- 1 AN ACT concerning environmental safety.
- 2 Be it enacted by the People of the State of Illinois,
- 3 represented in the General Assembly:
- 4 Section 5. The Environmental Protection Act is amended by
- 5 changing Sections 9, 10, 31.1, and 42 as follows:
- 6 (415 ILCS 5/9) (from Ch. 111 1/2, par. 1009)
- 7 Sec. 9. Acts prohibited. No person shall:
- 8 (a) Cause or threaten or allow the discharge or emission
- 9 of any contaminant into the environment in any State so as to
- 10 cause or tend to cause air pollution in Illinois, either
- 11 alone or in combination with contaminants from other sources,
- or so as to violate regulations or standards adopted by the
- 13 Board under this Act;
- 14 (b) Construct, install, or operate any equipment,
- 15 facility, vehicle, vessel, or aircraft capable of causing or
- 16 contributing to air pollution or designed to prevent air
- 17 pollution, of any type designated by Board regulations,
- 18 without a permit granted by the Agency, or in violation of
- any conditions imposed by such permit;
- 20 (c) Cause or allow the open burning of refuse, conduct
- 21 any salvage operation by open burning, or cause or allow the
- 22 burning of any refuse in any chamber not specifically
- 23 <u>permitted</u> designed-for-the-purpose-and-approved by the Agency
- 24 pursuant to regulations adopted by the Board under this Act;
- 25 except that the Board may adopt regulations permitting open
- 26 burning of refuse in certain cases upon a finding that no
- 27 harm will result from such burning, or that any alternative
- 28 method of disposing of such refuse would create a safety
- 29 hazard so extreme as to justify the pollution that would
- 30 result from such burning;
- 31 (d) Sell, offer, or use any fuel or other article in any

- 1 areas in which the Board may by regulation forbid its sale,
- offer, or use for reasons of <u>air pollution</u> air-pollution
- 3 control;
- 4 (e) Use, cause or allow the spraying of loose asbestos
- 5 for the purpose of fireproofing or insulating any building or
- 6 building material or other constructions, or otherwise use
- 7 asbestos in such unconfined manner as to permit asbestos
- 8 fibers or particles to pollute the air;
- 9 (f) Commencing July 1, 1985, sell any used oil for
- 10 burning or incineration in any incinerator, boiler, furnace,
- 11 burner or other equipment unless such oil meets standards
- 12 based on virgin fuel oil or re-refined oil, as defined in
- 13 ASTM D-396 or specifications under VV-F-815C promulgated
- 14 pursuant to the federal Energy Policy and Conservation Act,
- and meets the manufacturer's and current NFDA code standards
- 16 for which such incinerator, boiler, furnace, burner or other
- 17 equipment was approved, except that this prohibition does not
- 18 apply to a sale to a permitted used oil re-refining or
- 19 reprocessing facility or sale to a facility permitted by the
- 20 Agency to burn or incinerate such oil.
- 21 Nothing herein shall limit the effect of any section of
- 22 this Title with respect to any form of asbestos, or the
- 23 spraying of any form of asbestos, or limit the power of the
- 24 Board under this Title to adopt additional and further
- 25 regulations with respect to any form of asbestos, or the
- 26 spraying of any form of asbestos.
- 27 <u>Except as provided in subsection (C) of Section 10, this</u>
- 28 Section shall not limit the burning of landscape waste upon
- 29 the premises where it is produced or at sites provided and
- 30 supervised by any unit of local government,-except-within-any
- 31 county-having-a-population-of-more-than-400,000. Nothing in
- 32 this Section shall <u>be construed to</u> prohibit the <u>open</u> burning
- of landscape waste for agricultural purposes <u>(including but</u>
- 34 <u>not limited to the open burning of landscape waste by</u>

- 1 <u>production nurseries and the open burning of landscape waste</u>
- 2 <u>generated on a farm)</u>, habitat management <u>purposes</u> (including
- 3 but not limited to forest and prairie reclamation), or
- 4 firefighter training. For the purposes of this subsection,
- 5 <u>"farm" has the same meaning as under Section 1-60 of the</u>
- 6 Property Tax Code Act, -- the -- burning -of-landscape-waste-by
- 7 production-nurseries-shall-be-considered-to-be-burning-for
- 8 agricultural-purposes.
- 9 Any grain elevator located outside of a major population
- 10 area, as defined in Section 211.3610 of Title 35 of the
- 11 Illinois Administrative Code, shall be exempt from the
- 12 requirements of Section 212.462 of Title 35 of the Illinois
- 13 Administrative Code provided that the elevator: (1) does not
- violate the prohibitions of subsection (a) of this Section or
- have a certified investigation, as defined in Section 211.970
- of Title 35 of the Illinois Administrative Code, on file with
- 17 the Agency and (2) is not required to obtain a Clean Air Act
- 18 Permit Program permit pursuant to Section 39.5.
- 19 Notwithstanding the above exemption, new stationary source
- 20 performance standards for grain elevators, established
- 21 pursuant to Section 9.1 of this Act and Section 111 of the
- 22 federal Clean Air Act, shall continue to apply to grain
- 23 elevators.
- 24 (Source: P.A. 88-488; 89-328, eff. 8-17-95; 89-491, eff.
- 25 6-21-96.)
- 26 (415 ILCS 5/10) (from Ch. 111 1/2, par. 1010)
- 27 Sec. 10. <u>Rules</u> Regulations.
- 28 (A) The Board, pursuant to procedures prescribed in
- 29 Title VII of this Act, may adopt regulations to promote the
- 30 purposes of this Title. Without limiting the generality of
- 31 this authority, such regulations may among other things
- 32 prescribe:
- 33 (a) Ambient air quality standards specifying the

- 1 maximum permissible short-term and long-term 2 concentrations of various contaminants in the atmosphere;
 - (b) Emission standards specifying the maximum amounts or concentrations of various contaminants that may be discharged into the atmosphere;
 - (c) Standards for the issuance of permits for construction, installation, or operation of any equipment, facility, vehicle, vessel, or aircraft capable of causing or contributing to air pollution or designed to prevent air pollution;
 - (d) Standards and conditions regarding the sale, offer, or use of any fuel, vehicle, or other article determined by the Board to constitute an <u>air pollution</u> air-pellution hazard;
 - (e) Alert and abatement standards relative to <u>air</u>

 pollution air-pellution episodes or emergencies

 constituting an acute danger to health or to the

 environment;
 - (f) Requirements and procedures for the inspection of any equipment, facility, vehicle, vessel, or aircraft that may cause or contribute to air pollution;
 - (g) Requirements and standards for equipment and procedures for monitoring contaminant discharges at their sources, the collection of samples and the collection, reporting and retention of data resulting from such monitoring.
 - (B) The Board shall adopt sulfur dioxide regulations and emission standards for existing fuel combustion stationary emission sources located in all areas of the State of Illinois, except the Chicago, St. Louis (Illinois) and Peoria major metropolitan areas, in accordance with the following requirements:
- 33 (1) Such regulations shall not be more restrictive 34 than necessary to attain and maintain the "Primary

- National Ambient Air Quality Standards for Sulfur Dioxide" and within a reasonable time attain and maintain the "Secondary National Ambient Air Quality Standards for Sulfur Dioxide."
 - (2) Such regulations shall be based upon ambient air quality monitoring data insofar as possible, consistent with regulations of the United States Environmental Protection Agency. To the extent that air quality modeling techniques are used for setting standards, such techniques shall be fully described and documented in the record of the Board's rulemaking proceeding.
 - (3) Such regulations shall provide a mechanism for the establishment of emission standards applicable to a specific site as an alternative to a more restrictive general emission standard. The Board shall delegate authority to the Agency to determine such specific site emission standards, pursuant to regulations adopted by the Board.
 - (4) Such regulations and standards shall allow all available alternative air quality control methods consistent with federal law and regulations.
 - (C) (1) No later than December 1, 2003, The--Board--may not-adopt-any-regulation-banning-the-burning-of-landscape waste--throughout--the--State--generally- the Board shall may, by rule, regulation,-restrict-or prohibit the open burning of landscape waste within any geographical area of the State that is classified on the effective date of this amendatory Act of the 93rd General Assembly as a moderate, serious, severe, or extreme non-attainment area for ozone under Section 181 of the federal Clean Air Act but is not located in Madison, St. Clair, or Monroe County. Initial rules adopted to implement this amendatory Act of the 93rd General Assembly shall take

effect on or before July 1, 2004. If a unit of local government has, prior to the effective date of the Board's rules, adopted an ordinance or regulation regarding the open burning of landscape waste, the local ordinance or regulation shall control so long as it remains in effect.

open burning of landscape waste in other geographical areas of the State if it determines based on medical and biological evidence generally accepted by the scientific community that such burning will produce in the atmosphere of that geographical area contaminants in sufficient quantities and of such characteristics and duration as to be injurious to human humans, plant, or animal life, or health.

(3) Nothing in this Section shall be construed to prohibit the open burning of landscape waste for agricultural purposes (including but not limited to the open burning of landscape waste by production nurseries and the open burning of landscape waste generated on a farm), habitat management purposes (including but not limited to forest and prairie reclamation), or firefighter training purposes. For the purposes of this subsection, "farm" has the same meaning as under Section 1-60 of the Property Tax Code.

(4) A home rule unit may not regulate the open burning of landscape waste in a manner inconsistent with the regulation of open burning of landscape waste by the State under this Section, unless the home rule unit has, prior to the effective date of rules adopted by the Board under subdivision (1), adopted ordinances or regulations relating to the open burning of landscape waste and those ordinances or regulations remain in effect. This Section is a limitation under subsection (i) of Section 6 of

20

15, 1992.

- 1 Article VII of the Illinois Constitution on the
- 2 <u>concurrent exercise by home rule units of powers and</u>
- 3 <u>functions exercised by the State.</u>
- 4 The Board shall adopt regulations requiring the 5 owner or operator of a gasoline dispensing system that б dispenses more than 10,000 gallons of gasoline per month to 7 install and operate a system for the recovery of vapor emissions arising from the fueling of motor vehicles 8 9 that meets the requirements of Section 182 of the federal Clean Air Act (42 USC 7511a). These regulations shall apply 10 11 only in areas of the State that are classified as moderate, serious, severe or extreme non-attainment areas for ozone 12 pursuant to Section 181 of the federal Clean Air Act (42 USC 13 7511), but shall not apply in such areas classified as 14 moderate non-attainment areas for ozone if the Administrator 15 16 of the U.S. Environmental Protection Agency promulgates standards for vehicle-based (onboard) systems for the control 17 of vehicle refueling emissions pursuant to Section 202(a)(6) 18
- 21 (E) The Board shall not adopt or enforce any regulation 22 requiring the use of a tarpaulin or other covering on a 23 truck, trailer, or other vehicle that is stricter than the 24 requirements of Section 15-109.1 of the Illinois Vehicle 25 Code. To the extent that it is in conflict with this 26 subsection, the Board's rule codified as 35 Ill. Admin. Code, 27 Section 212.315 is hereby superseded.

of the federal Clean Air Act (42 USC 7521(a)(6)) by November

(F) Any person who prior to June 8, 1988, has filed a timely Notice of Intent to Petition for an Adjusted RACT Emissions Limitation and who subsequently timely files a completed petition for an adjusted RACT emissions limitation pursuant to 35 Ill. Adm. Code, Part 215, Subpart I, shall be subject to the procedures contained in Subpart I but shall be excluded by operation of law from 35 Ill. Adm. Code, Part

A violation of subsection (C) of

- 1 215, Subparts PP, QQ and RR, including the applicable
- 2 definitions in 35 Ill. Adm. Code, Part 211. Such persons
- shall instead be subject to a separate regulation which the 3
- 4 Board is hereby authorized to adopt pursuant to the adjusted
- RACT emissions limitation procedure in 35 Ill. Adm. Code, 5
- Part 215, Subpart I. In its final action on the petition, 6
- 7 the Board shall create a separate rule which establishes
- Reasonably Available Control Technology (RACT) for such 8
- person. The purpose of this procedure is to create separate 9
- and independent regulations for purposes of SIP submittal, 10
- 11 review, and approval by USEPA.
- (G) Subpart FF of Subtitle B, Title 35 Ill. Adm. Code, 12
- Sections 218.720 through 218.730 and Sections 219.720 through 13
- 219.730, are hereby repealed by operation of law and are 14
- rendered null and void and of no force and effect. 15
- (Source: P.A. 88-381; 89-79, eff. 6-30-95.) 16
- (415 ILCS 5/31.1) (from Ch. 111 1/2, par. 1031.1) 17
- 18 Sec. 31.1. Administrative citation.

provided by this Act.

- The prohibitions specified in subsections (o) and 19
- 20 (p) of Section 21 of this Act shall be enforceable either by
- 21 administrative citation under this Section or as otherwise
- Section 10 of this Act is enforceable either by
- 24 administrative citation under this Section or as otherwise
- 25 provided by this Act.

22

- 26 Whenever Agency personnel or personnel of a unit of (b)
- local government to which the Agency has delegated its 27
- functions pursuant to subsection (r) of Section 4 of this 28
- 29 Act, on the basis of direct observation, determine that any
- person has violated any provision of subsection (o) or (p) of 30
- 31 Section 21 of this Act or subsection (C) of Section 10 of
- this Act, the Agency or such unit of local government may 32
- 33 issue and serve an administrative citation upon such person

- 1 within not more than 60 days after the date of the observed
- 2 violation. Each such citation issued shall be served upon
- 3 the person named therein or such person's authorized agent
- 4 for service of process, and shall include the following
- 5 information:
- (1) a statement specifying the provisions of subsection (0) or (p) of Section 21 or subsection (C) of Section 10 of which the person was observed to be in
- 9 violation;

15

16

17

18

19

- 10 (2) a copy of the inspection report in which the
 11 Agency or local government recorded the violation, which
 12 report shall include the date and time of inspection, and
 13 weather conditions prevailing during the inspection;
 - (3) the penalty imposed by subdivision--(b)(4)--or (b)(4-5)-of Section 42 for such violation;
 - (4) instructions for contesting the administrative citation findings pursuant to this Section, including notification that the person has 35 days within which to file a petition for review before the Board to contest the administrative citation; and
- 21 (5) an affidavit by the personnel observing the 22 violation, attesting to their material actions and 23 observations.
- 24 (c) The Agency or unit of local government shall file a 25 copy of each administrative citation served under subsection 26 (b) of this Section with the Board no later than 10 days 27 after the date of service.
- (d) (1) If the person named in the administrative citation fails to petition the Board for review within 35 days from the date of service, the Board shall adopt a final order, which shall include the administrative citation and findings of violation as alleged in the citation, and shall impose the penalty specified in subdivision--(b)(4)--or (b)(4-5)-of Section 42.

- 1 If a petition for review is filed before the Board 2 to contest an administrative citation issued under subsection (b) of this Section, the Agency or unit of local government 3 4 shall appear as a complainant at a hearing before the Board to be conducted pursuant to Section 32 of this Act at a time 5 not less than 21 days after notice of such hearing has been 6 7 sent by the Board to the Agency or unit of local government 8 and the person named in the citation. In such hearings, 9 burden of proof shall be on the Agency or unit of local government. If, based on the record, the Board finds that 10 11 the alleged violation occurred, it shall adopt a final order which shall include the administrative citation and findings 12 of violation as alleged in the citation, and shall impose the 13 penalty specified in subdivision--(b)(4)--or--(b)(4-5)--of14 15 Section 42. However, if the Board finds that the person 16 appealing the citation has shown that the violation resulted from uncontrollable circumstances, the Board shall adopt a 17 final order which makes no finding of violation and which 18 19 imposes no penalty.
- 20 (e) Sections 10-25 through 10-60 of the Illinois
 21 Administrative Procedure Act shall not apply to any
 22 administrative citation issued under subsection (b) of this
 23 Section.
- (f) The other provisions of this Section shall not apply to a sanitary landfill operated by a unit of local government solely for the purpose of disposing of water and sewage treatment plant sludges, including necessary stabilizing materials.
- 29 (g) All final orders issued and entered by the Board 30 pursuant to this Section shall be enforceable by injunction, 31 mandamus or other appropriate remedy, in accordance with 32 Section 42 of this Act.
- 33 (Source: P.A. 92-16, eff. 6-28-01.)

17

18

19

20

21

26

- 1 (415 ILCS 5/42) (from Ch. 111 1/2, par. 1042)
- 2 Sec. 42. Civil penalties.

Protection Trust Fund Act.

- (a) Except as provided in this Section, any person that 3 4 violates any provision of this Act or any regulation adopted by the Board, or any permit or term or condition thereof, or 5 that violates any determination or order of the Board 6 pursuant to this Act, shall be liable to a civil penalty of 7 not to exceed \$50,000 for the violation and an additional 8 civil penalty of not to exceed \$10,000 for each day during 9 which the violation continues; such penalties may, upon order 10 11 of the Board or a court of competent jurisdiction, be made payable to the Environmental Protection Trust Fund, to be 12 used in accordance with the provisions of the Environmental 13
- 15 (b) Notwithstanding the provisions of subsection (a) of 16 this Section:
 - (1) Any person that violates Section 12(f) of this or any NPDES permit or term or condition thereof, or any filing requirement, regulation or order relating to the NPDES permit program, shall be liable to a civil penalty of not to exceed \$10,000 per day of violation.
- (2) Any person that violates Section 12(g) of this 22 23 or any UIC permit or term or condition thereof, or any filing requirement, regulation or order relating to 24 25 the State UIC program for all wells, except Class II wells as defined by the Board under this Act, shall be liable to a civil penalty not to exceed \$2,500 per day of 27 violation; provided, however, that any person who commits 28 29 such violations relating to the State UIC program for 30 Class II wells, as defined by the Board under this Act, shall be liable to a civil penalty of not to exceed 31 \$10,000 for the violation and an additional civil penalty 32 of not to exceed \$1,000 for each day during which the 33 34 violation continues.

- (3) Any person that violates Sections 21(f), 21(g), 21(h) or 21(i) of this Act, or any RCRA permit or term or condition thereof, or any filing requirement, regulation or order relating to the State RCRA program, shall be liable to a civil penalty of not to exceed \$25,000 per day of violation.
 - (4) In an administrative citation action under Section 31.1 of this Act, any person found to have violated any provision of subsection (o) of Section 21 of this Act shall pay a civil penalty of \$500 for each violation of each such provision, plus any hearing costs incurred by the Board and the Agency. Such penalties shall be made payable to the Environmental Protection Trust Fund, to be used in accordance with the provisions of the Environmental Protection Trust Fund Act; except that if a unit of local government issued the administrative citation, 50% of the civil penalty shall be payable to the unit of local government.
 - (4.1) (4-5) In an administrative citation action under Section 31.1 of this Act, any person found to have violated any provision of subsection (p) of Section 21 of this Act shall pay a civil penalty of \$1,500 for a first offense and \$3,000 for a second or subsequent offense, plus any hearing costs incurred by the Board and the Agency. The penalties shall be deposited into the Environmental Protection Trust Fund, to be used in accordance with the provisions of the Environmental Protection Trust Fund Act; except that if a unit of local government issued the administrative citation, 50% of the civil penalty shall be payable to the unit of local government.
- (4.2) In an administrative citation action under Section 31.1 of this Act, a person found to have violated a provision of subsection (C) of Section 10 of this Act

or a rule adopted under that subsection shall pay a civil penalty of \$100 for a first violation, \$250 for a second violation, and \$500 for a third or subsequent violation, plus any hearing costs incurred by the Board and the Agency. Such penalties shall be made payable to the Environmental Permit and Inspection Fund, to be used in accordance with Section 22.8 of this Act; except that if a unit of local government issued the administrative citation, 50% of the civil penalty shall be payable to the unit of local government. The civil penalty imposed by this item (4.2) is in addition to any other penalty provided by law.

- (5) Any person who violates subsection 6 of Section 39.5 of this Act or any CAAPP permit, or term or condition thereof, or any fee or filing requirement, or any duty to allow or carry out inspection, entry or monitoring activities, or any regulation or order relating to the CAAPP shall be liable for a civil penalty not to exceed \$10,000 per day of violation.
- (6) A person who violates subsection (C) of Section 10 of this Act or a rule adopted by the Board under that subsection shall pay a civil penalty of \$100 for a first violation, \$250 for a second violation, and \$500 for a third or subsequent violation. Where such actions are brought before the Board, penalties shall be payable to the Environmental Permit and Inspection Fund, to be used in accordance with Section 22.8 of this Act. Where such actions are brought before the circuit court, penalties shall be payable to the county in which the violation occurred.
- 31 (b.5) In lieu of the penalties set forth in subsections 32 (a) and (b) of this Section, any person who fails to file, in 33 a timely manner, toxic chemical release forms with the Agency 34 pursuant to Section 25b-2 of this Act shall be liable for a

- 1 civil penalty of \$100 per day for each day the forms are
- late, not to exceed a maximum total penalty of \$6,000. This
- 3 daily penalty shall begin accruing on the thirty-first day
- 4 after the date that the person receives the warning notice
- 5 issued by the Agency pursuant to Section 25b-6 of this Act;
- 6 and the penalty shall be paid to the Agency. The daily
- 7 accrual of penalties shall cease as of January 1 of the
- 8 following year. All penalties collected by the Agency
- 9 pursuant to this subsection shall be deposited into the
- 10 Environmental Protection Permit and Inspection Fund.
- 11 (c) Any person that violates this Act, or an order or
- 12 other determination of the Board under this Act and causes
- 13 the death of fish or aquatic life shall, in addition to the
- other penalties provided by this Act, be liable to pay to the
- 15 State an additional sum for the reasonable value of the fish
- or aquatic life destroyed. Any money so recovered shall be
- 17 placed in the Wildlife and Fish Fund in the State Treasury.
- 18 (d) The penalties provided for in this Section may be
- 19 recovered in a civil action.
- 20 (e) The State's Attorney of the county in which the
- 21 violation occurred, or the Attorney General, may, at the
- 22 request of the Agency or on his own motion, institute a civil
- 23 action for an injunction to restrain violations of this Act.
- 24 (f) The State's Attorney of the county in which the
- violation occurred, or the Attorney General, shall bring such
- 26 actions in the name of the people of the State of Illinois.
- 27 Without limiting any other authority which may exist for the
- awarding of attorney's fees and costs, the Board or a court
- of competent jurisdiction may award costs and reasonable
- 30 attorney's fees, including the reasonable costs of expert
- 31 witnesses and consultants, to the State's Attorney or the
- 32 Attorney General in a case where he has prevailed against a
- 33 person who has committed a wilful, knowing or repeated
- 34 violation of the Act.

- 1 Any funds collected under this subsection (f) in which
- 2 the Attorney General has prevailed shall be deposited in the
- 3 Hazardous Waste Fund created in Section 22.2 of this Act. Any
- 4 funds collected under this subsection (f) in which a State's
- 5 Attorney has prevailed shall be retained by the county in
- 6 which he serves.
- 7 (g) All final orders imposing civil penalties pursuant
- 8 to this Section shall prescribe the time for payment of such
- 9 penalties. If any such penalty is not paid within the time
- 10 prescribed, interest on such penalty at the rate set forth in
- 11 subsection (a) of Section 1003 of the Illinois Income Tax
- 12 Act, shall be paid for the period from the date payment is
- due until the date payment is received. However, if the time
- 14 for payment is stayed during the pendency of an appeal,
- interest shall not accrue during such stay.
- 16 (h) In determining the appropriate civil penalty to be
- imposed under subdivisions (a), (b)(1), (b)(2), (b)(3), or
- 18 (b)(5) of this Section, the Board is authorized to consider
- 19 any matters of record in mitigation or aggravation of
- 20 penalty, including but not limited to the following factors:
- 21 (1) the duration and gravity of the violation;
- 22 (2) the presence or absence of due diligence on the
- 23 part of the violator in attempting to comply with
- 24 requirements of this Act and regulations thereunder or to
- 25 secure relief therefrom as provided by this Act;
- 26 (3) any economic benefits accrued by the violator
- 27 because of delay in compliance with requirements;
- 28 (4) the amount of monetary penalty which will serve
- 29 to deter further violations by the violator and to
- otherwise aid in enhancing voluntary compliance with this
- 31 Act by the violator and other persons similarly subject
- 32 to the Act; and
- 33 (5) the number, proximity in time, and gravity of
- 34 previously adjudicated violations of this Act by the

- 1 violator.
- 2 (Source: P.A. 90-773, eff. 8-14-98; 91-82, eff. 1-1-00.)
- Section 99. Effective date. This Act takes effect upon 3
- 4 becoming law.