

## 103RD GENERAL ASSEMBLY State of Illinois 2023 and 2024 SB3630

Introduced 2/9/2024, by Sen. Kimberly A. Lightford

## SYNOPSIS AS INTRODUCED:

325 ILCS 5/7.4

Amends the Abused and Neglected Child Reporting Act. Sets forth certain protections that must be provided to the parent or guardian of a child at the center of an abuse or neglect investigation whenever the Department of Children and Family Services refers a child to a board-certified child abuse pediatrician for a medical opinion. Provides that the board-certified child abuse pediatrician must explain to the parent or guardian of the child, whenever the pediatrician has direct contact with the child or the family of the child, that the pediatrician is completing the examination of the child at the request of the Department for the purpose of providing an opinion to the Department regarding whether the mechanism of injury is suspicious for child maltreatment. Provides that the parent or guardian of the child of the center of an investigation shall: (i) be informed of the referral and his or her right to request and receive a copy of the opinion; (ii) be notified that the parent or guardian of the child has the right to obtain, at his or her own expense, and submit to the Department a second medical opinion at any time; (iii) be informed that any second medical opinion submitted to the Department prior to the Department rendering a final determination in the investigation will be considered as inculpatory or exculpatory evidence; and (iv) be notified of the Department's time frames for the investigative process. Requires the Department to annually prepare and make available on the Department's Reports and Statistics webpage a report on the number of children or families referred by the Department to a board-certified child abuse pediatrician as part of an investigation of abuse or neglect by the Department. Sets forth the information that must be contained in the annual reports. Provides that the first report must be posted within 9 months after the effective date of the amendatory Act.

LRB103 39424 JAG 69607 b

1 AN ACT concerning children.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The Abused and Neglected Child Reporting Act is amended by changing Section 7.4 as follows:

(325 ILCS 5/7.4)

Sec. 7.4. (a) The Department shall be capable of receiving reports of suspected child abuse or neglect 24 hours a day, 7 days a week. Whenever the Department receives a report alleging that a child is a truant as defined in Section 26-2a of the School Code, as now or hereafter amended, the Department shall notify the superintendent of the school district in which the child resides and the appropriate superintendent of the educational service region. The notification to the appropriate officials by the Department shall not be considered an allegation of abuse or neglect under this Act.

(a-5) The Department of Children and Family Services may implement a "differential response program" in accordance with criteria, standards, and procedures prescribed by rule. The program may provide that, upon receiving a report, the Department shall determine whether to conduct a family assessment or an investigation as appropriate to prevent or

1 provide a remedy for child abuse or neglect.

For purposes of this subsection (a-5), "family assessment" means a comprehensive assessment of child safety, risk of subsequent child maltreatment, and family strengths and needs that is applied to a child maltreatment report that does not allege substantial child endangerment. "Family assessment" does not include a determination as to whether child maltreatment occurred but does determine the need for services to address the safety of family members and the risk of subsequent maltreatment.

For purposes of this subsection (a-5), "investigation" means fact-gathering related to the current safety of a child and the risk of subsequent abuse or neglect that determines whether a report of suspected child abuse or neglect should be indicated or unfounded and whether child protective services are needed.

Under the "differential response program" implemented under this subsection (a-5), the Department:

- (1) Shall conduct an investigation on reports involving substantial child abuse or neglect.
- (2) Shall begin an immediate investigation if, at any time when it is using a family assessment response, it determines that there is reason to believe that substantial child abuse or neglect or a serious threat to the child's safety exists.
  - (3) May conduct a family assessment for reports that

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- do not allege substantial child endangerment. In determining that a family assessment is appropriate, the Department may consider issues, including, but not limited to, child safety, parental cooperation, and the need for an immediate response.
  - (4) Shall promulgate criteria, standards, and procedures that shall be applied in making this determination, taking into consideration the Safety-Based Child Welfare Intervention System of the Department.
- 10 (5) May conduct a family assessment on a report that
  11 was initially screened and assigned for an investigation.
  - In determining that a complete investigation is not required, the Department must document the reason for terminating the investigation and notify the local law enforcement agency or the Illinois State Police if the local law enforcement agency or Illinois State Police is conducting a joint investigation.
  - Once it is determined that a "family assessment" will be implemented, the case shall not be reported to the central register of abuse and neglect reports.
- During a family assessment, the Department shall collect any available and relevant information to determine child safety, risk of subsequent abuse or neglect, and family strengths.
- Information collected includes, but is not limited to,
  when relevant: information with regard to the person reporting

the alleged abuse or neglect, including the nature of the reporter's relationship to the child and to the alleged offender, and the basis of the reporter's knowledge for the report; the child allegedly being abused or neglected; the alleged offender; the child's caretaker; and other collateral sources having relevant information related to the alleged abuse or neglect. Information relevant to the assessment must be asked for, and may include:

- (A) The child's sex and age, prior reports of abuse or neglect, information relating to developmental functioning, credibility of the child's statement, and whether the information provided under this paragraph (A) is consistent with other information collected during the course of the assessment or investigation.
- (B) The alleged offender's age, a record check for prior reports of abuse or neglect, and criminal charges and convictions. The alleged offender may submit supporting documentation relevant to the assessment.
- (C) Collateral source information regarding the alleged abuse or neglect and care of the child. Collateral information includes, when relevant: (i) a medical examination of the child; (ii) prior medical records relating to the alleged maltreatment or care of the child maintained by any facility, clinic, or health care professional, and an interview with the treating professionals; and (iii) interviews with the child's

caretakers, including the child's parent, guardian, foster
parent, child care provider, teachers, counselors, family
members, relatives, and other persons who may have
knowledge regarding the alleged maltreatment and the care
of the child.

(D) Information on the existence of domestic abuse and violence in the home of the child, and substance abuse.

Nothing in this subsection (a-5) precludes the Department from collecting other relevant information necessary to conduct the assessment or investigation. Nothing in this subsection (a-5) shall be construed to allow the name or identity of a reporter to be disclosed in violation of the protections afforded under Section 7.19 of this Act.

After conducting the family assessment, the Department shall determine whether services are needed to address the safety of the child and other family members and the risk of subsequent abuse or neglect.

Upon completion of the family assessment, if the Department concludes that no services shall be offered, then the case shall be closed. If the Department concludes that services shall be offered, the Department shall develop a family preservation plan and offer or refer services to the family.

At any time during a family assessment, if the Department believes there is any reason to stop the assessment and conduct an investigation based on the information discovered,

1 the Department shall do so.

The procedures available to the Department in conducting investigations under this Act shall be followed as appropriate during a family assessment.

If the Department implements a differential response program authorized under this subsection (a-5), the Department shall arrange for an independent evaluation of the program for at least the first 3 years of implementation to determine whether it is meeting the goals in accordance with Section 2 of this Act.

The Department may adopt administrative rules necessary for the execution of this Section, in accordance with Section 4 of the Children and Family Services Act.

The Department shall submit a report to the General Assembly by January 15, 2018 on the implementation progress and recommendations for additional needed legislative changes.

- (b) (1) The following procedures shall be followed in the investigation of all reports of suspected abuse or neglect of a child, except as provided in subsection (c) of this Section.
- (2) If, during a family assessment authorized by subsection (a-5) or an investigation, it appears that the immediate safety or well-being of a child is endangered, that the family may flee or the child disappear, or that the facts otherwise so warrant, the Child Protective Service Unit shall commence an investigation immediately, regardless of the time of day or night. All other investigations shall be commenced

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- within 24 hours of receipt of the report. Upon receipt of a report, the Child Protective Service Unit shall conduct a family assessment authorized by subsection (a-5) or begin an initial investigation and make an initial determination whether the report is a good faith indication of alleged child abuse or neglect.
  - Based on an initial investigation, if the Unit (3) determines the report is a good faith indication of alleged child abuse or neglect, then a formal investigation shall commence and, pursuant to Section 7.12 of this Act, may or may not result in an indicated report. The formal investigation shall include: direct contact with the subject or subjects of the report as soon as possible after the report is received; an evaluation of the environment of the child named in the report other children in the same environment; determination of the risk to such children if they continue to the existing environments, remain in as well determination of the nature, extent and cause of any condition enumerated in such report; the name, age and condition of other children in the environment; and an evaluation as to whether there would be an immediate and urgent necessity to remove the child from the environment if appropriate family preservation services were provided. After seeing to the safety of the child or children, the Department shall forthwith notify the subjects of the report in writing, of the existence of the report and their rights existing under this

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- Act in regard to amendment or expungement. To fulfill the requirements of this Section, the Child Protective Service Unit shall have the capability of providing or arranging for comprehensive emergency services to children and families at all times of the day or night.
  - (i) at the conclusion of the Unit's initial Ιf investigation of a report, the Unit determines the report to be a good faith indication of alleged child abuse or neglect that warrants a formal investigation by the Unit, the Department, any law enforcement agency or anv responsible agency and (ii) the person who is alleged to have caused the abuse or neglect is employed or otherwise engaged in an activity resulting in frequent contact with children and the alleged abuse or neglect are in the course of such employment or activity, then the Department shall, except in investigations where the Director determines t.hat. notification would be detrimental to the Department's investigation, inform the appropriate supervisor administrator of that employment or activity that the Unit has commenced a formal investigation pursuant to this Act, which may or may not result in an indicated report. The Department shall also notify the person being investigated, unless the Director determines that such notification would be detrimental to the Department's investigation.
    - (c) In an investigation of a report of suspected abuse or neglect of a child by a school employee at a school or on

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school grounds, the Department shall make reasonable efforts to follow the following procedures:

(1) Investigations involving teachers shall not, to the extent possible, be conducted when the teacher is scheduled to conduct classes. Investigations involving school employees shall be conducted so minimize disruption of the school day. The school employee accused of child abuse or neglect may have the school employee's superior, the school employee's association or union representative, and the school employee's attorney present at any interview or meeting at which the teacher or administrator is present. The accused school employee shall be informed by a representative of the Department, at any interview or meeting, of the accused school employee's due process rights and of the steps in the investigation process. These due process rights shall also include the right of the school employee to present countervailing evidence regarding the accusations. In an investigation in which the alleged perpetrator of abuse or neglect is a school employee, including, but not limited to, school teacher or administrator, and the recommendation is to determine the report to be indicated, in addition to other procedures as set forth and defined in Department rules and procedures, the employee's due process rights shall also include: (i) the right to a copy of the investigation summary; (ii) the right to review the

specific allegations which gave rise to the investigation; and (iii) the right to an administrator's teleconference which shall be convened to provide the school employee with the opportunity to present documentary evidence or other information that supports the school employee's position and to provide information before a final finding is entered.

(2) If a report of neglect or abuse of a child by a teacher or administrator does not involve allegations of sexual abuse or extreme physical abuse, the Child Protective Service Unit shall make reasonable efforts to conduct the initial investigation in coordination with the employee's supervisor.

If the Unit determines that the report is a good faith indication of potential child abuse or neglect, it shall then commence a formal investigation under paragraph (3) of subsection (b) of this Section.

- (3) If a report of neglect or abuse of a child by a teacher or administrator involves an allegation of sexual abuse or extreme physical abuse, the Child Protective Unit shall commence an investigation under paragraph (2) of subsection (b) of this Section.
- (c-5) In any instance in which a report is made or caused to made by a school district employee involving the conduct of a person employed by the school district, at the time the report was made, as required under Section 4 of this Act, the

- 1 Child Protective Service Unit shall send a copy of its final
- 2 finding report to the general superintendent of that school
- 3 district.

an investigation.

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- (c-10) The Department may recommend that a school district 5 school employee who is the subject investigation from the school employee's employment position 6 7 pending the outcome of the investigation; however, 8 employment decisions regarding school personnel shall be the 9 sole responsibility of the school district or employer. The 10 Department may not require a school district to remove a 11 school employee from the school employee's employment position 12 or limit the school employee's duties pending the outcome of
  - (d) If the Department has contact with an employer, or with a religious institution or religious official having supervisory or hierarchical authority over a member of the clergy accused of the abuse of a child, in the course of its investigation, the Department shall notify the employer or the religious institution or religious official, in writing, when a report is unfounded so that any record of the investigation can be expunged from the employee's or member of the clergy's personnel or other records. The Department shall also notify the employee or the member of the clergy, in writing, that notification has been sent to the employer or to the appropriate religious institution or religious official informing the employer or religious institution or religious

official that the Department's investigation has resulted in an unfounded report.

- (d-1) Whenever a report alleges that a child was abused or neglected while receiving care in a hospital, including a freestanding psychiatric hospital licensed by the Department of Public Health, the Department shall send a copy of its final finding to the Director of Public Health and the Director of Healthcare and Family Services.
- (d-2) In any investigation conducted in accordance with this Act during which the Department refers a child to a board-certified child abuse pediatrician for a medical opinion, the following protections shall be provided to the parent or guardian of the child at the center of an investigation:
  - explain to the parent or quardian of the child, whenever the child abuse pediatrician has direct contact with the child or the family of the child, that the child abuse pediatrician is completing the examination of the child at the request of the Department for the purpose of providing an opinion to the Department regarding whether the mechanism of injury is suspicious for child maltreatment. The board-certified child abuse pediatrician must explain that, based on the referral, the board-certified child abuse pediatrician may be required to communicate with law enforcement and provide court testimony. The

board-certified child abuse pediatrician must al	so provide
the child's parent or guardian with accurate i	nformation
about his or her medical specialties, including	g that the
provider is a board-certified child abuse pediat	rician. As
used in this subsection and in subsection	on (d-3),
"board-certified child abuse pediatrician"	means an
individual who is certified by the Sub-board	for Child
Abuse Pediatrics, American Board of Pediatrics.	

- (2) In any investigation where a child or a child's records have been referred by the Department to a board-certified child abuse pediatrician for a medical opinion, the parent or guardian of the child at the center of an investigation shall:
  - (A) be informed of the referral and his or her right to request and receive a copy of the opinion, including the basis for the opinion, and a copy of any written report the board-certified child abuse pediatrician has provided to the Department;
  - (B) be notified that the parent or quardian of the child has the right to obtain, at his or her own expense, and submit to the Department a second medical opinion at any time;
  - (C) be informed that any second medical opinion submitted to the Department prior to the Department rendering a final determination in the investigation will be considered as inculpatory or exculpatory

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1	evidence;	and

2 <u>(D) be notified of the Department's time frames</u>
3 for the investigative process.

- (d-3) The Department shall annually prepare and make available on the Department's Reports and Statistics webpage a report on the number of children or families referred by the Department to a board-certified child abuse pediatrician as part of an investigation of abuse or neglect by the Department. The report shall not contain any personally identifiable information about a child referred, the family members of such a child, or the board-certified child abuse pediatrician. If the number of cases in any category of information under items (4) through (9) of this subsection is less than 10, the Department shall not include that information in the report. The first report must be posted within 9 months after the effective date of this amendatory Act of the 103rd General Assembly. The first report and each annual report thereafter shall contain the following information regarding cases referred by the Department to a board-certified child abuse pediatrician:
  - (1) The total number of abuse or neglect cases referred to a board-certified child abuse pediatrician that were indicated by the Department, with separate line items for:
  - (A) the total number of abuse and neglect cases that the Department determined were indicated but were

Т	appeared and the outcomes of those appears, organized
2	as follows:
3	(i) first, by the total number of indicated
4	cases appealed via administrative appeal hearing
5	before an administrative law judge and the
6	outcomes of those hearings; and
7	(ii) second, by the total number of cases in
8	which an administrative law judge's affirmance of
9	the indicated findings was appealed to a court and
10	the outcomes of the court's findings; and
11	(B) the total number of abuse and neglect cases
12	that were indicated by the Department but indicated as
13	to an unknown perpetrator.
14	(2) The total number of abuse or neglect cases
15	referred by the Department to a board-certified child
16	abuse pediatrician that the Department determined were
17	unfounded.
18	(3) The total number of abuse or neglect cases
19	referred by the Department to a board-certified child
20	abuse pediatrician in which a petition for adjudication of
21	wardship was filed.
22	(4) The total number of abuse and neglect cases
23	referred by the Department to a board-certified child
24	abuse pediatrician under paragraphs (1), (2), and (3)
25	organized by abuse allegation.
26	(5) The total number of abuse and neglect cases

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2	abuse	pe	diat	ricia	an	under	ра	ragı	rapl	ns (1	L),	(2),	and	l (3	3)
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- (6) The total number of abuse and neglect cases referred by the Department to a board-certified child abuse pediatrician under paragraphs (1), (2), and (3) organized by race of the child.
- (7) The total number of abuse and neglect cases referred by the Department to a board-certified child abuse pediatrician under paragraphs (1), (2), and (3) organized by gender of the child.
- (8) The total number of abuse and neglect cases under paragraphs (1), (2), and (3) involving children with safety plans.
- (9) The total number of abuse and neglect cases under paragraphs (1), (2), and (3) where the child was put in protective custody.
- (e) Upon request by the Department, the Illinois State Police and law enforcement agencies are authorized to provide criminal history record information as defined in the Illinois Uniform Conviction Information Act and information maintained in the adjudicatory and dispositional record system as defined in Section 2605-355 of the Illinois State Police Law to properly designated employees of the Department of Children and Family Services if the Department determines the information is necessary to perform its duties under the

- Abused and Neglected Child Reporting Act, the Child Care Act 1 2 of 1969, and the Children and Family Services Act. The request 3 shall be in the form and manner required by the Illinois State Police. Any information obtained by the Department of Children 5 and Family Services under this Section is confidential and may not be transmitted outside the Department of Children and 6 than to 7 Family Services other а court of competent 8 jurisdiction or unless otherwise authorized by law. Any 9 employee of the Department of Children and Family Services who transmits confidential information in violation of this 10 11 Section or causes the information to be transmitted in 12 violation of this Section is guilty of a Class A misdemeanor 13 unless the transmittal of the information is authorized by this Section or otherwise authorized by law. 14
- 15 (f) For purposes of this Section, "child abuse or neglect" 16 includes abuse or neglect of an adult resident as defined in 17 this Act.
- 18 (Source: P.A. 102-538, eff. 8-20-21; 103-22, eff. 8-8-23;
- 19 103-460, eff. 1-1-24; revised 9-15-23.)