonable expenses of the Commission and to pay the principal of and the interest on any bonds issued by the Commission;
- (13) to install, repair, construct, reconstruct, or relocate streets, roads, alleys, sidewalks, utilities, and site improvements essential to the preparation of the area within the territorial jurisdiction of the Commission for use in accordance with the redevelopment plan;
- (14) to enter into redevelopment agreements with other units of local government relating to sharing taxes and other revenues and sharing, limiting, and transferring land use planning, subdivision, and zoning powers; and
- (15) to borrow money for the corporate purposes of the Commission and, in evidence of its obligations to repay the borrowing, issue its negotiable revenue bonds or notes for any of its corporate purposes, including, but not limited to, the following: paying for costs of planning, constructing, reconstructing, acquiring, owning, leasing, equipping, or improving any publicly-owned land within the territorial jurisdiction of the Commission, paying interest and principal on bonds, paying for legal, financial, and administrative consulting costs related to any debt financing, and creating reserves.
- (b) Any financial arrangements made by the Commission must expressly benefit the operations in order to keep the Aviation Center a viable and financially stable entity of the Village of Rantoul.
  - Section 30. Bonds or notes.
    - (a) The Commission shall have the power to issue bonds or

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- 1 notes for the purpose of developing, constructing, acquiring, 2 or improving projects, including, without limitation, those 3 established by business entities locating or expanding 4 property within the territorial jurisdiction of the 5 Commission.
  - (b) Any bonds or notes issued under this Section by the Commission shall be authorized by resolution or ordinance of the Board adopted by the affirmative vote of 5 of Directors. The action of the Commission authorizing issuance of the bonds may be effective immediately upon its adoption and shall describe in a general way any project contemplated to be financed by the bonds or notes, set forth the estimated cost of the project, and determine the project's period of usefulness. The authorizing resolution or ordinance shall determine the maturity or maturities of the bonds or notes, the denominations, the rate or rates at which the bonds or notes are to bear interest, and all the other terms and details of the bonds or notes. The bonds or notes may be issued as serial bonds payable in installments or as term bonds with or without sinking fund installments or a combination of the serial bonds and term bonds. All bonds or notes shall mature within the period of estimated usefulness of the project for which the bonds or notes are issued, as determined by the Board, but in any event not more than 50 years from their date of issue. The bonds and notes may bear interest at the rates the resolution or ordinance provides, notwithstanding any other provision of law, and shall be payable at the times determined in the resolution or ordinance. Bonds or notes of the Commission shall be sold in the manner that the Board determines, either at par or at a premium, or at discount.
    - (c) In connection with the issuance of its bonds or notes, the Commission may enter into arrangements to provide additional security and liquidity for its obligations, including but not limited to, municipal bond insurance, letters of credit, lines of credit by which the Commission may borrow funds to pay or redeem its obligations, and purchase or

- 1 remarketing arrangements for assuring the ability of owners of
- 2 the obligations to sell or to have redeemed the obligations.
- 3 The Commission may enter into contracts and may agree to pay
- 4 fees to persons providing those arrangements, including from
- 5 bond or note proceeds.

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- (d) The Commission's action authorizing the issuance of bonds or notes may provide that interest rates may vary depending on criteria set forth in the resolution or ordinance, including, but not limited to, variation of interest rates as may be necessary to cause bonds or notes to be remarketable at a price equal to their principal amount, and may provide for appointment of a national banking association, bank trust company, investment banker, or other financial institution to serve remarketing agent in that connection. as а Notwithstanding any other provision of law, the resolution or ordinance of the Commission authorizing the issuance of its bonds or notes may provide that alternative interest rates or provisions will apply when the bonds or notes are held by a person providing a letter of credit or other credit enhancement arrangement for those bonds or notes.
  - (e) The authorization of the issuance of any bonds or notes under this subsection shall constitute a contract with the holders of the bonds and notes. The resolution or ordinance may contain such covenants and restrictions regarding the project and the contracts, the issuance of additional bonds or notes by the Commission, the security for the bonds and notes, and any other matters deemed necessary or advisable by the Board to assure the payment of the bonds or notes of the Commission.
- (f) The resolution or ordinance authorizing the issuance of bonds or notes by the Commission shall provide for the application of revenues derived from the operation of the Commission's projects, revenues received from its members including revenue from contracts for the use of the Commission's projects, and revenues from its investment earnings to the payment of the operating expenses of the projects; the provision of adequate depreciation, reserve, or

replacement funds for the project, planned projects, and bonds or notes; and the payment of principal, premium, and interest on the bonds or notes of the Commission, including amounts for the purchase of the bonds or notes. The resolution or ordinance may provide that revenues of the Commission so derived and other receipts of the Commission which may be applied to those purposes shall be placed in separate funds and used for those purposes and also may provide that revenues not required for those purposes may be used for any proper purpose of the Commission or may be returned to members. Any notes of the Commission may, in addition, be secured by a pledge of proceeds of bonds to be issued by the Commission, as specified in the resolution or ordinance authorizing the issuance of the notes.

- (g) All bonds and notes of the Commission issued under this subsection shall be revenue bonds or notes. The bonds or notes shall have no claim for payment other than from revenues of the Commission derived from the operation of its projects, revenues received from its members, including from contracts for the use of the Commission's projects, bond or note proceeds, other receipts of the Commission, and investment earnings on the foregoing, all as and to the extent as provided in the resolution or ordinance of the Board authorizing the issuance of the bonds or notes. Bonds or notes issued by the Commission under this Section shall not constitute an indebtedness of the Commission or of any member within the meaning of constitutional or statutory limitation. It shall be plainly stated on each bond and note that it does not constitute an indebtedness of the Commission or of any member within the meaning of any constitutional or statutory limitation.
- (h) As long as any bonds or notes of the Commission created under this subsection are outstanding and unpaid, the Commission shall not terminate or dissolve. The Commission shall establish fees and charges for its operations sufficient to provide adequate revenues to meet all of the requirements under its various resolutions authorizing bonds or notes.
  - (i) A holder of any bond or note issued under this

subsection may, in any civil action, mandamus, or other proceeding, enforce and compel performance of all duties required to be performed by the Commission as set forth in the authorizing resolution or ordinance, or any members of the Commission or other persons contracting with the Commission in connection with any of the Commission's projects, including the imposition of fees and charges, the collection of sufficient revenues, and the proper application of revenues as provided in this subsection.

- (j) In addition, the resolution or ordinance authorizing any bonds or notes issued under this subsection may provide for a pledge, assignment, lien, or security interest, for the benefit of the holders of any or all bonds or notes of the Commission, (i) on any and all revenues derived from any contracts for the use of the Commission's projects and investment earnings of the projects, (ii) on any and all revenues received from its members, or (iii) on funds or accounts securing the payment of the bonds or notes as provided in the authorizing resolution. Any such pledge, assignment, lien, or security interest for the benefit of holders of bonds or notes shall be valid and binding from the time the bonds or notes are issued, without any physical delivery or further act, and shall be valid and binding against or before any claims of any other party having any claims of any kind against the Commission irrespective of whether the other parties have notice of the pledge, assignment, lien, or security interest.
- (k) A resolution or ordinance of the Board authorizing the issuance of bonds or notes under this subsection may provide for the appointment of a corporate trustee for any or all of the bonds or notes, and, in that event, shall prescribe the rights, duties, and powers of the trustee to be exercised for the benefit of the Commission and the protection of the holders of the bonds or notes. The trustee may be any trust company or state or national bank having the power of a trust company within Illinois. The resolution or ordinance may provide for the trustee to hold in trust, invest, and use amounts in funds

and accounts created by the resolution or ordinance. The resolution or ordinance may also provide for the assignment and direct payment to the trustee of amounts owed by members and other persons to the Commission under contracts for the use of or access to the Commission's projects, for application by the trustee to the purposes for which the revenues are to be used as provided in this subsection and as provided in the authorizing resolution. Upon receipt of the assignment, the member or other person shall make the assigned payments directly to the trustee.

- Section 35. Annual report. The Authority shall annually submit a report of its finances to the Auditor General. The Authority shall annually submit a report of its activities to the Governor and to the General Assembly.
- Section 40. Anti-trust laws; State action exemption; tort immunity; tax exemption.
  - (a) The Commission is hereby expressly made the beneficiary of the provisions of Section 1 of the Local Government Antitrust Exemption Act, and the General Assembly intends that the State action exemption to the application of the federal anti-trust laws be fully available to the Commission to the extent its activities are either (i) expressly or by necessary implication authorized by this Act or other Illinois law; or (ii) within traditional areas of local governmental activity.
  - (b) Members of the Commission, and their present and former officers, employees, agents, and independent contractors shall have the same immunities as established by the Local Governmental and Governmental Employees Tort Immunity Act.
- (c) Property, income, and receipts of or transactions by
  the Commission shall be exempt from all taxation, the same as
  if it were the property, income, or transaction of a city or
  county.

- 1 Commission shall not have power to levy taxes for any purpose
- 2 whatsoever except as provided with respect to Special Service
- 3 Districts and Tax Increment Financing Districts.
- 4 Section 50. Termination of the Commission. If the
- 5 Commission terminates or dissolves, all assets of the
- 6 Commission shall revert to the Village.
- 7 Section 99. Effective date. This Act takes effect upon
- 8 becoming law.