## **103RD GENERAL ASSEMBLY**

# State of Illinois

# 2023 and 2024

#### HB5410

Introduced 2/9/2024, by Rep. Charles Meier

### SYNOPSIS AS INTRODUCED:

20 ILCS 105/4.04

from Ch. 23, par. 6104.04

Amends the Illinois Act on the Aging. In provisions concerning the Long Term Care Ombudsman Program, requires each long term care facility, supportive living facility, assisted living establishment, shared housing establishment, and State-operated developmental center to display, in multiple, conspicuous public places within the facility accessible to both visitors and residents and in an easily readable format, the address and statewide toll-free telephone number (rather than phone number) of the Long Term Care Ombudsman Program and the Internet web address of the Long Term Care Ombudsman Program's website. Requires each long term care facility, supportive living facility, assisted living establishment, shared housing establishment, and State-operated developmental center to post on the home page of the facility's website the statewide toll-free telephone number of the Long Term Care Ombudsman Program and a link to the Long Term Care Ombudsman Program's website.

LRB103 36644 KTG 66753 b

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AN ACT concerning State government.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Illinois Act on the Aging is amended by 5 changing Section 4.04 as follows:

6 (20 ILCS 105/4.04) (from Ch. 23, par. 6104.04)

7 Sec. 4.04. Long Term Care Ombudsman Program. The purpose of the Long Term Care Ombudsman Program is to ensure that older 8 9 and persons with disabilities receive persons quality services. This is accomplished by providing advocacy services 10 for residents of long term care facilities and participants 11 12 receiving home care and community-based care. Managed care is increasingly becoming the vehicle for delivering health and 13 14 long-term services and supports to seniors and persons with disabilities, including dual 15 eligible participants. The 16 additional ombudsman authority will allow advocacy services to be provided to Illinois participants for the first time and 17 will produce a cost savings for the State of Illinois by 18 19 supporting the rebalancing efforts of the Patient Protection 20 and Affordable Care Act.

(a) Long Term Care Ombudsman Program. The Department shall
 establish a Long Term Care Ombudsman Program, through the
 Office of State Long Term Care Ombudsman ("the Office"), in

HB5410 - 2 - LRB103 36644 KTG 66753 b

accordance with the provisions of the Older Americans Act of 1 2 1965, as now or hereafter amended. The Long Term Care 3 Ombudsman is authorized, subject to sufficient Program appropriations, to advocate on behalf of older persons and 4 5 persons with disabilities residing in their own homes or community-based settings, relating to matters which may 6 7 adversely affect the health, safety, welfare, or rights of such individuals. 8

9 (b) Definitions. As used in this Section, unless the 10 context requires otherwise:

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(1) "Access" means the right to:

12 (i) Enter any long term care facility or assisted
13 living or shared housing establishment or supportive
14 living facility;

(ii) Communicate privately and without restriction
with any resident, regardless of age, who consents to
the communication;

18 (iii) Seek consent to communicate privately and 19 without restriction with any participant or resident, 20 regardless of age;

(iv) Inspect and copy the clinical and other records of a participant or resident, regardless of age, with the express written consent of the participant or resident;

(v) Observe all areas of the long term care
 facility or supportive living facilities, assisted

1 living or shared housing establishment except the 2 living area of any resident who protests the 3 observation; and

(vi) Subject to permission of the participant or 4 5 resident requesting services or his or her 6 representative, enter а home or community-based 7 setting.

(2) "Long Term Care Facility" means (i) any facility 8 9 as defined by Section 1-113 of the Nursing Home Care Act, 10 as now or hereafter amended; (ii) any skilled nursing 11 facility or а nursing facility which meets the 12 requirements of Section 1819(a), (b), (c), and (d) or Section 1919(a), (b), (c), and (d) of the Social Security 13 14 Act, as now or hereafter amended (42 U.S.C. 1395i-3(a), (b), (c), and (d) and 42 U.S.C. 1396r(a), (b), (c), and 15 16 (d)); (iii) any facility as defined by Section 1-113 of 17 the ID/DD Community Care Act, as now or hereafter amended; (iv) any facility as defined by Section 1-113 of MC/DD 18 19 Act, as now or hereafter amended; and (v) any facility 20 licensed under Section 4-105 or 4-201 of the Specialized Mental Health Rehabilitation Act of 2013, as now or 21 22 hereafter amended.

(2.5) "Assisted living establishment" and "shared
 housing establishment" have the meanings given those terms
 in Section 10 of the Assisted Living and Shared Housing
 Act.

(2.7) "Supportive living facility" means a facility
 established under Section 5-5.01a of the Illinois Public
 Aid Code.

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(2.8) "Community-based setting" means any place of abode other than an individual's private home.

6 (3) "State Long Term Care Ombudsman" means any person 7 employed by the Department to fulfill the requirements of 8 the Office of State Long Term Care Ombudsman as required 9 under the Older Americans Act of 1965, as now or hereafter 10 amended, and Departmental policy.

11 (3.1) "Ombudsman" means any designated representative 12 of the State Long Term Care Ombudsman Program; provided 13 that the representative, whether he is paid for or 14 volunteers his ombudsman services, shall be qualified and 15 designated by the Office to perform the duties of an 16 ombudsman as specified by the Department in rules and in 17 accordance with the provisions of the Older Americans Act 18 of 1965, as now or hereafter amended.

(4) "Participant" means an older person aged 60 or
over or an adult with a disability aged 18 through 59 who
is eligible for services under any of the following:

22 (i) A medical assistance waiver administered by23 the State.

(ii) A managed care organization providing care
 coordination and other services to seniors and persons
 with disabilities.

- 5 - LRB103 36644 KTG 66753 b

1 (5) "Resident" means an older person aged 60 or over 2 or an adult with a disability aged 18 through 59 who 3 resides in a long-term care facility.

4 (c) Ombudsman; rules. The Office of State Long Term Care
5 Ombudsman shall be composed of at least one full-time
6 ombudsman and shall include a system of designated regional
7 long term care ombudsman programs. Each regional program shall
8 be designated by the State Long Term Care Ombudsman as a
9 subdivision of the Office and any representative of a regional
10 program shall be treated as a representative of the Office.

11 The Department, in consultation with the Office, shall 12 promulgate administrative rules in accordance with the 13 provisions of the Older Americans Act of 1965, as now or 14 hereafter amended, to establish the responsibilities of the 15 Department and the Office of State Long Term Care Ombudsman 16 and the designated regional Ombudsman programs. The 17 administrative rules shall include the responsibility of the Office and designated regional programs to investigate and 18 resolve complaints made by or on behalf of residents of long 19 20 term care facilities, supportive living facilities, and 21 assisted living and shared housing establishments, and 22 participants residing in their own homes or community-based 23 settings, including the option to serve residents and 24 participants under the age of 60, relating to actions, 25 inaction, or decisions of providers, or their representatives, 26 of such facilities and establishments, of public agencies, or

HB5410

- 6 - LRB103 36644 KTG 66753 b

of social services agencies, which may adversely affect the 1 2 health, safety, welfare, or rights of such residents and 3 participants. The Office and designated regional programs may represent all residents and participants, but are not required 4 5 by this Act to represent persons under 60 years of age, except to the extent required by federal law. When necessary and 6 appropriate, representatives of the Office shall refer 7 8 complaints to the appropriate regulatory State agency. The 9 Department, in consultation with the Office, shall cooperate 10 with the Department of Human Services and other State agencies 11 in providing information and training to designated regional 12 long term care ombudsman programs about the appropriate 13 treatment (including information assessment and about 14 appropriate supportive services, treatment options, and 15 assessment of rehabilitation potential) of the participants 16 they serve.

17 State Long Term Care Ombudsman and all The other ombudsmen, as defined in paragraph (3.1) of subsection (b) 18 19 must submit to background checks under the Health Care Worker 20 Background Check Act and receive training, as prescribed by the Illinois Department on Aging, before visiting facilities, 21 22 private homes, or community-based settings. The training must 23 include information specific assisted to living 24 establishments, supportive living facilities, shared housing 25 establishments, private homes, and community-based settings 26 and to the rights of residents and participants quaranteed

HB5410

1 under the corresponding Acts and administrative rules.

2 (c-5) Consumer Choice Information Reports. The Office 3 shall:

(1) In collaboration with the Attorney General, create 4 5 a Consumer Choice Information Report form to be completed licensed long term care facilities to 6 bv all aid 7 Illinoisans and their families in making informed choices 8 about long term care. The Office shall create a Consumer 9 Choice Information Report for each type of licensed long 10 term care facility. The Office shall collaborate with the 11 Attorney General and the Department of Human Services to 12 create a Consumer Choice Information Report form for 13 facilities licensed under the ID/DD Community Care Act or 14 the MC/DD Act.

15 (2) Develop a database of Consumer Choice Information
 16 Reports completed by licensed long term care facilities
 17 that includes information in the following consumer
 18 categories:

19 (A) Medical Care, Services, and Treatment.

(B) Special Services and Amenities.

21 (C) Staffing.

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- 22 (D) Facility Statistics and Resident Demographics.
  - (E) Ownership and Administration.
  - (F) Safety and Security.

25 (G) Meals and Nutrition.

26 (H) Rooms, Furnishings, and Equipment.

- 8 - LRB103 36644 KTG 66753 b

(I) Family, Volunteer, and Visitation Provisions. 1 (3) Make this information accessible to the public, 2 3 including on the Internet by means of a hyperlink on the Office's World Wide Web home page. Information about 4 5 facilities licensed under the ID/DD Community Care Act or 6 the MC/DD Act shall be made accessible to the public by the 7 Department of Human Services, including on the Internet by means of a hyperlink on the Department of Human Services' 8 9 "For Customers" website.

10 (4) Have the authority, with the Attorney General, to 11 verify that information provided by a facility is 12 accurate.

13 (5) Request a new report from any licensed facility14 whenever it deems necessary.

15 (6) Include in the Office's Consumer Choice 16 Information Report for each type of licensed long term care facility additional information on each licensed long 17 term care facility in the State of Illinois, including 18 19 information regarding each facility's compliance with the 20 relevant State and federal statutes, rules, and standards; 21 customer satisfaction surveys; and information generated 22 from quality measures developed by the Centers for 23 Medicare and Medicaid Services.

24 (d) Access and visitation rights.

(1) In accordance with subparagraphs (A) and (E) of
 paragraph (3) of subsection (c) of Section 1819 and

HB5410

subparagraphs (A) and (E) of paragraph (3) of subsection 1 2 (c) of Section 1919 of the Social Security Act, as now or hereafter amended (42 U.S.C. 1395i-3 (c)(3)(A) and (E) and 3 42 U.S.C. 1396r (c) (3) (A) and (E)), and Section 712 of the 4 5 Older Americans Act of 1965, as now or hereafter amended 6 (42 U.S.C. 3058f), a long term care facility, supportive 7 living facility, assisted living establishment, and shared 8 housing establishment must:

(i) permit immediate access to any resident,regardless of age, by a designated ombudsman;

11 (ii) permit representatives of the Office, with 12 the permission of the resident, the resident's legal 13 representative, or the resident's legal guardian, to 14 examine and copy a resident's clinical and other 15 records, regardless of the age of the resident, and if 16 a resident is unable to consent to such review, and has 17 no legal guardian, permit representatives of the 18 Office appropriate access, defined by as the 19 Department, in consultation with the Office, in 20 administrative rules, to the resident's records; and

(iii) permit a representative of the Program to communicate privately and without restriction with any participant who consents to the communication regardless of the consent of, or withholding of consent by, a legal guardian or an agent named in a power of attorney executed by the participant.

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1 (2) Each long term care facility, supportive living 2 facility, assisted living establishment, and shared 3 housing establishment, and State-operated developmental center shall display, in multiple, conspicuous public 4 5 places within the facility accessible to both visitors and 6 residents and in an easily readable format, the address and statewide toll-free telephone number of the Long Term 7 8 Care Ombudsman Program and the Internet web address of the 9 Long Term Care Ombudsman Program's website phone number of 10 the Office of the Long Term Care Ombudsman, in a manner 11 prescribed by the Office.

12 (3) Each long term care facility, supportive living 13 facility, assisted living establishment, shared housing 14 establishment, and State-operated developmental center 15 shall post on the home page of the facility's website the 16 statewide toll-free telephone number of the Long Term Care 17 Ombudsman Program and a link to the Long Term Care 18 Ombudsman Program's website. A facility:

19(i) may comply with this paragraph by posting the20required information on the website of the facility's21parent company if the facility does not maintain a22unique website;

23 (ii) is not required to comply with this paragraph
 24 if the establishment and any parent company do not
 25 maintain a website; and
 26 (iii) is not required to comply with this

# paragraph in instances where the parent company operates in multiple states and the facility does not maintain a unique website.

4 (e) Immunity. An ombudsman or any representative of the
5 Office participating in the good faith performance of his or
6 her official duties shall have immunity from any liability
7 (civil, criminal or otherwise) in any proceedings (civil,
8 criminal or otherwise) brought as a consequence of the
9 performance of his official duties.

10 (f) Business offenses.

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(1) No person shall:

(i) Intentionally prevent, interfere with, or
attempt to impede in any way any representative of the
Office in the performance of his official duties under
this Act and the Older Americans Act of 1965; or

16 (ii) Intentionally retaliate, discriminate
17 against, or effect reprisals against any long term
18 care facility resident or employee for contacting or
19 providing information to any representative of the
20 Office.

(2) A violation of this Section is a business offense,
punishable by a fine not to exceed \$501.

(3) The State Long Term Care Ombudsman shall notify
the State's Attorney of the county in which the long term
care facility, supportive living facility, or assisted
living or shared housing establishment is located, or the

HB5410 - 12 - LRB103 36644 KTG 66753 b

1

Attorney General, of any violations of this Section.

2 Confidentiality of records and identities. (q) The 3 Department shall establish procedures for the disclosure by the State Ombudsman or the regional ombudsmen entities of 4 5 files maintained by the program. The procedures shall provide that the files and records may be disclosed only at the 6 7 discretion of the State Long Term Care Ombudsman or the person 8 designated by the State Ombudsman to disclose the files and 9 records, and the procedures shall prohibit the disclosure of 10 the identity of any complainant, resident, participant, 11 witness, or employee of a long term care provider unless:

(1) the complainant, resident, participant, witness, or employee of a long term care provider or his or her legal representative consents to the disclosure and the consent is in writing;

16 (2) the complainant, resident, participant, witness,
17 or employee of a long term care provider gives consent
18 orally; and the consent is documented contemporaneously in
19 writing in accordance with such requirements as the
20 Department shall establish; or

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(3) the disclosure is required by court order.

(h) Legal representation. The Attorney General shall provide legal representation to any representative of the Office against whom suit or other legal action is brought in connection with the performance of the representative's official duties, in accordance with the State Employee

Indemnification Act.

2 (i) Treatment by prayer and spiritual means. Nothing in this Act shall be construed to authorize or require the 3 medical supervision, regulation or control of remedial care or 4 5 treatment of any resident in a long term care facility operated exclusively by and for members or adherents of any 6 church or religious denomination the tenets and practices of 7 8 which include reliance solely upon spiritual means through 9 prayer for healing.

10 (j) The Long Term Care Ombudsman Fund is created as a 11 special fund in the State treasury to receive moneys for the 12 express purposes of this Section. All interest earned on 13 moneys in the fund shall be credited to the fund. Moneys 14 contained in the fund shall be used to support the purposes of 15 this Section.

16 (k) Each Regional Ombudsman may, in accordance with rules 17 promulgated by the Office, establish a multi-disciplinary team to act in an advisory role for the purpose of providing 18 19 professional knowledge and expertise in handling complex 20 abuse, neglect, and advocacy issues involving participants. Each multi-disciplinary team may consist of one or more 21 22 volunteer representatives from any combination of at least 7 members from the following professions: banking or finance; 23 24 disability care; health care; pharmacology; law; law 25 enforcement; emergency responder; mental health care; clergy; coroner or medical examiner; substance abuse; 26 domestic

HB5410

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violence; sexual assault; or other related fields. To support multi-disciplinary teams in this role, law enforcement agencies and coroners or medical examiners shall supply records as may be requested in particular cases. The Regional Ombudsman, or his or her designee, of the area in which the multi-disciplinary team is created shall be the facilitator of the multi-disciplinary team.

8 (Source: P.A. 102-1033, eff. 1-1-23; 103-329, eff. 1-1-24.)