- 1 AN ACT concerning hospitals.
- 2 Be it enacted by the People of the State of Illinois,
- 3 represented in the General Assembly:
- 4 Section 5. The Hospital Licensing Act is amended by
- 5 changing Sections 8, 8.5, 9, 9.2, and 9.3 and adding Sections
- 6 9.4, 9.5, and 9.6 as follows:
- 7 (210 ILCS 85/8) (from Ch. 111 1/2, par. 149)
- 8 Sec. 8. Facility plan review; fees.
- (a) Before commencing construction of new facilities or 9 specified types of alteration or additions to an existing 10 hospital involving major construction, as defined by rule by 11 the Department, with an estimated cost greater than \$100,000, 12 13 architectural plans and specifications therefor shall be submitted by the licensee to the Department for review and 14 approval. A hospital may submit architectural drawings and 15 16 specifications for other construction projects for Department review according to subsection (b) that shall not be subject 17 18 to fees under subsection (d). The Department must give a 19 hospital that is planning to submit a construction project for review the opportunity to discuss its plans and 20 specifications with the Department before the hospital 21 22 formally submits the plans and specifications for Department review. Review of drawings and specifications shall be 23 conducted by an employee of the Department meeting the 24 qualifications established by the Department of Central 25 Services class specifications for such an 26 Management 27 individual's position or by a person contracting with the Department who meets those class specifications. Final 28 29 approval of the plans and specifications for compliance with design and construction standards shall be obtained from the 30 31 Department before the alteration, addition, or new

1 construction is begun.

2 (b) The Department shall inform an applicant in writing within 10 working days after receiving drawings 3 and 4 specifications and the required fee, if any, from the 5 applicant whether the applicant's submission is complete or 6 incomplete. Failure to provide the applicant with this 7 notice within 10 working days shall result in the submission being deemed complete for purposes of initiating the 8 9 review period under this Section. Ιf the submission is incomplete, the Department shall inform the applicant of 10 11 deficiencies with the submission in writing. Τf t.he submission is complete and the required fee, if any, has been 12 paid, the Department shall approve or disapprove drawings and 13 specifications submitted to the Department no later than 60 14 days following receipt by the Department. The drawings and 15 16 specifications shall be of sufficient detail, as provided by Department rule, to enable the Department to render a 17 18 determination of compliance with design and construction 19 standards under this Act. If the Department finds that the drawings are not of sufficient detail for it to render a 20 2.1 determination of compliance, the plans shall be determined to be incomplete and shall not be considered for purposes of 22 23 initiating the 60 day review period. If a submission of drawings and specifications is incomplete, the applicant may 24 25 submit additional information. The 60-day review period shall not commence until the Department determines that a 26 submission of drawings and specifications is complete or the 27 submission is deemed complete. If the Department has not 28 29 approved or disapproved the drawings and specifications 30 within 60 days, the construction, major alteration, or addition shall be deemed approved. If the drawings and 31 32 specifications are disapproved, the Department shall state in writing, with specificity, the reasons for the disapproval. 33 34 The entity submitting the drawings and specifications may

- 1 submit additional information in response to the written
- 2 comments from the Department or request a reconsideration of
- 3 the disapproval. A final decision of approval or disapproval
- 4 shall be made within 45 days of the receipt of the additional
- 5 information or reconsideration request. If denied, the
- 6 Department shall state the specific reasons for the denial
- 7 and the applicant may elect to seek dispute resolution
- 8 pursuant to Section 25 of the Illinois Building Commission
- 9 Act, which the Department must participate in.
- 10 (c) The Department shall provide written approval for
- 11 occupancy pursuant to subsection (g) and shall not issue a
- 12 violation to a facility as a result of a licensure or
- 13 complaint survey based upon the facility's physical structure
- 14 if:
- 15 (1) the Department reviewed and approved or deemed
- 16 approved the drawing and specifications for compliance
- 17 with design and construction standards;
- 18 (2) the construction, major alteration, or addition
- 19 was built as submitted;
- 20 (3) the law or rules have not been amended since
- 21 the original approval; and
- 22 (4) the conditions at the facility indicate that
- there is a reasonable degree of safety provided for the
- 24 patients; and
- 25 <u>(5) the inspected aspects of the facility were</u>
- found to be in compliance with applicable standards, the
- 27 <u>relevant law or rules have not been amended since the</u>
- 28 <u>facility was found to be in compliance, conditions at the</u>
- 29 <u>facility reasonably protect the safety of its patients,</u>
- and new hazards have not been identified.
- 31 (d) The Department shall charge the following fees in
- 32 connection with its reviews conducted before June 30, 2004
- 33 under this Section:
- 34 (1) (Blank).

1 (2) (Blank).

(3) If the estimated dollar value of the major construction is greater than \$500,000, the fee shall be established by the Department pursuant to rules that reflect the reasonable and direct cost of the Department in conducting the architectural reviews required under this Section. The estimated dollar value of the major construction subject to review under this Section shall be annually readjusted to reflect the increase in construction costs due to inflation.

The fees provided in this subsection (d) shall not apply to major construction projects involving facility changes that are required by Department rule amendments or to projects related to homeland security.

The fees provided in this subsection (d) shall also not apply to major construction projects if 51% or more of the estimated cost of the project is attributed to capital equipment. For major construction projects where 51% or more of the estimated cost of the project is attributed to capital equipment, the Department shall by rule establish a fee that is reasonably related to the cost of reviewing the project.

Disproportionate share hospitals and rural hospitals shall only pay one-half of the fees required in this subsection (d). For the purposes of this subsection (d), (i) "disproportionate share hospital" means a hospital described in items (1) through (5) of subsection (b) of Section 5-5.02 of the Illinois Public Aid Code and (ii) "rural hospital" means a hospital that is (A) located outside a metropolitan statistical area or (B) located 15 miles or less from a county that is outside a metropolitan statistical area and is licensed to perform medical/surgical or obstetrical services and has a combined total bed capacity of 75 or fewer beds in these 2 service categories as of July 14, 1993, as determined by the Department.

- The Department shall not commence the facility plan
- 2 review process under this Section until the applicable fee

-5-

- 3 has been paid.
- 4 (e) All fees received by the Department under this
- 5 Section shall be deposited into the Health Facility Plan
- 6 Review Fund, a special fund created in the State treasury.
- 7 All fees paid by hospitals under subsection (d) shall be used
- 8 only to cover the direct and reasonable costs relating to the
- 9 Department's review of hospital projects under this Section.
- 10 Moneys shall be appropriated from that Fund to the Department
- 11 only to pay the costs of conducting reviews under this
- 12 Section. None of the moneys in the Health Facility Plan
- 13 Review Fund shall be used to reduce the amount of General
- 14 Revenue Fund moneys appropriated to the Department for
- 15 facility plan reviews conducted pursuant to this Section.
- 16 (f) (Blank).
- 17 (g) The Department shall conduct an on-site inspection
- of the completed project no later than 10 business 30 days
- 19 after notification from the applicant that the project has
- 20 been completed and all certifications required by the
- 21 Department have been received and accepted by the Department.
- 22 The Department shall provide written approval for occupancy
- 23 to the applicant within 5 working days of the Department's
- 24 final inspection, provided the applicant has demonstrated
- 25 substantial compliance as defined by Department rule.
- Occupancy of new major construction is prohibited until
- 27 Department approval is received, unless the Department has
- 28 not acted within the time frames provided in this subsection
- 29 (g), in which case the construction shall be deemed approved.
- 30 Occupancy shall be authorized after any required health
- inspection by the Department has been conducted.
- 32 (h) The Department shall establish, by rule, a procedure
- 33 to conduct interim on-site review of large or complex
- 34 construction projects.

- 1 (i) The Department shall establish, by rule, an
- 2 expedited process for emergency repairs or replacement of
- 3 like equipment.
- 4 (j) Nothing in this Section shall be construed to apply
- 5 to maintenance, upkeep, or renovation that does not affect
- 6 the structural integrity of the building, does not add beds
- 7 or services over the number for which the facility is
- 8 licensed, and provides a reasonable degree of safety for the
- 9 patients.

- 10 (Source: P.A. 91-712, eff. 7-1-00; 92-563, eff. 6-24-02;
- 11 92-803, eff. 8-16-02; revised 9-19-02.)
- 12 (210 ILCS 85/8.5)
- Sec. 8.5. Waiver of compliance with rules or standards
- 14 fer--eenstruction--er--physical-plant. Upon application by a
- 15 hospital, the Department may grant or renew the waiver of the
- 16 hospital's compliance with a construction-or--physical--plant
- 17 rule or standard, including without limitation rules and
- 18 standards for (i) design and construction, (ii) engineering
- 19 and maintenance of the physical plant, site, equipment, and
- 20 systems (heating, cooling, electrical, ventilation, plumbing,
- 21 water, sewer, and solid waste disposal), and (iii) fire and
- 22 safety, <u>and (iv) other rules or standards that may present a</u>
- 23 <u>barrier to the development, adoption, or implementation of an</u>

innovation designed to improve patient care, for a period not

- 25 to exceed the duration of the current license or, in the case
- of an application for license renewal, the duration of the
- 27 renewal period. The waiver may be conditioned upon the
- 28 hospital taking action prescribed by the Department as a
- 29 measure equivalent to compliance. In determining whether to
- 30 grant or renew a waiver, the Department shall consider the
- 31 duration and basis for any current waiver with respect to the
- 32 same rule or standard and the validity and effect upon
- 33 patient health and safety of extending it on the same basis,

- 1 the effect upon the health and safety of patients, the
- 2 quality of patient care, the hospital's history of compliance
- 3 with the rules and standards of this Act, and the hospital's
- 4 attempts to comply with the particular rule or standard in
- 5 question. The Department may provide, by rule, for the
- 6 automatic renewal of waivers concerning construction or
- 7 physical plant requirements upon the renewal of a license.
- 8 The Department shall renew waivers relating to construction
- 9 or physical plant standards issued pursuant to this Section
- 10 at the time of the indicated reviews, unless it can show why
- 11 such waivers should not be extended for the following
- 12 reasons:
- 13 (1) the condition of the physical plant has
- deteriorated or its use substantially changed so that the
- 15 basis upon which the waiver was issued is materially
- 16 different; or
- 17 (2) the hospital is renovated or substantially
- 18 remodeled in such a way as to permit compliance with the
- 19 applicable rules and standards without substantial
- increase in cost.
- 21 A copy of each waiver application and each waiver granted
- or renewed shall be on file with the Department and available
- 23 for public inspection.
- 24 The Department shall advise hospitals of any applicable
- 25 federal waivers about which it is aware and for which the
- 26 hospital may apply.
- In the event that the Department does not grant or renew
- 28 a waiver of a rule or standard, the Department must notify
- 29 the hospital in writing detailing the specific reasons for
- 30 not granting or renewing the waiver and must discuss possible
- 31 options, if any, the hospital could take to have the waiver
- 32 approved.
- 33 This Section shall apply to both new and existing
- 34 construction.

(Source: P.A. 92-803, eff. 8-16-02.) 1

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(210 ILCS 85/9) (from Ch. 111 1/2, par. 150)
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         Sec. 9. Inspections and investigations. The Department
     shall make or cause to be made such inspections
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     investigations as it deems necessary. Upon arrival at the
     hospital, the Department's inspector or investigator must
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     inform the hospital of the scope of the investigation with
 7
     references to the particular statutory or regulatory
 8
     provisions triggering the inspection or investigation. If
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     the scope of an inspection is expanded beyond what was
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     originally disclosed to the hospital, the surveyor must
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     inform the hospital's administrator or designee. This
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     information must be provided before the inspector or
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     investigator leaves the hospital premises.
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     received by the Department through filed reports, inspection,
     or as otherwise authorized under this Act shall not be
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     disclosed publicly in such manner as to identify individuals
     or hospitals, except (i) in a proceeding involving the
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     denial, suspension, or revocation of a permit to establish a
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     hospital or a proceeding involving the denial, suspension, or
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     revocation of a license to open, conduct, operate, and
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     maintain a hospital, (ii) to the Department of Children and
     Family Services in the course of a child abuse or neglect
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     investigation conducted by that Department or
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     Department of Public Health, (iii) in accordance with Section
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     6.14a of this Act, or (iv) in other circumstances as may be
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     approved by the Hospital Licensing Board.
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(210 ILCS 85/9.2)

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30 Sec. 9.2. Disclosure. Prior to conducting a survey of a hospital operating under an approved waiver, equivalency, or 31 32 other approval, a surveyor must be made aware of the waiver,

(Source: P.A. 90-608, eff. 6-30-98; 91-242, eff. 1-1-00.)

- 1 equivalency, or other approval prior to entering the
- 2 hospital. Prior to commencing an inspection, the Department
- must provide the hospital with documentation that the survey 3
- 4 is being conducted, with consideration of the relevant
- waiver, equivalency, or approval. After--conducting---the 5
- survey, -- the -- Department -- must -- conduct -- a comprehensive exit 6
- 7 interview-with-designated-hospital-representatives--at--which
- 8 the--hospital--may--present--additional-information-regarding
- findings. 9

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- (Source: P.A. 92-803, eff. 8-16-02.) 10
- 11 (210 ILCS 85/9.3)
- Sec. 9.3. Informal dispute resolution. The Department 12
- must offer an opportunity for informal dispute resolution 13
- concerning the application of building codes for new and 14
- 15 existing construction and other related Department rules and
- standards before the advisory committee under subsection (b) 16
- 17 of Section 2310-560 of the Department of Public Health Powers
- and Duties Law of the Civil Administrative Code of Illinois. 18
- 19 Participants in this process must include representatives
- 20 from the Department, representatives of the hospital, and
- 21 additional representatives deemed appropriate by both parties
- management of health care facilities. If the Department does

with expertise regarding the contested deficiencies and the

- 24 not resolve disputed deficiencies after the informal dispute
- 25 resolution process, the Department must provide a written
- explanation to the hospital of why the deficiencies have not 26
- been removed from the statement of deficiencies. 27
- (Source: P.A. 92-803, eff. 8-16-02.) 28
- (210 ILCS 85/9.4 new) 29
- 30 Sec. 9.4. Status and exit briefings. If there are
- 31 significant findings during inspections, investigations, or
- 32 surveys, the Department must offer a daily status briefing

1 with the hospital administrator or his or her designee to 2 disclose the findings before the inspector, investigator, or 3 surveyor leaves for the day. At the end of each inspection, 4 investigation, or survey the Department must have a detailed and comprehensive exit briefing with the hospital to disclose 5 its preliminary findings and conclusions. As part of these 6 briefings, the Department inspector, investigator, or 7 8 surveyor must explain to the provider what the deficiency is 9 in terms specific enough to allow a reasonably knowledgeable 10 person to understand why the requirement is not met. 11 Surveyors must explain the requirements and why something is a deficiency. A data tag or reiteration of the regulations 12 13 must not be used as a substitute for an explanation.

14 (210 ILCS 85/9.5 new)

15 Sec. 9.5. Findings, conclusions, and citations. The 16 Department must consider any factual information offered by the hospital during the survey, inspection, or investigation, 17 at daily status briefings, and in the exit briefing required 18 under Section 9.4 before making final findings and 19 conclusions or issuing citations. The Department must 20 21 document receipt of such information and provide the hospital with its findings and conclusions regarding this information 22 23 in addition to any other findings and conclusions of its survey, investigation, or inspection. The Department must 2.4 provide the hospital with written notice of its findings and 25 conclusions within 10 days of the exit briefing required 26 under Section 9.4. This notice must provide the following 27 information: (i) identification of all deficiencies and areas 28 of noncompliance with applicable law; (ii) identification of 29 30 the applicable statutes, rules, codes, or standards that were violated; and (iii) the factual basis for each deficiency or 31 32 violation.

1 (210 ILCS 85/9.6 new)

2 Sec. 9.6. Reviewer quality improvement. The Department 3 must implement a reviewer performance improvement program for 4 hospital survey, inspection, and investigation staff. The 5 Department must also review the work of each of its 6 <u>surveyors</u>, <u>inspectors</u>, <u>and investigators on a quarterly basis</u> to assess whether its surveyors, inspectors, and 7 investigators: (i) apply the same protocols and criteria 8 9 consistently to substantially similar situations; (ii) reach similar findings and conclusions when reviewing substantially 10 similar situations; (iii) conduct surveys, inspections, or 11 12 investigations in a professional manner; and (iv) comply with the provisions of this Act. The Department must also 13 implement continuing education programs for its surveyors, 14 15 inspectors, and investigators to correct review inconsistency 16 and to reduce review time and expense.