

103RD GENERAL ASSEMBLY

State of Illinois

2023 and 2024

SB0086

Introduced 1/20/2023, by Sen. Laura Fine

SYNOPSIS AS INTRODUCED:

110 ILCS 983/5 110 ILCS 983/15 110 ILCS 983/25 new 110 ILCS 983/30 new 110 ILCS 983/35 new 110 ILCS 983/40 new 110 ILCS 983/45 new 110 ILCS 983/50 new

Amends the Know Before You Owe Private Education Loan Act. Provides that the information regarding loans shall be provided to borrowers and cosigners (instead of just borrowers). Sets forth provisions for cosigner disclosure and notice, cosigner release, cosigner rights, what happens in the event of the bankruptcy or death of a cosigner, the total and permanent disability of a borrower or cosigner, and refinancing and modified or flexible repayment plans. Effective immediately.

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AN ACT concerning education.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

4 Section 5. The Know Before You Owe Private Education Loan 5 Act is amended by changing Sections 5 and 15 and by adding 6 Sections 25, 30, 35, 40, 45, and 50 as follows:

7 (110 ILCS 983/5)

8 Sec. 5. Definitions. As used in this Act:

9 "Annual percentage rate" means the percentage rate 10 calculated according to the Federal Reserve Board's 11 methodology as set forth under Regulation Z, 12 CFR Part 1026.

"Cosigner" means any individual who is liable for the 12 obligation of another without compensation, regardless of how 13 14 the individual is designated in the contract or instrument with respect to that obligation, including an obligation under 15 16 a private education loan extended to consolidate a borrower's preexisting student loans. The term includes any individual 17 whose signature is requested, as a condition, to grant credit 18 19 or to forbear on collection. The term does not include a spouse 20 of an individual if the spouse's signature is needed solely to 21 perfect the security interest in a loan.

22 <u>"Educational expense" means any expense, in whole or in</u> 23 part, expressly used to finance postsecondary education,

1 regardless of whether the debt incurred by a student to pay
2 that expense is owed to the provider of postsecondary
3 education whose school, program, or facility the student
4 attends.

5 "Income share agreement" means an agreement under which a 6 borrower commits to pay a percentage of his or her future 7 income in exchange for money, payments, or credits applied to 8 or on behalf of a borrower. An income share agreement 9 constitutes a loan and debt within the meaning of this Act.

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"Income share agreement provider" means:

(1) a person that provides money, payments, or credits to or on behalf of a borrower pursuant to the terms of an income share agreement; or

14 (2) any other person engaged in the business of
 15 soliciting, making, funding, or extending income share
 16 agreements.

17 "Institution of higher education" includes, but is not limited to, institutions falling under the Private Business 18 and Vocational Schools Act of 2012, the Private College Act, 19 and public institutions of higher education as defined in 20 Section 1 of the Board of Higher Education Act. "Institution 21 22 of higher education" also includes a person engaged in the 23 providing postsecondary education, business of via 24 correspondence, online, or in this State, to a person located 25 in this State, regardless of whether the person has obtained 26 authorization from the Illinois Board of Higher Education to

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1 operate in this State or is accredited.

2 "Private educational lender" and "private education loan" have the meanings ascribed to the terms in Section 140 of the 3 Truth in Lending Act (15 U.S.C. 1650). In addition, "private 4 5 educational lender" includes an income share agreement 6 provider and a student financing company and "private 7 education loan" includes an income share agreement and student 8 financing.

9 "Student financing company" means a person engaged in the 10 business of securing, making, or extending student financing. 11 "Student financing company" does not include the following 12 persons, only to the extent that State regulation is preempted 13 by federal law:

14 (1) a federally chartered bank, savings bank, savings15 and loan association, or credit union;

16 (2) a wholly owned subsidiary of a federally chartered17 bank or credit union; and

(3) an operating subsidiary where each owner of the
operating subsidiary is wholly owned by the same federally
chartered bank or credit union.

21 "Student financing" means an extension of credit that:

(1) is not made, insured, or guaranteed under Title IV of the Higher Education Act of 1965 (20 U.S.C. 1070 et seq.);

(2) is extended to a consumer expressly, in whole or
 in part, for postsecondary educational expenses,

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1 regardless of whether the extension of credit is provided 2 by the institution of higher education that the student 3 attends;

(3) does not include a private education loan;

(4) does not include an income share agreement; and

6 (5) does not include a loan that is secured by real 7 property or a dwelling.

8 "Total and permanent disability" means a physical or 9 mental impairment, disease, or loss of a permanent nature that 10 prevents employment with or without reasonable accommodation, 11 with proof of disability being in the form of a declaration 12 from the United States Social Security Administration, the 13 Illinois Workers' Compensation Commission, the United States Department of Defense, or an insurer authorized to transact 14 business in this State who is providing disability insurance 15 16 coverage to a contractor. The term does not include a 17 condition that has not progressed or been exacerbated or that the individual did not acquire until after the closing of the 18 19 loan agreement. In addition, documentation sufficient to 20 establish a total and permanent disability for a federal 21 student loan made pursuant to Title IV of the federal Higher 22 Education Act of 1965 is sufficient to establish a total and 23 permanent disability under this Act.

25 (110 ILCS 983/15)

^{24 (}Source: P.A. 102-583, eff. 8-26-21.)

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Sec. 15. Provision of information.

2 (a) Provision of loan statement to borrowers <u>and</u>
3 <u>cosigners</u>.

4 (1) Loan statement. A private educational lender that
5 disburses any funds with respect to a private education
6 loan described in this Section shall send loan statements
7 to the borrowers <u>and cosigners</u> of those funds not less
8 than once every 3 months during the time that the borrower
9 is enrolled at an institution of higher education.

10 (2) Contents of statements for income share
 11 agreements. Each statement described in subparagraph (1)
 12 with respect to income share agreements, shall:

13 (A) report the consumer's total amounts financed14 under each income share agreement;

(B) report the percentage of income payable undereach income share agreement;

17 (C) report the maximum number of monthly payments
 18 required to be paid under each income share agreement;

19 (D) report the maximum amount payable under each20 income share agreement;

(E) report the maximum duration of each incomeshare agreement;

(F) report the minimum annual income above which
 payments are required under each income share
 agreement; and

26 (G) report the annual percentage rate for each

income share agreement at the minimum annual income above which payments are required and at \$10,000 income increments thereafter up to the annual income where the maximum number of monthly payments results in the maximum amount payable.

6 (3) Contents of all other loan statements. Each 7 statement described in subparagraph (1) that does not fall 8 under subparagraph (2) shall:

9 (A) report the borrower's total remaining debt to 10 the private educational lender, including accrued but 11 unpaid interest and capitalized interest;

12 (B) report any debt increases since the last13 statement; and

14 (C) list the current annual percentage rate for15 each loan.

(b) Certification of exhaustion of federal student loan funds to private educational lender. Upon the request of a private educational lender, acting in connection with an application initiated by a borrower for a private education loan in accordance with Section 5, the institution of higher education shall within 15 days of receipt of the request provide certification to such private educational lender:

(1) that the borrower who initiated the application
for the private education loan, or on whose behalf the
application was initiated, is enrolled or is scheduled to
enroll at the institution of higher education;

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(2) of the borrower's cost of attendance at the 1 2 institution of higher education as determined under 3 paragraph (2) of subsection (a) of this Section; (3) of the difference between: 4 5 (A) the cost of attendance at the institution of 6 higher education; and 7 (B) the borrower's estimated financial assistance received under the federal Higher Education Act of 8 9 1965 and other assistance known to the institution of 10 higher education, as applicable; 11 (4) that the institution of higher education has 12 received the request for certification and will need additional time to comply with the certification request; 13 14 and 15 (5) if applicable, that the institution of higher 16 education is refusing to certify the private education 17 loan. (c) Certification of exhaustion of federal student loan 18 19 funds to borrower. With respect to a certification request 20 described under subsection (b), and prior to providing such certification in paragraph (1) of subsection (b) or providing 21 22 notice of the refusal to provide certification under paragraph 23 (5) of subsection (b), the institution of higher education 24 shall:

(1) determine whether the borrower who initiated the
 application for the private education loan, or on whose

behalf the application was initiated, has applied for and 1 2 exhausted the federal financial assistance available to 3 such borrower under the federal Higher Education Act of 1965 and inform the borrower 4 and anv cosigners 5 accordingly;

6 (2) provide the borrower <u>and any cosigners</u> whose loan 7 application has prompted the certification request by a 8 private educational lender, as described in paragraph (1) 9 of subsection (b), with the following information and 10 disclosures:

11 (A) the amount of additional federal student 12 assistance for which the borrower is eligible and the advantages of federal loans under the federal Higher 13 14 Education Act of 1965, including disclosure of income 15 driven repayment options, fixed interest rates, 16 deferments, flexible repayment options, loan 17 forgiveness programs, additional protections, and the higher student loan limits for dependent borrowers 18 19 whose parents are not eligible for a Federal Direct 20 PLUS Loan;

(B) the borrower's ability to select a private
 educational lender of the borrower's choice;

(C) the impact of a proposed private education
 loan on the borrower's potential eligibility for other
 financial assistance, including federal financial
 assistance under the federal Higher Education Act; and

1 (D) the borrower's right to accept or reject a 2 private education loan within the 30-day period 3 following a private educational lender's approval of a borrower's application and the borrower's 3-day right 4 to cancel period; and 5 (3) Any institution of higher education that is also 6 7 acting as a private educational lender shall provide the certification of exhaustion of federal student loan funds 8 9 described in paragraphs (1) and (2) of this subsection (c) 10 to the borrower and any cosigners prior to disbursing 11 funds to the borrower. Any institution of higher education 12 that is not eligible for funding under Title IV of the federal Higher Education Act of 1965 is not required to 13 14 provide this certification to the borrower or anv 15 cosigners. (Source: P.A. 102-583, eff. 8-26-21; 102-813, eff. 5-13-22.) 16 17 (110 ILCS 983/25 new) 18 Sec. 25. Cosigner disclosure; notice. (a) Before extending a private education loan that 19

20 <u>requires a cosigner, a private educational lender shall</u>
21 <u>disclose to the cosigner:</u>

(1) how the private education loan obligation will
 appear on the cosigner's credit report;
 (2) how the cosigner will be notified if the private

25 <u>education loan becomes delinquent</u>, including how the

1	cosigner can cure the delinquency in order to avoid
2	negative credit furnishing and the loss of cosigner
3	release eligibility; and
4	(3) eligibility for release of the cosigner's
5	obligation on the private education loan, including the
6	number of on-time payments and any other criteria required
7	to approve the release of the cosigner from the loan
8	obligation.
9	(b) For any private education loan that obligates a
10	cosigner, a private educational lender shall provide the
11	borrower and the cosigner an annual written notice containing
12	information about cosigner release, including the
13	administrative and objective criteria the lender requires to
14	approve the release of the cosigner from the loan obligation
15	and the process for applying for cosigner release. If the
16	borrower has met the applicable payment requirement to be
17	eligible for cosigner release, the lender shall send the
18	borrower and the cosigner a written notification by mail, and
19	by electronic mail if the borrower or cosigner has elected to
20	receive electronic communications from the lender, informing
21	the borrower and cosigner that the payments requirement to be
22	eligible for cosigner release has been met. The notification
23	must also include information about any additional criteria to
24	qualify for cosigner release and the procedure to apply for
25	cosigner release.
26	<u>(c) A private educational lender shall provide written</u>

notice to a borrower who applies for cosigner release but whose application is incomplete. The written notice must include a description of the information needed to consider the application complete and the date by which the applicant must furnish the missing information in order to complete the application.

7 (d) Within 30 days after a borrower submits a completed application for cosigner release, the private educational 8 9 lender shall send the borrower and cosigner a written notice 10 that informs the borrower and cosigner whether the lender has 11 approved or denied the cosigner release application. If the 12 lender denies a request for cosigner release, the borrower may request copies of any documents or information used in the 13 14 determination, including the credit score threshold used by the lender, the borrower's credit report, the borrower's 15 16 credit score, and any other documents or information specific 17 to the borrower. The lender shall also provide any adverse action notices required under applicable federal law if the 18 19 denial is based in whole or in part on any information 20 contained in a credit report.

21 (e) In response to a written or oral request by the 22 borrower for cosigner release, a private educational lender 23 shall provide to the borrower the information described in 24 subsection (b) of this Section.

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(110 ILCS 983/30 new)

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1	<u>Sec. 30. Cosigner release.</u>
2	(a) A private educational lender may not impose any
3	restriction that permanently bars a borrower from qualifying
4	for cosigner release, including restricting the number of
5	times a borrower may apply for cosigner release.
6	(b) A private educational lender may not impose any
7	negative consequences on a borrower or cosigner during the 60
8	days following the issuance of the notice required pursuant to
9	subsection (c) of Section 25 or until the lender makes a final
10	determination about a borrower's cosigner release application,
11	whichever occurs later. As used in this subsection, "negative
12	consequences" includes the imposition of additional
13	eligibility criteria, negative credit reporting, lost
14	eligibility for cosigner release, late fees, interest
15	capitalization, or other financial injury.
16	(c) For any private education loan issued on or after the
17	effective date of this amendatory Act of the 103rd General
18	Assembly, a private educational lender may not require proof
19	of more than 12 consecutive, on-time payments as part of the
20	criteria for cosigner release. A borrower who has paid the
21	equivalent of 12 months of principal and interest payments
22	within any 12-month period is deemed to have satisfied the

23 consecutive, on-time payment requirement even if the borrower 24 has not made payments monthly during the 12-month period. If a borrower or cosigner requests a change in terms that restarts 25 26 the count of consecutive, on-time payments required for 1 cosigner release, the lender shall notify the borrower and 2 cosigner in writing of the impact of the change and provide the 3 borrower and cosigner with the right to withdraw or reverse 4 the request to avoid that impact.

5 <u>(d) A borrower may request an appeal of a private</u> 6 <u>educational lender's determination to deny a request for</u> 7 <u>cosigner release, and the lender shall permit the borrower to</u> 8 <u>submit additional documentation evidencing the borrower's</u> 9 <u>ability, willingness, and stability to meet the payment</u> 10 <u>obligations. The borrower may request that another employee of</u> 11 the lender review the cosigner release determination.

12 (e) A private educational lender shall establish and maintain a comprehensive record management system reasonably 13 14 designed to ensure the accuracy, integrity, and completeness of information about cosigner release applications and to 15 16 ensure compliance with applicable State and federal laws. The 17 system must include the number of cosigner-release applications received, the approval and denial rate, and the 18 19 primary reasons for any denial.

20 (110 ILCS 983/35 new)

21 <u>Sec. 35. Cosigner rights.</u>

22 <u>(a) A private educational lender shall provide a cosigner</u> 23 with access to all documents or records related to the 24 <u>cosigned private education loan that are available to the</u> 25 <u>borrower.</u>

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1	(b) If a private educational lender provides electronic
2	access to documents and records for a borrower, it shall
3	provide equivalent electronic access to the cosigner.
4	(c) Upon the borrower's request, the private educational
5	lender shall redact the borrower's contact information from
6	documents and records provided to a cosigner.
7	(d) A private educational lender may not include in a
8	private education loan executed on or after the effective date
9	of this amendatory Act of the 103rd General Assembly a
10	provision that permits the lender to accelerate payments, in
11	whole or in part, except upon a payment default. A private
12	educational lender may not place any loan or account into
13	default or accelerate a loan for any reason other than payment
14	default.
15	(e) A private education loan executed before the effective
16	date of this amendatory Act of the 103rd General Assembly may
17	permit the private educational lender to accelerate payments
18	only if the promissory note or loan agreement explicitly
19	authorizes an acceleration and only for the reasons stated in
20	the note or agreement.
21	(110 ILCS 983/40 new)
22	Sec. 40. Bankruptcy or death of cosigner.

23 (a) If a cosigner dies, the private educational lender may
 24 not attempt to collect against the cosigner's estate other
 25 than for payment default.

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1	(b) With regard to the death or bankruptcy of a cosigner,
2	if a private education loan is not more than 60 days delinquent
3	at the time the private educational lender is notified of the
4	cosigner's death or bankruptcy, the lender may not change any
5	terms or benefits under the promissory note, the repayment
6	schedule, the repayment terms, or the monthly payment amount
7	or any other provision associated with the loan.
8	(110 ILCS 983/45 new)
9	Sec. 45. Total and permanent disability of a borrower or
10	<u>cosigner.</u>
11	(a) For any private education loan issued on or after the
12	effective date of this amendatory Act of the 103rd General
13	Assembly, a private educational lender, when notified of the
14	total and permanent disability of a borrower or cosigner,
15	shall release the cosigner from the obligations of a cosigner
16	under the private education loan. The lender may not attempt
17	to collect a payment from a cosigner following a notification
18	of total and permanent disability of the borrower or cosigner.
19	(b) A private educational lender shall be notified of the
20	total and permanent disability of a borrower and discharge the
21	liability of the borrower and cosigner on the loan.
22	(c) After receiving a notification described in subsection
23	(b) of this Section, the private educational lender may not:
24	(1) attempt to collect on the outstanding liability of
25	the borrower or cosigner; or

1	(2) monitor the disability status of the borrower at
2	any point after the date of discharge.
3	(d) A private educational lender shall, within 30 days
4	after the release of either a cosigner or borrower from the
5	obligation of a private education loan pursuant to subsection
6	(a) or (b) of this Section, notify both the borrower and
7	cosigner of the release.
8	(e) A private educational lender shall, within 30 days
9	after receiving notice of the total and permanent disability
10	of a borrower pursuant to subsection (a) of this Section,
11	provide the borrower with an option to designate an individual
12	to have the legal authority to act on behalf of the borrower.
13	(f) If a cosigner is released from the obligations of a
14	private education loan pursuant to subsection (a) of this
15	Section, the private educational lender may not require the
16	borrower to obtain another cosigner on the loan obligation.
17	(q) A private educational lender may not declare a default
18	or accelerate the debt against a borrower on the sole basis of
19	the release of the cosigner from the loan obligation due to
20	total and permanent disability pursuant to subsection (a) of
21	this Section.
22	(110 ILCS 983/50 new)
23	Sec. 50. Refinancing; modified or flexible repayment plan

24 <u>or loan modification</u>.

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25 (a) Before offering a person a private education loan that

1	is being used to refinance an existing education loan, a
2	private educational lender shall provide the person with a
3	disclosure explaining that the benefits and protections
4	applicable to the existing loan may be lost due to the
5	refinancing. The disclosure must be provided on a one-page
6	information sheet in at least 12-point type and must be
7	written in simple, clear, understandable, and easily readable
8	language.
9	(b) A private educational lender shall:
10	(1) provide on its website a description of any
11	modified or flexible repayment options offered by the
12	lender for private education loans;
13	(2) establish policies and procedures and implement
14	modified or flexible repayment options consistently in
15	order to facilitate the evaluation of such option
16	requests, including providing accurate information
17	regarding any options that may be available to the
18	borrower through the promissory note or that may have been
19	marketed to the borrower through marketing materials; and
20	(3) consistently present and offer private education
21	loan modified or flexible repayment options to borrowers
22	with similar financial circumstances if the lender offers
23	such repayment options.
24	(c) A private educational lender may not place a loan or
25	account into default or accelerate a loan while a borrower is
26	seeking a loan modification or enrollment in a modified or

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1 <u>flexible repayment plan, except that a private educational</u> 2 <u>lender may place a loan or account into default or accelerate a</u> 3 <u>loan for payment default 90 days or more after the borrower's</u> 4 <u>default.</u>

5 Section 99. Effective date. This Act takes effect upon6 becoming law.