

94TH GENERAL ASSEMBLY State of Illinois 2005 and 2006 HB0681

Introduced 1/31/2005, by Rep. Jay C. Hoffman

SYNOPSIS AS INTRODUCED:

50 ILCS 705/6 from Ch. 85, par. 506 50 ILCS 705/6.1 50 ILCS 705/6.2 new 50 ILCS 705/8.1 from Ch. 85, par. 508.1 50 ILCS 705/8.2

Amends the Illinois Police Training Act. Requires police officers to be licensed rather than certified. Provides a process to convert certificates to licenses. Authorizes the Board to require local government units to submit personnel rosters, employment status reports, and annual training plans. Provides that no police officer may be licensed or given a waiver if he or she has been convicted of or pled guilty to a felony (now, convicted of).

LRB094 06391 AJO 36476 b

1 AN ACT concerning law enforcement training.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Illinois Police Training Act is amended by changing Sections 6, 6.1, 8.1, and 8.2 and adding Section 6.2
- 6 as follows:
- 7 (50 ILCS 705/6) (from Ch. 85, par. 506)
 - Sec. 6. <u>Powers and duties of Board;</u> selection and certification of schools. The Board shall select and certify schools within the State of Illinois for the purpose of providing basic training for probationary police officers, probationary county corrections officers, and court security officers and of providing advanced or in-service training for permanent police officers or permanent county corrections officers, which schools may be either publicly or privately owned and operated. In addition, the Board has the following power and duties:
 - a. To require local governmental units to furnish such reports and information as the Board deems necessary to fully implement this Act, including, but not limited to, personnel rosters, employment status reports, and annual training plans.
 - b. To establish appropriate mandatory minimum standards relating to the training of probationary local law enforcement officers or probationary county corrections officers.
 - c. To provide appropriate <u>licensure or</u> certification to those probationary officers who successfully complete the prescribed minimum standard basic training course.
 - d. To review and approve annual training curriculum for county sheriffs.
- e. To review and approve applicants to ensure that no

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applicant is admitted to a certified academy unless the applicant is a person of good character and has not been convicted of a felony offense, any of the misdemeanors in Sections 11-6, 11-9.1, 11-14, 11-17, 11-19, 12-2, 12-15, 16-1, 17-1, 17-2, 28-3, 29-1, 31-1, 31-6, 31-7, 32-4a, or 32-7 of the Criminal Code of 1961 or Section 5 or 5.2 of the Cannabis Control Act, or a crime involving moral turpitude under the laws of this State or any other state which if committed in this State would be punishable as a felony or a crime of moral turpitude. The Board may appoint investigators who shall enforce the duties conferred upon the Board by this Act.

(Source: P.A. 91-495, eff. 1-1-00.)

- 14 (50 ILCS 705/6.1)
- Sec. 6.1. <u>Revocation of license</u> Decertification of full-time and part-time police officers.
- (a) The Board must review police officer conduct and 17 18 records to ensure that no police officer is licensed certified 19 or provided a valid waiver if that police officer has been convicted of or has pled guilty to a felony offense under the 20 laws of this State or any other state which if committed in 21 22 this State would be punishable as a felony. The Board must also 23 ensure that no police officer is licensed certified or provided a valid waiver if that police officer has been convicted on or 24 25 after the effective date of this amendatory Act of 1999 of any 26 misdemeanor specified in this Section or if committed in any 27 other state would be an offense similar to Section 11-6, 11-9.1, 11-14, 11-17, 11-19, 12-2, 12-15, 16-1, 17-1, 17-2, 28 29 28-3, 29-1, 31-1, 31-6, 31-7, 32-4a, or 32-7 of the Criminal Code of 1961 or to Section 5 or 5.2 of the Cannabis Control 30 31 Act. The Board must appoint investigators to enforce the duties conferred upon the Board by this Act. 32
 - (b) It is the responsibility of the sheriff or the chief executive officer of every local law enforcement agency or department within this State to report to the Board any arrest

- or conviction of any officer for an offense identified in this Section.
 - (c) It is the duty and responsibility of every full-time and part-time police officer in this State to report to the Board within 30 days, and the officer's sheriff or chief executive officer, of his or her arrest or conviction for an offense identified in this Section. Any full-time or part-time police officer who knowingly makes, submits, causes to be submitted, or files a false or untruthful report to the Board must have his or her <u>license</u> certificate or waiver immediately decertified or revoked.
 - (d) Any person, or a local or State agency, or the Board is immune from liability for submitting, disclosing, or releasing information of arrests or convictions in this Section as long as the information is submitted, disclosed, or released in good faith and without malice. The Board has qualified immunity for the release of the information.
 - (e) Whenever a Any full-time or part-time police officer with a license certificate or waiver issued by the Board who is convicted of or pleads quilty to any offense described in this Section , his or her license or waiver is automatically revoked by operation of law. immediately becomes described or no longer has a valid waiver. The describination and invalidity of waivers occurs as a matter of law. Failure of a convicted person to report to the Board his or her conviction as described in this Section or any continued law enforcement practice after receiving a conviction is a Class 4 felony.
 - (f) The Board's investigators are peace officers and have all the powers possessed by policemen in cities and by sheriff's, provided that the investigators may exercise those powers anywhere in the State, only after contact and cooperation with the appropriate local law enforcement authorities.
 - (g) The Board must request and receive information and assistance from any federal, state, or local governmental agency as part of the authorized criminal background

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1 investigation. The Department of State Police must process, 2 retain, and additionally provide and disseminate information 3 the Board concerning criminal charges, convictions, and their disposition, that have been filed 4 5 before, on, or after the effective date of this amendatory Act 6 of the 91st General Assembly against a basic academy applicant, law enforcement applicant, or law enforcement officer whose 7 fingerprint identification cards are on file or maintained by 8 9 the Department of State Police. The Federal Bureau of 10 Investigation must provide the Board any criminal history 11 record information contained in its files pertaining to law 12 enforcement officers or any applicant to a Board certified 13 basic law enforcement academy as described in this Act based on fingerprint identification. The Board must make payment of fees 14 15 to the Department of State Police for each fingerprint card 16 submission in conformance with the requirements of paragraph 22 17 of Section 55a of the Civil Administrative Code of Illinois.

- (h) A police officer who has been <u>licensed</u> certified or granted a valid waiver shall also be decertified or have his or her <u>license or</u> waiver revoked upon a determination by the Illinois Labor Relations Board State Panel that he or she, while under oath, has knowingly and willfully made false statements as to a material fact going to an element of the offense of murder. If an appeal is filed, the determination shall be stayed.
- (1) In the case of an acquittal on a charge of murder, a verified complaint may be filed:
 - (A) by the defendant; or
- 29 (B) by a police officer with personal knowledge of perjured testimony.

The complaint must allege that a police officer, while under oath, knowingly and willfully made false statements as to a material fact going to an element of the offense of murder. The verified complaint must be filed with the Executive Director of the Illinois Law Enforcement Training Standards Board within 2 years of the judgment of acquittal.

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- (2) Within 30 days, the Executive Director of the Illinois Law Enforcement Training Standards Board shall review the verified complaint and determine whether the verified complaint is frivolous and without merit, or whether further investigation is warranted. The Illinois Law Enforcement Training Standards Board shall notify the officer and the Executive Director of the Illinois Labor Relations Board State Panel of the filing of the complaint and any action taken thereon. If the Executive Director of Illinois Law Enforcement Training Standards Board determines that the verified complaint is frivolous and without merit, it shall be dismissed. The Executive the Director of Illinois Law Enforcement Training Board has sole discretion to make Standards this determination and this decision is not subject to appeal.
- If the Executive Director of the Illinois Enforcement Training Standards Board determines that verified complaint warrants further investigation, he or she shall refer the matter to a task force of investigators created for this purpose. This task force shall consist of 8 sworn police officers: 2 from the Illinois State Police, 2 from the City of Chicago Police Department, 2 from county police departments, and 2 from municipal police departments. These investigators shall have a minimum of 5 years of experience in conducting criminal investigations. The investigators shall be appointed by the Executive Director of the Illinois Law Enforcement Training Standards Board. Any officer or officers acting in this capacity pursuant to this statutory provision will have statewide police authority while acting in this investigative capacity. Their salaries and expenses for the time spent conducting investigations under this paragraph shall be reimbursed by the Illinois Law Enforcement Training Standards Board.
 - (j) Once the Executive Director of the Illinois Law Enforcement Training Standards Board has determined that an investigation is warranted, the verified complaint shall be

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assigned to an investigator or investigators. The investigator or investigators shall conduct an investigation of the verified complaint and shall write a report of his or her findings. This report shall be submitted to the Executive Director of the Illinois Labor Relations Board State Panel.

Within 30 days, the Executive Director of the Illinois Labor Relations Board State Panel shall review the investigative report and determine whether sufficient evidence exists to conduct an evidentiary hearing on the verified complaint. If the Executive Director of the Illinois Labor Relations Board State Panel determines upon his or her review of the investigatory report that a hearing should not be conducted, the complaint shall be dismissed. This decision is in the Executive Director's sole discretion, and this dismissal may not be appealed.

If the Executive Director of the Illinois Labor Relations Board State Panel determines that there is sufficient evidence to warrant a hearing, a hearing shall be ordered on the verified complaint, to be conducted by an administrative law judge employed by the Illinois Labor Relations Board State Panel. The Executive Director of the Illinois Labor Relations Board State Panel shall inform the Executive Director of the Illinois Law Enforcement Training Standards Board and the person who filed the complaint of either the dismissal of the complaint or the issuance of the complaint for hearing. The Executive Director shall assign the complaint the administrative law judge within 30 days of the decision granting a hearing.

(k) In the case of a finding of guilt on the offense of murder, if a new trial is granted on direct appeal, or a state post-conviction evidentiary hearing is ordered, based on a claim that a police officer, under oath, knowingly and willfully made false statements as to a material fact going to an element of the offense of murder, the Illinois Labor Relations Board State Panel shall hold a hearing to determine whether the officer should be decertified if an interested

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1 party requests such a hearing within 2 years of the court's

decision. The complaint shall be assigned to an administrative

- 3 law judge within 30 days so that a hearing can be scheduled.
- At the hearing, the accused officer shall be afforded the opportunity to:
- 6 (1) Be represented by counsel of his or her own choosing;
 - (2) Be heard in his or her own defense;
 - (3) Produce evidence in his or her defense;
 - (4) Request that the Illinois Labor Relations Board State Panel compel the attendance of witnesses and production of related documents including but not limited to court documents and records.

Once a case has been set for hearing, the verified complaint shall be referred to the Department of Professional Regulation. That office shall prosecute the verified complaint at the hearing before the administrative law judge. of Professional Regulation shall Department the opportunity to produce evidence to support the verified complaint and to request the Illinois Labor Relations Board State Panel to compel the attendance of witnesses and the production of related documents, including, but not limited to, court documents and records. The Illinois Labor Relations Board State Panel shall have the power to issue subpoenas requiring the attendance of and testimony of witnesses and the production of related documents including, but not limited to, court documents and records and shall have the power to administer oaths.

The administrative law judge shall have the responsibility of receiving into evidence relevant testimony and documents, including court records, to support or disprove the allegations made by the person filing the verified complaint and, at the close of the case, hear arguments. If the administrative law judge finds that there is not clear and convincing evidence to support the verified complaint that the police officer has, while under oath, knowingly and willfully made false statements

as to a material fact going to an element of the offense of murder, the administrative law judge shall make a written recommendation of dismissal to the Illinois Labor Relations Board State Panel. If the administrative law judge finds that there is clear and convincing evidence that the police officer has, while under oath, knowingly and willfully made false statements as to a material fact that goes to an element of the offense of murder, the administrative law judge shall make a written recommendation so concluding to the Illinois Labor Relations Board State Panel. The hearings shall be transcribed. The Executive Director of the Illinois Law Enforcement Training Standards Board shall be informed of the administrative law judge's recommended findings and decision and the Illinois Labor Relations Board State Panel's subsequent review of the recommendation.

- (1) An officer named in any complaint filed pursuant to this Act shall be indemnified for his or her reasonable attorney's fees and costs by his or her employer. These fees shall be paid in a regular and timely manner. The State, upon application by the public employer, shall reimburse the public employer for the accused officer's reasonable attorney's fees and costs. At no time and under no circumstances will the accused officer be required to pay his or her own reasonable attorney's fees or costs.
- (m) The accused officer shall not be placed on unpaid status because of the filing or processing of the verified complaint until there is a final non-appealable order sustaining his or her guilt and his or her certification is revoked. Nothing in this Act, however, restricts the public employer from pursuing discipline against the officer in the normal course and under procedures then in place.
- (n) The Illinois Labor Relations Board State Panel shall review the administrative law judge's recommended decision and order and determine by a majority vote whether or not there was clear and convincing evidence that the accused officer, while under oath, knowingly and willfully made false statements as to

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1 a material fact going to the offense of murder. Within 30 days 2 of service of the administrative law judge's recommended decision and order, the parties may file exceptions to the 3 recommended decision and order and briefs in support of their 4 5 exceptions with the Illinois Labor Relations Board State Panel. 6 The parties may file responses to the exceptions and briefs in support of the responses no later than 15 days after the 7 8 service of the exceptions. If exceptions are filed by any of the parties, the Illinois Labor Relations Board State Panel 9 10 shall review the matter and make a finding to uphold, vacate, 11 or modify the recommended decision and order. If the Illinois 12 Labor Relations Board State Panel concludes that there is clear 13 and convincing evidence that the accused officer, while under 14 oath, knowingly and willfully made false statements as to a 15 material fact going to an element of the offense murder, the 16 Illinois Labor Relations Board State Panel shall inform the 17 Illinois Law Enforcement Training Standards Board and the Illinois Law Enforcement Training Standards Board shall revoke 18 19 the accused officer's license certification. If the accused 20 officer appeals that determination to the Appellate Court, as provided by this Act, he or she may petition the Appellate 21 Court to stay the revocation of his or her license 22 23 certification pending the court's review of the matter.

- (o) None of the Illinois Labor Relations Board State Panel's findings or determinations shall set any precedent in any of its decisions decided pursuant to the Illinois Public Labor Relations Act by the Illinois Labor Relations Board State Panel or the courts.
- (p) A party aggrieved by the final order of the Illinois Labor Relations Board State Panel may apply for and obtain judicial review of an order of the Illinois Labor Relations Board State Panel, in accordance with the provisions of the Administrative Review Law, except that such judicial review shall be afforded directly in the Appellate Court for the district in which the accused officer resides. Any direct appeal to the Appellate Court shall be filed within 35 days

1	from	the	date	that	а	сору	of	the	deci	sion	sought	to	be	reviewe	d:
2	was s	serve	ed upo	n the	p	arty	aff	ecte	d by	the	decisio	n.			

- (q) Interested parties. Only interested parties to the criminal prosecution in which the police officer allegedly, while under oath, knowingly and willfully made false statements as to a material fact going to an element of the offense of murder may file a verified complaint pursuant to this Section. For purposes of this Section, "interested parties" shall be limited to the defendant and any police officer who has personal knowledge that the police officer who is the subject of the complaint has, while under oath, knowingly and willfully made false statements as to a material fact going to an element of the offense of murder.
- (r) Semi-annual reports. The Executive Director of the Illinois Labor Relations Board shall submit semi-annual reports to the Governor, President, and Minority Leader of the Senate, and to the Speaker and Minority Leader of the House of Representatives beginning on June 30, 2004, indicating:
- (1) the number of verified complaints received since the date of the last report;
 - (2) the number of investigations initiated since the date of the last report;
 - (3) the number of investigations concluded since the date of the last report;
 - (4) the number of investigations pending as of the reporting date;
 - (5) the number of hearings held since the date of the last report; and
- 29 (6) the number of officers <u>whose licenses have been</u>
 30 <u>revoked decertified</u> since the date of the last report.
- 31 (Source: P.A. 93-605, eff. 11-19-03; 93-655, eff. 1-20-04.)
- 32 (50 ILCS 705/6.2 new)
- 33 <u>Sec. 6.2. Conversion of certificates to licenses.</u>
- 34 <u>(a) Beginning on the effective date of this amendatory Act</u> 35 <u>of the 94th General Assembly, the Board's recognition of</u>

- 1 persons who have successfully completed the prescribed minimum
- 2 standard basic training course for police officers shall be
- 3 known as licensure rather than certification.
- (b) If a person has successfully completed the prescribed 4
- 5 minimum standard basic training course for police officers and
- holds a valid certification to that effect on the effective 6
- date of this amendatory Act of the 94th General Assembly, that 7
- certification shall be deemed to be a license for the purposes 8
- of this Act. 9
- (c) If, on the effective date of this amendatory Act of the 10
- 11 94th General Assembly, a person holds a valid waiver from one
- 12 of the certification requirements of this Act for police
- officers, that waiver shall be deemed a waiver from the 13
- corresponding licensure requirement of this Act. 14
- (d) The Board shall replace the certificates or other 15
- 16 evidences of certification or waiver for police officers in use
- 17 on the effective date of this amendatory Act of the 94th
- General Assembly with new credentials reflecting the change in 18
- nomenclature instituted by this amendatory Act. 19
- 20 (50 ILCS 705/8.1) (from Ch. 85, par. 508.1)
- Sec. 8.1. Full-time police and county corrections 21
- 22 officers.

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- (a) After January 1, 1976, no person shall receive a 23
- permanent appointment as a law enforcement officer as defined 24
- in this Act, nor shall any person receive, after the effective 25
- 26 date of this amendatory Act of 1984, a permanent appointment as
- 27 a county corrections officer $_{\boldsymbol{L}}$ unless that person has been
- awarded, within 6 six months of his or her initial full-time 28
- 29 employment, a <u>license or</u> certificate attesting to his or her
- 30 successful completion of the Minimum Standards Basic Law
- Enforcement and County Correctional Training Course

prescribed by the Board; or has been awarded a <u>license or</u>

- certificate attesting to his or her satisfactory completion of 33
- a training program of similar content and number of hours and 34
- 35 which course has been found acceptable by the Board under the

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provisions of this Act; or by reason of extensive prior law enforcement or county corrections experience the basic training requirement is determined by the Board to be illogical and unreasonable.

If such training is required and not completed within the applicable $\underline{6}$ six months, then the officer must forfeit his or her position, or the employing agency must obtain a waiver from the Board extending the period for compliance. Such waiver shall be issued only for good and justifiable reasons, and in no case shall extend more than 90 days beyond the initial $\underline{6}$ six months.

(b) No provision of this Section shall be construed to mean that a law enforcement officer employed by a local governmental agency at the time of the effective date of this amendatory Act, either as a probationary police officer or as a permanent police officer, shall require <u>licensure or</u> certification under the provisions of this Section.

No provision of this Section shall be construed to mean that a county corrections officer employed by a local governmental agency at the time of the effective date of this amendatory Act of 1984, either as a probationary county corrections or as a permanent county corrections officer, shall require certification under the provisions of this Section.

No provision of this Section shall be construed to apply to licensure or certification of elected county sheriffs.

- (c) This Section does not apply to part-time police officers or probationary part-time police officers.
- 28 (Source: P.A. 89-170, eff. 1-1-96; 90-271, eff. 7-30-97.)
- 29 (50 ILCS 705/8.2)
- 30 Sec. 8.2. Part-time police officers.
- 31 (a) A person hired to serve as a part-time police officer
 32 must obtain from the Board a <u>license or</u> certificate (i)
 33 attesting to his or her successful completion of the part-time
 34 police training course; (ii) attesting to his or her
 35 satisfactory completion of a training program of similar

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content and number of hours that has been found acceptable by the Board under the provisions of this Act; or (iii) attesting to the Board's determination that the part-time police training course is unnecessary because of the person's extensive prior law enforcement experience. A person hired on or after the effective date of this amendatory Act of the 92nd General Assembly must obtain this certificate within 18 months after the initial date of hire as a probationary part-time police officer in the State of Illinois. The probationary part-time police officer must be enrolled and accepted into Board-approved course within 6 months after active employment by any department in the State. A person hired on or after 1996 and before the effective date of January 1, amendatory Act of the 92nd General Assembly must obtain this license or certificate within 18 months after the date of hire. A person hired before January 1, 1996 must obtain this license or certificate within 24 months after the effective date of this amendatory Act of 1995.

The employing agency may seek a waiver from the Board extending the period for compliance. A waiver shall be issued only for good and justifiable reasons, and the probationary part-time police officer may not practice as a part-time police officer during the waiver period. If training is required and not completed within the applicable time period, as extended by any waiver that may be granted, then the officer must forfeit his or her position.

- (b) (Blank).
- (c) The part-time police training course referred to in this Section shall be of similar content and the same number of hours as the courses for full-time officers and shall be provided by Mobile Team In-Service Training Units under the Intergovernmental Law Enforcement Officer's In-Service Training Act or by another approved program or facility in a manner prescribed by the Board.
- 35 (d) For the purposes of this Section, the Board shall adopt 36 rules defining what constitutes employment on a part-time

- 1 basis.
- 2 (Source: P.A. 92-533, eff. 3-14-02.)