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LRB093 09788 AMC 15493 a

- AMENDMENT TO SENATE BILL 1332 1
- 2 AMENDMENT NO. ____. Amend Senate Bill 1332 by replacing
- 3 everything after the enacting clause with the following:
- 4 "Section 5. The Hospital Licensing Act is amended by
- 5 changing Sections 8, 8.5, 9, 9.2, and 9.3 and adding Sections
- 9.4, 9.5, and 9.6 as follows: 6
- (210 ILCS 85/8) (from Ch. 111 1/2, par. 149) 7
- 8 Sec. 8. Facility plan review; fees.
- 9 (a) Before commencing construction of new facilities or
- 10 specified types of alteration or additions to an existing
- hospital involving major construction, as defined by rule by 11
- the Department, with an estimated cost greater than \$100,000, 12
- architectural plans and specifications therefor shall be 13
- 14 submitted by the licensee to the Department for review and
- approval. A hospital may submit architectural drawings and 15
- specifications for other construction projects for Department 16
- review according to subsection (b) that shall not be subject 17
- to fees under subsection (d). The Department must give a 18
- hospital that is planning to submit a construction project 19

for review the opportunity to discuss its plans and

- specifications with the Department before the hospital
- 22 formally submits the plans and specifications for Department

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1 review. Review of drawings and specifications shall 2 conducted by an employee of the Department meeting the qualifications established by the Department of Central 3 4 Services class specifications for such Management 5 individual's position or by a person contracting with the 6 Department who meets those class specifications. Final 7 approval of the plans and specifications for compliance with design and construction standards shall be obtained from the 8 9 Department before the alteration, addition, ornew construction is begun. 10

The Department shall inform an applicant in writing within 10 working days after receiving drawings and specifications and the required fee, if any, from the applicant whether the applicant's submission is complete or incomplete. Failure to provide the applicant notice within 10 working days shall result in the submission being deemed complete for purposes of initiating the review period under this Section. Ιf the submission is incomplete, the Department shall inform the applicant of the deficiencies with the submission in writing. Ιf the submission is complete and the required fee, if any, has been paid, the Department shall approve or disapprove drawings and specifications submitted to the Department no later days following receipt by the Department. The drawings and specifications shall be of sufficient detail, as provided by Department rule, to enable the Department to render a determination of compliance with design and construction standards under this Act. If the Department finds that drawings are not of sufficient detail for it to render a determination of compliance, the plans shall be determined to be incomplete and shall not be considered for purposes of initiating the 60 day review period. If a submission of drawings and specifications is incomplete, the applicant may The 60-day review period submit additional information.

1 shall not commence until the Department determines that a 2 submission of drawings and specifications is complete or the submission is deemed complete. If the Department has not 3 4 approved or disapproved the drawings and specifications 5 within 60 days, the construction, major alteration, 6 addition shall be deemed approved. If the drawings and 7 specifications are disapproved, the Department shall state in 8 writing, with specificity, the reasons for the disapproval. 9 The entity submitting the drawings and specifications may submit additional information in response to the written 10 11 comments from the Department or request a reconsideration of the disapproval. A final decision of approval or disapproval 12 shall be made within 45 days of the receipt of the additional 13 information or reconsideration request. If denied, 14 15 Department shall state the specific reasons for the denial 16 and the applicant may elect to seek dispute resolution pursuant to Section 25 of the Illinois Building Commission 17 18 Act, which the Department must participate in.

(c) The Department shall provide written approval for occupancy pursuant to subsection (g) and shall not issue a violation to a facility as a result of a licensure or complaint survey based upon the facility's physical structure if:

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- (1) the Department reviewed and approved or deemed approved the drawing and specifications for compliance with design and construction standards;
 - (2) the construction, major alteration, or addition was built as submitted;
- (3) the law or rules have not been amended since the original approval; and
- 31 (4) the conditions at the facility indicate that 32 there is a reasonable degree of safety provided for the 33 patients.
- 34 (c-5) The Department shall not issue a violation to a

- 1 <u>facility if the inspected aspects of the facility were</u>
- 2 previously found to be in compliance with applicable
- 3 standards, the relevant law or rules have not been amended,
- 4 <u>conditions</u> at the facility reasonably protect the safety of
- 5 <u>its patients, and alterations or new hazards have not been</u>
- 6 <u>identified</u>.
- 7 (d) The Department shall charge the following fees in
- 8 connection with its reviews conducted before June 30, 2004
- 9 under this Section:
- 10 (1) (Blank).
- 11 (2) (Blank).
- 12 (3) If the estimated dollar value of the major 13 construction is greater than \$500,000, the fee shall be
- established by the Department pursuant to rules that
- reflect the reasonable and direct cost of the Department
- in conducting the architectural reviews required under
- 17 this Section. The estimated dollar value of the major
- 18 construction subject to review under this Section shall
- 19 be annually readjusted to reflect the increase in
- 20 construction costs due to inflation.
- 21 The fees provided in this subsection (d) shall not apply
- 22 to major construction projects involving facility changes
- 23 that are required by Department rule amendments or to
- 24 projects related to homeland security.
- 25 The fees provided in this subsection (d) shall also not
- 26 apply to major construction projects if 51% or more of the
- 27 estimated cost of the project is attributed to capital
- 28 equipment. For major construction projects where 51% or more
- of the estimated cost of the project is attributed to capital
- 30 equipment, the Department shall by rule establish a fee that
- is reasonably related to the cost of reviewing the project.
- 32 Disproportionate share hospitals and rural hospitals
- 33 shall only pay one-half of the fees required in this
- 34 subsection (d). For the purposes of this subsection (d), (i)

- 1 "disproportionate share hospital" means a hospital described
- 2 in items (1) through (5) of subsection (b) of Section 5-5.02
- 3 of the Illinois Public Aid Code and (ii) "rural hospital"
- 4 means a hospital that is (A) located outside a metropolitan
- 5 statistical area or (B) located 15 miles or less from a
- 6 county that is outside a metropolitan statistical area and is
- 7 licensed to perform medical/surgical or obstetrical services
- 8 and has a combined total bed capacity of 75 or fewer beds in
- 9 these 2 service categories as of July 14, 1993, as determined
- 10 by the Department.
- 11 The Department shall not commence the facility plan
- 12 review process under this Section until the applicable fee
- 13 has been paid.
- 14 (e) All fees received by the Department under this
- 15 Section shall be deposited into the Health Facility Plan
- 16 Review Fund, a special fund created in the State treasury.
- 17 All fees paid by hospitals under subsection (d) shall be used
- only to cover the direct and reasonable costs relating to the
- 19 Department's review of hospital projects under this Section.
- 20 Moneys shall be appropriated from that Fund to the Department
- 21 only to pay the costs of conducting reviews under this
- 22 Section. None of the moneys in the Health Facility Plan
- 23 Review Fund shall be used to reduce the amount of General
- 24 Revenue Fund moneys appropriated to the Department for
- 25 facility plan reviews conducted pursuant to this Section.
- 26 (f) (Blank).
- 27 (g) The Department shall conduct an on-site inspection
- of the completed project no later than $\underline{15}$ business 3θ days
- 29 after notification from the applicant that the project has
- 30 been completed and all certifications required by the
- 31 Department have been received and accepted by the Department.
- 32 The Department may extend this deadline only if a federally
- 33 <u>mandated survey time frame takes precedence.</u> The Department
- 34 shall provide written approval for occupancy to the applicant

- 1 within 5 working days of the Department's final inspection,
- 2 provided the applicant has demonstrated substantial
- 3 compliance as defined by Department rule. Occupancy of new
- 4 major construction is prohibited until Department approval is
- 5 received, unless the Department has not acted within the time
- 6 frames provided in this subsection (g), in which case the
- 7 construction shall be deemed approved. Occupancy shall be
- 8 authorized after any required health inspection by the
- 9 Department has been conducted.
- 10 (h) The Department shall establish, by rule, a procedure
- 11 to conduct interim on-site review of large or complex
- 12 construction projects.
- 13 (i) The Department shall establish, by rule, an
- 14 expedited process for emergency repairs or replacement of
- 15 like equipment.
- 16 (j) Nothing in this Section shall be construed to apply
- 17 to maintenance, upkeep, or renovation that does not affect
- 18 the structural integrity of the building, does not add beds
- 19 or services over the number for which the facility is
- licensed, and provides a reasonable degree of safety for the
- 21 patients.
- 22 (Source: P.A. 91-712, eff. 7-1-00; 92-563, eff. 6-24-02;
- 23 92-803, eff. 8-16-02; revised 9-19-02.)
- 24 (210 ILCS 85/8.5)
- Sec. 8.5. Waiver or alternative compliance of--compliance
- 26 with--rules--or-standards-for-construction-or-physical-plant.
- 27 Upon application by a hospital, the Department may grant or
- 28 renew <u>a</u> the waiver <u>or alternative compliance methodology</u> of
- 29 the-hospital's-compliance with a construction--or--physical
- 30 plant rule or standard, including without limitation rules
- 31 and standards for (i) design and construction, (ii)
- 32 engineering and maintenance of the physical plant, site,
- 33 equipment, and systems (heating, cooling, electrical,

1 ventilation, plumbing, water, sewer, and solid waste 2 disposal), and (iii) fire and safety, and (iv) other rules or 3 standards that may present a barrier to the development, 4 adoption, or implementation of an innovation designed to 5 improve patient care, for a period not to exceed the duration of the current license or, in the case of an application for 6 license renewal, the duration of the renewal period. The 7 8 waiver may be conditioned upon the hospital taking action 9 prescribed by the Department as a measure equivalent to compliance. In determining whether to grant or renew a 10 11 waiver, the Department shall consider the duration and basis for any current waiver with respect to the same rule or 12 standard and the validity and effect upon patient health and 13 safety of extending it on the same basis, the effect upon the 14 health and safety of patients, the quality of patient care, 15 16 the hospital's history of compliance with the rules and standards of this Act, and the hospital's attempts to comply 17 with the particular rule or standard in question. 18 19 Department may provide, by rule, for the automatic renewal of 20 waivers concerning construction or physical plant 21 requirements upon the renewal of a license. The Department 22 shall renew waivers relating to construction or physical 23 plant standards issued pursuant to this Section at the time of the indicated reviews, unless it can show why such waivers 24 25 should not be extended for the following reasons:

- (1) the condition of the physical plant has deteriorated or its use substantially changed so that the basis upon which the waiver was issued is materially different; or
- 30 (2) the hospital is renovated or substantially 31 remodeled in such a way as to permit compliance with the 32 applicable rules and standards without substantial 33 increase in cost.

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A copy of each waiver application and each waiver granted

- 1 or renewed shall be on file with the Department and available
- 2 for public inspection.
- The Department shall advise hospitals of any applicable 3
- 4 federal waivers about which it is aware and for which the
- 5 hospital may apply.
- In the event that the Department does not grant or renew 6
- 7 a waiver of a rule or standard, the Department must notify
- 8 the hospital in writing detailing the specific reasons for
- 9 not granting or renewing the waiver and must discuss possible
- options, if any, the hospital could take to have the waiver 10
- 11 approved.

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- This Section shall apply to both new and existing 12
- 13 construction.
- (Source: P.A. 92-803, eff. 8-16-02.) 14
- 15 (210 ILCS 85/9) (from Ch. 111 1/2, par. 150)
- Sec. 9. Inspections and investigations. The Department 16
- 17 shall make or cause to be made such inspections
- investigations as it deems necessary. Upon arrival at the 18
- hospital, the Department's inspector or investigator must 19
- inform the hospital of the scope of the investigation with 20
- 21 references to the particular statutory or regulatory
- 22 provisions triggering the inspection or investigation. If
- the scope of an inspection is expanded beyond what was 23
- 24 originally disclosed to the hospital, the surveyor must
- inform the hospital's administrator or designee. This 25
- information must be provided before the inspector or

investigator leaves the hospital premises, if possible.

- 28 Information received by the Department through filed reports,
- inspection, or as otherwise authorized under this Act shall 29
- not be disclosed publicly in such manner as to identify 30
- 31 individuals or hospitals, except (i) in a proceeding
- involving the denial, suspension, or revocation of a permit 32
- 33 to establish a hospital or a proceeding involving the denial,

- 1 suspension, or revocation of a license to open, conduct,
- operate, and maintain a hospital, (ii) to the Department of
- 3 Children and Family Services in the course of a child abuse
- 4 or neglect investigation conducted by that Department or by
- 5 the Department of Public Health, (iii) in accordance with
- 6 Section 6.14a of this Act, or (iv) in other circumstances as
- 7 may be approved by the Hospital Licensing Board.
- 8 (Source: P.A. 90-608, eff. 6-30-98; 91-242, eff. 1-1-00.)
- 9 (210 ILCS 85/9.2)
- 10 Sec. 9.2. Disclosure. Prior to conducting a survey of a
- 11 hospital operating under an approved waiver, equivalency, or
- other approval, a surveyor must be made aware of the waiver,
- 13 equivalency, or other approval prior to entering the
- 14 hospital. Prior to commencing an inspection, the Department
- 15 must provide the hospital with documentation that the survey
- 16 is being conducted, with consideration of the relevant
- 17 waiver, equivalency, or approval. After--conducting---the
- 18 survey,--the--Department--must--conduct--a-comprehensive-exit
- interview-with-designated-hospital-representatives--at--which
- 20 the--hospital--may--present--additional-information-regarding
- 21 findings.
- 22 (Source: P.A. 92-803, eff. 8-16-02.)
- 23 (210 ILCS 85/9.3)
- Sec. 9.3. Informal dispute resolution. The Department
- 25 must offer an opportunity for informal dispute resolution
- 26 concerning the-application-of--building--codes--for--new--and
- 27 existing---construction--and--related Department rules and
- 28 standards before the advisory committee under subsection (b)
- of Section 2310-560 of the Department of Public Health Powers
- 30 and Duties Law of the Civil Administrative Code of Illinois.
- 31 Participants in this process must include representatives
- 32 from the Department, representatives of the hospital, and

- 1 additional representatives deemed appropriate by both parties
- 2 with expertise regarding the contested deficiencies and the
- management of health care facilities. If the Department does 3
- 4 not resolve disputed deficiencies after the informal dispute
- 5 resolution process, the Department must provide a written
- explanation to the hospital of why the deficiencies have not 6
- 7 been removed from the statement of deficiencies.
- 8 (Source: P.A. 92-803, eff. 8-16-02.)
- (210 ILCS 85/9.4 new) 9
- 10 Sec. 9.4. Status and exit briefings. If there are
- significant findings during inspections, investigations, or 11
- 12 surveys, the Department must offer a daily status briefing
- with the hospital administrator or his or her designee to 13
- disclose the potential findings before the inspector, 14
- 15 investigator, or surveyor leaves for the day. At the end of
- 16 each inspection, investigation, or survey the Department must
- 17 have a detailed and comprehensive exit briefing with the
- hospital to disclose its preliminary findings and 18
- conclusions. As part of these briefings, the Department 19
- inspector, investigator, or surveyor must explain to the 20
- 21 provider what the deficiency is in terms specific enough to
- allow a reasonably knowledgeable person to understand why the requirement is not met. Surveyors must explain the
- requirements and why something is a deficiency. A data tag 2.4
- 25 or reiteration of the regulations must not be used as a
- substitute for an explanation. 26
- 27 (210 ILCS 85/9.5 new)

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- Sec. 9.5. Findings, conclusions, and citations. The 28
- 29 Department must consider any factual information offered by
- the hospital during the survey, inspection, or investigation, 30
- 31 at daily status briefings, and in the exit briefing required
- under Section 9.4 before making final findings and 32

conclusions or issuing citations. The Department must document receipt of such information. The Department must provide the hospital with written notice of its findings and conclusions within 10 days of the exit briefing required under Section 9.4. This notice must provide the following information: (i) identification of all deficiencies and areas of noncompliance with applicable law; (ii) identification of the applicable statutes, rules, codes, or standards that were violated; and (iii) the factual basis for each deficiency or violation.

11 (210 ILCS 85/9.6 new)

Sec. 9.6. Reviewer quality improvement. The Department must implement a reviewer performance improvement program for hospital survey, inspection, and investigation staff. The Department must also, on a quarterly basis, assess whether its surveyors, inspectors, and investigators: (i) apply the same protocols and criteria consistently to substantially similar situations; (ii) reach similar findings and conclusions when reviewing substantially similar situations; (iii) conduct surveys, inspections, or investigations in a professional manner; and (iv) comply with the provisions of this Act. The Department must also implement continuing education programs for its surveyors, inspectors, and investigators pursuant to the findings of the performance improvement program."