



103RD GENERAL ASSEMBLY

State of Illinois

2023 and 2024

HB4591

Introduced 1/31/2024, by Rep. Maurice A. West, II

SYNOPSIS AS INTRODUCED:

5 ILCS 140/7.5	
25 ILCS 170/2	from Ch. 63, par. 172
25 ILCS 170/3	from Ch. 63, par. 173
25 ILCS 170/5	
25 ILCS 170/6	from Ch. 63, par. 176
25 ILCS 170/7	from Ch. 63, par. 177
25 ILCS 170/7.5 new	

Amends the Lobbyist Registration Act. Provides that the Secretary of State may (1) revoke or suspend for a maximum period of one year, or bar from registration for a maximum period of one year, the registration of an individual under the Act for the failure to file specified reports or to pay a specified penalty; (2) investigate the activities of any person who is or who has allegedly been engaged in lobbying and who may be in violation of the Act; and (3) require any registrant or entity registered under the Act to produce documentary evidence that is relevant or material or to give testimony that is relevant or material to an investigation. Provides that each person required to register or file a report under the Act shall maintain the records relating to the report for a period of at least 3 years. Provides that the Secretary of State may request to examine or cause to be examined the books and records of a registrant or an individual renewing his or her registration under the Act to the extent that those books and records relate to lobbying. Provides that documents and evidence produced or collected by the Secretary of State during the course of an investigation shall be exempted from disclosure under the Freedom of Information Act. Provides that the Secretary of State may revoke or suspend the registration of a registrant or an individual renewing his or her registration under the Act if that individual fails to comply with a request from the Secretary of State to furnish the specified information. Makes changes in provisions concerning definitions; persons required to register; lobbyist registration and disclosure; and reports. Amends the Freedom of Information Act to make a conforming change.

LRB103 38335 SPS 68470 b

1 AN ACT concerning State government.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 5. The Freedom of Information Act is amended by
5 changing Section 7.5 as follows:

6 (5 ILCS 140/7.5)

7 (Text of Section before amendment by P.A. 103-472)

8 Sec. 7.5. Statutory exemptions. To the extent provided for
9 by the statutes referenced below, the following shall be
10 exempt from inspection and copying:

11 (a) All information determined to be confidential
12 under Section 4002 of the Technology Advancement and
13 Development Act.

14 (b) Library circulation and order records identifying
15 library users with specific materials under the Library
16 Records Confidentiality Act.

17 (c) Applications, related documents, and medical
18 records received by the Experimental Organ Transplantation
19 Procedures Board and any and all documents or other
20 records prepared by the Experimental Organ Transplantation
21 Procedures Board or its staff relating to applications it
22 has received.

23 (d) Information and records held by the Department of

1 Public Health and its authorized representatives relating
2 to known or suspected cases of sexually transmissible
3 disease or any information the disclosure of which is
4 restricted under the Illinois Sexually Transmissible
5 Disease Control Act.

6 (e) Information the disclosure of which is exempted
7 under Section 30 of the Radon Industry Licensing Act.

8 (f) Firm performance evaluations under Section 55 of
9 the Architectural, Engineering, and Land Surveying
10 Qualifications Based Selection Act.

11 (g) Information the disclosure of which is restricted
12 and exempted under Section 50 of the Illinois Prepaid
13 Tuition Act.

14 (h) Information the disclosure of which is exempted
15 under the State Officials and Employees Ethics Act, and
16 records of any lawfully created State or local inspector
17 general's office that would be exempt if created or
18 obtained by an Executive Inspector General's office under
19 that Act.

20 (i) Information contained in a local emergency energy
21 plan submitted to a municipality in accordance with a
22 local emergency energy plan ordinance that is adopted
23 under Section 11-21.5-5 of the Illinois Municipal Code.

24 (j) Information and data concerning the distribution
25 of surcharge moneys collected and remitted by carriers
26 under the Emergency Telephone System Act.

1 (k) Law enforcement officer identification information
2 or driver identification information compiled by a law
3 enforcement agency or the Department of Transportation
4 under Section 11-212 of the Illinois Vehicle Code.

5 (l) Records and information provided to a residential
6 health care facility resident sexual assault and death
7 review team or the Executive Council under the Abuse
8 Prevention Review Team Act.

9 (m) Information provided to the predatory lending
10 database created pursuant to Article 3 of the Residential
11 Real Property Disclosure Act, except to the extent
12 authorized under that Article.

13 (n) Defense budgets and petitions for certification of
14 compensation and expenses for court appointed trial
15 counsel as provided under Sections 10 and 15 of the
16 Capital Crimes Litigation Act (repealed). This subsection
17 (n) shall apply until the conclusion of the trial of the
18 case, even if the prosecution chooses not to pursue the
19 death penalty prior to trial or sentencing.

20 (o) Information that is prohibited from being
21 disclosed under Section 4 of the Illinois Health and
22 Hazardous Substances Registry Act.

23 (p) Security portions of system safety program plans,
24 investigation reports, surveys, schedules, lists, data, or
25 information compiled, collected, or prepared by or for the
26 Department of Transportation under Sections 2705-300 and

1 2705-616 of the Department of Transportation Law of the
2 Civil Administrative Code of Illinois, the Regional
3 Transportation Authority under Section 2.11 of the
4 Regional Transportation Authority Act, or the St. Clair
5 County Transit District under the Bi-State Transit Safety
6 Act (repealed).

7 (q) Information prohibited from being disclosed by the
8 Personnel Record Review Act.

9 (r) Information prohibited from being disclosed by the
10 Illinois School Student Records Act.

11 (s) Information the disclosure of which is restricted
12 under Section 5-108 of the Public Utilities Act.

13 (t) (Blank).

14 (u) Records and information provided to an independent
15 team of experts under the Developmental Disability and
16 Mental Health Safety Act (also known as Brian's Law).

17 (v) Names and information of people who have applied
18 for or received Firearm Owner's Identification Cards under
19 the Firearm Owners Identification Card Act or applied for
20 or received a concealed carry license under the Firearm
21 Concealed Carry Act, unless otherwise authorized by the
22 Firearm Concealed Carry Act; and databases under the
23 Firearm Concealed Carry Act, records of the Concealed
24 Carry Licensing Review Board under the Firearm Concealed
25 Carry Act, and law enforcement agency objections under the
26 Firearm Concealed Carry Act.

1 (v-5) Records of the Firearm Owner's Identification
2 Card Review Board that are exempted from disclosure under
3 Section 10 of the Firearm Owners Identification Card Act.

4 (w) Personally identifiable information which is
5 exempted from disclosure under subsection (g) of Section
6 19.1 of the Toll Highway Act.

7 (x) Information which is exempted from disclosure
8 under Section 5-1014.3 of the Counties Code or Section
9 8-11-21 of the Illinois Municipal Code.

10 (y) Confidential information under the Adult
11 Protective Services Act and its predecessor enabling
12 statute, the Elder Abuse and Neglect Act, including
13 information about the identity and administrative finding
14 against any caregiver of a verified and substantiated
15 decision of abuse, neglect, or financial exploitation of
16 an eligible adult maintained in the Registry established
17 under Section 7.5 of the Adult Protective Services Act.

18 (z) Records and information provided to a fatality
19 review team or the Illinois Fatality Review Team Advisory
20 Council under Section 15 of the Adult Protective Services
21 Act.

22 (aa) Information which is exempted from disclosure
23 under Section 2.37 of the Wildlife Code.

24 (bb) Information which is or was prohibited from
25 disclosure by the Juvenile Court Act of 1987.

26 (cc) Recordings made under the Law Enforcement

1 Officer-Worn Body Camera Act, except to the extent
2 authorized under that Act.

3 (dd) Information that is prohibited from being
4 disclosed under Section 45 of the Condominium and Common
5 Interest Community Ombudsperson Act.

6 (ee) Information that is exempted from disclosure
7 under Section 30.1 of the Pharmacy Practice Act.

8 (ff) Information that is exempted from disclosure
9 under the Revised Uniform Unclaimed Property Act.

10 (gg) Information that is prohibited from being
11 disclosed under Section 7-603.5 of the Illinois Vehicle
12 Code.

13 (hh) Records that are exempt from disclosure under
14 Section 1A-16.7 of the Election Code.

15 (ii) Information which is exempted from disclosure
16 under Section 2505-800 of the Department of Revenue Law of
17 the Civil Administrative Code of Illinois.

18 (jj) Information and reports that are required to be
19 submitted to the Department of Labor by registering day
20 and temporary labor service agencies but are exempt from
21 disclosure under subsection (a-1) of Section 45 of the Day
22 and Temporary Labor Services Act.

23 (kk) Information prohibited from disclosure under the
24 Seizure and Forfeiture Reporting Act.

25 (ll) Information the disclosure of which is restricted
26 and exempted under Section 5-30.8 of the Illinois Public

1 Aid Code.

2 (mm) Records that are exempt from disclosure under
3 Section 4.2 of the Crime Victims Compensation Act.

4 (nn) Information that is exempt from disclosure under
5 Section 70 of the Higher Education Student Assistance Act.

6 (oo) Communications, notes, records, and reports
7 arising out of a peer support counseling session
8 prohibited from disclosure under the First Responders
9 Suicide Prevention Act.

10 (pp) Names and all identifying information relating to
11 an employee of an emergency services provider or law
12 enforcement agency under the First Responders Suicide
13 Prevention Act.

14 (qq) Information and records held by the Department of
15 Public Health and its authorized representatives collected
16 under the Reproductive Health Act.

17 (rr) Information that is exempt from disclosure under
18 the Cannabis Regulation and Tax Act.

19 (ss) Data reported by an employer to the Department of
20 Human Rights pursuant to Section 2-108 of the Illinois
21 Human Rights Act.

22 (tt) Recordings made under the Children's Advocacy
23 Center Act, except to the extent authorized under that
24 Act.

25 (uu) Information that is exempt from disclosure under
26 Section 50 of the Sexual Assault Evidence Submission Act.

1 (vv) Information that is exempt from disclosure under
2 subsections (f) and (j) of Section 5-36 of the Illinois
3 Public Aid Code.

4 (wv) Information that is exempt from disclosure under
5 Section 16.8 of the State Treasurer Act.

6 (xx) Information that is exempt from disclosure or
7 information that shall not be made public under the
8 Illinois Insurance Code.

9 (yy) Information prohibited from being disclosed under
10 the Illinois Educational Labor Relations Act.

11 (zz) Information prohibited from being disclosed under
12 the Illinois Public Labor Relations Act.

13 (aaa) Information prohibited from being disclosed
14 under Section 1-167 of the Illinois Pension Code.

15 (bbb) Information that is prohibited from disclosure
16 by the Illinois Police Training Act and the Illinois State
17 Police Act.

18 (ccc) Records exempt from disclosure under Section
19 2605-304 of the Illinois State Police Law of the Civil
20 Administrative Code of Illinois.

21 (ddd) Information prohibited from being disclosed
22 under Section 35 of the Address Confidentiality for
23 Victims of Domestic Violence, Sexual Assault, Human
24 Trafficking, or Stalking Act.

25 (eee) Information prohibited from being disclosed
26 under subsection (b) of Section 75 of the Domestic

1 Violence Fatality Review Act.

2 (fff) Images from cameras under the Expressway Camera
3 Act. This subsection (fff) is inoperative on and after
4 July 1, 2025.

5 (ggg) Information prohibited from disclosure under
6 paragraph (3) of subsection (a) of Section 14 of the Nurse
7 Agency Licensing Act.

8 (hhh) Information submitted to the Illinois State
9 Police in an affidavit or application for an assault
10 weapon endorsement, assault weapon attachment endorsement,
11 .50 caliber rifle endorsement, or .50 caliber cartridge
12 endorsement under the Firearm Owners Identification Card
13 Act.

14 (iii) Data exempt from disclosure under Section 50 of
15 the School Safety Drill Act.

16 (jjj) ~~(hhh)~~ Information exempt from disclosure under
17 Section 30 of the Insurance Data Security Law.

18 (kkk) ~~(iii)~~ Confidential business information
19 prohibited from disclosure under Section 45 of the Paint
20 Stewardship Act.

21 (lll) (Reserved).

22 (mmm) ~~(iii)~~ Information prohibited from being
23 disclosed under subsection (e) of Section 1-129 of the
24 Illinois Power Agency Act.

25 (nnn) Documents and evidence produced or collected by
26 the Secretary of State as described in paragraph (3) of

1 subsection (f) of Section 7 of the Lobbyist Registration
2 Act.

3 (Source: P.A. 102-36, eff. 6-25-21; 102-237, eff. 1-1-22;
4 102-292, eff. 1-1-22; 102-520, eff. 8-20-21; 102-559, eff.
5 8-20-21; 102-813, eff. 5-13-22; 102-946, eff. 7-1-22;
6 102-1042, eff. 6-3-22; 102-1116, eff. 1-10-23; 103-8, eff.
7 6-7-23; 103-34, eff. 6-9-23; 103-142, eff. 1-1-24; 103-372,
8 eff. 1-1-24; 103-508, eff. 8-4-23; 103-580, eff. 12-8-23;
9 revised 1-2-24.)

10 (Text of Section after amendment by P.A. 103-472)

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19 obtained by an Executive Inspector General's office under
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24 Center Act, except to the extent authorized under that
25 Act.

26 (uu) Information that is exempt from disclosure under

1 Section 50 of the Sexual Assault Evidence Submission Act.

2 (vv) Information that is exempt from disclosure under
3 subsections (f) and (j) of Section 5-36 of the Illinois
4 Public Aid Code.

5 (ww) Information that is exempt from disclosure under
6 Section 16.8 of the State Treasurer Act.

7 (xx) Information that is exempt from disclosure or
8 information that shall not be made public under the
9 Illinois Insurance Code.

10 (yy) Information prohibited from being disclosed under
11 the Illinois Educational Labor Relations Act.

12 (zz) Information prohibited from being disclosed under
13 the Illinois Public Labor Relations Act.

14 (aaa) Information prohibited from being disclosed
15 under Section 1-167 of the Illinois Pension Code.

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17 by the Illinois Police Training Act and the Illinois State
18 Police Act.

19 (ccc) Records exempt from disclosure under Section
20 2605-304 of the Illinois State Police Law of the Civil
21 Administrative Code of Illinois.

22 (ddd) Information prohibited from being disclosed
23 under Section 35 of the Address Confidentiality for
24 Victims of Domestic Violence, Sexual Assault, Human
25 Trafficking, or Stalking Act.

26 (eee) Information prohibited from being disclosed

1 under subsection (b) of Section 75 of the Domestic
2 Violence Fatality Review Act.

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4 Act. This subsection (fff) is inoperative on and after
5 July 1, 2025.

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14 Act.

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18 Section 30 of the Insurance Data Security Law.

19 (kkk) ~~(iii)~~ Confidential business information
20 prohibited from disclosure under Section 45 of the Paint
21 Stewardship Act.

22 (lll) ~~(iii)~~ Data exempt from disclosure under Section
23 2-3.196 of the School Code.

24 (mmm) ~~(iii)~~ Information prohibited from being
25 disclosed under subsection (e) of Section 1-129 of the
26 Illinois Power Agency Act.

1 (nnn) Documents and evidence produced or collected by
2 the Secretary of State as described in paragraph (3) of
3 subsection (f) of Section 7 of the Lobbyist Registration
4 Act.

5 (Source: P.A. 102-36, eff. 6-25-21; 102-237, eff. 1-1-22;
6 102-292, eff. 1-1-22; 102-520, eff. 8-20-21; 102-559, eff.
7 8-20-21; 102-813, eff. 5-13-22; 102-946, eff. 7-1-22;
8 102-1042, eff. 6-3-22; 102-1116, eff. 1-10-23; 103-8, eff.
9 6-7-23; 103-34, eff. 6-9-23; 103-142, eff. 1-1-24; 103-372,
10 eff. 1-1-24; 103-472, eff. 8-1-24; 103-508, eff. 8-4-23;
11 103-580, eff. 12-8-23; revised 1-2-24.)

12 Section 10. The Lobbyist Registration Act is amended by
13 changing Sections 2, 3, 5, 6, and 7 and by adding Section 7.5
14 as follows:

15 (25 ILCS 170/2) (from Ch. 63, par. 172)

16 Sec. 2. Definitions. As used in this Act, unless the
17 context otherwise requires:

18 (a) "Person" means any individual, firm, partnership,
19 committee, association, corporation, or any other organization
20 or group of persons.

21 (b) "Expenditure" means a payment, distribution, loan,
22 advance, deposit, or gift of money or anything of value, and
23 includes a contract, promise, or agreement, whether or not
24 legally enforceable, to make an expenditure, for the ultimate

1 purpose of influencing executive, legislative, or
2 administrative action, other than compensation as defined in
3 subsection (d).

4 (c) "Official" means:

5 (1) the Governor, Lieutenant Governor, Secretary of
6 State, Attorney General, State Treasurer, and State
7 Comptroller;

8 (2) Chiefs of Staff for officials described in item
9 (1), the Deputy Governor, the Deputy Secretary of State,
10 the Deputy Attorney General, the Deputy Treasurer, and the
11 Deputy Comptroller;

12 (3) Cabinet members of any elected constitutional
13 officer, including Directors, Assistant Directors and
14 Chief Legal Counsel or General Counsel;

15 (4) Members of the General Assembly;

16 (5) Members of any board, commission, authority, or
17 task force of the State authorized or created by State law
18 or by executive order of the Governor;

19 (6) Mayors, presidents, aldermen, commissioners, and
20 trustees of a city, village, or town;

21 (7) County board members and countywide elected
22 officials;

23 (8) Township board members and township elected
24 officials; and

25 (9) Members of any board, commission, authority, or
26 task force created by a local ordinance or order of a mayor

1 or village or town president.

2 (d) "Compensation" means any money, thing of value or
3 financial benefits received or to be received in return for
4 services rendered or to be rendered, for lobbying or as a
5 consultant.

6 Monies paid to members of the General Assembly by the
7 State as remuneration for performance of their Constitutional
8 and statutory duties as members of the General Assembly shall
9 not constitute compensation as defined by this Act.

10 (e) "Lobby" and "lobbying" means to communicate, including
11 the soliciting of others to communicate, with an official as
12 defined in subsection (c) for the ultimate purpose of
13 influencing any executive, legislative, or administrative
14 action at the State, municipal, county, or township government
15 level. Soliciting of others to communicate shall not include
16 (i) the making of a grant by an organization recognized as tax
17 exempt under Section 501(c)(3) of the Internal Revenue Code
18 made in accordance with Section 4945 and the regulations
19 thereunder or (ii) a communication by an organization
20 recognized as tax exempt under Section 501(c)(3) or 501(c)(5)
21 of the Internal Revenue Code to the public or a segment thereof
22 or to its members to communicate with legislators, executives,
23 or administrators with respect to a proposed action by the
24 legislature, executive, or administrator.

25 (f) "Influencing" means any communication, action,
26 reportable expenditure as prescribed in Section 6 or other

1 means used to promote, support, affect, modify, oppose or
2 delay any executive, legislative or administrative action or
3 to promote goodwill with officials as defined in subsection
4 (c).

5 (g) "Executive action" means the proposal, drafting,
6 development, consideration, amendment, adoption, approval,
7 promulgation, issuance, modification, rejection or
8 postponement by a State, municipal, county, or township
9 government entity of a rule, regulation, order, decision,
10 determination, contractual arrangement, purchasing agreement
11 or other quasi-legislative or quasi-judicial action or
12 proceeding.

13 (h) "Legislative action" means the development, drafting,
14 introduction, consideration, modification, adoption,
15 rejection, review, enactment, or passage or defeat of any
16 bill, amendment, resolution, ordinance, report, nomination,
17 administrative rule or other matter by either house of the
18 General Assembly or a committee thereof, by a legislator, by
19 the legislative body of a municipality, county, or township,
20 or by an alderman, trustee, or township board member.
21 Legislative action also means the action of the Governor,
22 mayor, or village or township board president, or county
23 executive in approving or vetoing any bill, ordinance, or
24 resolution or portion thereof, and the action of such
25 officials or any agency under their jurisdiction in the
26 development of a legislative proposal.

1 (i) "Administrative action" means the execution or
2 rejection of any rule, regulation, legislative rule, standard,
3 fee, rate, contractual arrangement, purchasing agreement or
4 other delegated legislative or quasi-legislative action to be
5 taken or withheld by any executive agency, department, board
6 or commission of the State, municipal, county, or township.

7 (j) "Lobbyist" means any natural person who undertakes to
8 lobby State, municipal, county, or township government as
9 provided in subsection (e).

10 (k) "Lobbying entity" means any entity that hires,
11 retains, employs, or compensates a natural person to lobby
12 State, municipal, county, or township government as provided
13 in subsection (e).

14 (l) "Authorized agent" means the person designated by an
15 entity or lobbyist registered under this Act as the person
16 responsible for submission and retention of reports required
17 under this Act.

18 (m) "Client" means any person or entity that provides
19 compensation to a lobbyist to lobby State, municipal, county,
20 or township government as provided in subsection (e) of this
21 Section and that is not otherwise exempted from registration
22 requirements under paragraph (9) or (9.5) of subsection (a) of
23 Section 3.

24 (n) "Client registrant" means a client who is required to
25 register under this Act and who is not otherwise exempted from
26 registration requirements under paragraph (9) or (9.5) of

1 subsection (a) of Section 3.

2 (o) "Unit of local government" has the meaning ascribed to
3 it in Section 1 of Article VII of the Illinois Constitution and
4 also includes school districts and community college
5 districts.

6 (p) "Consultant" means any natural person or entity who,
7 for compensation, provides advisory services, including but
8 not limited to, rendering opinions on or developing strategies
9 for lobbying or influencing, to a lobbyist or lobbying entity
10 for the ultimate purpose of influencing any executive,
11 legislative, or administrative action. "Consultant" does not
12 include (i) an employee of the lobbyist or lobbying entity or
13 (ii) an attorney or law firm providing legal services,
14 including drafting legislation or advising and rendering
15 opinions to clients as to the construction and legal effect of
16 proposed or pending legislation or any executive, legislative,
17 or administrative action.

18 (Source: P.A. 101-595, eff. 12-5-19; 102-664, eff. 1-1-22.)

19 (25 ILCS 170/3) (from Ch. 63, par. 173)

20 Sec. 3. Persons required to register.

21 (a) Except as provided in Section 9, any natural person
22 who, for compensation or otherwise, undertakes to lobby, or
23 any person or entity who employs or compensates another person
24 for the purposes of lobbying, shall register with the
25 Secretary of State as provided in this Act, unless that person

1 or entity qualifies for one or more of the following
2 exemptions.

3 (1) Persons or entities who, for the purpose of
4 influencing any executive, legislative, or administrative
5 action and who do not make expenditures that are
6 reportable pursuant to Section 6, appear without
7 compensation or promise thereof only as witnesses before a
8 legislative committee for the purpose of explaining or
9 arguing for or against the passage of or action upon any
10 legislation, ordinance, or regulation then pending before
11 the committee, or who seek without compensation or promise
12 thereof the approval or veto of any legislation or
13 ordinance.

14 (1.4) A unit of local government, State government, or
15 agencies, departments, commissions, boards, or task forces
16 thereof.

17 (1.5) An elected or appointed official or an employee
18 of a unit of local government who, in the scope of his or
19 her public office or employment, seeks to influence
20 executive, legislative, or administrative action
21 exclusively on behalf of that unit of local government.

22 (2) Persons or entities who own, publish, or are
23 employed by a newspaper or other regularly published
24 periodical, or who own or are employed by a radio station,
25 television station, or other bona fide news medium that in
26 the ordinary course of business disseminates news,

1 editorial or other comment, or paid advertisements that
2 directly urge the passage or defeat of legislation. This
3 exemption is not applicable to such an individual insofar
4 as he or she receives additional compensation or expenses
5 from some source other than the bona fide news medium for
6 the purpose of influencing executive, legislative, or
7 administrative action. This exemption does not apply to
8 newspapers and periodicals owned by or published by trade
9 associations and not-for-profit corporations engaged
10 primarily in endeavors other than dissemination of news.

11 (3) Persons or entities performing professional
12 services in drafting bills or in advising and rendering
13 opinions to clients as to the construction and effect of
14 proposed or pending legislation when those professional
15 services are not otherwise, directly or indirectly,
16 connected with executive, legislative, or administrative
17 action.

18 (4) Persons or entities who are employees of
19 departments, divisions, or agencies of State or local
20 government for the purpose of explaining how the
21 executive, legislative, or administrative action will
22 affect those departments, divisions, or agencies of State
23 or local government.

24 (5) Employees of the General Assembly, legislators,
25 legislative agencies, and legislative commissions who, in
26 the course of their official duties only, engage in

1 activities that otherwise qualify as lobbying. Legislators
2 whose activities are limited to occasional communications
3 with an official of a unit of local government on behalf of
4 their employer in the ordinary course of their non-public
5 employment where (1) the primary duties of the employment
6 are not to influence executive, legislative, or
7 administrative action and (2) the legislator does not make
8 any expenditures that are reportable pursuant to Section
9 6.

10 (6) Persons or entities in possession of technical
11 skills and knowledge relevant to certain areas of
12 executive, legislative, or administrative actions, whose
13 skills and knowledge would be helpful to officials when
14 considering those actions, whose activities are limited to
15 making occasional appearances for or communicating on
16 behalf of a registrant, and who do not make expenditures
17 that are reportable pursuant to Section 6 even though
18 receiving expense reimbursement for those occasional
19 appearances.

20 (7) Any full-time employee of a bona fide church or
21 religious organization who represents that organization
22 solely for the purpose of protecting the right of the
23 members thereof to practice the religious doctrines of
24 that church or religious organization, or any such bona
25 fide church or religious organization.

26 (8) Persons or entities that receive no compensation

1 other than reimbursement for expenses of up to \$500 per
2 year while engaged in lobbying, unless those persons make
3 expenditures that are reportable under Section 6.

4 (9) Any attorney or group or firm of attorneys or
5 their client or clients (1) in connection with the
6 practice of law or (2) in the course of representing the a
7 client or clients in relation to any administrative,
8 judicial, quasi-judicial proceeding, or any witness
9 providing testimony in any administrative, judicial, or
10 quasi-judicial proceeding, and who does not make
11 expenditures that are reportable pursuant to Section 6.

12 (9.5) Any attorney or group or firm of attorneys or
13 their client or clients in the course of representing the
14 a client or clients in an administrative or executive
15 action involving a contractual or purchasing arrangement
16 and who does not make expenditures that are reportable
17 pursuant to Section 6.

18 (10) Persons or entities who, in the scope of their
19 employment as a vendor, offer or solicit an official for
20 the purchase of any goods or services when (1) the
21 solicitation is limited to either an oral inquiry or
22 written advertisements and informative literature; or (2)
23 the goods and services are subject to competitive bidding
24 requirements; or (3) the goods and services are for sale
25 at a cost not to exceed \$5,000; and (4) the persons or
26 entities do not make expenditures that are reportable

1 under Section 6.

2 (a-5) If, in the course of providing services as a
3 consultant, the consultant communicates with an official on
4 behalf of the lobbyist or lobbying entity for the ultimate
5 purpose of influencing any executive, legislative, or
6 administrative action, or makes an expenditure on behalf of or
7 benefiting an official, the consultant shall register as a
8 lobbyist within 2 business days of engaging in the
9 communication with the official or making the expenditure
10 benefiting the official.

11 (b) It is a violation of this Act to engage in lobbying or
12 to employ any person for the purpose of lobbying who is not
13 registered with the Office of the Secretary of State, except
14 upon condition that the person register and the person does in
15 fact register within 2 business days after being employed or
16 retained for lobbying services.

17 (c) The Secretary shall promulgate a rule establishing a
18 list of the entities required to register under this Act,
19 including the name of each board, commission, authority, or
20 task force. The Secretary may require a person or entity
21 claiming an exemption under this Section to certify the person
22 or entity is not required to register under this Act. Nothing
23 prohibits the Secretary from rejecting a certification and
24 requiring a person or entity to register.

25 (Source: P.A. 102-664, eff. 1-1-22.)

1 (25 ILCS 170/5)

2 Sec. 5. Lobbyist registration and disclosure. Every
3 natural person and every entity required to register under
4 this Act shall before any service is performed which requires
5 the natural person or entity to register, but in any event not
6 later than 2 business days after being employed or retained,
7 file in the Office of the Secretary of State a statement in a
8 format prescribed by the Secretary of State containing the
9 following information with respect to each person or entity
10 employing, retaining, or benefiting ~~benefitting~~ from the
11 services of the natural person or entity required to register:

12 (a) The registrant's name, permanent address, e-mail
13 address, if any, fax number, if any, business telephone
14 number, and temporary address, if the registrant has a
15 temporary address while lobbying.

16 (a-5) If the registrant is an entity, the information
17 required under subsection (a) for each natural person
18 associated with the registrant who will be lobbying,
19 regardless of whether lobbying is a significant part of
20 his or her duties.

21 (b) The name and address of the client or clients
22 employing or retaining the registrant to perform such
23 services or on whose behalf the registrant appears and a
24 statement identifying the amount of compensation received
25 from each client. If the client employing or retaining the
26 registrant is a client registrant, the statement shall

1 also include the name and address of the client or clients
2 of the client registrant on whose behalf the registrant
3 will be or anticipates performing services.

4 (b-5) If the registrant employs or retains a
5 sub-registrant, the statement shall include the name and
6 address of the sub-registrant and identify the client or
7 clients of the registrant on whose behalf the
8 sub-registrant will be or is anticipated to be performing
9 services.

10 (b-7) If the registrant retains a consultant, the
11 statement shall include the name and address of the
12 consultant and identify the client or clients and each
13 executive and legislative branch agency for which the
14 consultant is to provide advisory services.

15 (c) For those identified under subsections (b), (b-5),
16 and (b-7), a brief description of the executive,
17 legislative, or administrative action in reference to
18 which such service is to be rendered.

19 (c-5) Each executive and legislative branch agency of
20 the State and each unit of local government the registrant
21 expects to lobby during the registration period.

22 (c-6) The nature of the client's business, by
23 indicating all of the following categories that apply: (1)
24 banking and financial services, (2) manufacturing, (3)
25 education, (4) environment, (5) healthcare, (6) insurance,
26 (7) community interests, (8) labor, (9) public relations

1 or advertising, (10) marketing or sales, (11) hospitality,
2 (12) engineering, (13) information or technology products
3 or services, (14) social services, (15) public utilities,
4 (16) racing or wagering, (17) real estate or construction,
5 (18) telecommunications, (19) trade or professional
6 association, (20) travel or tourism, (21) transportation,
7 (22) agriculture, and (23) other (setting forth the nature
8 of that other business).

9 (d) A confirmation that the registrant has a sexual
10 harassment policy as required by Section 4.7, that such
11 policy shall be made available to any individual within 2
12 business days upon written request (including electronic
13 requests), that any person may contact the authorized
14 agent of the registrant to report allegations of sexual
15 harassment, and that the registrant recognizes the
16 Inspector General has jurisdiction to review any
17 allegations of sexual harassment alleged against the
18 registrant or lobbyists hired by the registrant.

19 (e) (Blank).

20 (f) Each elected or appointed public office in this
21 State to be held by the registrant at any time during the
22 registration period.

23 Every natural person and every entity required to register
24 under this Act shall annually submit the registration required
25 by this Section on or before each January 31. The registrant
26 has a continuing duty to report any substantial change or

1 addition to the information contained in the registration. A
2 registrant who retains a consultant shall file an amended
3 registration before any consulting services are performed, but
4 in any event not later than 2 business days after the
5 consultant is retained, setting forth the information required
6 in subsections (b-7) and (c) of this Section.

7 The Secretary of State shall make all filed statements and
8 amendments to statements publicly available by means of a
9 searchable database that is accessible through the Internet
10 ~~World Wide Web. The Secretary of State shall provide all~~
11 ~~software necessary to comply with this provision to all~~
12 ~~natural persons and entities required to file. The Secretary~~
13 ~~of State shall implement a plan to provide computer access and~~
14 ~~assistance to natural persons and entities required to file~~
15 ~~electronically.~~

16 All natural persons and entities required to register
17 under this Act shall remit a single, annual, and nonrefundable
18 \$300 registration fee. Each natural person required to
19 register under this Act shall submit, on an annual basis, a
20 picture of the registrant. A registrant may, in lieu of
21 submitting a picture on an annual basis, authorize the
22 Secretary of State to use any photo identification available
23 in any database maintained by the Secretary of State for other
24 purposes. Each registration fee collected for registrations
25 shall be deposited into the Lobbyist Registration
26 Administration Fund for administration and enforcement of this

1 Act.

2 (Source: P.A. 101-595, eff. 12-5-19; 102-664, eff. 1-1-22.)

3 (25 ILCS 170/6) (from Ch. 63, par. 176)

4 Sec. 6. Reports.

5 (a) Lobbyist reports. Except as otherwise provided in this
6 Section, every lobbyist registered under this Act who is
7 solely employed by a lobbying entity shall file an
8 affirmation, verified under oath pursuant to Section 1-109 of
9 the Code of Civil Procedure, with the Secretary of State
10 attesting to the accuracy of any reports filed pursuant to
11 subsection (b) as those reports pertain to work performed by
12 the lobbyist. Any lobbyist registered under this Act who is
13 not solely employed by a lobbying entity shall personally file
14 reports required of lobbying entities pursuant to subsection
15 (b). A lobbyist may, if authorized so to do by a lobbying
16 entity by whom he or she is employed or retained, file lobbying
17 entity reports pursuant to subsection (b) provided that the
18 lobbying entity may delegate the filing of the lobbying entity
19 report to only one lobbyist in any reporting period.

20 (b) Lobbying entity reports. Every lobbying entity
21 registered under this Act shall report expenditures related to
22 lobbying, including any expenditures made by a consultant in
23 performing services for the lobbying entity. The report shall
24 itemize each individual expenditure or transaction and shall
25 include the name of the official on whose behalf the

1 expenditure was made, the name of the client if the
2 expenditure was made on behalf of a client, the total amount of
3 the expenditure, a description of the expenditure, the vendor
4 or purveyor to whom the expenditure was made (including the
5 address or location of the expenditure), the date on which the
6 expenditure occurred and the subject matter of the lobbying
7 activity, if any. For those expenditures made on behalf of a
8 client, if the client is a client registrant, the report shall
9 also include the name and address of the client or clients of
10 the client registrant or the official or officials on whose
11 behalf the expenditure ultimately was made. Each expenditure
12 required to be reported shall include all expenses made for or
13 on behalf of an official or his or her immediate family member
14 living with the official.

15 (b-1) The report shall include any change or addition to
16 the client list information, required in Section 5 for
17 registration, since the last report, including the names and
18 addresses of all clients who retained the lobbying entity, the
19 nature of business of each client, and a statement identifying
20 the amount of compensation received from each client, together
21 with an itemized description for each client of the following:
22 (1) lobbying regarding executive action, including the name of
23 any executive agency lobbied and the subject matter; (2)
24 lobbying regarding legislative action, including the General
25 Assembly and any other agencies lobbied and the subject
26 matter; and (3) lobbying regarding administrative action,

1 including the agency lobbied and the subject matter.
2 Registrants who made no reportable expenditures during a
3 reporting period shall file a report stating that no
4 expenditures were incurred.

5 (b-2) Expenditures attributable to lobbying officials
6 shall be listed and reported according to the following
7 categories:

8 (1) Travel and lodging on behalf of others, including,
9 but not limited to, all travel and living accommodations
10 made for or on behalf of State officials during sessions
11 of the General Assembly.

12 (2) Meals, beverages and other entertainment.

13 (3) Gifts (indicating which, if any, are on the basis
14 of personal friendship).

15 (4) Honoraria.

16 (5) Any other thing or service of value not listed
17 under categories (1) through (4), setting forth a
18 description of the expenditure. The category travel and
19 lodging includes, but is not limited to, all travel and
20 living accommodations made for or on behalf of State
21 officials in the State capital during sessions of the
22 General Assembly.

23 (b-3) Expenditures incurred for hosting receptions,
24 benefits and other large gatherings held for purposes of
25 goodwill or otherwise to influence executive, legislative or
26 administrative action to which there are 25 or more State

1 officials invited shall be reported listing only the total
2 amount of the expenditure, the date of the event, and the
3 estimated number of officials in attendance.

4 (b-7) Matters excluded from reports. The following items
5 need not be included in the report:

6 (1) Reasonable and bona fide expenditures made by the
7 registrant who is a member of a legislative or State study
8 commission or committee while attending and participating
9 in meetings and hearings of such commission or committee.

10 (2) Reasonable and bona fide expenditures made by the
11 registrant for personal sustenance, lodging, travel,
12 office expenses and clerical or support staff.

13 (3) (Blank). ~~Salaries, fees, and other compensation~~
14 ~~paid to the registrant for the purposes of lobbying.~~

15 (4) Any contributions required to be reported under
16 Article 9 of the Election Code.

17 (5) Expenditures made by a registrant on behalf of an
18 official that are returned or reimbursed prior to the
19 deadline for submission of the report.

20 (c) A registrant who terminates employment or duties which
21 required him to register under this Act shall give the
22 Secretary of State, within 30 days after the date of such
23 termination, written notice of such termination and shall
24 include therewith a report of the expenditures described
25 herein, covering the period of time since the filing of his
26 last report to the date of termination of employment. Such

1 notice and report shall be final and relieve such registrant
2 of further reporting under this Act, unless and until he later
3 takes employment or assumes duties requiring him to again
4 register under this Act.

5 (d) Failure to file any such report within the time
6 designated or the reporting of incomplete information shall
7 constitute a violation of this Act.

8 A registrant shall preserve for a period of 3 ~~2~~ years all
9 receipts and records used in preparing reports under this Act,
10 as described in Section 7.5.

11 (e) Within 30 days after a filing deadline or as provided
12 by rule, the lobbyist shall notify each official on whose
13 behalf an expenditure has been reported. Notification shall
14 include the name of the registrant, the total amount of the
15 expenditure, a description of the expenditure, the date on
16 which the expenditure occurred, and the subject matter of the
17 lobbying activity.

18 (f) ~~A report for the period beginning January 1, 2010 and~~
19 ~~ending on June 30, 2010 shall be filed no later than July 15,~~
20 ~~2010, and a report for the period beginning July 1, 2010 and~~
21 ~~ending on December 31, 2010 shall be filed no later than~~
22 ~~January 15, 2011. Beginning January 1, 2011, reports~~ Reports
23 shall be filed semi-monthly as follows: (i) for the period
24 beginning the first day of the month through the 15th day of
25 the month, the report shall be filed no later than the 20th day
26 of the month and (ii) for the period beginning on the 16th day

1 of the month through the last day of the month, the report
2 shall be filed no later than the 5th day of the following
3 month. A report filed under this Act is due in the Office of
4 the Secretary of State no later than the close of business on
5 the date on which it is required to be filed.

6 (g) All reports filed under this Act shall be filed in a
7 format or on forms prescribed by the Secretary of State.

8 (Source: P.A. 102-664, eff. 1-1-22.)

9 (25 ILCS 170/7) (from Ch. 63, par. 177)

10 Sec. 7. Duties of the Secretary of State.

11 (a) It shall be the duty of the Secretary of State to
12 provide appropriate forms for the registration and reporting
13 of information required by this Act and to keep such
14 registrations and reports on file in his office for 3 years
15 from the date of filing. He shall also provide and maintain a
16 register with appropriate blanks and indexes so that the
17 information required in Sections 5 and 6 of this Act may be
18 accordingly entered. Such records shall be considered public
19 information and open to public inspection.

20 (b) Within 5 business days after a filing deadline, the
21 Secretary of State shall notify persons he determines are
22 required to file but have failed to do so.

23 ~~(c) The Secretary of State shall provide adequate software~~
24 ~~to the persons required to file under this Act, and all All~~
25 registrations, reports, statements, and amendments required to

1 be filed shall be filed electronically. The Secretary of State
2 shall promptly make all filed reports publicly available by
3 means of a searchable database that is accessible through the
4 Internet World Wide Web. ~~The Secretary of State shall provide~~
5 ~~all software necessary to comply with this provision to all~~
6 ~~persons required to file. The Secretary of State shall~~
7 ~~implement a plan to provide computer access and assistance to~~
8 ~~persons required to file electronically.~~

9 (d) The Secretary of State shall include registrants'
10 pictures when publishing or posting on his or her website the
11 information required in Section 5.

12 (d-5) ~~Within 90 days after the effective date of this~~
13 ~~amendatory Act of the 101st General Assembly, the~~ The
14 Secretary of State shall maintain ~~create~~ a publicly accessible
15 and searchable database bringing together disclosures by
16 registered lobbyists under this Act, contributions by
17 registered lobbyists required to be disclosed under the
18 Election Code, and statements of economic interests required
19 to be filed by State officials and employees under the
20 Illinois Governmental Ethics Act.

21 (e) The Secretary of State shall receive and investigate
22 allegations of violations of this Act. Any employee of the
23 Secretary of State who receives an allegation shall
24 immediately transmit it to the Secretary of State Inspector
25 General.

26 (f) The Secretary of State may:

1 (1) revoke or suspend for a maximum period of one
2 year, or bar from registration for a maximum period of one
3 year, the registration of an individual under this Act for
4 the failure to file the reports required by Section 7.5 or
5 the failure to pay any penalty imposed under Section 10,
6 unless, within 30 days after the failure to file the
7 report, the Secretary of State has been informed in
8 writing of extenuating circumstances justifying the
9 failure;

10 (2) investigate the activities of any person who is or
11 who has allegedly been engaged in lobbying and who may be
12 in violation of this Act; and

13 (3) require any registrant or entity registered under
14 this Act to produce documentary evidence that is relevant
15 or material or to give testimony that is relevant or
16 material to an investigation described under paragraph
17 (2).

18 Documents and evidence produced or collected by the
19 Secretary of State during the course of an investigation shall
20 be exempted from disclosure under Section 7.5 of the Freedom
21 of Information Act.

22 (g) The Secretary of State shall revoke the registration
23 for a period not to exceed one year of any individual who has
24 been convicted of violating any of the provisions of this Act
25 or the Illinois Governmental Ethics Act or who has been denied
26 a pension under Section 14-149 of Illinois Pension Code. Upon

1 a revocation of the registration, the Secretary of State shall
2 indicate the revocation on its website and shall send written
3 notices of the revocation to each client or other lobbyist for
4 whom the individual lobbies as shown on the individual's
5 registration statement filed under Section 3. After one year
6 or more has passed from the date of revocation, the individual
7 may apply for an administrative hearing with the Office of the
8 Secretary of State for termination of the revocation and
9 authorization to register as a lobbyist.

10 (h) The Secretary of State may adopt rules to define,
11 interpret, implement, and enforce the provisions of this
12 Section.

13 (Source: P.A. 101-595, eff. 12-5-19.)

14 (25 ILCS 170/7.5 new)

15 Sec. 7.5. Preservation of records; public inspection and
16 examination of books and records.

17 (a) Each person required to register or file a report
18 under this Act shall maintain the records relating to the
19 report for a period of at least 3 years.

20 (b) The Secretary of State may request to examine or cause
21 to be examined the books and records of a registrant or an
22 individual renewing his or her registration under this Act to
23 the extent that those books and records relate to lobbying.

24 (c) The Secretary of State may revoke or suspend the
25 registration of a registrant or an individual renewing his or

1 her registration under this Act, as described in Section 7, if
2 that individual fails to comply with a request from the
3 Secretary of State to furnish the information described in
4 subsection (b).

5 Section 95. No acceleration or delay. Where this Act makes
6 changes in a statute that is represented in this Act by text
7 that is not yet or no longer in effect (for example, a Section
8 represented by multiple versions), the use of that text does
9 not accelerate or delay the taking effect of (i) the changes
10 made by this Act or (ii) provisions derived from any other
11 Public Act.