94TH GENERAL ASSEMBLY

State of Illinois

2005 and 2006

HB2576

Introduced 02/18/05, by Rep. Angelo Saviano

SYNOPSIS AS INTRODUCED:

225 ILCS 60/9	from Ch. 111, par. 4400-9
225 ILCS 60/23	from Ch. 111, par. 4400-23
225 ILCS 60/32 rep.	

Amends the Medical Practice Act of 1987. Makes changes in the determination of professional capacity. Requires certain applicants to submit proof of professional capacity. Removes provisions requiring the Disciplinary Board to send the summary report of final actions taken upon disciplinary files. Provides that the report must be made available to the public upon request and payment of the fees set by the Department and may be made available to the public on the Internet through the State of Illinois World Wide Web site. Repeals provisions allowing persons licensed in another state to practice medicine in Illinois pending examination. Effective immediately.

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FISCAL NOTE ACT MAY APPLY

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AN ACT concerning professional regulation.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

- 4 Section 5. The Medical Practice Act of 1987 is amended by 5 changing Sections 9 and 23 as follows:
- 6 (225 ILCS 60/9) (from Ch. 111, par. 4400-9)

(Section scheduled to be repealed on January 1, 2007)

- 8 Sec. 9. Application for license. Each applicant for a 9 license shall:
- (A) Make application on blank forms prepared and
 furnished by the Department of Professional Regulation
 hereinafter referred to as the Department.

(B) Submit evidence satisfactory to the Departmentthat the applicant:

15 (1) is of good moral character. In determining moral character under this Section, the Department may 16 take into consideration whether the applicant has 17 engaged in conduct or activities which would 18 19 constitute grounds for discipline under this Act. The Department may also request the applicant to submit, 20 and may consider as evidence of moral character, 21 endorsements from 2 or 3 individuals licensed under 22 this Act; 23

- 24 (2) has the preliminary and professional education25 required by this Act;
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(3) (blank); and

(4) is physically, mentally, and professionally
capable of practicing medicine with reasonable
judgment, skill, and safety. In determining physical,
mental and professional capacity under this Section,
the Medical Licensing Board may, upon a showing of a
possible incapacity, compel any applicant to submit to

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1 a mental or physical examination, or both. The 2 Licensing Board may condition or restrict any license, subject to the same terms and conditions as are 3 provided for the Medical Disciplinary Board under 4 5 Section 22 of this Act. Any such condition of a 6 restricted license shall provide that the Chief 7 Medical Coordinator or Deputy Medical Coordinator shall have the authority to review the subject 8 physician's compliance with such conditions or 9 10 restrictions, including, where appropriate, the physician's record of treatment and counseling 11 12 regarding the impairment, to the extent permitted by 13 federal statutes and applicable regulations safeguarding the confidentiality of medical records of 14 15 patients. 16 In determining professional capacity under this 17 Section, an individual may be required to complete such additional testing, training, or remedial education as the 18 19 Licensing Board may deem necessary in order to establish 20 the applicant's present capacity to practice medicine with reasonable judgment, skill, and safety. The Medical 21 Licensing Board may consider, as part of its determination 22 23 of the professional capacity of the applicant, the 24 following: (i) medical research in an established research 25 facility, hospital, university, or private 26 27 corporation; 28 (ii) specialized training or education; (iii) publication of original work in learned, 29 30 medical, or scientific journals; 31 (iv) participation in federal, state, local, or international public health programs or organizations; 32 (v) professional service in a federal, veterans, 33 34 or military institution; and 35 (vi) such other professional activities as would maintain and enhance the clinical capabilities of the 36

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applicant.

2 <u>Any applicant applying for a license to practice</u> 3 <u>medicine in all of its branches or for a license as a</u> 4 <u>chiropractic physician that has not been engaged in the</u> 5 <u>active practice of medicine or has not been enrolled in a</u> 6 <u>medical program for 2 years prior to application must</u> 7 <u>submit proof of professional capacity.</u>

Any applicant applying for a temporary license that has 8 9 not been engaged in the active practice of medicine or has not been enrolled in a medical program for 5 years prior to 10 11 application must submit proof of professional capacity. In determining professional capacity under this Section any 12 who has not been actively 13 individual -engaged the practice of medicine or as a medical, osteopathic, 14 15 chiropractic student or who has not been engaged 16 program of medical education during the 2 formal 17 immediately preceding their application may be required complete such additional testing, training, or 18 remedial education as the Licensing Board may deem necessary 19 20 establish the applicant's present capacity practice medicine with reasonable judgment, skill, and 21 safety. 22

(C) Designate specifically the name, location, and
kind of professional school, college, or institution of
which the applicant is a graduate and the category under
which the applicant seeks, and will undertake, to practice.

(D) Pay to the Department at the time of application the required fees.

(E) Pursuant to Department rules, as required, pass an examination authorized by the Department to determine the applicant's fitness to receive a license.

32 (F) Complete the application process within 3 years 33 from the date of application. If the process has not been 34 completed within 3 years, the application shall be denied, 35 application fees shall be forfeited, and the applicant must 36 reapply and meet the requirements in effect at the time of HB2576

reapplication.

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(Source: P.A. 89-387, eff. 8-20-95; 89-702, eff. 7-1-97.)

3 (225 ILCS 60/23) (from Ch. 111, par. 4400-23)

(Section scheduled to be repealed on January 1, 2007)

5 Sec. 23. Reports relating to professional conduct and 6 capacity.

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(A) Entities required to report.

8 (1) Health care institutions. The chief administrator 9 or executive officer of any health care institution 10 licensed by the Illinois Department of Public Health shall 11 report to the Disciplinary Board when any person's clinical privileges are terminated or are restricted based on a 12 final determination, in accordance with that institution's 13 by-laws or rules and regulations, that a person has either 14 15 committed an act or acts which may directly threaten 16 patient care, and not of an administrative nature, or that a person may be mentally or physically disabled in such a 17 manner as to endanger patients under that person's care. 18 19 Such officer also shall report if a person accepts termination 20 voluntary or restriction of clinical privileges in lieu of formal action based upon conduct 21 22 related directly to patient care and not of an administrative nature, or in lieu of formal action seeking 23 24 to determine whether a person may be mentally or physically disabled in such a manner as to endanger patients under 25 26 that person's care. The Medical Disciplinary Board shall, 27 by rule, provide for the reporting to it of all instances in which a person, licensed under this Act, who is impaired 28 29 by reason of age, drug or alcohol abuse or physical or 30 mental impairment, is under supervision and, where 31 appropriate, is in a program of rehabilitation. Such reports shall be strictly confidential and may be reviewed 32 and considered only by the members of the Disciplinary 33 Board, or by authorized staff as provided by rules of the 34 Disciplinary Board. Provisions shall be made for the 35

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1 periodic report of the status of any such person not less 2 than twice annually in order that the Disciplinary Board 3 shall have current information upon which to determine the status of any such person. Such initial and periodic 4 5 reports of impaired physicians shall not be considered 6 records within the meaning of The State Records Act and shall be disposed of, following a determination by the 7 Disciplinary Board that such reports are no 8 longer required, in a manner and at such time as the Disciplinary 9 10 Board shall determine by rule. The filing of such reports 11 shall be construed as the filing of a report for purposes 12 of subsection (C) of this Section.

(2) Professional associations. The President or chief 13 executive officer of any association or society, of persons 14 licensed under this Act, operating within this State shall 15 16 report to the Disciplinary Board when the association or 17 society renders a final determination that a person has committed unprofessional conduct related directly to 18 patient care or that a person may be mentally or physically 19 20 disabled in such a manner as to endanger patients under 21 that person's care.

(3) Professional liability insurers. Every insurance 22 23 company which offers policies of professional liability insurance to persons licensed under this Act, or any other 24 25 entity which seeks to indemnify the professional liability of a person licensed under this Act, shall report to the 26 27 Disciplinary Board the settlement of any claim or cause of 28 action, or final judgment rendered in any cause of action, which alleged negligence in the furnishing of medical care 29 30 by such licensed person when such settlement or final 31 judgment is in favor of the plaintiff.

32 (4) State's Attorneys. The State's Attorney of each
33 county shall report to the Disciplinary Board all instances
34 in which a person licensed under this Act is convicted or
35 otherwise found guilty of the commission of any felony. The
36 State's Attorney of each county may report to the

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Disciplinary Board through a verified complaint any instance in which the State's Attorney believes that a physician has willfully violated the notice requirements of the Parental Notice of Abortion Act of 1995.

5 (5) State agencies. All agencies, boards, commissions, 6 departments, or other instrumentalities of the government of the State of Illinois shall report to the Disciplinary 7 Board any instance arising in connection with the 8 9 operations of such agency, including the administration of 10 any law by such agency, in which a person licensed under 11 this Act has either committed an act or acts which may be a 12 violation of this Act or which may constitute unprofessional conduct related directly to patient care or 13 which indicates that a person licensed under this Act may 14 be mentally or physically disabled in such a manner as to 15 16 endanger patients under that person's care.

(B) Mandatory reporting. All reports required by items (34), (35), and (36) of subsection (A) of Section 22 and by Section 23 shall be submitted to the Disciplinary Board in a timely fashion. The reports shall be filed in writing within 60 days after a determination that a report is required under this Act. All reports shall contain the following information:

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(1) The name, address and telephone number of the person making the report.

(2) The name, address and telephone number of the
 person who is the subject of the report.

(3) The name or other means of identification of any
patient or patients whose treatment is a subject of the
report, provided, however, no medical records may be
revealed without the written consent of the patient or
patients.

32 (4) A brief description of the facts which gave rise to
 33 the issuance of the report, including the dates of any
 34 occurrences deemed to necessitate the filing of the report.

35 (5) If court action is involved, the identity of the
 36 court in which the action is filed, along with the docket

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number and date of filing of the action.

2 (6) Any further pertinent information which the 3 reporting party deems to be an aid in the evaluation of the 4 report.

The Department shall have the right to inform patients of 5 6 the right to provide written consent for the Department to obtain copies of hospital and medical records. The Disciplinary 7 8 Board or Department may exercise the power under Section 38 of this Act to subpoena copies of hospital or medical records in 9 mandatory report cases alleging death or permanent bodily 10 11 injury when consent to obtain records is not provided by a 12 patient or legal representative. Appropriate rules shall be 13 adopted by the Department with the approval of the Disciplinary Board. 14

When the Department has received written reports concerning incidents required to be reported in items (34), (35), and (36) of subsection (A) of Section 22, the licensee's failure to report the incident to the Department under those items shall not be the sole grounds for disciplinary action.

20 Nothing contained in this Section shall act to in any way, waive or modify the confidentiality of medical reports and 21 22 committee reports to the extent provided by law. Any 23 information reported or disclosed shall be kept for the 24 confidential use of the Disciplinary Board, the Medical Coordinators, the Disciplinary Board's attorneys, the medical 25 26 investigative staff, and authorized clerical staff, as 27 provided in this Act, and shall be afforded the same status as is provided information concerning medical studies in Part 21 28 29 of Article VIII of the Code of Civil Procedure.

30 Immunity from prosecution. Any individual (C) or organization acting in good faith, and not in a wilful and 31 32 wanton manner, in complying with this Act by providing any report or other information to the Disciplinary Board, or 33 assisting in the investigation or preparation of such 34 35 by participating in proceedings of information, or the Disciplinary Board, or by serving as a member 36 of the

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Disciplinary Board, shall not, as a result of such actions, be
 subject to criminal prosecution or civil damages.

(D) Indemnification. Members of the Disciplinary Board, 3 4 the Medical Coordinators, the Disciplinary Board's attorneys, 5 the medical investigative staff, physicians retained under contract to assist and advise the medical coordinators in the 6 investigation, and authorized clerical staff shall 7 he indemnified by the State for any actions occurring within the 8 9 scope of services on the Disciplinary Board, done in good faith and not wilful and wanton in nature. The Attorney General shall 10 11 defend all such actions unless he or she determines either that 12 there would be a conflict of interest in such representation or 13 that the actions complained of were not in good faith or were wilful and wanton. 14

15 Should the Attorney General decline representation, the 16 member shall have the right to employ counsel of his or her 17 choice, whose fees shall be provided by the State, after 18 approval by the Attorney General, unless there is a 19 determination by a court that the member's actions were not in 20 good faith or were wilful and wanton.

The member must notify the Attorney General within 7 days of receipt of notice of the initiation of any action involving services of the Disciplinary Board. Failure to so notify the Attorney General shall constitute an absolute waiver of the right to a defense and indemnification.

The Attorney General shall determine within 7 days after receiving such notice, whether he or she will undertake to represent the member.

29 (E) Deliberations of Disciplinary Board. Upon the receipt 30 of any report called for by this Act, other than those reports of impaired persons licensed under this Act required pursuant 31 32 to the rules of the Disciplinary Board, the Disciplinary Board shall notify in writing, by certified mail, the person who is 33 the subject of the report. Such notification shall be made 34 35 within 30 days of receipt by the Disciplinary Board of the 36 report.

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The notification shall include a written notice setting 1 2 forth the person's right to examine the report. Included in such notification shall be the address at which the file is 3 maintained, the name of the custodian of the reports, and the 4 5 telephone number at which the custodian may be reached. The person who is the subject of the report shall submit a written 6 statement responding, clarifying, adding to, or proposing the 7 8 amending of the report previously filed. The statement shall 9 become a permanent part of the file and must be received by the Disciplinary Board no more than 60 days after the date on which 10 11 the person was notified by the Disciplinary Board of the 12 existence of the original report.

The Disciplinary Board shall review all reports received by 13 it, together with any supporting information and responding 14 15 statements submitted by persons who are the subject of reports. 16 The review by the Disciplinary Board shall be in a timely 17 manner but in no event, shall the Disciplinary Board's initial review of the material contained in each disciplinary file be 18 19 less than 61 days nor more than 180 days after the receipt of 20 the initial report by the Disciplinary Board.

When the Disciplinary Board makes its initial review of the 21 materials contained within its disciplinary files, 22 the 23 Disciplinary Board shall, in writing, make a determination as to whether there are sufficient facts to warrant further 24 investigation or action. Failure to make such determination 25 26 within the time provided shall be deemed to be a determination 27 that there are not sufficient facts to warrant further 28 investigation or action.

29 Should the Disciplinary Board find that there are not 30 sufficient facts to warrant further investigation, or action, the report shall be accepted for filing and the matter shall be 31 32 deemed closed and so reported to the Director. The Director shall then have 30 days to accept the Medical Disciplinary 33 further 34 Board's decision or request investigation. The 35 Director shall inform the Board in writing of the decision to request further investigation, including the specific reasons 36

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for the decision. The individual or entity filing the original report or complaint and the person who is the subject of the report or complaint shall be notified in writing by the Director of any final action on their report or complaint.

5 (F) Summary reports. The Disciplinary Board shall prepare, 6 on a timely basis, but in no event less than one every other month, a summary report of final actions taken upon 7 8 disciplinary files maintained by the Disciplinary Board. This publication must be made available to the public upon request 9 and payment of the fees set by the Department. This publication 10 11 may be made available to the public on the Internet through the State of Illinois World Wide Web site. The summary reports 12 shall be sent by the Disciplinary Board to every health care 13 facility licensed by the Illinois Department of Public Health, 14 15 every professional association and society of persons licensed 16 under this Act functioning on a statewide basis in this State, 17 the American Medical Association, the American Osteopathic Association, the American Chiropractic Association, 18 all insurers providing professional liability insurance to persons 19 licensed under this Act in the State of Illinois, 20 the Federation of State Medical Licensing Boards, and the Illinois 21 Pharmacists Association. 22

23 (G) Any violation of this Section shall be a Class A24 misdemeanor.

(H) If any such person violates the provisions of this 25 26 Section an action may be brought in the name of the People of 27 the State of Illinois, through the Attorney General of the 28 State of Illinois, for an order enjoining such violation or for an order enforcing compliance with this Section. Upon filing of 29 30 a verified petition in such court, the court may issue a temporary restraining order without notice or bond and may 31 32 preliminarily or permanently enjoin such violation, and if it is established that such person has violated or is violating 33 the injunction, the court may punish the offender for contempt 34 35 of court. Proceedings under this paragraph shall be in addition to, and not in lieu of, all other remedies and penalties 36

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provided for by this Section.
(Source: P.A. 89-18, eff. 6-1-95; 89-702, eff. 7-1-97; 90-699, eff. 1-1-99.)
(225 ILCS 60/32 rep.)
Section 10. The Medical Practice Act of 1987 is amended by repealing Section 32.
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7 Section 99. Effective date. This Act takes effect upon8 becoming law.