



**94TH GENERAL ASSEMBLY**  
**State of Illinois**  
**2005 and 2006**  
**HB0111**

Introduced 1/6/2005, by Rep. Sara Feigenholtz

**SYNOPSIS AS INTRODUCED:**

10 ILCS 5/18A-15

Amends the Election Code. Provides that casting a provisional ballot in the incorrect precinct does not invalidate that ballot's votes for federal and statewide offices. Requires the State Board of Elections to adopt rules for the counting of those votes.

LRB094 04148 JAM 34169 b

1 AN ACT concerning elections.

2 **Be it enacted by the People of the State of Illinois,**  
3 **represented in the General Assembly:**

4 Section 5. The Election Code is amended by changing Section  
5 18A-15 as follows:

6 (10 ILCS 5/18A-15)

7 Sec. 18A-15. Validating and counting provisional ballots.

8 (a) The county clerk or board of election commissioners  
9 shall complete the validation and counting of provisional  
10 ballots within 14 calendar days of the day of the election. The  
11 county clerk or board of election commissioners shall have 7  
12 calendar days from the completion of the validation and  
13 counting of provisional ballots to conduct its final canvass.  
14 The State Board of Elections shall complete within 31 calendar  
15 days of the election or sooner if all the returns are received,  
16 its final canvass of the vote for all public offices.

17 (b) If a county clerk or board of election commissioners  
18 determines that all of the following apply, then a provisional  
19 ballot is valid and shall be counted as a vote:

20 (1) The provisional voter cast the provisional ballot  
21 in the correct precinct based on the address provided by  
22 the provisional voter. Votes for federal and statewide  
23 offices on a provisional ballot cast in the incorrect  
24 precinct that meets the other requirements of this  
25 subsection shall be valid and counted in accordance with  
26 rules adopted by the State Board of Elections. As used in  
27 this item, "federal office" is defined as provided in  
28 Section 20-1 and "statewide office" means the Governor,  
29 Lieutenant Governor, Attorney General, Secretary of State,  
30 Comptroller, and Treasurer;

31 (2) The affidavit executed by the provisional voter  
32 pursuant to subsection (b) (2) of Section 18A-10 is properly

1           executed; and

2           (3) the provisional voter is a registered voter based  
3           on information available to the county clerk or board of  
4           election commissioners provided by or obtained from any of  
5           the following:

6                   i. the provisional voter;

7                   ii. an election judge;

8                   iii. the statewide voter registration database  
9                   maintained by the State Board of Elections;

10                   iv. the records of the county clerk or board of  
11                   election commissioners' database; or

12                   v. the records of the Secretary of State.

13           (c) With respect to subsection (b) (3) of this Section, the  
14           county clerk or board of election commissioners shall  
15           investigate whether each of the 5 types of information is  
16           available and record whether this information is or is not  
17           available. If one or more types of information is available,  
18           then the county clerk or board of election commissioners shall  
19           obtain all relevant information from all sources identified in  
20           subsection (b) (3). The county clerk or board of election  
21           commissioners shall use any information it obtains as the basis  
22           for determining the voter registration status of the  
23           provisional voter. If a conflict exists among the information  
24           available to the county clerk or board of election  
25           commissioners as to the registration status of the provisional  
26           voter, then the county clerk or board of election commissioners  
27           shall make a determination based on the totality of the  
28           circumstances. In a case where the above information equally  
29           supports or opposes the registration status of the voter, the  
30           county clerk or board of election commissioners shall decide in  
31           favor of the provisional voter as being duly registered to  
32           vote. If the statewide voter registration database maintained  
33           by the State Board of Elections indicates that the provisional  
34           voter is registered to vote, but the county clerk's or board of  
35           election commissioners' voter registration database indicates  
36           that the provisional voter is not registered to vote, then the

1 information found in the statewide voter registration database  
2 shall control the matter and the provisional voter shall be  
3 deemed to be registered to vote. If the records of the county  
4 clerk or board of election commissioners indicates that the  
5 provisional voter is registered to vote, but the statewide  
6 voter registration database maintained by the State Board of  
7 Elections indicates that the provisional voter is not  
8 registered to vote, then the information found in the records  
9 of the county clerk or board of election commissioners shall  
10 control the matter and the provisional voter shall be deemed to  
11 be registered to vote. If the provisional voter's signature on  
12 his or her provisional ballot request varies from the signature  
13 on an otherwise valid registration application solely because  
14 of the substitution of initials for the first or middle name,  
15 the election authority may not reject the provisional ballot.

16 (d) In validating the registration status of a person  
17 casting a provisional ballot, the county clerk or board of  
18 election commissioners shall not require a provisional voter to  
19 complete any form other than the affidavit executed by the  
20 provisional voter under subsection (b) (2) of Section 18A-5. In  
21 addition, the county clerk or board of election commissioners  
22 shall not require all provisional voters or any particular  
23 class or group of provisional voters to appear personally  
24 before the county clerk or board of election commissioners or  
25 as a matter of policy require provisional voters to submit  
26 additional information to verify or otherwise support the  
27 information already submitted by the provisional voter. The  
28 provisional voter may, within 2 calendar days after the  
29 election, submit additional information to the county clerk or  
30 board of election commissioners. This information must be  
31 received by the county clerk or board of election commissioners  
32 within the 2-calendar-day period.

33 (e) If the county clerk or board of election commissioners  
34 determines that subsection (b) (1), (b) (2), or (b) (3) does not  
35 apply, then the provisional ballot is not valid and may not be  
36 counted. The provisional ballot envelope containing the ballot

1 cast by the provisional voter may not be opened. The county  
2 clerk or board of election commissioners shall write on the  
3 provisional ballot envelope the following: "Provisional ballot  
4 determined invalid."

5 (f) If the county clerk or board of election commissioners  
6 determines that a provisional ballot is valid under this  
7 Section, then the provisional ballot envelope shall be opened.  
8 The outside of each provisional ballot envelope shall also be  
9 marked to identify the precinct and the date of the election.

10 (g) The provisional ballots determined to be valid shall be  
11 added to the vote totals for the precincts from which they were  
12 cast in the order in which the ballots were opened. The county  
13 clerk or board of election commissioners may, in the  
14 alternative, create a separate provisional-voter precinct for  
15 the purpose of counting and recording provisional ballots and  
16 adding the recorded votes to its official canvass. The  
17 validation and counting of provisional ballots shall be subject  
18 to the provisions of this Code that apply to pollwatchers. If  
19 the provisional ballots are a ballot of a punch card voting  
20 system, then the provisional ballot shall be counted in a  
21 manner consistent with Article 24A. If the provisional ballots  
22 are a ballot of optical scan or other type of approved  
23 electronic voting system, then the provisional ballots shall be  
24 counted in a manner consistent with Article 24B.

25 (h) As soon as the ballots have been counted, the election  
26 judges or election officials shall, in the presence of the  
27 county clerk or board of election commissioners, place each of  
28 the following items in a separate envelope or bag: (1) all  
29 provisional ballots, voted or spoiled; (2) all provisional  
30 ballot envelopes of provisional ballots voted or spoiled; and  
31 (3) all executed affidavits of the provisional ballots voted or  
32 spoiled. All provisional ballot envelopes for provisional  
33 voters who have been determined not to be registered to vote  
34 shall remain sealed. The county clerk or board of election  
35 commissioners shall treat the provisional ballot envelope  
36 containing the written affidavit as a voter registration

1 application for that person for the next election and process  
2 that application. The election judges or election officials  
3 shall then securely seal each envelope or bag, initial the  
4 envelope or bag, and plainly mark on the outside of the  
5 envelope or bag in ink the precinct in which the provisional  
6 ballots were cast. The election judges or election officials  
7 shall then place each sealed envelope or bag into a box, secure  
8 and seal it in the same manner as described in item (6) of  
9 subsection (b) of Section 18A-5. Each election judge or  
10 election official shall take and subscribe an oath before the  
11 county clerk or board of election commissioners that the  
12 election judge or election official securely kept the ballots  
13 and papers in the box, did not permit any person to open the  
14 box or otherwise touch or tamper with the ballots and papers in  
15 the box, and has no knowledge of any other person opening the  
16 box. For purposes of this Section, the term "election official"  
17 means the county clerk, a member of the board of election  
18 commissioners, as the case may be, and their respective  
19 employees.

20 (Source: P.A. 93-574, eff. 8-21-03.)