103RD GENERAL ASSEMBLY

State of Illinois

2023 and 2024

HB4950

Introduced 2/7/2024, by Rep. Tim Ozinga

SYNOPSIS AS INTRODUCED:

15 ILCS 20/50-5

Amends the State Budget Law of the Civil Administrative Code. Provides that, beginning with the budget prepared for fiscal year 2026, the rate of growth of appropriations from the State general funds over the preceding fiscal year appropriations from the State general funds shall not exceed the rate of growth of the Illinois economy. Provides that "rate of growth of the Illinois economy" means the compound annual growth rate of the gross domestic product in the State over the preceding 10 calendar years, calculated using data reported by the United States Bureau of Economic Analysis or its successor agency before December 31 immediately preceding the beginning of the applicable fiscal year.

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A BILL FOR

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AN ACT concerning State government.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The State Budget Law of the Civil
Administrative Code of Illinois is amended by changing Section
50-5 as follows:

7 (15 ILCS 20/50-5)

8 Sec. 50-5. Governor to submit State budget.

9 (a) The Governor shall, as soon as possible and not later than the second Wednesday in March in 2010 (March 10, 2010), 10 the third Wednesday in February in 2011, the fourth Wednesday 11 in February in 2012 (February 22, 2012), the first Wednesday 12 in March in 2013 (March 6, 2013), the fourth Wednesday in March 13 14 in 2014 (March 26, 2014), the first Wednesday in February in 2022 (February 2, 2022), and the third Wednesday in February 15 16 of each year thereafter, except as otherwise provided in this 17 Section, submit a State budget, embracing therein the amounts recommended by the Governor to be appropriated to the 18 19 respective departments, offices, and institutions, and for all 20 other public purposes, the estimated revenues from taxation, 21 and the estimated revenues from sources other than taxation. 22 Except with respect to the capital development provisions of the State budget, beginning with the revenue estimates 23

prepared for fiscal year 2012, revenue estimates shall be 1 2 based solely on: (i) revenue sources (including non-income 3 resources), rates, and levels that exist as of the date of the submission of the State budget for the fiscal year and (ii) 4 5 revenue sources (including non-income resources), rates, and levels that have been passed by the General Assembly as of the 6 7 date of the submission of the State budget for the fiscal year and that are authorized to take effect in that fiscal year. 8 9 Except with respect to the capital development provisions of 10 the State budget, the Governor shall determine available 11 revenue, deduct the cost of essential government services, 12 including, but not limited to, pension payments and debt service, and assign a percentage of the remaining revenue to 13 14 each statewide prioritized goal, as established in Section 50-25 of this Law, taking into consideration the proposed 15 16 goals set forth in the report of the Commission established 17 under that Section. The Governor shall also demonstrate how spending priorities for the fiscal year fulfill those 18 statewide goals. The amounts recommended by the Governor for 19 20 appropriation to the respective departments, offices and institutions 21 shall be formulated according to each 22 department's, office's, and institution's abilitv to 23 effectively deliver services that meet the established statewide goals. The amounts relating to particular functions 24 25 and activities shall be further formulated in accordance with 26 the object classification specified in Section 13 of the State

Finance Act. In addition, the amounts recommended by the Governor for appropriation shall take into account each State agency's effectiveness in achieving its prioritized goals for the previous fiscal year, as set forth in Section 50-25 of this Law, giving priority to agencies and programs that have demonstrated a focus on the prevention of waste and the maximum yield from resources.

8 Beginning in fiscal year 2011, the Governor shall 9 distribute written quarterly financial reports on operating 10 funds, which may include general, State, or federal funds and 11 may include funds related to agencies that have significant 12 impacts on State operations, and budget statements on all 13 appropriated funds to the General Assembly and the State Comptroller. The reports shall be submitted no later than 45 14 15 days after the last day of each quarter of the fiscal year and 16 shall be posted on the Governor's Office of Management and 17 Budget's website on the same day. The reports shall be prepared and presented for each State agency and on a 18 statewide level in an executive summary format that may 19 20 include, for the fiscal year to date, individual itemizations for each significant revenue type as well as itemizations of 21 22 expenditures and obligations, by agency, with an appropriate 23 level of detail. The reports shall include a calculation of the actual total budget surplus or deficit for the fiscal year 24 25 to date. The Governor shall also present periodic budget 26 addresses throughout the fiscal year at the invitation of the

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1 General Assembly.

The Governor shall not propose expenditures and the General Assembly shall not enact appropriations that exceed the resources estimated to be available, as provided in this Section. Appropriations may be adjusted during the fiscal year by means of one or more supplemental appropriation bills if any State agency either fails to meet or exceeds the goals set forth in Section 50-25 of this Law.

9 For the purposes of Article VIII, Section 2 of the 1970 10 Illinois Constitution, the State budget for the following 11 funds shall be prepared on the basis of revenue and 12 expenditure measurement concepts that are in concert with 13 generally accepted accounting principles for governments:

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(1) General Revenue Fund.

- 15 (2) Common School Fund.
- 16 (3) Educational Assistance Fund.
- 17 (4) Road Fund.
- 18 (5) Motor Fuel Tax Fund.
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(6) Agricultural Premium Fund.

These funds shall be known as the "budgeted funds". The revenue estimates used in the State budget for the budgeted funds shall include the estimated beginning fund balance, plus revenues estimated to be received during the budgeted year, plus the estimated receipts due the State as of June 30 of the budgeted year that are expected to be collected during the lapse period following the budgeted year, minus the receipts

collected during the first 2 months of the budgeted year that 1 2 became due to the State in the year before the budgeted year. Revenues shall also include estimated federal reimbursements 3 associated with the recognition of Section 25 of the State 4 5 Finance Act liabilities. For any budgeted fund for which current year revenues are anticipated to exceed expenditures, 6 7 the surplus shall be considered to be a resource available for 8 expenditure in the budgeted fiscal year.

9 Expenditure estimates for the budgeted funds included in 10 the State budget shall include the costs to be incurred by the 11 State for the budgeted year, to be paid in the next fiscal 12 year, excluding costs paid in the budgeted year which were 13 carried over from the prior year, where the payment is 14 authorized by Section 25 of the State Finance Act. For any 15 budgeted fund for which expenditures are expected to exceed 16 revenues in the current fiscal year, the deficit shall be 17 considered as a use of funds in the budgeted fiscal year.

18 Revenues and expenditures shall also include transfers 19 between funds that are based on revenues received or costs 20 incurred during the budget year.

Appropriations for expenditures shall also include all anticipated statutory continuing appropriation obligations that are expected to be incurred during the budgeted fiscal year.

By March 15 of each year, the Commission on Government Forecasting and Accountability shall prepare revenue and fund

1 transfer estimates in accordance with the requirements of this
2 Section and report those estimates to the General Assembly and
3 the Governor.

For all funds other than the budgeted funds, the proposed expenditures shall not exceed funds estimated to be available for the fiscal year as shown in the budget. Appropriation for a fiscal year shall not exceed funds estimated by the General Assembly to be available during that year.

9 Beginning with the budget prepared for fiscal year 2026, 10 the rate of growth of appropriations from the State general 11 funds over the preceding fiscal year appropriations from the 12 State general funds shall not exceed the rate of growth of the Illinois economy. As used in this Section, "rate of growth of 13 14 the Illinois economy" means the compound annual growth rate of the gross domestic product in the State over the preceding 10 15 16 calendar years, calculated using data reported by the United 17 States Bureau of Economic Analysis or its successor agency before December 31 immediately preceding the beginning of the 18 19 applicable fiscal year.

(b) By February 24, 2010, the Governor must file a written
report with the Secretary of the Senate and the Clerk of the
House of Representatives containing the following:

(1) for fiscal year 2010, the revenues for all
budgeted funds, both actual to date and estimated for the
full fiscal year;

(2) for fiscal year 2010, the expenditures for all

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budgeted funds, both actual to date and estimated for the full fiscal year;

3 (3) for fiscal year 2011, the estimated revenues for 4 all budgeted funds, including without limitation the 5 affordable General Revenue Fund appropriations, for the 6 full fiscal year; and

7 (4) for fiscal year 2011, an estimate of the anticipated liabilities for all budgeted funds, including 8 9 without limitation the affordable General Revenue Fund 10 appropriations, debt service on bonds issued, and the 11 State's contributions to the pension systems, for the full 12 fiscal year.

Between July 1 and August 31 of each fiscal year, the members of the General Assembly and members of the public may make written budget recommendations to the Governor.

Beginning with budgets prepared for fiscal year 2013, the budgets submitted by the Governor and appropriations made by the General Assembly for all executive branch State agencies must adhere to a method of budgeting where each priority must be justified each year according to merit rather than according to the amount appropriated for the preceding year.

22 (Source: P.A. 102-671, eff. 11-30-21.)