# 94TH GENERAL ASSEMBLY

## State of Illinois

## 2005 and 2006

#### HB1284

Introduced 2/9/2005, by Rep. Robert S. Molaro

### SYNOPSIS AS INTRODUCED:

65 ILCS 5/8-11-1.1	from	Ch.	24,	par.	8-11-1.1
65 ILCS 5/8-11-1.3	from	Ch.	24,	par.	8-11-1.3
65 ILCS 5/8-11-1.4	from	Ch.	24,	par.	8-11-1.4
65 ILCS 5/8-11-1.5	from	Ch.	24,	par.	8-11-1.5

Amends the Illinois Municipal Code. Provides that the rates of the Non-Home Rule Municipal Retailers' Occupation Tax Act, the Non-Home Rule Municipal Service Occupation Tax Act, and the Non-Home Rule Municipal Use Tax Act may not exceed 1% (now, the rates may not exceed 1/2 of 1%).

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FISCAL NOTE ACT MAY APPLY

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AN ACT concerning local government.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Illinois Municipal Code is amended by 5 changing Sections 8-11-1.1, 8-11-1.3, 8-11-1.4, and 8-11-1.5 6 as follows:

7 (65 ILCS 5/8-11-1.1) (from Ch. 24, par. 8-11-1.1)

8 Sec. 8-11-1.1. Non-home rule municipalities; imposition of 9 taxes.

10 (a) The corporate authorities of a non-home rule 11 municipality may, upon approval of the electors of the 12 municipality pursuant to subsection (b) of this Section, impose 13 by ordinance or resolution the tax authorized in Sections 14 8-11-1.3, 8-11-1.4 and 8-11-1.5 of this Act.

(b) The corporate authorities of the municipality may by ordinance or resolution call for the submission to the electors of the municipality the question of whether the municipality shall impose such tax. Such question shall be certified by the municipal clerk to the election authority in accordance with Section 28-5 of the Election Code and shall be in a form in accordance with Section 16-7 of the Election Code.

If a majority of the electors in the municipality voting upon the question vote in the affirmative, such tax shall be imposed.

25 An ordinance or resolution imposing the tax of not more 26 than  $\frac{1}{2}$  of 1% hereunder or discontinuing the same shall be adopted and a certified copy thereof, together with 27 а 28 certification that the ordinance or resolution received 29 referendum approval in the case of the imposition of such tax, 30 filed with the Department of Revenue, on or before the first day of June, whereupon the Department shall proceed to 31 32 administer and enforce the additional tax or to discontinue the - 2 - LRB094 05885 BDD 35939 b

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1 tax, as the case may be, as of the first day of September next 2 following such adoption and filing. Beginning January 1, 1992, 3 an ordinance or resolution imposing or discontinuing the tax 4 hereunder shall be adopted and a certified copy thereof filed 5 with the Department on or before the first day of July, 6 whereupon the Department shall proceed to administer and enforce this Section as of the first day of October next 7 8 following such adoption and filing. Beginning January 1, 1993, 9 an ordinance or resolution imposing or discontinuing the tax 10 hereunder shall be adopted and a certified copy thereof filed 11 with the Department on or before the first day of October, 12 whereupon the Department shall proceed to administer and 13 enforce this Section as of the first day of January next 14 following such adoption and filing. Beginning October 1, 2002, 15 an ordinance or resolution imposing or discontinuing the tax 16 under this Section or effecting a change in the rate of tax 17 must either (i) be adopted and a certified copy of the ordinance or resolution filed with the Department on or before 18 19 the first day of April, whereupon the Department shall proceed 20 to administer and enforce this Section as of the first day of July next following the adoption and filing; or (ii) be adopted 21 and a certified copy of the ordinance or resolution filed with 22 23 the Department on or before the first day of October, whereupon the Department shall proceed to administer and enforce this 24 25 Section as of the first day of January next following the 26 adoption and filing. A non-home rule municipality may file a an 27 certified copy of ordinance or resolution, with a 28 certification that the ordinance or resolution received referendum approval in the case of the imposition of the tax, 29 30 with the Department of Revenue, as required under this Section, only after October 2, 2000. 31

The tax authorized by this Section may not be more than  $\frac{1/2}{0}$ 33 of 1% and may be imposed only in 1/4% increments.

34 (Source: P.A. 91-51, eff. 6-30-99; 91-649, eff. 1-1-00; 92-739, 35 eff. 1-1-03.)

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(65 ILCS 5/8-11-1.3) (from Ch. 24, par. 8-11-1.3)

2 8-11-1.3. Non-Home Rule Municipal Retailers' Sec. 3 Occupation Tax Act. The corporate authorities of a non-home 4 rule municipality may impose a tax upon all persons engaged in 5 the business of selling tangible personal property, other than 6 on an item of tangible personal property which is titled and registered by an agency of this State's Government, at retail 7 8 in the municipality for expenditure on public infrastructure or 9 for property tax relief or both as defined in Section 8-11-1.2 if approved by referendum as provided in Section 8-11-1.1, of 10 11 the gross receipts from such sales made in the course of such 12 business. The tax imposed may not be more than  $\frac{1/2 \text{ of}}{1\%}$  1% and 13 may be imposed only in 1/4% increments. The tax may not be imposed on the sale of food for human consumption that is to be 14 15 consumed off the premises where it is sold (other than 16 alcoholic beverages, soft drinks, and food that has been 17 prepared for immediate consumption) and prescription and nonprescription medicines, drugs, medical appliances, 18 and 19 insulin, urine testing materials, syringes, and needles used by 20 diabetics. The tax imposed by a municipality pursuant to this 21 Section and all civil penalties that may be assessed as an 22 incident thereof shall be collected and enforced by the State 23 Department of Revenue. The certificate of registration which is 24 issued by the Department to a retailer under the Retailers' 25 Occupation Tax Act shall permit such retailer to engage in a 26 business which is taxable under any ordinance or resolution without registering 27 enacted pursuant to this Section 28 separately with the Department under such ordinance or 29 resolution or under this Section. The Department shall have 30 full power to administer and enforce this Section; to collect 31 all taxes and penalties due hereunder; to dispose of taxes and 32 penalties so collected in the manner hereinafter provided, and 33 to determine all rights to credit memoranda, arising on account 34 of the erroneous payment of tax or penalty hereunder. In the 35 administration of, and compliance with, this Section, the Department and persons who are subject to this Section shall 36

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1 have the same rights, remedies, privileges, immunities, powers 2 subject and duties, and be to the same conditions, restrictions, limitations, penalties and definitions of terms, 3 and employ the same modes of procedure, as are prescribed in 4 5 Sections 1, 1a, 1a-1, 1d, 1e, 1f, 1i, 1j, 2 through 2-65 (in 6 respect to all provisions therein other than the State rate of tax), 2c, 3 (except as to the disposition of taxes and 7 penalties collected), 4, 5, 5a, 5b, 5c, 5d, 5e, 5f, 5g, 5h, 5i, 8 9 5j, 5k, 5l, 6, 6a, 6b, 6c, 7, 8, 9, 10, 11, 12 and 13 of the Retailers' Occupation Tax Act and Section 3-7 of the Uniform 10 11 Penalty and Interest Act as fully as if those provisions were 12 set forth herein.

No municipality may impose a tax under this Section unless the municipality also imposes a tax at the same rate under Section 8-11-1.4 of this Code.

Persons subject to any tax imposed pursuant to the authority granted in this Section may reimburse themselves for their seller's tax liability hereunder by separately stating such tax as an additional charge, which charge may be stated in combination, in a single amount, with State tax which sellers are required to collect under the Use Tax Act, pursuant to such bracket schedules as the Department may prescribe.

23 Whenever the Department determines that a refund should be 24 made under this Section to a claimant instead of issuing a 25 credit memorandum, the Department shall notify the State 26 Comptroller, who shall cause the order to be drawn for the 27 amount specified, and to the person named, in such notification 28 from the Department. Such refund shall be paid by the State 29 Treasurer out of the non-home rule municipal retailers' 30 occupation tax fund.

31 The Department shall forthwith pay over to the State 32 Treasurer, ex officio, as trustee, all taxes and penalties 33 collected hereunder. On or before the 25th day of each calendar 34 month, the Department shall prepare and certify to the 35 Comptroller the disbursement of stated sums of money to named 36 municipalities, the municipalities to be those from which - 5 - LRB094 05885 BDD 35939 b

1 retailers have paid taxes or penalties hereunder to the 2 Department during the second preceding calendar month. The 3 amount to be paid to each municipality shall be the amount (not 4 including credit memoranda) collected hereunder during the 5 second preceding calendar month by the Department plus an 6 amount the Department determines is necessary to offset any amounts which were erroneously paid to a different taxing body, 7 8 and not including an amount equal to the amount of refunds made 9 during the second preceding calendar month by the Department on behalf of such municipality, and not including any amount which 10 11 the Department determines is necessary to offset any amounts 12 which were payable to a different taxing body but were erroneously paid to the municipality. Within 10 days after 13 receipt, by the Comptroller, of the disbursement certification 14 to the municipalities, provided for in this Section to be given 15 16 to the Comptroller by the Department, the Comptroller shall 17 cause the orders to be drawn for the respective amounts in with the directions 18 accordance contained in such

19 certification.

20 For the purpose of determining the local governmental unit whose tax is applicable, a retail sale, by a producer of coal 21 or other mineral mined in Illinois, is a sale at retail at the 22 23 place where the coal or other mineral mined in Illinois is extracted from the earth. This paragraph does not apply to coal 24 25 or other mineral when it is delivered or shipped by the seller to the purchaser at a point outside Illinois so that the sale 26 27 is exempt under the Federal Constitution as a sale in 28 interstate or foreign commerce.

Nothing in this Section shall be construed to authorize a municipality to impose a tax upon the privilege of engaging in any business which under the constitution of the United States may not be made the subject of taxation by this State.

33 When certifying the amount of a monthly disbursement to a 34 municipality under this Section, the Department shall increase 35 or decrease such amount by an amount necessary to offset any 36 misallocation of previous disbursements. The offset amount

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shall be the amount erroneously disbursed within the previous 6
months from the time a misallocation is discovered.

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The Department of Revenue shall implement this amendatory Act of the 91st General Assembly so as to collect the tax on and after January 1, 2002.

As used in this Section, "municipal" and "municipality" means a city, village or incorporated town, including an incorporated town which has superseded a civil township.

9 This Section shall be known and may be cited as the 10 "Non-Home Rule Municipal Retailers' Occupation Tax Act". 11 (Source: P.A. 91-51, eff. 6-30-99; 91-649, eff. 1-1-00; 92-739, 12 eff. 1-1-03.)

(65 ILCS 5/8-11-1.4) (from Ch. 24, par. 8-11-1.4)

Sec. 8-11-1.4. Non-Home Rule Municipal Service Occupation 14 15 Tax Act. The corporate authorities of a non-home rule 16 municipality may impose a tax upon all persons engaged, in such municipality, in the business of making sales of service for 17 18 expenditure on public infrastructure or for property tax relief 19 or both as defined in Section 8-11-1.2 if approved by referendum as provided in Section 8-11-1.1, of the selling 20 price of all tangible personal property transferred by such 21 22 servicemen either in the form of tangible personal property or 23 in the form of real estate as an incident to a sale of service. The tax imposed may not be more than  $\frac{1}{2} \circ f$  1% and may be 24 25 imposed only in 1/4% increments. The tax may not be imposed on 26 the sale of food for human consumption that is to be consumed 27 off the premises where it is sold (other than alcoholic beverages, soft drinks, and food that has been prepared for 28 29 immediate consumption) and prescription and nonprescription 30 medicines, drugs, medical appliances, and insulin, urine 31 testing materials, syringes, and needles used by diabetics. The tax imposed by a municipality pursuant to this Section and all 32 33 civil penalties that may be assessed as an incident thereof shall be collected and enforced by the State Department of 34 Revenue. The certificate of registration which is issued by the 35

1 Department to a retailer under the Retailers' Occupation Tax 2 Act or under the Service Occupation Tax Act shall permit such 3 registrant to engage in a business which is taxable under any 4 ordinance or resolution enacted pursuant to this Section 5 without registering separately with the Department under such 6 ordinance or resolution or under this Section. The Department shall have full power to administer and enforce this Section; 7 to collect all taxes and penalties due hereunder; to dispose of 8 taxes and penalties so collected in the manner hereinafter 9 provided, and to determine all rights to credit memoranda 10 11 arising on account of the erroneous payment of tax or penalty 12 hereunder. In the administration of, and compliance with, this 13 Section the Department and persons who are subject to this Section shall have the same rights, remedies, privileges, 14 15 immunities, powers and duties, and be subject to the same conditions, 16 restrictions, limitations, penalties and 17 definitions of terms, and employ the same modes of procedure, as are prescribed in Sections 1a-1, 2, 2a, 3 through 3-50 (in 18 19 respect to all provisions therein other than the State rate of 20 tax), 4 (except that the reference to the State shall be to the taxing municipality), 5, 7, 8 (except that the jurisdiction to 21 which the tax shall be a debt to the extent indicated in that 22 23 Section 8 shall be the taxing municipality), 9 (except as to the disposition of taxes and penalties collected, and except 24 that the returned merchandise credit for this municipal tax may 25 26 not be taken against any State tax), 10, 11, 12 (except the 27 reference therein to Section 2b of the Retailers' Occupation 28 Tax Act), 13 (except that any reference to the State shall mean 29 the taxing municipality), the first paragraph of Section 15, 30 16, 17, 18, 19 and 20 of the Service Occupation Tax Act and 31 Section 3-7 of the Uniform Penalty and Interest Act, as fully 32 as if those provisions were set forth herein.

No municipality may impose a tax under this Section unless the municipality also imposes a tax at the same rate under Section 8-11-1.3 of this Code.

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Persons subject to any tax imposed pursuant to the

authority granted in this Section may reimburse themselves for their serviceman's tax liability hereunder by separately stating such tax as an additional charge, which charge may be stated in combination, in a single amount, with State tax which servicemen are authorized to collect under the Service Use Tax Act, pursuant to such bracket schedules as the Department may prescribe.

8 Whenever the Department determines that a refund should be 9 made under this Section to a claimant instead of issuing credit 10 memorandum, the Department shall notify the State Comptroller, 11 who shall cause the order to be drawn for the amount specified, 12 and to the person named, in such notification from the 13 Department. Such refund shall be paid by the State Treasurer 14 out of the municipal retailers' occupation tax fund.

15 The Department shall forthwith pay over to the State 16 Treasurer, ex officio, as trustee, all taxes and penalties 17 collected hereunder. On or before the 25th day of each calendar month, the Department shall prepare and certify to the 18 19 Comptroller the disbursement of stated sums of money to named 20 municipalities, the municipalities to be those from which 21 suppliers and servicemen have paid taxes or penalties hereunder to the Department during the second preceding calendar month. 22 23 The amount to be paid to each municipality shall be the amount (not including credit memoranda) collected hereunder during 24 25 the second preceding calendar month by the Department, and not 26 including an amount equal to the amount of refunds made during 27 the second preceding calendar month by the Department on behalf 28 of such municipality. Within 10 days after receipt, by the 29 disbursement certification to Comptroller, of the the 30 municipalities and the General Revenue Fund, provided for in 31 this Section to be given to the Comptroller by the Department, 32 the Comptroller shall cause the orders to be drawn for the respective amounts in accordance with the directions contained 33 34 in such certification.

The Department of Revenue shall implement this amendatory Act of the 91st General Assembly so as to collect the tax on - 9 - LRB094 05885 BDD 35939 b

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1 and after January 1, 2002.

Nothing in this Section shall be construed to authorize a municipality to impose a tax upon the privilege of engaging in any business which under the constitution of the United States may not be made the subject of taxation by this State.

As used in this Section, "municipal" or "municipality" means or refers to a city, village or incorporated town, including an incorporated town which has superseded a civil township.

10 This Section shall be known and may be cited as the 11 "Non-Home Rule Municipal Service Occupation Tax Act". 12 (Source: P.A. 91-51, eff. 6-30-99; 91-649, eff. 1-1-00; 92-739, 13 eff. 1-1-03.)

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(65 ILCS 5/8-11-1.5) (from Ch. 24, par. 8-11-1.5)

15 Sec. 8-11-1.5. Non-Home Rule Municipal Use Tax Act. The 16 corporate authorities of a non-home rule municipality may impose a tax upon the privilege of using, in such municipality, 17 18 any item of tangible personal property which is purchased at 19 retail from a retailer, and which is titled or registered with an agency of this State's government, based on the selling 20 price of such tangible personal property, as "selling price" is 21 22 defined in the Use Tax Act, for expenditure on public 23 infrastructure or for property tax relief or both as defined in Section 8-11-1.2, if approved by referendum as provided in 24 25 Section 8-11-1.1. The tax imposed may not be more than  $\frac{1/2 \text{ of}}{1}$ 26 1% and may be imposed only in 1/4% increments. Such tax shall 27 be collected from persons whose Illinois address for title or registration purposes is given as being in such municipality. 28 29 Such tax shall be collected by the municipality imposing such tax. A non-home rule municipality may not impose and collect 30 31 the tax prior to January 1, 2002.

32 This Section shall be known and may be cited as the 33 "Non-Home Rule Municipal Use Tax Act".

34 (Source: P.A. 91-649, eff. 1-1-00; 92-739, eff. 1-1-03.)