

94TH GENERAL ASSEMBLY State of Illinois 2005 and 2006 HB3537

Introduced 2/23/2005, by Rep. Angelo Saviano

SYNOPSIS AS INTRODUCED:

225 ILCS 210/2001
225 ILCS 227/1
225 ILCS 227/5
225 ILCS 227/10
225 ILCS 227/30
225 ILCS 227/35
225 ILCS 227/50
225 ILCS 227/57 new
225 ILCS 227/65
225 ILCS 227/75
225 ILCS 227/75

from Ch. 96 1/2, par. 1-2001

Amends the Pyrotechnic Operator Licensing Act by changing the short title to the Pyrotechnic Distributor and Operator Licensing Act and amends the Illinois Explosives Act to reflect that change. Defines "pyrotechnic distributor". Provides for licensure requirements and rules for a pyrotechnic distributor (in addition to a lead pyrotechnic operator). Provides that after January 1, 2006, no person may engage in pyrotechnic distribution and no individual may act as a lead operator in a pyrotechnic display without first applying for and obtaining a license (now, after April 1, 2005, no individual may act as a lead operator in a pyrotechnic display without applying for and obtaining a license). Provides that an applicant for a license as a pyrotechnic distributor shall not be granted a license if the distributor or any of its officers, if applicable, was convicted of a felony in the 5 years preceding the date of the application. Provides that no pyrotechnic distributor shall allow any person in the pyrotechnic distributor's employ to act as a lead pyrotechnic distributor until the person has obtained a lead pyrotechnic operator license from the Office of the State Fire Marshal. Effective immediately.

LRB094 11221 RAS 41943 b

FISCAL NOTE ACT MAY APPLY

1 AN ACT in relation to pyrotechnic displays.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- 4 Section 5. The Illinois Explosives Act is amended by
- 5 changing Section 2001 as follows:
- 6 (225 ILCS 210/2001) (from Ch. 96 1/2, par. 1-2001)
- 7 Sec. 2001. No person shall possess, use, purchase or
- 8 transfer explosive materials unless licensed by the Department
- 9 except as otherwise provided by this Act and the Pyrotechnic
- 10 Distributor and Operator Licensing Act.
- 11 (Source: P.A. 93-263, eff. 7-22-03.)
- 12 Section 10. The Pyrotechnic Operator Licensing Act is
- 13 amended by changing Sections 1, 5, 10, 30, 35, 50, 65, 75, and
- 90 and adding Section 57 as follows:
- 15 (225 ILCS 227/1)
- Sec. 1. Short title. This Act may be cited as the
- 17 Pyrotechnic Distributor and Operator Licensing Act.
- 18 (Source: P.A. 93-263, eff. 7-22-03.)
- 19 (225 ILCS 227/5)
- 20 Sec. 5. Definitions. In this Act:
- "Display fireworks" means any substance or article defined
- 22 as a Division 1.3G or 1.4 explosive by the United States
- Department of Transportation under 49 CFR 173.50, except a
- substance or article exempted under the Fireworks Use Act.
- 25 "Fireworks" has the meaning given to that term in the
- 26 Fireworks Use Act.
- "Lead pyrotechnic operator" means the individual with
- overall responsibility for the safety, setup, discharge, and
- 29 supervision of a pyrotechnic display.

- 1 "Office" means Office of the State Fire Marshal.
- 2 "Person" means an individual, firm, corporation,
- 3 association, partnership, company, consortium, joint venture,
- 4 commercial entity, state, municipality, or political
- 5 subdivision of a state or any agency, department, or
- 6 instrumentality of the United States and any officer, agent, or
- 7 employee of these entities.
- 8 "Pyrotechnic display" or "display" means the detonation,
- 9 ignition, or deflagration of display fireworks to produce a
- 10 visual or audible effect of an exhibitional nature before the
- 11 public, invitees, or licensees, regardless of whether
- 12 admission is charged.
- "Pyrotechnic distributor" means any person, company,
- 14 association, group of persons, or corporation who distributes
- display fireworks for sale in the State of Illinois or provides
- them as part of a pyrotechnic display service in the State of
- 17 <u>Illinois.</u>
- 18 (Source: P.A. 93-263, eff. 7-22-03.)
- 19 (225 ILCS 227/10)
- Sec. 10. License; enforcement. No person may act as a
- 21 <u>pyrotechnic distributor or</u> lead pyrotechnic operator, or
- 22 advertise or use any title implying that the person is a
- 23 <u>pyrotechnic distributor or</u> lead pyrotechnic operator, unless
- 24 licensed by the Office under this Act. An out-of-state person
- 25 hired for or engaged in a pyrotechnic display must have a
- 26 pyrotechnic distributor license issued by the Office and a
- 27 person licensed under this Act as a lead pyrotechnic operator
- 28 supervising the display. The State Fire Marshal, in the name of
- the People, through the Attorney General, the State's Attorney
- of any county, any resident of the State, or any legal entity
- 31 within the State may apply for injunctive relief in any court
- 32 to enjoin any person who has not been issued a license or whose
- 33 license has been suspended, revoked, or not renewed, from
- 34 practicing a licensed activity. Upon filing a verified petition
- in court, the court, if satisfied by affidavit, or otherwise,

1 that the person is or has been practicing in violation of this 2 Act, may enter a temporary restraining order or preliminary 3 injunction, without bond, enjoining the defendant from further unlicensed activity. A copy of the verified complaint shall be 4 5 served upon the defendant and the proceedings are to be 6 conducted as in other civil cases. The court may enter a judgment permanently enjoining a defendant from further 7 unlicensed activity if it is established that the defendant has 8 9 been or is practicing in violation of this Act. In case of 10 violation of any injunctive order or judgment entered under 11 this Section, the court may summarily try and punish the 12 offender for contempt of court. Injunctive proceedings are in addition to all penalties and other remedies in this Act. 13

14 (Source: P.A. 93-263, eff. 7-22-03.)

15 (225 ILCS 227/30)

16 Sec. 30. Rules. The State Fire Marshal shall adopt all rules necessary to carry out its responsibilities under this 17 18 Act including rules concerning pyrotechnic distributors and 19 rules requiring the training, examination, and licensing of 20 lead pyrotechnic operators engaging in or responsible for the handling and use of Division 1.3G (Class B) and 1.4 (Class C) 21 22 explosives. The pyrotechnic distributor's training program test shall incorporate the rules of the State Fire Marshal, 23 24 which shall be based upon nationally recognized standards such 25 as those of the National Fire Protection Association (NFPA) 26 1123 guidelines for outdoor displays and NFPA 1126 for indoor 27 displays. The Fire Marshal shall adopt rules as required for the licensing of <u>all pyrotechnic distributors and a lead</u> 28 29 pyrotechnic operators operator involved in an outdoor or indoor 30 pyrotechnic display.

31 (Source: P.A. 93-263, eff. 7-22-03.)

32 (225 ILCS 227/35)

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33 Sec. 35. Licensure requirements and fees.

(a) Each application for a license to practice under this

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- 2 provided by the Office. The Office shall have the testing
- 3 procedures for licensing as a lead pyrotechnic operator
- 4 developed by October 1, 2004.
- 5 (b) After April 1, 2005, all pyrotechnic displays, both 6 indoor and outdoor, must comply with the requirements set forth
- 7 in this Act.
- 8 (c) After <u>January 1, 2006</u> April 1, 2005, no <u>person</u>
- 9 <u>individual</u> may <u>engage</u> in pyrotechnic distribution without
- 10 first applying for and obtaining a license from the Office.
- 11 Applicants for a license must submit to the Office the
- 12 <u>following:</u>
- 13 (1) A current BATFE license for distribution of display
- 14 <u>fireworks.</u>
- 15 (2) Proof of \$1,000,000 in product liability
- 16 <u>insurance.</u>
- 17 (3) Proof of \$1,000,000 in general liability
- 18 <u>insurance</u>.
- 19 <u>(4) Proof of Illinois Worker's Compensation Insurance.</u>
- 20 <u>(5) A license fee of \$5,000 for the issuance of a</u>
- 21 <u>pyrotechnic distributor's license.</u>
- 22 (6) Proof of a current United States Department of
- Transportation (DOT) Identification Number.
- 24 <u>(7) Proof of a current USDOT Hazardous Materials</u>
- 25 Registration Number.
- 26 <u>(c-2)</u> An applicant for a license as a pyrotechnic
- 27 <u>distributor shall not be granted a license if the distributor</u>
- or any of its officers, if applicable, was convicted of a
- felony in the 5 years preceding the date of the application.
- 30 <u>(c-5) After January 1, 2006, no individual may</u> act as a
- 31 lead operator in a pyrotechnic display without first applying
- 32 for and obtaining a lead pyrotechnic operator's license from
- 33 the Office. The Office shall establish separate licenses for
- lead pyrotechnic operators for indoor and outdoor pyrotechnic
- 35 displays. Applicants for a license must:
- 36 (1) Pay the fees set by the Office.

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- 1 (2) Have the requisite training or continuing 2 education as established in the Office's rules.
- 3 (3) Pass the examination presented by the Office.
- 4 (d) A person is qualified to receive a license under this 5 Act if the person meets all of the following minimum 6 requirements:
 - (1) Is at least 21 years of age.
- 8 (2) Has not willfully violated any provisions of this 9 Act.
 - (3) Has not made any material misstatement or knowingly withheld information in connection with any original or renewal application.
 - (4) Has not been declared incompetent by any competent court by reasons of mental or physical defect or disease unless a court has since declared the person competent.
 - (5) Does not have an addiction to or dependency on alcohol or drugs that is likely to endanger the public at a pyrotechnic display.
 - (6) Has not been convicted in any jurisdiction of any felony within the prior 5 years.
 - (7) Is not a fugitive from justice.
 - (e) A person is qualified to assist a lead operator if the person meets all of the following minimum requirements:
 - (1) Is at least 18 years of age.
 - (2) Has not willfully violated any provision of this
 - (3) Has not been declared incompetent by any competent court by reasons of mental or physical defect or disease unless a court has since declared the person competent.
 - (4) Does not have an addiction to or dependency on alcohol or drugs that is likely to endanger the public at a pyrotechnic display.
- 33 (5) Has not been convicted in any jurisdiction of any 34 felony within the prior 5 years.
- 35 (6) Is not a fugitive from justice.
- 36 (Source: P.A. 93-263, eff. 7-22-03.)

1 (225 ILCS 227/50)

2 Sec. 50. Issuance of license; renewal; fees nonrefundable.

- (a) The Office, upon the applicant's satisfactory completion of the requirements imposed under this Act and upon receipt of the requisite fees, shall issue the appropriate license showing the name, address, and photograph of the licensee and the dates of issuance and expiration. The license shall include the name of the pyrotechnic distributor employing the lead pyrotechnic operator. A lead pyrotechnic operator is required to have a separate license for each pyrotechnic distributor who employs the lead pyrotechnic operator.
- (b) Each licensee may apply for renewal of his or her license upon payment of the applicable fees. The expiration date and renewal period for each license issued under this Act shall be set by rule. Failure to renew within 60 days of the expiration date results in lapse of the license. A lapsed license may not be reinstated until a written application is filed, the renewal fee is paid, and the reinstatement fee established by the Office is paid. Renewal and reinstatement fees shall be waived for persons who did not renew while on active duty in the military and who file for renewal or restoration within one year after discharge from the service. A lapsed license may not be reinstated after 5 years have elapsed except upon passing an examination to determine fitness to have the license restored and by paying the required fees.
- (c) All fees paid under this Act are nonrefundable.
- 27 (Source: P.A. 93-263, eff. 7-22-03.)
- 28 (225 ILCS 227/57 new)
- Sec. 57. Training; additional lead pyrotechnic operators.
- 30 No pyrotechnic distributor shall allow any person in the
- 31 pyrotechnic distributor's employ to act as a lead pyrotechnic
- 32 operator until the person has obtained a lead pyrotechnic
- operator's license from the Office.

1.3

1 (225 ILCS 227/65)

Sec. 65. Grounds for discipline. Licensees subject to this Act shall conduct their practice in accordance with this Act and the rules promulgated under this Act. A licensee is subject to disciplinary sanctions enumerated in this Act if the State Fire Marshal finds that the licensee is guilty of any of the following:

- (1) Fraud or material deception in obtaining or renewing a license.
- (2) Engaging in dishonorable, unethical, or unprofessional conduct of a character likely to deceive, defraud, or harm the public in the course of professional services or activities.
- (3) Conviction of any crime that has a substantial relationship to his or her practice or an essential element of which is misstatement, fraud, dishonesty, or conviction in this or another state of any crime that is a felony under the laws of Illinois or conviction of a felony in a federal court, unless the licensee demonstrates that he or she has been sufficiently rehabilitated to warrant the public trust.
- (4) Performing any service in a grossly negligent manner or permitting any <u>lead pyrotechnic operator</u> licensed employee to perform a service in a grossly negligent manner, regardless of whether actual damage or damage to the public is established.
- (5) Addiction to or dependency on alcohol or drugs or use of alcohol or drugs that is likely to endanger the public at a pyrotechnic display.
- (6) Willfully receiving direct or indirect compensation for any professional service not actually rendered.
- (7) Having disciplinary action taken against his or her license in another state.
- (8) Making differential treatment against any person to his or her detriment because of race, color, creed, sex,

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- 1 religion, or national origin.
- 2 (9) Engaging in unprofessional conduct.
- 3 (10) Engaging in false or misleading advertising.
- 4 (11) Contracting or assisting an unlicensed person to 5 perform services for which a license is required under this 6 Act.
- 7 (12) Permitting the use of his or her license to enable 8 an unlicensed person or agency to operate as a licensee.
 - (13) Performing and charging for a service without having the authorization to do so from the member of the public being served.
 - (14) Failure to comply with any provision of this Act or the rules promulgated under this Act.
- (15) Conducting business regulated by this Act without
 a currently valid license in those circumstances where a
 license is required.
- 17 (Source: P.A. 93-263, eff. 7-22-03.)
- 18 (225 ILCS 227/75)
- 19 Sec. 75. Formal charges; hearing.
- 20 (a) The Office may file formal charges against a licensee.
 21 The formal charges, at a minimum, shall inform the licensee of
 22 the specific facts that are the basis of the charge to enable
 23 the licensee to defend himself or herself.
 - (b) Each licensee whose conduct is the subject of a formal charge that seeks to impose disciplinary action against the licensee shall be served notice of the formal charge at least 30 days before the date of the hearing. The hearing shall be presided over by the Office or a hearing officer authorized by the Office in compliance with the Illinois Administrative Procedure Act. Service shall be considered to have been given if the notice was personally received by the licensee or if the notice was mailed certified, return requested, to the licensee at the licensee's last known address as listed with the Office.
 - (c) The notice of a formal charge shall consist, at a minimum, of the following information:

- (1) The time and date of the hearing.
- (2) A statement that the licensee may appear personally at the hearing and may be represented by counsel.
 - (3) A statement that the licensee has the right to produce witnesses and evidence in his or her behalf and the right to cross-examine witnesses and evidence produced against him or her.
 - (4) A statement that the hearing can result in disciplinary action being taken against $\underline{\text{the}}$ his or her license.
 - (5) A statement that rules for the conduct of these hearings exist and that it may be in the licensee's his or her best interest to obtain a copy.
 - (6) A statement that the hearing officer authorized by the Office shall preside at the hearing and, following the conclusion of the hearing, make findings of fact, conclusions of law, and recommendations, separately stated, to the Office as to what disciplinary action, if any, should be imposed on the licensee.
 - (7) A statement that the Office may continue the hearing.
- (d) The Office or the hearing officer authorized by the Office shall hear evidence produced in support of the formal charges and contrary evidence produced by the licensee, if any. If the hearing is conducted by a hearing officer, at the conclusion of the hearing, the hearing officer shall make findings of fact, conclusions of law, and recommendations, separately stated, and submit them to the Office and to all parties to the proceeding. Submission to the licensee shall be considered as having been made if done in a similar fashion as service of the notice of formal charges. Within 20 days after the service, any party to the proceeding may present to the Office a motion, in writing, for a rehearing. The written motion shall specify the particular grounds for the rehearing.
- (e) The Office, following the time allowed for filing a motion for rehearing, shall review the hearing officer's

- 1 findings of fact, conclusions of law, recommendations, and any
- 2 motions filed subsequent to the hearing. After review of the
- 3 information the Office may hear oral arguments and thereafter
- 4 issue an order. The report of findings of fact, conclusions of
- 5 law, and recommendations of the hearing officer shall be the
- 6 basis for the Office's order. If the Office finds that
- 7 substantial justice was not done, it may issue an order in
- 8 contravention of the hearing officer's findings.
- 9 (f) All proceedings under this Section are matters of
- 10 public record and a record of the proceedings shall be
- 11 preserved.
- 12 (Source: P.A. 93-263, eff. 7-22-03.)
- 13 (225 ILCS 227/90)
- 14 Sec. 90. Penalties. Any natural person who violates any of
- 15 the following provisions is guilty of a Class A misdemeanor for
- 16 the first offense and a corporation or other entity that
- 17 violates any of the following provision commits a business
- offense punishable by a fine not to exceed \$5,000; a second or
- 19 subsequent offense in violation of any Section of this Act,
- 20 including this Section, is a Class 4 felony if committed by a
- 21 natural person, or a business offense punishable by a fine of
- up to \$10,000 if committed by a corporation or other business
- 23 entity:
- 24 (1) Practicing or attempting to practice as a
- 25 <u>pyrotechnic distributor or</u> lead pyrotechnic operator
- 26 without a license;
- 27 (2) Obtaining or attempting to obtain a license,
- 28 practice or business, or any other thing of value by
- 29 fraudulent representation;
- 30 (3) Permitting, directing, or authorizing any person
- in one's employ or under one's direction or supervision to
- 32 work or serve as a licensee if that individual does not
- possess an appropriate valid license.
- Whenever any person is punished as a repeat offender under
- 35 this Section, the Office may proceed to obtain a permanent

- 1 injunction against the person under Section 10. If any person
- 2 in making any oath or affidavit required by this Act swears
- 3 falsely, the person is guilty of perjury and upon conviction
- 4 may be punished accordingly.
- 5 (Source: P.A. 93-263, eff. 7-22-03.)
- 6 Section 99. Effective date. This Act takes effect upon
- 7 becoming law.