

Sen. Julie A. Morrison

## Filed: 3/24/2023

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1	AMENDMENT TO SENATE BILL 805
2	AMENDMENT NO Amend Senate Bill 805 by replacing
3	everything after the enacting clause with the following:
4	"Section 5. The Economic Development for a Growing Economy
5	Tax Credit Act is amended by changing Sections 5-5 and 5-15 as
6	follows:
7	(35 ILCS 10/5-5)
8	Sec. 5-5. Definitions. As used in this Act:
9	"Agreement" means the Agreement between a Taxpayer and the
10	Department under the provisions of Section 5-50 of this Act.
11	"Applicant" means a Taxpayer that is operating a business
12	located or that the Taxpayer plans to locate within the State
13	of Illinois and that is engaged in interstate or intrastate
14	commerce for the purpose of manufacturing, processing,
15	assembling, warehousing, or distributing products, conducting
16	research and development, providing tourism services, or

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1 providing services in interstate commerce, office industries, or agricultural processing, but excluding retail, retail food, 2 health, or professional services. "Applicant" does not include 3 4 a Taxpayer who closes or substantially reduces an operation at 5 one location in the State and relocates substantially the same operation to another location in the State. This does not 6 prohibit a Taxpayer from expanding its operations at another 7 location in the State, provided that existing operations of a 8 9 similar nature located within the State are not closed or 10 substantially reduced. This also does not prohibit a Taxpayer 11 from moving its operations from one location in the State to another location in the State for the purpose of expanding the 12 13 operation provided that the Department determines that 14 expansion cannot reasonably be accommodated within the 15 municipality in which the business is located, or in the case 16 of a business located in an incorporated area of the county, within the county in which the business is located, after 17 conferring with the chief elected official of the municipality 18 or county and taking into consideration any evidence offered 19 20 by the municipality or county regarding the ability to 21 accommodate expansion within the municipality or county.

"Credit" means the amount agreed to between the Department and Applicant under this Act, but not to exceed the lesser of: (1) the sum of (i) 50% of the Incremental Income Tax attributable to New Employees at the Applicant's project and (ii) 10% of the training costs of New Employees; or (2) 100% of 10300SB0805sam001 -3- LRB103 03260 HLH 60043 a

1 the Incremental Income Tax attributable to New Employees at the Applicant's project. However, if the project is located in 2 an underserved area, then the amount of the Credit may not 3 4 exceed the lesser of: (1) the sum of (i) 75% of the Incremental 5 Income Tax attributable to New Employees at the Applicant's project and (ii) 10% of the training costs of New Employees; or 6 (2) 100% of the Incremental Income Tax attributable to New 7 Employees at the Applicant's project. If the project is not 8 9 located in an underserved area and the Applicant agrees to 10 hire the required number of New Employees, then the maximum 11 amount of the Credit for that Applicant may be increased by an amount not to exceed 25% of the Incremental Income Tax 12 13 attributable to retained employees at the Applicant's project. 14 If the project is located in an underserved area and the 15 Applicant agrees to hire the required number of New Employees, 16 then the maximum amount of the credit for that Applicant may be increased by an amount not to exceed 50% of the Incremental 17 Tax attributable to retained employees 18 Income at the 19 Applicant's project.

20 "Department" means the Department of Commerce and Economic21 Opportunity.

22 "Director" means the Director of Commerce and Economic23 Opportunity.

24 "Full-time Employee" means an individual who is employed 25 for consideration for at least 35 hours each week or who 26 renders any other standard of service generally accepted by 10300SB0805sam001 -4- LRB103 03260 HLH 60043 a

industry custom or practice as full-time employment. An individual for whom a W-2 is issued by a Professional Employer Organization (PEO) is a full-time employee if employed in the service of the Applicant for consideration for at least 35 hours each week or who renders any other standard of service generally accepted by industry custom or practice as full-time employment to Applicant.

8 "Incremental Income Tax" means the total amount withheld 9 during the taxable year from the compensation of New Employees 10 and, if applicable, retained employees under Article 7 of the 11 Illinois Income Tax Act arising from employment at a project 12 that is the subject of an Agreement.

13 "New Construction EDGE Agreement" means the Agreement 14 between a Taxpayer and the Department under the provisions of 15 Section 5-51 of this Act.

16 "New Construction EDGE Credit" means an amount agreed to 17 between the Department and the Applicant under this Act as part of a New Construction EDGE Agreement that does not exceed 18 the Incremental Income Tax 19 50% of attributable to New 20 Construction EDGE Employees at the Applicant's project; 21 however, if the New Construction EDGE Project is located in an 22 underserved area, then the amount of the New Construction EDGE 23 Credit may not exceed 75% of the Incremental Income Tax 24 attributable to New Construction EDGE Employees at the 25 Applicant's New Construction EDGE Project.

26 "New Construction EDGE Employee" means a laborer or worker

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who is employed by an Illinois contractor or subcontractor in
 the actual construction work on the site of a New Construction
 EDGE Project, pursuant to a New Construction EDGE Agreement.

4 "New Construction EDGE Incremental Income Tax" means the
5 total amount withheld during the taxable year from the
6 compensation of New Construction EDGE Employees.

7 "New Construction EDGE Project" means the building of a 8 Taxpayer's structure or building, or making improvements of 9 any kind to real property. "New Construction EDGE Project" 10 does not include the routine operation, routine repair, or 11 routine maintenance of existing structures, buildings, or real 12 property.

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"New Employee" means:

14 (a) A Full-time Employee first employed by a Taxpayer
15 in the project that is the subject of an Agreement and who
16 is hired after the Taxpayer enters into the tax credit
17 Agreement.

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(b) The term "New Employee" does not include:

(1) an employee of the Taxpayer who performs a job that was previously performed by another employee, if that job existed for at least 6 months before hiring the employee;

(2) an employee of the Taxpayer who was previously
 employed in Illinois by a Related Member of the
 Taxpayer and whose employment was shifted to the
 Taxpayer after the Taxpayer entered into the tax

1	credit Agreement; or
2	(3) a child, grandchild, parent, or spouse, other
3	than a spouse who is legally separated from the
4	individual, of any individual who has a direct or an
5	indirect ownership interest of at least 5% in the
6	profits, capital, or value of the Taxpayer.
7	(c) Notwithstanding paragraph (1) of subsection (b),
8	an employee may be considered a New Employee under the
9	Agreement if the employee performs a job that was
10	previously performed by an employee who was:
11	(1) treated under the Agreement as a New Employee;
12	and
13	(2) promoted by the Taxpayer to another job.
14	(d) Notwithstanding subsection (a), the Department may
15	award Credit to an Applicant with respect to an employee
16	hired prior to the date of the Agreement if:
17	(1) the Applicant is in receipt of a letter from
18	the Department stating an intent to enter into a
19	credit Agreement;
20	(2) the letter described in paragraph (1) is
21	issued by the Department not later than 15 days after
22	the effective date of this Act; and
23	(3) the employee was hired after the date the
24	letter described in paragraph (1) was issued.
25	"Noncompliance Date" means, in the case of a Taxpayer that
26	is not complying with the requirements of the Agreement or the

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provisions of this Act, the day following the last date upon which the Taxpayer was in compliance with the requirements of the Agreement and the provisions of this Act, as determined by the Director, pursuant to Section 5-65.

5 "Pass Through Entity" means an entity that is exempt from 6 the tax under subsection (b) or (c) of Section 205 of the 7 Illinois Income Tax Act.

8 "Professional Employer Organization" (PEO) means an 9 employee leasing company, as defined in Section 206.1(A)(2) of 10 the Illinois Unemployment Insurance Act.

11 "Related Member" means a person that, with respect to the 12 Taxpayer during any portion of the taxable year, is any one of 13 the following:

14 (1) An individual stockholder, if the stockholder and
15 the members of the stockholder's family (as defined in
16 Section 318 of the Internal Revenue Code) own directly,
17 indirectly, beneficially, or constructively, in the
18 aggregate, at least 50% of the value of the Taxpayer's
19 outstanding stock.

(2) A partnership, estate, or trust and any partner or
beneficiary, if the partnership, estate, or trust, and its
partners or beneficiaries own directly, indirectly,
beneficially, or constructively, in the aggregate, at
least 50% of the profits, capital, stock, or value of the
Taxpayer.

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(3) A corporation, and any party related to the

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corporation in a manner that would require an attribution of stock from the corporation to the party or from the party to the corporation under the attribution rules of Section 318 of the Internal Revenue Code, if the Taxpayer owns directly, indirectly, beneficially, or constructively at least 50% of the value of the corporation's outstanding stock.

8 (4) A corporation and any party related to that 9 corporation in a manner that would require an attribution 10 of stock from the corporation to the party or from the 11 party to the corporation under the attribution rules of 12 Section 318 of the Internal Revenue Code, if the 13 corporation and all such related parties own in the 14 aggregate at least 50% of the profits, capital, stock, or 15 value of the Taxpayer.

(5) A person to or from whom there is attribution of
stock ownership in accordance with Section 1563(e) of the
Internal Revenue Code, except, for purposes of determining
whether a person is a Related Member under this paragraph,
20% shall be substituted for 5% wherever 5% appears in
Section 1563(e) of the Internal Revenue Code.

22 "Startup taxpayer" means, for Agreements that are executed 23 before the effective date of this amendatory Act of the 103rd 24 <u>General Assembly</u>, a corporation, partnership, or other entity 25 incorporated or organized no more than 5 years before the 26 filing of an application for an Agreement that has never had 10300SB0805sam001 -9- LRB103 03260 HLH 60043 a

1 any Illinois income tax liability, excluding any Illinois income tax liability of a Related Member which shall not be 2 3 attributed to the startup taxpayer. "Startup taxpayer" means, 4 for Agreements that are executed on or after the effective 5 date of this amendatory Act of the 103rd General Assembly, a corporation, partnership, or other entity incorporated or 6 organized no more than 10 years before the filing of an 7 8 application for an Agreement that has never had any Illinois 9 income tax liability, excluding any Illinois income tax 10 liability of a Related Member which shall not be attributed to 11 the startup taxpayer.

12 "Taxpayer" means an individual, corporation, partnership,13 or other entity that has any Illinois Income Tax liability.

14 Until July 1, 2022, "underserved area" means a geographic 15 area that meets one or more of the following conditions:

16 (1) the area has a poverty rate of at least 20%
17 according to the latest federal decennial census;

(2) 75% or more of the children in the area
participate in the federal free lunch program according to
reported statistics from the State Board of Education;

(3) at least 20% of the households in the area receive
assistance under the Supplemental Nutrition Assistance
Program (SNAP); or

(4) the area has an average unemployment rate, as
determined by the Illinois Department of Employment
Security, that is more than 120% of the national

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unemployment average, as determined by the U.S. Department
 of Labor, for a period of at least 2 consecutive calendar
 years preceding the date of the application.

4 On and after July 1, 2022, "underserved area" means a 5 geographic area that meets one or more of the following 6 conditions:

7 (1) the area has a poverty rate of at least 20%
8 according to the latest American Community Survey;

9 (2) 35% or more of the families with children in the 10 area are living below 130% of the poverty line, according 11 to the latest American Community Survey;

12 (3) at least 20% of the households in the area receive
13 assistance under the Supplemental Nutrition Assistance
14 Program (SNAP); or

(4) the area has an average unemployment rate, as determined by the Illinois Department of Employment Security, that is more than 120% of the national unemployment average, as determined by the U.S. Department of Labor, for a period of at least 2 consecutive calendar years preceding the date of the application.

21 (Source: P.A. 101-9, eff. 6-5-19; 102-330, eff. 1-1-22;
22 102-700, eff. 4-19-22; 102-1125, eff. 2-3-23.)

23 (35 ILCS 10/5-15)

24 Sec. 5-15. Tax Credit Awards. Subject to the conditions 25 set forth in this Act, a Taxpayer is entitled to a Credit 10300SB0805sam001 -11- LRB103 03260 HLH 60043 a

against or, as described in subsection (g) of this Section, a payment towards taxes imposed pursuant to subsections (a) and (b) of Section 201 of the Illinois Income Tax Act that may be imposed on the Taxpayer for a taxable year beginning on or after January 1, 1999, if the Taxpayer is awarded a Credit by the Department under this Act for that taxable year.

7 (a) The Department shall make Credit awards under this Act
8 to foster job creation and retention in Illinois.

9 (b) A person that proposes a project to create new jobs in 10 Illinois must enter into an Agreement with the Department for 11 the Credit under this Act.

12 (c) The Credit shall be claimed for the taxable years13 specified in the Agreement.

14 (d) The Credit shall not exceed the Incremental Income Tax 15 attributable to the project that is the subject of the 16 Agreement.

(e) Nothing herein shall prohibit a Tax Credit Award to an Applicant that uses a PEO if all other award criteria are satisfied.

(f) In lieu of the Credit allowed under this Act against the taxes imposed pursuant to subsections (a) and (b) of Section 201 of the Illinois Income Tax Act for any taxable year ending on or after December 31, 2009, for Taxpayers that entered into Agreements prior to January 1, 2015 and otherwise meet the criteria set forth in this subsection (f), the Taxpayer may elect to claim the Credit against its obligation 10300SB0805sam001

to pay over withholding under Section 704A of the Illinois
 Income Tax Act.

3 (1) The election under this subsection (f) may be made only by a Taxpayer that (i) is primarily engaged in one of 4 the following business activities: water purification and 5 treatment, motor vehicle metal stamping, 6 automobile 7 manufacturing, automobile and light duty motor vehicle 8 manufacturing, motor vehicle manufacturing, light truck and utility vehicle manufacturing, heavy duty truck 9 10 manufacturing, motor vehicle body manufacturing, cable television infrastructure design or manufacturing, or 11 12 wireless telecommunication or computing terminal device 13 design or manufacturing for use on public networks and 14 (ii) meets the following criteria:

15 (A) the Taxpayer (i) had an Illinois net loss or an Illinois net loss deduction under Section 207 of the 16 17 Illinois Income Tax Act for the taxable year in which the Credit is awarded, (ii) employed a minimum of 18 19 1,000 full-time employees in this State during the 20 taxable year in which the Credit is awarded, (iii) has 21 an Agreement under this Act on December 14, 2009 (the 22 effective date of Public Act 96-834), and (iv) is in 23 compliance with all provisions of that Agreement;

(B) the Taxpayer (i) had an Illinois net loss or an
Illinois net loss deduction under Section 207 of the
Illinois Income Tax Act for the taxable year in which

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the Credit is awarded, (ii) employed a minimum of 1 1,000 full-time employees in this State during the taxable year in which the Credit is awarded, and (iii) has applied for an Agreement within 365 days after December 14, 2009 (the effective date of Public Act 96 - 834);

7 (C) the Taxpayer (i) had an Illinois net operating 8 loss carryforward under Section 207 of the Illinois 9 Income Tax Act in a taxable year ending during 10 calendar year 2008, (ii) has applied for an Agreement 11 within 150 days after the effective date of this amendatory Act of the 96th General Assembly, (iii) 12 13 creates at least 400 new jobs in Illinois, (iv) 14 retains at least 2,000 jobs in Illinois that would 15 have been at risk of relocation out of Illinois over a 16 10-year period, and (v) makes a capital investment of at least \$75,000,000; 17

(D) the Taxpayer (i) had an Illinois net operating 18 loss carryforward under Section 207 of the Illinois 19 20 Income Tax Act in a taxable year ending during 21 calendar year 2009, (ii) has applied for an Agreement within 150 days after the effective date of this 22 amendatory Act of the 96th General Assembly, (iii) 23 24 creates at least 150 new jobs, (iv) retains at least 25 1,000 jobs in Illinois that would have been at risk of 26 relocation out of Illinois over a 10-year period, and (v) makes a capital investment of at least
 \$57,000,000; or

3 (E) the Taxpayer (i) employed at least 2,500 4 full-time employees in the State during the year in 5 which the Credit is awarded, (ii) commits to make at least \$500,000,000 in combined capital improvements 6 and project costs under the Agreement, (iii) applies 7 for an Agreement between January 1, 2011 and June 30, 8 9 2011, (iv) executes an Agreement for the Credit during 10 calendar year 2011, and (v) was incorporated no more 11 than 5 years before the filing of an application for an 12 Agreement.

13 (1.5) The election under this subsection (f) may also 14 be made by a Taxpayer for any Credit awarded pursuant to an 15 agreement that was executed between January 1, 2011 and 16 June 30, 2011, if the Taxpayer (i) is primarily engaged in the manufacture of inner tubes or tires, or both, from 17 natural and synthetic rubber, (ii) employs a minimum of 18 19 2,400 full-time employees in Illinois at the time of 20 application, (iii) creates at least 350 full-time jobs and 21 retains at least 250 full-time jobs in Illinois that would 22 have been at risk of being created or retained outside of 23 Illinois, and (iv) makes a capital investment of at least 24 \$200,000,000 at the project location.

(1.6) The election under this subsection (f) may also
be made by a Taxpayer for any Credit awarded pursuant to an

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1 agreement that was executed within 150 days after the effective date of this amendatory Act of the 97th General 2 3 Assembly, if the Taxpayer (i) is primarily engaged in the operation of a discount department store, (ii) maintains 4 5 its corporate headquarters in Illinois, (iii) employs a minimum of 4,250 full-time employees at its corporate 6 headquarters in Illinois at the time of application, (iv) 7 8 retains at least 4,250 full-time jobs in Illinois that 9 would have been at risk of being relocated outside of 10 Illinois, (v) had a minimum of \$40,000,000,000 in total 11 revenue in 2010, and (vi) makes a capital investment of at least \$300,000,000 at the project location. 12

13 (1.7) Notwithstanding any other provision of law, the 14 election under this subsection (f) may also be made by a 15 Taxpayer for any Credit awarded pursuant to an agreement 16 that was executed or applied for on or after July 1, 2011 and on or before March 31, 2012, if the Taxpayer is 17 primarily engaged in the manufacture of original and 18 19 aftermarket filtration parts and products for automobiles, 20 motor vehicles, light duty motor vehicles, light trucks and utility vehicles, and heavy duty trucks, (ii) employs 21 22 a minimum of 1,000 full-time employees in Illinois at the 23 time of application, (iii) creates at least 250 full-time Illinois, (iv) 24 iobs in relocates its corporate 25 headquarters to Illinois from another state, and (v) makes 26 a capital investment of at least \$4,000,000 at the project location.

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(1.8) Notwithstanding any other provision of law, the 2 3 election under this subsection (f) may also be made by a startup taxpayer for any Credit awarded pursuant to an 4 5 Agreement that was executed or applied for on or after the effective date of this amendatory Act of the 102nd General 6 7 Assembly, if the startup taxpayer, without considering any 8 Related Member or other investor, (i) has never had any 9 Illinois income tax liability and (ii) was incorporated no 10 more than 5 years before the filing of an application for 11 an Agreement. Any such election under this paragraph (1.8) shall be effective unless and until such startup taxpayer 12 13 has any Illinois income tax liability. This election under 14 this paragraph (1.8) shall automatically terminate when 15 the startup taxpayer has any Illinois income tax liability 16 at the end of any taxable year during the term of the 17 Agreement. Thereafter, the startup taxpayer may receive a 18 Credit, taking into account any benefits previously 19 enjoyed or received by way of the election under this 20 paragraph (1.8), so long as the startup taxpayer remains 21 in compliance with the terms and conditions of the 22 Agreement.

(2) An election under this subsection shall allow the
 credit to be taken against payments otherwise due under
 Section 704A of the Illinois Income Tax Act during the
 first calendar <u>quarter</u> year beginning after the end of the

1 taxable <u>quarter</u> year in which the credit is awarded under 2 this Act.

3 (3) The election shall be made in the form and manner
4 required by the Illinois Department of Revenue and, once
5 made, shall be irrevocable.

6 (4) If a Taxpayer who meets the requirements of 7 subparagraph (A) of paragraph (1) of this subsection (f) 8 elects to claim the Credit against its withholdings as 9 provided in this subsection (f), then, on and after the 10 date of the election, the terms of the Agreement between 11 the Taxpayer and the Department may not be further amended 12 during the term of the Agreement.

13 (g) A pass-through entity that has been awarded a credit 14 under this Act, its shareholders, or its partners may treat 15 some or all of the credit awarded pursuant to this Act as a tax 16 payment for purposes of the Illinois Income Tax Act. The term "tax payment" means a payment as described in Article 6 or 17 18 Article 8 of the Illinois Income Tax Act or a composite payment 19 made by a pass-through entity on behalf of any of its 20 shareholders or partners to satisfy such shareholders' or 21 partners' taxes imposed pursuant to subsections (a) and (b) of 22 Section 201 of the Illinois Income Tax Act. In no event shall 23 the amount of the award credited pursuant to this Act exceed 24 the Illinois income tax liability of the pass-through entity 25 or its shareholders or partners for the taxable year.

26 (Source: P.A. 102-700, eff. 4-19-22.)".